

File No. 230734

Committee Item No. 5

Board Item No. \_\_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

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Committee: Land Use and Transportation

Date: March 4, 2024

Board of Supervisors Meeting: \_\_\_\_\_

Date: \_\_\_\_\_

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- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_

Prepared by: John Carroll

Date: March 1, 2024

Prepared by: \_\_\_\_\_

Date: \_\_\_\_\_

Prepared by: \_\_\_\_\_

Date: \_\_\_\_\_

1 [Planning Code - Density Calculation in RC, RTO, NC, and Certain Named NCDs]

2

3 **Ordinance amending the Planning Code to allow form-based density in Residential-**  
4 **Commercial (RC), Residential Transit Oriented (RTO), Neighborhood Commercial (NC),**  
5 **and certain Named Neighborhood Commercial Districts (NCD), except for specified lots**  
6 **located in the Priority Equity Geographies Special Use District; amending the Priority**  
7 **Equity Geographies Special Use District; affirming the Planning Department’s**  
8 **determination under the California Environmental Quality Act; and making public**  
9 **necessity, convenience, and welfare findings under Planning Code, Section 302, and**  
10 **findings of consistency with the General Plan, and the eight priority policies of**  
11 **Planning Code, Section 101.1.**

12 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
13 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
14 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
15 **Board amendment additions** are in double-underlined Arial font.  
16 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
17 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
18 subsections or parts of tables.

19 Be it ordained by the People of the City and County of San Francisco:

20 Section 1. Environmental and Planning Code Findings

21 (a) The Planning Department has determined that the actions contemplated in this  
22 ordinance comply with the California Environmental Quality Act (California Public Resources  
23 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of  
24 Supervisors in File No. 230734 and is incorporated herein by reference. The Board affirms  
25 this determination.

1 (b) On October 26, 2023, the Planning Commission, in Resolution No. 21416, adopted  
2 findings that the actions contemplated in this ordinance are consistent, on balance, with the  
3 City’s General Plan and eight priority policies of Planning Code Section 101.1. The Board  
4 adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the  
5 Board of Supervisors in File No. 230734, and is incorporated herein by reference.

6 (c) Pursuant to Planning Code Section 302, the Board of Supervisors find that this  
7 ordinance will serve the public necessity, convenience, and welfare for the reasons set forth in  
8 Planning Commission Resolution No. 21416, and incorporates such reasons by this reference  
9 thereto. A copy of said resolution is on file with the Clerk of the Board of Supervisors in File  
10 No. 230734.

11  
12 Section 2. Article 2 of the Planning Code is hereby amended by revising Sections 207,  
13 208, 209.3, and 209.4 to read as follows:

14  
15 **SEC. 207. DWELLING UNIT DENSITY LIMITS.**

16 (a) **Applicability.** The density of Dwelling Units permitted in the various Districts shall  
17 be as set forth in the Zoning Control Table for the district in which the lot is located. The term  
18 “Dwelling Unit” is defined in Section 102 of this Code. *There are two types of density districts:*

19 *(1) **Form-Based Density District:** Form-based density districts are ~~in~~ districts where*  
20 *no density limit is specified, and where density ~~shall is not be~~ limited ~~by lot area but rather~~ by the*  
21 *applicable requirements and limitations set forth elsewhere in this Code. Such requirements*  
22 *and limitations include, but are not limited to, height, bulk, setbacks, open space, exposure*  
23 *and unit mix as well as applicable design guidelines, elements and area plans of the General*  
24 *Plan and design review by the Planning Department.*

1                    (2) Numerical Density Limit Districts: These are districts that establish a maximum  
2 number of Dwelling Units per lot or lot area.

3                    (b) **Rules for Calculating Dwelling Unit Density** in Numerical Density Limit Districts.

4 In Numerical Density Limit Districts ~~districts that establish a maximum dwelling unit density~~, the  
5 following rules shall apply in the calculation of dwelling unit density under this Code:

6                    (1) A remaining fraction of one-half or more of the minimum of lot area per  
7 Dwelling Unit shall be adjusted upward to the next higher whole number of Dwelling Units.

8                    (2) Where permitted by this Code, two or more of the dwelling and other  
9 housing uses specified in the Code may be located on a single lot, either in one structure or in  
10 separate structures, provided that the specified density limits are not exceeded by the total of  
11 such combined uses. Where Dwelling Units and Group Housing are combined and located on a  
12 lot that establishes a maximum dwelling unit density per lot area, the maximum permitted density  
13 for Dwelling Units and for Group Housing shall be prorated to the total lot area according to  
14 the quantities of these two uses that are combined on the lot.

15                    (3) Where any portion of a lot is narrower than five feet, such a portion shall not  
16 be counted as part of the lot area for purposes of calculating the permitted dwelling density.

17                    (4) No private right-of-way used as the principal vehicular access to two or more  
18 lots shall be counted as part of the lot area of any such lot for purposes of calculating the  
19 permitted dwelling unit density.

20                    (5) Where a lot is divided by a use district boundary line, the dwelling unit  
21 density limit for each district shall be applied to the portion of the lot in that district, and none  
22 of the Dwelling Units attributable to the district permitting the greater density shall be located  
23 in the district permitting the lesser density.

24                    (6) On lots in ~~the~~ Neighborhood Commercial Districts and Named Neighborhood  
25 Commercial Districts controlled by numerical density limits, the dwelling unit density shall be at a

1 density ratio not exceeding the number of Dwelling Units permitted in the nearest R District,  
2 provided that the maximum density ratio shall in no case be less than the amount set forth in  
3 the Zoning Control Table for the district in which the lot is located. The distance to each R  
4 District shall be measured either from the midpoint of the front lot line or from a point directly  
5 across the street therefrom, whichever permits the greater density.

6 \* \* \* \*

7  
8 **SEC. 208. DENSITY LIMITATIONS FOR GROUP HOUSING OR HOMELESS**  
9 **SHELTERS.**

10 The density limitations for Group Housing or Homeless Shelters, as described in  
11 Sections 102 and 890.88(b) and (c) of this Code, shall be as ~~follows:~~ specified in the Zoning  
12 Control Table for the District in which the Lot is located.

13 (a) For Group Housing on lots in districts where group housing is governed by numerical  
14 density limits, the maximum number of Bedrooms on each Lot shall be as specified in the Zoning  
15 Control Table for the District in which the Lot is located, except that in RTO, RTO-M, RCD, UMU,  
16 MUG, WMUG, MUR, MUO, CMUO, WMUO, RED, RED-MX, SPD, DTR, and all NCT Districts the  
17 density of Group Housing shall not be limited by lot area, and except that for Lots in NC Districts, the  
18 group housing density shall not exceed the number of Bedrooms permitted in the nearest R  
19 District provided that the maximum density not be less than the amount permitted by the ratio  
20 specified for the ~~NC~~ District in which the lot is located. For Homeless Shelters in such districts,  
21 the maximum number of beds on each lot shall be regulated pursuant to the requirements of  
22 the Standards of Care for City Shelters contained in Administrative Code, Chapter 20, Article  
23 XIII, in addition to the applicable requirements of the Building Code and Fire Code.

24 (b) For purposes of calculating the maximum density for Group Housing as set forth in  
25 this Section 208, the number of Bedrooms on a lot shall in no case be considered to be less

1 than one Bedroom for each two beds. Where the actual number of beds exceeds an average  
2 of two beds for each Bedroom, each two beds shall be considered equivalent to one  
3 Bedroom.

4 (c) The rules for calculating dwelling unit density set forth in Section 207 shall also  
5 apply in calculating the density limits for Group Housing.

6 (d) ~~The group housing~~ Group Housing on lots in districts with form-based density in all RTO  
7 ~~Districts and all NCT Districts, as listed in Section 702.1(b),~~ shall not be limited by lot area, but by  
8 the applicable requirements and limitations elsewhere in this Code, including but not limited to  
9 height, bulk, setbacks, open space, and exposure, as well as by the Residential Design  
10 Guidelines in RTO Districts, other applicable design guidelines, applicable elements and area  
11 plans of the General Plan, and design review by the Planning Department. For Homeless  
12 Shelters in such districts, the maximum number of beds on each lot shall be regulated pursuant to the  
13 requirements of the Standards of Care for City Shelters contained in Administrative Code, Chapter 20,  
14 Article XIII, in addition to the applicable requirements of the Building Code and Fire Code.

### 15 16 **SEC. 209.3. RC (RESIDENTIAL-COMMERCIAL) DISTRICTS.**

17 These Districts are intended to recognize, protect, conserve, and enhance areas  
18 characterized by structures combining Residential uses with neighborhood-serving  
19 Commercial uses. The predominant Residential uses are preserved, while provision is made  
20 for supporting Commercial uses, usually in or below the ground story, that meet the frequent  
21 needs of nearby residents without generating excessive vehicular traffic. The compact,  
22 walkable, transit-oriented and mixed-use nature of these Districts is recognized by no off-  
23 street parking requirements. The RC Districts are composed of two separate districts, as  
24 follows:  
25

1 RC-3 Districts: *Medium Density*. These Districts provide for Residential uses ~~a mixture of~~  
 2 ~~medium-density Dwellings similar to those in RM-3 Districts~~, with supporting Commercial uses.  
 3 Open spaces are required for Dwellings in the same manner as in RM-3 Districts, except that  
 4 rear yards need not be at ground level and front setback areas are not required.

5 RC-4 Districts: *High Density*. These Districts provide for Residential uses ~~a mixture of high-~~  
 6 ~~density Dwellings similar to those in RM-4 Districts~~ with supporting Commercial uses. Open  
 7 spaces are required for Dwellings in the same manner as in RM-4 Districts, except that rear  
 8 yards need not be at ground level and front setback areas are not required.

9  
 10 **Table 209.3**  
 11 **ZONING CONTROL TABLE FOR RESIDENTIAL-COMMERCIAL DISTRICTS**

Zoning Category	§ References	RC-3	RC-4
* * * * RESIDENTIAL STANDARDS AND USES * * * *			
Residential Uses			
<i>Residential Density, Dwelling Units (7)</i>	§ 207	<del>3 units per lot or up to one unit per 400 square feet of lot area.</del>	<del>3 units per lot or up to one unit per 200 square feet of lot area. No density limits in the Van Ness SUD (§ 243). (8)</del>
<i>Residential Density, Dwelling Unit (7)</i>	§ 207	<del>No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department. (8)</del>	
<i>Senior Housing Density</i>	§§ 102, 202.2(f)	<del>P up to twice the number of dwelling units otherwise permitted as a principal use in the district and meeting all the requirements of § 202.2(f)(1).</del>	

1		<i>C up to twice the number of dwelling units otherwise permitted as a principal use in the district and meeting all requirements of Section § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location.</i>	
2		<i>No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
3			
4			
5			
6	<i>Residential Density, Group Housing</i>	<i>§ 208</i>	<i>P up to one bedroom for every 140 square feet of lot area. (9)</i>
7			<i>P up to one bedroom for every 70 square feet of lot area (9).</i>
8	<i>Residential Density, Group Housing</i>	<i>§ 208</i>	<i>No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department. (9)</i>
9			
10			
11			
12	<i>* * * *</i>		

\* \* \* \*

(8) Except for lots also within the Van Ness Special Use District, in the Priority Equity Geography Special Use District established by Planning Code Section 249.97, P up to three units per lot or up to one unit per 400 square feet of lot area, whichever is higher, in RC-3 Districts; P up to three units per lot or up to one unit per 200 square feet of lot area, whichever is higher, in RC-4 Districts. For purposes of this calculation, a Dwelling Unit in this district containing no more than 500 square feet of net floor area and consisting of not more than one habitable room in addition to a kitchen and a bathroom may be counted as equal to three quarters of a Dwelling Unit.

(9) Except for lots also within the Van Ness Special Use District, in the Priority Equity Geography Special Use District established by Planning Code Section 249.97, P up to one bedroom for every 140 square feet of lot area in RC-3 Districts; P up to one bedroom for every 70 square feet of lot



1 area in RC-4 Districts; and C required if the Group Housing is affiliated with and operated by a  
 2 Hospital or an Institutional Educational Use as defined in Section 102.

3 \* \* \* \*

4  
 5 **SEC. 209.4. RTO (RESIDENTIAL TRANSIT ORIENTED) DISTRICTS.**

6 These Districts are intended to recognize, protect, conserve, and enhance areas  
 7 characterized by a mixture of houses and apartment buildings, covering a range of densities  
 8 and building forms. RTO and RTO-M Districts are composed of multi-family *moderate-density*  
 9 areas, primarily areas formerly designated RM and RH-3, and are well served within short  
 10 walking distance, generally less than one-quarter mile, of transit and neighborhood  
 11 commercial areas. Transit available on nearby streets is frequent and/or provides multiple  
 12 lines serving different parts of the City or region. Limited small-scale neighborhood-oriented  
 13 retail and services is common and permitted throughout the neighborhood on Corner Lots  
 14 only to provide goods and services to residents within walking distance, but the districts are  
 15 otherwise residential. Only retail compatible with housing, generally those permitted in NC-1  
 16 Districts, is permitted and auto-oriented uses are not permitted. Hours of operation are  
 17 restricted and off-street parking is not permitted for these very locally-oriented uses.

18 \* \* \* \*

19 **Table 209.4**  
**ZONING CONTROL TABLE FOR RTO DISTRICTS**

Zoning Category	§ References	RTO	RTO-M
* * * *  <b>RESIDENTIAL STANDARDS AND USES</b> * * * *			
Residential Uses			

1  
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<p>Residential Density, Dwelling Units (7)</p>	<p>§ 207</p>	<p><del>P up to one unit per 600 square feet of lot area (8). C above, per criteria of § 207(a).</del> <u>No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u> (8)</p>	<p>No density limit <u>by lot area</u>. Density is regulated by the permitted height and bulk, and required setbacks, exposure, and open space of each <u>lot parcel</u>, along with Residential Design Guidelines.</p>
<p>Senior Housing <u>Density</u></p>	<p>§§ 102, 202.2(f)</p>	<p><del>P up to twice the number of dwelling units otherwise permitted as a principal use in the district; C density not limited by lot area, but by the applicable requirements and limitations elsewhere in this Code, including but not limited to height, bulk, setbacks, open space, exposure, unit mix and relevant design guidelines. No density limit by lot area.</del> <u>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of</u></p>	<p>No density limit <u>by lot area</u>. Density is regulated by the permitted height and bulk, and required setbacks, exposure, and open space of each <u>lot parcel</u>, along with Residential Design Guidelines.</p>

		<i>this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
Residential Density, Group Housing	§ 208	No density limit <i>by lot area</i> . Density is regulated by the permitted height and bulk, and required setbacks, exposure, and open space of each <i>lot parcel</i> , along with Residential Design Guidelines.	
* * * *			

\* \* \* \*

(8) In the Priority Equity Geography Special Use District established by Planning Code Section 249.97, P up to one unit per 600 square feet of lot area. C above per criteria of Section 207(a).

With Conditional Use authorization, for purposes of this calculation, a Dwelling Unit in this district containing no more than 500 square feet of net floor area and consisting of not more than one habitable room in addition to a kitchen and a bathroom may be counted as equal to three-quarters of a Dwelling Unit.

\* \* \* \*

Section 3. Article 2 of the Planning Code is hereby amended by revising Section 249.97 to read as follows:

**SEC. 249.97. PRIORITY EQUITY GEOGRAPHIES SPECIAL USE DISTRICT.**

(a) **General.** A Special Use District entitled the Priority Equity Geographies Special Use District (SUD) is hereby established, the boundaries of which are designated on Sectional Maps SU01, SU02, SU07, SU08, SU09, SU10, SU11, SU12, and SU13 of the Zoning Maps of the City and County of San Francisco.

1 (b) **Purpose.** The Priority Equity Geographies SUD is comprised of areas or  
2 neighborhoods with a higher density of vulnerable populations. The 2022 Update of the  
3 Housing Element of the General Plan (2022 Housing Element) identifies several  
4 neighborhoods in the City that qualify as Priority Equity Geographies, based on the  
5 Department of Public Health’s Community Health Needs Assessment. The 2022 Housing  
6 Element encourages targeted direct investment in these areas and identifies them as  
7 requiring improved access to well-paid jobs and business ownership; where the City needs to  
8 expand permanently affordable housing investment; where zoning changes must be tailored  
9 to serve the specific needs of the communities that live there; and where programs that  
10 stabilize communities and meet community needs need to be prioritized. The purpose of the  
11 Priority Equity Geographies SUD is to help implement the goals and policies outlined in the  
12 2022 Housing Element.

13 (c) **Controls.** Except as provided in this Section 249.97, and as set forth in Sections 311 and  
14 317, ~~In addition to~~ all other applicable provisions of the Planning Code ~~shall apply, the specific~~  
15 ~~controls applicable~~ in the Priority Equity Geographies SUD. ~~are set forth in Sections 311 and 317.~~

16 (d) **Density.** Within the Priority Equity Geographies SUD, maximum residential densities on  
17 lots in Residential-Commercial (RC), Residential Transit Oriented (RTO), Neighborhood Commercial  
18 (NC), and Named Neighborhood Commercial Districts are governed by a maximum Dwelling Unit per  
19 lot or lot area, as set forth in the control tables for those districts. This subsection (d) shall not apply to  
20 Residential Transit Oriented-Mixed (RTO-M) districts and the following districts:

21 (1) The Excelsior Outer Mission Neighborhood Commercial District (Planning Code Section  
22 720);

23 (2) the Polk Street Neighborhood Commercial District (Planning Code Section 723); or

24 (3) the Van Ness Special Use District (Planning Code Section 243).  
25

1 Section 4. Article 7 of the Planning Code is hereby amended by revising Sections 702,  
2 710, 711, 712, 713, 715, 716, 717, 718, 719, 720, 723, 724, 725, 726, 727, 728, 729, 730,  
3 731, 732, 733, 734, 735, 736, 738, 739, 740, 742, 743, and 745 to read as follows:  
4

5 **SEC. 702. CLASSES OF NEIGHBORHOOD COMMERCIAL DISTRICTS.**

6 The following classes of districts are established for Neighborhood Commercial  
7 Districts.

8 **(a) Neighborhood Commercial and Neighborhood Commercial Transit Districts.**

9 The Neighborhood Commercial and Neighborhood Commercial Transit Districts, listed in  
10 Section 201 of this Code, are established for the purpose of implementing the Commerce and  
11 Industry element and other elements of the General Plan, according to the objective and  
12 policies stated therein. Description and Purpose Statements outline the main functions of  
13 each Neighborhood Commercial and Neighborhood Commercial Transit District in the Zoning  
14 Plan for San Francisco, supplementing the statements of purpose contained in Section 101 of  
15 this Code.

16 The description and purpose statements and land use controls applicable to each of  
17 the general and individual area districts are set forth in this Code for each district class. The  
18 boundaries of the various Neighborhood Commercial and Neighborhood Commercial Transit  
19 Districts are shown on the Zoning Map referred to in Sections 105 and 106 of this Code,  
20 subject to the provisions of that Section.

21 **(1) Neighborhood Commercial Districts.** Neighborhood Commercial Districts  
22 are low to high density mixed-use neighborhoods of varying scale established around  
23 historical neighborhood commercial centers. The Neighborhood Commercial Districts are  
24 intended to support neighborhood-serving uses on the lower floors and housing above. These  
25 Districts tend to be linear commercial corridors, but may also include small clusters of

1 commercial activity in Residential Districts. Individually named Neighborhood Commercial  
2 Districts are intended to provide for more targeted residential and commercial controls to fit  
3 the needs of their respective neighborhoods.

4 **(2) Neighborhood Commercial Transit Districts.** Neighborhood Commercial  
5 Transit Districts are transit-oriented moderate- to high-density mixed-use neighborhoods of  
6 varying scale concentrated near transit services. The Neighborhood Commercial Transit  
7 Districts are mixed use districts that support neighborhood-serving commercial uses on lower  
8 floors and housing above. These districts are well-served by public transit and aim to  
9 maximize residential and commercial opportunities on or near major transit services. The  
10 district's form can be either linear along transit-priority corridors, concentric around transit  
11 stations, or broader areas where transit services criss-cross the neighborhood. Housing  
12 density is limited not by lot area, but by the regulations on the built envelope of buildings,  
13 including height, bulk, setbacks, and lot coverage, and standards for Residential Uses,  
14 including open space and exposure, and urban design guidelines. Residential parking is not  
15 required and generally limited. Commercial establishments are discouraged or prohibited from  
16 building accessory off-street parking in order to preserve the pedestrian-oriented character of  
17 the district and prevent attracting auto traffic. There are prohibitions on access (i.e. driveways,  
18 garage entries) to off-street parking and loading on critical stretches of commercial and transit  
19 streets to preserve and enhance the pedestrian-oriented character and transit function.

20 \* \* \* \*

21  
22 **SEC. 710. NC-1 – NEIGHBORHOOD COMMERCIAL CLUSTER DISTRICT.**

23 \* \* \* \*

24 **Table 710. NEIGHBORHOOD COMMERCIAL CLUSTER DISTRICT NC-1**  
25 **ZONING CONTROL TABLE**

		NC-1
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1	Zoning Category	§ References	Controls
2	* * * *		
3	RESIDENTIAL STANDARDS AND USES		
4	* * * *		
5	Residential Uses	Controls by Story	
6		1st	2nd
7	* * * *		
8	Accessory Dwelling Unit Density	§§ 102, 207(c)(4), 207(c)(6)	P per Planning Code Sections 207(c)(4) and 207(c)(6).
9	Dwelling Unit Density	§§ 102, 207	1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. <u>(4)</u>
10	Group Housing Density	§208	1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. <u>(4)</u>
11	* * * *		
12	Senior Housing Density	§§102, 202.2(f), 207	P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. <u>(4)</u>
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\* \* \* \*

(4) Outside of the Priority Equity Geography Special Use District established by Planning Code Section 249.97, no density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as

1 *by applicable design guidelines, applicable elements and area plans of the General Plan, and design*  
 2 *review by the Planning Department.*

3 \* \* \* \*

4  
 5 **SEC. 711. NC-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT.**

6 \* \* \* \*

7 **Table 711. SMALL-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT NC-2**  
 8 **ZONING CONTROL TABLE**

		NC-2		
Zoning Category	§ References	Controls		
* * * *				
RESIDENTIAL STANDARDS AND USES				
* * * *				
Residential Uses		Controls by Story		
		1st	2nd	3rd+
* * * *				
Accessory Dwelling Unit Density	§§ 102, 207(c)(4), 207(c)(6)	P per Planning Code Sections 207(c)(4) and 207(c)(6).		
Dwelling Unit Density	§§ 102, 207	1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. <u>(3)</u>		
Group Housing Density	§ 208	1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. <u>(3)</u>		
* * * *				
Senior Housing Density	§§ 102, 202.2(f), 207	P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all		



		requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. <u>(3)</u>
--	--	-------------------------------------------------------------------------------------------------

\* \* \* \*

(3) ~~{Note deleted.}~~ Outside of the Priority Equity Geography Special Use District established by Planning Code Section 249.97, no density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.

\* \* \* \*

**SEC. 712. NC-3 – MODERATE-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT.**

\* \* \* \*

**Table 712. MODERATE-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT NC-3 ZONING CONTROL TABLE**

		NC-3		
Zoning Category	§ References	Controls		
* * * *				
RESIDENTIAL STANDARDS AND USES				
* * * *				
Residential Uses		Controls by Story		
		1st	2nd	3rd+
* * * *				
Accessory Dwelling Unit Density	§§ 102, 207(c)(4), 207(c)(6)	P per Planning Code Sections 207(c)(4) and 207(c)(6).		

1 2 3 4 5 6 7 8 9 10 11	Dwelling Unit Density	§§ 102, 207	1 unit per 600 square foot lot area, or the density permitted in the nearest R District, whichever is greater. <i>(10)</i>
12 13 14 15 16 17 18 19 20 21 22 23 24 25	Group Housing Density	§ 208	1 bedroom per 210 square foot lot area, or the density permitted in the nearest R, whichever is greater. <i>(10)</i>
	* * * *		
	Senior Housing Density	§§ 102, 202.2(f), 207	P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. <i>(10)</i>

\* \* \* \*

(10) ~~[Note deleted.]~~ Outside of the Priority Equity Geography Special Use District established by Planning Code Section 249.97, no density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.

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**SEC. 713. NC-S – NEIGHBORHOOD COMMERCIAL SHOPPING CENTER DISTRICT.**

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**Table 713. NEIGHBORHOOD COMMERCIAL SHOPPING CENTER DISTRICT NC-S ZONING CONTROL TABLE**

		NC-S
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1	Zoning Category	§ References	Controls		
2	* * * *				
3	RESIDENTIAL STANDARDS AND USES				
4	* * * *				
5	Residential Uses		Controls by Story		
6			1st	2nd	3rd+
7	* * * *				
8	Dwelling Unit Density	§§ 102, 207	1 unit per 800 square feet lot area, or the density permitted in the nearest R District, whichever is greater.(1)(2)(4)		
9	Group Housing Density	§ 208	1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater.(1) (2)		
10	* * * *				
11	* * * *				
12	Senior Housing Density	§§ 102, 202.2(f), 207	P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. (2)		
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18 \* \* \* \*

19 (2) ~~{Note deleted.}~~ Outside of the Priority Equity Geography Special Use District established  
20 by Planning Code Section 249.97, no density limit by lot area. Density restricted by physical envelope  
21 controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other  
22 Codes, as well as by applicable design guidelines, applicable elements and area plans of the General  
23 Plan, and design review by the Planning Department.

24 \* \* \* \*

1           **SEC. 715. CASTRO STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

2           \* \* \* \*

3           **Table 715. CASTRO STREET NEIGHBORHOOD COMMERCIAL DISTRICT**  
 4           **ZONING CONTROL TABLE**

		Castro Street NCD	
Zoning Category	§ References	Controls	
* * * *			
RESIDENTIAL STANDARDS AND USES			
* * * *			
Residential Uses	Controls By Story		
	1st	2nd	3rd+
* * * *			
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
Group Housing Density	§ 208	<i>Up to 1 bedroom per 210 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
* * * *			
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable</i>	

		<i>controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
* * * *		

**SEC. 716. INNER CLEMENT STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

\* \* \* \*

**Table 716. INNER CLEMENT STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Inner Clement Street		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
Group Housing Density	§ 208	<i>1 bedroom per 210 square foot lot area or the density permitted in the nearest R District, whichever is greater No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other</i>		

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		<u>applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u>
* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<u>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u>

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2 **SEC. 717. OUTER CLEMENT STREET NEIGHBORHOOD COMMERCIAL**  
3 **DISTRICT.**

4 \* \* \* \*

5 **Table 717. OUTER CLEMENT STREET NEIGHBORHOOD COMMERCIAL**  
6 **DISTRICT**  
7 **ZONING CONTROL TABLE**

		Outer Clement Street		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. <u>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>		
Group Housing Density	§ 208	<i>1 bedroom per 210 square foot lot area or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. <u>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>		
* * * *				
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all</i>		

		<i>requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 718. UPPER FILLMORE STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 718. UPPER FILLMORE STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Upper Fillmore Street NCD		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		



1	Group Housing Density	§ 208	<i>1 bedroom per 210 square foot lot area or the density permitted in the nearest R District, whichever is greater. No density limit by lot area.</i>
2			<i>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
3	* * * *		
4	Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 719. HAIGHT STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 719. HAIGHT STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Haight Street NCD		
Zoning Category	§ References	Controls		
* * * *				
RESIDENTIAL STANDARDS AND USES				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				

1 2 3 4	Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
5 6 7 8	Group Housing Density	§ 208	<i>1 bedroom per 210 square foot lot area or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
9	* * * *		
10 11 12 13 14 15 16	Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 720. EXCELSIOR OUTER MISSION NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 720. EXCELSIOR OUTER MISSION STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Excelsior Outer Mission NCD
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1	Zoning Category	§ References	Controls		
2	* * * *				
3	RESIDENTIAL STANDARDS AND USES				
4	* * * *				
5	Residential Uses		Controls By Story		
6			1st	2nd	3rd+
7	* * * *				
8	Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 600 square foot lot area No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
9					
10	Group Housing <i>Density</i>	§ 208	<i>1 bedroom per 210 square foot lot area No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
11					
12	* * * *				
13	Senior Housing <i>Density</i>	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure</i>		
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		<i>and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 723. POLK STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 723. POLK STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Polk Street NCD	
Zoning Category	§ References	Controls	
* * * *			
<b>RESIDENTIAL STANDARDS AND USES</b>			
* * * *			
Residential Uses	Controls By Story		
	1st	2nd	3rd+
* * * *			
Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 400 square foot lot area; or the density permitted in the nearest R district, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
* * * *			
<i>Residential Density, Group Housing Density</i>	§208	<i>1 bedroom per 140 square foot lot area or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and</i>	

		<i>other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
Senior Housing <u>Density</u>	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>

**SEC. 724. SACRAMENTO STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 724. SACRAMENTO STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Sacramento Street NCD		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				

1 2 3 4	Dwelling Units <u>Density</u>	§§ 102, 207	<i>1 unit per 800 square foot lot area or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
5 6 7 8	Group Housing <u>Density</u>	§208	<i>1 bedroom per 275 square foot lot area. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
9	* * * *		
10 11 12 13 14 15	Senior Housing <u>Density</u>	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 725. UNION STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 725. UNION STREET NEIGHBORHOOD COMMERCIAL DISTRICT  
ZONING CONTROL TABLE**

23		Union Street NCD
24	Zoning Category	§ References
25	* * * *	Controls

RESIDENTIAL STANDARDS AND USES

* * * *			
Residential Uses		Controls By Story	
		1st	2nd
* * * *			
Dwelling Unit <sub>s</sub> <u>Density</u>	§§ 102, 207	<i>1 unit per 600 square foot lot area or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
Group Housing <u>Density</u>	§208	<i>1 bedroom per 210 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
* * * *			
Senior Housing <u>Density</u>	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
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1           **SEC. 726. PACIFIC AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT.**

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4                           **Table 726. PACIFIC AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT  
ZONING CONTROL TABLE**

		Pacific Avenue NCD		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 1,000 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
Group Housing <i>Density</i>	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
* * * *				



<p>1 2 3 4 5 6 7 8</p> <p>Senior Housing <i>Density</i></p>	<p>§§ 102, 202.2(f), 207</p>	<p><i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i></p>
<p>9</p> <p>* * * *</p>		

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**SEC. 727. LAKESIDE VILLAGE NEIGHBORHOOD COMMERCIAL DISTRICT.**

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<p>14 15 16</p> <p style="text-align: center;"><b>Table 727. LAKESIDE VILLAGE NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE</b></p>			
		<p>Lakeside Village NCD</p>	
<p>17</p> <p>1</p>	<p>1</p>	<p>Controls</p>	
<p>18</p> <p>* * * *</p>			
<p>19</p> <p>RESIDENTIAL STANDARDS AND USES</p>			
<p>20</p> <p>* * * *</p>			
<p>21</p> <p>Residential Uses</p>		<p>Controls By Story</p>	
		<p>1st</p>	<p>2nd</p>
		<p>3rd+</p>	
<p>22</p> <p>* * * *</p>			
<p>23 24 25</p> <p>Dwelling Unit Density</p>	<p>§§ 102, 207</p>	<p><i>1 unit per 800 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this</i></p>	

		<i>and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
Group Housing Density	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of dwelling units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 728. 24TH STREET – NOE VALLEY NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 728. 24TH STREET – NOE VALLEY NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		24th Street - Noe Valley NCD
Zoning Category	§ References	Controls
BUILDING STANDARDS		
* * * *		

1 RESIDENTIAL STANDARDS AND USES

2 \* \* \* \*

Residential Uses	Controls By Story		
	1st	2nd	3rd+
* * * *			

Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 600 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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Group Housing <i>Density</i>	§208	<i>1 bedroom per 210 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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14 \* \* \* \*

Senior Housing <i>Density</i>	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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1                   **SEC. 729. WEST PORTAL AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT.**

2                   \* \* \* \*

3                   **Table 729. WEST PORTAL AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT**  
 4                   **ZONING CONTROL TABLE**

		West Portal Avenue NCD		
Zoning Category	§ References	Controls		
* * * *				
RESIDENTIAL STANDARDS AND USES				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
Group Housing <i>Density</i>	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
* * * *				
Senior Housing <i>Density</i>	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as</i>		

		<i>well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 730. INNER SUNSET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 730. INNER SUNSET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Inner Sunset NCD		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Unit <sub>s</sub> <i>Density</i>	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
Group Housing <i>Density</i>	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		

* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 731. NORIEGA STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 731. NORIEGA STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Noriega Street NCD		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Units Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable</i>		

1			<i>design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
2			
3			
4			
5	Group Housing	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
6	<u>Density</u>		
7			
8			
9	* * * *		
10			
11			
12			
13	Senior Housing	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
14	<u>Density</u>		
15			
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**SEC. 732. IRVING STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 732. IRVING STREET NEIGHBORHOOD COMMERCIAL DISTRICT  
ZONING CONTROL TABLE**

		Irving Street NCD		
Zoning Category	§ References	Controls		
* * * *				
RESIDENTIAL STANDARDS AND USES				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
Group Housing <i>Density</i>	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
* * * *				
Senior Housing <i>Density</i>	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical</i>		



		<i>envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 733. TARAVAL STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 733. TARAVAL STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Taraval Street NCD		
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Units <i>Density</i>	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		

1			<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. <u>No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>
2	Group Housing Density	§208	
3			
4	* * * *		
5			
6			
7	Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. <u>No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>
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**SEC. 734. JUDAH STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 734. JUDAH STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

		Judah Street NCD
Zoning Category	§ References	Controls
* * * *		
RESIDENTIAL STANDARDS AND USES		
* * * *		

Residential Uses		Controls By Story		
		1st	2nd	3rd+
* * * *				
Dwelling Units <u>Density</u>	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. <u>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>		
Group Housing <u>Density</u>	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. <u>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>		
* * * *				
Senior Housing <u>Density</u>	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. <u>Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u></i>		
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**SEC. 735. INNER BALBOA STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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<p><b>Table 735. INNER BALBOA STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE</b></p>
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		Inner Balboa Street NCD
Zoning Category	§ References	Controls
* * * *		
RESIDENTIAL STANDARDS AND USES		
* * * *		
Residential Uses	Controls by Story	
	1st	2nd
* * * *		
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
Group Housing Density	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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3 **SEC. 736. OUTER BALBOA STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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5 **Table 736. OUTER BALBOA STREET NEIGHBORHOOD COMMERCIAL DISTRICT**  
6 **ZONING CONTROL TABLE**

		Outer Balboa Street NCD	
Zoning Category	§ References	Controls	
* * * *			
RESIDENTIAL STANDARDS AND USES			
* * * *			
Residential Uses	Controls by Story		
	1st	2nd	3rd+
* * * *			
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
Group Housing Density	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
* * * *			

1 2 3 4 5 6 7 8	Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 738. CORTLAND AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT.**

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13 <b>Table 738. CORTLAND AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE</b>			
		Cortland Avenue NCD	
14	Zoning Category	§ References	Controls
15	* * * *		
16 <b>RESIDENTIAL STANDARDS AND USES</b>			
17	* * * *		
18	Residential Uses	Controls by Story	
19		1st	2nd
20	* * * *		
21	Dwelling Unit Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable</i>
22			
23			
24			
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		<u>elements and area plans of the General Plan, and design review by the Planning Department.</u>
Group Housing Density	§208	<u>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u>
* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<u>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</u>
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**SEC. 739. GEARY BOULEVARD NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 739. GEARY BOULEVARD NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

Geary Boulevard NCD				
Zoning Category	§ References	Controls		
* * * *				
<b>RESIDENTIAL STANDARDS AND USES</b>				
* * * *				
Residential Uses		Controls by Story		
		1st	2nd	3rd+
* * * *				
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
Group Housing Density	§208	<i>1 bedroom per 210 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
* * * *				
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
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**SEC. 740. MISSION BERNAL NEIGHBORHOOD COMMERCIAL DISTRICT.**

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**Table 740. MISSION BERNAL NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE**

Mission Bernal NCD			
Zoning Category	§ References	Controls	
* * * *			
<b>RESIDENTIAL STANDARDS AND USES</b>			
* * * *			
Residential Uses		Controls by Story	
		1st	2nd
		3rd+	
* * * *			
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 600 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
Group Housing Density	§208	<i>1 bedroom per 210 square foot lot area, or the density permitted in the nearest R-District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
* * * *			

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2		
3	Senior Housing Density	§§ 102, 202.2(f), 207
4		<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 742. COLE VALLEY NEIGHBORHOOD COMMERCIAL DISTRICTS.**

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13 <b>Table 742. COLE VALLEY NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE</b>			
14		Cole Valley NCD	
15 Zoning Category	§ References	Controls	
16 * * * *			
17 RESIDENTIAL STANDARDS AND USES			
18 * * * *			
19 Residential Uses		Controls by Story	
		1st	2nd
20 * * * *			
21 Dwelling Unit Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and</i>	
22			
23			
24			
25			

		<i>area plans of the General Plan, and design review by the Planning Department.</i>
Group Housing Density	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
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**SEC. 743. LOWER HAIGHT STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

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<b>Table 743. LOWER HAIGHT STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE</b>		
		Lower Haight Street NCD

1	Zoning Category	§ References	Controls		
2	* * * *				
3	RESIDENTIAL STANDARDS AND USES				
4	* * * *				
5	Residential Uses		Controls by Story		
6	* * * *		1st	2nd	3rd+
7					
8	Dwelling Unit Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
9					
10					
11					
12					
13	Group Housing Density	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>		
14					
15					
16					
17					
18	* * * *				
19	Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the</i>		
20					
21					
22					
23					
24					
25					

		<u>General Plan, and design review by the Planning Department.</u>
* * * *		

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**SEC. 745. INNER TARAVAL STREET NEIGHBORHOOD COMMERCIAL DISTRICT.**

<b>Table 745. INNER TARAVAL STREET NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE</b>			
		Inner Taraval Street NCD	
Zoning Category	§ References	Controls	
* * * *			
<b>RESIDENTIAL STANDARDS AND USES</b>			
* * * *			
Residential Uses		Controls by Story	
		1st	2nd
		3rd+	
* * * *			
Dwelling Unit Density	§§ 102, 207	<i>1 unit per 800 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	
Group Housing Density	§208	<i>1 bedroom per 275 square foot lot area, or the density permitted in the nearest R District, whichever is greater. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>	

* * * *		
Senior Housing Density	§§ 102, 202.2(f), 207	<i>P up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all the requirements of § 202.2(f)(1). C up to twice the number of Dwelling Units otherwise permitted as a Principal Use in the district and meeting all requirements of § 202.2(f)(1), except for § 202.2(f)(1)(D)(iv), related to location. No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.</i>
* * * *		

\* \* \* \*

Section 5. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor’s veto of the ordinance.

Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the “Note” that appears under the official title of the ordinance.

1 Section 7. At the time of introduction of this ordinance, the ordinance in Board of  
2 Supervisor’s File No. 230446 had been approved by the Board of Supervisors at two regularly  
3 scheduled meetings of the Board, and had been presented to the Mayor for  
4 signature. Section 3 of the ordinance in Board of Supervisor’s File No. 230446 added  
5 Planning Code Section 249.97, the Priority Equity Geographies Special Use  
6 District. Section 3 of this ordinance amends Section 249.97 and treats that section as existing  
7 text in plain Arial font, with additions shown in single-underline italic Times New Roman font  
8 and deletions in strikethrough italic Times New Roman font.

9  
10 APPROVED AS TO FORM:  
11 DAVID CHIU, City Attorney

12 By: /s/ Audrey Pearson  
13 AUDREY PEARSON  
14 Deputy City Attorney

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**LEGISLATIVE DIGEST**  
(Substituted, 12/12/2023)

[Planning Code - Density Calculation in RC, RTO, NC, and Certain Named NCDs]

**Ordinance amending the Planning Code to allow form-based density in Residential-Commercial (RC), Residential Transit Oriented (RTO), Neighborhood Commercial (NC), and certain Named Neighborhood Commercial Districts (NCD), except for specified lots located in the Priority Equity Geographies Special Use District; amending the Priority Equity Geographies Special Use District; affirming the Planning Department’s determination under the California Environmental Quality Act; and making public necessity, convenience, and welfare findings under Planning Code, Section 302, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

Existing Law

The Planning Code regulates the density of dwelling units, group housing, and senior housing by either (1) limiting the number of units per lot or per square foot of lot area – known as numerical density limits; or (2) by allowing as many units as may be constructed while complying with applicable requirements and limitations set forth elsewhere in the Code, such as height, bulk, setbacks, open space, exposure and unit mix – known as form-based density.

Most Residential-Commercial (RC), Residential Transit Oriented (RTO), and Neighborhood Commercial (NC) Districts, and certain Named Neighborhood Commercial Districts have numerical density limits.

Amendments to Current Law

This ordinance would change the density requirements for dwelling units, group housing and senior housing in RC, RTO, NC and certain Named NC District’s to form-based density. However, if a lot in an RC, RTO, NC, or certain Named NC District is within the Priority Equity Geographies Special Use District (Planning Code section 249.97), existing numerical density limits would continue to apply. Although also within the Priority Equity Geographies SUD, form-based density would control in the Excelsior Outer Mission Neighborhood Commercial District, the Polk Street Neighborhood Commercial District, and the Van Ness Special Use District.

Background

The 2022 Housing Element, adopted in January 2023, identifies several neighborhoods in the City that have been designated as Priority Equity Geographies, based on data from the Department of Public Health. Priority Equity Geographies are areas of the city that have a significant concentration of underserved populations, such as households with low incomes and communities of color.

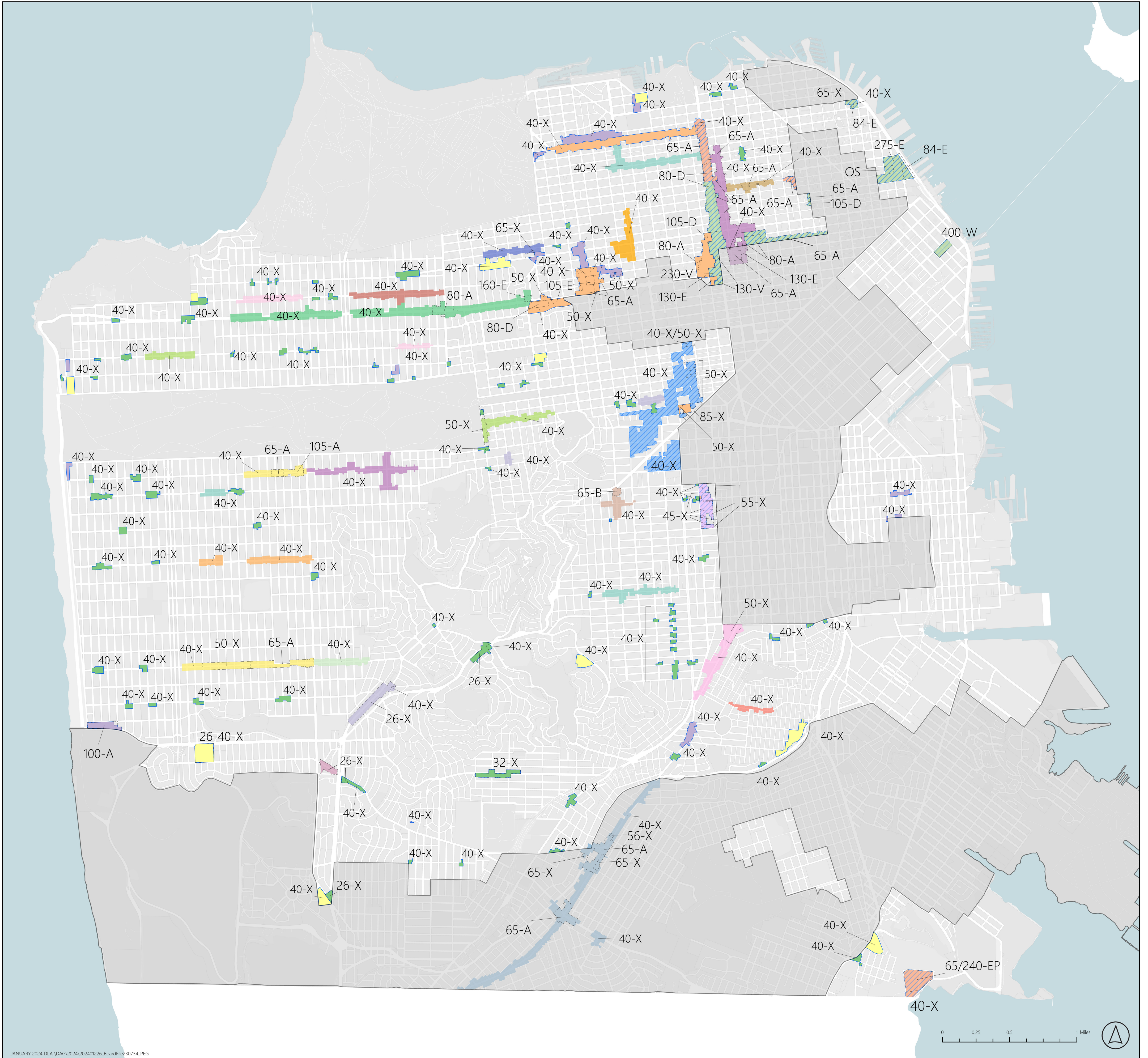


This version of the ordinance was introduced as substitute legislation on December 12, 2023. At the time of introduction of this ordinance, the ordinance in Board of Supervisor's File No. 230446 (known as the Mayor's Constraints Ordinance) had been approved by the Board of Supervisors at two regularly scheduled meetings of the Board, and had been presented to the Mayor for signature, but was not yet effective. Section 3 of the Mayor's Constraints Ordinance added Planning Code Section 249.97, the Priority Equity Geographies Special Use District. Section 3 of this substitute ordinance amends Section 249.97 and treats that section as existing text, in plain Arial font, with additions in single-underline italic Times New Roman font and deletions in strikethrough italic Times New Roman font.

This substitute ordinance includes amendments to allow form based density in the Excelsior Outer Mission Neighborhood Commercial District, the Polk Street Neighborhood Commercial District, and the Van Ness Special Use Districts, which are also in the Priority Equity Geographies SUD; and deletes amendments to density controls in the Japantown and North Beach Neighborhood Commercial Districts. It also deletes amendments to the Zoning Map to reflect the Priority Equity Geographies SUD, which were included in the originally introduced ordinance, but instead were adopted through the Mayor's Constraints Ordinance, as noted above.

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# Board File No. 230734, Version 2



JANUARY 2024 DLA \DAG\2024\02401226\_BoardFile230734\_PEG

## Named NCD Zoning Districts

<span style="display: inline-block; width: 15px; height: 15px; background-color: #66c2b5; border: 1px solid black;"></span> NCD-24TH-NOE-VALLEY	<span style="display: inline-block; width: 15px; height: 15px; background-color: #c8a2c8; border: 1px solid black;"></span> NCD-LAKESIDE VILLAGE
<span style="display: inline-block; width: 15px; height: 15px; background-color: #d9907e; border: 1px solid black;"></span> NCD-CASTRO	<span style="display: inline-block; width: 15px; height: 15px; background-color: #948dbd; border: 1px solid black;"></span> NCD-LOWER HAIGHT STREET
<span style="display: inline-block; width: 15px; height: 15px; background-color: #948dbd; border: 1px solid black;"></span> NCD-COLE VALLEY	<span style="display: inline-block; width: 15px; height: 15px; background-color: #e76759; border: 1px solid black;"></span> NCD-LOWER POLK STREET
<span style="display: inline-block; width: 15px; height: 15px; background-color: #e76759; border: 1px solid black;"></span> NCD-CORTLAND AVENUE	<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffb6c1; border: 1px solid black;"></span> NCD-MISSION BERNAL
<span style="display: inline-block; width: 15px; height: 15px; background-color: #4682b4; border: 1px solid black;"></span> NCD-EXCELSIOR	<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffcc99; border: 1px solid black;"></span> NCD-NORIEGA
<span style="display: inline-block; width: 15px; height: 15px; background-color: #4682b4; border: 1px solid black;"></span> NCD-GEARY BOULEVARD	<span style="display: inline-block; width: 15px; height: 15px; background-color: #90ee90; border: 1px solid black;"></span> NCD-OUTER BALBOA STREET
<span style="display: inline-block; width: 15px; height: 15px; background-color: #90ee90; border: 1px solid black;"></span> NCD-HAIGHT	<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffb6c1; border: 1px solid black;"></span> NCD-OUTER CLEMENT
<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffb6c1; border: 1px solid black;"></span> NCD-INNER BALBOA STREET	<span style="display: inline-block; width: 15px; height: 15px; background-color: #d2b48c; border: 1px solid black;"></span> NCD-PACIFIC
<span style="display: inline-block; width: 15px; height: 15px; background-color: #d2b48c; border: 1px solid black;"></span> NCD-INNER CLEMENT	<span style="display: inline-block; width: 15px; height: 15px; background-color: #9932cc; border: 1px solid black;"></span> NCD-POLK
<span style="display: inline-block; width: 15px; height: 15px; background-color: #9932cc; border: 1px solid black;"></span> NCD-INNER SUNSET	<span style="display: inline-block; width: 15px; height: 15px; background-color: #3174d4; border: 1px solid black;"></span> NCD-SACRAMENTO
<span style="display: inline-block; width: 15px; height: 15px; background-color: #90ee90; border: 1px solid black;"></span> NCD-INNER TARAVAL STREET	<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffff00; border: 1px solid black;"></span> NCD-TARAVAL
<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffff00; border: 1px solid black;"></span> NCD-IRVING	<span style="display: inline-block; width: 15px; height: 15px; background-color: #66c2b5; border: 1px solid black;"></span> NCD-UNION
<span style="display: inline-block; width: 15px; height: 15px; background-color: #66c2b5; border: 1px solid black;"></span> NCD-JUDAH	<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffa500; border: 1px solid black;"></span> NCD-UPPER FILLMORE
	<span style="display: inline-block; width: 15px; height: 15px; background-color: #948dbd; border: 1px solid black;"></span> NCD-WEST PORTAL

## NC-1, NC-2, NC-3, NC-S Zoning Districts

<span style="display: inline-block; width: 15px; height: 15px; background-color: #38a84d; border: 1px solid black;"></span> NC-1
<span style="display: inline-block; width: 15px; height: 15px; background-color: #7b68bb; border: 1px solid black;"></span> NC-2
<span style="display: inline-block; width: 15px; height: 15px; background-color: #f4a460; border: 1px solid black;"></span> NC-3
<span style="display: inline-block; width: 15px; height: 15px; background-color: #ffff00; border: 1px solid black;"></span> NC-S

## RC and RTO Zoning Districts

<span style="display: inline-block; width: 15px; height: 15px; background-color: #e76759; border: 1px solid black;"></span> RC-3
<span style="display: inline-block; width: 15px; height: 15px; background-color: #90ee90; border: 1px solid black;"></span> RC-4
<span style="display: inline-block; width: 15px; height: 15px; background-color: #4682b4; border: 1px solid black;"></span> RTO
<span style="display: inline-block; width: 15px; height: 15px; background-color: #9932cc; border: 1px solid black;"></span> RTO-M

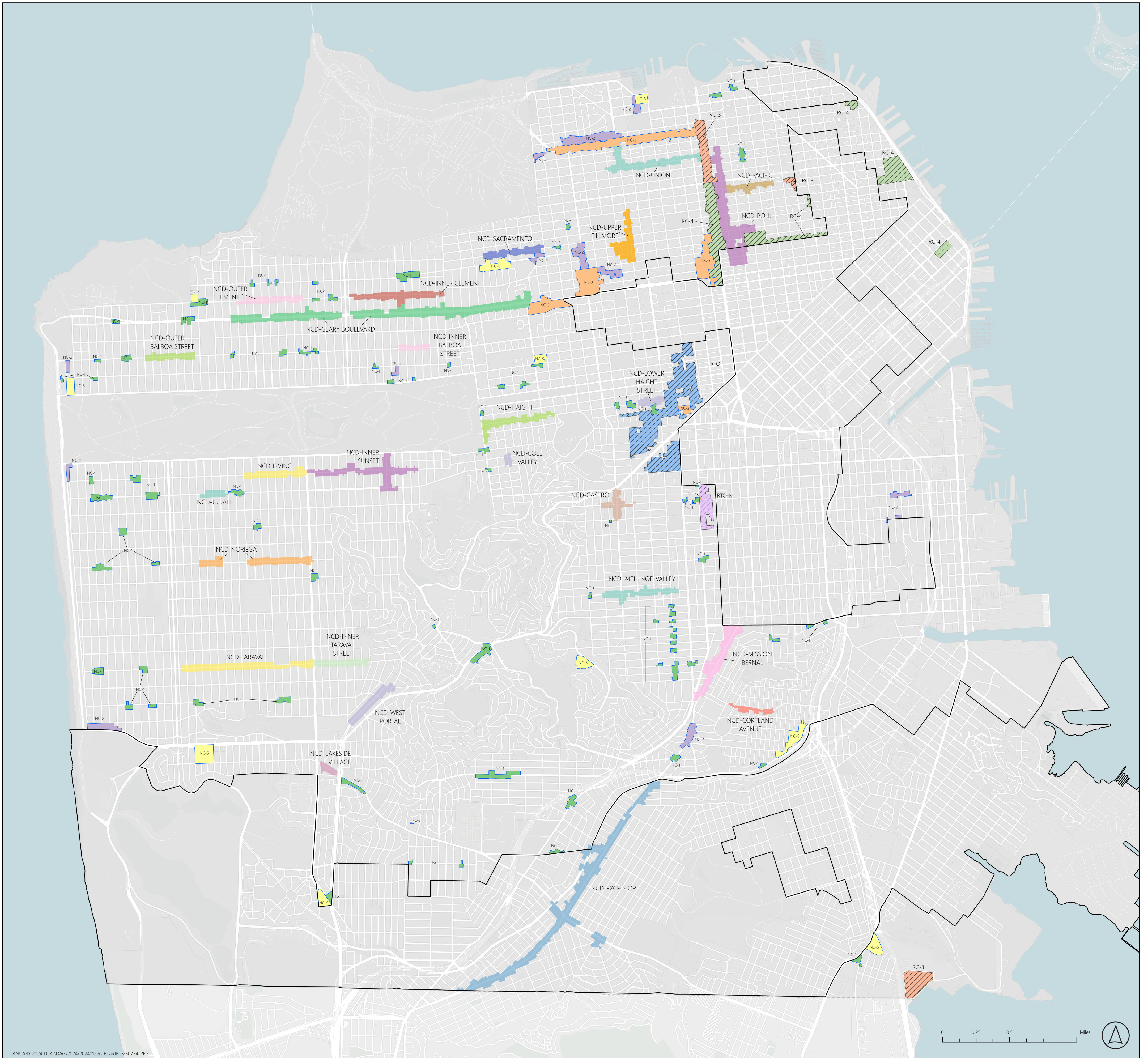
## Height Districts

<span style="display: inline-block; border: 1px dashed black; width: 15px; height: 15px;"></span> Height Districts within Zoning Districts
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## Priority Equity Geographies SUD

<span style="display: inline-block; width: 15px; height: 15px; background-color: #d3d3d3; border: 1px solid black;"></span> Priority Equity Geographies SUD
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# Board File No. 230734, Version 2



## Named NCD Zoning Districts

NCD-24TH-NOE-VALLEY	NCD-INNER SUNSET	NCD-NORIEGA
NCD-CASTRO	NCD-INNER TARAVAL STREET	NCD-OUTER BALBOA STREET
NCD-COLE VALLEY	NCD-IRVING	NCD-OUTER CLEMENT
NCD-CORTLAND AVENUE	NCD-JUDAH	NCD-PACIFIC
NCD-EXCELSIOR	NCD-LAKESIDE VILLAGE	NCD-POLK
NCD-GEARY BOULEVARD	NCD-LOWER HAIGHT STREET	NCD-SACRAMENTO
NCD-HAIGHT	NCD-LOWER POLK STREET	NCD-TARAVAL
NCD-INNER BALBOA STREET	NCD-MISSION BERNAL	NCD-UNION
NCD-INNER CLEMENT		NCD-UPPER FILLMORE
		NCD-WEST PORTAL

## NC-1, NC-2, NC-3, NC-S Zoning Districts

NC-1
NC-2
NC-3
NC-S

## RC and RTO Zoning Districts

RC-3
RC-4
RTO
RTO-M

## Priority Equity Geographies SUD

Priority Equity Geographies SUD
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November 9, 2023

Ms. Angela Calvillo, Clerk  
Honorable Mayor Breed  
Board of Supervisors  
City and County of San Francisco  
City Hall, Room 244  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2023-006117PCA:  
Density Calculation in RC, RTO, NC, and Certain Named NCDs  
Board File No.230734

**Planning Commission Recommendation: Approval with Modifications**

Dear Ms. Calvillo and Honorable Mayor Breed,

On October 26, 2023, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Mayor Breed that would amend the Planning Code to replace numerical density limits in Residential-Commercial (RC), Residential Transit Oriented (RTO), Neighborhood Commercial (NC) and certain Named Neighborhood Commercial Districts (NCD), except for parcels located in the Priority Equity Geographies Special Use District, with already-existing regulations on the built envelope of buildings, such as height, bulk and setbacks; creating the Priority Equity Geographies Special Use District; amending the Zoning Map to add the Priority Equity Geographies Special Use District. At the hearing the Planning Commission recommended approval with modifications.

The Commission's proposed modifications were as follows:

1. Modify the ordinance to exclude areas that fall within the proposed Priority Equity Geographies SUD, as is proposed in BF 230446 and BF 230734 *except* as follows:
  - a. Retain numerical density in the entirety of the North Beach NCD, not only in the areas that fall within the Priority Equity Geographies SUD.
  - b. Rezone all parcels zoned RC-4 along Van Ness Ave. as form-based, even if they fall within the Priority Equity Geographies SUD. This is also the boundary of the Van Ness SUD.

- c. Rezone all parcels within the Polk Street NCD as form-based, even if they fall within the Priority Equity Geographies SUD.
2. Alter the language in the zoning tables that propose to switch to form-based density to match the language that already exists in other form-based zoning district tables as follows:  
  
*“No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.”*
3. Maintain existing RTO-M District density controls.
4. Make technical corrections to the metes and bounds description of the SUD boundary to fix spelling errors and mislabels.

The proposed Ordinance has been determined to be within the scope of the environmental analysis for the 2022 Housing Element Update. On November 17, 2022, the Planning Commission reviewed and considered the Final EIR (FEIR) for the 2022 Housing Element Update and certified the FEIR through approval of Motion No. 21206. The Planning Department reviewed and considered the proposed changes to the Planning Code through both Board File No. 230734 and Board File No. 230735 and finds that the physical environmental impacts of these changes are within the scope of the analysis and findings for the Housing Element 2022 Update EIR;

Mayor Breed, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information, please do not hesitate to contact me.

Sincerely,



Aaron D. Starr  
*Manager of Legislative Affairs*

cc: Audrey Pearson, Deputy City Attorney  
Lisa Gluckstein, Aide to Supervisor 230735  
John Carroll, Office of the Clerk of the Board

**Attachments:**

Planning Commission Resolution  
Planning Department Executive Summary



# PLANNING COMMISSION RESOLUTION NO. 21416

**HEARING DATE: OCTOBER 26, 2023**

**Project Name:** Density Calculation in RC, RTO, NC, and Certain Named NCDs  
**Case Number:** 2023-006117PCA/MAP [Board File No. 230734]  
**Initiated by:** Mayor Breed / Introduced June 13, 2023  
**Staff Contact:** Audrey Merlone, Legislative Affairs  
Audrey.Merlone@sfgov.org, 628-652-7534  
**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs  
aaron.starr@sfgov.org, (628) 652-7534

**APPROVING A PROPOSED ORDINANCE AMENDING THE PLANNING CODE TO REPLACE THE NUMERICAL DENSITY LIMITS IN RESIDENTIAL-COMMERCIAL (RC), RESIDENTIAL TRANSIT ORIENTED (RTO), NEIGHBORHOOD COMMERCIAL (NC) AND CERTAIN NAMED NEIGHBORHOOD COMMERCIAL DISTRICTS (NCD), EXCEPT FOR PARCELS LOCATED IN THE PRIORITY EQUITY GEOGRAPHIES SPECIAL USE DISTRICT; AMENDING THE ZONING MAP TO ADD THE PRIORITY EQUITY GEOGRAPHIES SPECIAL USE DISTRICT; AFFIRMING THE PLANNING DEPARTMENT’S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; AND MAKING PUBLIC NECESSITY, CONVENIENCE, AND WELFARE FINDINGS UNDER PLANNING CODE SECTION 302, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1.**

WHEREAS, on June 13, 2023, Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter “Board”) File Number 230734, which would amend the Planning Code to replace numerical density limits in Residential-Commercial (RC), Residential Transit Oriented (RTO), Neighborhood Commercial (NC) and certain Named Neighborhood Commercial Districts (NCD), except for parcels located in the Priority Equity Geographies Special Use District, with already-existing regulations on the built envelope of buildings, such as height, bulk and setbacks; creating the Priority Equity Geographies Special Use District; amending the Zoning Map to add the Priority Equity Geographies Special Use District;

WHEREAS, the Planning Commission (hereinafter “Commission”) conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on October 26, 2023; and,

WHEREAS, the proposed Ordinance has been determined to be within the scope of the environmental analysis for the 2022 Housing Element Update. On November 17, 2022, the Planning Commission reviewed and considered the Final EIR (FEIR) for the 2022 Housing Element Update and certified the FEIR through approval of Motion No. 21206. The Planning Department reviewed and considered the proposed changes to the Planning Code through both Board File No. 230734 and Board File No. 230735 and finds that the physical

environmental impacts of these changes are within the scope of the analysis and findings for the Housing Element 2022 Update EIR; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendations are as follows:

1. Modify the Ordinance to either include or exclude certain zoning districts from the proposed form-based density changes as follows:
  - a. Retain numerical density in the entirety of the North Beach NCD, not only in the areas that fall within the Priority Equity Geographies SUD.
  - b. Rezone all parcels zoned RC-4 along Van Ness Ave. as form-based, even if they fall within Priority Equity Geographies SUD. This is also the boundary of the Van Ness SUD.
  - c. Rezone all parcels within the Polk Street NCD as form-based, even if they fall within the Priority Equity Geographies SUD.
2. Alter the language in the zoning tables that propose to switch to form-based density to match the language that already exists in other form-based zoning district tables as follows:

*“No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.”*
3. Maintain existing RTO-M District density controls.
4. Make technical corrections to the metes and bounds description of the SUD boundary to fix spelling errors and mislabels.

## Findings

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The Commission supports the proposed Ordinance's overall goal to accommodate greater density in areas of our city that are traditionally rich in transportation and amenities through a form-based density approach while also ensuring areas identified as vulnerable to displacement are not part of a sweeping change.

### General Plan Compliance

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### HOUSING ELEMENT

##### OBJECTIVE 3.B

**CREATE A SENSE OF BELONGING FOR ALL COMMUNITIES OF COLOR WITHIN WELL-RESOURCED NEIGHBORHOODS THROUGH EXPANDED HOUSING CHOICE.**

##### Policy 20

Increase mid-rise and small multi-family housing types by adopting zoning changes or density bonus programs in Well-resourced Neighborhoods and adjacent lower-density areas near transit, including along SFMTA Rapid Network and other transit.

##### Policy 21

Prevent the potential displacement and adverse racial and social equity impacts of zoning changes, planning processes, or public and private investments especially for populations and areas vulnerable to displacement.

##### Policy 25

Reduce governmental constraints on development in Well-resourced Neighborhoods to enable small and mid-rise multi-family buildings providing improved housing choice and affordability.

##### Policy 29

Complete community-led processes in Priority Equity Geographies that provide defined community benefits or mitigations for effects of new development consistent with state and federal law in order to reduce burdens on advocates of vulnerable populations and community members and establish more predictable outcomes for housing applications.

*Finding new paths to ensure that the private housing market serves the middle-income workforce is key to maintaining our city's diversity. The proposed ordinance would expand where denser buildings can be constructed throughout the city, providing a path for the market to provide more middle-income housing opportunities without public subsidy. Increasing density capacity adds new units to our existing housing stock on vacant lots, and through demolition and reconstruction, and is a critical strategy to increasing small multi-family*



*homes particularly for middle income households. At the same time the proposed ordinance complies with Policy 29 by increasing housing development capacity through changes to zoning outside of Priority Equity Geographies.*

### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

*The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.*

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

*The proposed Ordinance would not have a negative effect on housing or neighborhood character.*

3. That the City's supply of affordable housing be preserved and enhanced;

*The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.*

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

*The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.*

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

*The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.*

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

*The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss*

*of life in an earthquake.*

7. That the landmarks and historic buildings be preserved;

*The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.*

8. That our parks and open space and their access to sunlight and vistas be protected from development;

*The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.*

### **Planning Code Section 302 Findings.**

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on October 26, 2023.



Jonas P. Ionin  
Commission Secretary

**Jonas P Ionin**

Digitally signed by Jonas P Ionin  
Date: 2023.11.03 12:15:25  
-07'00'

AYES: Braun, Diamond, Koppel, Tanner

NOES: Imperial, Moore

ABSENT: Ruiz

ADOPTED: October 26, 2023



# EXECUTIVE SUMMARY

## PLANNING CODE TEXT & ZONING MAP AMENDMENT

**HEARING DATE: October 26, 2023**

**90-Day Deadline:** November 18, 2023

<b>Project Names:</b>	Planning Code - Removing Residential Numerical Density Limits in Neighborhood Commercial Districts (Safai)
<b>Case Number:</b>	Planning Code/Zoning Map - Density Calculation in RC, RTO, NC, Certain Named NCDs (Mayor) 2023-006114PCA [Board File No. 230735] (Safai) 2023-006117PCA/MAP [Board File No. 230734] (Mayor)
<b>Initiated by:</b>	Supervisor Safai / Introduced June 13, 2023 Mayor Breed/ Introduced June 13, 2023
<b>Staff Contact:</b>	Audrey Merlone, Legislative Affairs Audrey.Merlone@sfgov.org, 628-652-7534
<b>Reviewed by:</b>	Aaron Starr, Manager of Legislative Affairs aaron.starr@sfgov.org, 628-652-7533
<b>Environmental Review:</b>	Environmental Impact Report

**Recommendation:** Approval with Modifications

### Planning Code Amendment

Two proposed ordinances would amend the Planning Code and/or Zoning Map to replace numerical density limits in certain zoning districts or outside of a newly created Special Use District (SUD).

#### The Way It Is Now:

1. The Planning Code regulates the density of dwelling units either by: 1. Limiting the number of units per lot or per square foot of lot area – known as numerical density limits; or, 2. By allowing as many units as may be constructed while complying with applicable requirements and limitations set forth elsewhere in the Code, such as height, bulk, setbacks, open space, exposure and unit mix – known as form-based density.

Most Residential-Commercial (RC), Residential Transit Oriented (RTO) districts, all Neighborhood Commercial (NC) Districts, and certain Named Neighborhood Commercial Districts have numerical density limits.

	RC-3	RC-4	RTO	RTO-M
Residential Density, Dwelling Unit	3 units per lot or up to one unit per 400sqft of lot area.	3 units per lot or up to one unit per 400sqft of lot area. No density limits in the Van Ness SUD.	P (generally) up to one unit per 600sqft of lot area. C above, per criteria of 207(a).	Density is form-based (no density by lot area).
Residential Density, Group Housing	P (generally) up to one bedroom for every 140sqft of lot area.	P (generally) up to one bedroom for every 70sqft of lot area.	Density is form-based (no density by lot area).	
Residential Density, Senior Housing	P up to twice the number of dwelling units otherwise permitted as principal in the district, meeting all requirements of 202.2(f)(1).  C up to twice the number of dwelling units otherwise permitted as principal in the district, meeting all requirements of 202.2(f)(1), except for 202.2(f)(1)(D)(iv), related to location.		P up to twice the number of dwelling units otherwise permitted as a principal use in the district.  C for density that is form-based (no density by lot area). Must also meet unit mix requirements.	Density is form-based (no density by lot area).

	NC-1	NC-2	NC-3	Named NC's
Residential Density, Dwelling Unit	1 unit per 800sqft of lot area, or density permitted in nearest R district, whichever is greater.		1 unit per 600sqft of lot area, or density permitted in nearest R district, whichever is greater.	Numeric limits per lot, varies depending on the district.
Residential Density, Group Housing	1 bedroom per 275sqft lot area, or density permitted in nearest R district, whichever is greater.		1 bedroom per 210sqft lot area, or density permitted in nearest R district, whichever is greater.	Numeric limits per lot, varies depending on the district.
Residential Density, Senior Housing	P up to twice the number of dwelling units otherwise permitted as principal in the district, meeting all requirements of 202.2(f)(1).  C up to twice the number of dwelling units otherwise permitted as principal in the district, meeting all requirements of 202.2(f)(1), except for 202.2(f)(1)(D)(iv), related to location.			

**The Way It Would Be:**

1. Two ordinances, one proposed by Supervisor Safai, and the other proposed by Mayor Breed, would amend the Planning Code and/or Zoning Map to replace numerical density limits in certain zoning districts or outside of a newly created Special Use District (SUD) as follows:

	<b>BF 230735 (Safai)</b>	<b>BF 230734 (Mayor)</b>
<b>Affected Districts</b>	All NCD's Citywide <sup>1</sup>	RTO, RTO-M, RC, & NCD's <i>outside of the</i> Priority Equity Geographies (PEG's) <sup>2</sup> SUD
<b>Res. Density for Affected Districts</b>	<b>No density limit based on lot area for Dwelling Unit Density.</b> No change to current ADU, Group Housing or Senior Housing calcs.	<b>Outside the SUD, no density limit based on lot area for Dwelling Unit Density, Group Housing, or Senior Housing.</b> Citywide, Senior Housing in RC-3, RC-4 no density limit based on lot area (versus just parcels outside the SUD). No change to current ADU density calcs.

**Background**

Housing Element Adoption

San Francisco recently adopted the Housing Element 2022 Update (2022 Update) which is San Francisco's first housing plan centered on racial and social equity. The 2022 Update includes policies and programs that express our city's collective vision and values for the future of housing in San Francisco. Most notably the 2022 Update articulates San Francisco's commitment to recognizing housing as a right. The plan seeks to increase housing affordability for low-income households and communities of color. It also calls for more small and mid-rise multifamily buildings across all neighborhoods, while also connecting housing to neighborhood services like transportation and education, to further economic opportunity.

The Housing Element 2022 Update is San Francisco's first housing plan that is centered on racial and social equity.

The drafting of 2022 Update relied extensively on outreach and engagement to communities historically underrepresented including low-income communities of color and vulnerable groups. Three phases of outreach and engagement, over the course of two years, inform the 2022 Update. For the first time at this scale, the Department funded and supported focus groups led or co-hosted by community-based organizations representing American Indian, Black, Latino, Chinese, Japanese, Filipino, low- and moderate-income households, seniors, people with disabilities, LGBTQ+ and transgender, and homeless advocates. Outreach and

<sup>1</sup> See Exhibit C for map.

<sup>2</sup> See Exhibit C for map.

engagement also included housing policy experts, advocates, affordable housing developers, labor organizations, architects, and developers.

#### Housing Element Implementation

If the Housing Element is the constitution on which future development in San Francisco is based, the Planning Code is how the city implements that vision. There are several efforts underway to implement the Housing Element, these ordinances being just two of the larger group. Others include the Department's effort to rezone areas primarily in the Well-resourced Neighborhoods to meet the goals and policies in the Housing Element, Supervisor Melgar's Family Housing Opportunity SUD ordinance<sup>3</sup> which would remove several process requirements for housing development within the Well-Resourced Neighborhoods, and the mayor's "Constraints Reduction" ordinance<sup>4</sup>. These efforts are necessary for the city to meet our state-mandated goal of constructing 82,00 housing units within the next eight years.

**If the Housing Element is the constitution on which future development in San Francisco is based, the Planning Code is how the city implements that vision.**

#### *Mayor Breed's Constraints Reduction Ordinance*

The Constraints Reduction ordinance would amend the Planning Code to encourage housing production, by 1) streamlining construction of housing citywide, but outside of Priority Equity Geographies, as defined; 2) streamlining development of housing on large lots 3) allowing construction of buildings to the allowable height limit; 4) streamlining review of State Density Bonus projects; 5) streamlining construction of additional units in lower density zoning districts; 6) streamlining process for senior housing; 7) exempting certain affordable housing projects from development fees; 8) amending rear yard, front setback, lot frontage and minimum lot size requirements; 9) amending residential open space requirements; 10) allowing additional uses on the ground floor in residential buildings; 11) allowing homeless shelters and group housing in residential districts; 12) expanding the eligibility for the Housing Opportunities Mean Equity - San Francisco (HOME - SF) program and density exceptions in residential districts; and 13) allowing administrative review of reasonable accommodations; and amending the Zoning Map to create the Priority Equity Geographies Special Use District. This ordinance is currently pending before the Land Use and Transportation Committee.

#### *Department-led Rezoning Effort*

The Housing Element Zoning Program, "Expanding Housing Choice," will amend zoning policies in the Housing Opportunity Areas to increase capacity for multi-family housing to satisfy the City's Regional Housing Needs Allocation (RHNA) gap of 36,200 housing units. The zoning program will focus most housing growth by increasing allowable heights and density on transit corridors, commercial corridors, and key opportunity sites within the Housing Opportunity Areas.

As Mayor Breed's ordinance, Supervisor Safai's ordinance, and Expanding Housing choice all share a focus on increasing housing capacity in neighborhood commercial districts, there is a large amount of geographic overlap

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<sup>3</sup> <https://sfgov.legistar.com/LegislationDetail.aspx?ID=5994339&GUID=DAA4A80A-FD8C-46CC-853A-6825B23B0072&Options=ID|Text|&Search=family+housing>

<sup>4</sup> <https://sfgov.legistar.com/LegislationDetail.aspx?ID=6177110&GUID=544811FE-7DDD-40F4-B568-39113C54F8FF&Options=ID|Text|&Search=230446>

among these proposals. If the proposed legislative items are adopted prior to Expanding Housing Choice, the rezoning will be crafted to account for the amended zoning. The details of the Expanding Housing Choice zoning, including height and base density controls, are currently being developed and are expected to be introduced to the Planning Commission in January 2024.

## Issues and Considerations

### Anticipated Amendments to Board File 230734 (Mayor)

As of the publication date of this report, the Mayor’s Constraints Reduction ordinance was pending Committee action. It was in the process of revising several aspects of the Ordinance, including slightly modifying the boundary of the proposed Priority Equity Geographies SUD. The mayor’s intention is for the SUD in the constraints reduction ordinance and her proposed form-based density ordinance to be one in the same. Therefore, staff anticipates that the current SUD boundaries of the mayor’s proposed form-based density ordinance will change after being heard at the Planning Commission. A map of possible boundary changes has been included as Exhibit D.

### What is “form-based” density?

Rather than placing limits on the number of dwelling units that may exist per lot, form-based density controls for the number of units based on height, bulk, setbacks, open space, exposure, and unit-mix requirements. Many zoning districts in the city already use form-based calculations for their density limits, including but not limited

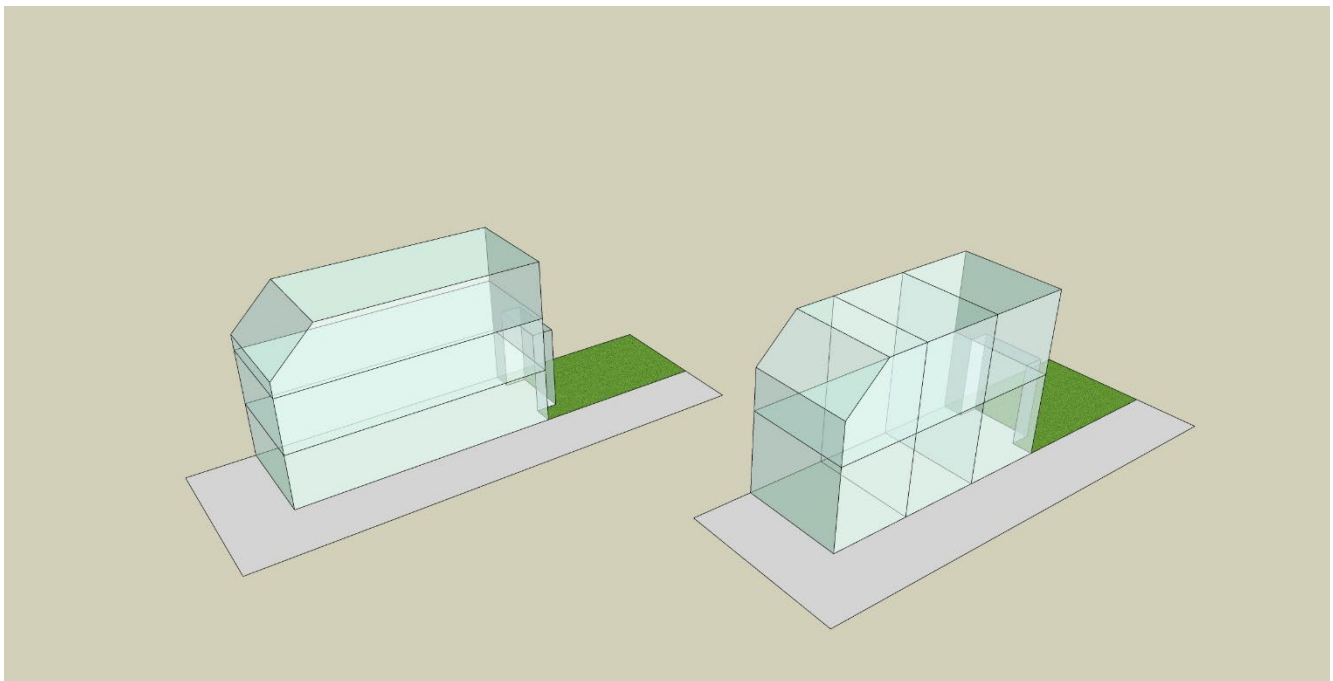


Figure 1: Form based density allows for the number of units to be based on the maximum building envelope, versus a numerical unit limit. The building on the left is the same envelope as the building on the right. Under the current numerical density limits in RC districts for example, buildings are limited to 3 units, as shown on the left. Under the proposed ordinance, the same building could accommodate up to 6 units, without looking any different from the outside.

to Neighborhood Commercial Transit Districts (NCT's), RTO-M, and the Hayes-Gough NCD. It is considered to be a more effective way for encouraging density that is tailored to each individual parcel.

### Return to San Francisco's Historic Development Pattern

Under current base zoning limits, 12,658 existing residential buildings in the city contained more units than were allowed under density maximums<sup>5</sup>. These buildings provide about 31% of all homes for thousands of residents (125,466 units).



Figure 3: A 7-unit building (left), adjacent to a 3-unit building (right) in the Pacific Ave. NCD.

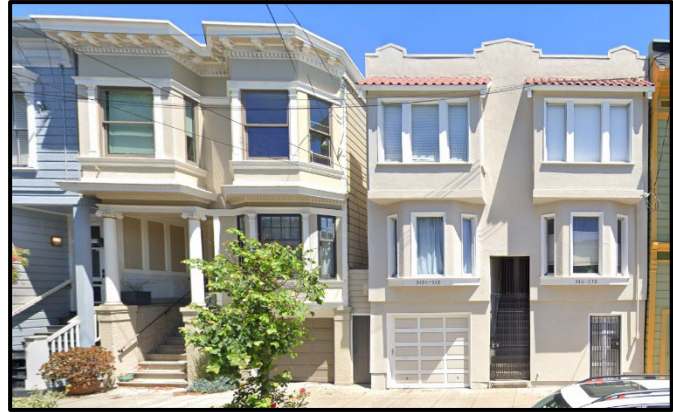


Figure 2: A 2-unit building (left), adjacent to a 4-unit building (right) in an RTO District on Hermann Street.

From the outside, buildings that exceed current restrictions on the number of units may be indistinguishable from ones that don't - with only the configuration of units and rooms on the inside setting them apart. This diverse mix of multifamily and smaller buildings, with various unit sizes, provides space and price options that support the City's diverse population.

From the outside, buildings that exceed current restrictions on the number of units may be nearly indistinguishable from ones that don't.

Current restrictions on the number of homes that can be built on most of the city's residential land date largely to the 1970s, when the city faced a substantially different housing context. The city had lost population from 1950 to 1980 as many middle- and upper-class people, who were typically White, moved to rapidly growing suburban communities of single-family homes. Jobs were also growing quickly in suburban areas including manufacturing, logistics, and new suburban office parks. The amount of housing produced regionally was significantly higher than today and housing costs were lower. In addition, the San Francisco Redevelopment Agency was bulldozing entire neighborhoods, such as the Filmore, under the auspices of "urban renewal." For many residents and elected officials in the 1970s, adopting more restrictive zoning was a way to protect neighborhoods. These measures appealed to many communities, from neighborhoods that were mostly lower income renters living in apartments to those that were primarily middle- and upper-income homeowners. Some

<sup>5</sup> This does not take into account the recent passage of Board File No. 210866, which allows for a density bonus above base density on certain RH lots if specific criteria are met.



officials and analysts of the time noted restrictive zoning could reduce housing production and affordability. By the 1990s housing development averaged fewer than 1,000 units per year.

### **Priority Equity Geographies & Racial Social Equity Analysis**

The Housing Element defines Priority Equity Geographies as places where the city will target direct investments to achieve this outcome and implement reparative strategies. These are areas with a higher density of vulnerable populations<sup>6</sup>, including but not limited to people of color, seniors, youth, people with disabilities, linguistically isolated households, and people living in poverty or unemployed. Wealth building strategies in these areas should start with a people-based approach and include access to affordable housing and homeownership, as well as training for well-paid jobs, business ownership, and fostering financial literacy and readiness. Wealth building strategies also include place-based strategies to improve access to opportunity: Resources in one's neighborhood that are linked to positive economic, social and health outcomes for communities. This includes quality public schools, affordable and accessible transportation options that connect residents to educational and economic development opportunities, affordable community serving businesses, and a healthy environment. These resources create the conditions for thriving neighborhoods that, along with people-based approaches, can build generational wealth.

Changes that could result in displacement within a Priority Equity Geography should be brought to the individual community for consideration, rather than conducted through a sweeping, city-wide proposal.

To achieve healthy neighborhoods, the city must focus on repairing past harms through environmental justice and equitable mobility strategies. Such efforts must also protect these communities against displacement. Policy 18 of the Housing Element directs the Department to tailor zoning changes within Priority Equity Geographies and intersecting Cultural Districts to serve the specific needs of American Indian, Black, and other communities of color. It also directs the city to implement programs to stabilize communities and meet community needs. This means that changes that *could* result in displacement within a Priority Equity Geography should be brought to the individual community for consideration, rather than conducted through a sweeping, city-wide proposal. The mayor's proposed ordinance assures these communities are not subject to increases in density through this proposal; however, it also leaves open the possibility for these neighborhoods to have form-based zoning in the future through an individual, community-supported effort.

The Housing Element contains a map of areas identified by the Department of Public Health (DPH) as "Community's Health Needs Assessment as Areas of Vulnerability", which can be found here:

[https://generalplan.sfplanning.org/images/11.housing/Priority\\_Equity\\_Geographies.pdf](https://generalplan.sfplanning.org/images/11.housing/Priority_Equity_Geographies.pdf)

The proposed Priority Equity Geographies SUD is based off this map; however, the SUD is not an exact replica of the DPH/Housing Element map. Additionally, as discussed in a prior section, the Department anticipates the Priority Equity Geographies SUD's boundaries will change slightly from what is currently proposed.

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<sup>6</sup> As defined by the San Francisco Department of Health.

## General Plan Compliance & Racial and Social Equity Analysis

Policy 20 of the Housing Element is to increase mid-rise and small multi-family housing types by adopting zoning changes or density bonus programs in Well-resourced Neighborhoods and adjacent lower-density areas near transit, including along SFMTA Rapid Network33 and other transit. Policy 25 is to reduce governmental constraints on development in Well-resourced Neighborhoods to enable small and mid-rise multi-family buildings providing improved housing choice and affordability. Finding new paths to ensure that the private housing market serves the middle-income workforce is key to maintaining our city's diversity. Both proposed ordinances would expand where denser buildings can be constructed throughout the city, providing a path for the market to provide more middle-income housing opportunities without public subsidy. Increasing density capacity adds new units to our existing housing stock on vacant lots, and through demolition and reconstruction, and is a critical strategy to increasing small multi-family homes particularly for middle income households.

Finding new paths to ensure that the private housing market serves the middle-income workforce is key to maintaining our city's diversity.

Objective 3.B of the Housing Element is to create a sense of belonging for all communities of color within Well-Resourced neighborhoods through expanded housing choice. Fostering racially and socially inclusive neighborhoods throughout the city means increasing housing choice for all in all neighborhoods. To promote a sense of belonging for all communities in Well-resourced Neighborhoods, the city needs to shift course regarding where new housing is built, so more diverse communities can call these neighborhoods home. The new Affirmatively Furthering Fair Housing Law also requires local jurisdictions to create programs that would reverse segregation and promote inclusive neighborhoods, including allowing for more housing, particularly affordable housing, to be built in Well-resourced Neighborhoods.

Policy 21 of the Housing Element is to prevent the potential displacement and adverse racial and social equity impacts of zoning changes, planning processes, or public and private investments especially for populations and areas vulnerable to displacement. Policy 29 of the Housing Element is to complete community-led processes in Priority Equity Geographies that provide defined community benefits or mitigations for effects of new development consistent with state and federal law to reduce burdens on advocates of vulnerable populations and community members and establish more predictable outcomes for housing applications. The mayor's ordinance, and Supervisor Safai's ordinance *with* all staff recommended modifications, complies with Policy 29 by increasing housing development capacity through changes to zoning outside of Priority Equity Geographies.

## Implementation

The department has determined that neither ordinance will impact our current implementation procedures. Many other zoning districts already calculate allowable density based on form, rather than numerical limits, which means Department staff are already familiar with this process.

## Recommendation for Board File 230735 (Safai)

The department recommends that the commission *approve with modifications* the proposed ordinance and adopt the attached draft resolution to that effect. The department's proposed recommendations are as follows:

1. Modify the ordinance to exclude areas that fall within the proposed Priority Equity Geographies SUD, as is proposed in BF 230446 & BF 230734 *except* as follows:
  - a. Retain numerical density in the entirety of the North Beach NCD, not only in the areas that fall within the Priority Equity Geographies SUD.
  - b. Rezone all parcels zoned RC-4 along Van Ness Ave. as form-based, even if they fall within the Priority Equity Geographies SUD. This is also the boundary of the Van Ness SUD.
  - c. Rezone all parcels within the Polk Street NCD as form-based, even if they fall within the Priority Equity Geographies SUD.
2. Alter the language in the zoning tables that propose to switch to form-based density to match the language that already exists in other form-based zoning district tables as follows:

*"No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department."*

### Basis for Recommendation

The department supports the proposed ordinance's overall goal to accommodate greater density in areas of our city that are traditionally rich in transportation and amenities through a form-based density approach. However, although form-based density may be appropriate for many of the NC districts within the City's Priority Equity Geographies, any rezoning process within these areas should be conducted at an individual community level to prevent further harm through displacement.

**Recommendation 1: Modify the ordinance to exclude areas that fall within the proposed Priority Equity Geographies SUD, as is proposed in BF 230446 & BF 230734 with certain exceptions.** Removing the areas in the proposed Priority Equity Geographies SUD from this ordinance ensures that the City is increasing zoning capacity to better enable meeting our RHNA targets, while protecting our Priority Equity Geographies; prioritizing increased residential capacity in areas that are not acutely vulnerable to development impacts. Additionally, amending the ordinance to include or exclude entire districts avoids confusion caused by the current SUD boundaries, which straddle some districts. In the North Beach NCD, most of the district is within the Priority Equity Geographies SUD, while the Polk Street NCD, most of the district is out of the Priority Equity Geographies SUD. Having two density controls in one contiguous zoning district is confusing and antithetical to the purpose of a zoning district. Along Van Ness, there's a similar situation where the SUD boundary splits the street, with one side inside and the other outside of it. With recent investments in rapid transit along Van Ness and its significant development potential, this is an ideal location to have form-based density.

**Recommendation 2:** Alter the language in the zoning tables that propose to switch to form-based density to match the language that already exists in other form-based zoning district tables. The currently proposed language for the zoning control tables' residential density that will be form-based is "No density limit by lot area". This fails to communicate that other restrictions on density still exist, based on height districts, allowable bulk, setbacks, etc. This language is also inconsistent with all other zoning districts' control tables language that are already form-based. All other current form-based density zoning control tables state: "*No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.*". The Ordinance should be amended to replace all "No density limit by lot area" with the consistent and more complete language.

### **Recommendation for Board File 230734 (Mayor)**

The Department recommends that the Commission *approve with modifications* the proposed Ordinance and adopt the attached Draft Resolution to that effect. The Department's proposed recommendations are as follows:

1. Modify the Ordinance to either include or exclude certain zoning districts from the proposed form-based density changes as follows:
  - a. Retain numerical density in the entirety of the North Beach NCD, not only in the areas that fall within the Priority Equity Geographies SUD.
  - b. Rezone all parcels zoned RC-4 along Van Ness Ave. as form-based, even if they fall within Priority Equity Geographies SUD. This is also the boundary of the Van Ness SUD.
  - c. Rezone all parcels within the Polk Street NCD as form-based, even if they fall within the Priority Equity Geographies SUD.
2. Alter the language in the zoning tables that propose to switch to form-based density to match the language that already exists in other form-based zoning district tables as follows:

*"No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department."*
3. Maintain existing RTO-M District density controls.
4. Make technical corrections to the metes and bounds description of the SUD boundary to fix spelling errors and mislabels.

## Basis for Recommendation

The Department supports the proposed Ordinance's overall goal to accommodate greater density in areas of our city that are traditionally rich in transportation and amenities through a form-based density approach while also ensuring areas identified as vulnerable to displacement are not part of a sweeping change.

**Recommendation 1: Modify the Ordinance to either include or exclude certain zoning districts from the proposed form-based density change.** Amending the ordinance to include or exclude entire districts avoids confusion caused by the current SUD boundaries, which straddles some districts. In the North Beach NCD, most of the district is within the Priority Equity Geographies SUD, while the Polk Street NCD, most of the district is out of the Priority Equity Geographies SUD. Having two density controls in one contiguous zoning district is confusing and antithetical to the purpose of a zoning district. Along Van Ness, there's a similar situation where the SUD boundary splits the street, with one side inside and the other outside of it. With recent investments in rapid transit along Van Ness and its significant development potential, this is an ideal location to have form-based density.

**Recommendation 2: Alter the language in the zoning tables that propose to switch to form-based density to match the language that already exists in other form-based zoning district tables.** The currently proposed language for the zoning control tables' residential density that will be form-based is "No density limit by lot area". This fails to communicate that other restrictions on density still exist, based on height districts, allowable bulk, setbacks, etc. This language is also inconsistent with all other zoning districts' control tables language that are already form-based. All other current form-based density zoning control tables state: "*No density limit by lot area. Density restricted by physical envelope controls of height, bulk, setbacks, open space, exposure and other applicable controls of this and other Codes, as well as by applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department.*". The Ordinance should be altered to replace all "No density limit by lot area" with the consistent and more complete language.

**Recommendation 3: Maintain existing RTO-M District density controls.** Residential density, group housing density, and senior housing density in the RTO-M are already form-based. This is true for *all* RTO-M parcels, citywide. Many RTO-M parcels would fall under the proposed Priority Equity Geographies SUD, however the Ordinance does *not* propose including RTO-M parcels as subject to the SUD restrictions. This results in a confusing "non-change" in the Ordinance. The current draft makes it seem like controls for the RTO-M districts are changing, however they are not. Removing the RTO-M from the ordinance would make it clear that this district will not be affected.

**Recommendation 3: Make technical corrections to the metes and bounds description of the SUD boundary to fix spelling errors and mislabels.** Make technical corrections to the metes and bounds description of the SUD boundary to fix spelling errors and mislabels.

## Required Commission Action

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

## **Environmental Review**

Both proposed ordinances are within the scope of the environmental analysis for the 2022 Housing Element Update. On November 17, 2022, the Planning Commission reviewed and considered the Final EIR (FEIR) for the 2022 Housing Element Update and certified the FEIR through approval of Motion No. 21206. The Planning Department reviewed and considered the proposed changes to the Planning Code through both Board File No. 230734 and Board File No. 230735 and finds that the physical environmental impacts of these changes are within the scope of the analysis and findings for the Housing Element 2022 Update EIR.

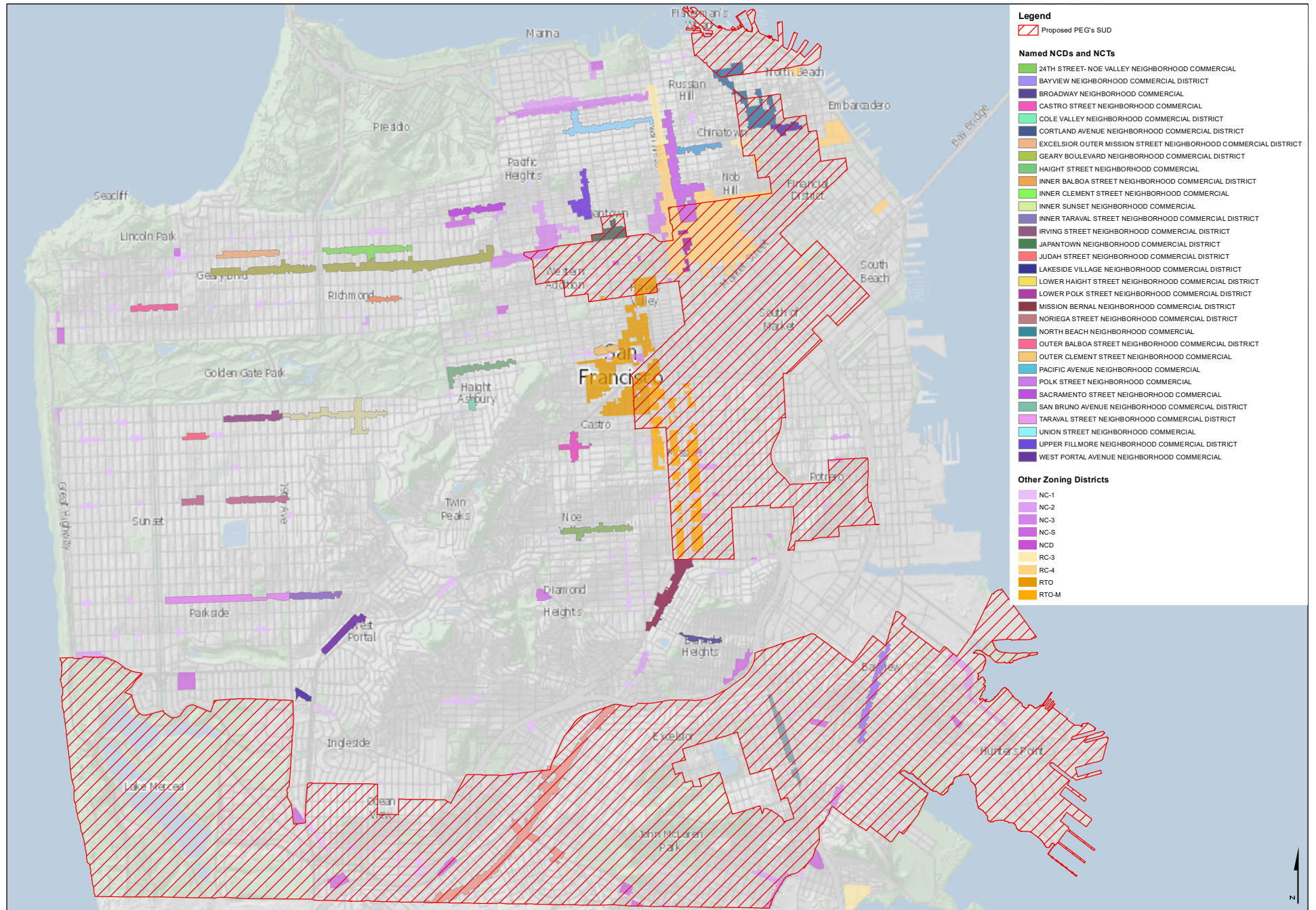
## **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding either proposed Ordinance.

### **Attachments:**

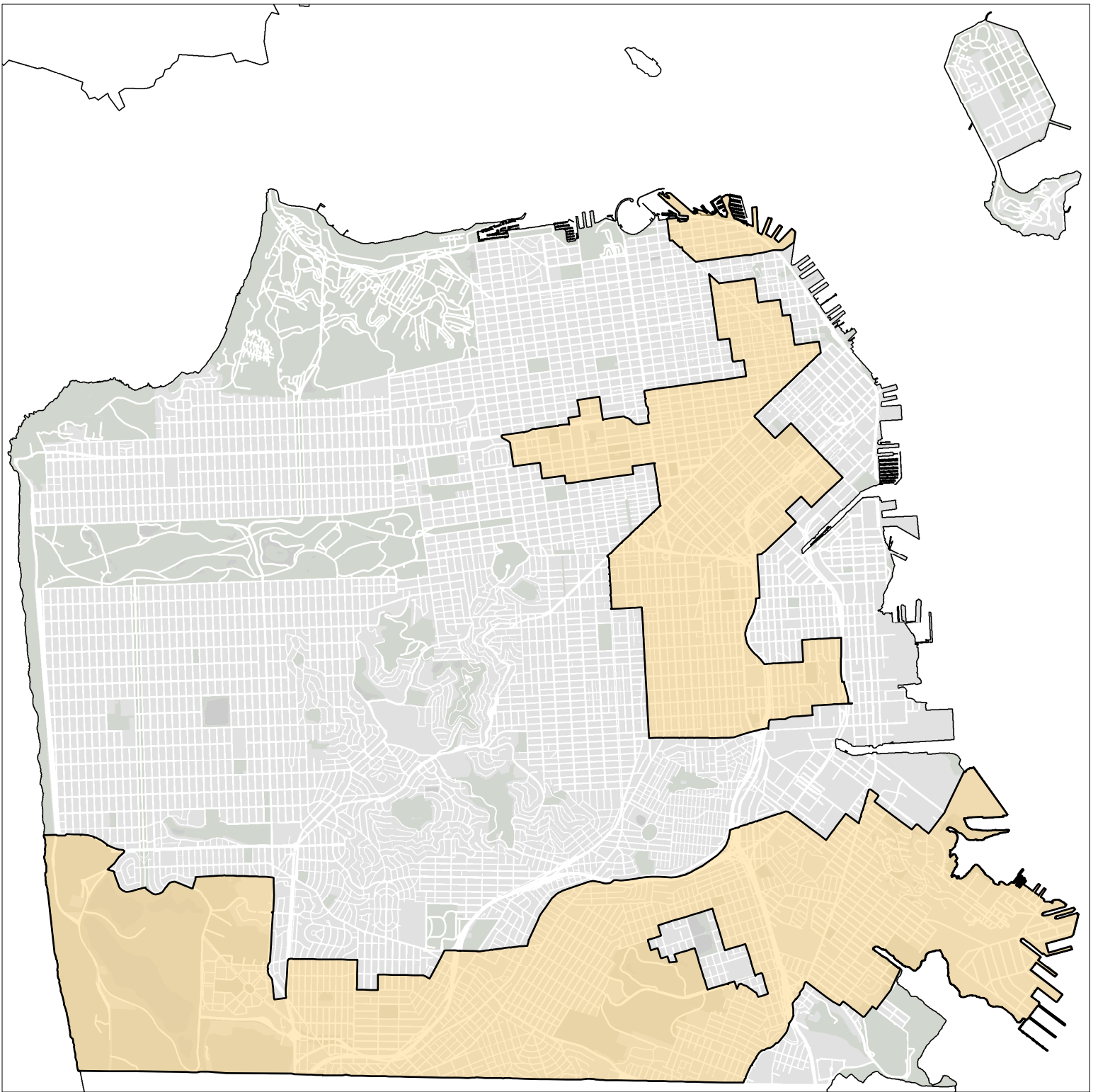
- Exhibit A: Draft Planning Commission Resolution for Board File No. 230735
- Exhibit B: Draft Planning Commission Resolution for Board File No. 230734
- Exhibit C: Map of originally proposed SUD boundary & Zoning Districts
- Exhibit D: Map of proposed altered boundaries of the Priority Equity Geographies SUD
- Exhibit E: Board of Supervisors File No. 230735
- Exhibit F: Board of Supervisors File No. 230734

# Originally Proposed PEG SUD with Zoning Districts Subject to BF 230734 (Mayor)

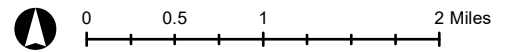


- Legend**
- Proposed PEG's SUD
- Named NCDs and NCTs**
- 24TH STREET-NOE VALLEY NEIGHBORHOOD COMMERCIAL
  - BAYVIEW NEIGHBORHOOD COMMERCIAL DISTRICT
  - BROADWAY NEIGHBORHOOD COMMERCIAL
  - CASTRO STREET NEIGHBORHOOD COMMERCIAL
  - COLE VALLEY NEIGHBORHOOD COMMERCIAL DISTRICT
  - CORTLAND AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT
  - EXCELSIOR OUTER MISSION STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - GEARY BOULEVARD NEIGHBORHOOD COMMERCIAL DISTRICT
  - HAIGHT STREET NEIGHBORHOOD COMMERCIAL
  - INNER BALBOA STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - INNER CLEMENT STREET NEIGHBORHOOD COMMERCIAL
  - INNER SUNSET NEIGHBORHOOD COMMERCIAL
  - INNER TARAVAL STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - IRVING STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - JAPANTOWN NEIGHBORHOOD COMMERCIAL DISTRICT
  - JUDAH STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - LAKESIDE VILLAGE NEIGHBORHOOD COMMERCIAL DISTRICT
  - LOWER HAIGHT STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - LOWER POLK STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - MISSION BERNAL NEIGHBORHOOD COMMERCIAL DISTRICT
  - NORIEGA STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - NORTH BEACH NEIGHBORHOOD COMMERCIAL
  - OUTER BALBOA STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - OUTER CLEMENT STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - PACIFIC AVENUE NEIGHBORHOOD COMMERCIAL
  - POLK STREET NEIGHBORHOOD COMMERCIAL
  - SACRAMENTO STREET NEIGHBORHOOD COMMERCIAL
  - SAN BRUNO AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT
  - TARAVAL STREET NEIGHBORHOOD COMMERCIAL DISTRICT
  - UNION STREET NEIGHBORHOOD COMMERCIAL
  - UPPER FILLMORE NEIGHBORHOOD COMMERCIAL DISTRICT
  - WEST PORTAL AVENUE NEIGHBORHOOD COMMERCIAL
- Other Zoning Districts**
- NC-1
  - NC-2
  - NC-3
  - NC-S
  - NCD
  - RC-3
  - RC-4
  - RTO
  - RTO-M

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Proposed Priority Equity Geographies SUD  
SAN FRANCISCO





BOARD of SUPERVISORS



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1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco, CA 94102-4689  
Tel. No. (415) 554-5184  
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TDD/TTY No. (415) 554-5227

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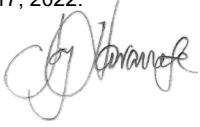
## MEMORANDUM

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Date: June 21, 2023  
To: Planning Department / Commission  
From: Erica Major, Clerk of the Land Use and Transportation Committee  
Subject: Board of Supervisors Legislation Referral - File No. 230734  
Planning Code, Zoning Map - Density Calculation in RC, RTO, NC, and Certain Named NCDs

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- California Environmental Quality Act (CEQA) Determination *(California Public Resources Code, Sections 21000 et seq.)* The proposed amendments were covered in the San Francisco Housing Element 2022 Update Environmental Impact Report (EIR) certified on November 17, 2022.  
 Ordinance / Resolution  
 Ballot Measure  
10/18/2023 
- Amendment to the Planning Code, including the following Findings:  
*(Planning Code, Section 302(b): 90 days for Planning Commission review)*  
 General Plan     Planning Code, Section 101.1     Planning Code, Section 302
- Amendment to the Administrative Code, involving Land Use/Planning  
*(Board Rule 3.23: 30 days for possible Planning Department review)*
- General Plan Referral for Non-Planning Code Amendments  
*(Charter, Section 4.105, and Administrative Code, Section 2A.53)*  
(Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)
- Historic Preservation Commission  
 Landmark *(Planning Code, Section 1004.3)*  
 Cultural Districts *(Charter, Section 4.135 & Board Rule 3.23)*  
 Mills Act Contract *(Government Code, Section 50280)*  
 Designation for Significant/Contributory Buildings *(Planning Code, Article 11)*

Please send the Planning Department/Commission recommendation/determination to Erica Major at [Erica.Major@sfgov.org](mailto:Erica.Major@sfgov.org).

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## MEMORANDUM

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Date: December 20, 2023  
To: Planning Department/Planning Commission  
From: John Carroll, Assistant Clerk, Land Use and Transportation Committee  
Subject: Board of Supervisors Legislation Referral - File No. 230734 - SUBSTITUTED  
Planning Code - Density Calculation in RC, RTO, NC, and Certain Named NCDs

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- California Environmental Quality Act (CEQA) Determination  
(*California Public Resources Code, Sections 21000 et seq.*)
  - Ordinance / Resolution
  - Ballot Measure
  
- Amendment to the Planning Code, including the following Findings:  
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- General Plan Referral for Non-Planning Code Amendments  
(*Charter, Section 4.105, and Administrative Code, Section 2A.53*)  
(Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)
  
- Historic Preservation Commission
  - Landmark (*Planning Code, Section 1004.3*)
  - Cultural Districts (*Charter, Section 4.135 & Board Rule 3.23*)
  - Mills Act Contract (*Government Code, Section 50280*)
  - Designation for Significant/Contributory Buildings (*Planning Code, Article 11*)

Please send the Planning Department/Commission recommendation/determination to John Carroll at [john.carroll@sfgov.org](mailto:john.carroll@sfgov.org).