

File No. 171251

Committee Item No. 3

Board Item No. 12

# COMMITTEE/BOARD OF SUPERVISORS

## AGENDA PACKET CONTENTS LIST

Committee: Land Use and Transportation Committee Date January 29, 2018

Board of Supervisors Meeting

Date FEBRUARY 13, 2018

Cmte Board

- |                                     |                                     |  |
|-------------------------------------|-------------------------------------|--|
| <input type="checkbox"/>            | <input type="checkbox"/>            | Motion                                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Resolution                                   |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Ordinance                                    |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Legislative Digest                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Youth Commission Report                      |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Introduction Form                            |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/>            | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Application                                  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Public Correspondence                        |

OTHER (Use back side if additional space is needed)

- |                                     |                                     |                            |
|-------------------------------------|-------------------------------------|----------------------------|
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>CEQA Determination</u>  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | <u>Planning Resolution</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>DPW order 186045</u>    |
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Completed by: Victor Young Date January 24, 2018  
Completed by: \_\_\_\_\_ Date \_\_\_\_\_

1 [Underground District - Second Street]

2  
3 **Ordinance creating Underground District No. 361 on Second Street from Bryant Street**  
4 **to Townsend Street; and affirming the Planning Department's determination under the**  
5 **California Environmental Quality Act.**

6 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
7 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
8 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
9 **Board amendment additions** are in double-underlined Arial font.  
10 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
11 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
12 subsections or parts of tables.

13 Be it ordained by the People of the City and County of San Francisco:

14 Section 1. The Planning Department has determined that the actions contemplated in  
15 this ordinance comply with the California Environmental Quality Act (California Public  
16 Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the  
17 Board of Supervisors in File No. 171251 and is incorporated herein by reference. The Board  
18 of Supervisors affirms this determination.

19 Section 2. Following a public hearing on May 24, 2017, on June 22, 2017, the  
20 Department of Public Works issued Order No. 186045 approving the establishment of an  
21 underground district on Second Street between Bryant and Townsend streets. Said Order is  
22 on file with the Clerk of the Board of Supervisors in File No. 171251.

23 Section 3. In accordance with the provisions of Sections 900 et seq. of Article 18 of the  
24 Public Works Code, the Board of Supervisors does hereby create the following underground  
25 district:

Underground District No. 361

Second Street

District covering Second Street from the northwesterly line of Bryant Street to the northwesterly line of Townsend Street.

Section 4. The undergrounding of utility facilities within this underground district is in the general public interest because it will eliminate a heavy concentration of overhead wires. The construction of the Second Street Improvement Project presents an opportune time to underground the utility facilities in this district.

Section 5. All work in connection with the undergrounding of utility facilities lying within this underground district is to be completed in accordance with the Public Works undergrounding program and is subject to the laws related to the establishment and completion of underground districts contained in Article 18 of the Public Works Code. Such work shall be commenced and completed at such times and in such stages as the Department of Public Works shall establish.

Section 6. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM:  
DENNIS J. HERRERA, City Attorney

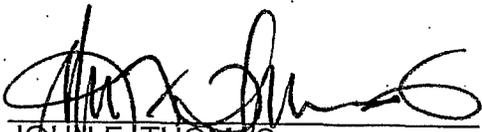
APPROVED:

By: WILLIAM K. SANDERS  
Deputy City Attorney

By: MOHAMMED NURU  
Director of Public Works

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RECOMMENDED:

By:   
JOHN F. THOMAS  
Deputy Director for Infrastructure  
Design and Construction and  
City Engineer

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BOARD of SUPERVISORS



City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

December 5, 2017

File No. 171251

Lisa Gibson  
Acting Environmental Review Officer  
Planning Department  
1650 Mission Street, Ste. 400  
San Francisco, CA 94103

Dear Ms. Gibson:

On November 28, 2017, Supervisor Kim introduced the following proposed legislation:

**File No. 171251**

**Ordinance creating Underground District No. 361 on Second Street from Bryant Street to Townsend Street; and affirming the Planning Department's determination under the California Environmental Quality Act.**

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

*for* By:  Aisa Somera, Legislative Deputy Director  
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning  
Laura Lynch, Environmental Planning

Not defined as a project under CEQA Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment. Any physical changes proposed may need environmental review.

Joy  
Navarrete

Digitally signed by Joy Navarrete  
DN: cn=Joy Navarrete, o=Planning,  
ou=Environmental Planning,  
email=joy.navarrete@sfgov.org,  
c=US  
Date: 2018.01.22 17:03:33 -08'00'



## DPW Order No: 186045

### DIRECTOR'S DECISION REGARDING DEPARTMENT OF PUBLIC WORKS REQUEST TO CREATE AN UNDERGROUND DISTRICT ALONG SECOND STREET FROM BRYANT STREET TO TOWNSEND STREET

Edwin M. Lee  
Mayor

**APPLICANT:**

SAN FRANCISCO PUBLIC WORKS  
Infrastructure, Design, & Construction Division  
30 Van Ness Ave., 5<sup>th</sup> Fl.  
San Francisco, CA 94102

Mohammed Nuru  
Director

**DESCRIPTION OF REQUEST:**

UNDERGROUND DISTRICT ALONG SECOND STREET

San Francisco Public Works  
1 Dr. Carlton B. Goodlett Pl.  
Room 348  
San Francisco, CA 94102  
tel 415-554-6920

**BACKGROUND:**

[sfpublicworks.org](http://sfpublicworks.org)  
[facebook.com/sfpublicworks](https://facebook.com/sfpublicworks)  
[twitter.com/sfpublicworks](https://twitter.com/sfpublicworks)  
[twitter.com/mrcleansf](https://twitter.com/mrcleansf)

1. After five years of working its way through the community-led East SoMa Area Plan, the Second Street Improvement Project is being reconstructed as a primary pedestrian, bicycle, and transit thoroughfare and a green connector for the neighborhood, with construction expected to begin in October 2017. During the public outreach process in 2012 and 2013, the community requested that the overhead utilities on Second Street from Bryant to Townsend streets be undergrounded.
2. On **May 24, 2017**, Department of Public Works ("DPW") Hearing Officer **David Reyla** conducted a hearing on the proposal to create an underground district along Second Street.
3. At the hearing, Cristina Olea, DPW Project Manager, presented a brief description of the Second Street Improvement Project and noted that the right-of-way along Second Street was going to be demolished in order to construct the Project, and that the undergrounding of utility facilities within this underground district is in the general public interest because it will eliminate a heavy concentration of overhead wires.
4. A letter was sent to all fronting property owners stating the intent of the undergrounding, and noted that conversion from overhead to underground service connections would be a cost borne by the property owner.
5. Supervisor Kim has previously sent a letter to property owners expressing support for the project.
6. At the hearing, one member of the community testified to express that they support the undergrounding and requested that the pole fronting their building (1 South Park) be removed as part of the undergrounding.
7. One email was received from a building owner on Second Street requesting additional information about the undergrounding process. The questions were answered via email by Michael Rieger, DPW Project Manager.

**RECOMMENDATION:** **APPROVE** the proposal to create an underground district along Second Street between Bryant and Townsend streets. It is in the general public interest because it will eliminate a heavy concentration of overhead wires and there is a greater opportunity to complete the work with the construction of the Second Street Improvement Project.

The Director of Public Works has reviewed the Hearing Officer's recommendation. The Director of Public Works hereby adopts the hearing officer's recommendation.

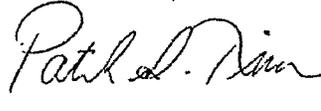
6/21/2017

X 

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Sanquinetti, Jerry  
Bureau Manager  
Signed by: Sanquinetti, Jerry

6/21/2017

X 

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Thomas, John  
Deputy Director and City Engineer

6/22/2017

X Mohammed Nuru

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Nuru, Mohammed  
Director, DPW  
Signed by: Nuru, Mohammed

BOARD of SUPERVISORS



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December 5, 2017

File No. 171251

Lisa Gibson  
Acting Environmental Review Officer  
Planning Department  
1650 Mission Street, Ste. 400  
San Francisco, CA 94103

Dear Ms. Gibson:

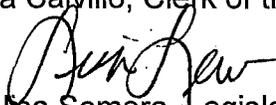
On November 28, 2017, Supervisor Kim introduced the following proposed legislation:

**File No. 171251**

**Ordinance creating Underground District No. 361 on Second Street from Bryant Street to Townsend Street; and affirming the Planning Department's determination under the California Environmental Quality Act.**

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

*for* By:  Aisa Somera, Legislative Deputy Director  
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning  
Laura Lynch, Environmental Planning

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## MEMORANDUM

TO: Mohammed Nuru, Director, Public Works  
Harlan Kelly, Jr., General Manager, Public Utilities Commission

FROM: *AS* Alisa Somera, Legislative Deputy Director  
Land Use and Transportation Committee

DATE: December 5, 2017

SUBJECT: LEGISLATION INTRODUCED

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The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Kim on November 28, 2017:

**File No. 171251**

**Ordinance creating Underground District No. 361 on Second Street from Bryant Street to Townsend Street; and affirming the Planning Department's determination under the California Environmental Quality Act.**

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: [alisa.somera@sfgov.org](mailto:alisa.somera@sfgov.org).

c: David Steinberg, Public Works  
Jeremy Spitz, Public Works  
Jennifer Blot, Public Works  
John Thomas, Public Works  
Lena Liu, Public Works  
Juliet Ellis, Public Utilities Commission  
Donna Hood, Public Utilities Commission  
John Scarpulla, Public Utilities Commission

# Introduction Form

By a Member of the Board of Supervisors or the Mayor

BOARD OF SUPERVISORS  
SANTA CLAY COUNTY, CALIFORNIA

2017 NOV 28 Time stamp 3  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment)
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning "Supervisor [ ] inquires"
- 5. City Attorney request.
- 6. Call File No. [ ] from Committee.
- 7. Budget Analyst request (attach written motion).
- 8. Substitute Legislation File No. [ ]
- 9. Reactivate File No. [ ]
- 10. Question(s) submitted for Mayoral Appearance before the BOS on [ ]

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form.**

**Sponsor(s):**

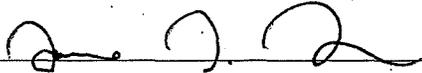
Supervisor Kim

**Subject:**

Ordinance creating Underground District No. 361 on Second Street from Bryant Street to Townsend Street; and affirming the Planning Department's determination under the California Environmental Quality Act.

**The text is listed below or attached:**

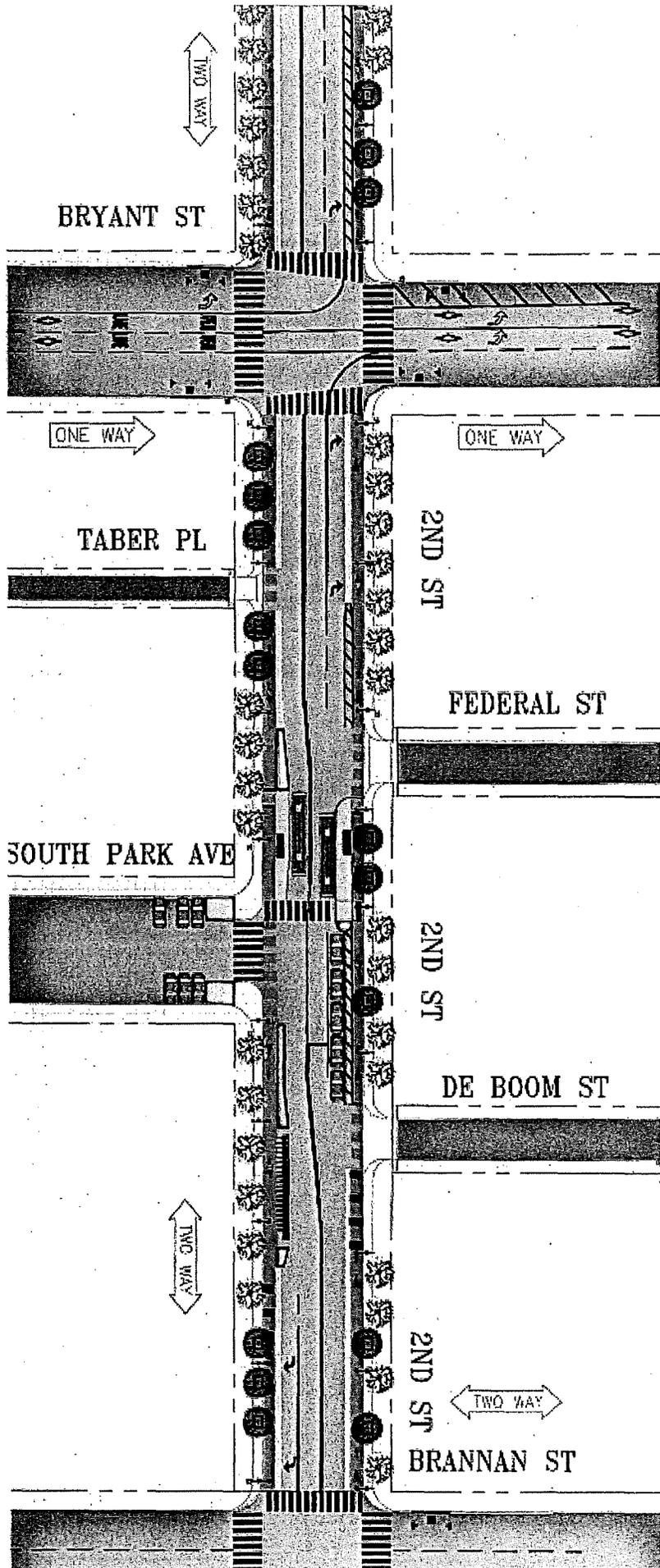
Please see attached.

Signature of Sponsoring Supervisor: 

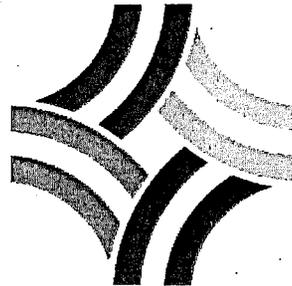
**For Clerk's Use Only:**

# SECOND STREET IMPROVEMENT PROJECT

Market to King streets



# Project Partners



**SFMTA**  
Municipal  
Transportation  
Agency



San Francisco  
**Water  
Power  
Sewer**

Services of the San Francisco Public Utilities Commission



**San Francisco  
Planning**



# Shared Goals

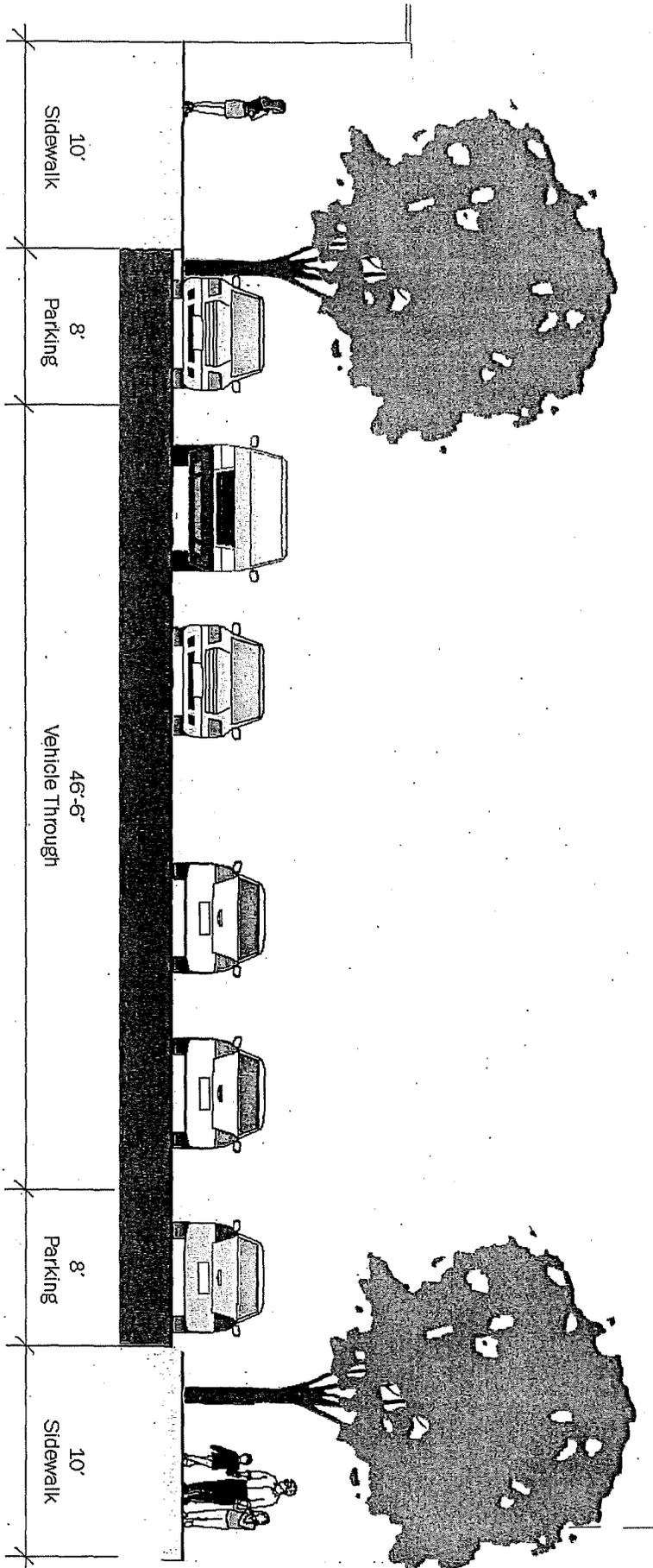
- Improve safety along the corridor
- Provide a more attractive pedestrian environment
- Provide a dedicated bicycle facility
- Facilitate Muni operations

# Key Elements of the Project

- Repaving
- Curb Ramps
- Pedestrian Improvements
  - Widened Sidewalks, Traffic Signal Upgrades, Raised Crosswalks
- Bicycle Facility
- Landscaping
- Streetscape Amenities
- Utility Undergrounding

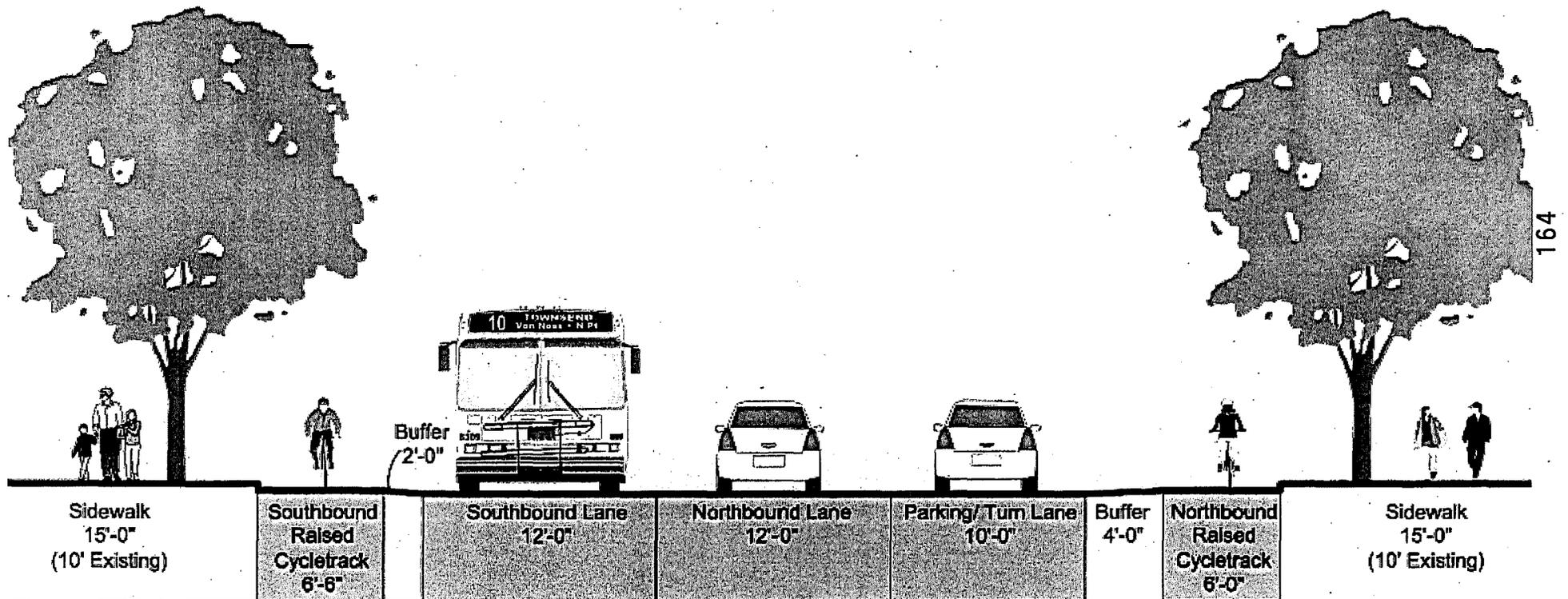
# Existing Conditions

## Harrison to Townsend



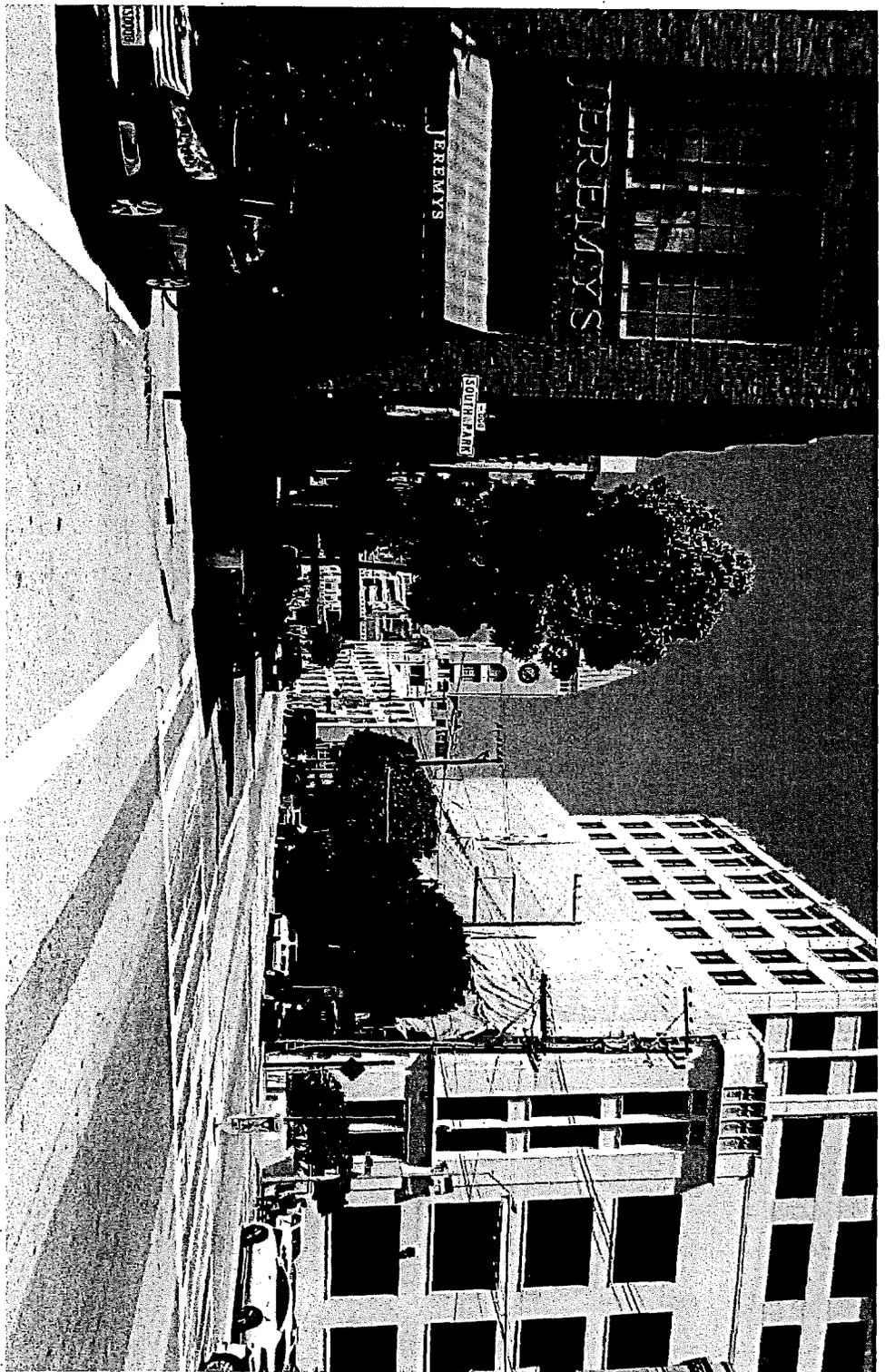
# One-Way Cycletrack

Harrison to Townsend



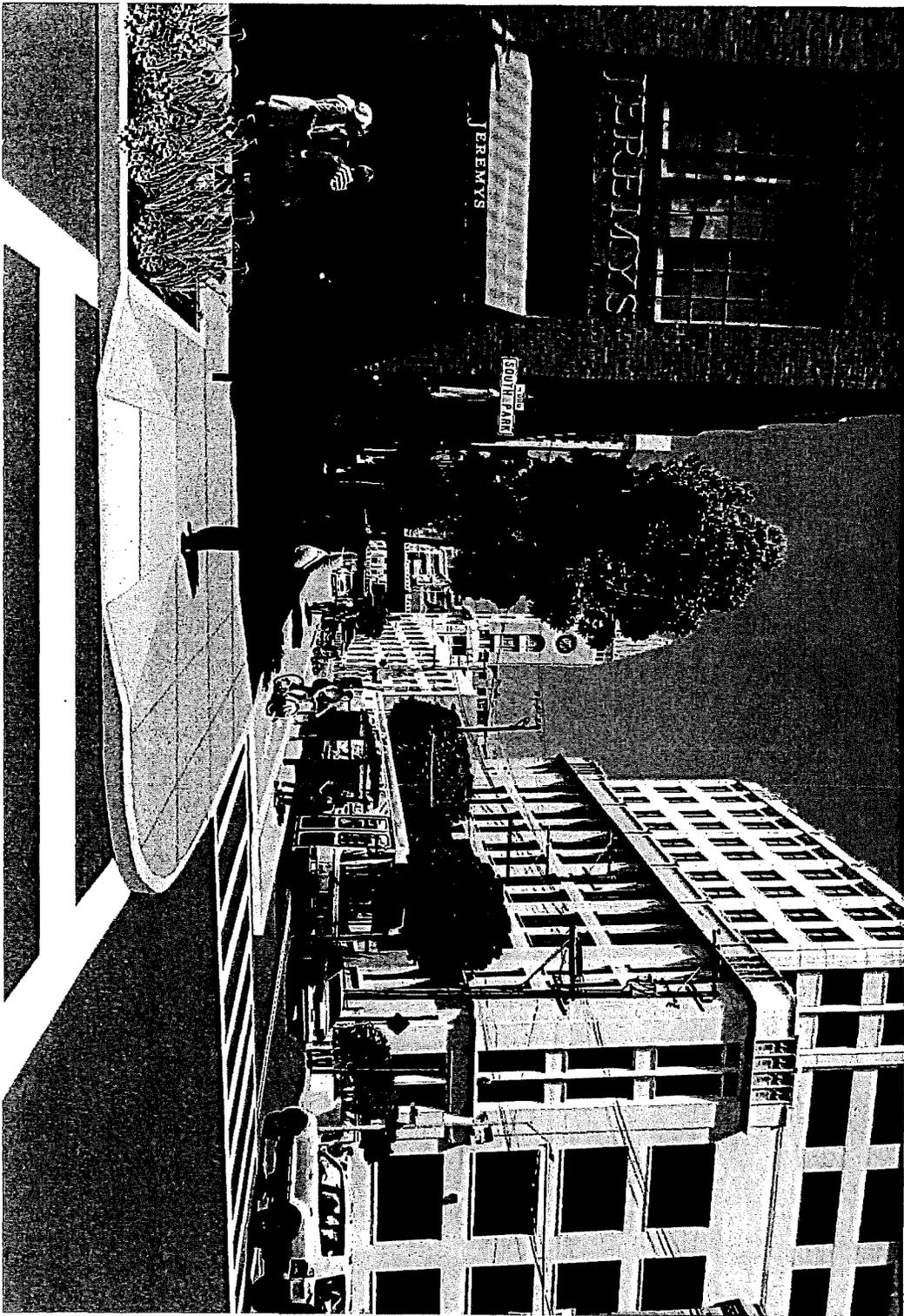
# Before

Second Street at South Park Looking North



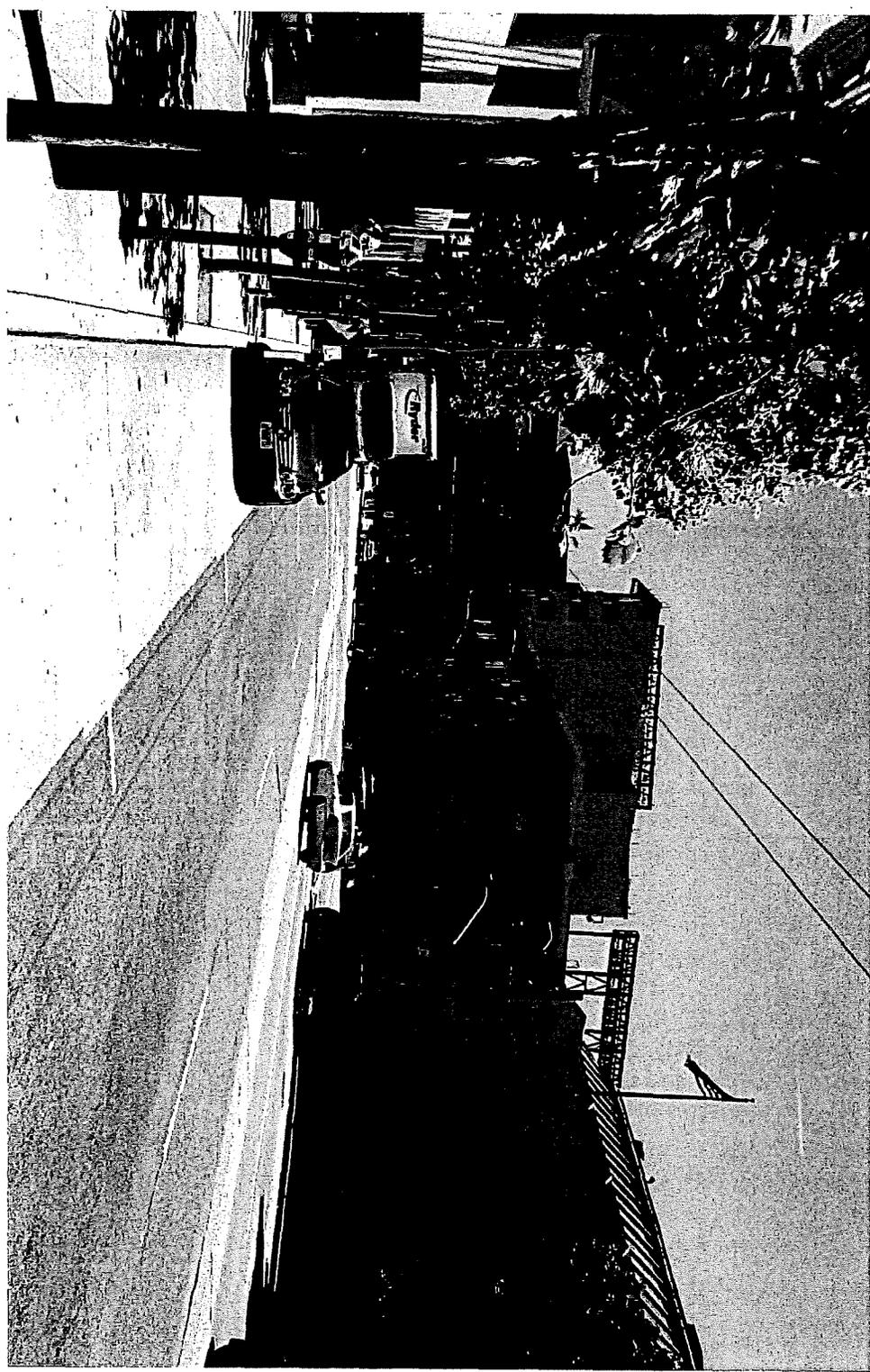
# After

Second Street at South Park Looking North



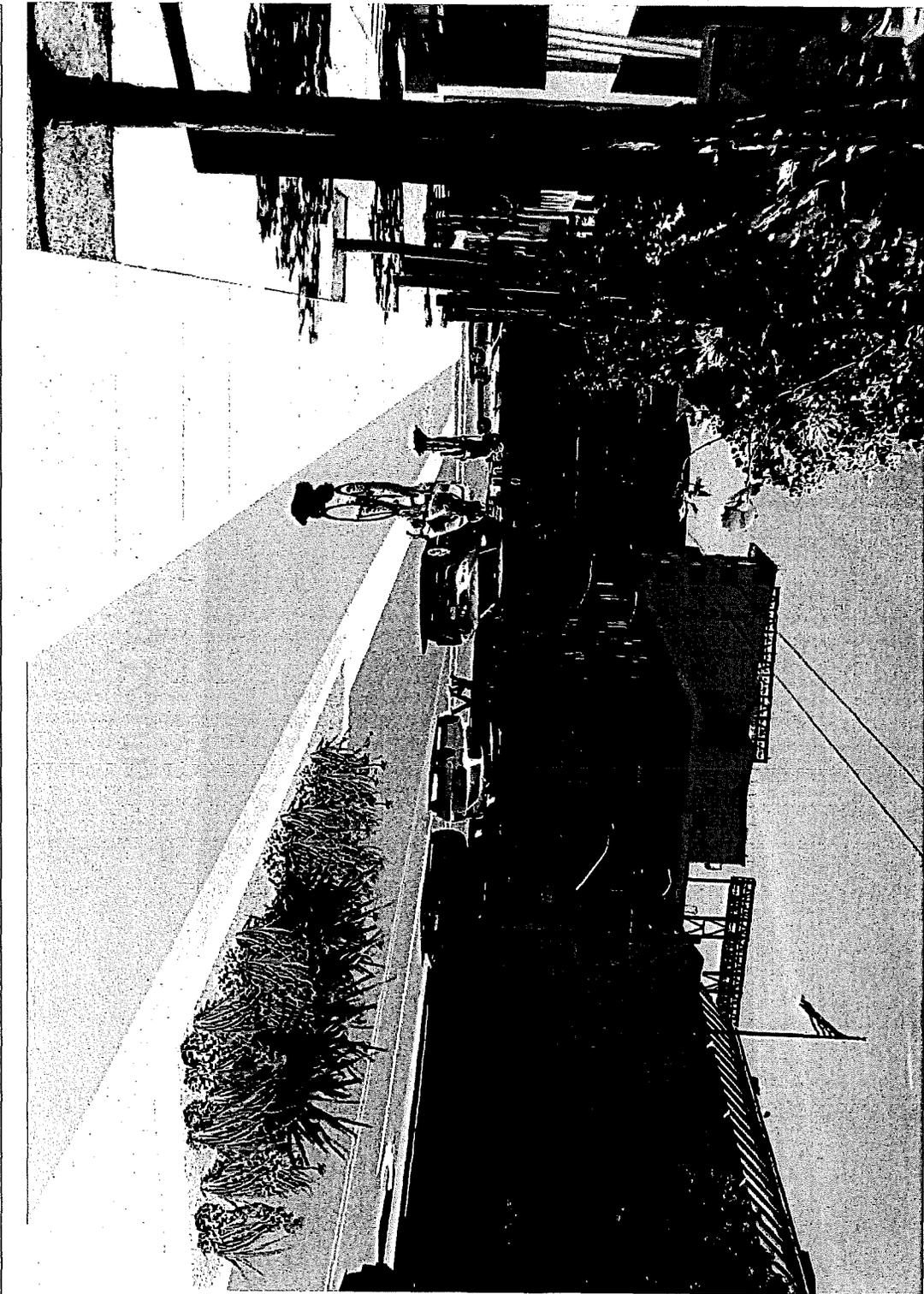
# Before

Second Street at Townsend Looking South

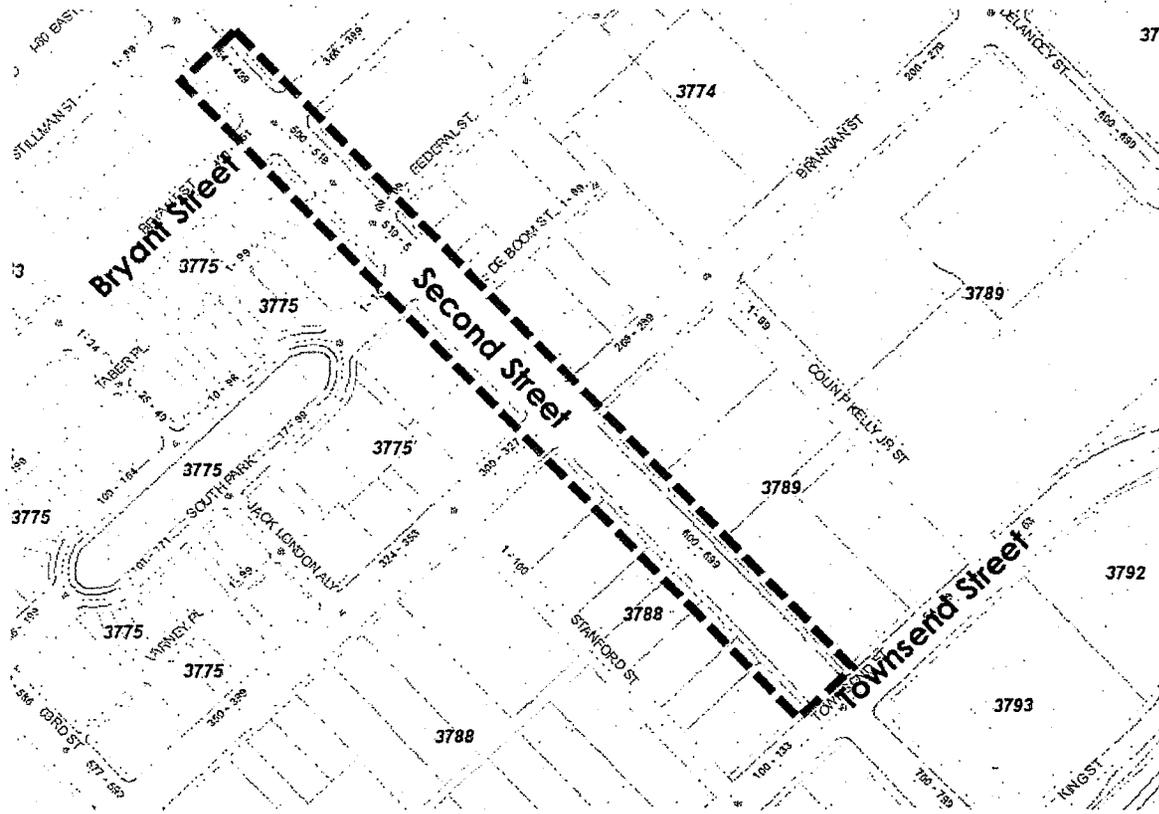


# After

Second Street at Townsend Looking South



# Utility Undergrounding District



**Second Street Improvement Project:** Proposed Utility Undergrounding District

- Only two of the eight blocks of Second Street currently have overhead utilities



# Utility Undergrounding Process

- **May 2012 – May 2013** – Community outreach process yielded requests for undergrounding
- **December 2016** - Letter sent to affected property owners by Supervisor Kim's office
- **May 2017** – Undergrounding District Public Hearing
- **June 2017** – Undergrounding District approved by Public Works Director
- **November 2017** – Undergrounding District Ordinance introduced at the Board

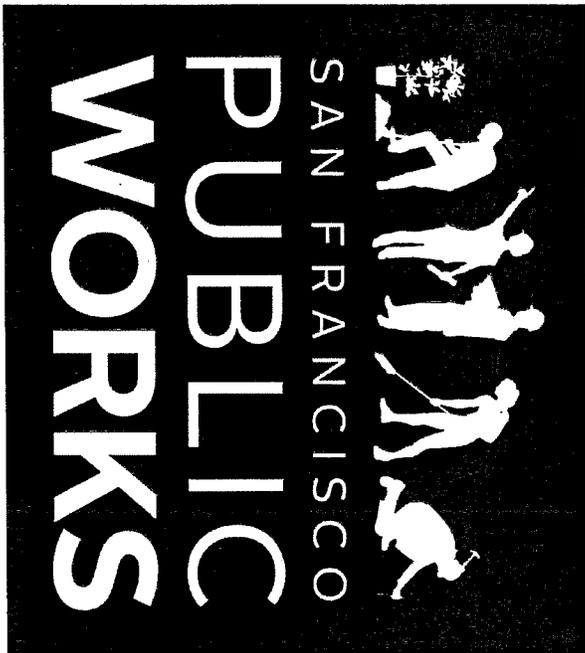
# Project Funding

Total Project Construction Cost: Approx. **\$20 million**

- One Bay Area Grant
  - Federal Funding
  - Programmed by the SFCTA
- Prop. K
- Eastern Neighborhoods and Transit Center District Funds

Undergrounding Costs: Approx. **\$2 million**

- Eastern Neighborhoods District Funds
- Property owners will pay for conversion costs



# Public Outreach

- Four community meetings (August 2012 – May 2013)
- Accessibility workshop
- Door-to-door outreach to businesses and residents
- Presentations to homeowners and neighborhood associations
- Meetings with key stakeholders along Second Street:
  - Transbay Transit Center team
  - Waterfront Transportation Assessment
  - San Francisco Fire Department
  - Giants

# Project Schedule

- March 2013 – Apr 2016 Environmental review
- June 2015 – Dec 2016 Develop construction drawings
- Jan 2017 – Sept 2017 Advertise and award
- Oct 2017 – Sept 2019 Construction

# Transportation Impact Study

- 29 Intersections in SoMa Studied

- No Project, Project Conditions, 2040 Conditions and Variants

- Southbound routes to Folsom and Harrison ramps:

- First Street or New Montgomery-Howard-Hawthorne streets (implemented 2016)
- Northbound traffic to use Third Street

- Mitigations

- Howard & New Montgomery signal length increase to 90 seconds
- Howard and Hawthorne signal length increase to 90 seconds
- New left-turn lane on Hawthorne at Folsom (Implemented 2016)

