

File No. 210304

Committee Item No. 2

Board Item No. 15

## COMMITTEE/BOARD OF SUPERVISORS

### AGENDA PACKET CONTENTS LIST

Comm: Public Safety & Neighborhood Services

Date: May 27, 2021

Board of Supervisors Meeting:

Date: June 8, 2021

#### Cmte Board

- |                                     |                                     |  |
|-------------------------------------|-------------------------------------|--|
| <input type="checkbox"/>            | <input type="checkbox"/>            | Motion                                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Resolution                                   |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Ordinance                                    |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Legislative Digest                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Youth Commission Report                      |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Introduction Form                            |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/>            | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Application                                  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Public Correspondence                        |

#### OTHER

- |                                     |                                     |  |
|-------------------------------------|-------------------------------------|--|
| <input type="checkbox"/>            | <input checked="" type="checkbox"/> | <u>DPH Presentation – May 27, 2021</u>                   |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Presidential Action Transfer Memo – April 6, 2021</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Referral FYI – March 29, 2021</u>                     |
| <input type="checkbox"/>            | <input type="checkbox"/>            | <u>_____</u>   |

Prepared by: John Carroll

Date: May 21, 2021

Prepared by: John Carroll

Date: June 4, 2021

Prepared by: John Carroll

Date: \_\_\_\_\_

1 [Administrative Code - Departmental Overdose Prevention Policies]

2

3 **Ordinance amending the Administrative Code to require the Department of Public**  
4 **Health, Department of Homelessness and Supportive Housing, Human Services**  
5 **Agency, and Department of Emergency Management to develop and submit to the**  
6 **Board of Supervisors departmental overdose prevention policies.**

7 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
8 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
9 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
10 **Board amendment additions** are in double-underlined Arial font.  
11 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
12 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
13 subsections or parts of tables.

11

12 Be it ordained by the People of the City and County of San Francisco:

13

14 Section 1. Findings.

15 (a) According to data from the Office of the Medical Examiner, the number of people  
16 who have died from drug overdoses in San Francisco has been rising at a staggering rate. In  
17 2017, 222 people in San Francisco died from a drug overdose. In 2020, 697 people in San  
18 Francisco died from a drug overdose. This represents more than a tripling of the death rate in  
19 only three years, such that deaths from drug overdoses now average nearly two a day, and  
20 nearly 60 a month.

21 (b) Fentanyl, which is estimated to be 50 to 100 times more potent than morphine,  
22 entered the San Francisco market around 2015, causing eleven deaths that year. In 2016,  
23 the number of fentanyl overdose deaths in San Francisco doubled, reaching a total of 22. In  
24 2020, 502 people were reported to have died in San Francisco as a result of overdose from

25

1 use of fentanyl. Thus, in five years, fentanyl overdose deaths in San Francisco increased by  
2 4500%.

3 (c) This is a public health crisis of major proportions that is out of control. The  
4 number of people who died from a drug overdose in San Francisco in 2020 was more than  
5 three times the number of people who died in San Francisco from COVID-19 that same year.

6 (d) Based on data showing the addresses of fatal drug overdoses in San Francisco  
7 over the first eight months of 2020, 111 people died on sidewalks or alleys, or in parks or cars;  
8 296 people were found dead in homes or hotels, many in supportive housing in the  
9 Tenderloin; and 60 people were pronounced dead at hospitals.

10 (e) Consuming drugs alone while sheltering-in-place during the COVID-19  
11 pandemic almost certainly amplified the overdose death risk of strong drugs; more than half of  
12 the 561 deaths from accidental overdoses during the period January - October 2020 occurred  
13 indoors.

14 (f) A 2019 study published in Drug and Alcohol Dependence surveyed overdose  
15 mortality among residents of single room occupancy (SRO) buildings in San Francisco during  
16 the period 2010 – 2017, and found that overdose mortality was substantially higher among  
17 SRO residents as compared to non-SRO residents, and that SRO residents were also more  
18 likely to die from overdosing at home than elsewhere.

19 (g) A 2019 study published in the Journal of Urban Health examined the  
20 acceptability, feasibility, and implementation of the Tenant Overdose Response Organizers  
21 (TORO) program facilitated in ten SROs in Canada. That study concluded that the overdose  
22 response interventions used by the TORO program, including peer-led overdose prevention  
23 and response trainings, wall-mounted naloxone for emergency response, and peer-led  
24 support groups, are effective tools in addressing overdose risk in SROs. The study also  
25 concluded that tenants who had participated in the program and were taught about opioid

1 overdoses were better able to respond to overdoses and contribute to wider community  
2 responses. This study helped inform the DOPE (Drug Overdose Prevention and Education)  
3 Project's SRO initiative in San Francisco.

4  
5 Section 2. Chapter 15 of the Administrative Code is hereby amended by adding  
6 Section 15.17, to read as follows:

7  
8 **SEC. 15.17. DEPARTMENTAL OVERDOSE PREVENTION POLICIES.**

9 By no later than December 31, 2021, and every year thereafter, the Department of Public  
10 Health, the Department of Homelessness and Supportive Housing, the Healthy Streets Operation  
11 Center through the Department of Emergency Management, and the Human Services Agency shall  
12 each submit to the Board of Supervisors a departmental policy describing how the department and its  
13 grantees that provide direct services to clients who use drugs will promote strategies to reduce drug  
14 overdoses (“Overdose Prevention Policy”), along with a resolution to accept transmission of the  
15 policy. Each departmental Overdose Prevention Policy shall, to the extent applicable to the  
16 department’s activities:

17 (a) Address how departmental programs will provide drug treatment and harm reduction  
18 programs and services;

19 (b) Describe where the department will post the following materials to ensure that they are  
20 available and accessible to all clients:

21 (1) Up-to-date information about the location and schedule of syringe access and  
22 disposal services; and

23 (2) Up-to-date referral information about naloxone access and the schedule of  
24 overdose prevention and naloxone distribution services;



## **LEGISLATIVE DIGEST**

[Administrative Code - Departmental Overdose Prevention Policies]

**Ordinance amending the Administrative Code to require the Department of Public Health, Department of Homelessness and Supportive Housing, Human Services Agency, and Department of Emergency Management to develop and submit to the Board of Supervisors departmental overdose prevention policies.**

### Existing Law

Currently, there is no law requiring that any City department prepare and submit to the Board of Supervisors a departmental overdose prevention policy.

### Amendments to Current Law

The proposed ordinance would require the Department of Public Health, the Department of Homelessness and Supportive Housing, the Healthy Streets Operation Center through the Department of Emergency Management, and the Human Services Agency to each submit to the Board of Supervisors annually a departmental policy describing how the department and its grantees that provide direct services to clients who use drugs will promote strategies to reduce drug overdoses. Each departmental Overdose Prevention Policy must:

- Address how departmental programs will provide drug treatment and harm reduction programs and services;
- Describe where the department will post information about syringe access and disposal and the schedule of naloxone distribution services;
- Include an onsite overdose response policy that describes the steps the department will take in the event that an individual overdoses on property managed by the department or in the presence of department personnel;
- Ensure that department staff who work with people who use drugs receive training in overdose prevention strategies; and
- Describe the process by which the department will ensure that grantees that manage property on behalf of the department and/or provide direct services to people who use drugs implement overdose prevention policies.

### Background Information

According to data from the Office of the Medical Examiner, the number of people who have died from drug overdoses in San Francisco has been rising at a staggering rate. In 2017, 222 people in San Francisco died from a drug overdose. In 2020, 697 people in San Francisco

FILE NO. 210304

died from a drug overdose. This represents more than a tripling of the death rate in only three years, such that deaths from drug overdoses now average nearly two a day, and nearly 60 a month.

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# Departmental Overdose Prevention Policies

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Public Safety & Neighborhood Services

*May 27, 2021*



# Collaborative Approach

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Building from the Department of Public Health's longstanding policy of harm reduction as an effective strategy for overdose prevention and lessons learned during the COVID response, DPH, HSA, HSOC, and HSH are committed to a collective and collaborative approach to overdose prevention.

**All City Departments who interact with persons who use drugs have a shared responsibility to respond to the rise in overdoses in a way that will have the most impact.**

# Overdose Prevention Policy Components



A plan for how departmental programs will provide drug treatment and harm reduction programs and services

A description of where the department will post and make accessible:

- syringe access and disposal services;
- Up to date referral information about naloxone access and the schedule of overdose prevention and naloxone distribution services

An onsite overdose response policy that describes the steps the department will take in the event that an individual overdoses on property managed by the department or in the presence of department personnel

Assurance that department staff who work with people who use drugs receive training in overdose prevention strategies

The process by which the department will ensure that grantees that manage property on behalf of the department and/or provide direct services to people who use drugs implement overdose prevention policies

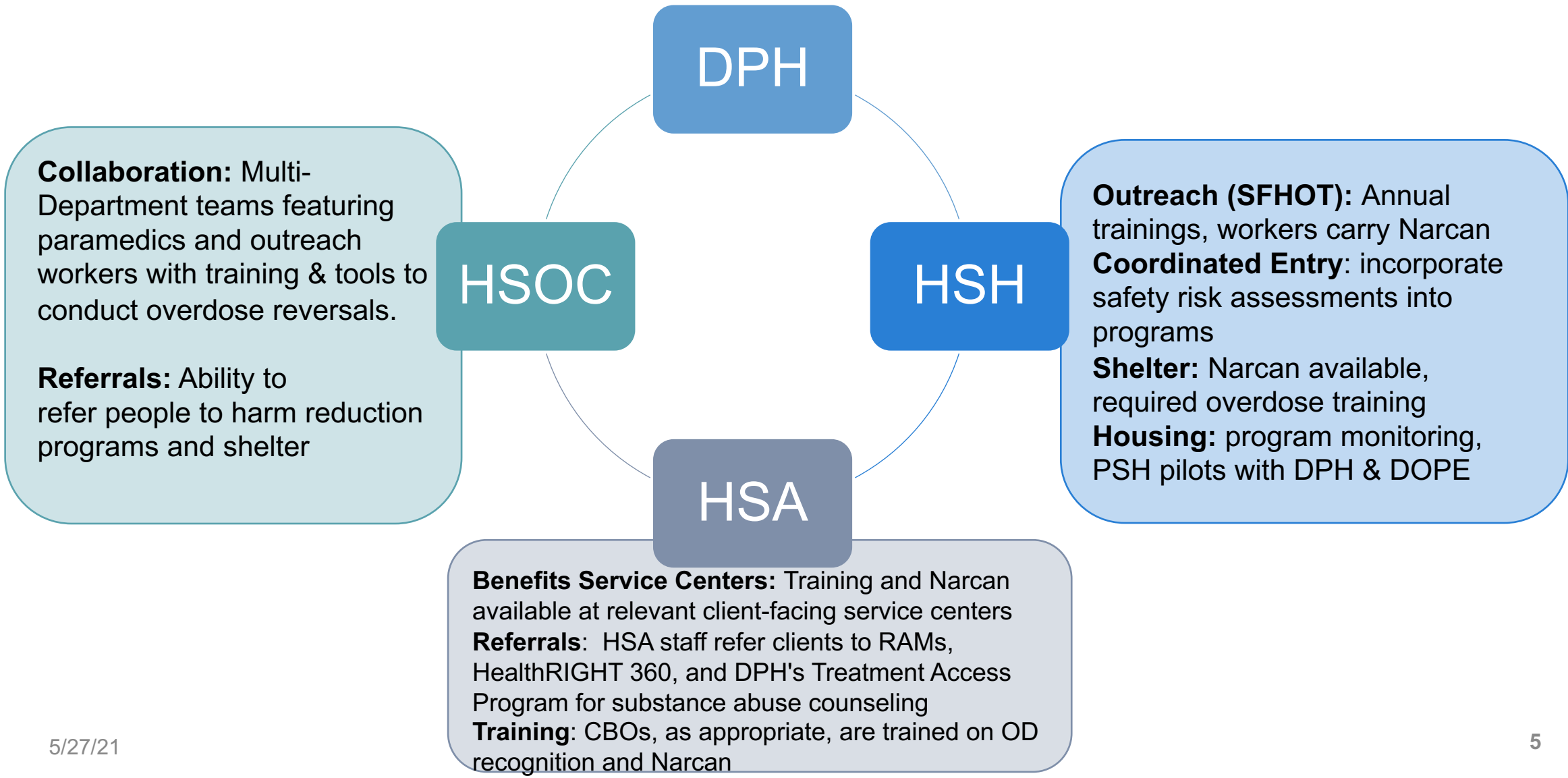


# DPH's Commitment to Overdose Prevention

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- Existing Contractual Requirements
  - Mandatory annual harm reduction trainings for all staff
  - Mandatory posting of syringe access and Drug Overdose Prevention and Education Program (DOPE) Project schedules
  - Documented agency-wide overdose response policies
- Health Commission Resolution 100-10 – Adopting a Harm Reduction Policy for Substance Abuse, STD and HIV (2000)
- Provides expertise, technical assistance, and connection to people who use drugs

# Shared Vision



# Process



BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Dr. Grant Colfax, Director, Department of Public Health  
Abigail Stewart-Kahn, Interim Director  
Department of Homelessness and Supportive Housing  
Trent Rhorer, Executive Director, Human Services Agency  
Mary Ellen Carroll, Executive Director,  
Department of Emergency Management

FROM: Victor Young, Assistant Clerk *Victor Young*

DATE: March 29, 2021

SUBJECT: LEGISLATION INTRODUCED

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The Board of Supervisors' Rules Committee received the following proposed legislation:

**File No. 210304**

**Ordinance amending the Administrative Code to require the Department of Public Health, Department of Homelessness and Supportive Housing, Human Services Agency, and Department of Emergency Management to develop and submit to the Board of Supervisors departmental overdose prevention policies.**

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: linda.wong@sfgov.org.

- c. Greg Wagner, Public Health  
Dr. Naveena Bobba, Public Health  
Sneha Patil, Public Health  
Arielle Fleisher, Public Health  
Dylan Schneider, Homelessness and Supportive Housing  
Emily Cohen, Homelessness and Supportive Housing  
Elizabeth LaBarre, Human Services Agency  
Victor Lim, Emergency Management

President, District 10  
BOARD of SUPERVISORS



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San Francisco, CA 94102-4689  
Tel. No. 554-6516  
Fax No. 554-7674  
TDD/TTY No. 544-6546

**Shamann Walton**

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**PRESIDENTIAL ACTION**

Date: 4/7/2021

To: Angela Calvillo, Clerk of the Board of Supervisors

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Madam Clerk,  
Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

File No. \_\_\_\_\_

\_\_\_\_\_  
(Primary Sponsor)

Title. \_\_\_\_\_

Transferring (Board Rule No 3.3)

File No. \_\_\_\_\_

210304

Haney

\_\_\_\_\_  
(Primary Sponsor)

Title. Administrative Code - Departmental Overdose Prevention Policies

From: Rules

\_\_\_\_\_  
Committee

To: Public Safety and Neighborhood Services

\_\_\_\_\_  
Committee

Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor: \_\_\_\_\_

Replacing Supervisor: \_\_\_\_\_

For: \_\_\_\_\_

(Date)

\_\_\_\_\_  
(Committee)

Meeting

Start Time: \_\_\_\_\_

End Time: \_\_\_\_\_

Temporary Assignment:  Partial  Full Meeting

\_\_\_\_\_  
Shamann Walton, President  
Board of Supervisors

# Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor  inquiries"
- 5. City Attorney Request.
- 6. Call File No.  from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.**

Sponsor(s):

Haney

Subject:

Administrative Code - Departmental Overdose Prevention Policies

The text is listed:

Ordinance amending the Administrative Code to require the Department of Public Health, the Department of Homelessness and Supportive Housing, the Human Services Agency, and the Department of Emergency Management to develop and submit to the Board of Supervisors departmental overdose prevention policies.

Signature of Sponsoring Supervisor:

For Clerk's Use Only