BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

MEMORANDUM

- TO: Carmen Chu, City Administrator, Office of the City Administrator Katy Tang, Director, Office of Small Business Greg Wagner, Controller, Office of the Controller Patrick Mulligan, Director, Office of Labor Standards Enforcement Sailaja Kurella, Director and Purchaser, Office of Contract Administration Stephanie Tang, Director, Contract Monitoring Division Mawuli Tugbenyoh, Acting Executive Director, Human Rights Commission Dennis Herrera, General Manager, Public Utilities Commission José Cisneros, Treasurer, Treasurer, Office of the Treasurer and Tax Collector Andrico Penick, Director, Real Estate Division
- FROM: Brent Jalipa, Assistant Clerk, Budget and Finance Committee

DATE: March 3, 2025

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Budget and Finance Committee has received the following proposed legislation, introduced by Supervisor Rafael Mandelman:

File No. 250192

Ordinance amending the Administrative Code to 1) create a procurement legislative analysis authority for the City Administrator; 2) revise or create threshold dollar amounts for application of various contract requirements tied to the statutory Minimum Competitive Amount or statutory federal Single Audit Standard; 3) reorganize, standardize, and narrow Chapter 12F (relating to the MacBride Principles concerning Northern Ireland; including sunset of ordinance in 2035); 4) repeal Chapter 12J (relating to City business with Burma); and 5) narrow coverage of, and reduce meeting requirements in, Chapter 12L (relating to certain non-profit organizations receiving funds from the City); and amending the Labor and Employment Code to 6) reorganize, standardize, revise exemptions and waivers narrowing coverage, create threshold dollar amount for application tied to the statutorily based Minimum Competitive Amount, and update Article 131 (relating to nondiscrimination under City contracts; including sunset of ordinance in 2035) and repeal Article 132 (relating to nondiscrimination under City property contracts), while incorporating some of its provisions under Article 131; 7) reorganize, standardize, revise exemptions and waivers narrowing coverage, create a threshold dollar amount for application tied to the statutorily based Minimum Competitive Amount and update Article 151 (relating to City procurement of sweatfree goods; including abolition of the Sweatfree Procurement Advisory Group and sunset of ordinance in 2035); and 8) repeal Article 141 (relating to salary history in the hiring process of City contractors), Article 142 (relating to criminal history in the hiring and employment process of City contractors), and Article 161 (relating to earned income credit forms for employees of City contractors).

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c. Sophie Hayward, Office of the City Administrator Vivian Po, Office of the City Administrator Angela Yip, Office of the City Administrator Kerry Bimbach, Office of Small Business ChiaYu Ma, Office of the Controller Ayeesha Hossain, Office of the Controller Angela Chiu, Office of Labor Standards Enforcement Taraneh Moayed, Office of Contract Administration Rachel Cukierman, Office of Contract Administration Rochelle Fretty, Contract Monitoring Division Masood Ordikhani, Public Utilities Commission Jeremy Spitz, Public Utilities Commission Amanda Fried, Office of the Treasurer and Tax Collector FILE NO. 250192

ORDINANCE NO.

1	

[Administrative, Labor and Employment Codes - City Contract Processes and Requirements]

2

Ordinance amending the Administrative Code to 1) create a procurement legislative 3 analysis authority for the City Administrator; 2) revise or create threshold dollar 4 amounts for application of various contract requirements tied to the statutory Minimum 5 Competitive Amount or statutory federal Single Audit Standard; 3) reorganize, 6 standardize, and narrow Chapter 12F (relating to the MacBride Principles concerning 7 Northern Ireland; including sunset of ordinance in 2035); 4) repeal Chapter 12J (relating 8 to City business with Burma); and 5) narrow coverage of, and reduce meeting 9 requirements in, Chapter 12L (relating to certain non-profit organizations receiving 10 funds from the City); and amending the Labor and Employment Code to 6) reorganize, 11 standardize, revise exemptions and waivers narrowing coverage, create threshold 12 dollar amount for application tied to the statutorily based Minimum Competitive 13 Amount, and update Article 131 (relating to nondiscrimination under City contracts; 14 including sunset of ordinance in 2035) and repeal Article 132 (relating to 15 nondiscrimination under City property contracts), while incorporating some of its 16 provisions under Article 131; 7) reorganize, standardize, revise exemptions and 17 waivers narrowing coverage, create a threshold dollar amount for application tied to 18 the statutorily based Minimum Competitive Amount and update Article 151 (relating to 19 City procurement of sweatfree goods; including abolition of the Sweatfree Procurement 20 Advisory Group and sunset of ordinance in 2035); and 8) repeal Article 141 (relating to 21 salary history in the hiring process of City contractors), Article 142 (relating to criminal 22 history in the hiring and employment process of City contractors), and Article 161 23 (relating to earned income credit forms for employees of City contractors). 24 25

Unchanged Code text and uncodified text are in plain Arial font. NOTE:

1		Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
2		Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.
3		Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
4	D	
5		ordained by the People of the City and County of San Francisco:
6	Secti	on 1. Background, Findings, and Purpose.
7	(a)	In order to better serve the public, the City and County of San Francisco
8	contracts for	r necessary goods, programs, and services.
9	(b)	Over time, the City has enacted contract-related ordinances that seek to use the
10	City's marke	et participant powers to advance various social noncommercial social policy
11	priorities, of	ten without consideration of how these requirements interact with other existing
12	laws or impa	act the efficiency of the City's procurement processes.
12	(c)	Such ordinances are rarely, if ever, repealed or even reviewed for effectiveness
	or cost.	
14	(d)	In 2016, for example, the City enacted Administrative Code Chapter 12X in
15	response to	the proliferation of laws in states across the country that discriminated against the
16	LGBTQ com	nmunity; Chapter 12X prohibited the City from contracting with businesses based
17	in states wit	h such laws.
18		(i) Between 2016 and 2023, the Board of Supervisors and Mayor expanded
19	the reach of	Chapter 12X to include businesses in states with restrictive abortion and voting
20	rights laws,	bringing the total number of banned states to 30.
21	0	(ii) In 2023, the Board of Supervisors repealed Chapter 12X after analyses
22	by the Buda	et and Legislative Analyst and City Administrator concluded that Chapter 12X
23	, ,	ne City's contracting costs and required significant City resources to administer,
24		
25	yet lalled to	impact legislative activity of banned states; furthermore, they found that limiting

free and open competition for contracts increases the costs of those contracts by as much as
 20%.

(iii) The review and repeal of Chapter 12X drew heightened attention to the
costs and benefits of the array of social policies the City has sought to advance through its
contracts, and in 2022, Supervisor Mandelman submitted a Letter of Inquiry asking the Office
of the City Administrator to make recommendations for a new more-transparent, streamlined,
and less-costly procurement process for low-value Chapter 21 contracts to encourage greater
competition and support the City's small businesses.

- 9 (e) In May 2024, City Administrator Carmen Chu released her response to
 10 Supervisor Mandelman's Letter of Inquiry, a report entitled "Improving the Process for Chapter
 21 Low-value Procurements," which found as follows:
- 12 (i) The City's contracting processes create a high level of administrative
 13 burden for both City staff and suppliers, making it more difficult for the City to fulfill its mission
 14 and serve the public;
- (ii) City staff spend an excessive amount of time navigating complicated
 procurement processes and guiding suppliers through compliance requirements, which can
 take time away from strategic or performance management activities;
- (iii) The City's contracting requirements make doing business with the City
 confusing and cost-prohibitive for some suppliers, and small and local businesses are
 especially impacted by high barriers to entry, which can run counter to the City's goals of local
 investment and equitable contracting;
- (iv) Low-value contracts are subject to the same contracting requirements as
 higher-value contracts, making executing a \$100,000 contract just as difficult as executing a
 \$5,000,000 contract;
- 25

1 (v) In the past five years, the City awarded thousands of contracts for 2 \$200,000 or less accounting for 59% of the City's contract volume but only 1.8% of the City's 3 total contract spending, meaning that that City staff and suppliers are spending 4 disproportionate time, energy, and effort on a relatively small share of the City's spending; and (vi) The complexity of the City's contracting processes may also be limiting 5 6 competition to provide City goods and services; for example, in Fiscal Year 2023, nearly half 7 of the solicitations that the Office of Contract Administration issued received a single response 8 or no response. 9 (f) The City Administrator's report presents five recommendations to help address 10 these challenges: Improve the informal procurement process, which refers to procurements 11 (i) 12 under the City's "Minimum Competitive Amount" (Currently \$230,000 but reset every five 13 years using the Consumer Price Index); 14 (ii) Simplify the City's standard contract terms and conditions, which are 15 significantly longer than those in other cities and municipalities; (iii) 16 Amend the City's procurement requirements to update and reconcile inconsistencies in processes, thresholds, and triggers; 17 18 (iv) Standardize future procurement legislation; and Increase inter-departmental coordination in contracting and align policy 19 (v) 20 and administrative processes across departments. 21 The purpose of this legislation, the Open for Business Contract Streamlining Act (g) of 2025, is to simplify the City's procurement processes and promote competition, especially 22 23 for low-value contracts under the Minimum Competitive Amount, by doing the following: 24 (i) Creating a common structure and terminology to inform and model any 25 future contracting ordinances, as well as existing ordinances that may be amended;

1	(ii) Re	equiring a City Administrator analysis for future proposed ordinances
2	that may materially imp	pact procurement processes;
3	(iii) Up	odating sections of the Municipal Code to align with current terminology
4	and government function	ons;
5	(iv) Re	epealing sections of the Municipal Code that are no longer in use or are
6	duplicative of state law	; and
7	(v) Re	evising sections of the Municipal Code to standardize their triggering
8	thresholds at the Minin	num Competitive Amount.
9		
10	Section 2. Chap	ter 2A of the Administrative Code is hereby amended by adding
11	Section 2A.25-1, to rea	id as follows:
12	<u>SEC. 2A.25-1.</u> A	NALYSIS OF LEGISLATION IMPACTING PROCUREMENT.
13	(a) The City A	dministrator's Office (the "City Administrator") shall identify and report on
14	all legislation introduced	at the Board of Supervisors that may have a material impact on City
15	procurement processes fo	or goods and services as determined by the City Administrator.
16	<u>(b) In prepari</u>	ng this analysis, the City Administrator shall analyze the legislation for
17	factors such as but not lin	nited to: (1) the impact on City operations; (2) the impact on contracting
18	parties that may wish to e	contract with the City; (3) oversight responsibilities and procedures; (4)
19	consistency in procureme	ent policies; and (5) implementation considerations. The City Administrator
20	may solicit assistance fro	m the Purchaser, the Board of Supervisors' Budget Analyst, the Controller,
21	the Office of Labor Stand	lards Enforcement ("OLSE"), the Contract Monitoring Division ("CMD"),
22	impacted departments, an	nd other public and private stakeholders as the City Administrator deems may
23	be appropriate in the dev	elopment of the analysis.
24	(c) The City A	dministrator's analysis shall: (1) summarize the impact of the legislation
25	based on factors such as	those outlined above; (2) analyze the feasibility of the proposed operative date

1	of the legislation given its anticipated impact; and (3) recommend ways the proposed legislation could
2	be improved to mitigate adverse impacts or unintended consequences on City procurement processes.
3	(d) The City Administrator shall submit its analysis to the Board of Supervisors within 60
4	days of receiving the legislation from the Clerk of the Board, unless the President of the Board grants
5	an extension for legislation of unusual scope or complexity. The City Administrator's analysis shall be
6	submitted to the Board prior to the legislation being heard in committee.
7	
8	
9	Section 3. The Labor and Employment Code is hereby amended by revising Article
10	131 consisting of existing Sections 131.1 to 131.7, by replacing it with a new Article 131,
11	consisting of Sections 131.1 to 131.9 that incorporate parts of existing Articles 131 and 132, to
12	read as follows:
13	
14	ARTICLE 131: NONDISCRIMINATION IN CONTRACTS
15	AND EQUAL BENEFITS REQUIREMENTS
16	
17	SEC. 131.1. ALL CONTRACTS AND PROPERTY CONTRACTS TO INCLUDE
18	NONDISCRIMINATION PROVISIONS; DEFINITIONS.
19	- (a) All contracting agencies of the City, or any department thereof, acting for or on behalf of
20	the City and County, shall include in all contracts and property contracts hereinafter executed or
21	amended in any manner or as to any portion thereof, a provision obligating the contractor not to
22	discriminate on the basis of the fact or perception of a person's race, color, creed, religion, national
23	origin, ancestry, age, sex, sexual orientation, gender identity, domestic partner status, marital status,
24	disability or Acquired Immune Deficiency Syndrome, HIV status (AIDS/HIV status), weight, height,
25	association with members of classes protected under this Article or in retaliation for opposition to any

practices forbidden under this Article against any employee of, any City employee working with, or

- *applicant for employment with such contractor and shall require such contractor to include a similar*
- *provision in all subcontracts executed or amended thereunder.*
- (b) No contracting agency of the City, or any department thereof, acting for or on behalf of
 the City and County, shall execute or amend any contract or property contract with any contractor that
 discriminates in the provision of bereavement leave, family medical leave, health benefits, membership
 or membership discounts, moving expenses, pension and retirement benefits or travel benefits as well
- *as any benefits other than bereavement leave, family medical leave, health benefits, membership or*
- *membership discounts, moving expenses, pension and retirement benefits or travel benefits between*
- *employees with domestic partners and employees with spouses, and/or between the domestic partners*
- *and spouses of such employees, where the domestic partnership has been registered with a*
- 12 governmental entity pursuant to State or local law authorizing such registration, subject to the
- *following conditions. In the event that the contractor's actual cost of providing a certain benefit for the*
- *domestic partner of an employee exceeds that of providing it for the spouse of an employee, or the*
- *contractor's actual cost of providing a certain benefit for the spouse of an employee exceeds that of*
- *providing it for the domestic partner of an employee, the contractor shall not be deemed to discriminate*
- *in the provision of benefits if the contractor conditions providing such benefit upon the employee*
- *agreeing to pay the excess costs. In addition, in the event a contractor is unable to provide a certain*
- *benefit, despite taking reasonable measures to do so, the contractor shall not be deemed to discriminate*
- *in the provision of benefits if the contractor provides the employee with a cash equivalent.*
- *(c)* Definitions. As used in this Article 131, the following words and phrases shall have the meanings indicated herein:
- *"Age" shall mean the age of any employee or applicant for employment who has attained*
- 24 the age of 40 years. For the purposes of this Article, discrimination because of age shall mean
- *dismissal from employment of, or refusal to employ or rehire any person because of their age, if such*

1	person has attained the age of 40 years, if the person is physically able and mentally competent to
2	perform the services required. Age limitations of apprenticeship programs in which the State or its
3	political subdivisions participate shall not be considered discriminatory within the meaning of this
4	Article.
5	<i>— "Amend" shall mean to substantively change the terms of a pre-existing contract, and shall</i>
6	not include amendments to decrease the scope of work or the amount to be paid under a contract.
7	Construction change orders shall not be construed as contract amendments for the purposes of this
8	Article.
9	
10	
11	Francisco.
12	<i>— "Contract" shall mean an agreement for public works or improvements to be performed, or</i>
13	for goods or services to be purchased or grants to be provided, at the expense of the City and County or
14	to be paid out of moneys deposited in the treasury or out of trust moneys under the control or collected
15	by the City and County, and does not include property contracts, agreements entered into after June 1,
16	1997 pursuant to settlement of legal proceedings, contracts for urgent litigation expenses, or contracts
17	for a cumulative amount of \$5,000 or less per vendor in each fiscal year.
18	<i>"Contractor" means any person or persons, firm, partnership, corporation, or combination</i>
19	thereof, who enters into a contract or property contract with a department head or officer empowered
20	by law to enter into contracts or property contracts on the part of the City and County.
21	<i>— "Director" shall mean the Director of the Human Rights Commission.</i>
22	<i>— "Disability" shall mean a physical or mental impairment which limits one or more major</i>
23	life activities, and includes being regarded as having such an impairment, or having a record of such
24	an impairment.
25	

1 "Domestic partner" shall mean any person who has a currently registered domestic 2 partnership with a governmental body pursuant to State or local law authorizing such registration. 3 "Gender Expression" shall mean the outward expression of one's gender identity, which may include, but is not limited to, clothing, hair styles, gestures, makeup, or behavior which may or 4 5 may not conform to societal expectations typically related to traits associated with a person's gender 6 identity, sexual orientation, or assigned sex at birth. 7 "Gender identity" shall mean how a person self-identifies their gender, or their internal 8 understanding of their gender. A person's gender identity may or may not correspond with social norms or stereotypes related to the sex they were assigned at birth. There are many terms related to 9 10 gender with which a person may identify, including but not limited to: agender; androgynous; bigender; cisgender; cisgender man; cisgender woman; gender fluid; gender non-conforming; gender-11 12 expansive; genderqueer, non-binary, pangender, Two-Spirit, transgender, trans, transgender man, transgender woman, masculine, and feminine. One's gender identity may be described through any 13 number of ever-expanding terms or definitions, and one's gender identity may be subject to change by 14 15 the individual. 16 "Property contract" shall mean a written agreement for the exclusive use or occupancy of real property for a term exceeding 29 days in any calendar year, whether by singular or cumulative 17 18 instrument, (i) for the operation or use by others of real property owned or controlled by the City for the operation of a business, social, or other establishment or organization, including leases, 19 20 concessions, franchises and easements, or (ii) for the City's use or occupancy of real property owned 21 by others, including leases, concessions, franchises and easements. For the purposes of this Article, 22 "exclusive use" means the right to use or occupy real property to the exclusion of others, other than the 23 rights reserved by the fee owner. "Property contract" shall not include a revocable at-will use or encroachment permit for the use of or encroachment on City property regardless of the ultimate 24 25 duration of such permit, except that "property contract" shall include such permits granted to a private

1	entity for the use of City property for the purpose of a for-profit activity. "Property contract" shall also
2	not include street excavation, street construction or street use permits, agreements for the use of City
3	right-of-way where a contracting utility has the power of eminent domain, or agreements governing the
4	use of City property which constitutes a public forum for activities that are primarily for the purpose of
5	espousing or advocating causes or ideas and that are generally recognized as protected by the First
6	Amendment to the U.S. Constitution, or which are primarily recreational in nature.
7	<i>— "Qualified disabled employee" shall mean a person able to perform the essential functions</i>
8	of a job with reasonable accommodation.
9	<i>— "Sex" shall mean one's anatomical, physiological, genetic, or physical attributes, and the</i>
10	variation in these attributes that may or may not indicate male, female, or a different sex such as
11	intersex. These attributes may include but are not limited to both primary and secondary sex
12	characteristics, including internal and external reproductive organs, hormone levels, hormone
13	receptors, chromosomes and genes, all of which may change over time. A person's sex may or may not
14	align with their gender identity.
15	<i>— "Sexual orientation" shall mean one's physical, emotional, romantic, or sexual attraction to</i>
16	people of a particular gender or multiple genders, or lack thereof, and is distinct from their gender
17	expression or gender identity. A person's sexual orientation may be identified by terms including, but
18	not limited to, asexual, bisexual, gay, lesbian, heterosexual, homosexual, pansexual, and queer.
19	
20	construction labor, materials or equipment, to a contractor, if such goods or services are procured or
21	used in the fulfillment of the contractor's obligations arising from a contract with the City, or (ii) to
22	transfer the right to occupy or use all or a portion of a real property interest subject to a property
23	contract to a subcontractor and pursuant to which the contractor remains obligated under the property
24	contract.
25	

1	<i>— "Subcontractor" means any person or persons, firm, partnership, corporation or any</i>
2	combination thereof, who enters into a subcontract with a contractor. Such term shall include any
3	person or entity who enters into an agreement with any subcontractor for the performance of 10
4	percent or more of any subcontract.
5	- (d) The requirements of this Article shall apply to (i) any of a contractor's operations within
6	San Francisco; (ii) a contractor's operations on real property outside of San Francisco owned by the
7	City or which the City has a right to occupy if the contractor's presence at that location is connected to
8	a contract or property contract with the City; (iii) where the work is being performed by a contractor
9	for the City within the United States; and (iv) any of a contractor's operations elsewhere within the
10	United States.
11	<u>SEC. 131.2. NONDISCRIMINATION PROVISIONS.</u>
12	- Every contract and property contract for or on behalf of the City shall incorporate by
13	reference and require the contractor to comply with the provisions of Section 131.2. In addition, all
14	contractors must incorporate by reference in all subcontracts and require subcontractors to comply
15	with the requirements set forth in this Section 131.2, and failure to do so shall constitute a material
16	breach of contract.
17	- In the performance of a contract the contractor agrees as follows:
18	- (a) The contractor or subcontractor will not discriminate against any employee, City and
19	County employee working with such contractor or subcontractor, or applicant for employment with
20	such contractor or subcontractor on the basis of the fact or perception of that person's race, color,
21	religion, ancestry, national origin, age, sex, sexual orientation, gender identity, domestic partner
22	status, marital status, disability, weight, height, AIDS/HIV status, or association with members of
23	classes protected under this Article or in retaliation for opposition to any practices forbidden under
24	this Article. Discrimination on the basis of sex includes sexual harassment as defined in Section 16.9-
25	25(b) of the Administrative Code. The contractor or subcontractor will take action to ensure that

1 applicants are employed, and that employees are treated equally during employment, without regard to 2 the fact or perception of their race, color, creed, religion, ancestry, national origin, age, sex, sexual 3 orientation, gender identity, domestic partner status, marital status, disability or AIDS/HIV status. Such action shall include, but not be limited to, the following: Employment, upgrading, demotion or transfer; 4 5 recruitment or recruitment advertising; layoff or termination; rate of pay or other forms of 6 compensation; and selection for training, including apprenticeship. Nothing in this Article shall require 7 or prohibit the establishment of new classifications of employees in any given craft. The provisions of 8 this Section with respect to age shall not apply to (1) termination of employment because of the terms 9 or conditions of any bona fide retirement or pension plan, (2) operation of the terms or conditions of 10 any bona fide retirement or pension plan which has the effect of a minimum service requirement, and (3) operation of the terms or conditions of any bona fide group or insurance plan. The contractor or 11 12 subcontractor agrees to post in conspicuous places, available to employees and applicants for 13 *employment, notices in such form and content as shall be furnished or approved by the awarding* 14 authority setting forth the provisions of this Section. 15 (b) The prime contractor shall state that the prime contractor does not, and will not during 16 the term of the contract discriminate in the provision of bereavement leave, family medical leave, 17 health benefits, membership or membership discounts, moving expenses, pension and retirement 18 benefits or travel benefits as well as any benefits other than bereavement leave, family medical leave, health benefits, membership or membership discounts, moving expenses, pension and retirement 19 20 benefits or travel benefits between employees with domestic partners and employees with spouses, 21 and/or between the domestic partners and spouses of such employees, where the domestic partnership 22 has been registered with a governmental entity pursuant to State or local law authorizing such 23 registration, subject to the following conditions. In the event that the contractor's actual cost of 24 providing a certain benefit for the domestic partner of an employee exceeds that of providing it for the 25 spouse of an employee, or the contractor's actual cost of providing a certain benefit for the spouse of

1	an employee exceeds that of providing it for the domestic partner of an employee, the contractor shall
2	not be deemed to discriminate in the provision of benefits if the contractor conditions providing such
3	benefit upon the employee agreeing to pay the excess costs. In addition, in the event a contractor is
4	unable to provide a certain benefit, despite taking reasonable measures to do so, the contractor shall
5	not be deemed to discriminate in the provision of benefits if the contractor provides the employee with a
6	cash equivalent. The Director shall be the final arbiter of a contractor's or property contractor's
7	compliance or substantial compliance with this Article and the Director's determination shall not be
8	appealable to the Commission. Contractors shall treat as confidential to the maximum extent allowed
9	by law or the requirements of contractor's insurance provider any request by an employee or applicant
10	for employment for domestic partner or spousal benefits or any documentation of eligibility for
11	domestic partner or spousal benefits submitted by an employee or applicant for employment.
12	— In adopting this Section 131.2(b), the intent of the Board of Supervisors is to equalize to the
13	maximum extent legally permitted the total compensation between similarly situated employees with
14	spouses and employees with domestic partners.
15	<i>— In particular, consistent with the severability clause set forth in Section 131.7 below, the</i>
16	Board of Supervisors intends that if a court or agency of competent jurisdiction finds that a State or
17	federal law, rule or regulation invalidates (1) the application of this Section to any business, person,
18	type of compensation or benefit, or location; or (2) any other requirement of this Section, then the court
19	or agency should sever the invalid clause and leave in effect the remainder of this Section.
20	<i>(c) The contractor or subcontractor shall provide reasonable accommodation for qualified</i>
21	disabled applicants for employment and for qualified disabled employees. Said contractor or
22	subcontractor need not provide reasonable accommodation if such would present an undue hardship.
23	An undue hardship may include but not be limited to more than a de minimus cost, violation of the
24	seniority rights of other co-workers as established by a bona fide seniority system, or a health or safety
25	

risk to the employee or co-employees. The burden of establishing an undue hardship rests on the employer.

3 (d) The contractor or subcontractor will in all solicitations or advertisements for employees placed by or on his or her behalf, state that qualified applicants will receive consideration for 4 5 employment without regard to the fact or perception of their race, creed, religion, color, ancestry, 6 national origin, age, sex, sexual orientation, gender identity, domestic partner status, marital status, 7 disability, weight, height or AIDS/HIV status. 8 (e) The contractor or subcontractor will send to each labor union or representative of 9 workers with which he or she has a collective bargaining agreement or other agreement or 10 understanding, a notice, in such form and content as shall be furnished or approved by the awarding authority, advising the said labor union or workers' representative of the contractor's or 11 12 subcontractor's commitments under this Section, and shall post copies of the notice in conspicuous 13 places available to employees and applicants for employment. (f) The contractor or subcontractor shall: 14 15 (1) Permit access to its records of employment, employment advertisements, application 16 forms, and other pertinent data and records by the Commission, the City's awarding authority or the 17 Fair Employment and Housing Commission, for the purposes of investigation to ascertain compliance 18 with the nondiscrimination provisions of this Article, and upon request shall provide evidence that the contractor has complied or will comply with the nondiscrimination provisions of this Article. 19 (2) Submit an Equal Pay Report if the contractor or subcontractor has at least 20 20 21 employees worldwide and, for a contract or subcontract, the agreement has a value equal to or in 22 excess of the Threshold Amount set forth in Administrative Code Chapter 6 or the Minimum 23 Competitive Amount set forth in Administrative Code Chapter 21, as applicable, or, for a grant, the 24 agreement has a value equal to or in excess of \$50,000. 25

1	(A) The Equal Pay Report shall provide summary information on compensation paid to
2	employees identified by sex, race, sex and race, and data points the Commission has adopted by
3	regulation.
4	(B) Each contractor or subcontractor shall file a complete and accurate Equal Pay
5	Report with the Commission commencing on a date set by the Commission but no later than July 3,
6	2017. Thereafter, each contractor or subcontractor shall file a Equal Pay Report annually.
7	(C) The Equal Pay Report requirements of this Subsection (f)(2) shall apply to all
8	qualifying contracts, subcontracts and grants first advertised for bid, request for qualification or
9	proposal is issued or initiated on a date set by the Commission but no later than July 3, 2017.
10	(D) If any information in the Equal Pay Report constitutes proprietary financial data, or
11	confidential trade secret, or is protected by the right of privacy under the U.S. or California
12	Constitution, the City shall not disclose such information unless required by law, including under the
13	California Public Records Act and the San Francisco Sunshine Ordinance.
14	<u>(g) A contractor or subcontractor shall be deemed to have breached the nondiscrimination</u>
15	provisions of this Article upon:
16	— (1) A finding by the Director or such other official who may be designated by the
17	Commission, that the contractor or subcontractor has wilfully violated such nondiscrimination
18	provisions; or
19	(2) A finding by the California Fair Employment and Housing Commission that a
20	contractor or subcontractor has violated any provision of the California Fair Employment and Housing
21	Act or the nondiscrimination provisions of this Article, provided that the California Fair Employment
22	and Housing Commission has issued a final order pursuant to Section 12970 of the Government Code,
23	or has obtained a judgment and order enforcing the final order pursuant to Section 12973 of the
24	Government Code; provided further, that for the purposes of these provisions, an order or injunction
25	shall not be considered final during the period within which (1) appeal may be taken, or (2) the same

- has been stayed by order of court, or (3) further proceedings for vacation, reversal or modification are
 in progress before a competent administrative or judicial tribunal.
- 3 (3) Upon such finding by the Director or other official designated by the Commission, or
- 4 *the California Fair Employment and Housing Commission, the awarding authority shall notify the*
- 5 *contractor or subcontractor that unless the contractor or subcontractor demonstrates to the*
- 6 satisfaction of the Director or other official designated by the Commission, within such reasonable
- 7 *period as the Commission shall determine, that the violation has been corrected, action will be taken as*
- 8 set forth in Subparagraphs (h) and (i) hereof.
- 9 (4) The Commission shall, within 10 days of the date of issuance of any finding by the
- 10 *Director or other official designated by the Commission for the enforcement of this Article, mail to any*
- 11 *person or persons affected by said finding, a copy of said finding, together with written notice of the*
- 12 *right to appeal such finding. Notice of appeal must be filed in writing with the Chairperson of the*
- 13 *Commission within 20 days of the date of mailing said copy and notice.*
- 14 (5) For purpose of appeal proceedings under this Section, a quorum shall consist of eight
 15 members of the Commission. The vote of the majority of the full Commission shall be necessary to
- 16 *affirm, reverse or modify such decisions, order or other action rendered hereunder. Should a member*
- 17 of the Commission be designated under Section 131.2(g)(1) of this Article, that Commissioner may not
- 18 *participate in an appeal under this Section except as a witness.*
- 19 (6) The presiding officer of the Commission shall have the power to administer oaths to
 20 witnesses in appeals before the Commission under this Section. In the event that any person shall fail
- 21 *or refuse to appear as a witness in any such proceeding after being requested to do so, and if it shall*
- 22 appear to the Commission that his or her testimony, or books, records, documents or other things under
- 23 *his or her control are material and relevant as evidence in the matter under consideration by the*
- 24 *Commission in the proceeding, the presiding officer of the Commission may subpoend such person,*
- 25

1

2

requiring his or her presence at the proceeding, and requiring him or her to bring such books, records, documents or other things under his or her control.

- 3 (7) All appeals to the Commission shall be open to the public. Records and minutes shall be kept of such proceedings and shall be open to public inspection. Upon reaching a decision in any 4 5 appeal, the Commission shall give written notice thereof to the Director or other official designated by 6 the Commission, and the appellant or appellants. The decision of the Commission shall be final unless 7 within 15 days of the filing and service of written notice thereof appropriate legal proceedings are filed 8 in a court of competent jurisdiction by any party to the contract, property contract or subcontract. 9 (8) If any contractor or subcontractor shall fail to appear at an appeal proceeding of the 10 Commission after having been given written notice to appear, such failure to appear shall be grounds for termination of the contract, property contract or subcontract and such contractor or subcontractor 11 12 shall be deemed to have forfeited all rights, benefits and privileges thereunder. 13 (9) The Commission shall promulgate rules and regulations for the implementation of the 14 nondiscrimination provisions of this Article. 15 -(h) The awarding authority may deduct from the amount payable to the contractor or 16 subcontractor by the City under any contract or property contract subject to this Article, or may impose 17 upon the contractor or subcontractor, a penalty of \$50 for each person for each calendar day during 18 which such person was discriminated against in violation of the provisions of this Article. In addition to any other penalties provided for the violation of the nondiscrimination provisions of this Article or for 19 20 the failure of any contractor or subcontractor to abide by the rules and regulations of the Commission, 21 the contract, property contract or subcontract may be terminated or suspended, in whole or in part, by 22 the awarding authority upon the basis of a finding as set forth in Section 131.2(g) that the contractor 23 has discriminated contrary to the provisions of this Article, and all moneys due or to become due 24 hereunder may be forfeited to, and retained by, the City.
- 25

1	- (i) A breach of the nondiscrimination provisions in the performance of a contract, property
2	contract or subcontract shall be deemed by the City to be material breach of contract and the basis for
3	determination by the awarding authority that the contractor or subcontractor is an irresponsible bidder
4	as to all future contracts or property contracts for which such contractor or subcontractor may submit
5	bids. Such contractor or subcontractor shall not for a period of up to two years thereafter, or until it
6	shall establish and carry out a program in conformity with the nondiscrimination provisions of this
7	Article, be allowed to act as a contractor or subcontractor under any contract or property contract.
8	- (j) If a finding of discrimination is made by either the Director or the Commission, the
9	contract awarding department shall submit a report to the Board of Supervisors, the Mayor's Office,
10	and the Commission that provides details of what actions, if any, the contract awarding department
11	undertook under this Article.
12	(k) The Commission shall provide an annual report to the Board of Supervisors summarizing
13	the effectiveness of the information obtained from the Equal Pay Reports, recommendations for
14	legislative change if needed, and a summary of the investigations, if any, that stem from the Equal Pay
15	Reports. The Commission's recommendations shall include drafts of one or more ordinances if
16	legislative change is necessary or desirable to implement the recommendations.
17	- (l) Nothing contained in this Article shall be construed in any manner so as to prevent the
18	City from pursuing any other remedies that may be available at law, equity or under any contract or
19	property contract.
20	-(m) The contractor or subcontractor will meet the following standards for compliance:
21	(1) If the contractor or subcontractor has been held to be an irresponsible bidder under
22	Section 131.2(i) hereof, the contractor or subcontractor shall furnish evidence that it has established
23	and is carrying out a program in conformity with the nondiscrimination provisions of this Article.
24	
25	compliance report, which may be a copy of the federal EEO-1, or a more detailed report as determined

1	by the Commission. Wilful false statements made in such reports shall be punishable as provided by
2	law. No contractor or subcontractor shall be held in noncompliance for not filing such a report with
3	the Commission unless it has been specifically required to do so in writing by the Commission.
4	(3) Personally, or through its representatives, the contractor or subcontractor shall,
5	through negotiations with the unions with whom it has collective bargaining or other agreements
6	requiring the contractor or subcontractor to obtain or clear its employees through the union, or when
7	the contractor or subcontractor otherwise uses a union as an employment resource, attempt to develop
8	an agreement which will:
9	(A) Define and outline responsibilities for nondiscrimination in hiring, referral,
10	upgrading and training;
11	(B) Otherwise implement a nondiscrimination program in terms of the unions' specific
12	areas of skill and geography, such as an apprenticeship program, to the end that minority workers will
13	be available and given an equal opportunity for employment.
14	
15	nondiscrimination provisions of a contract by individuals, firms or organizations during the term of the
16	contract.
17	SEC. 131.3. HUMAN RIGHTS COMMISSION EMPOWERED.
18	-The San Francisco Human Rights Commission, its presiding officer and its director are
19	hereby granted the power to do all acts and exercise all powers referred to in Section 131.2 hereof.
20	SEC. 131.4. NONDISCRIMINATION GUIDELINES.
21	-The following nondiscrimination guidelines shall apply to all contracts and property contracts
22	subject to this Article.
23	- In order to be eligible to submit a bid or proposal or to have a bid or proposal considered by
24	the awarding authority, the prospective contractor shall agree to abide by a nondiscrimination
25	program which conforms to the requirements of the Commission.

1

2

3

—The Commission may also require contractors and subcontractors to take part in a pre-bid or pre-award conference in order to develop, improve or implement a qualifying nondiscrimination program.

4 -(a) Nondiscrimination programs developed pursuant to this Section shall be effective for a 5 period of 12 months from the date of approval by the Commission. Contractors or subcontractors who are members in good standing of a trade association which has negotiated a nondiscrimination 6 7 program with the Commission may make this association program their commitment for the specific 8 contract or property contract upon approval of the Commission without the process of a separate pre-9 bid or pre-award conference. Such an association agreement shall be effective for a period of 12 10 months from the date of approval by the Commission. Trade associations shall provide the Commission with a list of members in good standing in such association. The Commission shall annually supply 11 12 contracting agencies of the City and County with a list of contractors and subcontractors who have 13 developed approved nondiscrimination programs. (b) The awarding authority shall be responsible for notifying all prospective bidders or 14 proposers of the requirements of this Section and, when requested by the Commission, for notifying the 15 16 Commission of each contract or property contract which is being proposed to be put to public bid. 17 -(c) The proposed nondiscrimination program described by this Section, and the pre-bid or 18 pre-award conference which may be required by the Commission, shall, without limitation as to the subject or nature of employment activity, be concerned with such employment practices as: 19 (1) Apprenticeship where approved programs are functioning, and other on-the-job 20 21 training for nonapprenticeable occupations; 22 (2) Classroom preparation for the job when not apprenticeable; 23 (3) Pre-apprenticeship education and preparation; 24 (4) Upgrading training and opportunities; 25

1 (5) Encouraging the use of contractors and subcontractors of all ethnic groups, provided, 2 however, that any contract or property contract subject to this Article shall require the contractor or 3 subcontractor to provide not less than the prevailing wage, working conditions, and practices generally 4 observed in private industries in the City for such work; and 5 (6) The entry of qualified minority journeypersons into the industry. 6 -(d) Nondiscrimination agreements resulting from the proposed nondiscrimination programs 7 or the pre-bid or pre-award conferences shall not be confidential and may be publicized by the 8 Commission at its discretion. In addition, the Commission may report to the Board of Supervisors, 9 either on request of the Board or on its own initiative, on the progress or the problems which attend the 10 implementation of these agreements or any other aspect of enforcement of this Article. -(e) Any job training or education program using the funds, facilities, or staff of the City 11 12 which, in the judgment of the Board of Supervisors or the Commission, can make a contribution to the 13 implementation of this Article shall submit reports to the Commission as requested and shall be required to cooperate with the contractors, subcontractors and unions and with the Commission for the 14 15 effectuation of the nondiscrimination programs developed under this Article. 16 17 SEC. 131.5. ARTICLE APPLIES ONLY TO DISCRIMINATORY EMPLOYMENT **PRACTICES.** 18 -(a) This Article shall not confer upon the City and County of San Francisco or any agency, 19 20 board or commission thereof any power not otherwise provided by law to determine the legality of any 21 existing collective bargaining agreement and shall have application only to discriminatory employment 22 practices by contractors or subcontractors engaged in the performance of City and County contracts or 23 property contracts. 24 25

1	(b) The Board of Supervisors shall appropriate such funds from the General Fund of the
2	City, subject to budgetary and fiscal provisions of the Charter, as it may deem necessary for the
3	enforcement of this Article.
4	
5	SEC. 131.6. NONAPPLICABILITY, EXCEPTIONS AND WAIVERS.
6	- (a) The Director shall waive the requirements of this Article under the following
7	circumstances:
8	(1) Whenever the Director finds, upon the advice of the awarding authority, that there is
9	only one prospective contractor willing to enter into a property contract with the City for use of City
10	property on the terms and conditions established by the City, or that the needed goods, services,
11	construction services for a public work or improvement, or interest in or right to use real property are
12	available only from a sole source and the prospective contractor is not currently disqualified from
13	doing business with the City, or from doing business with any governmental agency based on any
14	contract compliance requirements;
15	<i>(2) If the contracting department, board or commission certifies in writing to the Director</i>
16	that pursuant to Administrative Code Sections 6.30 or 21.25 the contract or property contract is
17	necessary to respond to an emergency which endangers the public health or safety and no entity which
18	complies with the requirements of this Article capable of responding to the emergency is immediately
19	available; provided that such certification must be made prior to the Controller's contract
20	<i>certification;</i>
21	(3) Where the City Attorney certifies in writing to the Director that the contract involves
22	specialized litigation requirements such that it would be in the best interests of the City to waive the
23	requirements of this Article.
24	(b) This Article shall not apply where the prospective contractor is a public entity and the
25	Director finds that goods, services, construction services for a public work or improvement or interest

in or right to use real property of comparable quality or accessibility as are available under the

- 2 proposed contract or property contract are not available from another source, or that the proposed
- *contract or property contract is necessary to serve a substantial public interest.*
- *(c)* This Article shall not apply where the contracting officer finds that the requirements of
- *this Article will violate or are inconsistent with the terms or conditions of a grant, subvention or*
- *agreement with a public agency or the instructions of an authorized representative of any such agency*
- *with respect to any such grant, subvention or agreement, provided that the contracting officer has made*
- *a good faith attempt to change the terms or conditions of any such grant, subvention or agreement to*
- *authorize application of this Article*.
- *(d) Upon the request of a potential contractor or upon the contracting officer's own*
- *initiative, after taking all reasonable measures to find an entity that complies with the law, the*
- *contracting officer may waive any or all of the requirements of this Article for any contract, property*
- *contract or bid package advertised and made available to the public, or any competitive or sealed bids*
- *received by the City as of the date of the enactment of this ordinance under the following*
- *circumstances:*
- (1) Where the contracting officer determines that there are no qualified responsive bidders
 or prospective contractors who could be certified by the Commission as being in compliance with the
- *requirements of this Article and that the contract or property contract is for goods, a service or a*
- *project that is essential to the City or City residents; or*
- *(2) Where the contracting officer determines that transactions entered into pursuant to*
- *bulk purchasing arrangements through federal, State or regional entities which actually reduce the*
- 22 City's purchasing costs would be in the best interests of the City; or
- 23 (3) Where the contracting officer determines that the requirements of this Article would
 24 result in the City's entering into a contract with an entity that was set up, or is being used, for the

- 1 *purpose of evading the intent of this Article, which is to prohibit the City from entering into contracts*
- 2 *with entities that discriminate based on the criteria set forth in this Article;*
- 3 (4) The waiver authority granted to contracting officers in this Section 131.6(d) shall be
 4 subject to the requirements that:
- 5 (i) All proposed waivers must be submitted to the Director and the Clerk of the Board of 6 Supervisors. All proposed waivers must set forth the reasons the contracting officer is requesting the 7 waiver, what steps were taken to find an entity that complies with this Article and why the waiver does 8 not defeat the intent of this Article, which is to prohibit the City from entering into contracts with 9 entities that discriminate based on the criteria set forth in this Article. Such waivers shall be subject to 10 the prior approval of the Director, who shall take action approving or denving a proposed waiver within 30 days of receiving a notification of a proposed waiver from a contracting officer. If after 30 11 12 days the Director has taken no action on the proposed waiver, the waiver shall be deemed approved. The Clerk of the Board of Supervisors shall list the notice of the proposed waiver at the rear of the next 13 available Board agenda, and 14 (ii) Contracting officers report to the Director whenever such a waiver is granted within 15 16 five days of granting the waiver, and 17 (iii) For any contract subject to approval by the Board, the contracting officer shall state 18 in the approving resolution whether any waiver under this Section 131.6(d) has been or is proposed to be granted for that contract, and 19 20 (iv) The Director shall conduct quarterly comprehensive reviews of the use of the waiver 21 authority by departments and shall make a report to the Board of Supervisors. Contracting officers who 22 have exercised waiver authority under this Section 131.6(d) in the previous guarter must appear before 23 a Board of Supervisors committee and report on their use of such waiver authority. If the Board finds
- 24 *abuse of waiver authority by a department under this Section 131.6(d), either as a result of a report of*
- 25 *the Director or upon its own initiative, the Board may by resolution transfer that waiver authority for*

1	that department to the Director, to be exercised by the Director upon recommendation of the
2	contracting officer under any or all of the circumstances enumerated in this Section 131.6(d);
3	— (5) Nothing in this Section 131.6(d) shall limit the right of the Board of Supervisors to
4	waive the provisions of this Article.
5	- (e) This Article shall not apply to (i) the investment of trust moneys or agreements relating to
6	the management of trust assets, (ii) City moneys invested in U.S. government securities or under pre-
7	existing investment agreements, or (iii) the investment of City moneys where the Treasurer finds that:
8	— (1) No person, entity or financial institution doing business in the City and County which is
9	in compliance with this Article is capable of performing the desired transactions(s); or
10	
11	his or her fiduciary duties.
12	<i>— This subparagraph (e) shall be subject to the requirement that City moneys shall be</i>
13	withdrawn or divested at the earliest possible maturity date if deposited or invested with a person,
14	entity or financial institution other than the U.S. government which does not comply with this Article.
15	-(f) The General Manager of the Public Utilities Commission may waive the requirements of
16	this Article where the contractor is providing wholesale or bulk water, power or natural gas, the
17	conveyance or transmission of same, or ancillary services such as spinning reserve, voltage control, or
18	loading scheduling, as required for assuring reliable services in accordance with good utility practice,
19	to or on behalf of the San Francisco Public Utilities Commission; provided that the purchase of same
20	may not practically be accomplished through the City's standard competitive bidding procedures; and
21	further provided that this exemption shall not apply to contractors or franchisees providing direct,
22	retail services to end users within the City and County of San Francisco.
23	(g) Sections 131.1(b) and 131.2(b) shall not apply to any contracts or property contracts
24	executed or amended prior to June 1, 1997, or to bid packages advertised and made available to the
25	public, or any competitive or sealed bids received by the City, prior to June 1, 1997, unless and until

1

such contracts or property contracts are amended after June 1, 1997, and would otherwise be subject

- 2 to this Article.
- 3

SEC. 131.7. SEVERABILITY.

- 4 *This Article shall be construed so as not to conflict with applicable federal or State laws, rules*
- 5 *or regulations. Nothing in this Article shall authorize any City agency to impose any duties or*
- 6 *obligations in conflict with limitations on municipal authority established by federal law at the time*
- 7 *such agency action is taken.*
- 8 *In the event that a court or agency of competent jurisdiction holds that the State or federal*
- 9 *law, rule or regulation invalidates any clause, sentence, paragraph or section of this Article or the*
- 10 *application thereof to any person or circumstances, it is the intent of the Board of Supervisors that the*
- 11 *court or agency sever such clause, sentence, paragraph or section so that the remainder of this Article*
- 12 *shall remain in effect.*
- 13

14 <u>SEC. 131.1. GENERAL PROVISIONS.</u>

- 15 (a) Name of Article. This Article shall be known as the "Nondiscrimination in Contracts"
- 16 <u>and Equal Benefits Ordinance."</u>
- 17 (b) Findings. In adopting Section 131.4-2, the intent of the Board of Supervisors is to
- 18 equalize to the maximum extent legally permitted the total compensation between similarly situated
- 19 *employees with spouses and employees with domestic partners.*
- 20

21

<u>SEC. 131.2. SCOPE OF ARTICLE.</u>

- 22 (a) Authority. This Article 131 governs the obligations of a person or entity entering into an
- 23 agreement with the City at the expense of the City or to be paid out of moneys deposited in the Treasury
- 24 *or out of trust moneys under the control of or collected by the City, or agreements for the exclusive use*
- 25 <u>of City-owned property.</u>

1	(b) Agreements Subject to this Article. Except as stated in subsection (c), the requirements
2	of this Article 131 apply to the following:
3	(1) Agreements entered into under Chapter 6 of the Administrative Code valued
4	above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative Code.
5	(2) Agreements entered into under Chapter 21 of the Administrative Code valued
6	above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative Code.
7	(3) Agreements entered into under Chapter 21G of the Administrative Code valued
8	above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative Code.
9	(4) A Lease, as defined in Section 23.2 of the Administrative Code, for the exclusive
10	use of City property for more than 29 consecutive calendar days.
11	(c) Agreements not Subject to this Article 131. Notwithstanding subsection (b), an
12	agreement is exempt from all requirements of this Article under one or more of the following
13	circumstances:
14	(1) Government Entity. This Article shall not apply where the prospective
15	contractor is a Government Entity, as defined in Administrative Code Section 1.25(d).
16	(2) Employee Benefits. This Article shall not apply to agreements where the services
17	are related to employee benefits, including, without limitation, health plans, retirement or deferred
18	compensation benefits, insurance and flexible accounts, provided by or through the San Francisco
19	Health Service System, the Retirement Board, or the Retiree Health Care Trust Fund.
20	(3) Legal Services. This Article shall not apply to agreements entered into pursuant
21	to settlement of legal proceedings; or to agreements for urgent or specialized advice, consultation, or
22	litigation services for the City Attorney's Office.
23	(4) Finance. This Article shall not apply to agreements entered into for purposes of
24	issuing or causing the issuance of bonds, notes, bond anticipation notes, commercial paper, certificates
25	of participation or other obligations for borrowed money including without limitation any lease,

1	installment purchase or sale agreement, or other similar financing agreements or ancillary
2	arrangements including, but not limited to, Issue and Paying Agent agreements, Trustee agreements,
3	Forward Purchase and Sale agreements, and Interest Rate Swap agreements.
4	(5) Emergency. This Article shall not apply to agreements entered into pursuant to
5	an emergency as declared under the authority of Charter Section 3.100 (14), Administrative Code
6	Section 6.60, or Administrative Code Section 21.15.
7	(6) Real Property. This Article shall not apply to:
8	(A) an agreement that gives a public entity or public utility the right to use or
9	occupy real property owned or controlled by the City;
10	(B) a revocable at-will permit regardless of the ultimate duration of such permit,
11	unless the permittee engages in a for-profit activity on the City property;
12	(C) a regulatory permit, authorization, or approval, or franchise agreement;
13	(D) an agreement to use City property which constitutes a public forum for
14	activities that are primarily for the purpose of espousing or advocating causes or ideas and that are
15	generally recognized as protected by the First Amendment to the U.S. Constitution;
16	(E) an agreement for activities which are primarily recreational in nature, unless
17	the user engages in a for-profit activity on the City property;
18	(F) an easement, month-to-month Lease, or revocable Lease; or
19	(G) a Lease for 1,000 square feet or less of property owned or controlled by the
20	<u>City.</u>
21	(d) Subcontracts. Where a single Subcontractor is compensated to directly perform greater
22	than 50% of the value for the Contract, they are subject to the requirements of this Article 131, even
23	when phrased as requirements applicable to "Contractors." If a Property Contract involves a sublease
24	of more than 50% of the area, the that sublessee is a Subcontractor and subject to the requirements of
25	this Article.

1	(e) Amendment. If an agreement is amended to increase the compensation in a manner that
2	the cumulative new value exceeds the applicability thresholds in subsection (b), the new agreement as
3	modified will be subject to this Article 131 unless otherwise exempted under subsection (c).
4	(f) Geographic Limitations. The requirements of this Article 131 shall apply to: (1) any of
5	a Contractor's operations within San Francisco; (2) a Contractor's operations on real property outside
6	of San Francisco owned by the City or which the City has a right to occupy if the contractor's presence
7	at that location is connected to a contract or property contract with the City; and (3) where the work is
8	being performed by a contractor for the City within the United States.
9	
10	SEC. 131.3. DEFINITIONS.
11	As used in this Article 131, the following words and phrases shall have the meanings indicated
12	<u>herein:</u>
13	"Age" means the age of any employee or applicant for employment who has attained the age of
14	40 years. For the purposes of this Article 131, discrimination because of age means dismissal from
15	employment or refusal to employ or rehire any person because of their age, if such person has attained
16	the age of 40 years and is physically able and mentally competent to perform the services required. Age
17	limitations for apprenticeship programs in which the State or its political subdivisions participate shall
18	not be considered discriminatory within the meaning of this Article.
19	"Benefits" means bereavement leave, family medical leave, health benefits, membership or
20	membership discounts, moving expenses, pension and retirement benefits, or travel benefits, as well as
21	any similar employment benefits.
22	"City" means the City and County of San Francisco.
23	"Commission" means the Human Rights Commission. The Commission may revocably delegate
24	the administration of this Article 131 to the Contract Monitoring Division within the City

25 Administrator's Office. References in this Article to the Commission when acting as a Department,

1	rather than as a body, shall be construed to refer to the Contract Monitoring Division where duties
2	have been so delegated.
3	"Contract" means an agreement subject to this Article 131 as stated in Section 131.2.
4	"Contracting Department" or "Department" means the City department, office, commission, or
5	other City entity that enters into the applicable Contract on behalf of the City.
6	"Contracting Officer" means the City official or employee who is authorized to execute a
7	contract, either as a Department Head or as a designee appointed in writing by the Department Head,
8	board, or commission as having the authority to sign contracts for the Department.
9	"Contractor" means any person or persons, firm, partnership, corporation, or combination
10	thereof that enters into a contract or property contract with a Department Head or officer empowered
11	by law to enter into contracts or property contracts on behalf of the City.
12	"Department Head" means the duly appointed General Manager, Director, or Executive
13	Director of a City department having charge and management of said department.
14	"Director" means the Director of the Human Rights Commission. The Director may revocably
15	delegate the administration of this Article 131 to the Director of the Contract Monitoring Division
16	within the City Administrator's Office. References in this Article to the Director shall be construed as
17	to the Contract Monitoring Division Director where duties have been so delegated.
18	"Disability" means a physical or mental impairment which limits one or more major life
19	activities, and includes being regarded as having such an impairment, or having a record of such an
20	impairment.
21	"Domestic partner" means any person who has a currently registered domestic partnership
22	with a governmental body pursuant to State or local law authorizing such registration.
23	"Gender Expression" means the outward expression of one's gender identity, which may
24	<u>include, but is not limited to, clothing, hair style, gestures, makeup, or behavior, which may or may not</u>
25	

1	conform to societal expectations typically related to traits associated with a person's gender identity,
2	sexual orientation, or assigned sex at birth.
3	"Gender identity" means how a person self-identifies their gender, or their internal
4	understanding of their gender. A person's gender identity may or may not correspond with social
5	norms or stereotypes related to the sex they were assigned at birth. There are many terms related to
6	gender with which a person may identify, including but not limited to: agender; androgynous;
7	bigender; cisgender; cisgender man; cisgender woman; gender fluid; gender non-conforming; gender-
8	expansive; genderqueer, non-binary, pangender, Two-Spirit, transgender, trans, transgender man,
9	transgender woman, masculine, and feminine. One's gender identity may be described through any
10	number of ever-expanding terms or definitions, and one's gender identity may be subject to change by
11	the individual.
12	"Property Contract" means a written agreement for the exclusive use or occupancy of real
13	property for a term exceeding 29 consecutive days in any calendar year, whether by singular or
14	cumulative instrument, for the operation or use by others of real property owned or controlled by the
15	City for the operation of a business, social, or other establishment or organization, including leases,
16	concessions, franchises, and easements subject to this Article as stated in Section 131.2.
17	"Protected Category" means race, color, creed, religion, national origin, ancestry, Age, Sex,
18	Sexual orientation, Gender Identity, Gender Expression, domestic partner status, marital status,
19	Disability, Acquired Immune Deficiency Syndrome, AIDS/HIV status, weight, or height.
20	"Qualified disabled employee" means a person able to perform the essential functions of a job
21	with reasonable accommodation.
22	"Sex" means one's anatomical, physiological, genetic, or physical attributes, and the variation
23	in these attributes that may or may not indicate male, female, or a different sex such as intersex. These
24	attributes may include but are not limited to both primary and secondary sex characteristics, including
25	internal and external reproductive organs, hormone levels, hormone receptors, chromosomes, and

2	identity.
3	"Sexual orientation" means one's physical, emotional, romantic, or sexual attraction to people
4	of a particular gender or multiple genders, or lack thereof, and is distinct from their gender expression
5	or gender identity. A person's sexual orientation may be identified by terms including, but not limited
6	to, asexual, bisexual, gay, lesbian, heterosexual, homosexual, pansexual, and queer.
7	"Subcontract" means an agreement to (1) provide goods and/or services, including
8	construction labor, materials, or equipment, to a contractor, if such goods or services are procured or
9	used in the fulfillment of a Contractor's obligations arising from a Contract with the City, or (2)
10	transfer the right to occupy or use all or a portion of a real property interest subject to a Property
11	Contract to a Subcontractor and pursuant to which the contractor remains obligated under the
12	Property Contract, and which in either case is subject to the provisions of this Article pursuant to
13	<u>Section 131.2(d).</u>
14	"Subcontractor" means any person or persons, firm, partnership, corporation, or any
15	combination thereof, that enters into a Subcontract with a Contractor that is subject to the provisions of
16	this Article pursuant to Section 131.2(d).
17	
18	SEC. 131.4-1. REQUIREMENTS AND OBLIGATIONS RELATING TO
19	NONDISCRIMINATION IN CONTRACTS.
20	(a) City Contracting Departments.
21	All Contracts and Property Contracts shall include, a provision obligating the Contractor not to
22	discriminate, as required by subsections (b)(1) and (b)(2) unless exempt under Section 131.2 or waived
23	under Section 131.6.
24	(b) Obligations of City Contractors.
25	

genes, all of which may change over time. A person's sex may or may not align with their gender

1	(1) Nondiscrimination in Employment. In the performance of a Contract, the
2	Contractor or Subcontractor will not discriminate against any employee, City employee working with
3	such Contractor or Subcontractor, or applicant for employment with such Contractor or
4	Subcontractor, on the basis of the fact or perception of that person's Protected Category, or association
5	with members of classes protected under this Article 131 or in retaliation for opposing any practices
6	forbidden under this Article. Discrimination on the basis of sex includes sexual harassment as defined
7	in Section 16.9-25(b) of the Administrative Code. The Contractor or Subcontractor will take action to
8	ensure that applicants are employed, and that employees are treated equally during employment,
9	without regard to the fact or perception of their Protected Category. Such action shall include, but not
10	be limited to, the following: employment, upgrading, demotion or transfer; recruitment or recruitment
11	advertising; layoff or termination; rate of pay or other forms of compensation; and selection for
12	training, including apprenticeship.
13	(2) Property Contracts. In the performance of a Property Contract, the Contractor
14	or Subcontractor will not discriminate against any person seeking accommodations, advantages,
15	facilities, privileges, services, or membership in the business, social or other establishment or
16	organization operated by the Contractor or Subcontractor on the basis of the fact or perception of that
17	person's Protected Category, association with members of classes protected under this Article or in
18	retaliation for opposition to any practices forbidden under this Article. Services provided by
19	Contractor or Subcontractor to the public shall be provided regardless of Disability of persons
20	otherwise entitled to or qualified for such services.
21	(3) Equal Opportunity in Hiring. In the performance of a Contract, the Contractor
22	or Subcontractor will in all solicitations or advertisements for employees placed by or on behalf of the
23	Contractor or Subcontractor, state that qualified applicants will receive consideration for employment
24	without regard to the fact or perception of their Protected Category.
25	

1	(4) Subcontract Incorporation by Reference. All Contractors must incorporate by
2	reference in all Subcontracts and require Subcontractors to comply with the requirements set forth in
3	this Section 131.4-1 and failure to do so shall constitute a material breach of contract.
4	(5) Records and Reporting. The Contractor or Subcontractor shall permit the City
5	access to its records of employment, employment advertisements, application forms, and other pertinent
6	data and records for the purposes of investigation to ascertain compliance with the nondiscrimination
7	provisions of this Article 131, and upon request shall provide evidence that the Contractor has
8	complied or will comply with the nondiscrimination provisions of this Article. Should the Contractor or
9	Subcontractor operate as a membership organization, the Contractor or Subcontractor shall permit
10	access to its membership records, rules, regulations, and other pertinent data, by the City for the
11	purpose of investigating to ascertain compliance with the nondiscrimination provisions of this Article,
12	and on request provide evidence that the Contractor or Subcontractor has complied or will comply with
13	the nondiscrimination provisions.
14	(6) Age-Related Non-Application. The provisions of this Section 131.4-1 with
15	respect to age shall not apply to the following: (i) termination of employment because of the terms or
16	conditions of any bona fide retirement or pension plan, (ii) operation of the terms or conditions of any
17	bona fide retirement or pension plan which has the effect of a minimum service requirement, and (iii)
18	operation of the terms or conditions of any bona fide group or insurance plan.
19	(7) Posting. The Contractor or Subcontractor agrees to post in conspicuous places,
20	available to employees and applicants for employment, notices in such form and content as shall be
21	furnished or approved by the awarding authority setting forth the provisions of this Section 131.4-1.
22	
23	<u>SEC. 131.4-2. REQUIREMENTS AND OBLIGATIONS RELATING TO PROVISION OF</u>
24	<u>BENEFITS.</u>
25	(a) City Contracting Departments.

(a) City Contracting Departments.

1	(1) Contract Incorporation by Reference. All Contracts and Property Contracts
2	shall include, a provision obligating the Contractor not to discriminate, as required by subsection
3	(b)(1) unless exempt under Section 131.2 or waived under Section 131.6.
4	(2) Pre-Award Certification. To be eligible to submit a bid or proposal or to have a
5	bid or proposal considered by the awarding authority, the prospective contractor may be required to
6	certify in writing that, if awarded a Contract, they will abide by the provisions of this Article 131.
7	(b) Obligations of City Contractors.
8	(1) Equal Benefits. In the performance of a Contract, the Contractor will not,
9	during the term of the Contract, discriminate in the provision of Benefits between employees with
10	domestic partners and employees with spouses, and/or between the domestic partners and spouses of
11	such employees, where the domestic partnership has been registered with a governmental entity
12	pursuant to State or local law authorizing such registration, subject to the following conditions. In the
13	event that the Contractor's actual cost of providing a certain benefit for the domestic partner of an
14	employee exceeds that of providing it for the spouse of an employee, or the Contractor's actual cost of
15	providing a certain benefit for the spouse of an employee exceeds that of providing it for the domestic
16	partner of an employee, the Contractor shall not be deemed to discriminate in the provision of benefits
17	if the Contractor conditions providing such benefit upon the employee agreeing to pay the excess costs.
18	In addition, in the event the Contractor is unable to provide a certain benefit, despite taking reasonable
19	measures to do so, the Contractor shall not be deemed to discriminate in the provision of benefits if the
20	Contractor provides the employee with a cash equivalent.
21	(2) Confidentiality. Contractors shall treat as confidential to the maximum extent
22	allowed by law or the requirements of Contractor's insurance provider any request by an employee or
23	applicant for employment for domestic partner or spousal benefits or any documentation of eligibility
24	for domestic partner or spousal benefits submitted by an employee or applicant for employment.
25	

1	(3) Records and Reporting. The Contractor shall permit access to its records of
2	employment, employment advertisements, application forms, and other pertinent data and records by
3	the City for the purposes of investigation to ascertain compliance with the nondiscrimination provisions
4	of this Article, and upon request shall provide evidence that the Contractor has complied or will
5	comply with the nondiscrimination provisions of this Section 131.4-2.
6	(4) Notice to Employees and Applicants. The Contractor will send a notice, in such
7	form and content as shall be furnished or approved by the awarding authority, to their employees or
8	applicants for employment advising of the Contractor's or Subcontractor's commitments under this
9	<u>Section 131.4-2.</u>
10	(5) Subcontracts. The requirements of this Section 131.4-2 apply only to prime
11	Contracts, and do not apply to Subcontracts in any form.
12	
13	SEC. 131.5. ADMINISTRATION AND REMEDIES.
14	(a) Administration of Article. The implementation and administration of this Article 131
15	shall be conducted by the San Francisco Human Rights Commission, its presiding officer and its
16	Director. The Commission and Director may delegate the duties to the Contract Monitoring Division
17	and its Director. Such delegation is revocable.
18	(b) Rules and Regulations. The Commission, or Contract Monitoring Division if so
19	delegated, shall promulgate rules and regulations for the implementation of this Article 131.
20	(c) Enforcement.
21	(1) Enforcement Relating to Nondiscrimination in Contracts.
22	(A) Findings of Breach. The Contractor or Subcontractor shall be deemed to
23	have breached the nondiscrimination provisions of this Article 131 upon a finding by the Director or
24	such other official who may be designated by the Commission, that the Contractor or Subcontractor
25	has willfully violated such nondiscrimination provisions; or a finding by the State of California that a

1	contractor or subcontractor has violated any provision of the California Fair Employment and Housing
2	<u>Act.</u>
3	(B) Notice and Corrective Action. Upon such finding the awarding authority
4	shall notify the Contractor or Subcontractor that, unless the Contractor or Subcontractor demonstrates
5	to the satisfaction of the Director or other official designated by the Commission within such
6	reasonable period as the Commission shall determine, the violation has been corrected, action will be
7	taken as set forth in subsection (d)(1).
8	(C) Appeals. A process for appeals of findings of breach may but need not be
9	established in Rules and Regulations.
10	(D) Reports. If a finding of discrimination is made by either the Director or
11	the Commission, the contract awarding Department shall submit a report to the Board of Supervisors,
12	the Mayor's Office, and the Commission that provides details of what actions, if any, the contract
13	awarding Department undertook under this Article 131 because of the finding.
14	(2) Enforcement Relating to Provisions of Benefits.
15	(A) Findings of Breach. The Contractor shall be deemed to have breached
16	the equal benefits provisions of this Article 131 upon a finding by the Director that the Contractor has
17	willfully violated such provisions.
18	(B) Notice and Corrective Action. Upon such finding, the awarding authority
19	shall notify the Contractor that unless the Contractor demonstrates to the satisfaction of the Director
20	that the violation has been corrected, action will be taken as set forth in subsection $(d)(2)$.
21	(C) Appeals. The Director shall be the final arbiter of a Contractor's
22	compliance or substantial compliance with this Article 131 and the Director's determination shall not
23	be appealable to the Commission.
24	(d) Remedies for Violations of this Article.
25	

1	(1) Damages and Termination. The awarding authority may deduct from the
2	amount payable to the Contractor or Subcontractor by the City under any Contract or Property
3	Contract subject to this Article 131, or may impose upon the Contractor or Subcontractor, a penalty of
4	<u>\$50 for each person for each calendar day during which such person was discriminated against in</u>
5	violation of the provisions of this Article. In addition to any other penalties provided for the violation of
6	the nondiscrimination provisions of this Article or for the failure of any Contractor or Subcontractor to
7	abide by the rules and regulations of the Commission, the Contract, Property Contract, or Subcontract
8	may be terminated or suspended, in whole or in part, by the awarding authority upon the basis of a
9	finding as set forth in subsection (c)(1)(A) that the Contractor has discriminated contrary to the
10	provisions of this Article, and all moneys due or to become due hereunder may be forfeited to, and
11	retained by, the City.
12	(2) Irresponsible Bidder. A breach of the nondiscrimination provisions in the
13	performance of a Contract, Property Contract, or Subcontract shall be deemed by the City to be a
14	material breach of contract and the basis for determination by the awarding authority that the
15	Contractor or Subcontractor is an irresponsible bidder as to all future Contracts or Property
16	Contracts, for which such Contractor or Subcontractor may submit bids. Such Contractor or
17	Subcontractor shall not for a period of up to two years thereafter, or until it shall establish and carry
18	out a program in conformity with the nondiscrimination provisions of this Article, be allowed to act as
19	a contractor or subcontractor under any contract or property contract for the City.
20	(3) Remedial Compliance. A process for remedial compliance actions may be
21	established in rules and regulations.
22	(4) Withholding. The City may withhold payments under the Contract until the
23	Contractor is in full compliance with this Article 131.
24	
25	

1	(5) Nonexclusive Remedies. Nothing contained in this Article 131 shall be
2	construed in any manner so as to prevent the City from pursuing any other remedies that may be
3	available at law or equity or under any Contract or Property Contract.
4	
5	SEC. 131.6. WAIVERS AND EXCEPTIONS.
6	(a) Waivers by Director. The Director, or duly authorized designee, may waive in whole or
7	in part the requirements of this Article 131 in the following circumstances:
8	(1) Sole Source. When the Director finds, upon the advice of the awarding authority,
9	that needed goods, services, construction services for a public work or improvement, or interest in or
10	right to use real property are available only from a sole source.
11	(2) Only One Qualified Bidder. When the Director finds, upon the advice of the
12	awarding authority, that there is only one qualified, responsive bidder or proposer who can perform
13	the work under the proposed agreement and who is not at that time disqualified from doing business
14	with the City.
15	(3) No Compliant Bidders. When the Director finds, upon the advice of the
16	awarding authority, that there are no qualified responsive bidders or prospective contractors who
17	could be certified as being in compliance with the requirements of this Article 131.
18	(4) Adverse Impact on Services. Where the Director determines that the public
19	interest warrants the granting of a waiver because application of this Article 131 would have an
20	adverse impact on services or a substantial adverse financial impact on the City, or would circumvent
21	the purposes of this Article.
22	(5) Cooperative Purchasing. When an agreement has been procured under
23	Administrative Code Sections 6.77 or 21.16, and the Director finds that application of this Article 131
24	would mean (A) a purchase under such arrangement would substantially reduce the City's cost of
25	purchasing such services; (B) a purchase under such an arrangement is in the best interest of the City;

1	and (C) adherence to the requirements of this Article 131 would prevent the awarding agency from
2	entering into such an agreement.
3	(b) Waiver by Treasurer for Investments. This Article 131 shall not apply to the following;
4	(1) the investment of trust moneys or agreements relating to the management of trust assets, (2) City
5	moneys invested in the City's investment pool, or (3) the investment of City moneys, where the
6	<u>Treasurer finds that:</u>
7	(A) No person, entity, or financial institution doing business in the City that is in
8	compliance with this Article is capable of performing the desired transaction(s); or
9	(B) Applying this Article would, in the opinion of the Treasurer, violate the
10	Treasurer's fiduciary duties.
11	(c) Waiver by Public Utilities Commission. The General Manager of the Public Utilities
12	Commission may waive the requirements of this Article 131 where the Contractor is providing
13	wholesale or bulk water, power, or natural gas, the conveyance or transmission of same, or ancillary
14	services such as spinning reserve, voltage control, or loading scheduling, as required for assuring
15	reliable services in accordance with good utility practice, to or on behalf of the San Francisco Public
16	Utilities Commission; provided, that the purchase of same may not practically be accomplished
17	through the City's standard competitive bidding procedures; and further provided, that this exemption
18	shall not apply to Contractors or franchisees providing direct, retail services to end users within the
19	<u>City.</u>
20	(d) Documentation. All proposed waivers must set forth the reasons the Contracting Officer
21	is requesting the waiver.
22	
23	SEC. 131.7. SUPERSEDING AUTHORITY.
24	(a) Federal or State Law Preemption. The requirements of this Article 131 shall not be in
25	effect in the event they would conflict with federal or State laws, or the City Attorney determines they

1	are reasonably likely to do so. Nothing in this Article shall be interpreted or applied so as to create any
2	requirement, power, or duty in conflict with any federal or State law.
3	(b) Grant or Subvention. If the requirements of this Article 131 would violate or are
4	inconsistent with the terms or conditions of a grant, subvention, or agreement with a public agency or
5	the instructions of an authorized representative of any such agency with respect to any such grant,
6	subvention, or agreement, the requirements of this Article shall not be in effect.
7	
8	<u>SEC. 131.8. SEVERABILITY.</u>
9	If any section, subsection, sentence, clause, phrase, or word of this Article 131, or any
10	application thereof to any person or circumstance, is held to be invalid or unconstitutional by a
11	decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining
12	portions or applications of the Article. The Board of Supervisors hereby declares that it would have
13	passed this Article and each and every section, subsection, sentence, clause, phrase, and word not
14	declared invalid or unconstitutional without regard to whether any other portion of this Article or
15	application thereof would be subsequently declared invalid or unconstitutional.
16	
17	
18	SEC. 131.9. OPERATIVE DATE AND SUNSET.
19	(a) Operative Date. This Article 131 shall become operative on July 1, 2025 and shall have
20	prospective effect only.
21	(b) Sunset. Unless extended by ordinance, this Article 131 shall expire by operation of law
22	on July 1, 2035. After the expiration, the City Attorney shall be authorized to cause this Article to be
23	removed from the Labor and Employment Code.
24	
25	

1	Section 4. The Labor and Employment Code is hereby amended by deleting Article
2	132, consisting of Sections 132.1 to 132.7, as follows:
3	
4	ARTICLE 132: NONDISCRIMINATION IN PROPERTY CONTRACTS
5	
6	SEC. 132.1. ALL CONTRACTS AND PROPERTY CONTRACTS TO INCLUDE
7	NONDISCRIMINATION PROVISIONS.
8	- (a) All contracting agencies of the City, or any department thereof, acting for or on behalf of
9	the City and County, shall include in all contracts and property contracts a provision obligating the
10	contractor not to discriminate on the basis of the fact or perception of that person's race, color, creed,
11	religion, national origin, ancestry, age, sex, sexual orientation, gender identity, domestic partner
12	status, marital status, disability or Acquired Immune Deficiency Syndrome, HIV status (AIDS/HIV
13	status), weight, height, association with members of classes protected under this Article or in
14	retaliation for opposition to any practices forbidden under this Article against any person seeking
15	accommodations, advantages, facilities, privileges, services, or membership in all business, social, or
16	other establishments or organizations, operated by that contractor, and shall require such contractor to
17	include a similar provision in all subcontracts.
18	(b) The requirements of this Article shall apply to (i) any of a contractor's operations within
19	San Francisco; (ii) a contractor's operations on real property outside of San Francisco owned by the
20	City or which the City has a right to occupy if the contractor's presence at that location is connected to
21	as contract or property contract with the City; (iii) where the work is being performed by a contractor
22	for the City within the United States; and (iv) any of a contractor's operations elsewhere within the
23	United States.
24	SEC. 132.2. DEFINITIONS.
25	-As used in this Article 132, the term:

1 age of 18 years, except for bona fide senior citizen organizations. 2 3 4 5 Francisco. 6 7 grants to be provided, or for goods or services to be purchased, at the expense of the City and County 8 or to be paid out of moneys deposited in the treasury or out of trust moneys under the control or 9 collected by the City and County, and does not include property contracts, agreements entered into 10 pursuant to settlement of legal proceedings, or contracts for a cumulative amount of \$5,000 or less per vendor in each fiscal year. 11 12 13 thereof, who enters into a contract or property contract with a department head or officer empowered by law to enter into contracts or property contracts on the part of the City and County. 14 15 16 *— "Disability" is a physical or mental impairment which limits one or more major life activities,* 17 and includes being regarded as having such an impairment, or having a record of such an impairment. 18 partnership with a governmental body pursuant to State or local law authorizing such registration. 19 "Gender Expression" shall mean the outward expression of one's gender identity, which may 20 21 include, but is not limited to, clothing, hair styles, gestures, make up, or behavior which may or may 22 not conform to societal expectations typically related to traits associated with a person's gender 23 identity, sexual orientation, or assigned sex at birth. 24 -----Gender identity" shall mean how a person self-identifies their gender, or their internal 25 understanding of their gender. A person's gender identity may or may not correspond with social

norms or stereotypes related to the sex they were assigned at birth. There are many terms related to
 gender with which a person may identify, including but not limited to: agender; androgynous;
 bigender; cisgender; cisgender man; cisgender woman; gender fluid; gender non-conforming; gender expansive; genderqueer, non-binary, pangender, Two-Spirit, transgender, trans, transgender man,
 transgender woman, masculine, and feminine. One's gender identity may be described through any
 number of ever-expanding terms or definitions, and one's gender identity may be subject to change by
 the individual.

-"Property contract" shall mean a written agreement for the exclusive use or occupancy of 8 9 real property for a term exceeding 29 days in any calendar year, whether by singular or cumulative 10 instrument, (i) for the operation or use by others of real property owned or controlled by the City for the operation of a business, social, or other establishment or organization, including leases, 11 12 concessions, franchises and easements, or (ii) for the City's use or occupancy of real property owned 13 by others, including leases, concessions, franchises and easements. For the purposes of this Article, "exclusive use" means the right to use or occupy real property to the exclusion of others, other than the 14 rights reserved by the fee owner. "Property contract" shall not include a revocable at-will use or 15 16 encroachment permit for the use of or encroachment on City property regardless of the ultimate 17 duration of such permit, except that "property contract" shall include such permits granted to a private entity for the use of City property for the purpose of a for-profit activity. "Property contract" shall also 18 19 not include street excavation, street construction or street use permits, agreements for the use of City right-of-way where a contracting utility has the power of eminent domain, or agreements governing the 20 21 use of City property which constitutes a public forum for activities that are primarily for the purpose of 22 espousing or advocating causes or ideas and that are generally recognized as protected by the First 23 Amendment to the U.S. Constitution, or which are primarily recreational in nature. 24 25 a job with reasonable accommodation.

Supervisors Mandelman; Dorsey, Mahmood

BOARD OF SUPERVISORS

1	
2	variation in these attributes that may or may not indicate male, female, or a different sex such as
3	intersex. These attributes may include but are not limited to both primary and secondary sex
4	characteristics, including internal and external reproductive organs, hormone levels, hormone
5	receptors, chromosomes and genes, all of which may change over time. A person's sex may or may not
6	align with their gender identity.
7	
8	people of a particular gender or multiple genders, or lack thereof, and is distinct from their gender
9	expression or gender identity. A person's sexual orientation may be identified by terms including, but
10	not limited to, asexual, bisexual, gay, lesbian, heterosexual, homosexual, pansexual, and queer.
11	
12	construction labor, materials or equipment, to a contractor, if such goods or services are procured or
13	used in the fulfillment of the contractor's obligations arising from a contract with the City, (ii) to
14	transfer the right to occupy or use all or a portion of a real property interest subject to a property
15	contract to a subcontractor and pursuant to which the contractor remains obligated under the property
16	contract.
17	
18	combination thereof, who enters into a subcontract with a contractor. Such term shall include any
19	person or entity who enters into an agreement with any subcontractor for the performance of 10
20	percent or more of any subcontract.
21	SEC. 132.3. NONDISCRIMINATION PROVISIONS.
22	- Every contract and property contract entered into by any agency of the City shall incorporate
23	by reference and require contractor to comply with the nondiscrimination provisions of Section 132.3.
24	In addition, all contractors must incorporate by reference in all subcontracts and require
25	

subcontractors to comply with the requirements of this Section 132.3, and failure to do so shall

2

constitute a material breach of contract.

- In the performance of a contract, the contractor or subcontractor shall agree as follows:

 (a) The contractor or subcontractor will not discriminate against any person seeking
 accommodations, advantages, facilities, privileges, services, or membership in the business, social or
 other establishment or organization operated by the contractor or subcontractor on the basis of the fact
 or perception of that person's race, color, creed, religion, national origin, ancestry, age, sex, sexual
 orientation, gender identity, domestic partner status, marital status, disability, AIDS/HIV status,
 weight, height, association with members of classes protected under this Article or in retaliation for
- 10 *opposition to any practices forbidden under this Article. Services provided by contractor or*

11 *subcontractor to the public shall be provided regardless of disability of persons otherwise entitled to or*

- 12 *qualified for such services.*
- 13 (b) Should the contractor or subcontractor operate as a membership organization, the
- 14 *contractor or subcontractor will permit access to its membership records, rules, regulations and other*
- 15 *pertinent data, by the City's awarding authority, or the Commission, for the purpose of investigating to*
- 16 *ascertain compliance with the nondiscrimination provisions of this Article, and on request provide*
- 17 *evidence that the contractor or subcontractor has complied or will comply with the nondiscrimination*
- 18 *provisions of this Article. The Director shall be the final arbiter of a contractor's or subcontractor's*
- 19 *compliance or substantial compliance with this Article and the Director's determination shall not be*
- 20 *appealable to the Commission.*
- 21 -(c) A contractor or subcontractor shall be deemed to have breached the nondiscrimination
 22 provisions of this Article upon:
- *(1)* A finding by the Director or such other official who may be designated by the
 Commission, that contractor or subcontractor has wilfully violated such nondiscrimination provisions.
- 25

1	— (2) Upon such finding by the Director or other official designated by the Commission, the
2	awarding authority shall notify the contractor or subcontractor that unless the contractor or
3	subcontractor demonstrates to the satisfaction of the Director or other official designated by the
4	Commission within such reasonable period as the Commission shall determine, that the violation has
5	been corrected, action will be taken as set forth in Section 132.3(d) and/or Section 132.3(g).
6	(3) The Commission shall, within 10 days of the date of issuance of any findings by the
7	Director or other official designated by the Commission for the enforcement of this Article, mail to any
8	person or persons affected by said finding, a copy of said finding, together with written notice of the
9	right to appeal such finding. Notice of appeal must be filed in writing with the Chairperson of the
10	Commission within 20 days of the date of mailing said copy and notice.
11	(4) For purposes of appeal proceedings under this Section, a quorum shall consist of eight
12	members of the Commission. The vote of the majority of the full Commission shall be necessary to
13	affirm, reverse or modify such decisions, order or other action rendered hereunder. Should a member
14	of the Commission be designated under Section 132.3(c)(1) of this Article, that Commissioner may not
15	participate in an appeal under this Section except as a witness.
16	
17	witnesses in appeals before the Commission under this Section. In the event that any person shall fail
18	or refuse to appear as a witness in any such proceeding after being requested to do so, and if it shall
19	appear to the Commission that his or her testimony, or books, records, documents or other things under
20	his or her control are material and relevant as evidence in the matter under consideration by the
21	Commission in the proceeding, the presiding officer of the Commission may subpoena such person,
22	requiring his or her presence at the proceeding and requiring him or her to bring such books, records,
23	documents or other things under his or her control.
24	(6) All appeals to the Commission shall be open to the public. Records and minutes shall
25	be kept of such proceedings and shall be open to public inspection. Upon reaching a decision in any

1 appeal, the Commission shall give written notice thereof to the Director or other official designated by 2 the Commission, and the appellant or appellants. The decision of the Commission shall be final unless 3 within 15 days of the filing and service of written notice thereof appropriate legal proceedings are filed in a court of competent jurisdiction by any party to the contract, property contract or subcontract. 4 (7) If any contractor or subcontractor shall fail to appear at an appeal proceeding of the 5 Commission after having been given written notice to appear, such failure to appear shall be grounds 6 7 for termination of the contract, property contract or subcontract and such contractor or subcontractor 8 shall be deemed to have forfeited all rights, benefits and privileges thereunder. 9 (8) The Commission shall promulgate rules and regulations for the implementation of the 10 nondiscrimination provisions of this Article. -(d) A breach of the nondiscrimination provisions in the performance of a contract, property 11 12 contract or subcontract shall be deemed by the City to be a material breach of contract and the basis 13 for determination by the awarding authority that the contractor or subcontractor is an irresponsible 14 contractor or subcontractor as to all future contracts or property contracts for which such contractor or subcontractor may submit bids. Such contractor or subcontractor shall not, for a period of up to two 15 16 years thereafter, or until it shall establish and carry out a program in conformity with the nondiscrimination provisions of this Article, be allowed to act as a contractor or subcontractor under 17 18 anv contract or property contract. (e) Nothing contained in this Article shall be construed in any manner so as to prevent the 19 20 *City from pursuing any other remedies that may be available at law, equity or under any contract or* 21 property contract. 22 (f) The contractor or subcontractor will meet the following standards for compliance: 23 (1) If the contractor or subcontractor has been held to be irresponsible under Section 24 132.3(d) hereof, the contractor or subcontractor shall furnish evidence that it has established and is 25 carrying out a program in conformity with the nondiscrimination provisions of this Article.

1 (2) The contractor or subcontractor may be required to file with the Commission a basic 2 compliance report. Wilful false statements made in such reports shall be punishable as provided by 3 law. No contractor or subcontractor shall be held in noncompliance for not filing such a report with 4 the Commission unless it has been specifically required to do so in writing by the Commission. 5 (g) The awarding authority may deduct from the amount payable to the contractor or 6 subcontractor by the City under any contract or property contract subject to this Article, or may impose 7 upon the contractor or subcontractor, a penalty of \$50 for each person for each calendar day during 8 which such person was discriminated against in violation of the provisions of this Article. In addition to 9 any other penalties provided for the violation of the nondiscrimination provisions of this Article or for 10 the failure of any contractor or subcontractor to abide by the rules and regulations of the Commission, the contract, property contract or subcontract may be terminated or suspended, in whole or in part, by 11 12 the awarding authority upon the basis of a finding as set forth in Section 132.3(d) that the contractor or 13 subcontractor has discriminated contrary to the provisions of this Article, and all moneys due or to become due hereunder may be forfeited to, and retained by, the City. 14 15 SEC. 132.4. HUMAN RIGHTS COMMISSION EMPOWERED. 16 -The San Francisco Human Rights Commission, its presiding officer and its director are 17 hereby granted the power to do all acts and exercise all powers referred to in Section 132.3 thereof. SEC. 132.5. FUNDING. 18 -The Board of Supervisors shall appropriate such funds from the General Fund of the City and 19 County of San Francisco, subject to budgetary and fiscal provisions of the Charter, as it may deem 20 21 necessary for enforcement of this ordinance. SEC. 132.6. NONAPPLICABILITY, EXCEPTIONS AND WAIVERS. 22 23 -(a) The Director shall waive the requirements of this Article under the following 24 circumstances:

25

1 (1) Whenever the Director finds, upon the advice of the awarding authority, that there is 2 only one prospective contractor willing to enter into a property contract with the City for use of City 3 property on the terms and conditions established by the City, or that the needed goods, services, 4 construction services for a public work or improvement, or interest in or right to use real property are 5 available only from a sole source, and the prospective contractor is not currently disqualified from 6 doing business with the City, or from doing business with any governmental agency based on any 7 *contract compliance requirements;* 8 (2) If the contracting department or commission certifies in writing to the Director that pursuant to Administrative Code Section 6.30 or 21.25 the contract or property contract is necessary to 9 10 respond to an emergency which endangers the public health or safety and no entity which complies with the requirements of this Article capable of responding to the emergency is immediately available; 11 12 provided that such certification must be made prior to the Controller's contract certification; (3) Where the City Attorney certifies in writing to the Director that the contract involves 13 specialized litigation requirements such that it would be in the best interests of the City to waive the 14 15 requirements of this Article. 16 (b) This Article shall not apply where the prospective contractor is a public entity and the 17 Director finds that goods, services, construction services for a public work or improvement or interest 18 in or right to use real property of comparable quality or accessibility as are available under the proposed contract or property contract are not available from another source, or that the proposed 19 20 contract or property contract is necessary to serve a substantial public interest. 21 -(c) This Article shall not apply where the contracting officer finds that the requirements of 22 this Article will violate or are inconsistent with the terms or conditions of a grant, subvention or 23 agreement with a public agency or the instructions of an authorized representative of any such agency 24 with respect to any such grant, subvention or agreement, provided that the contracting officer has made 25

a good faith attempt to change the terms or conditions of any such grant, subvention or agreement to

- 2 *authorize application of this Article.*
- *(d)* Upon the request of a potential contractor or upon the contracting officer's own
 initiative, after taking all reasonable measures to find an entity that complies with the law, the contracting officer may waive any or all of the requirements of this Article for any contract, property contract or bid package advertised and made available to the public, or any competitive or sealed bids
- 7 *received by the City as of the date of the enactment of this ordinance under the following*

8 *circumstances:*

9 (1) Where the contracting officer determines that there are no qualified responsive bidders

10 *or prospective contractors who could be certified by the Commission as being in compliance with the*

11 *requirements of this Article and that the contract or property contract is for goods, a service or a*

12 *project that is essential to the City or City residents; or*

13 — (2) Where the contracting officer determines that transactions entered into pursuant to
 14 bulk purchasing arrangements through federal, State or regional entities which actually reduce the

- 15 *City's purchasing costs would be in the best interests of the City; or*
- 16 *(3) Where the contracting officer determines that the requirements of this Article would*
- 17 *result in the City's entering into a contract with an entity that was set up, or is being used, for the*
- 18 *purpose of evading the intent of this Article, which is to prohibit the City from entering into contracts*
- 19 *with entities that discriminate based on the criteria set forth in this Article;*
- 20 (4) The waiver authority granted to contracting officers in this Section 132.6(d) shall be
- 21 *subject to the requirements that:*

22 (i) All proposed waivers must be submitted to the Director and the Clerk of the Board of

- 23 Supervisors. All proposed waivers must set forth the reasons the contracting officer is requesting the
- 24 *waiver, what steps were taken to find an entity that complies with this Article and why the waiver does*
- 25 *not defeat the intent of this Article, which is to prohibit the City from entering into contracts with*

1	entities that discriminate based on the criteria set forth in this Article. Such waivers shall be subject to
2	the prior approval of the Director, who shall take action approving or denying a proposed waiver
3	within 30 days of receiving a notification of a proposed waiver from a contracting officer. If after 30
4	days the Director has taken no action on the proposed waiver, the waiver shall be deemed approved.
5	The Clerk of the Board of Supervisors shall list the notice of the proposed waiver at the rear of the next
6	available Board agenda, and
7	(ii) Contracting officers report to the Director whenever such a waiver is granted within
8	five days of granting the waiver, and
9	(iii) For any contract subject to approval by the Board, the contracting officer shall state
10	in the approving resolution whether any waiver under this Section 132.6(d) has been or is proposed to
11	be granted for that contract, and
12	<i>(iv) The Director shall conduct quarterly comprehensive reviews of the use of the waiver</i>
13	authority by departments and shall make a report to the Board of Supervisors. Contracting officers who
14	have exercised waiver authority under this Section 132.6(d) in the previous quarter must appear before
15	a Board of Supervisors committee and report on their use of such waiver authority. If the Board finds
16	abuse of waiver authority by a department under this Section 132.6(d), either as a result of a report of
17	the Director or upon its own initiative, the Board may by resolution transfer that waiver authority for
18	that department to the Director, to be exercised by the Director upon recommendation of the
19	contracting officer under any or all of the circumstances enumerated in this Section 132.6(d);
20	(5) Nothing in this Section 132.6(d) shall limit the right of the Board of Supervisors to
21	waive the provisions of this Article.
22	(e) This Article shall not apply to (i) the investment of trust moneys or agreements relating to
23	the management of trust assets, (ii) City moneys invested in U.S. government securities or under pre-
24	existing investment agreements, or (iii) the investment of City moneys where the Treasurer finds that:
25	

1 (1) No person, entity or financial institution doing business in the City and County which is 2 in compliance with this Article is capable of performing the desired transactions(s); or 3 (2) The City will incur a financial loss which in the opinion of the Treasurer would violate his or her fiduciary duties. 4 5 This subparagraph (e) shall be subject to the requirement that City moneys shall be withdrawn or divested at the earliest possible maturity date if deposited or invested with a person, 6 7 entity or financial institution other than the U.S. government which does not comply with this Article. 8 (f) The General Manager of the Public Utilities Commission may waive the requirements of this Article where the contractor is providing wholesale or bulk water, power or natural gas, the 9 10 conveyance or transmission of same, or ancillary services such as spinning reserve, voltage control, or loading scheduling, as required for assuring reliable services in accordance with good utility practice, 11 12 to or on behalf of the San Francisco Public Utilities Commission; provided that the purchase of same may not practically be accomplished through the City's standard competitive bidding procedures; and 13 further provided that this exemption shall not apply to contractors or franchisees providing direct, 14 15 retail services to end users within the City and County of San Francisco. 16 SEC. 132.7. SEVERABILITY. -This Article shall be construed so as not to conflict with applicable federal or State laws, rules 17 18 or regulations. Nothing in this Article shall authorize any City agency to impose any duties or obligations in conflict with limitations on municipal authority established by federal law at the time 19 20 such agency action is taken. 21 -In the event that a court or agency of competent jurisdiction holds that the State or federal 22 law, rule or regulation invalidates any clause, sentence, paragraph or section of this Article or the 23 application thereof to any person or circumstances, it is the intent of the Board of Supervisors that the 24 court or agency sever such clause, sentence, paragraph or section so that the remainder of this Article 25 shall remain in effect.

1	
2	Section 5. The Labor and Employment Code is hereby amended by revising Article
3	151, consisting of existing Sections 151.1 to 151.13, by replacing it with a new Article 151,
4	consisting of Sections 151.1 to 151.9 that incorporate parts of existing Article 151, to read as
5	follows:
6	
7	ARTICLE 151: SWEATFREE CONTRACTING
8	SEC. 151.1. FINDINGS.
9	- The Board of Supervisors finds and declares the following:
10	-(a) This Article shall be known as the Sweatfree Contracting Ordinance.
11	(b) Each year the City and County of San Francisco spends hundreds of millions of dollars
12	contracting with private sector contractors for the purchase or rental of goods. The prudent
13	expenditure of public dollars requires that the City select responsible contractors.
14	- (c) The City and County, as a major purchaser of goods, must be cognizant of the labor
15	conditions that may be supported by its actions as a major market participant. Better working
16	conditions assure consistently better quality goods for the City and County, by assuring fewer
17	disruptions in the workplace due to workers' grievances, fewer absences due to illnesses, less fatigue
18	and fewer workplace injuries, less turnover of workers, and greater incentive to perform.
19	-(d) In its role as a market participant, the City and County seeks to assure that the integrity
20	of the procurement process is not undermined by contractors or subcontractors who engage in
21	sweatshop practices. Contractors who use Sweatshop Labor are able to underbid responsible
22	contractors who pay fair wages and maintain humane work environments and conditions. Such
23	practices place responsible contractors at a competitive disadvantage, which may dissuade responsible
24	contractors from participating in the City and County procurement process. This Article will encourage
25	

responsible contracting with the City and County and reduce any inadvertent support of contractors

- 2 who use Sweatshop Labor.
- 3 -(e) By adopting this ordinance, the City and County does not intend to preclude the City and
 4 County or its contractors or subcontractors from doing business with any foreign country.

SEC. 151.2. DEFINITIONS.

- *For the purposes of this Article, the following definitions shall apply to the terms used herein. (a) "Abusive Forms of Child Labor" shall mean the following: work performed by a person under the age of 18 when the person does not voluntarily seek the work or the person is threatened by*
- *the person's employer with physical, mental or emotional harm for nonperformance; (2) work*
- *performed by a person under the age of 18 in violation of any applicable law of the country of*
- *manufacture or assembly governing the minimum age of employment, compulsory education, or*
- *occupational health and safety; or (3) the use of a person under the age of 18 for illegal activities,*
- *including but not limited to the production or trafficking of illicit drugs or for prostitution.*
- *(b) "Contract" shall mean an agreement for Goods for an amount greater than \$25,000 and*
- *having a term in excess of three months to be purchased or provided at the expense of the City and*
- *County or to be paid out of moneys deposited in the treasury or out of trust moneys under the control of*
- 17 or collected by the City and County. "Contract" shall also mean any amendment to a contract entered
- *into after the effective date of this Article that causes the amount of the contract to exceed \$25,000 or*
- *causes the term to exceed three months.*
 - (c) "Contractor" shall mean any person or persons, association, cooperative, firm,
- *partnership, corporation, company, venture, trustee, trustee in bankruptcy, receiver, or combination*
- *thereof who enters into a Contract with the City and County.*

-(d) "Director" shall mean the Director of the Office of Contract Administration.

1 -(e) "Foreign Convict or Forced Labor" shall mean any form of labor used to produce or 2 manufacture goods prohibited from importation into the United States under 19 U.S. C. § 1307, which includes Abusive Forms of Child Labor and Slave Labor. 3 -(f) "Good" shall mean any good, including without limitation, any material, supply, or 4 5 equipment. -(g) "Slave Labor" shall mean any form of slavery, sale and trafficking of persons, debt 6 7 bondage, indentured servitude, serfdom, or forced or compulsory labor. 8 (h) "Subcontract" shall mean any subcontract agreement or arrangement directly with a Contractor for any work under a Contract (first tier subcontract) and shall mean any subcontract 9 10 agreement or arrangement between subcontractors, at any tier, except for any agreement or arrangement between subcontractors if the amount of the agreement or arrangement is less than the 11 12 lesser of (1) 10 percent of the amount of the higher tier subcontractor's work; or (2) \$25,000. 13 "Subcontract" also shall mean any subcontract agreement or arrangement that any Contractor or Subcontractor creates by dividing work into smaller increments for award to any subcontracting entity 14 created for the purpose of awarding a subcontract that is not subject to this Article on the basis that it 15 16 fails to meet either of the monetary thresholds for a Subcontract set above in this subsection (h). 17 -(i) "Subcontractor" shall mean any person or persons, association, cooperative, firm, 18 partnership, corporation, trustee, trustee in bankruptcy, receiver, or combination thereof including 19 without limitation any subcontractor, entering into a Subcontract. 20 (i) "Sweatshop Labor" shall mean work performed by any Worker under terms or conditions 21 that seriously or repeatedly violate laws of the jurisdiction within which the work is performed 22 governing: (i) wages: (ii) employee benefits; (iii) health and safety, including without limitation 23 exposure to hazardous or toxic substances; (iv) labor, including without limitation collective 24 bargaining rights; (v) environmental conditions; (vi) nondiscrimination, harassment, or retaliation, 25 including without limitation all laws prohibiting workplace and employment discrimination; (vii)

1	freedom of association; or (viii) building or fire codes. "Sweatshop Labor" also shall mean any work
2	performed by any person contributing to the provision of Goods to the City and County under a
3	Contract or Subcontract that constitutes Foreign Convict or Forced Labor, or Abusive Forms of Child
4	<i>Labor or Slave Labor.</i>
5	(k) "Worker" shall mean any employee of a Contractor or Subcontractor who contributes to
6	the provision of Goods to the City and County under a Contract or Subcontract, including but not
7	limited to any manufacturing or assembling of the Goods.
8	SEC. 151.3. PROHIBITION ON SWEATSHOP CONDITIONS.
9	- Each Contractor and Subcontractor shall comply with each of the following requirements:
10	- (a) Each Contractor and Subcontractor, regarding any Worker, shall comply with all human
11	and labor rights and labor standards imposed by treaty or law on the country in which the Goods are
12	made or assembled, and shall not engage in Sweatshop Labor.
13	- (b) Each Contractor and Subcontractor shall pay at least the following minimum wages to
14	Workers: (1) to Workers working in the United States a base hourly wage, to be set and adjusted
15	annually by the Director, to produce for 2,080 hours worked, an annual income equal to or greater
16	than the U.S. Department of Health and Human Services most recent poverty guidelines for a family of
17	three plus an additional 20 percent of the wage level paid, including without limitation amounts paid as
18	hourly wages or health benefits or retirement benefits; and (2) for Workers working in countries other
19	than the United States, a wage, to be set and adjusted annually by the Director, that shall be
20	comparable to the wage for domestic manufacturers established above, adjusted to reflect the country's
21	level of economic development by using the World Bank's most recent Gross National Income per
22	capita Purchasing Power Parity Index.
23	- (c) This Article specifies a minimum level of compensation to be paid Workers and shall not
24	be construed to preempt or otherwise limit any other applicable law, regulation or requirement that
25	requires a higher level of compensation.

1	- (d) Each Contractor and Subcontractor shall keep or cause to be kept for a period of not less
2	than three years from the date of the expiration or termination of the term of the Contract, basic payroll
3	and time records for each Worker, and copies of any tax records filed with a governmental entity
4	during the term. Such records shall include the following for each Worker: (a) name and job
5	classification; (b) a general description of the work the Worker performed each day and the rate of pay
6	(including rates of contributions for, or costs assumed to provide fringe benefits); and (c) the daily and
7	weekly number of hours worked, deductions made; and (d) any actual wages paid.
8	-(e) Each Contractor and Subcontractor shall maintain weekly certified payroll records for
9	submission to the Office of Contract Administration, the Office of Labor Standards Enforcement, or the
10	Director's designee or other authorized officers or agents of the City and County upon demand. The
11	Contractor shall be responsible for submitting the payroll records of its Subcontractors, although
12	Subcontractors shall submit such records directly to the City and County upon request. All certified
13	payroll records shall be accompanied by a statement signed by the Contractor, or Subcontractor if
14	requested by the City and County to submit the records, stating that the records are complete and
15	correct.
16	- (f) All records required to be maintained by this Article shall at all times be open to
17	inspection and examination of the duly authorized officers and agents of the City and County of San
18	Francisco.
19	(g) All Contractors and Subcontractors shall comply with the overtime laws and regulations
20	applicable to their Workers. In the absence of a law setting overtime compensation, overtime hours
21	shall be compensated at the rate of one-and-one-half times the regular hourly compensation rate. All
22	overtime hours worked beyond 48 hours of working time per work week shall be worked voluntarily,
23	except mandatory overtime above that 48-hour mark is permitted if each of the following conditions is
24	satisfied: (1) the law of the country of manufacture permits mandatory overtime, (2) the manufacturing
25	

1	facility is party to a collective bargaining agreement that permits mandatory overtime, and (3) the
2	mandatory overtime hours are worked in conformance with the collective bargaining agreement.
3	- (h) No Contractor or Subcontractor shall subject any Worker to any physical, sexual, or
4	other illegal harassment or abuse, including corporal punishment, illegal discrimination or retaliation
5	for exercising his or her right to free speech and assembly or other rights protected under applicable
6	labor or employment laws.
7	
8	contraceptives or take pregnancy tests.
9	(j) Before commencing any work under the Contract, the Contractor shall provide the City
10	and County a list of the names and addresses of each Subcontractor to be utilized in the performance of
11	the Contract, the Contractor's and each Subcontractor's applicable State tax identification number and
12	the address of each manufacturing or other facility or operation of the Contractor and its
13	Subcontractors for the performance of the Contract. The Office of Contract Administration shall post
14	this information on its internet website before a Contractor or any of its Subcontractors may commence
15	work under the Contract. Contractor shall update the list to show any changes in the Subcontractors or
16	the facilities or operation during the term of the Contract. Before commencing any work under the
17	Contract, the Contractor also shall provide the City and County a written statement showing the
18	amount to be paid each Subcontractor and shall update this information in writing to show changes in
19	the amount to be paid any Subcontractor or amounts to be paid Subcontractors added after submittal of
20	the most recent statement to the City and County. Amounts to be paid to subcontractors may be
21	reported in ranges of \$20,000.00 to \$50,000.00; \$50,001.00 to \$100,000.00; \$100,001.00 to
22	\$250,000.00; \$250,001.00 to \$500,000.00; above \$500,000.00; or such other ranges as the Director,
23	after consultation with the Office of Labor Standards Enforcement and Sweatfree Procurement
24	Advisory Group, deems appropriate to effectively implement this Article. Updates in the amount to be
25	

1 *paid a Subcontractor or Subcontractors after submittal of the most recent statements to the City and*

- 2 *County need only be submitted if the changed amount would fall into a different range.*
- *(k)* During each year of the term of a Contract, the Director, the Office of Labor Standards
 Enforcement, or the Director's designee may request a written assurance from the Contractor and each
- 5 of its Subcontractors that the Contractor or Subcontractor is in compliance with this Article. The
- 6 *request may seek confirmation of compliance with some or all of the requirements of this Article, and*
- 7 *may require the response to be submitted under penalty of perjury. The Contractor or Subcontractor*
- 8 *shall provide the written assurance within the time period specified by the Director, the Office of Labor*
- 9 Standards Enforcement, or the Director's designee, which shall not be less than 14 days from receipt of
- 10 *the request*.

11

12

-(1) Each Contractor and Subcontractor shall be responsible for ensuring the Subcontractor's compliance with this Article.

- (m) Contractors and Subcontractors shall demonstrate commitment to best practices and
 continuous improvement in management practices to eliminate Sweatshop Labor, including the right to
- 15 *freedom of association and collective bargaining. No Contractor or Subcontractor shall subject a*
- 16 *Worker to harassment, intimidation or retaliation as a result of his or her efforts to freely associate or*
- 17 *bargain collectively. This subsection shall not apply to Contractors or Subcontractors subject to the*
- 18 National Labor Relations Act, 29 U.S.C. §§ 151 et seq.
- 19

SEC. 151.4. CONTRACTUAL REQUIREMENT.

- 20 *Each Contract shall include an agreement by the Contractor to comply with the requirements*
- 21 *of this Article, and shall incorporate this Article by reference. Contracts shall provide the following:*
- 22 (1) that in the event the Director determines that any Contractor or Subcontractor has failed to comply
- 23 with any provision of this Article or any regulations implementing this Article, the Contractor shall be
- 24 *liable for liquidated damages equal to the greater of \$1,000 or 20% of the amount of the Goods*
- 25 *provided in violation of this Article, as determined by the Director; and (2) the City and County may*

1 deduct any liquidated damages owed by a Contractor from any monies owed the Contractor under the 2 *Contract or any other agreement that the Contractor has with the City and County.* SEC. 151.5. PHASE-IN PERIOD. 3 -During the first full fiscal year of the City and County after the effective date of this Article, 4 5 the City and County shall target for enforcement only Contracts for apparel, garments and corresponding accessories, materials, supplies or equipment. Agreements for other Goods shall be 6 7 targeted for enforcement in accordance with the procedure set forth in Section 151.7. SEC. 151.6. ADDITIONAL GOODS COVERED BY ORDINANCE. 8 9 - In addition to Contracts for apparel, garments and corresponding accessories, materials, 10 supplies or equipment, contracts for the following goods shall be targeted for enforcement: -(a) Textiles; meaning all items of cloth that are produced by weaving, knitting, felting, 11 12 sewing, or similar production processes, including but not limited to such cloth items as sheets, pillows, 13 pillowcases, towels, blankets, comforters, bath mats, mattress covers, table linens, cloth napkins, 14 cleaning cloths, draperies, upholstery, rugs, and entrance mats, but excluding carpets. 15 SEC. 151.7. ADVISORY GROUP. 16 -(a) The City and County shall establish a Sweatfree Procurement Advisory Group. The 17 Sweatfree Procurement Advisory Group shall evaluate the industries engaged in the manufacture and 18 sale of goods to determine whether contracts for any goods, in addition to apparel and garments, should be targeted for enforcement, and to evaluate the implementation, administration, and 19 20 enforcement of this Article. To determine whether a particular good shall be targeted for enforcement, 21 the factors that the Sweatfree Procurement Advisory Group shall consider shall include, but not be 22 limited to: (a) the amount the City and County has spent, and anticipates spending for such good; (b) 23 evidence of Sweatshop Labor or other conditions prohibited by this Article in the manufacturing, 24 assemblage or distribution of such good; and (c) any financial impact that targeting the good for 25 enforcement will have on the City and County. At the end of the first full fiscal year of the City and

1	County following the effective date of this Article, and annually thereafter, the Sweatfree Procurement
2	Advisory Group shall submit a written report to the Director and the Office of Labor Standards
3	Enforcement that contains any recommendations on the administration, implementation, and
4	enforcement of this Article, or the application of this Article to other goods. The report shall include the
5	supporting information upon which each recommendation is based and a report on the financial impact
6	that adoption of the recommendation will have on the City and County. The Director may submit any
7	recommendation to extend the applicability of this Article to other goods to the Board of Supervisors.
8	Upon the adoption of an ordinance approving such recommendation, Contracts for the purchase of
9	such goods shall be subject to this Article. The Director in the Director's discretion may adopt other
10	recommendations of the Sweatfree Procurement Advisory Group subject to the Municipal Code and the
11	Charter.
12	
13	may maximize its purchase of goods produced in San Francisco. Within four months of its formation,
14	the Sweatfree Procurement Advisory Group shall examine how the City and County may provide
15	preferences and/or incentives to garment industry manufacturers in San Francisco that are in
16	compliance with this Article, and explore the expansion of preferences and/or incentives to other
17	industries. Within the four-month period, the Sweatshop Procurement Advisory Group shall propose
18	legislation to immediately implement the preferences and/or incentives.
19	
20	and the Board of Supervisors shall each appoint five members. The Controller shall appoint one
21	member. Each member shall be appointed to a term of two years. At least one of the Board of
22	Supervisors' appointees and one of the Mayor's appointees must have significant experience
23	representing employees in labor matters. At least one of the Board of Supervisors' appointees and one
24	of the Mayor's appointees must have significant experience acquiring goods or services for a public
25	entity. At least one of the Board of Supervisors' appointees and one of the Mayor's appointees must

have significant experience as an advocate for human rights or the poor. The Controller's appointee

- *shall have significant experience in finance, financial auditing, or accounting. All members of the*
- 3 Sweatfree Procurement Advisory Group shall be appointed within sixty days of the effective date of this
- *Article. Each member shall serve at the pleasure of the appointing authority. The Sweatfree*

Procurement Advisory Group shall meet not less than once each fiscal year.

SEC. 151.8. ADMINISTRATION AND ENFORCEMENT.

(a) The Director shall implement and administer, and the Director and the Office of Labor

8 Standards Enforcement shall enforce the requirements of this Article. The Director may issue

regulations for the implementation and administration of this Article. The Director may, in consultation

with the Office of Labor Standards Enforcement, issue regulations for the enforcement of this Article.

The Director may delegate, in writing, responsibilities to other departments, offices, employees,

officers, or agents of the City and County. Each City department, when requested by the Director, shall

cooperate with the Director in the implementation or administration of this Article, and when requested

by the Director or Office of Labor Standards Enforcement, shall cooperate with the enforcement of this

Article by providing relevant information that is in the department's possession and control, and

providing any other assistance that it is feasible for the department to provide. The City and County

may, subject to the Charter, including without limitation its budgetary and fiscal provisions, and the

Municipal Codes, enter into contracts with any entity and cooperative agreements or arrangements

with any public entity for assistance in implementing, administering or enforcing this Article, and shall

- *explore efficient and cost-effective mechanisms for ensuring the compliance of Contractors.*
- (b) Until such time as the City and County determines that it is able to adequately monitor
 compliance with this Article using City personnel, the City and County shall, subject to the Charter,
- *including without limitation its budgetary and fiscal provisions, and the Municipal Codes, enter into an*
- 24 agreement with an independent non-profit organization with expertise in monitoring and reporting on

1	Sweatshop Labor for assistance monitoring the compliance of Contractors. This subsection does not in
2	anyway limit the City's ability to contract for assistance under subsection 151.8(a).
3	- (c) Each Contractor and Subcontractor shall cooperate fully with any investigation of the
4	Director, the Office of Labor Standards Enforcement, the Director's designee or contractors, including
5	without limitation any independent non-profit monitor, and other City employees and agents authorized
6	to assist in the implementation, administration or enforcement of this Article. Such persons or entities
7	shall, in the performance of their duties, have the right to engage in random inspections of any worksite
8	where the Contract or any Subcontract is performed and have access to any Worker or any record
9	required to be maintained in Section 151.3.
10	-(d) Any failure of a Contractor or Subcontractor to perform in accordance with this Article
11	shall be a material breach of the Contract. In such an event, the City and County may take any or all of
12	the following actions:
13	(1) Assess liquidated damages as provided for in the Contract.
14	(2) Terminate the Contract.
15	(3) Commence debarment proceedings pursuant to Chapter 28 of the Administrative Code
16	against the Contractor, where the Contractor has failed to comply with this Article, or against the
17	Subcontractor, or Contractor and Subcontractor, where the Subcontractor has failed to comply with
18	this Article.
19	(4) Withhold payments under the Contract until the Contractor or its Subcontractor is in
20	full compliance with this Article.
21	(5) Require the Contractor or Subcontractor, at its expense, to provide training and best
22	practices guidelines to managers and employees at the facility or operation where the violation
23	occurred to ensure future compliance. Upon request by the Director or the Director's designee, the
24	Contractor or Subcontractor shall submit such materials for the City and County's review and
25	approval prior to distribution to managers and employees.

1	(6) Any Contractor or Subcontractor shall provide the Director or the Director's designees
2	or contractor, and other City employees and agents authorized to assist in the administration and
3	enforcement of this Article immediate access to the facility or operation where the violation has
4	occurred for an inspection of the facility or operation and records, and interviews of Workers.
5	— (7) During the term of the Contract, but not more than once every 30 days, the Director,
6	the Office of Labor Standards Enforcement, or the Director's designee may require the Contractor or
7	Subcontractor to provide a written summary of the steps taken to remedy the noncompliance and any
8	difficulties encountered in curing the noncompliance. The request may require the response to be
9	submitted under penalty of perjury. The Contractor or Subcontractor shall provide the written
10	summary within the time period specified by the Director, the Office of Labor Standards Enforcement,
11	or the Director's designee, which shall not be less than 14 days from receipt of the request.
12	(8) Pursue any other remedies available to the City and County at law or in equity.
13	SEC. 151.9. EFFECTIVE DATE.
14	- This Article shall be effective ninety days after it is adopted. This legislation is intended to
15	have prospective effect only.
16	SEC. 151.10. EXCEPTIONS.
17	- This Article shall not apply in the following circumstances:
18	- (a) When a Contract involves the expenditure of funds received by the City and County and
19	the application of this Article would violate or be inconsistent with the terms or conditions of the
20	applicable grant agreement, subvention or agreement or the instructions of an authorized
21	representative of any such agency with respect to any such grant agreement, subvention or agreement.
22	(b) When the Director or the Director's designee determines that there is only one
23	responsible contractor available to provide the Goods and that contractor is unable to comply with this
24	Article, or the City and County department, commission, office or other City and County entity seeking
25	to enter into the contract certifies in writing to the Director, and the Director finds that there are no

1	qualified responsive bidders or proposers or prospective contractors that would comply with the
2	requirements of this Article and the Contract is for Goods that are essential to the City or the public.
3	This subsection (b) is subject to the provisions of Section 151.11. If a waiver is granted pursuant to this
4	subsection (b), the Contract entered into as a result of the waiver may be for a term of no greater than
5	two years.
6	<i>(c) When the Contract is with a public entity.</i>
7	(d) When the acquisition of Goods is only incidental to the other purchases under the
8	Contract. The acquisition of Goods shall be incidental if the amount paid by the City for the Goods is
9	10 percent or less than the total amount of the Contract.
10	- (e) If the department recommending the Contract certifies in writing to the Director that
11	pursuant to Administrative Code Section 6.60 or 21.15 that the Contract is necessary to respond to an
12	emergency which endangers the pubic health or safety and no entity which complies with the
13	requirements of this Article capable of responding to the emergency is immediately available.
14	SEC. 151.11. AWARD OF CONTRACT ABSENT A SWEATFREE-COMPLIANT BID OR
15	PROPOSAL.
16	- (a) It is the City's goal to achieve full compliance with this Article. But, in the absence of
17	bids or proposals that are fully compliant with the provisions of this Article, the City should have
18	authority to award Contracts to the bidder or proposer that is most compliant with this Article. If, in
19	response to a solicitation for bids or a request for proposals, the City receives no bids or proposals that
20	are fully compliant with the provisions of this Article, the Director is authorized to enter into a
21	Contract with a noncompliant bidder or proposer, according to the following principles.
22	(b) Notwithstanding the determination of low bid or highest ranked proposal, the Director
23	shall have authority to determine which bidder or proposer most substantially complies with this
24	Article, and shall award the Contract to that bidder or proposer.
25	

1 -(c) No Contract awarded pursuant to subsection (b) may exceed two years in term unless the 2 Director determines, no later than six months prior to the expiration of the original term of the 3 Contract, that the Contractor has achieved an additional level or levels of compliance with the provisions of this Article that warrants exercise of an option to extend the Contract for up to an 4 5 additional vear. -(d) Any Contract awarded pursuant to subsection (b) shall be terminated by the Director 6 7 during the original term of the Contract or any extension of the original term if the Director determines 8 that the Contractor (i) is not making a good faith effort to achieve an additional level or levels of 9 compliance with the provisions of this Article or (ii) has not corrected within a reasonable time, as 10 defined by the Director, a specific violation of this Article that the City discovers after award of the Contract. In addition, the Director shall include in any Contract awarded pursuant to subsection (b) a 11 12 compliance plan that identifies deficiencies in the bid or proposal and specifies a condition or 13 conditions and related timetables designed to achieve an additional level or levels of compliance with the provisions of this Article no later than six months prior to the expiration of the original term of the 14 Contract; and failure of the Contractor to satisfy said compliance plan may serve as the basis for the 15 16 Director to terminate the Contract. 17 -(e) Standards for determining most substantial compliance under subsection (b) and 18 additional level or levels of compliance under subsections (c) and (d) shall be adopted by the Director following consultation with the Office of Labor Standards Enforcement and the Sweatfree Procurement 19 20 Advisory Group, and a public hearing. Such standards shall give due consideration to the City's need 21 to receive information from bidders and Contractors to enable the City to monitor compliance with this 22 Article; the degree to which a particular requirement of the Ordinance is not being complied with by a 23 bidder or Contractor; the number of requirements of the Ordinance that are not being complied with by 24 a bidder or Contractor; practical difficulties faced by bidders and/or Contractors generally in

25 *complying with a particular requirement of the Ordinance; the relative importance, if ascertainable, of*

1	the different labor standards set forth in Section 151.3; and such other factors as may be relevant to
2	achieving maximum compliance with this Article.
3	
4	adopted by the Director before then. Such standards shall become operative on the date they are
5	adopted by the Director if that occurs after the effective date of this Section.
6	— In addition, the Director has authority to adopt rules and procedures that implement this
7	Section.
8	-(f) The Director shall not award a Contract pursuant to subsection (b) where the cost of that
9	contract would exceed the low bid or highest ranked proposal by more than 15 percent.
10	(g) The Director shall maintain a record of contracts issued under this Section to
11	noncompliant bidders and proposers. This information shall be compiled on an annual fiscal year basis
12	and reported to the Board of Supervisors upon written request to the Director by any member of the
13	Board of Supervisors.
14	(h) Neither subsection (b) nor any other provision in this Section shall override the
15	Director's authority to reject all bids or proposals or take other action within his or her legal
16	authority.
17	SEC. 151.12. PREEMPTION.
18	- Nothing in this Article shall be interpreted or applied so as to create any power or duty in
19	conflict with any federal or state law.
20	SEC. 151.13. SEVERABILITY.
21	-If any part or provision of this Article or the application of this Article to any person or
22	circumstance, is held invalid, the remainder of this Article, including the application of such part or
23	provisions to other persons or circumstances, shall not be affected by such holding and shall continue
24	in full force and effect. To this end, the provisions of this Article are severable
25	

SEC. 151.1. GENERAL PROVISIONS.

2	(a) Name of Article. This Article shall be known as the "Sweatfree Contracting
3	Ordinance."
4	(b) Findings. The Board of Supervisors finds and declares the following:
5	(1) Each year the City spends hundreds of millions of dollars contracting with
6	private sector contractors for the purchase or rental of goods. The prudent expenditure of public funds
7	requires that the City select responsible contractors.
8	(2) The City, as a major purchaser of goods, must be cognizant of the labor
9	conditions that may be supported by its actions as a major market participant. Better working
10	conditions assure consistently better quality goods for the City, by assuring fewer disruptions in the
11	workplace due to workers' grievances, fewer absences due to illnesses, less fatigue and fewer
12	workplace injuries, less turnover of workers, and greater incentive to perform the work well.
13	(3) In its role as a market participant, the City seeks to assure that the integrity of
14	the procurement process is not undermined by entities that engage in sweatshop practices. Contractors
15	who source goods from manufacturers that use Sweatshop Labor are able to underbid responsible
16	contractors who source goods from manufacturers who pay fair wages and maintain humane work
17	environments and conditions. Such practices place responsible contractors at a competitive
18	disadvantage, which may dissuade responsible contractors from participating in the City procurement
19	process. This Article 151 will encourage responsible contracting with the City and reduce any
20	inadvertent support of manufacturers that use Sweatshop Labor.
21	(4) By adopting this Article 151, the City does not intend to preclude the City or its
22	contractors or subcontractors from doing business with any foreign country.
23	
24	<u>SEC. 151.2. SCOPE OF ARTICLE.</u>
25	

1	(a) Authority. This Article 151 governs the obligations of a person or entity entering into an
2	agreement with the City at the expense of the City or to be paid out of moneys deposited in the Treasury
3	or out of trust moneys under the control of or collected by the City, or agreements for the exclusive use
4	of City-owned property.
5	(b) Agreements Subject to this Article. Except as stated in subsection (c), the requirements
6	of this Article 151 apply to agreements entered into under Chapter 21 of the Administrative Code
7	valued above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative
8	<u>Code.</u>
9	(c) Agreements not Subject to this Article. Notwithstanding subsection (b), an agreement is
10	exempt from all requirements of this Article 151 under one or more of the following circumstances:
11	(1) Government Entity. This Article shall not apply where the prospective
12	contractor is a Government Entity, as defined in Administrative Code Section 1.25(d).
13	(2) Employee Benefits. This Article shall not apply to agreements where the services
14	are related to employee benefits, including, without limitation, health plans, retirement or deferred
15	compensation benefits, insurance and flexible accounts, provided by or through the San Francisco
16	Health Service System, the Retirement Board, or the Retiree Health Care Trust Fund.
17	(3) Legal Services. This Article shall not apply to agreements entered into pursuant
18	to settlement of legal proceedings; or to agreements for urgent or specialized advice, consultation, or
19	litigation services for the City Attorney's Office.
20	(4) Finance. This Article shall not apply to agreements entered into for purposes of
21	issuing or causing the issuance of bonds, notes, bond anticipation notes, commercial paper, certificates
22	of participation or other obligations for borrowed money including without limitation any lease.
23	installment purchase or sale agreement, or other similar financing agreements or ancillary
24	arrangements including, but not limited to, Issue and Paying Agent agreements, Trustee agreements,
25	Forward Purchase and Sale agreements, and Interest Rate Swap agreements.

1	(5) Emergency. This Article shall not apply to agreements entered into pursuant to
2	an emergency as declared under the authority of Charter Section 3.100 (14), Administrative Code
3	Section 6.60, or Administrative Code Section 21.15.
4	(6) Real Property. This Article shall not apply to:
5	(A) an agreement that gives a public entity or public utility the right to use or
6	occupy real property owned or controlled by the City;
7	(B) a revocable at-will permit regardless of the ultimate duration of such permit,
8	unless the permittee engages in a for-profit activity on the City property;
9	(C) a regulatory permit, authorization, or approval, or franchise agreement;
10	(D) an agreement to use City property which constitutes a public forum for
11	activities that are primarily for the purpose of espousing or advocating causes or ideas and that are
12	generally recognized as protected by the First Amendment to the U.S. Constitution;
13	(E) an agreement for activities which are primarily recreational in nature, unless
14	the user engages in a for-profit activity on the City property;
15	(F) an easement, month-to-month Lease, or revocable Lease; or
16	(G) a Lease for 1,000 square feet or less of property owned or controlled by the
17	<u>City.</u>
18	(d) Subcontracts. The requirements of this Article 151 do not apply to subcontractors
19	except to the extent that the requirements are imposed upon the Contractor.
20	(e) Amendment. If an agreement is amended to increase the compensation in a manner that
21	the cumulative new value exceeds the applicability thresholds in subsection (b), the new agreement as
22	modified will be subject to this Article 151 unless otherwise exempted under subsection (c).
23	
24	SEC. 151.3. DEFINITIONS.
25	

1	As used in this Article 151, the following words and phrases shall have the meanings indicated
2	<u>herein:</u>
3	"Abusive Forms of Child Labor" means the following: (1) work performed by a person under
4	the age of 18 when the person does not voluntarily seek the work or the person is threatened by the
5	person's employer with physical, mental, or emotional harm for nonperformance; (2) work performed
6	by a person under the age of 18 in violation of any applicable law of the country of manufacture or
7	assembly governing the minimum age of employment, compulsory education, or occupational health
8	and safety; or (3) the use of a person under the age of 18 for illegal activities, including but not limited
9	to the production or trafficking of illicit drugs or for prostitution.
10	"City" means the City and County of San Francisco.
11	"Contract" means an agreement subject to this Article 151 as stated in Section 151.2.
12	"Contracting Department" or "Department" means the City department, office, commission, or
13	other City entity that enters into the applicable Contract on behalf of the City.
14	"Contracting Officer" means the City official or employee who is authorized to execute a
15	contract, either as a Department Head or as a designee appointed in writing by the Department Head,
16	board, or commission as having the authority to sign contracts for the Department.
17	"Contractor" means any person or persons, firm, partnership, corporation, or combination
18	thereof that enters into a contract or property contract with a Department Head or officer empowered
19	by law to enter into contracts or property contracts on behalf of the City.
20	"Covered Goods" means apparel and garments (including any accessories, materials, supplies,
21	or equipment associated with the apparel or garments) that are assembled together through weaving.
22	knitting, felting, sewing, or other production process in a Factory for a Manufacturer from which a
23	Contractor secures apparel and garments for the purpose of selling said apparel and garments to the
24	City. Notwithstanding the prior sentence, Covered Goods shall exclude: (1) goods purchased for a
25	service Contract, where the goods are incidental to the provision of the service; (2) apparel and

1	garments procured for a public works related contract, such as safety vests and helmets; and (3)
2	uniforms, garments, and shoes that require special production processes to ensure the safety of the
3	wearer in the fulfillment of public health and public safety, including but not limited to: firefighting
4	gear, neoprene gloves, ballistic vests and body armor, helmet covers, medical gowns, personal
5	protective equipment, or similar items.
6	"Department Head" means the duly appointed General Manager, Director, or Executive
7	Director of a City department having charge and management of said department.
8	"Director" means the Director of the Office of Contract Administration, also known as the
9	Purchaser, or the Director's designee.
10	"Factory" means a facility that manufactures or otherwise contributes significantly to the
11	production of a Covered Good. For apparel, the Factory is the facility that manufactures the Covered
12	Good by cutting and assembling through processes such as but not limited to: sewing, weaving,
13	knitting, or felting, and may also include the facility that finishes and applies marks to the Covered
14	<u>Goods.</u>
15	"Foreign Convict or Forced Labor" means any form of labor used to produce or manufacture
16	goods prohibited from importation into the United States under 19 U.S. C. § 1307, as may be amended
17	from time to time, which includes Abusive Forms of Child Labor and Slave Labor.
18	"Labor Laws" means those laws specifying responsibilities and rights in employment,
19	including, but not limited to laws governing: (1) wages; (2) employee benefits; (3) health and safety,
20	including without limitation exposure to hazardous or toxic substances; (4) collective bargaining
21	rights; (5) environmental conditions; (6) nondiscrimination, harassment, or retaliation, including
22	without limitation all laws prohibiting workplace and employment discrimination; (7) freedom of
23	association; or (8) building or fire codes.
24	"Manufacturer" means a person or business that owns an apparel brand.

1	"Slave Labor" means any form of slavery, sale and trafficking of persons, debt bondage,
2	indentured servitude, serfdom, or forced or compulsory labor.
3	"Sweatshop Labor" means work performed in a Factory by any Worker for the purpose of
4	producing a Covered Good under terms or conditions that: (1) seriously or repeatedly violate Labor
5	Laws of the jurisdiction within which the work is performed; or (2) constitute Foreign Convict or
6	Forced Labor, Abusive Forms of Child Labor, or Slave Labor.
7	"Worker" means any employee employed in a Factory utilized by a Manufacturer to produce
8	Covered Goods for the purpose of selling those Covered Goods to the City.
9	
10	SEC. 151.4. REQUIREMENTS AND OBLIGATIONS.
11	(a) City Contracting Departments.
12	Incorporation of Terms. Each Contract shall include an agreement by the Contractor to
13	comply with the requirements of this Article 151, incorporating this Article 151 by reference, and shall
14	include a description of potential liquidated damages.
15	(b) Obligations of City Contractors.
16	(1) Working Conditions.
17	(A) Sweatshop Labor Prohibited. Each Contractor shall certify that no
18	Covered Goods provided to the City pursuant to the Contract have been produced in whole or in part
19	by Sweatshop Labor.
20	(B) Human Rights Standards. Each Contractor shall ensure that Covered
21	Goods provided to the City are not sourced from Manufacturers that:
22	(i) Use Factories that engage in Sweatshop Labor;
23	(ii) Subject Workers to physical, sexual, or other illegal harassment
24	or abuse, including corporal punishment, illegal discrimination or retaliation for exercising their right
25	to free speech and assembly or other rights protected under applicable labor or employment laws;

1	(iii) Require or compel Workers to use contraceptives or take
2	pregnancy tests;
3	(iv) Subject Workers to harassment, intimidation, or retaliation as a
4	result of their efforts to freely associate or bargain collectively; or
5	(v) Do not otherwise comply with all human rights laws and Labor
6	Laws imposed by treaty or law on the country in which the Factories that make or assemble the
7	Covered Goods are located, unless the City determines that such laws are inconsistent with this Article
8	<u>151.</u>
9	(C) Minimum Standards. This Article 151 specifies the basic rights afforded
10	to Workers. This Article does not preempt or limit any other applicable law, regulation or requirement,
11	or decision by a private entity, that requires a higher level of compensation or rights.
12	(2) Records Retention.
13	(A) Worker Related Records. Each Contractor shall require the
14	Manufacturers from which Covered Goods are procured to maintain for a period of not less than three
15	years from the date of the expiration or termination of the term of the Contract, basic payroll and time
16	records for each Worker, and copies of any tax records filed with a governmental entity during the
17	term. Such records shall include the following for each Worker: (i) name and job classification; (ii) the
18	rate of pay (including rates of contributions for, or costs assumed to provide, fringe benefits); (iii) the
19	daily and weekly number of hours worked; (iv) deductions made; and (v) any actual wages paid.
20	(B) Inspection by City. Each Contractor shall require the Manufacturers
21	from which Covered Goods are secured to make all records required to be maintained by this Article
22	151 available at all times for inspection and examination by the duly authorized officers and agents of
23	the City.
24	(C) Lists of Manufacturers and Factories. Each Contractor shall maintain
25	and, upon request of the City, provide the City a list of the names, addresses, and State tax

1	identification numbers, as applicable, of all Manufacturers from whom the Covered Goods are sourced
2	and the Factories in which the Covered Goods are produced. The Contractor also shall provide the
3	City a written statement showing the amount to be paid each Manufacturer and/or Factory and shall
4	update this information in writing upon request to show changes in the amount to be paid.
5	(D) Written Assurance. During each year of the term of a Contract, the
6	Director, the Office of Labor Standards Enforcement, or the Director's designee may request a written
7	assurance from the Contractor and each of its Manufacturers and/or Factories that they are in
8	compliance with this Article 151. The request may seek confirmation of compliance with some or all of
9	the requirements of this Article, and may require the response to be submitted under penalty of perjury.
10	The Contractor, Manufacturer, and/or Factory shall provide the written assurance within the time
11	period specified by the Director, the Office of Labor Standards Enforcement, or the Director's
12	designee, which shall not be less than 14 days from receipt of the request.
13	
10	
14	SEC. 151.5. ADMINISTRATION AND REMEDIES.
	SEC. 151.5. ADMINISTRATION AND REMEDIES. (a) Administration of Article.
14	
14 15	(a) Administration of Article.
14 15 16	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract
14 15 16 17	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract Administration shall implement and administer the procurement requirements of this Article 151. The
14 15 16 17 18	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract Administration shall implement and administer the procurement requirements of this Article 151. The Director is authorized to create and maintain a prequalified list of Manufacturers that meet the
14 15 16 17 18 19	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract Administration shall implement and administer the procurement requirements of this Article 151. The Director is authorized to create and maintain a prequalified list of Manufacturers that meet the requirements of this Article, and awarded Contractors using listed Manufacturers in performance of a
14 15 16 17 18 19 20	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract Administration shall implement and administer the procurement requirements of this Article 151. The Director is authorized to create and maintain a prequalified list of Manufacturers that meet the requirements of this Article, and awarded Contractors using listed Manufacturers in performance of a Contract shall be deemed in compliance with this Article. The Director of Contract Administration may
14 15 16 17 18 19 20 21	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract Administration shall implement and administer the procurement requirements of this Article 151. The Director is authorized to create and maintain a prequalified list of Manufacturers that meet the requirements of this Article, and awarded Contractors using listed Manufacturers in performance of a Contract shall be deemed in compliance with this Article. The Director of Contract Administration may develop rules and regulations to implement such a prequalified list program.
14 15 16 17 18 19 20 21 21	(a) Administration of Article. (1) Office of Contract Administration. The Director of the Office of Contract Administration shall implement and administer the procurement requirements of this Article 151. The Director is authorized to create and maintain a prequalified list of Manufacturers that meet the requirements of this Article, and awarded Contractors using listed Manufacturers in performance of a Contract shall be deemed in compliance with this Article. The Director of Contract Administration may develop rules and regulations to implement such a prequalified list program. (2) Office of Labor Standards Enforcement. The Director of the Office of Labor

1	(3) Cooperative Implementation. The City may, subject to the Charter, including
2	without limitation its budgetary and fiscal provisions, and the Municipal Code, enter into contracts
3	with any entity and cooperative agreements or arrangements with any public entity for assistance in
4	implementing, administering, or enforcing this Article 151, and shall explore efficient and cost-effective
5	mechanisms for ensuring the compliance of Contractors.
6	(b) Rules and Regulations. The Director of the Office of Contract Administration may
7	promulgate rules and regulations for the implementation of the Article 151.
8	(c) Enforcement.
9	(1) Office of Labor Standards Enforcement. When allegations of violations of this
10	Article 151 are brought to the attention of the Office of Labor Standards Enforcement, the Director of
11	the Office of Labor Standards Enforcement shall promptly review the allegations and, if confirmed,
12	recommend appropriate enforcement actions.
13	(2) Use of External Sources of Information. When determining whether there is a
14	violation of this Article 151, the Office of Labor Standards Enforcement shall take into consideration
15	relevant and reliable information including, but not limited to, information provided by the Contractor
16	on behalf of the Manufacturer, reports from reputable national and international organizations,
17	documented media reports, and credible information from local groups and organizations.
18	(3) City Departments to Cooperate with Agencies. Each City department, when
19	requested by the Director of the Office of Contract Administration, shall cooperate in the
20	implementation or administration of this Article 151, and when requested by the Director of the Office
21	of Contract Administration or the Director of Office of Labor Standards Enforcement, shall cooperate
22	with the enforcement of this Article by providing relevant information that is in the department's
23	possession and control, and providing any other assistance that it is feasible for the department to
24	provide.
25	

4	(4) Index and Maritan Commention Final Continuation Indiana in from its
1	(4) Independent Monitor Cooperation. Each Contractor shall require from its
2	Manufacturers and/or Factories that they cooperate fully with any investigation of the Director of the
3	Office of Labor Standards Enforcement, the Director's designee or contractors, including without
4	limitation any independent non-profit monitor, and other City employees and agents authorized to
5	assist in the implementation, administration. or enforcement of this Article 151. Such persons or
6	entities shall, in the performance of their duties, have the right to engage in random inspections of any
7	Factories where the Covered Goods are manufactured and have access to any Worker or any record
8	required to be maintained in Section 151.4.
9	(d) Remedies for Violations of this Article.
10	If the Office of Labor Standards Enforcement determines that a Contractor or the Manufacturer
11	or Factory from which it sources Covered Goods has violated this Article 151, or has not corrected
12	within a reasonable timeframe, as defined by the Director of Office of Labor Standards Enforcement, a
13	specific violation of this Article that the City discovers after award of the Contract, the Director of the
14	Office of Labor Standards Enforcement may recommend that the awarding authority take some or all of
15	the following measures:
16	(1) Assess the Contractor with a statutory penalty equal to the greater of \$1,000 or
17	20% of the value of the procured equipment, goods, supplies, or materials.
18	(2) Terminate the Contract.
19	(3) Commence debarment proceedings pursuant to Chapter 28 of the Administrative
20	Code against the Contractor, Manufacturer, and/or Factory.
21	(4) Withhold payments under the Contract until the Contractor or its Manufacturers
22	or Factories are in full compliance with this Article.
23	(5) Require the Contractor, Manufacturer, or Factory, at its expense, to provide
24	training and best practices guidelines to managers and employees at the facility or operation where the
25	violation occurred, to ensure future compliance. Upon request by the Director of the Office of Labor

1	Standards Enforcement or the Director's designee, the Contractor, Manufacturer, or Factory shall
2	submit such materials for the City 's review and approval prior to distribution to managers and
3	<u>employees.</u>
4	(6) Inspect records and the facility or site where the violation occurred and
5	interview Workers.
6	(7) During the term of the Contract, but not more than once every 30 days, require
7	the Contractor to provide a written report of the steps Contractor, Manufacturer, or Factory have
8	taken to remedy the noncompliance and any difficulties encountered in curing the noncompliance. The
9	request may require the response to be submitted under penalty of perjury. The Contractor shall
10	provide the written report within the time period specified by the Director, the Office of Labor
11	Standards Enforcement, or the Director's designee, which shall not be less than 14 days from receipt of
12	the request.
13	(8) Pursue any other remedies available to the City at law or in equity.
14	
15	SEC. 151.6. WAIVERS AND EXCEPTIONS.
16	(a) Waivers by Director. The Director, or duly authorized designee, may waive in whole or
17	in part the requirements of this Article 151 in the following circumstances:
18	(1) Sole Source. When the Director finds, upon the advice of the awarding authority,
19	that needed goods, services, construction services for a public work or improvement, or interest in or
20	right to use real property are available only from a sole source.
21	(2) Only One Qualified Bidder. When the Director finds, upon the advice of the
22	awarding authority, that there is only one qualified, responsive bidder or proposer who can perform
23	the work under the proposed agreement and who is not at that time disqualified from doing business
24	with the City.
25	

1	(3) No Compliant Bidders. When the Director finds, upon the advice of the
2	awarding authority, that there are no qualified, responsive bidders or prospective contractors who
3	could be certified as being in compliance with the requirements of this Article 151.
4	(4) Adverse Impact on Services. Where the Director determines that the public
5	interest warrants the granting of a waiver because application of this Article 151 would have an
6	adverse impact on services or substantial adverse financial impact on the City, or would circumvent the
7	purposes of this Article.
8	(5) Cooperative Purchasing. When an agreement has been procured under
9	Administrative Code Sections 6.77 or 21.16, and the Director finds that application of this Article 151
10	would mean: (A) a purchase under such arrangement would substantially reduce the City's cost of
11	purchasing such services; (B) a purchase under such an arrangement is in the best interest of the City;
12	and (C) adherence to the requirements of this Article 151 would prevent the awarding agency from
13	entering into such an agreement.
14	(b) Waiver by Treasurer for Investments. This Article 151 shall not apply to the following:
15	(1) the investment of trust moneys or agreements relating to the management of trust assets, (2) City
16	moneys invested in the City's investment pool, or (3) the investment of City moneys, where the
17	<u>Treasurer finds that:</u>
18	(A) No person, entity, or financial institution doing business in the City that is in
19	compliance with this Article is capable of performing the desired transaction(s); or
20	(B) Applying this Article would, in the opinion of the Treasurer, violate the
21	Treasurer's fiduciary duties.
22	(c) Waiver by Public Utilities Commission. The General Manager of the Public Utilities
23	Commission may waive the requirements of this Article 151 where the Contractor is providing
24	wholesale or bulk water, power, or natural gas, the conveyance or transmission of same, or ancillary
25	services such as spinning reserve, voltage control, or loading scheduling, as required for assuring

1	reliable services in accordance with good utility practice, to or on behalf of the San Francisco Public
2	Utilities Commission; provided, that the purchase of same may not practically be accomplished
3	through the City's standard competitive bidding procedures; and further provided, that this exemption
4	shall not apply to Contractors or franchisees providing direct, retail services to end users within the
5	<u>City.</u>
6	(d) Documentation. All proposed waivers must set forth the reasons the Contracting Officer
7	is requesting the waiver.
8	
9	<u>SEC. 151.7. SUPERSEDING AUTHORITY.</u>
10	(a) Federal or State Law Preemption. The requirements of this Article 151 shall not be in
11	effect in the event they would conflict with federal or State laws, or the City Attorney determines they
12	are reasonably likely to do so. Nothing in this Article shall be interpreted or applied so as to create any
13	requirement, power, or duty in conflict with any federal or State law.
14	(b) Grant or Subvention. If the requirements of this Article 151 would violate or are
15	inconsistent with the terms or conditions of a grant, subvention, or agreement with a public agency or
16	the instructions of an authorized representative of any such agency with respect to any such grant,
17	subvention, or agreement, the requirements of this Article shall not be in effect.
18	
19	<u>SEC. 151.8. SEVERABILITY.</u>
20	If any section, subsection, sentence, clause, phrase, or word of this Article 151, or any
21	application thereof to any person or circumstance, is held to be invalid or unconstitutional by a
22	decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining
23	portions or applications of the Article. The Board of Supervisors hereby declares that it would have
24	passed this Article and each and every section, subsection, sentence, clause, phrase, and word not
25	

1	declared invalid or unconstitutional without regard to whether any other portion of this Article or
2	application thereof would be subsequently declared invalid or unconstitutional.
3	
4	SEC. 151.9. OPERATIVE DATE AND SUNSET.
5	(a) Operative Date. This Article 151 shall become operative on July 1, 2025 and shall have
6	prospective effect only.
7	(b) Sunset. Unless extended by ordinance, this Article 151 shall expire by operation of law
8	on July 1, 2035. After the expiration, the City Attorney shall be authorized to cause this Article to be
9	removed from the Labor and Employment Code.
10	
11	Section 6. The Administrative Code is hereby amended by revising Chapter 12F,
12	consisting of existing Sections 12F.1 to 12F.7, by replacing it with a new Chapter 12F,
13	consisting of Sections 12F.1 to 12F.9 that incorporate parts of existing Chapter 12F, to read
14	as follows:
15	
16	CHAPTER 12F: IMPLEMENTING THE MACBRIDE PRINCIPLES – NORTHERN IRELAND
17	
18	SEC. 12F.1. INTENT.
19	- This ordinance is set forth in order to accomplish the following objectives:
20	- (a) To declare the City and County of San Francisco's opposition to any form of religious
21	<i>discrimination</i> .
22	- (b) To influence any discriminatory practices of American corporations doing business in
23	Northern Ireland.
24	- (c) To support efforts to effect peaceful change with regard to the situation in Northern
25	Ireland by means that are prudent and responsible.

1	<i>(d)</i> To send legislation to the government of the United Kingdom stating that the people of
2	San Francisco oppose religious discrimination and encouraging the government of the United
3	Kingdom to take more pro-active measures in support of affirmative action.
4	- (e) To express the support of the Board of Supervisors of the City and County of San
5	Francisco for the implementation of the MacBride Principles by companies from the United States who
6	conduct business in Northern Ireland.
7	SEC. 12F.2. FINDINGS.
8	- The Board of Supervisors hereby makes the following findings:
9	- (a) The people of the City and County of San Francisco recognize the moral responsibility of
10	communities to continually take political steps toward insuring that full human rights are obtained for
11	all people and that religious discrimination is abolished.
12	(b) Northern Ireland is a sectarian state in which the rights of the Irish Catholic minority
13	citizens have been severely restricted, particularly in terms of equal employment opportunities. The
14	result of this religious discrimination has been an unemployment rate for Catholics which is more than
15	twice that of the majority Protestants.
16	- (c) The internationally recognized MacBride Principles are aimed at reducing employment
17	discrimination in companies doing business in Northern Ireland, currently 26 of which are American
18	firms. These MacBride Principles have been formally adopted by numerous state and local
19	governments, including the States of New York, Connecticut, New Jersey, Massachusetts, Rhode Island
20	and the Cities of New York, Philadelphia, Worcester, Hartford, Cleveland, Detroit, Chicago,
21	Providence and Wilmington.
22	- (d) The MacBride Principles are authorized by Dr. Sean MacBride, distinguished Irish
23	statesman, Nobel Peace Prize laureate and founder of Amnesty International.
24	
25	

1	- (e) The City of San Francisco has a tradition of regulating the use of public monies to ensure
2	that purchases, deposits and investments are made consistent with moral standards in a manner which
3	promotes public welfare.
4	- (f) In keeping with this tradition, the Board of Supervisors seeks, through City policy, to
5	influence those who do business in Northern Ireland.
6	(g) This legislation should not be construed to discourage future investment in Northern
7	Ireland.
8	- (h) $-$ A peaceful solution of the troubles in Northern Ireland depends on elimination of
9	discrimination.
10	SEC. 12F.3. THE MACBRIDE PRINCIPLES.
11	- The MacBride Principles call for affirmative action to be taken by institutions and companies
12	doing business in Northern Ireland, by:
13	-A. Increasing the representation of individuals from underrepresented religious groups in
14	the work force, including managerial, supervisory, administrative, clerical and technical jobs.
15	— A work force that is severely unbalanced may indicate prima facie that full equality of
16	opportunity is not being afforded all segments of the community in Northern Ireland. Each signatory to
17	the MacBride Principles must make every reasonable, lawful effort to increase the representation of
18	underrepresented religious groups at all levels of its operations in Northern Ireland.
19	-B. Providing adequate security for the protection of minority employees both at the
20	workplace and while traveling to and from work.
21	<i>While total security can be guaranteed nowhere today in Northern Ireland, each signatory</i>
22	to the MacBride Principles must make reasonable, good-faith efforts to protect workers against
23	intimidation and physical abuse at the workplace. Signatories must also make reasonable, good-faith
24	efforts to ensure that applicants are not deterred from seeking employment because of fear for personal
25	safety at the workplace or while traveling to and from work.

1 -C. Banning provocative or religious or political emblems from the workplace. 2 <u>Each signatory to the MacBride Principles must make reasonable, good faith efforts to</u> 3 prevent the display of provocative sectarian emblems at their plants in Northern Ireland. -D. Publicly advertising all job openings and making special recruitment efforts to attract 4 applicants from underrepresented religious groups. 5 Signatories to the MacBride Principles must exert special efforts to attract employment 6 7 applications from the sectarian community that is substantially underrepresented in the work force. 8 This should not be construed to imply a diminution of opportunity for other applications. 9 *E. Providing that layoff, recall and termination procedures should not, in practice, favor* 10 particular religious groups. *Each signatory to the MacBride Principles must make reasonable, good-faith efforts to* 11 12 ensure that layoff, recall and termination procedures do not penalize a particular religious group 13 disproportionately. Layoff and termination practices that involve seniority solely can result in discrimination against a particular religious group if the bulk of employees with greatest seniority are 14 15 disproportionately from another religious group. 16 *F.* Abolishing job reservations, apprenticeship restrictions and differential employment criteria which discriminate on the basis of religious or ethnic origin. 17 18 Signatories to the MacBride Principles must make reasonable, good-faith efforts to abolish all differential employment criteria whose effect is discrimination on the basis of religion. For example, 19 20 job reservations and apprenticeship regulations that favor relatives of current or former employees 21 can, in practice, promote religious discrimination if the company's work force has historically been 22 disproportionately drawn from another religious group. 23 -G. Developing training programs that will prepare substantial numbers of current minority employees for skilled jobs, including the expansion of existing programs and the creation of new 24 25 programs to train, upgrade and improve the skills of minority employees.

1	<i>— This does not imply that such programs should not be open to all members of the work force</i>
2	equally.
3	-H. Establishing procedures to assess, identify and actively recruit minority employees with
4	potential for further advancement.
5	<i>— This section does not imply that such procedures should not apply to all employees equally.</i>
6	-I. Appointing a senior management staff member to oversee the company's affirmative action
7	efforts and the setting up of timetables to carry out affirmative action principles.
8	— In addition to the above, each signatory to the MacBride Principles is required to report
9	annually to an independent monitoring agency on its progress in the implementation of these
10	principles.
11	SEC. 12F.4. RETIREMENT BOARD AND SYSTEM.
12	- The Retirement Board of the City and County of San Francisco is hereby commended for its
13	efforts in support of the MacBride Principles (with the exception of Principle E, as listed in Section
14	12F.3 of this Code) and the addition of the Principles to the Social Investment Policy of the Retirement
15	Board. The Retirement Board is encouraged to take further steps to support these Principles by moving
16	to the next level of the Social Investment Procedures which will be to actively promote proxies which
17	would conform with the policy position of the Retirement Board, and by encouraging businesses with
18	whom it deals, and in whom it invests, likewise to support the MacBride Principles.
19	SEC. 12F.5. CITY CONTRACTS.
20	-All contracts entered into by a department head or officer empowered by law to enter into
21	contracts on behalf of the City and County for public works or improvements to be performed, for a
22	franchise, concession or lease of property, or for goods and services or supplies to be purchased at the
23	expense of the City and County, or to be paid out of monies deposited in the Treasury or out of trust
24	monies under the control or collected by the City and County, shall contain a statement urging
25	companies doing business in Northern Ireland to move toward resolving employment inequities, and

1	encouraging them to abide by the MacBride Principles. Each of these statements shall also urge San
2	Francisco companies to do business with corporations that abide by the MacBride Principles. Above
3	the signature line for use by contractors on each contract shall be placed an acknowledgment
4	confirming that they have read and understood the City's statement urging companies doing business in
5	Northern Ireland to move toward resolving employment inequities, encouraging compliance with the
6	MacBride Principles, and urging San Francisco companies to do business with corporations that abide
7	by the MacBride Principles.
8	SEC. 12F.6. RESEARCH AND EDUCATION.
9	- (a) The Board of Supervisors shall send, and the Mayor is asked to join in, a letter to all
10	United States corporations listed by the Investment Responsibility Research Center as doing business in
11	Northern Ireland. This letter shall state the City's support for the MacBride Principles and urge the
12	corporations to abide by the Principles. The letter shall ask that each recipient company sign and
13	return to the Clerk of the Board of Supervisors a statement agreeing to the Principles. Each letter will
14	clearly state that the Board shall evaluate the issue further in one year, and may amend the City's
15	policies regarding implementation of the MacBride Principles in light of the progress made with
16	regard to the elimination of employment inequities in Northern Ireland.
17	(b) The Clerk of the Board shall report to the Board of Supervisors by July 1, 1989 and by
18	January 1, 1990 on the letters that were sent as required in the immediately preceding paragraph, and
19	on any responses received. The Controller shall report to the Board of Supervisors by July 1, 1989 and
20	by January 1, 1990 on the number of companies with whom the City is doing business who are
21	conducting business in Northern Ireland.
22	- (c) The City Treasurer shall sent a statement to banks with whom the City has deposits and
23	encourage them to do business with corporations that abide by the MacBride Principles.
24	
25	

1	(d) The Board of Supervisors, through the Clerk of the Board, shall send a letter to the
2	government of the United Kingdom conveying a copy of this legislation and expressing opposition to
3	religious discrimination.
4	SEC. 12F.7. SEVERABILITY.
5	<i>—The provisions of this ordinance are declared to be separate and severable. The invalidity of any</i>
6	clause, sentence, paragraph, subdivision, section or portion of this ordinance, or the invalidity of the
7	application thereof to any person or circumstances shall not affect the validity of the remainder of this
8	ordinance, or the validity of its application to other persons or circumstances.
9	
10	SEC. 12F.1. GENERAL PROVISIONS.
11	(a) Name of Chapter. This Chapter 12F shall be known as the "MacBride Principles
12	Ordinance."
13	(b) Findings.
14	(1) The people of the City and County of San Francisco recognize the moral
15	responsibility of communities to continually take political steps toward ensuring that full human rights
16	are obtained for all people and that religious discrimination is abolished.
17	(2) The internationally recognized MacBride Principles are aimed at reducing
18	employment discrimination in companies doing business in Northern Ireland. These MacBride
19	Principles have been formally adopted by numerous state and local governments.
20	(3) The MacBride Principles were endorsed by Dr. Sean MacBride, distinguished
21	Irish statesman, Nobel Peace Prize laureate and founder of Amnesty International.
22	(4) The City has a tradition of regulating the use of public moneys to ensure that
23	purchases, deposits, and investments are made consistent with moral standards in a manner that
24	promotes public welfare.
25	

1	(5) In keeping with this tradition, the Board of Supervisors seeks, through City
2	policy, to influence those who do business in Northern Ireland.
3	(6) This Chapter 12F should not be construed to discourage future investment in
4	Northern Ireland.
5	(7) This Chapter 12F is enacted to accomplish the following objectives: to declare
6	the City's opposition to any form of religious discrimination; to influence any discriminatory practices
7	of American corporations doing business in Northern Ireland; and to support efforts to effect peaceful
8	change with regard to the situation in Northern Ireland by means that are prudent and responsible.
9	
10	<u>SEC. 12F.2. SCOPE OF CHAPTER.</u>
11	(a) Authority. This Chapter 12F governs the obligations of a person or entity entering into an
12	agreement with the City at the expense of the City or to be paid out of moneys deposited in the Treasury
13	or out of trust moneys under the control of or collected by the City, or agreements for the exclusive use
14	of City-owned property.
15	(b) Agreements Subject to this Chapter. Except as stated in subsection (c), the requirements
16	of this Chapter 12F apply to the following:
17	(1) Agreements entered into under Chapter 6 of the Administrative Code valued
18	above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative Code.
19	(2) Agreements entered into under Chapter 21 of the Administrative Code valued
20	above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative Code.
21	(3) Agreements entered into under Chapter 21G of the Administrative Code valued
22	above the Minimum Competitive Amount as defined in Section 6.40(a) of the Administrative Code.
23	(4) A Lease, as defined in Section 23.2 of the Administrative Code, for the exclusive
24	use of City property for more than 29 consecutive calendar days.
25	

1	(c) Agreements not Subject to this Chapter. Notwithstanding subsection (b), an agreement is
2	exempt from all requirements of this Chapter 12F under one or more of the following circumstances:
3	(1) Government Entity. This Chapter shall not apply where the prospective contractor
4	is a Government Entity, as defined in Administrative Code Section 1.25(d).
5	(2) Employee Benefits. This Chapter shall not apply to agreements where the services
6	are related to employee benefits, including, without limitation, health plans, retirement or deferred
7	compensation benefits, insurance and flexible accounts, provided by or through the San Francisco
8	Health Service System, the Retirement Board, or the Retiree Health Care Trust Fund.
9	(3) Legal Services. This Chapter shall not apply to agreements entered into pursuant
10	to settlement of legal proceedings; or to agreements for urgent or specialized advice, consultation, or
11	litigation services for the City Attorney's Office.
12	(4) Finance. This Chapter shall not apply to agreements entered into for purposes of
13	issuing or causing the issuance of bonds, notes, bond anticipation notes, commercial paper, certificates
14	of participation or other obligations for borrowed money including without limitation any lease,
15	installment purchase or sale agreement, or other similar financing agreements or ancillary
16	arrangements including, but not limited to, Issue and Paying Agent agreements, Trustee agreements,
17	Forward Purchase and Sale agreements, and Interest Rate Swap agreements.
18	(5) Emergency. This Chapter shall not apply to agreements entered into pursuant to
19	an emergency as declared under the authority of Charter Section 3.100 (14), Administrative Code
20	Section 6.60, or Administrative Code Section 21.15.
21	(6) Real Property. This Chapter shall not apply to:
22	(A) an agreement that gives a public entity or public utility the right to use or
23	occupy real property owned or controlled by the City;
24	(B) a revocable at-will permit regardless of the ultimate duration of such permit,
25	unless the permittee engages in a for-profit activity on the City property;

1	(C) a regulatory permit, authorization, or approval, or franchise agreement;
2	(D) an agreement to use City property which constitutes a public forum for
3	activities that are primarily for the purpose of espousing or advocating causes or ideas and that are
4	generally recognized as protected by the First Amendment to the U.S. Constitution;
5	(E) an agreement for activities which are primarily recreational in nature, unless
6	the user engages in a for-profit activity on the City property;
7	(F) an easement, month-to-month Lease, or revocable Lease; or
8	(G) a Lease for 1,000 square feet or less of property owned or controlled by the
9	<u>City.</u>
10	(d) Subcontracts. Where a single Subcontractor is compensated to directly perform greater
11	than 50% of the value for the Contract, they are subject to the requirements of this Chapter 12F, even
12	when phrased as requirements applicable to "Contractors." If a Property Contract involves a sublease
13	of more than 50% of the area, the that sublessee is a Subcontractor and subject to the requirements of
14	this Chapter.
15	(e) Amendment. If an agreement is amended to increase the compensation in a manner that
16	the cumulative new value exceeds the applicability thresholds in subsection (b), the new agreement as
17	modified will be subject to this Chapter unless otherwise exempted under subsection (c).
18	
19	SECTION 12F.3. DEFINITIONS.
20	As used in this Chapter 12F, the following words and phrases shall have the meanings
21	indicated herein:
22	"City" means the City and County of San Francisco.
23	"Contract" means an agreement subject to this Chapter as stated in Section 12F.2.
24	"Contracting Department" or "Department" means the City department, office, commission, or
25	other City entity that enters into the applicable Contract on behalf of the City.

1	"Contracting Officer" means the City official or employee who is authorized to execute a
2	contract, either as a Department Head or as a designee appointed in writing by the Department Head,
3	board, or commission as having the authority to sign contracts for the Department.
4	"Contractor" means any person or persons, firm, partnership, corporation, or combination
5	thereof that enters into a contract or property contract with a Department Head or officer empowered
6	by law to enter into contracts or property contracts on behalf of the City.
7	"Department Head" means the duly appointed General Manager, Director, or Executive
8	Director of a City department having charge and management of said department.
9	"MacBride Principles" means a set of nine equal opportunity guidelines for corporations
10	operating in Northern Ireland, fully stated in Section 12F.4(c).
11	"Property Contract" means a written agreement for the exclusive use or occupancy of real
12	property for a term exceeding 29 consecutive days in any calendar year, whether by singular or
13	cumulative instrument, for the operation or use by others of real property owned or controlled by the
14	City for the operation of a business, social, or other establishment or organization, including leases,
15	concessions, franchises, and easements subject to this Chapter as stated in Section 12F.2.
16	"Subcontract" means an agreement to (1) provide goods and/or services, including
17	construction labor, materials, or equipment, to a contractor, if such goods or services are procured or
18	used in the fulfillment of a Contractor's obligations arising from a Contract with the City, or (2)
19	transfer the right to occupy or use all or a portion of a real property interest subject to a Property
20	Contract to a Subcontractor and pursuant to which the contractor remains obligated under the
21	Property Contract, and which in either case is subject to the provisions of this Chapter 12F pursuant to
22	<u>Section 12F.2(d).</u>
23	"Subcontractor" means any person or persons, firm, partnership, corporation, or any
24	combination thereof, that enters into a Subcontract with a Contractor that is subject to the provisions of
25	this Chapter pursuant to Section 12F.2(d).

2

SEC. 12F.4. REQUIREMENTS AND OBLIGATIONS.

3 *City Contracting Departments.* All Contracts awarded by the City shall contain a (a) statement urging companies doing business in Northern Ireland to move toward resolving employment 4 inequities, and encouraging them to abide by the MacBride Principles. Each of these statements shall 5 6 also urge San Francisco companies to do business with corporations that abide by the MacBride 7 Principles. 8 (b)**Obligations of City Contractors.** Contractors must acknowledge that they have read and 9 understood the City's statement urging companies doing business in Northern Ireland to move toward resolving employment inequities, encouraging compliance with the MacBride Principles, and urging 10 San Francisco companies to do business with corporations that abide by the MacBride Principles. 11 12 *MacBride Principles.* The MacBride Principles call for affirmative action to be taken (c) 13 by institutions and companies doing business in Northern Ireland, by: 14 (1) Increasing the representation of individuals from underrepresented religious 15 groups in the work force, including managerial, supervisory, administrative, clerical, and technical jobs. A work force that is severely unbalanced may indicate prima facie that full equality of opportunity 16 is not being afforded all segments of the community in Northern Ireland. Each signatory to the 17 18 MacBride Principles must make every reasonable, lawful effort to increase the representation of 19 underrepresented religious groups at all levels of its operations in Northern Ireland. 20 (2) Providing adequate security for the protection of minority employees both at the 21 workplace and while traveling to and from work. While total security can not be guaranteed in Northern Ireland, each signatory to the MacBride Principles must make reasonable, good-faith efforts 22 23 to protect workers against intimidation and physical abuse at the workplace. Signatories must also 24 make reasonable, good-faith efforts to ensure that applicants are not deterred from seeking *employment because of fear for personal safety at the workplace or while traveling to and from work.* 25

1	(3) Banning provocative or religious or political emblems from the workplace. Each
2	signatory to the MacBride Principles must make reasonable, good-faith efforts to prevent the display of
3	provocative sectarian emblems at their plants in Northern Ireland.
4	(4) Publicly advertising all job openings and making special recruitment efforts to
5	attract applicants from underrepresented religious groups. Signatories to the MacBride Principles
6	must exert special efforts to attract employment applications from the sectarian community that is
7	substantially underrepresented in the work force. This should not be construed to imply a diminution of
8	opportunity for other applications.
9	(5) Providing that layoff, recall, and termination procedures should not, in practice,
10	favor particular religious groups. Each signatory to the MacBride Principles must make reasonable,
11	good-faith efforts to ensure that layoff, recall, and termination procedures do not penalize a particular
12	religious group disproportionately. Layoff and termination practices that involve seniority solely can
13	result in discrimination against a particular religious group if the bulk of employees with greatest
14	seniority are disproportionately from another religious group.
15	(6) Abolishing job reservations, apprenticeship restrictions, and differential
16	employment criteria which discriminate on the basis of religious or ethnic origin. Signatories to the
17	MacBride Principles must make reasonable, good-faith efforts to abolish all differential employment
18	criteria whose effect is discrimination on the basis of religion. For example, job reservations and
19	apprenticeship regulations that favor relatives of current or former employees can, in practice,
20	promote religious discrimination if the company's work force has historically been disproportionately
21	drawn from another religious group.
22	(7) Developing training programs that will prepare substantial numbers of current
23	minority employees for skilled jobs, including the expansion of existing programs and the creation of
24	new programs to train, upgrade, and improve the skills of minority employees. This does not imply that
25	such programs should not be open to all members of the work force equally.

1	(8) Establishing procedures to assess, identify, and actively recruit minority
2	employees with potential for further advancement. This does not imply that such procedures should not
3	apply to all employees equally.
4	(9) Appointing a senior management staff member to oversee the company's
5	affirmative action efforts and the setting up of timetables to carry out affirmative action principles.
6	In addition to the above nine principles, each signatory to the MacBride Principles is required
7	to report annually to an independent monitoring agency on its progress in the implementation of these
8	principles.
9	
10	SEC. 12F.5. ADMINISTRATION AND REMEDIES.
11	(a) Administration of Chapter. Departments shall implement the requirements of this
12	Chapter 12F independently. The City Attorney shall assist with drafting a Contract clause to effectuate
13	this Chapter.
14	(b) Enforcement and Remedies. Other than reading and acknowledging the City's
15	statement in Section 12F.4(a), the obligations of this Chapter 12F are hortatory. Contractors are urged
16	to implement the MacBride Principles but are not obligated to do so.
17	
18	SEC. 12F.6. WAIVERS AND EXCEPTIONS.
19	(a) Waivers by Department. The Contracting Officer may waive in whole or in part the
20	requirements of this Chapter 12F in the following circumstances:
21	(1) Sole Source. When the Contracting Officer finds, upon the advice of the
22	awarding authority, that needed goods, services, construction services for a public work or
23	improvement, or interest in or right to use real property are available only from a sole source.
24	(2) Only One Qualified Bidder. When the Contracting Officer finds, upon the
25	advice of the awarding authority, that there is only one qualified, responsive bidder or proposer who

1	can perform under the proposed agreement and who is not at that time disqualified from doing business
2	with the City.
3	(3) No Compliant Bidders. When the Contracting Officer finds, upon the advice of
4	the awarding authority, that there are no qualified responsive bidders or prospective contractors who
5	could be certified as being in compliance with the requirements of this Chapter 12F.
6	(4) Adverse Impact on Services. Where the Contracting Officer determines that the
7	public interest warrants the granting of a waiver because application of this Chapter 12F would have
8	an adverse impact on services or a substantial adverse financial impact on the City; or would
9	circumvent the purposes of this Chapter.
10	(5) Cooperative Purchasing. When an agreement has been procured under
11	Administrative Code Sections 6.77 or 21.16, and the Contracting Officer finds that application of this
12	Chapter 12F would mean (A) a purchase under such arrangement would substantially reduce the
13	City's cost of purchasing such services; (B) a purchase under such an arrangement is in the best
14	interest of the City; and (C) adherence to the requirements of this Chapter 12F would prevent the
15	awarding agency from entering into such an agreement.
16	(b) Waiver by Treasurer for Investments. This Chapter 12F shall not apply to the
17	following; (1) the investment of trust moneys or agreements relating to the management of trust assets,
18	(2) City moneys invested in the City's investment pool, or (3) the investment of City moneys, where the
19	Treasurer finds that:
20	(A) No person, entity, or financial institution doing business in the City that is in
21	compliance with this Chapter is capable of performing the desired transaction(s); or
22	(B) Applying this Chapter would, in the opinion of the Treasurer, violate the
23	Treasurer's fiduciary duties.
24	(c) Waiver by Public Utilities Commission. The General Manager of the Public Utilities
25	Commission may waive the requirements of this Chapter 12F where the Contractor is providing

1	wholesale or bulk water, power, or natural gas, the conveyance or transmission of same, or ancillary
2	services such as spinning reserve, voltage control, or loading scheduling, as required for assuring
3	reliable services in accordance with good utility practice, to or on behalf of the San Francisco Public
4	Utilities Commission; provided, that the purchase of same may not practically be accomplished
5	through the City's standard competitive bidding procedures; and further provided, that this exemption
6	shall not apply to Contractors or franchisees providing direct, retail services to end users within the
7	<u>City.</u>
8	(d) Documentation. All proposed waivers must set forth the reasons the Contracting Officer
9	is requesting the waiver.
10	
11	SEC. 12F.7. SUPERSEDING AUTHORITY.
12	(a) Federal or State Law Preemption. The requirements of this Chapter 12F shall not be in
13	effect in the event they conflict with federal or State laws, or the City Attorney determines they are
14	reasonably likely to do so. Nothing in this Chapter shall be interpreted or applied so as to create any
15	requirement, power, or duty in conflict with any federal or State law.
16	(b) Grant or Subvention. If the requirements of this Chapter 12F would violate or are
17	inconsistent with the terms or conditions of a grant, subvention, or agreement with a public agency or
18	the instructions of an authorized representative of any such agency with respect to any such grant,
19	subvention, or agreement, the requirements of this Chapter shall not be in effect.
20	
21	<u>SECTION 12F.8. SEVERABILITY.</u>
22	If any section, subsection, sentence, clause, phrase, or word of this Chapter 12F, or any
23	application thereof to any person or circumstance, is held to be invalid or unconstitutional by a
24	decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining
25	portions or applications of the Chapter. The Board of Supervisors hereby declares that it would have

1	passed this Chapter and each and every section, subsection, sentence, clause, phrase, and word not
2	declared invalid or unconstitutional without regard to whether any other portion of this Chapter or
3	application thereof would be subsequently declared invalid or unconstitutional.
4	
5	SEC. 12F.9. OPERATIVE DATE AND SUNSET.
6	(a) Operative Date. This Chapter 12F shall become operative on July 1, 2025 and shall
7	have prospective effect only.
8	(b) Sunset. Unless extended by ordinance, this Chapter 12F shall expire by operation of law
9	on July 1, 2035. After the expiration, the City Attorney shall be authorized to cause this Chapter to be
10	removed from the Administrative Code.
11	
12	Section 7. The Administrative Code is hereby amended by repealing Chapter 12J,
13	consisting of Sections 12J.1 to 12J.10, as follows:
14	
15	CHAPTER 12J: CITY BUSINESS WITH BURMA PROHIBITED
16	
17	SEC. 12J.1. FINDINGS.
18	- (a) Because the quality of life of all people is diminished when peace and justice are not fully
19	present in the world, local communities have the responsibility to take positive steps to support the rule
20	of law and to help end injustices and egregious violations of human rights wherever they may occur.
21	- (b) The nation of Burma (Myanmar) has institutionalized torture and rape as political
22	instruments, and embarked upon campaigns of forcible relocation, forced labor and slavery, and
23	persecution of ethnic minorities, and other human rights violations, thereby denying the majority of the
24	population the right to participate in the political process, to benefit from the system of justice, or to
25	exercise economic rights.

1 -(c) The military regime of Burma (Myanmar) has implemented a reign of terror preventing political participation by various methods, including (1) ignoring the results of the 1990 elections in 2 which pro-democracy candidates received over 60 percent of the vote and over 80 percent of the seats 3 in the government; (2) forcing the imprisonment, death, or exile of many of these candidates; (3) failing 4 to convene a Constitutional Convention as promised in 1990; (4) imposing martial law barring 5 6 freedom of the press and gatherings of more than five people and declaring that "martial law means no 7 law at all"; (5) forcibly relocating hundreds of thousands of people, including those in neighborhoods 8 with strong pro-democracy support, ethnic minorities including the Muslim Rohingyas, and indigenous 9 groups in areas rich with extractive resources, to locales in which malaria and other diseases are 10 rampant and where food, water and sewerage are scarce, if available at all; (6) barring all labor and trade union organizing and implementing forcible labor for the purposes of road and tourist site 11 12 construction, portering of military goods and human mine-sweeping; (7) pressuring the governments of 13 Thailand and Bangladesh to force refugees back to Burma (Myanmar) in exchange for continuing sales of resources such as timber, fishing concessions and natural gas; (8) harming men, women and 14 15 children of Burma by pillaging villages and townships and by attacking and burning refugee camps; 16 and (9) persecuting Buddhist monks for their support of pro-democratic organizing. 17 -(d) The military regime is currently attempting to enhance its standing in the international 18 community and to increase the flow of foreign money and investment through various means, including 19 the development of massive natural gas fields offshore and the construction of a gas pipeline through 20 areas traditionally held by ethnic minorities, forcing their displacement. 21 (e) The rightfully elected leadership of Burma, the National Coalition Government of the Union of Burma (NCGUB), winners of the 1990 elections, living in exile, have called upon the world 22 23 community to impose economic and arms sanctions against the State Law and Order Restoration Council (SLORC). The NCGUB's call for sanctions is supported by Nobel Peace Prize Laureates Oscar 24

25

1 Arias Sanchez, the Dalai Lama, Mairead McGuire, Archbishop Desmond Tutu, Betty Williams,

- 2 Adolpho Perez Esquivel and others, and by the AFL-CIO.
- 3 (f) The United Nations and elected representatives of the United States, including President *Clinton, the Senate, and the House of Representatives, have repeatedly shown support for the peoples* 4 5 of Burma, urging SLORC to release all political prisoners, to respect the results of the May 1990 elections and to commit to genuine democratic reforms. Section 138 of the U.S. Customs and Trade Act 6 7 of 1990 instructs the president to impose comprehensive trade sanctions against Burma's military 8 regime. Section 2651 (United States Policy Concerning the Dictatorship in Burma) of the sanctions amendment to the 1996 foreign aid bill, H.R. 1564, has been approved by the Senate and bans all U.S. 9 10 trade with, investment in and travel to Burma (Mvanmar). (g) The United States Supreme Court has upheld the power of a municipality to make 11 12 legitimate economic decisions without being subject to the restraints of the Commerce Clause when it 13 participates in the marketplace as opposed to exerting its regulatory powers. (h) The City and County of San Francisco declares the right to measure the moral character 14 of its business partners in determining with whom it seeks to have business relations or to whom it 15 16 grants privileges. -(i) The system of oppression by SLORC is illegal and contrary to international laws and 17 18 covenants. The conduct of the SLORC being morally repugnant to the citizens of San Francisco, the Board of Supervisors does hereby set forth a municipal policy prohibiting contracts for personal 19 20 services or the construction of public works or improvements with those who do business in Burma 21 (Myanmar), and prohibiting the purchase of any commodities produced in Burma (Myanmar), or 22 provided by those who do business, maintain facilities, or are organized under SLORC's rule. 23 SEC. 12J.2. DEFINITIONS. 24 -As used in this Chapter, the following words and phrases shall have the meanings indicated
- 25 *herein*:

-(a) "City" or "City and County" shall mean the City and County of San Francisco, or any department, board, commission or agency thereof.

3

1

2

(b) "Commodities" shall include, but not be limited to, goods, commodities, materials, supplies, vehicles, machinery, and equipment. 4

- 5 -(c) "Contract" shall mean an agreement with a nongovernmental entity for commodities, contractual services or contracts for the construction of public works or improvements to be purchased 6 7 at the expense of the City and County or to be paid out of moneys deposited in the treasury or out of 8 trust moneys under the control of or collected by the City and County.
- -(d) "Contracting officer" shall mean that officer or employee of the City authorized under the 9 10 Charter, the Administrative Code or the Municipal Code, to enter into a contract on behalf of the City.
- (e) "Contractual services," for purposes of Section 12J.3, shall mean investment counseling, 11 12 underwriting, acting as a trustee or escrow agent, providing any consulting advice or assistance under
- 13 a professional or personal service contract, and services provided pursuant to any contract subject to
- Charter Section 10.104(15). "Contractual services" shall not include purchase orders, blanket 14
- 15 purchase orders or other agreements of the City for the purchase of a commodity under Section 12J.4.
- 16 -(f) "The government of Burma (Myanmar)" or "Burma (Myanmar)" shall mean any public or quasi-public entity sanctioned by the State Law and Order Restoration Council ("SLORC") operating 17 18 within Burma, including, but not limited to, municipal, provincial, or other governing bodies operating
- as proxy of SLORC, including all departments and agencies of such bodies, public utilities, public 19
- facilities, or any national corporation in which the public sector of Burma (Myanmar) has a financial 20
- 21 interest or operational responsibilities.
- 22 (g) "Prohibited person or entity" shall mean any private person or entity designated by the
- 23 Investor Responsibility Research Center ("IRRC") as having investments or employees in Burma, or
- 24 any private person or entity that licenses any person or entity organized under the laws of Burma
- 25 (Myanmar) to produce and market its products. The Purchaser (1) shall develop a list of prohibited

1	persons or entities pursuant to the terms of this paragraph, and (2) shall have the authority to delete
2	from such list any person or entity designated by the IRRC as having investments or employees in
3	Burma if any such entity demonstrates to the Purchaser's satisfaction that such designation is
4	erroneous.
5	(h) "Purchaser" shall mean the Purchaser of the City and County or any authorized
6	representative of that official.
7	SEC. 12J.3. CONTRACTUAL SERVICES, REAL AND PERSONAL PROPERTY
8	AGREEMENTS.
9	(a) Prohibited Transactions. The City shall not enter into, amend, modify or renew any
10	agreement for (i) contractual services, (ii) public works or improvements, or (iii) any lease, permit,
11	license or other agreement for the use or sale of the City's real or personal property, with any
12	prohibited person or entity.
13	(b) Contract Condition. Each contract for services or for the use or sale of the City real or
14	personal property shall include as a material condition to that agreement the following paragraph:
15	- Contractor is not the government of Burma (Myanmar), a person or business entity organized
16	under the laws of Burma (Myanmar) or a "prohibited person or entity" as defined in Section 12J.2(g) of
17	the San Francisco Administrative Code. The City reserves the right to terminate this contract for
18	default if the contractor violates the terms of this clause.
19	-(c) A person or entity shall not be a prohibited person or entity under Subsection (a) above
20	so long as such person or entity is only performing contractual services necessary to complete a
21	specific project in Burma (Myanmar) initiated prior to May 1, 1996, so long as the scope of the
22	services is not increased by any modification of an existing project contract after May 1, 1996, and
23	provided that the term, or remaining term of the services contract is not greater than five years from
24	<u>May 1, 1996.</u>
25	-(d) Nonapplicability; Findings; Alternate Selection.

1	(1) Section 12J.3 shall not apply to bid packages advertised and made available to the
2	public or any competitive and sealed bids received by the City or to contracts for contractual services
3	entered into prior to May 1, 1996.
4	(2) The provisions of Section 12J.3 shall not apply to contracts for \$10,000 or less; to
5	leases, permits, licenses or other agreements for the use of the City's real or personal property entered
6	into prior to May 1, 1996, or having a monthly rental payment of \$100 or less or having a duration of
7	30 days or less in any calendar year, whether by single or cumulative instrument; to any transaction
8	allowing access to or use of City real property upon purchase of an admission ticket; or to permits for
9	the use of City streets for temporary periods of construction of improvements on abutting private real
10	property; to leases, permits, licenses or other agreements that renew existing easements or rights-of-
11	way over real property owned by the City between the City and a party holding the easement or right-
12	of-way as of May 1, 1996, provided that the agreements do not permit the building of new facilities on
13	City land or a change in the character of its use.
14	(3) Section 12J.3 shall not apply to any amendment, modification or renewal of a contract
15	entered into prior to May 1, 1996 where necessary for the timely completion of a project and not
16	involving an increase in the total moneys to be paid by the City under that contract.
17	<i>(4) The provisions of Section 12J.3 shall not apply where the contracting officer finds that:</i>
18	(A) No person or entity doing business in the City which is not a prohibited person or
19	entity under Section 12J.2(g) is capable of performing the desired function(s); or
20	(B) The City will incur a financial loss which in the opinion of the contracting officer
21	would violate his or her fiduciary duties. For purposes of this Section, prima facie evidence of a breach
22	of fiduciary duty shall mean a financial loss of 10 percent of a contract's value or \$10,000, whichever
23	is less; or
24	(C) The inclusion or application of such provisions will violate or be inconsistent with
25	the terms or conditions of a grant, subvention or contract with an agency of the State of California or

the United States or the instructions of an authorized representative of any such agency with respect to

- 2 *any such grant, subvention or contract; or*
- (D) The inclusion or application of such provisions will violate or be inconsistent with
 the laws, rules or regulations of the State of California or the United States of America.
- 5

6

SEC. 12J.4. PURCHASE OF COMMODITIES.

- 7 (1) The City shall not purchase any commodity from the government of Burma (Myanmar),
 8 or a prohibited person or entity.
- 9 (2) The City shall not purchase any commodity made in Burma (Myanmar). A commodity
- 10 shall be considered made in Burma (Myanmar) if it is manufactured, produced or grown in Burma
- 11 (Myanmar), or if further work or material manufactured, produced or grown in Burma (Myanmar) is
- 12 *added to a commodity which effects a substantial transformation of that commodity. Interpretation of*
- 13 *this Section shall be consistent with statutes and regulations of the United States regarding markings of*
- 14 *commodities by country of origin pursuant to 19 CFR 134.*
- 15 (3) Performing contractual services necessary to complete a specific project in Burma
- 16 (Myanmar) initiated prior to May 1, 1996, shall not be deemed doing business in Burma (Myanmar), so
- 17 *long as the scope of the services is not increased by any modification of any existing project contract*
- 18 *after May 1, 1996, and provided that the term, or remaining term of the services contract is not greater*
- 19 than five years from May 1, 1996.
- (b) Contract Condition. Each contract for the supply of a commodity to the City shall include
 as a material condition to that agreement the following paragraph in the contract:
- 22 Seller is not the government of Burma (Myanmar), a person or business entity organized
- 23 under the laws of Burma (Myanmar) or a "prohibited person or entity" as defined in Section 12J.2(g) of
- 24 *the San Francisco Administrative Code. The item(s) sold in this contract (purchase order) to the City*
- 25 and County of San Francisco is (are) not made in Burma (Myanmar) as defined in Section 12J.4(a) of

1	the San Francisco Administrative Code. The City reserves the right to terminate this contract for
2	default if the contractor furnishes items made in Burma (Myanmar).
3	-(c) Exceptions. This Section shall not apply to:
4	<i>(1) Any binding contractual obligation for purchase of commodities entered into prior to</i>
5	May 1, 1996;
6	
7	commodity made outside Burma (Myanmar) which cannot be obtained except through a prohibited
8	person or entity;
9	
10	(4) Where the contracting officer finds that no person or entity doing business in the City
11	that is not a prohibited person or entity is capable of providing the desired commodity;
12	(5) Any contract, purchase order or blanket purchase order wherein the City will incur a
13	financial loss which in the opinion of the contracting officer would violate his or her fiduciary duties.
14	For purposes of this Section, prima facie evidence of a breach of fiduciary duty shall mean a financial
15	loss of 10 percent of a contract's value or \$10,000, whichever is less; or
16	(6) Where the inclusion or application of such provisions will violate or be inconsistent
17	with the terms or conditions of a grant, subvention or contract with an agency of the State of California
18	or the United States or the instructions of an authorized representative of any such agency with respect
19	to any such grant, subvention or contract.
20	SEC. 12J.5. RULES AND REGULATIONS.
21	- (a) The Purchaser or department head of a department, board or commission authorized to
22	sell or lease City-owned property, whichever is appropriate, may promulgate any rules and regulations
23	necessary or appropriate to carry out the purposes and requirements of this ordinance. Each City
24	department, board and commission shall cooperate with, and provide in writing to the Purchaser, all

information necessary for the Purchaser to promulgate such rules and regulations.

1	(b) All contracts and other similar written agreements shall incorporate this Chapter by
2	reference whenever applicable and shall provide that the failure of any bidder or contractor to comply
3	with any of its requirements shall be deemed a material breach of contract.
4	SEC. 12J.6. PUBLIC RECORDS.
5	-All reports prepared pursuant to the requirements of this ordinance shall be made available
6	for public inspection except those prepared for purposes of litigation.
7	SEC. 12J.7. PENALTIES.
8	(a) Whenever a person or entity being considered for a contract or under contract with the
9	City makes representations regarding its involvement in Burma (Myanmar) that are found by the City
10	after an investigation by the contracting officer and the City Attorney to be false, the City shall have the
11	authority to impose such sanctions or take such other actions as are designed to ensure compliance
12	with the provisions of this Chapter which shall include, but are not limited to:
13	(1) Refusal to certify the award of a contract;
14	
15	
16	(4) Disqualification of a bidder or contractor from eligibility for providing commodities or
17	services to the City for a period not to exceed five years, with a right to review and reconsideration by
18	the contracting City department after two years upon a showing of corrective action indicating
19	violations are not likely to reoccur.
20	- (b) All contracts to which this ordinance applies shall provide that in the event any bidder or
21	contractor fails to comply in good faith with any of the provisions of this Chapter the bidder or
22	contractor shall be liable for liquidated damages for each violation in an amount equal to the bidder's
23	or contractor's net profit on the contract, or 10 percent of the total amount of the contract or \$1,000
24	whichever is greatest. All contracts shall also contain a provision whereby the bidder or contractor
25	

1 acknowledges and agrees that the liquidated damages assessed shall be payable to the City upon 2 demand and may be set off against any moneys due to the bidder or contractor from any City contract. SEC. 12J.8. IMPLEMENTATION REPORTS. 3 -The Purchaser shall provide a written report on the implementation of this ordinance to the 4 5 **Board of Supervisors as follows:** (1) At the first Board of Supervisors meeting held one year after this Chapter has been in 6 7 effect; and 8 (2) Annually thereafter. 9 -Each City department, board and commission shall provide in writing all information 10 requested by the Purchaser as necessary to prepare such reports. SEC. 12J.9. SEVERABILITY. 11 12 -If any section, subsection, clause, phrase or portion of this Chapter is for any reason held 13 invalid or unconstitutional by any court or federal or State agency of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not 14 15 affect the validity of the remaining portions thereof. 16 SEC. 12J.10. SUSPENSION. 17 -The provisions of Chapter 12J, prohibiting the City from doing business with Burma, are 18 hereby suspended. Until enactment of legislation withdrawing this suspension, the provisions of Chapter 12J shall have no force or effect and no City officer or employee shall enforce or implement 19 20 the provisions of Chapter 12J. 21 22 Section 8. The Labor and Employment Code is hereby amended by repealing Article 23 141, consisting of Sections 141.1 to 141.9, as follows: 24 **ARTICLE 141: SALARY HISTORY** 25

1 SEC. 141.1. DEFINITIONS. 2 *As used in this Article 141, the following terms have the following meanings:* 3 *"Applicant" shall mean a person applying for Employment to be performed on a Contract or* Property Contract or in furtherance of a Contract or Property Contract, and whose application, in 4 5 whole or part, will be solicited, received, processed or considered, whether or not through an interview, in the City or on City property. "Applicant" shall not include a person applying for 6 7 Employment with their current Employer. 8 9 "Contract" shall mean an agreement between a City department and any person or entity that 10 provides, at the expense of the City, for public works or public improvements to be purchased under *Chapter 6 of the Administrative Code, or for commodities or services to be purchased under Chapter* 11 12 21 of the Administrative Code. "Contract" shall not include: 13 - (a) Agreements for the investment of trust money or relating to the management of trust 14 assets, agreements to invest City moneys in U.S. government securities, or agreements for the investment, deposit, or safekeeping of City moneys, where, for any such agreement, the Treasurer, as a 15 16 fiduciary of the City, determines that entering into the agreement is in the interest of soundly investing 17 public assets; or 18 (b) Agreements entered into for underwriting services for the purchase and sale of City bonds, notes, and other forms of indebtedness; or 19 (c) Agreements advertised, solicited, or initiated prior to the Operative Date of this Article 20 21 141, including amendments to existing Contracts; or 22 (d) Agreements for a cumulative amount of \$10,000 or less per Contractor in each fiscal 23 vear; or 24 (e) Agreements with a public entity or public utility. 25

1	
2	combination thereof who enters into a Contract or Property Contract with the City.
3	
4	corporation, partnership, labor organization, group of persons, association, or other organization
5	however organized. "Employer" includes job placement and referral agencies and other employment
6	agencies working on behalf of a Contractor or Subcontractor. "Employer" does not include any unit of
7	local, state, or federal government. The physical location of the employment or prospective employment
8	of an Applicant must be at least eight hours per week on City property.
9	
10	temporary or seasonal work, part-time work, contracted work, contingent work, work on commission,
11	and work through the services of a temporary or other employment agency, for which the Applicant is
12	to receive a Salary. Employment doesn't include work as an independent contractor.
13	
14	communication, orally or in writing, personally or through an agent, to gather information from or
15	about an Applicant, using any mode of communication, including but not limited to application forms
16	and interviews.
17	
18	or office. The "Director" of OLSE shall mean the head of OLSE.
19	
20	person or entity the right to exclusively use or occupy real property owned or controlled by the City for
21	a period of more than 29 days in any calendar year. "Property Contract" shall not mean:
22	— (a) An agreement with a public entity or public utility;
23	<i>(b) A revocable at-will permit regardless of the ultimate duration of such permit, unless the</i>
24	permittee engages in a for-profit activity on the City property;
25	

Supervisors Mandelman; Dorsey, Mahmood **BOARD OF SUPERVISORS**

1 (c) Regulatory permits, including street or public right of way construction, excavation and 2 use permits; 3 (d) Agreements governing the use of City property which constitutes a public forum for activities that are primarily for the purpose of espousing or advocating causes or ideas and that are 4 5 generally recognized as protected by the First Amendment to the U.S. Constitution; (e) Agreements for activities which are primarily recreational in nature, unless the user 6 7 engages in a for-profit activity on the City property; or 8 (f) Agreements advertised, solicited, or initiated prior to the Operative Date of this Article 9 141, including amendments to existing Contracts. 10 but not limited to wages, commissions, and any monetary emolument. 11 12 "Salary History" shall mean an Applicant's current and past Salary in the Applicant's 13 current position, or in a prior position with the current Employer or a prior Employer. "Subcontract" shall mean an agreement to (a) provide goods and/or services, including 14 construction labor, materials or equipment, to a Contractor, if such goods or services are procured or 15 16 used in the fulfillment of the Contractor's obligations arising from a Contract with the City, or (b) to transfer the right to occupy or use all or a portion of a real property interest subject to a Property 17 18 Contract to a Subcontractor and pursuant to which the Contractor remains obligated under the Property Contract. 19 20 "Subcontractor" shall mean any person or persons, firm, partnership, corporation or any 21 combination thereof who enters into a Subcontract with a Contractor. Such term shall include any 22 person or entity who enters into an agreement with any Subcontractor for the performance of 10% or 23 more of any Subcontract. SEC. 141.2. APPLICABILITY OF ARTICLE TO CONTRACTORS AND 24 25 SUBCONTRACTORS.

1	<i>—The requirements of this Article 141 shall only apply to a Contractor's or Subcontractor's</i>
2	operations to the extent those operations are in furtherance of performing a Contract or Property
3	Contract with the City. Accordingly, the protections of this Article apply only to applicants and
4	employees who would be or are performing work in furtherance of performing a Contract or Property
5	Contract with the City.
6	SEC. 141.3. ALL CONTRACTS AND PROPERTY CONTRACTS TO INCLUDE
7	PROVISION REQUIRING COMPLIANCE WITH THIS ARTICLE.
8	-All contracting agencies of the City, or any department thereof, acting for or on behalf of the
9	City, shall include in all Contracts and Property Contracts a provision requiring Contractor's
10	compliance with this Article 141 and shall require such Contractor to include a similar provision in all
11	Subcontracts executed and amended thereunder, and failure to do so shall constitute a material breach
12	of contract.
13	SEC. 141.4. PROHIBITIONS ON USE OF SALARY HISTORY IN HIRING.
14	- (a) An Employer shall not Inquire about an Applicant's Salary History.
15	- (b) An Employer shall not consider an applicant's Salary History as a factor in determining
16	whether to offer Employment or what Salary to offer an Applicant.
17	(c) An Employer shall not refuse to hire, or otherwise disfavor, injure, or retaliate against an
18	Applicant for not disclosing his or her Salary History to the Employer.
19	- (d) An Employer shall not release the Salary History of any current or former employee to
20	that person's Employer or prospective Employer without written authorization from the current or
21	former employee unless the release of Salary History is required by law, is part of a publicly available
22	record, or is subject to a collective bargaining agreement.
23	- (e) Nothing in this Article 141 shall prohibit an Applicant from voluntarily and without
24	prompting disclosing Salary History.
25	

1	- (f) Where an Applicant voluntarily and without prompting discloses Salary History to a
2	prospective Employer, nothing in this Article 141 shall prohibit that Employer from considering that
3	voluntarily disclosed Salary History in determining Salary for such Applicant or verifying such
4	Applicant's Salary History.
5	(g) An Employer may, without inquiring about Salary History, engage in discussion with the
6	Applicant about the Applicant's expectations with respect to Salary, including but not limited to
7	unvested equity or deferred compensation or bonus that an Applicant would forfeit or have cancelled
8	by virtue of the Applicant's resignation from their current Employer.
9	(h) Nothing in this Article 141 shall prohibit an Employer from verifying non-Salary related
10	information disclosed by the Applicant or from conducting a background check provided that when
11	such verification or background check discloses the Applicant's Salary History, the disclosed Salary
12	History shall not be considered for purposes of determining the Salary to be offered to the Applicant
13	during the hiring process.
14	SEC. 141.5. NONAPPLICABILITY, EXCEPTIONS, AND WAIVERS.
15	- (a) Section 141.4 shall not apply to Contracts, Subcontracts, or Property Contracts in the
16	following circumstances:
17	— (1) The contracting City department determines that needed services under the applicable
18	Contract are available only from one source pursuant to applicable provisions of the Administrative
19	Code and Labor and Employment Code; or
20	<i>(2) The contracting City Department determines, pursuant to applicable provisions of the</i>
21	Administrative Code and Labor and Employment Code, that the Contract is necessary to respond to an
22	emergency which endangers the public health or safety; and no entity that complies with Section 141.4
23	and is capable of responding to the emergency is immediately available to perform the required
24	services; or
25	

(3) The contracting City department determines that there are no qualified responsive

- 2 *bidders or prospective vendors that comply with the requirements of Section 141.4; and the Contract is*
- 3 *for a service, project, or property that is essential to the City or the public; or*
- 4 (4) The contracting City department determines that the public interest warrants the
- 5 granting of a waiver because application of Section 141.4 would have an adverse impact on services or
- 6 *a substantial adverse financial impact on the City; or*
- 7 (5) The contracting City department determines that the services to be purchased are
 available under a bulk purchasing arrangement with a federal, state, or local governmental entity or a
 9 group purchasing organization; purchase under such arrangement will substantially reduce the City's
 10 cost of purchasing such services; and purchase under such an arrangement is in the best interest of the
 11 City; or
 12 (6) The contracting City department determines that the requirements of Section 141.4 will
- 12 (6) The contracting City department determines that the requirements of Section 141.4 with 13 violate or are inconsistent with the terms or conditions of a grant, subvention, or agreement with a 14 public agency or the instructions of an authorized representative of any such agency with respect to 15 any such grant, subvention, or agreement, provided that the contracting officer has made a good faith 16 attempt to change the terms or conditions of any such grant, subvention, or agreement to authorize 17 application of this Section.
- 18 (b) The General Manager of the Public Utilities Commission may waive the requirements of Section 141.4 where the Contractor is providing wholesale or bulk water, power, or natural gas, the 19 20 conveyance or transmission of same, or ancillary services such as spinning reserve, voltage control, or 21 loading scheduling, as required for assuring reliable services in accordance with good utility practice, 22 to or on behalf of the San Francisco Public Utilities Commission; provided that the purchase of same 23 may not practically be accomplished through the City's standard competitive bidding procedures; and further provided that this waiver provision shall not apply to Contractors or franchisees providing 24 25 direct, retail services to end users within the City.

1	<i>(c)</i> For any determination of nonapplicability, exception, or waiver pursuant to subsections
2	(a) and (b), the contracting City department shall maintain a record documenting the basis for such
3	decision. Each contracting City department that makes a determination of nonapplicability, exception,
4	or waiver pursuant to subsections (a) and (b) shall submit a report to the City Administrator
5	summarizing the Contract and the basis for inapplicability. Such reports shall be submitted annually
6	within 30 days of the end of the fiscal year.
7	SEC. 141.6. NOTICE AND POSTING REQUIREMENTS FOR EMPLOYERS.
8	- Employers shall post the notice described in Labor and Employment Code Section 61.5(a) in
9	a conspicuous place at every workplace, job site, or other location on City property, under the
10	Employer's control and frequently visited by their employees or Applicants, and shall send a copy of
11	this notice to each labor union or representative of workers with which the Employer has a collective
12	bargaining agreement or other agreement or understanding, that is applicable to employees in the City
13	or on City property. The notice shall be posted in English, Spanish, Chinese, and any language spoken
14	by at least 5% of the employees at the workplace, job site, or other location at which it is posted.
15	SEC. 141.7. IMPLEMENTATION AND ENFORCEMENT.
16	- (a) The OLSE is authorized to take appropriate steps to enforce and coordinate enforcement
17	of this Article 141, including the investigation of possible violations of this Article.
18	-(b) An employee or Applicant may report to the OLSE any suspected violation of this Article.
19	The OLSE shall encourage reporting pursuant to this subsection by keeping confidential, to the
20	maximum extent permitted by applicable laws, the name and other identifying information of the
21	employee or person reporting the violation; provided, however, that with the authorization of such
22	person, the OLSE may disclose his or her name and identifying information as necessary to enforce this
23	Article or for other appropriate purposes.
24	(c) A Contractor or Subcontractor shall be deemed to have breached the provisions of this
25	Article upon a finding by the OLSE that the Contractor or Subcontractor has willfully violated these

1	provisions, provided, however, that for a first violation, or for any violation during the first 12 months
2	following the operative date of this Article, the OLSE must issue warnings and notices to correct, and
3	offer the Contractor or Subcontractor technical assistance on how to comply with the requirements of
4	this Article.
5	- (d) Upon a subsequent finding of a violation of this Article, the awarding authority shall
6	notify the Contractor or Subcontractor that unless the Contractor or Subcontractor demonstrates to the
7	satisfaction of the OLSE within such reasonable period as the OLSE shall determine, that the violation
8	has been corrected, action will be taken as set forth in subparagraphs (e) through (i) hereof.
9	- (e) The Director of the OLSE shall establish rules governing the administrative process for
10	determining and appealing violations of this Article. The rules shall include procedures for:
11	— (1) Providing the Contractor or Subcontractor with notice that it may have violated this
12	<i>Article;</i>
13	(2) Providing the Contractor or Subcontractor with a right to respond to the notice;
14	(3) Providing the Contractor or Subcontractor with notice of the OLSE's determination of
15	a violation; and,
16	<i>(4) Providing the Contractor with an opportunity to appeal the OLSE's determination to a</i>
17	hearing officer, who is appointed by the City Controller or his or her designee.
18	- (f) If there is an appeal of the OLSE's determination of a violation, the hearing before the
19	hearing officer shall be conducted in a manner that satisfies the requirements of due process. In any
20	such hearing, the OLSE's determination of a violation shall be considered prima facie evidence of a
21	violation, and the Contractor or Subcontractor shall have the burden of proving, by a preponderance of
22	the evidence, that the OLSE's determination of a violation is incorrect. The hearing officer's decision
23	of the appeal shall constitute the City's final decision.
24	- (g) For a second violation, the awarding authority may deduct from the amount payable to
25	the Contractor or Subcontractor by the City under any Contract subject to this Article, or the OLSE

1	may impose upon the Contractor or Subcontractor, a penalty of \$50 for each employee, applicant or
2	other person as to whom the violation occurred or continued. Thereafter, for subsequent violations, the
3	penalty may increase to no more than \$100, for each employee or applicant whose rights were, or
4	<i>continue to be, violated.</i>
5	(h) In addition to any other penalties provided for the violation of this Article, the Contract
6	or Property Contract may be terminated or suspended, in whole or in part, by the awarding authority
7	upon the basis of a finding under this Section 141.7 that the Contractor or Subcontractor has violated
8	the provisions of this Article, and all moneys due or to become due hereunder may be forfeited to, and
9	retained by, the City.
10	- (i) A violation of the provisions of this Article during the performance of a Contract or
11	Property Contract shall be deemed by the City to be a material breach of contract and may provide a
12	basis for determination by the awarding authority that the Contractor or Subcontractor is an
13	irresponsible bidder subject to debarment procedures set forth in Chapter 28.
14	<i>(j)</i> Nothing contained in this Article shall be construed in any manner so as to prevent the
15	City from pursuing any other remedies that may be available at law, equity or under any Contract or
16	Property Contract.
17	- (k) The Director of OLSE shall have authority to adopt regulations or guidelines that
18	implement the provisions of this Article. Regulations or guidelines shall be adopted only after
19	consultation with the Director of the Office of Contract Administration.
20	- (1) OLSE shall maintain a record of the number and types of complaints it receives alleging a
21	violation of this Article, and the resolution of those complaints. This information shall be compiled on
22	an annual calendar year basis and reported to the Board of Supervisors by January 31 of each year.
23	SEC. 141.8. UNDERTAKING FOR THE GENERAL WELFARE.
24	- In enacting and implementing this Article 141, the City is assuming an undertaking only to
25	promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an

Supervisors Mandelman; Dorsey, Mahmood BOARD OF SUPERVISORS

1	obligation for breach of which it is liable in money damages to any person who claims that such breach
2	proximately caused injury.
3	SEC. 141.9. SEVERABILITY.
4	-If any section, subsection, sentence, clause, phrase, or word of this Article 141, or any
5	application thereof to any person or circumstance, is held to be invalid or unconstitutional by a
6	decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining
7	portions or applications of this Article. The Board of Supervisors hereby declares that it would have
8	passed this Article and each and every section, subsection, sentence, clause, phrase, and word not
9	declared invalid or unconstitutional without regard to whether any other portion of this ordinance or
10	application thereof would be subsequently declared invalid or unconstitutional.
11	
12	Section 9. The Labor and Employment Code is hereby amended by repealing Article
13	142, consisting of Sections 142.1 to 142.11, as follows:
14	
15	ARTICLE 142: CITY CONTRACTOR/SUBCONTRACTOR CONSIDERATION OF CRIMINAL
16	HISTORY IN HIRING AND EMPLOYMENT DECISIONS
17	
18	SEC. 142.1. DEFINITIONS.
19	- For the purposes of this Article 142, the following words and phrases shall mean and include:
20	
21	
22	
23	
24	or a request for proposals. "Bid" shall also mean a response to a request for qualifications if no
25	further ranking prior to Contractor selection is contemplated by the procurement process.

1	
2	
3	for goods or services to be purchased or grants to be provided, at the expense of the City or to be paid
4	out of moneys deposited in the treasury or out of trust moneys under the control or collected by the
5	City. "Contract" does not include (1) Property Contracts, (2) agreements entered into pursuant to
6	settlement of legal proceedings, (3) contracts for urgent litigation expenses as determined by the City
7	Attorney, or (4) contracts for a cumulative amount of \$5,000 or less per vendor in each fiscal year.
8	
9	
10	combination thereof who enters into a Contract or Property Contract with the City.
11	
12	
13	<i>— "Directly-Related Conviction" shall have the same meaning as in Police Code Section 4903.</i>
14	<i>— "Employment" shall have the same meaning as in Police Code Section 4903.</i>
15	
16	Police Code Section 4903.
17	<i>"HRC" and "Director of HRC" shall have the same meaning as in Police Code Section 4903.</i>
18	
19	
20	office. The "Director" of OCA shall mean the head of the OCA.
21	
22	4903.
23	
24	
25	through which the City gives to a person or entity the right to exclusively use or occupy real property

1 owned or controlled by the City for a period of more than 29 days in any calendar year, but excluding 2 the following (collectively, "Excluded Property Contracts"): (1) an agreement through which the City 3 gives the right to use or occupy real property owned or controlled by the City to a public entity or public utility; (2) a revocable at-will permit regardless of the ultimate duration of such permit, unless 4 5 the permittee engages in a for-profit activity on the City property; (3) regulatory permits, including 6 street or public right of way construction, excavation, and use permits; (4) agreements governing the 7 use of City property which constitutes a public forum for activities that are primarily for the purpose of 8 espousing or advocating causes or ideas and that are generally recognized as protected by the First 9 Amendment to the U.S. Constitution; or (5) agreements for activities which are primarily recreational 10 in nature, unless the user engages in a for-profit activity on the City property. 11 12 construction labor, materials or equipment, to a Contractor, if such goods or services are procured or 13 used in the fulfillment of the Contractor's obligations arising from a Contract with the City, or (ii) to transfer the right to occupy or use all or a portion of a real property interest subject to a Property 14 15 Contract to a Subcontractor and pursuant to which the Contractor remains obligated under the 16 Property Contract. 17 "Subcontractor" shall mean any person or persons, firm, partnership, corporation or any 18 combination thereof who enters into a Subcontract with a Contractor. Such term shall include any person or entity who enters into an agreement with any Subcontractor for the performance of 10 19 20 percent or more of any Subcontract. 21 22 SEC. 142.2. APPLICABILITY OF ARTICLE TO CONTRACTORS AND 23 SUBCONTRACTORS. 24 -The requirements of this Article shall only apply to a Contractor's or Subcontractor's 25 operations to the extent those operations are in furtherance of performing a Contract or Property

Supervisors Mandelman; Dorsey, Mahmood **BOARD OF SUPERVISORS**

1	Contract with the City. Accordingly, the protections of this Article apply only to applicants and
2	employees who would be or are performing work in furtherance of performing a Contract or Property
3	Contract with the City. If there is a conflict between the requirements of this Article and any City law,
4	rule or regulation existing as of the effective date of Ordinance No. 249-14 amending this Article, the
5	requirements of this Article shall prevail.
6	SEC. 142.3. ALL CONTRACTS AND PROPERTY CONTRACTS TO INCLUDE
7	PROVISION REQUIRING COMPLIANCE WITH THIS ARTICLE.
8	- All contracting agencies of the City, or any department thereof, acting for or on behalf of the
9	City, shall include in all Contracts and Property Contracts hereinafter executed or amended in any
10	manner or as to any portion thereof, a provision requiring Contractor's compliance with this Article
11	and shall require such Contractor to include a similar provision in all Subcontracts executed and
12	amended thereunder, and failure to do so shall constitute a material breach of contract.
13	SEC. 142.4. PROCEDURES FOR CONTRACTOR AND SUBCONTRACTOR USE OF
14	CRIMINAL HISTORY INFORMATION IN EMPLOYMENT DECISIONS.
15	(a) Regarding applicants or potential applicants for employment, or employees, a
16	Contractor or Subcontractor shall not, at any time or by any means, inquire about, require disclosure
17	of, or if such information is received base an Adverse Action in whole or in part on:
18	<i>(1) An Arrest not leading to a Conviction, excepting under circumstances identified in this</i>
19	Section an Unresolved Arrest;
20	<i>(2) Participation in or completion of a diversion or a deferral of judgment program;</i>
21	
22	otherwise rendered inoperative, by way of example but not limitation, under California Penal Code
23	Sections 1203.4, 1203.4a, or 1203.41;
24	(4) A Conviction or any other determination or adjudication in the juvenile justice system,
25	or information regarding a matter considered in or processed through the juvenile justice system;

Supervisors Mandelman; Dorsey, Mahmood **BOARD OF SUPERVISORS**

1	(5) A Conviction that is more than seven years old, the date of Conviction being the date of
2	sentencing;
3	(6) Information pertaining to an offense other than a felony or misdemeanor, such as an
4	infraction, except that a Contractor or Subcontractor may inquire about, require disclosure of, base an
5	Adverse Action on, or otherwise consider an infraction or infractions contained in an applicant or
6	employee's driving record if driving is more than a de minimis element of the employment in question;
7	Of
8	(7) A Conviction that arises out of conduct that has been decriminalized since the date of
9	the Conviction, the date of the Conviction being the date of sentencing. Examples of statutes that have
10	decriminalized particular conduct include but are not limited to California Health and Safety Code
11	Sections 11362.1 and 11362.2.
12	<i>— Accordingly, the matters identified in this subsection (a) may not be considered in any</i>
13	manner by the Contractor or Subcontractor.
14	(b) A Contractor or Subcontractor shall not require applicants or potential applicants for
15	employment or employees to disclose on any employment application the fact or details of any
16	Conviction History, any Unresolved Arrest, or any matter identified in subsections (a)(1)-(7). Nor shall
17	the Contractor or Subcontractor inquire on any employment application about the fact or details of any
18	Conviction History, any Unresolved Arrest, or any matter identified in subsections (a)(1)-(7). A
19	Contractor or Subcontractor may ask on an employment application for an applicant, potential
20	applicant, or employee's written consent for a Background Check so long as the application includes a
21	clear and conspicuous statement that the Contractor or Subcontractor will not itself conduct or obtain
22	from a third party the Background Check until after a conditional offer of employment in accordance
23	with subsection (c) of this Section 142.4.
24	(c) A Contractor or Subcontractor shall not require applicants or potential applicants for
25	employment, or employees, to disclose, and shall not inquire into or discuss, their Conviction History

1	or an Unresolved Arrest until after a conditional offer of employment. A Contractor or Subcontractor
2	may not itself conduct or obtain from a third party a Background Check until after a conditional offer
3	of employment.
4	-(d) Prior to any Conviction History inquiry, the Contractor or Subcontractor shall provide a
5	copy of the notice described in Section 142.5(b) to the applicant or employee.
6	- (e) Prior to obtaining a copy of a Background Check Report, the Contractor or
7	Subcontractor shall comply with all state and federal requirements including but not limited to
8	California Investigative Consumer Reporting Agencies Act (ICRAA), California Civil Code sections
9	1786 et seq., and the Federal Consumer Reporting Act (FCRA), 15 United States Code sections 1681 et
10	seq., to provide notice to the applicant or employee that such a report is being sought.
11	-(f) In making an employment decision based on an applicant's or employee's Conviction
12	History, a Contractor or Subcontractor shall conduct an individualized assessment, considering only
13	Directly-Related Convictions, the time that has elapsed since the Conviction or Unresolved Arrest, and
14	any evidence of inaccuracy or Evidence of Rehabilitation or Other Mitigating Factors.
15	(g) If a Contractor or Subcontractor intends to base an Adverse Action on an item or items
16	in the applicant or employee's Conviction History, prior to taking any Adverse Action the Contractor
17	or Subcontractor shall provide the applicant or employee with a copy of the Background Check Report,
18	and shall notify the applicant or employee of the prospective Adverse Action and the item or items
19	forming the basis for the prospective Adverse Action.
20	- (h) If, within seven days of the date that the notice described in subsection (g) is provided by
21	the Contractor or Subcontractor to the applicant or employee, the applicant or employee gives the
22	Contractor or Subcontractor notice, orally or in writing, of evidence of the inaccuracy of the item or
23	items of Conviction History or any Evidence of Rehabilitation or Other Mitigating Factors, the
24	Contractor or Subcontractor shall delay any Adverse Action for a reasonable period after receipt of the
25	

1 *information and during that time shall reconsider the prospective Adverse Action in light of the*

- 2 *information*.
- *(i)* Upon taking any final Adverse Action based upon the Conviction History of an applicant
 or employee, a Contractor or Subcontractor shall notify the applicant or employee of the final Adverse Action.
- -(i) A Contractor or Subcontractor shall not engage in any communication that is intended 6 7 and reasonably likely to reach persons who are reasonably likely to seek employment to be performed 8 under a Contract or Property Contract and that expresses, directly or indirectly, that any person with 9 an Arrest or Conviction will not be considered for employment or may not apply for employment. For 10 purposes of this subsection (j), engaging in a communication includes but is not limited to making a verbal statement or producing or disseminating any solicitation, advertisement, or signage. 11 12 (k) Nothing in this Section 142.4 shall be construed to prohibit a Contractor or 13 Subcontractor from observing the conditions of a seniority system or an employee benefit plan, provided such systems or plans are not a subterfuge to evade the purposes or requirements of this 14 15 Article. SEC. 142.5. NOTICE AND POSTING REQUIREMENTS FOR CONTRACTORS AND 16
- 17 SUBCONTRACTORS.
- 18 (a) The Contractor or Subcontractor shall state in all solicitations or advertisements for
 19 employees that are reasonably likely to reach persons who are reasonably likely to seek employment to
- 20 be performed under a Contract or Property Contract, that the Contractor or Subcontractor will
- 21 *consider for employment qualified applicants with criminal histories in a manner consistent with the*
- 22 requirements of this Article.
- 23 (b) The OLSE shall, by the operative date of this Article, publish and make available to
- 24 Contractors and Subcontractors, in English, Spanish, Chinese, and all languages spoken by more than
- 25 <u>5% of the San Francisco workforce, a notice substantially similar in form and content to the notice</u>

1 described in Police Code Section 4905(b). However, the notice shall cite this Article rather than Police 2 Code Article 49 as the applicable legal authority for the rights and obligations described therein. 3 -(c) Contractors and Subcontractors shall post the notice described in subsection (b) in a conspicuous place at every workplace, job site, or other location under the Contractor or 4 5 Subcontractor's control at which work is being done or will be done in furtherance of performing a Contract or Property Contract with the City. The notice shall be posted in English, Spanish, Chinese, 6 7 and any language spoken by at least 5% of the employees at the workplace, job site, or other location 8 at which it is posted. SEC. 142.6. IMPLEMENTATION AND ENFORCEMENT. 9 10 -(a) The OLSE is authorized to take appropriate steps to enforce and coordinate enforcement of this Article 142, including the investigation of possible violations of this Article. The OLSE shall not 11 12 find a violation based on a Contractor or Subcontractor's decision that an applicant or employee's 13 *Conviction History is Directly-Related, but otherwise may find a violation of this Article, including if* the Contractor or Subcontractor failed to conduct the individualized assessment as required under 14 15 Section 142.4(f). 16 -(b) An employee, applicant or other person may report to the OLSE any suspected violation of this Article 142. The OLSE shall encourage reporting pursuant to this subsection (b) by keeping 17 18 confidential, to the maximum extent permitted by applicable laws, the name and other identifying information of the employee or person reporting the violation; provided, however, that with the 19 20 authorization of such person, the OLSE may disclose his or her name and identifying information as 21 necessary to enforce this Article or for other appropriate purposes. 22 -(c) A Contractor or Subcontractor shall be deemed to have breached the provisions 23 regarding the procedures for use of Conviction History in employment upon a finding by the OLSE that 24 the Contractor or Subcontractor has willfully violated these provisions except as provided in the

25 second sentence of subsection (f) of this Section 142.6.

1 (d) The Director of the OLSE shall establish rules governing the administrative process for determining and appealing violations of this Article 142. The rules shall include procedures for: 2 (1) providing the Contractor or Subcontractor with notice that it may have violated this 3 Article: 4 (2) providing the Contractor or Subcontractor with a right to respond to the notice; 5 (3) providing the Contractor or Subcontractor with notice of the OLSE's determination of 6 7 a violation; 8 (4) providing the Contractor with an opportunity to appeal the OLSE's determination to a 9 hearing officer, who is appointed by the City Controller or his or her designee. 10 (e) If there is an appeal of the OLSE's determination of a violation, the hearing before the hearing officer shall be conducted in a manner that satisfies the requirements of due process. In any 11 12 such hearing, the OLSE's determination of a violation shall be considered prima facie evidence of a violation, and the Contractor or Subcontractor shall have the burden of proving, by a preponderance of 13 the evidence, that the OLSE's determination of a violation is incorrect. The hearing officer's decision 14 15 of the appeal shall constitute the City's final decision. 16 (f) This subsection (f) applies to violations occurring during the term of a Contract entered into prior to the effective date of the ordinance in Board of Supervisors File No. 171170 amending this 17 18 Article 142. For a first violation, or for any violation during the first twelve months following the operative date of this Article, the OLSE must issue warnings and notices to correct, and offer the 19 20 Contractor or Subcontractor technical assistance on how to comply with the requirements of this 21 Article. Upon a subsequent finding of a violation of this Article, the awarding authority shall notify the 22 Contractor or Subcontractor that unless the Contractor or Subcontractor demonstrates to the 23 satisfaction of the OLSE within such reasonable period as the OLSE shall determine, that the violation 24 has been corrected, action will be taken as set forth in this subsection (f) and subsections (h) through 25 (j) of this Section 142.6. For a second violation, the awarding authority may deduct from the amount

1 payable to the Contractor or Subcontractor by the City under any Contract subject to this Article, or 2 the OLSE may impose upon the Contractor or Subcontractor, a penalty of \$50 for each employee, 3 applicant or other person as to whom the violation occurred or continued. Thereafter, for subsequent violations, the penalty may increase to no more than \$100, for each employee or applicant whose rights 4 5 were, or continue to be, violated. Such funds shall be allocated to the OLSE and used to offset the costs of implementing and enforcing this Article. If multiple employees or applicants are impacted by the 6 7 same procedural violation at the same time (e.g. all applicants for a certain job opening are asked for 8 their conviction history on the initial application), the violation shall be treated as a single violation 9 rather than multiple violations. 10 (g) This subsection (g) applies to violations occurring during the term of a Contract entered into on or after the effective date of the ordinance in Board of Supervisors File No. 171170 amending 11 12 this Article 142. For a first violation, the awarding authority may deduct from the amount payable to 13 the Contractor or Subcontractor by the City under any Contract subject to this Article, or the OLSE may impose upon the Contractor or Subcontractor, a penalty of \$500 for each employee, applicant or 14 other person as to whom the violation occurred or continued. For a second violation, the awarding 15 16 authority may deduct from the amount payable to the Contractor or Subcontractor by the City under any Contract subject to this Article, or the OLSE may impose upon the Contractor or Subcontractor, a 17 18 penalty of no more than \$1,000 for each employee, applicant or other person as to whom the violation occurred or continued. Thereafter, for subsequent violations, the awarding authority may deduct from 19 20 the amount payable to the Contractor or Subcontractor by the City under any Contract subject to this 21 Article, or the OLSE may impose upon the Contractor or Subcontractor, a penalty of no more than 22 \$2,000, for each employee or applicant whose rights were, or continue to be, violated. The 23 administrative penalties for each violation shall be paid to the employee or applicant as to whom the 24 violation occurred or continued. If multiple employees or applicants are impacted by the same 25 procedural violation at the same time (e.g. all applicants for a certain job opening are asked for their

2

Conviction History on the initial application), the violation shall be treated as one violation for each impacted employee or applicant.

- *(h)* In addition to any other penalties provided for the violation of this Article, the Contract
 or Property Contract may be terminated or suspended, in whole or in part, by the awarding authority upon the basis of a finding under this Section 142.6 that the Contractor or Subcontractor has violated the provisions of this Article, and all moneys due or to become due hereunder may be forfeited to, and retained by, the City.
- 8 -(i) A violation of the provisions of this Article during the performance of a Contract or Property Contract shall be deemed by the City to be a material breach of contract and the basis for 9 10 determination by the awarding authority that the Contractor or Subcontractor is an irresponsible bidder as to all future contracts for which such Contractor or Subcontractor may submit bids. Such 11 12 Contractor or Subcontractor shall not for a period of up to two years thereafter, be allowed to act as a 13 Contractor or Subcontractor under any Contract or Property Contract. This subsection (i) shall be governed by the procedures set forth in Chapter 28. 14 -(i) Nothing contained in this Article shall be construed in any manner so as to prevent the 15 16 City from pursuing any other remedies that may be available at law, equity or under any Contract or 17 Property Contract. 18 -(k) The Director of OLSE shall have authority to adopt regulations or guidelines that implement the provisions of this Article. Regulations or guidelines shall be adopted only after 19 20 consultation with the Director of OCA. Regulations or guidelines that relate to provisions of general 21 import or applicability in Police Code Article 49 shall be adopted only after consultation with the 22 Director of HRC and the Mayor's Office of Housing and Community Development. A designee of the 23 Director of OLSE shall not have the authority to adopt regulations or guidelines under the first sentence of this subsection (k): but at the discretion of the Director of OLSE a designee of the Director 24 25 of OLSE shall have the authority to conduct hearings leading to the adoption of regulations or

1	guidelines, and to consult with the Director of HRC, the Mayor's Office of Housing and Community
2	Development, and the Director of OCA as specified in this subsection (k).
3	<i>(l) OLSE shall maintain a record of the number and types of complaints it receives alleging a</i>
4	violation of this Article, and the resolution of those complaints. This information shall be compiled on
5	an annual calendar year basis and reported to the Board of Supervisors by January 31 of each year.
6	SEC. 142.7. CONTRACTOR AND SUBCONTRACTOR RECORDS.
7	<i>(a) All Contractors and Subcontractors shall be subject to the same requirements for access</i>
8	to and maintenance of employment records as described in Police Code Section 4910. In no event shall
9	OLSE require a Contractor or Subcontractor to provide any information or documents the disclosure
10	of which would violate state or federal law.
11	(b) A Contractor or Subcontractor shall provide to the OLSE, or the OLSE's designee, such
12	information on an annual basis as may be required to verify the Contractor or Subcontractor's
13	compliance with this Article.
14	-(c) Where a Contractor or Subcontractor does not maintain or retain adequate records
15	documenting compliance with this Article and does not allow OLSE reasonable access to such records,
16	it shall be presumed that the Contractor or Subcontractor did not comply with this Article 142, absent
17	clear and convincing evidence otherwise. The Office of Treasurer and Tax Collector shall have the
18	authority to provide any and all nonfinancial information to OLSE necessary to fulfill OLSE's
19	responsibilities as the enforcing agency under this Article. With regard to all such information
20	provided by the Office of Treasurer and Tax Collector. OLSE shall be subject to the confidentiality
21	provisions of Section 6.22-1 of the San Francisco Business and Tax Regulations Code.
22	SEC. 142.8. NONAPPLICABILITY, EXCEPTIONS, AND WAIVERS.
23	<i>(a) The Director of OCA shall waive the requirements of this Article under the following</i>
24	circumstances:

1	<i>— (1) Whenever the Director of OCA finds, upon the advice of the awarding authority, that</i>
2	there is only one prospective Contractor willing to enter into a Contract with the City, or a Property
3	Contract with the City for use of City property on the terms and conditions established by the City, or
4	that the needed goods, services, construction services for a public work or improvement, or interest in
5	or right to use real property are available only from a sole source, and the prospective Contractor is
6	not currently disqualified from doing business with the City, or from doing business with any
7	governmental agency based on any contract compliance requirements;
8	<i>(2) If the contracting department, board or commission certifies in writing to the OCA that</i>
9	pursuant to Administrative Code and Labor and Employment Code provisions the Contract or Property
10	Contract is necessary to respond to an emergency which endangers the public health or safety and no
11	entity which complies with the requirements of this Article capable of responding to the emergency is
12	immediately available; provided that such certification must be made prior to the Controller's contract
13	<i>certification;</i>
14	
15	specialized litigation requirements such that it would be in the best interests of the City to waive the
16	requirements of this Article.
17	(b) This Article shall not apply where the prospective Contractor is a public entity and the
18	Director of OCA finds that goods, services, construction services for a public work or improvement or
19	interest in or right to use real property of comparable quality or accessibility as are available under
20	the proposed Contract or Property Contract are not available from another source, or that the
21	proposed Contract or Property Contract is necessary to serve a substantial public interest.
22	- (c) This Article shall not apply where the Director of OCA finds that the requirements of this
23	Article 142 will violate or are inconsistent with the terms or conditions of a grant, subvention or
24	agreement with a public agency or the instructions of an authorized representative of any such agency
25	with respect to any such grant, subvention or agreement, provided that the contracting officer has made

a good faith attempt to change the terms or conditions of any such grant, subvention or agreement to

- *authorize application of this Article.*
- *(d)* Subject to the requirements of subsection (e), upon the request of a potential Contractor
 or upon the Contracting Officer's own initiative, after taking all reasonable measures to find an entity that complies with this Article 142, the Contracting Officer may propose a waiver of any or all of the requirements of this Article for any Contract, Property Contract or bid package advertised and made available to the public, or any competitive or sealed bids received by the City as of the operative date
- *of this Article under the following circumstances:*
- *(1) Where the Contracting Officer determines that there are no qualified responsive*
- *bidders or prospective Contractors who could be certified as being in compliance with the*
- 11 requirements of this Article and that the Contract or Property Contract is for goods, a service, or a
- *project that is essential to the City or City residents; or*
- 13 (2) Where the Contracting Officer determines that transactions entered into pursuant to
 14 bulk purchasing arrangements through federal, state or regional entities which actually reduce the
- *City's purchasing costs would be in the best interests of the City; or*
- 16 (3) Where the Contracting Officer determines that the requirements of this Article would
- *result in the City's entering into a Contract with an entity that was set up, or is being used, for the*
- *purpose of evading the intent of this Article;*
- *(e) The waiver authority granted to Contracting Officers in this Section 142.8 shall be*
- *subject to the requirement that:*
- *(1) All proposed waivers must be submitted for approval to the Director of OCA. All*
- *proposed waivers must set forth the reasons the Contracting Officer is requesting the waiver, what*
- 23 steps were taken to find any entity that complies with this Article, and why the waiver does not defeat
- *the intent of this Article, which is to prohibit the City from entering into Contracts and Property*

1 *Contracts with persons that do not comply with the requirements of this Article to follow certain*

- 2 *procedures when inquiring about and using criminal history information in employment decisions.*
- 3 *(2) The Director of OCA shall take action approving or denying a proposed waiver within*
- 4 *30 days of receiving a notification of the proposed waiver from a contracting officer. If after 30 days*
- 5 *the Director of OCA has taken no action on the proposed waiver, the waiver shall be deemed approved.*
- 6 (3) The Director of OCA or Contracting Officer shall report to the OLSE whenever such a
 7 waiver is granted within five days of granting the waiver.
- *(f)* For any Contract or Property Contract subject to approval by the Board of Supervisors,
 the approving resolution shall state whether any waiver or exception under this Section 142.8 has been
- 10 *or is proposed to be granted for that contract.*
- 11 (g) This Article 142 shall not apply to (i) the investment of trust moneys or agreements
- 12 *relating to the management of trust assets, (ii) City moneys invested in U.S. government securities or*
- 13 *under pre-existing investment agreements, or (iii) the investment of City moneys where the Treasurer*
- 14 *finds that:*
- 15 (1) No person, entity or financial institution doing business in the City which is in
 16 compliance with this Article is capable of performing the desired transactions(s); or
- 17 (2) The City will incur a financial loss which in the opinion of the Treasurer would violate
 18 his or her fiduciary duties.
- *This subsection (g) shall be subject to the requirement that City moneys shall be withdrawn or divested at the earliest possible maturity date if deposited or invested with a person, entity or*
- 21 *financial institution other than the U.S. government which does not comply with this Article.*
- 22 (h) The General Manager of the Public Utilities Commission may waive the requirements of
- 23 *this Article 142 where the Contractor is providing wholesale or bulk water, power or natural gas, the*
- 24 *conveyance or transmission of same, or ancillary services such as spinning reserve, voltage control, or*
- 25 *loading scheduling, as required for assuring reliable services in accordance with good utility practice,*

1	to or on behalf of the San Francisco Public Utilities Commission; provided that the purchase of same
2	may not practically be accomplished through the City's standard competitive bidding procedures; and
3	further provided that this exemption shall not apply to Contractors or franchisees providing direct,
4	retail services to end users within the City.
5	- (i) OCA shall maintain a record of all instances in which the requirements of this Article
6	have not been applicable to a Contract or Property Contract because of an exception or a waiver as
7	recognized under this Section 142.8. This information shall be compiled on an annual fiscal year basis
8	and reported to the Board of Supervisors upon written request by any member of the Board of
9	Supervisors to the Purchaser.
10	- (j) The Contracting Officer may waive the restriction in subsection (a)(5) of Section 142.4
11	and any limitations imposed in this Article based on subsection (a)(5) as to any Contract or Property
12	Contract, including any grant, where the Contracting Officer certifies in writing that, in the
13	performance of the agreement, the Contractor or grantee (1) is providing services to or has supervisory
14	or disciplinary authority over a minor, (2) is providing services to or has supervisory authority over a
15	"dependent adult," as that phrase is defined in California Welfare and Institutions Code Section
16	15610.23 or any successor state law, or (3) is providing support services or care to or has supervisory
17	authority over a person 65 years or older. The Contracting Officer shall report annually in writing to
18	the Director of OCA all waivers that he or she grants pursuant to this subsection (j).
19	(k) Waivers granted to a Contractor pursuant to this Section 142.8 shall relieve that
20	Contractor of any obligations it may have under Article 49 of the Police Code, but only with respect to
21	work performed under the Contract or Property Contract for which the waiver was granted.
22	SEC. 142.9. PREEMPTION.
23	-The City recognizes that in some circumstances state or federal law governs some of the
24	matters addressed in this Article. Nothing in this Article shall be interpreted or applied by a court or an
25	agency of City government so as to create any requirement, power, or duty in conflict with federal or

1	state law or with a requirement of any government agency, including any agency of City government,
2	implementing federal or state law. Consistent with the foregoing preemption principle, for example, the
3	OLSE is authorized to not enforce any provision of this Article upon determining that its application in
4	a particular context would conflict with federal or state law or with a requirement of a government
5	agency implementing federal or state law. As another example consistent with the foregoing
6	preemption principle, Contractors may inquire about criminal convictions outside of the time periods
7	set forth in this Article where required by federal or state law or a government agency implementing
8	federal or state law. These examples are illustrative and do not limit the scope of the preemption
9	principle stated in this Section 142.9.
10	SEC. 142.10. SEVERABILITY.
11	- If any part or provision of this Article, or the application thereof to any person or
12	circumstance, is held invalid, the remainder of the Article, including the application of such part or
13	provision to other persons or circumstances, shall not be affected thereby and shall continue in full
14	force and effect. To this end, provisions of this Article are severable.
15	SEC. 142.11. OPERATIVE DATE.
16	- This Article shall become operative on 180 days after enactment and shall have prospective
17	effect only, measured from the operative date forward. Enactment occurs when the Mayor signs the
18	ordinance creating the Article, the Mayor returns the ordinance unsigned or does not sign the
19	ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the
20	ordinance.
21	
22	Section 10. The Labor and Employment Code is hereby amended by repealing Article
23	161, consisting of Sections 161.1 to 161.4, as follows:
24	
25	ARTICLE 161: EARNED INCOME CREDIT INFORMATION

•	
2	
3	-As used in this Article the following capitalized words and phrases shall have the following
4	meanings:
5	
6	
7	
8	prior to the Effective Date is modified or supplemented in order to: (i) extend the term; (ii) increase the
9	total amount of payments due to a Contractor; or (iii) increase the scope of work or services to be
10	performed by a Contractor.
11	
12	into a Subcontract with a Prime Contractor.
13	
14	that enters into the applicable Contract on behalf of the City.
15	
16	- "EIC Forms" shall mean, at the time in question, any forms published by the Federal Internal
17	Revenue Service for use in claiming all or any portion of the federal Earned Income Credit. For
18	example, as of the Effective Date, such forms consist of IRS Form W-5 and IRS Schedule EIC.
19	- "EIC Limit" shall mean, at the time in question, the highest income limit under which a
20	person (assuming the highest number of qualifying children) could be eligible for the federal Earned
21	Income Credit under federal laws, rules and regulations. For example, as of the Effective Date, such
22	highest income limit is \$30,580 per year.
23	
24	annualized basis, is not greater than the EIC Limit.
25	

1	<i>— "Prime Contract" shall mean (a) either an agreement pursuant to which the City obtains</i>
2	public works or improvements or goods or services, at the City's expense or from trust funds under the
3	control of the City; or (b) an agreement pursuant to which the City grants funds to a third party, at the
4	City's expense or from trust funds under the control of the City. Notwithstanding the foregoing, the
5	term "Prime Contract" shall exclude (i) agreements entered into prior to the Effective Date (unless and
6	until a Contract Amendment is entered into); (ii) agreements entered into after the Effective Date
7	(unless and until a Contract Amendment is entered into) pursuant to bid packages or requests for
8	proposals advertised and made available to the public prior to the Effective Date, which bid packages
9	or requests for proposals were not amended on or after the Effective Date; and (iii) agreements with a
10	Contractor that is a public entity.
11	- "Prime Contractor" shall mean the person or entity that enters into a Prime Contract with
12	the City.
13	
14	a third party goods, services or labor to be used in the fulfillment of the Prime Contractor's duties
15	under the applicable Prime Contract.
16	SEC. 161.2. REQUIRED CONTRACT PROVISIONS.
17	- Every Contract or Contract Amendment entered into on or after the Effective Date shall
18	<i>provide as follows:</i>
19	- (a) Contractor shall provide the EIC Forms to each Eligible Employee at each of the
20	following times: (i) within thirty (30) days following the date on which the applicable Contract or
21	Contract Amendment becomes effective (unless Contractor has already provided such EIC Forms at
22	least once during the calendar year in question); (ii) promptly after any Eligible Employee is hired by
23	Contractor; and (iii) annually between January 1 and January 31 of each calendar year during the
24	term of the Contract.
25	

(b) Failure to comply with the foregoing requirement shall constitute a material breach by Contractor of the terms of the Contract.

- 2 Contractor of
- 3 -(c) If within thirty (30) days after the Contractor receives written notice of such a breach,
 4 Contractor fails to cure such breach or, if such breach cannot reasonably be cured within such period
- 5 of thirty (30) days, Contractor fails to commence efforts to cure within such period, or thereafter fails
- 6 *to diligently pursue such cure to completion, the City may pursue any rights or remedies available*
- 7 *under the terms of the Contract or under applicable law.*
- 8 SEC. 161.3. PREEMPTION.
- 9 *Nothing in this Article shall be interpreted or applied so as to create any power or duty in* 10 *conflict with any federal or State law.*
- 11 SEC. 161.4. SEVERABILITY.
- 12 *If any part or provision of this Article, or the application of this Article to any person or*
- 13 *circumstance, is held invalid, the remainder of this Article, including the application of such part or*
- 14 *provisions to other persons or circumstances, shall not be affected by such a holding and shall continue*
- 15 *in full force and effect. To this end, the provisions of this Article are severable.*
- 16
- Section 11. Chapter 10, Article I of the Administrative Code is hereby amended by
 revising Section 10.6-1, to read as follows:
- 19
- 20

SEC. 10.6-1. MONITORING OF NONPROFITS CONTRACTING WITH THE CITY.

(a) By November 1, 2024, the Controller shall adopt Citywide standards that
 departments must comply with when contracting with nonprofit organizations. The standards
 shall include requirements that contracts with nonprofit organizations include performance
 measures; guidance for how departments should engage contractors in the development and
 monitoring of such measures; regular financial and performance reporting requirements

1 applicable to nonprofits; standard reporting timeframes and expected elements for ongoing 2 departmental monitoring of nonprofits; a process departments must follow when entering into 3 and managing their contracts with nonprofits and reporting monitoring results to the Controller; 4 and recommendations for departments with the goal of making it easier for nonprofits to do business with the City. The Controller shall have discretion to revise these standards as the 5 6 Controller deems necessary to achieve the goals of standardizing and ensuring adequate 7 Citywide programmatic and performance monitoring of nonprofit organizations and clarifying 8 departments' obligation to appropriately monitor their contracts with nonprofits.

9 (b) The Controller shall be responsible for administering a Citywide nonprofit 10 contractor corrective action policy to ensure compliance with City funding requirements, accountability, and reliable service delivery. By November 1, 2024, the Controller shall 11 12 engage with City departments and nonprofit contractors in a review of current standards for 13 corrective action and issue a Citywide policy that establishes clear procedures for identifying 14 areas of concern or poor performance by nonprofit contractors. The policy may include, 15 among other things, specific procedures for identifying nonprofit contractors in need of 16 technical assistance, multi-departmental coordination, and/or escalation protocols including 17 but not limited to audits of nonprofit performance or financial practices.

18 (c) By November 1, 2024, the Controller shall complete a review of the publicly available information the City has about its nonprofit contracted services, including spending, 19 20 performance, and types of services provided. At the conclusion of the review, the Controller 21 shall issue a report to the Mayor and the Board of Supervisors recommending any policy changes that the Controller concludes would improve public access to this information in the 22 23 future. Concurrent with the November 1, 2024 report, the Controller shall publish a directory 24 webpage documenting where and how to access existing public information about nonprofit 25 contracted services. The Controller shall maintain and update this directory webpage as

additional public information is made transparent through the recommendations in the report,
 including information gathered by the Controller through the annual review required in
 subsection (d) below.

(d) Each fiscal year, beginning with Fiscal Year 2025-2026, the Controller shall
conduct a review of department compliance with the Controller's established contract
monitoring standards and shall submit a report summarizing the review to the Mayor and the
Board of Supervisors. The Controller may limit the annual review to specific departments,
service areas, or contracts as the Controller deems appropriate to achieve the goal of
ensuring adequate Citywide programmatic and performance monitoring of nonprofit
organizations.

(e) Starting with Fiscal Year 2024-2025, nonprofit organizations that received a total 11 12 of at least \$750,000 \$1,000,000 in funding from the City in a fiscal year must submit to the City 13 an audited balance sheet and the related statement of income and cash flows for that fiscal year within six months after the end of the fiscal year, certified by an independent accounting 14 15 firm as accurately presenting the financial position of the organization. The Controller shall 16 establish procedures and deadlines for submission of such audit materials to the City and 17 distribution of such audit materials to City departments, provided that March 31, 2026 shall be 18 the deadline for the submission of the audit materials for Fiscal Year 2024-2025. This subsection (e) does not limit the authority of the City, through the Controller or any other part 19 20 of City government, as otherwise authorized by law, to conduct a fiscal review or require 21 alternate documents demonstrating sound financial controls in the absence of an audit, including for nonprofit organizations receiving less than a total of \$750,000 \$1,000,000 from the 22 23 City within a fiscal year. <u>The amount of \$1,000,000 is based upon the Federal Single Audit standard</u> found in 2 CFR 200.501(b). Should the amount of the Federal Single Audit standard threshold for 24

25

application be changed, the \$1,000,000 application threshold in this section shall be administratively
 interpreted to match the revised threshold.

3 (f) The Controller shall publicly issue on its website a draft version of any proposed policy, standard, or guidance required in subsections (a), (b), and (e) of this Section 10.6-1, 4 5 and shall provide an opportunity for members of the public to review and provide written 6 comments about the draft for at least 15 days prior to final adoption. In the public review 7 process, the Controller shall make good-faith efforts to ensure community involvement and 8 racial equity in its outreach efforts. Outreach and engagement for public review shall include 9 engaging organizations, regardless of size, with a focus on fostering the growth of new, 10 smaller institutions reflecting the experiences of historically underserved communities, including but not limited to African American communities, Asian American communities, 11 12 disabled communities, Latinx communities, LGBTQIA+ communities, Native American 13 communities, Pacific Islander communities, and women. 14 15 Section 12. Chapter 12L of the Administrative Code is hereby amended by revising 16 Sections 12L.3 and 12L.4, to read as follows: CHAPTER 12L: PUBLIC ACCESS TO RECORDS AND MEETINGS 17 OF NONPROFIT ORGANIZATIONS 18 19 20 SEC. 12L.3. DEFINITIONS. 21 As used in this Chapter 12L, the following words and phrases shall have the meanings indicated herein: 22 23 (a) "Board of Directors" *shall* means the Board of Directors, the Board of Trustees, or 24 other principal decision-making body of any nonprofit organization. 25 (b) "City" *shall* means the City and County of San Francisco.

1 (c) "Contract" *shall* means an agreement (however titled, including without limitation a 2 memorandum of understanding) to grant or otherwise provide funds to a nonprofit 3 organization including funds from another governmental entity administered through the City 4 or any City commission, City board, City agency, or City department, for such organization's 5 operation, new or existing programs, events, performances, capital improvements, or for goods or services provided by or through such organization, to all or any portion of the public. 6 7 "Contract" shall not include: (1) an agreement to provide goods to the City pursuant to bids or 8 requests for proposals, where the City is the end user of the goods;, or (2) an agreement to 9 provide services or benefits to City employees and/or to their family members, dependents, or 10 their other designated beneficiaries; or (3) agreements in which the Nonprofit organization will receive less than \$1,000,000 in total City funding per fiscal year and are not subject to the audit 11 12 requirements of Chapter 10, Article I, Section 10.6.-1(e) of the Administrative Code. The amount of 13 \$1,000,000 is based upon the Federal Single Audit standard found in 2 CFR 200.501(b). Should the 14 amount of the Federal Single Audit standard threshold for application be changed, the \$1,000,000 15 application threshold in this section shall be administratively interpreted to match the revised 16 threshold. 17 (d) "Cost-neutral" *shall* means that a nonprofit organization's reasonable costs of 18 complying with this Chapter 12L (not including direct costs of duplication, or mailing costs, of financial documents which are paid by a member of the public pursuant to Section 12L.5(a) 19 20 *herein*) shall not exceed \$500 *five hundred dollars* per year. 21 (e) "Nonprofit organization" *shall* means any corporation formed pursuant to

- 22 California Corporations Code Sections 5000 et seq. for any public or charitable purpose,
- 23 and/or any organization described within 26 USC Section 501(c), *which receives a cumulative*
- 24 *total per year of at least \$250,000 in City-provided or City-administered funds*.
- 25

2

(f) "Designated public meeting" *shall* mean<u>s</u> any regular or special meeting of the Board of Directors of a nonprofit organization which the Board of Directors designates as open to all members of the public pursuant to Section 12L.4(a)(1) of this Chapter.

4

3

5

SEC. 12L.4. PUBLIC ACCESS TO MEETINGS.

6 (a) Meetings Open to the Public. Except as provided in <u>Ss</u>ubsections (a)(2) or
7 (a)(3), the following requirements shall be included in all City contracts with nonprofit
8 organizations:

9 (1) Each nonprofit organization shall designate and hold at least *two_one* 10 designated public meetings per year. Issues addressed by the Board of Directors at designated public meetings shall be of approximately the same general nature and 11 12 significance to the nonprofit organization as issues typically addressed by the Board of 13 Directors at its other regular or special meetings. These issues may include adoption of the 14 nonprofit organization's budget, nomination of members of the organization's Board of 15 Directors, and evaluation of the organization's contract(s) with the City. In aAt least one 16 designated public meeting the public shall have an opportunity to address the Board of 17 Directors on membership on the Board of Directors and to propose candidates for 18 membership on the Board of Directors as provided in Section 12L.6(b).

19 (2) Section 12L.4(a)(1) shall apply to the full extent allowed by State and20 federal law.

(3) Section 12L.4(a)(1) shall not apply to nonprofit organizations engaged
 primarily in the provision of abortion counseling or services, domestic violence sheltering
 services, or suicide prevention counseling services.

(b) Closed Meetings. The Board of Directors may choose to close a portion of a
 designated public meeting:

1 (1) When discussing any matters pertaining to the particular recipients of the 2 nonprofit organization's goods or services or donors of in-kind or monetary contributions to the 3 nonprofit organization where the discussion would necessarily reveal the identity of clients or 4 donors;

5 (2) When discussing any matters pertaining to litigation; real estate 6 negotiations; the appointment, employment, evaluation of performance, or dismissal of an 7 employee of the nonprofit organization; or labor negotiations in which the nonprofit 8 organization is involved; when hearing complaints or charges against an employee of the 9 nonprofit organization; or when discussing attorney-client privileged information, or 10 information which constitutes a trade secret;

11

12

(3) Under any circumstances where admitting members of the public is prohibited by State or federal law;

13

(4) Under any other circumstances where the Board of Supervisors has approved the closing of a portion of a designated public meeting by the nonprofit organization.

15

14

(c) Public Comment.

16 (1) At every designated public meeting the public shall have an opportunity to
 17 directly address the Board of Directors on any item of interest to the public relating to the
 18 operations of or services provided by the nonprofit organization.

19 (2) At any designated public meeting, the Board of Directors may adopt
20 reasonable regulations to *ie*nsure that the intent of this Section <u>12L.4</u> is carried out, provided
21 that the Board of Directors allows for at least 30 minutes of public comment at each
22 designated public meeting.

23

(d) Notice.

(1) Each nonprofit organization shall provide the public with notice of each
 designated public meeting at least 30 days in advance of the meeting.

1	(2) The Board of Directors shall cause a written notice of the date, time, and
2	location of each designated public meeting to be submitted to the Clerk of the Board of
3	Supervisors who shall post the written notice where notices of meetings of the Board of
4	Supervisors are posted, and to the San Francisco Main Library Government Information
5	Center which shall post the written notice where notices of meetings of City boards and
6	commissions are posted. In addition, upon inquiry by a member of the public, the nonprofit
7	organization shall disclose the date, time and location of the designated public meeting.
8	
9	Section 13. Chapter 12N of the Administrative Code is hereby amended by revising
10	Section 12N.1, to read as follows:
11	CHAPTER 12N: LESBIAN, GAY, BISEXUAL, TRANSGENDER, QUEER, AND
12	QUESTIONING YOUTH: YOUTH SERVICES SENSITIVITY TRAINING
13	
14	SEC. 12N.1. DEFINITIONS.
15	As used in this Chapter <u>12N,</u> the following words and phrases shall have the
16	meanings indicated herein:
17	(a) "City" shall mean the City and County of San Francisco.
18	(b) "Contract" shall mean an agreement (however titled, including, without limitation, a
10	(0) 2
19	memorandum of understanding) to grant or otherwise provide funds to an organization for
20	
	memorandum of understanding) to grant or otherwise provide funds to an organization for
20	memorandum of understanding) to grant or otherwise provide funds to an organization for youth services, including funds from another governmental entity administered through the
20 21	memorandum of understanding) to grant or otherwise provide funds to an organization for youth services, including funds from another governmental entity administered through the City or any City commission, board, agency, or department. "Contract" shall not include (1) an
20 21 22	memorandum of understanding) to grant or otherwise provide funds to an organization for youth services, including funds from another governmental entity administered through the City or any City commission, board, agency, or department. "Contract" shall not include (1) an agreement to provide goods to the City pursuant to bids or requests for proposals, where the

1 beneficiaries: <u>or (3) agreements valued below the Minimum Competitive Amount as defined in Section</u>

2 <u>6.40(a) of the Administrative Code</u>.

3 (c) "Organization" shall mean any corporation formed under California law for any
4 private, public or charitable purpose, or any collaborative, which receives a cumulative total
5 per year of at least \$50,000 in City-provided or City-administered funds.

(d) "Sensitivity training" shall mean any program provided from a list of providers
 whose programs have been reviewed and approved by a joint Human Rights Commission and
 Youth Commission committee and shall include, but is not limited to, training regarding issues
 faced by disabled, HIV positive, immigrant, persons of color, sexually abused, runaways from
 non-accepting households, and homeless lesbian, gay, bisexual, transgender, queer, and
 questioning youth.

- (e) "Youth Services" shall mean child care, including after school care; job readiness,
 training, and placement; health, including mental health and substance abuse; social services;
 homeless prevention, housing or shelter programs or services; education; recreation;
 delinquency prevention; and library services programs directed at or designed to serve
 children or youth between the ages of ten and eighteen years old, or older as defined by the
 organization.
- Section 14. Chapter 12Y of the Administrative Code is hereby amended by revising
 Section 12Y.3, to read as follows:

20

CHAPTER 12Y: SAN FRANCISCO SLAVERY DISCLOSURE ORDINANCE

21

22 SEC. 12Y.3. EXCEPTIONS.

- 23 This Chapter <u>12Y</u> shall not be applicable to the following:
- 24 (a) Contracts for: (1) the receipt, administration, management, or investment of
- 25 monies held in trust by the City in the Retirement Fund or the Health Service System Trust

Fund; (2) the provision of medical or dental insurance to City employees; (3) the issuance,
sale, management, or administration of City bonds, notes or lease financings, or other similar
obligations, and related credit, liquidity, payment exchange, and other agreements; (4) the
safeguard, deposit, and investment of City funds by the City Treasurer in accordance with
Charter Section 6.106; and (5) the subordination or reorganization of debt held by the City.

(b) Contracts, loans, or grant agreements with a federal or <u>sState</u> agency, if the
application of this Chapter <u>12Y</u> would violate, or be inconsistent with, the terms or conditions
of any such grant, loan, or contract, or with the instructions or directions of the applicable
<u>*Ff*</u>ederal or State agency.

10

11

(c) Contracts for urgent litigation expenses, and agreements entered into pursuant to the settlement of legal proceedings.

(d) Contracts for needed goods or services where the Director finds that such goods
or services are available from only one source that is: (1) willing to enter into a contract with
the City on the terms and conditions established by the City and (2) not currently disqualified
from doing business with the City.

- (e) Contracts entered into in emergency situations in which it is necessary to
 immediately procure commodities or services, or to make repairs to safeguard the lives or
 property of the citizens of the City, or the property of the City, or to maintain public health or
 welfare as a result of extraordinary conditions created by war, epidemic, natural disaster, or
 the breakdown of any plant, equipment, or structure in the City.
- (f) Contracts <u>valued below the Minimum Competitive Amount as defined in Section 6.40(a)</u>
 <u>of the Administrative Code.</u> for a cumulative amount of \$5,000.00 or less per vendor in each
 fiscal year.
- 24
- 25

1	Section 15. Chapter 101 of the Administrative Code is hereby amended by revising
2	Section 101.2, to read as follows:
3	CHAPTER 101: RESTRICTING THE PURCHASE, SALE, OR DISTRIBUTION
4	OF SUGAR-SWEETENED BEVERAGES BY OR FOR THE CITY
5	
6	SEC. 101.2. DEFINITIONS.
7	For purposes of this Chapter 101,
8	* * * *
9	"Contract" means any agreement between the City and a person to provide or
10	procure labor, materials, equipment, supplies, or services to, for, or on behalf of the City for a
11	price to be paid out of monies deposited in the City Treasury or out of trust monies under the
12	control of or collected by the City, but excluding agreements <i>valued below the Minimum</i>
13	Competitive Amount as defined in Section 6.40(a) of the Administrative Code. for a cumulative amount
14	of \$5,000 or less per vendor in each fiscal year .
15	* * * *
16	
17	Section 16. Effective and Operative Dates.
18	This ordinance shall become effective 30 days after enactment. Enactment occurs
19	when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not
20	sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the
21	Mayor's veto of the ordinance. The ordinance shall become operative on July 1, 2025.
22	
23	Section 17. Scope of Ordinance.
24	In enacting this ordinance, the Board of Supervisors intends to amend only those
25	words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks,

charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly		
shown in this ordinance as additions, deletions, Board amendment additions, and Board		
amendment deletions in accordance with the "Note" that appears under the official title of the		
ordinance.		
APPROVED AS TO FORM: DAVID CHIU, City Attorney		
By: /s/ GUSTIN R. GUIBERT		
Deputy City Attorney		
n:\legana\as2025\2400322\01822578.docx		

LEGISLATIVE DIGEST

[Administrative, Labor and Employment Codes - City Contract Processes and Requirements]

Ordinance amending the Administrative Code to 1) create a procurement legislative analysis authority for the City Administrator; 2) revise or create threshold dollar amounts for application of various contract requirements tied to the statutory Minimum Competitive Amount or statutory federal Single Audit Standard; 3) reorganize, standardize, and narrow Chapter 12F (relating to the MacBride Principles concerning Northern Ireland; including sunset of ordinance in 2035); 4) repeal Chapter 12J (relating to City business with Burma); and 5) narrow coverage of, and reduce meeting requirements in, Chapter 12L (relating to certain non-profit organizations receiving funds from the City); and amending the Labor and Employment Code to 6) reorganize, standardize, revise exemptions and waivers narrowing coverage, create threshold dollar amount for application tied to the statutorily based Minimum Competitive Amount, and update Article 131 (relating to nondiscrimination under City contracts; including sunset of ordinance in 2035) and repeal Article 132 (relating to nondiscrimination under City property contracts), while incorporating some of its provisions under Article 131; 7) reorganize, standardize, revise exemptions and waivers narrowing coverage, create a threshold dollar amount for application tied to the statutorily based Minimum Competitive Amount and update Article 151 (relating to City procurement of sweatfree goods; including abolition of the Sweatfree Procurement Advisory Group and sunset of ordinance in 2035); and 8) repeal Article 141 (relating to salary history in the hiring process of City contractors), Article 142 (relating to criminal history in the hiring and employment process of City contractors), and Article 161 (relating to earned income credit forms for employees of City contractors).

Existing Law

I. Code Chapters and Articles Substantially Amended or Repealed by the Ordinance.

Article 131 of the Labor and Employment Code (Nondiscrimination in Contracts), which requires city contractors to abide by nondiscrimination provisions and provide equal benefits to couples in a domestic partnership as they would in a marital union.

Article 132 of the Labor and Employment Code (Nondiscrimination in Property Contracts). which requires nondiscrimination provisions to be included in property transactions where City property is being used.

Article 141 of the Labor and Employment Code (Salary History), which requires that City contractors take administrative actions to ensure that employees and potential employees are not discriminated against on the basis of their past salaries. Article 142 of the Labor and Employment Code (City Contractor/Subcontractor Consideration of Criminal History in Hiring and Employment Decisions), which requires that City contractors take administrative actions to ensure that employees and potential employees are not unduly discriminated against on the basis of their past criminal convictions.

Article 151 of the Labor and Employment Code (Sweatfree Contracting), which requires the City, if feasible, to award contracts to contractors who do not use sweatshop labor, and which creates the Sweatfree Procurement Advisory Group.

Article 161 of the Labor and Employment Code (Earned Income Credit Information), which requires City contractors to provide specific IRS tax forms including W-5s to their employees within specific time frames.

Chapter 12F of the Administrative Code (Implementing the MacBride Principles – Northern Ireland), which requires that City contractors review and acknowledge the MacBride Principles designed to reduce employment discrimination in Northern Ireland.

Chapter 12J of the Administrative Code (City Business with Burma Prohibited), which prohibits the City from doing business with persons or entities that had investments or employees with Burma.

II. Other Code Provisions Revised by the Ordinance.

Section 10.6-1, Chapter 10, Article I of the Administrative Code (Monitoring of Nonprofits Contracting with the City), which requires that the City establish standards for departments to follow in contracting with nonprofit organizations, and that nonprofits receiving \$750,000 or more in funding in a fiscal year submit audited statements to the Controller.

Chapter 12L of the Administrative Code (Public Access to Records and Meetings of Nonprofit Organizations), which requires that certain nonprofit organizations receiving \$250,000 or more in funding per year allow access to financial records and attendance by the public at at least two open meetings.

Chapter 12N of the Administrative Code (Lesbian, Gay, Bisexual, Transgender, Queer, and Questioning Youth: Youth Services Sensitivity Training), which requires that contractors and prospective contractors providing services to youth provide lesbian, gay, bisexual, and transgender sensitivity training to employees who have direct contact with youth.

Chapter 12Y (San Francisco Slavery Disclosure Ordinance) of the Administrative Code, which requires that contractors providing insurance or insurance services, financial services, or textiles to the City search their records for evidence of participation in the slave trade, file an affidavit on the topic, and be encouraged to make a contribution to a City fund. Chapter 101 of the Administrative Code (Restricting the Purchase, Sale, or Distribution of Sugar-Sweetened Beverages by or for the City), which requires that no City funds be used to purchase or distribute Sugar-Sweetened Beverages.

Amendments to Current Law

- I. Code Chapters and Articles Substantially Amended or Repealed by the Ordinance.
 - a. Substantial Amendment of Code Chapters and Articles.
 - i. Generally Applicable Changes: Article 131, Article 151, and Chapter 12F

Article 131 of the Labor and Employment Code (Nondiscrimination in Contracts), Article 151 of the Labor and Employment Code (Sweatfree Contracting), and Chapter 12F of the Administrative Code (Implementing the MacBride Principles – Northern Ireland), would be comprehensively amended. The core aims and purpose of these three ordinances would remain the same, but would – unlike now – share common language relating to scope of the article, definitions, waivers, and exceptions. The most important changes:

- The ordinances would be limited to explicit contract authorizing chapters of the Administrative Code (Chapters 6, 21, 21G, and 23), though Article 151 would only apply to Chapter 21 agreements for commodities due to the nature of the ordinance.
- The ordinances would apply only to agreements valued at above the Minimum Competitive Amount, which is currently \$230,000; this would be an increase from the existing application threshold figures of \$5,000, \$25,000, and \$0 in Article 131, Article 151, and Chapter 12F respectively.
- Outmoded language regarding preexisting exception, waiver, non-application, and exemption concepts would be changed to language suited for modern practices.
- Objective circumstances would be classified as exemptions, while subjective decisions would be classified as waivers.
- The collective impact of the standard thresholds, exemptions, waivers, and exemptions would reduce the scope of application of all affected ordinances.
- Where transferrable, definitions would be updated to uniform language.
- The ordinances would include sunset language; with expiration in 2035 unless reenacted.

ii. Article 131: Additional Changes

Under the ordinance, Article 131 would be modified to remove sections and requirements related to: reasonable accommodation for disabled applicants and employees, parameters of required nondiscrimination programs, equal pay reporting, declarations relating to scope and budget assurances, detailed appellate processes, waiver of requirements by the

Board of Supervisors, and references to operative dates of 1997. References to the Human Rights Commission would be updated to also include the Contract Monitoring Division.

These changes are prompted by the evolution of Article 131. Since its enactment in 1966, originally as Chapter 12B of the Administrative Code, some of its provisions have become outdated and are no longer in use, notably the nondiscrimination program guidance and appeals process. Other sections are covered by alternative federal or California law, such as reasonable accommodation requirements and equal pay reporting requirements. Self-imposed restrictions of scope, assurances related to funding, and an effective date of 1997 `now appear superfluous. And the role of the administration by the Human Rights Commission has largely been delegated to the Contract Monitoring Division in practice.

iii. Article 151: Additional Changes

Under the ordinance, Article 151 would be modified to remove provisions related to the following: detailed calculations for base hourly wages for workers in the United States and in other countries, a requirement of weekly certified payrolls of contractor and subcontractors to be submitted to the City upon request, initial phase-in period actions, and the City's right to hire nonprofits to assist with enforcement and monitoring. A section detailing a comprehensive process to award contracts absent a sweatfree proposal with limitations on contracts would be removed. Requirements to collect and post information on subcontractors would be reduced in scope. Requirements applicable to subcontractors would be changed to manufacturers or factories and reduced in scope. The scope of goods covered would be modified. The Sweatfree Procurement Advisory Group, and associated administrative authorizations and constraints, would no longer exist. The Purchaser would be authorized to create and maintain a prequalified list of manufacturers complying with Article 151.

These changes are prompted by the challenges the City has experienced in implementing Article 151, which was enacted in 2005. Modern supply chains, City collective bargaining agreements governing uniforms and garments, and challenges in obtaining fully compliant bids or proposals have led to substantial difficulties in application of Article 151, substantial expenditure of resources in the process, and substantial impairment of the procurement process.

iv. Chapter 12F

Under the ordinance, Chapter 12F would be modified to include common language relating to exemptions and waivers, resulting in a reduced scope of application. A declaration of intent would be removed. Commendation and encouragement to the retirement system (SFERS) would be removed. References to research, education, international correspondence, and letters to be sent by 1990 would be removed.

These changes are prompted by a desire to update Chapter 12F, which was enacted in 1989 and has never been modified. Chapter 12F lacks exceptions found in all other ordinances imposing requirements on City contractors, occasionally resulting in agreements being delayed or a failure to reach agreement. Some aspects of the ordinance were connected to events of the early 1990's, and those events have passed.

b. Repeal of Code Chapters and Articles.

Article 132 of the Labor and Employment Code (Nondiscrimination in Property Contracts). Article 132 largely duplicates Article 131. Repeal is a legislative clean-up measure to consolidate and eliminate redundancies. Nonduplicative elements of Article 132 are incorporated in Article 131.

Article 141 of the Labor and Employment Code (Salary History). Article 141 has significant overlap with Section 432.3 of the California Labor Code. In effect, it requires contractors to determine whether to apply San Francisco law or California law or both, making contracting with the City more difficult. Enforcement actions by San Francisco have historically been limited.

Article 142 of the Labor and Employment Code (City Contractor/Subcontractor Consideration of Criminal History in Hiring and Employment Decisions). Article 142 has significant overlap with Section 12952 of the California Government Code. In effect, it requires contractors to determine whether to apply San Francisco law or California law or both, making contracting with the City more difficult. Enforcement actions by San Francisco have historically been limited.

Article 161 of the Labor and Employment Code (Earned Income Credit Information). Article 161 has significant overlap with Section 19853(a) of the California Revenue and Taxation Code, and requires City contractors to provide IRS form W-5, which is no longer in existence. In the last decade, Article 161 has not been enforced by the City.

Chapter 12J of the Administrative Code (City Business with Burma Prohibited). Chapter 12J was suspended from enforcement in 2000, with no provision for withdrawal of the suspension. Repeal is a legislative clean-up measure with no material effect.

II. Other Code Provisions Revised by the Ordinance.

a. Nonprofit provisions.

Section 10.6-1, Chapter 10, Article I of the Administrative Code (Monitoring of Nonprofits Contracting with the City) would apply only to nonprofits receiving \$1,000,000 or more, which is the Federal Single Audit threshold. The existing threshold is \$750,000, though administratively aligned to the Federal Single Audit threshold.

Chapter 12L of the Administrative Code (Public Access to Records and Meetings of Nonprofit Organizations) would apply only to agreements valued at \$1,000,000 or more, which is the Federal Single Audit threshold. The existing threshold is \$250,000. In addition, the requirement to hold two open meetings per year would be reduced to one meeting per year.

The requirements for Section 10.6-1 and Chapter 12L currently attach at \$750,000 and \$250,000 respectively. To create consistency, the threshold for application will be tied to the Federal Single Audit standard, set at \$1,000,000 currently.

b. Low-value contract provisions.

Chapter 12N of the Administrative Code (Lesbian, Gay, Bisexual, Transgender, Queer, and Questioning Youth: Youth Services Sensitivity Training) would apply only to agreements valued at above the Minimum Competitive Amount, which is currently \$230,000; the existing threshold is \$50,000 received cumulatively per year.

Chapter 12Y (San Francisco Slavery Disclosure Ordinance) of the Administrative Code would apply only to agreements valued at above the Minimum Competitive Amount, which is currently \$230,000; the existing threshold is \$5,000.

Chapter 101 of the Administrative Code (Restricting the Purchase, Sale, or Distribution of Sugar-Sweetened Beverages by or for the City) would apply only to agreements valued at above the Minimum Competitive Amount, which is currently \$230,000; the existing threshold is \$5,000.

Agreements valued below the Minimum Competitive Amount, which is currently \$230,000, are considered low-value contracts. Despite the lower value, often complex contract requirements will attach. Additionally, City departments awarding contracts and contractors have a range of thresholds to consider when determining which contracting requirements apply. In an effort to ease the burden for low value contractors and departments awarding contracts, Chapters 12N, 12Y, and 101 would have thresholds tied to the Minimum Competitive Amount, consistent with the substantially amended Code chapters and articles (Article 131 and 151, and Chapter 12F).

III. Procurement Legislative Analysis by City Administrator

New Administrative Code Section 2A.25-1 would empower the City Administrator to offer analysis of legislation that may have a material impact on City procurement for goods and services. The City Administrator, in consultation as appropriate with subject matter experts, would analyze the legislation for numerous factors relating to City operations and procurement, and could provide recommendations for mitigation. The analysis generally would have to be completed within 60 days of introduction, and a Board committee hearing on the legislation could not occur before then. Prior to voting on new legislation, the Board will be informed of potential ramifications, such as:

- How the new requirements would affect the ability of suppliers and small businesses to access City contracting opportunities;
- How the new requirements would interact with existing laws;
- Whether the City has available resources to effectively administer and enforce new requirements;
- What changes to the City's business processes would need to be made to administer the new requirements, especially as they pertain to any tools, forms, or IT systems that need to be created or maintained; and
- When the change should be implemented, taking into consideration the communication and training that would be required for all City departments and suppliers, and the number of newly legislated changes that departments must build into their business processes.

Background Information

This ordinance represents a substantial step towards reconciling and standardizing the City's various contracting requirements. It incorporates some of the recommendations in the City Administrator's report, "Improving the Process for Chapter 21 Low-value Procurements," as well as input from subject matter experts in the City Administrator's Office, Government Operations Recovery Project, and various contracting departments. It is hoped that greater consistency and uniformity in contracting provisions, and reduction in unnecessary or infeasible requirements, will aid in the effective and efficient application of the City's contracting ordinances.

n:\legana\as2024\2400322\01819142.docx

Introduction Form

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):					
Thereby submit the following item for introduction (select only one).					
1 .	For reference to Committee (Ordinance, Resolution, Motion or Charter Amendm	ent)			
2.	Request for next printed agenda (For Adoption Without Committee Reference) (Routine, non-controversial and/or commendatory matters only)				
3.	Request for Hearing on a subject matter at Committee				
4.	Request for Letter beginning with "Supervisor	nquires"			
5.	City Attorney Request				
6.	Call File No. from Committee.				
7.	Budget and Legislative Analyst Request (attached written Motion)				
8.	Substitute Legislation File No.				
9.	Reactivate File No.				
10.	Topic submitted for Mayoral Appearance before the Board on				
The proposed legislation should be forwarded to the following (please check all appropriate boxes):					
□ Small Business Commission □ Youth Commission □ Ethics Commission					
Planning Commission Building Inspection Commission Human Resources Department					
General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):					
\Box Yes \mathbf{X} No					
	mperative Agenda items (a Resolution not on the printed agenda), use the Imperativ	ve Agenda Form.)			
Sponsor(s):	mper aurre Algennia nomo (a recontanter nor en me p. mea algennia), ale me emp	6			
Mandelman; Dorsey, Mahmood					
Subject:					
Administrative, Labor and Employment Codes - City Contract Processes and Requirements					
Long Title or text listed:					

Ordinance amending the Administrative Code to 1) create a procurement legislative analysis authority for the City Administrator; 2) revise or create threshold dollar amounts for application of various contract requirements tied to the statutory Minimum Competitive Amount or statutory federal Single Audit Standard; 3) reorganize, standardize, and narrow Chapter 12F (relating to the MacBride Principles concerning Northern Ireland; including sunset of ordinance in 2035); 4) repeal Chapter 12J. (relating to City) taxiness with Burma); and 5) narrow coverage of, and reduce meeting requirements in, Chapter 12L (relating to city business with Burma); and 5) narrow coverage of, and reduce meeting requirements in, Chapter 12L (relating to city business with Burma); and 5) narrow coverage of, and reduce meeting requirements in, Chapter 12L (relating to city); and amending the Labor and Employment Code to 6) reorganize, standardize, revise exemptions and waivers narrowing coverage, create threshold dollar amount for application tied to the statutority based Minimum Competitive Amount, and update Article 131 (relating to nondiscrimination under City contracts; including sunset of ordinance in 2035) and repeal Article 132 (relating to nondiscrimination under City contracts; including souse of the Swattree and the Minimum Competitive Amount and update Article 131; (relating to City procurement for swattree ocds; including abolition of the Swattree Procurement Advisory Group and sunset of ordinance in 2035); 8) repeal Article 141 (relating to salary history in the hinning process of City contractors), Article 141 (relating to earned history in the hinning process of City contractors), Article 142 (relating to criminal history in the hiring and employment process of City contractors), and Article 161 (relating to earned income credit forms for employees of City contractors).

Signature of Sponsoring Supervisor: