

File No. 140443

Committee Item No. 4

Board Item No. \_\_\_\_\_

# COMMITTEE/BOARD OF SUPERVISORS

## AGENDA PACKET CONTENTS LIST

Committee: Rules

Date June 11, 2014

Board of Supervisors Meeting

Date \_\_\_\_\_

### Cmte Board

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|-------------------------------------|--------------------------|--|
| <input type="checkbox"/>            | <input type="checkbox"/> | Motion                                       |
| <input type="checkbox"/>            | <input type="checkbox"/> | Resolution                                   |
| <input type="checkbox"/>            | <input type="checkbox"/> | Ordinance                                    |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Legislative Digest                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/> | Youth Commission Report                      |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Introduction Form                            |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/> | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/> | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/> | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/> | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/> | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/> | Application                                  |
| <input type="checkbox"/>            | <input type="checkbox"/> | Public Correspondence                        |

### OTHER (Use back side if additional space is needed)

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|-------------------------------------|--------------------------|---|
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Charter Amendment   |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Department on the Status of Women Recommendation, dtd 5/16/14 |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Youth Commission Recommendation, dtd 5/9/14                   |
| <input type="checkbox"/>            | <input type="checkbox"/> | _____   |
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Completed by: Alisa Miller Date June 6, 2014

Completed by: \_\_\_\_\_ Date \_\_\_\_\_

1 [Charter Amendment - Children and Families Council; San Francisco Children and Families  
2 Plan]

3 **Describing and setting forth a proposal to the voters to amend the Charter of the City and**  
4 **County of San Francisco to create a Children and Families Council, which shall prepare**  
5 **and maintain a San Francisco Children and Families Plan for making the City more**  
6 **supportive of children and families, at an election to be held on November 4, 2014.**

7  
8 Section 1. The Board of Supervisors hereby submits to the qualified voters of the City  
9 and County, at an election to be held on November 4, 2014, a proposal to amend the Charter of  
10 the City and County by adding Section 16.126, to read as follows:

11 NOTE: **Unchanged Charter text and uncodified text** are in plain font.  
12 **Additions** are single-underline italics Times New Roman font.  
13 **Deletions** are ~~strike-through italics Times New Roman font~~.  
14 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Charter  
15 subsections.

16 **SEC. 16.126. CHILDREN AND FAMILIES COUNCIL.**

17 **(a) Preamble.**

18 (1) San Francisco is historically compassionate towards its most vulnerable  
19 residents: our children. It has shown this through its progressive, innovative and creative ideals  
20 centered on social equity for our children and families.

21 (2) To continue our legacy as champions of children, it is imperative for San  
22 Francisco to further invest in the children and families of our city.

23 (3) The people of the City and County of San Francisco previously supported the  
24 passage of the unprecedented Children's Amendment in 1991 and the Public Education  
25 Enrichment Fund in 2004. While these initiatives dedicated funding to services, the level of  
unmet needs in providing critical programming and services still falls short.

1                   (4) In order to advance a citywide vision and long-term set of goals, City leaders,  
2 departments, the San Francisco Unified School District, and community partners must come  
3 together to align needs with services; coordinate across agencies; and develop a strategy.

4                   (5) The "Children and Families Council," comprised of department heads from  
5 the City and the School District, and community stakeholders will build a platform that will  
6 place children and families at the center of every policy decision.

7                   (6) With the Children's Fund and the Public Education Enrichment Fund  
8 scheduled for renewal in November 2014, as a City, we must grasp this opportunity to develop a  
9 long-term citywide vision, create a set of strategies, coordinate services, and identify shared  
10 outcomes to not only ensure that all children and families here are able to thrive, but to invite  
11 other families to be raised here.

12                   (7) The percentage of children under the age of 18 in San Francisco has steadily  
13 declined. As of 2010, 13.4 percent of our total population was under the age of 18, the lowest of  
14 any major city nationwide.

15                   (8) Families continue to leave San Francisco, especially those families in the low  
16 to moderate income brackets.

17                   (9) San Francisco's children population is declining with over 10 percent of 1-4  
18 year olds leaving the city and fewer children moving in.

19                   (10) The decline of children and families in our City costs the community in lost  
20 revenue from less money spent on the local economy.

21                   (11) This measure will build a collaborative approach around the following  
22 points of unity:

23                                   (A) Ensuring equity, and giving priority to children and youth with the  
24 highest needs;

1 (B) Empowering parents, youth, and community stakeholders by giving  
2 them a voice in the implementation of this citywide vision; and,

3 (C) Building public trust through transparency and accountability in the  
4 oversight of decisions and funding allocations.

5 (b) **Creation; Purpose.** There shall be a Children and Families Council (“the Council”)  
6 to advise the City on the unmet needs, services, and basic needs infrastructure of children and  
7 families in San Francisco through the creation of a Children and Families Plan for the City. The  
8 Plan will develop priorities, program goals, and best practices for addressing those needs. The  
9 Council shall craft a Citywide vision, and identify associated goals and strategies, to maximize  
10 support for children and families, including development of a basic needs infrastructure that  
11 aligns and coordinates the services to children and families provided by City departments, the  
12 San Francisco Unified School District, and community-based partners.

13 (c) **Composition.** The Mayor shall chair the Council, and shall invite the Superintendent  
14 of the San Francisco Unified School District to serve as a co-chair of the Council. Other  
15 members of the Council shall include the heads of City departments with responsibilities for  
16 services to children and families, as well as members of the community. The Mayor shall also  
17 invite the heads of School District divisions identified by the Superintendent to serve as members  
18 of the Council.

19 **(d) The San Francisco Children and Families Plan.**

20 (1) No later than May 1, 2016, and every fifth year thereafter, the Council shall  
21 prepare and adopt a Children and Families Plan for the City, which shall include a  
22 comprehensive assessment of City policies and programs, both public and private, addressing  
23 the needs of children and families in San Francisco, and policy-level recommendations for  
24 making the City more supportive of children and families. The Council shall emphasize  
25

1 solicitation and incorporation of community input in the development of the initial Children and  
2 Families Plan and subsequent Plans.

3 (2) No later than October 1, 2017, and each year thereafter, the Council shall  
4 conduct a noticed public hearing to review the City's overall progress under the current Plan  
5 and to update interested parties on the status of the next Plan.

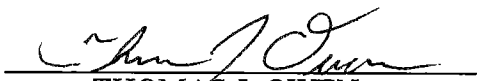
6 (3) All City Departments shall consider the Children and Families Plan in  
7 developing their own strategic plans to make the City more supportive of children and families.

8 (e) Continued Autonomy of City and School District. The Council will be a policy  
9 planning body dedicated to improving coordination between the City and its departments, the  
10 School District and its departments, and community-based organizations funded by those  
11 agencies. While the Council will make recommendations to the City and County of San  
12 Francisco and the San Francisco Unified School District, the City and the School District will  
13 each retain its full independence and authority regarding programmatic and funding decisions.

14 (f) Evaluation. Every five years, the Controller shall review the Council's operations  
15 and the Plan. The Controller shall submit the results of the review to the Council, the Board of  
16 Supervisors and the San Francisco Board of Education. The Council shall consider the results  
17 of the Controller's review in the preparation of the next Plan.

18 (g) Implementation. The Board of Supervisors shall further provide by ordinance for  
19 the structure, functions and support of the Council, consistent with the provisions of this Section.

20  
21 APPROVED AS TO FORM:  
22 DENNIS J. HERRERA, City Attorney

23 By:   
24 THOMAS J. OWEN  
25 Deputy City Attorney

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**LEGISLATIVE DIGEST**

[Charter Amendment - Children and Families Council; San Francisco Children and Families Plan]

**A proposal to the qualified voters of the City and County of San Francisco to amend the Charter of the City and County of San Francisco at an election to be held on November 4, 2014, by adding Section 16.126, to create a Children and Families Council, which shall prepare and maintain a San Francisco Children and Families Plan for making the City more supportive of children and families.**

Existing Law

The City currently does not have a Children and Families Council.

Amendments to Current Law

The proposal is a Charter amendment that would create a Children and Families Council (“the Council”) to advise the City on the unmet needs of children and families in San Francisco and on priorities, program goals, and best practices for addressing those needs through the creation of a Children and Families Plan for the City.

The Mayor would chair the Council, and would invite the Superintendent of the San Francisco Unified School District to serve as a co-chair of the Council. Other members of the Council would include the heads of City and School District departments, and members of the community. The Board of Supervisors would adopt an ordinance further addressing the structure and functions of the Council.

No later than May 1, 2016, and every fifth year after that, the Council would prepare and adopt a Children and Families Plan for the City, which would include a comprehensive assessment of City policies and programs, both public and private, addressing the needs of children and families in San Francisco, and policy level recommendations for making the City more supportive of children and families. And each year, the Council would hold a public hearing to review the City’s overall progress under the Plan and to discuss the status of the next Plan. Every five years, the Controller would review the Council’s operations and the Plan, and submit the results of the review to the Council, the Board of Supervisors and the San Francisco Board of Education.

Nothing in the proposal would limit the control of the City and the School District over their own program and funding decisions.



City and County of San Francisco  
**DEPARTMENT ON THE STATUS OF WOMEN**

File 1,0441  
140443



Emily M. Murase, PhD  
Executive Director

BOS-16, Rules Clerk  
Cpage

Edwin M. Lee  
Mayor

May 16, 2014

Board of Supervisors  
City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco, Ca 94102-4689

RECEIVED  
BOARD OF SUPERVISORS  
SAN FRANCISCO  
2014 MAY 21 AM 9:54

Dear Board of Supervisors:

San Francisco has been at the forefront of seeking true equity for girls and women since 1998 with the adoption of the City Ordinance implementing the UN Convention of the Elimination of All Forms of Discrimination Against Women (CEDAW). The San Francisco CEDAW Ordinance specially calls on the City and County to analyze the operations of City departments, policies and programs to identify discrimination in the provision of direct and indirect services and, if identified, to remedy that discrimination.

Even today, women and girls continue to face subtle but harmful discrimination in the areas of economic development and employment, violence against women and girls, and health. The Department finds that the unique concerns of girls have too often not received due attention, funding, and analysis. Indeed, very few programs in San Francisco respond specifically to the needs of girls and young women. For instance, young women disproportionately face problems with body dysmorphia and sexual violence, problems that are not effectively addressed in co-ed settings. The programs that attempt to address broad youth concerns that do not take into account the different needs of girls (broken down by race and economic status) or that do not collect data to uncover the specific needs of girls, fail to address the concerns of all youth in an equitable fashion. Girls and young women are at a particularly vulnerable point in their development as citizens and human beings. Legislation like the Children and Youth Fund can have a particular influence over their development and sense of self-worth.

Throughout this Children and Youth Fund reauthorization, "equity" has been highlighted as a significant new principle to be adhered to during the funding and allocation processes. It is critical that gender equity serve as one component of this principle. Girls' advocates have been successful in incorporating more gender-responsive language in this latest draft (e.g., "ensuring children are provided with gender-responsive and culturally-competent services" and "Services responsive to issues of gender, sexual orientation, and gender identification, including, but not limited to, services to address the needs of girls and LGBTQQ communities"). However, three more changes would have a substantially positive impact not just for the girls and young women of San Francisco, but for all children.

The Department makes the following (2) recommendations for the second draft of the Children and Youth Fund Charter Amendment, File No. 140441:

**i. Sec. 16.108(h)(1B): Gender equity included in the paragraph regarding equity metrics for the C.N.A. equity analysis in addition to low-income neighborhoods and disadvantaged communities.**

It is critical that metrics are identified to establish a baseline for the status of girls and young women, and to monitor progress with the inclusion of the new guiding principle. Metrics and data should be disaggregated by sex as well as by race, socioeconomic status, gender identify, and so forth.

**ii. Sec. 16.108(l)(3): Require the Commission on the Status of Women to hold one separate or joint Children and Youth Fund hearing once per fiscal year.**

To ensure girls' voices are heard at all steps throughout the Children and Youth Fund process, the Commission on the Status of Women (COSW) should also be tasked with holding at least one separate or joint hearing on the fund along with the Recreation and Park, Juvenile Probation, Youth, Health and Human Services Commissions.


The Department makes the following recommendation for the second draft of the Children and Families Council Charter Amendment, File No. 140443:

**i. Sec. 16.126(a)(5) and (c): Reserve one seat on the Children and Families Council for the Department on the Status of Women to ensure the equitable representation of girls' needs.**

Now that gender-responsive services are explicitly included in the Children and Youth Fund draft language, it is all the more important that an individual with the knowledge and ability to oversee this provision has a seat on the Council. The Department should be identified as one of the stakeholders with responsibilities for services to children and family, and the Department's Executive Director should be given a seat on the Council.

Thank you for considering such an important adjustment to the Children and Youth Fund draft. Please direct any questions to Legislative Director Elizabeth Laferriere at (415) 252-2578.

Sincerely,

  
Emily Murase, PhD  
Executive Director

*Thank you for your dedicated work on this important issue.*

cc: Angela Calvillo, Clerk of the Board



**Youth Commission**  
City Hall ~ Room 345  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102-4532



(415) 554-6446  
(415) 554-6140 FAX  
[www.sfgov.org/youth\\_commission](http://www.sfgov.org/youth_commission)

## YOUTH COMMISSION MEMORANDUM

**TO:** Honorable Mayor Edwin M. Lee  
Honorable Members, Board of Supervisors

**CC:** Angela Calvillo, Clerk of the Board  
Jason Elliott, Mayor's Office  
Maria Su, Director, Department of Children, Youth, and Families  
Michele Rutherford, Office of Early Care and Education  
Laurel Kloomok, Executive Director, First Five Commission  
Hydra Mendoza, Education & Families Services Advisor, Mayor's Office  
Legislative Aides, Board of Supervisors  
Alisa Miller, Clerk, Rules Committee

**FROM:** Youth Commission

**DATE:** May 9<sup>th</sup>, 2014

**RE:** Referral response to BOS File No. 140443 Charter Amendment Introduced Children and Families Council; San Francisco Children and Families Plan

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At our regular meeting of Monday, May 5<sup>th</sup>, 2014 the Youth Commission voted unanimously to support the following motion:

**To support BOS File No. 140443, Charter Amendment to amend the Charter, by adding Section 16.126, to create a Children and Families Council, which shall prepare and maintain a San Francisco Children and Families Plan for making the City more supportive of children and families.**

The Youth Commission would like to additionally share the following comment and recommendation regarding this legislation:

- Youth Commissioners recommended that there should be youth representation and seats for youth on this Council. Youth Commissioners recommended that the council include at least 25% youth seats, where one is a seat for a youth 18 years old or under would be selected by the Youth Commission and have received services for children and youth in San Francisco, and another seat with a transitional age youth (TAY) representative to be appointed by the Citywide TAY Advisory Board (CTAB) currently housed at DCYF.

- Understandings that this legislation does not name departments in the Charter Amendment, Youth Commissioners recommend that Juvenile Probation Department be invited to participate in ongoing conversations about children's services in San Francisco, should there be an ordinance established about the makeup of this Council.

Youth Commissioners appreciate efforts made to coordinate services for children and youth in San Francisco. Youth Commissioners would like to be included in these ongoing conversations.

Please inform us of forward movement on this item. If you have any questions about these recommendations or anything related to the Youth Commission, please don't hesitate to contact our office at (415) 554-6446 or your Youth Commissioner.



---

Chair, Nicholas Persky  
2013-2014 San Francisco Youth Commission  
Adopted Monday, May 5<sup>th</sup>, 2014

BOARD of SUPERVISORS



City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Ben Rosenfield, City Controller

FROM: Alisa Miller, Clerk, Rules Committee  
Board of Supervisors

DATE: May 6, 2014

SUBJECT: CHARTER AMENDMENT INTRODUCED  
November 4, 2014 Election

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The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 4, 2014 Election, introduced by Supervisor Yee on April 29, 2014. This matter is being referred to you in accordance with Elections Code, Section 305(B)(2) and Rules of Order 2.22.3.

**File No. 140443 Children and Families Council; San Francisco Children and Families Plan**

Charter Amendment (First Draft) to amend the Charter, by adding Section 16.126, to create a Children and Families Council, which shall prepare and maintain a San Francisco Children and Families Plan for making the City more supportive of children and families.

Please review immediately and prepare a financial analysis of the proposed measure prior to the first Rules Committee hearing.

If you have any questions or concerns please call me at (415) 554-4447 or email: [alisa.miller@sfgov.org](mailto:alisa.miller@sfgov.org). To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

BOARD of SUPERVISORS



City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Jason Elliott, Mayor's Office  
Jon Givner, Office of the City Attorney  
Naomi Kelly, City Administrator  
John St. Croix, Executive Director, Ethics Commission  
John Rahaim, Director, Planning Department  
Sarah Jones, Environmental Review Officer, Planning Department  
Maria Su, Director, Department of Children, Youth and Their Families  
Barbara Carlson, Director, Office of Early Care and Education  
Laurel Kloomok, Executive Director, First Five Commission  
Phimy Truong, Director, Youth Commission  
Richard Carranza, Superintendent, SFUSD  
Harvey Rose, Budget and Legislative Analyst

FROM: Alisa Miller, Clerk, Rules Committee  
Board of Supervisors

DATE: May 6, 2014

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**File No. 140443 Children and Families Council; San Francisco Children and Families Plan**

Charter Amendment (First Draft) to amend the Charter, by adding Section 16.126, to create a Children and Families Council, which shall prepare and maintain a San Francisco Children and Families Plan for making the City more supportive of children and families.

Please review immediately and submit any reports or comments you wish to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-4447 or email: [alisa.miller@sfgov.org](mailto:alisa.miller@sfgov.org). To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: AnMarie Rodgers, Planning Department  
Aaron Starr, Planning Department  
Jeanie Poling, Planning Department  
Chris Armentrout, SFUSD  
Debra Newman, Office of the Budget and Legislative Analyst  
Severin Campbell, Office of the Budget and Legislative Analyst  
Gabriela Loeza, Office of the Budget and Legislative Analyst

Print Form

# Introduction Form

By a Member of the Board of Supervisors or the Mayor

Time stamp  
or meeting date \_\_\_\_\_

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment)
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning "Supervisor [ ] inquires"
- 5. City Attorney request.
- 6. Call File No. [ ] from Committee.
- 7. Budget Analyst request (attach written motion).
- 8. Substitute Legislation File No. [ ]
- 9. Reactivate File No. [ ]
- 10. Question(s) submitted for Mayoral Appearance before the BOS on [ ]

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission       Youth Commission       Ethics Commission
- Planning Commission       Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form.**

**Sponsor(s):**

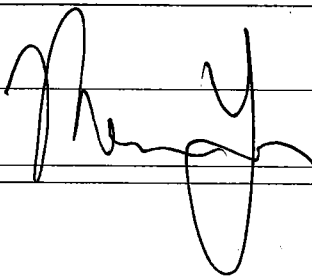
Supervisors Yee, Avalos, Kim, Mar, Campos, Cohen, Breed

**Subject:**

Charter Amendment - Children and Families Council; San Francisco Children and Families Plan

**The text is listed below or attached:**

See attached.

Signature of Sponsoring Supervisor: 

For Clerk's Use Only: