

File No. 231008

Committee Item No. 2

Board Item No. \_\_\_\_\_

# COMMITTEE/BOARD OF SUPERVISORS

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Committee: Rules Committee

Date Oct 30, 2023

Board of Supervisors Meeting

Date \_\_\_\_\_

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Completed by: Victor Young Date October 26, 2023

Completed by: \_\_\_\_\_ Date \_\_\_\_\_

1 [Administrative Code - Community Policing and Foot and Bike Patrols]

2

3 **Ordinance amending the Administrative Code to require the Chief of Police to adopt a**  
4 **foot and bike patrol strategy for the Police Department, and to require the Police**  
5 **Commission to hold annual hearings regarding community policing and foot and bike**  
6 **patrols.**

7 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
8 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
9 **Deletions to Codes** are in ~~*strikethrough italics Times New Roman font*~~.  
10 **Board amendment additions** are in double-underlined Arial font.  
11 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
12 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
13 subsections or parts of tables.

11

12 Be it ordained by the People of the City and County of San Francisco:

13

14 Section 1. Chapter 96F of the Administrative Code is hereby amended by revising  
15 Section 96F.1, to read as follows:

16 **SEC. 96F.1. COMMUNITY POLICING PLANS; FOOT AND BIKE PATROLS.**

17 (a) ~~*Creation of District Station Community Policing Plans*~~ **Police Commission Hearings;**  
18 **Development of Community Policing Plans.**

19 (1) At least once each calendar year beginning in 2024, the Police Commission shall  
20 hold a public hearing to consider policies or strategies for the Police Department (“SFPD”) regarding  
21 community policing and foot and bike patrols.

22 (2) The Police Department (“SFPD”) shall continue to create implement a  
23 Community Policing Plan (“CPP”) for each police district station. The CPP that shall be publicly  
24 available and posted on SFPD’s website and on each station’s website.

25

1 (b) **Community Policing Plans.** ~~The Police Department~~ SFPD shall finalize the CPPs  
2 no later than January 1, 2023, and review and update them on an annual basis by January 1  
3 of each year. The purpose of CPPs are to foster collaboration and open communication  
4 between police officers and community members, including neighborhood associations and  
5 groups, small businesses, merchant groups, non-profits, school groups, and neighborhood  
6 leaders. The CPPs shall:

7 (1) Support a culture and practice of policing that reflects the values of  
8 protection and promotion of the dignity of all people, and, especially, the most vulnerable in  
9 the community.

10 (2) Foster an environment where requests for service and information from  
11 SFPD are handled in a timely and transparent manner.

12 (3) Support ~~the Police Department's~~ SFPD's ongoing reform efforts to increase  
13 community engagement, trust, positive interactions, and relations between the community and  
14 police officers.

15 (4) Promote collaboration with groups ~~as~~ described in this subsection (b);  
16 ~~above~~, to identify problems as well as solutions that will produce meaningful results for the  
17 community, and incorporate information learned from the Community Process in subsection  
18 (~~de~~).

19 (5) Subject to the budgetary and fiscal provisions of the Charter and staffing  
20 availability, deploy foot and bike patrol officers, ~~as specified in subsection (c)~~, at each district  
21 station.

22 (6) Include a succession plan for the transfer and continual implementation of  
23 CPPs when changes in district station captains occur.

24 (c) **Foot and Bike Patrol Strategy and Assignments.**

1                   (1) **Foot and Bike Patrol Strategy.** By no later than June 30, 2024, the Chief of  
2 Police shall (A) adopt a foot and bike patrol strategy that identifies the areas where foot and bike  
3 patrol officers are most needed to effectively reduce crime and strengthen SFPD’s partnership and  
4 trust with the community, (B) develop a map outlining the footprint of the foot and bike patrol beats  
5 within the boundaries of each of SFPD’s district stations to dictate the street locations foot and bike  
6 patrol officers may travel as described in subsection (c)(2), and (C) develop a formula for designating  
7 the foot and bike patrol streets and boundaries based on the reporting of crime, high volume foot  
8 traffic, maximizing crime prevention, and any other factors the Chief of Police deems appropriate to  
9 meet the needs of the community. The Chief of Police shall submit the foot and bike patrol strategy,  
10 map, and formula described in this subsection (c)(1) to the Police Commission so that the Commission  
11 may hold a hearing to review the strategy, map, and formula. Thereafter, the Chief of Police may  
12 modify the strategy, map, or formula from time to time in the Chief’s discretion.

13                   (2) **Foot and Bike Patrols Assignments.** The Chief of Police shall assign foot and  
14 bike patrol officers to each district station in the City, in the geographic locations identified as  
15 described in subsection (c)(1). Foot and bike patrol officers shall have the knowledge and skills  
16 required of a foot or bike patrol officer, as well as ties to the community the district station serves or  
17 the ability to readily develop such ties. To the extent permitted by law and labor agreements, the Chief  
18 of Police shall give due consideration to minimizing the reassignment of foot and bike patrol officers in  
19 order to promote continuity between the officers and community members with the goal of  
20 strengthening SFPD’s relationships with the community.

21                   (3) **Foot and Bike Patrols Budget.** Each fiscal year, the Chief of Police shall  
22 propose to the Police Commission a budget and level of staffing for foot and bike patrols as part of the  
23 proposed budget that the Chief of Police submits to the Police Commission for approval.

24                   (de) **SFPD Community Policing Strategies.** ~~The Police Department~~ SFPD shall provide  
25 time and resources for departmental involvement in community events, relationship-building

1 exercises, and problem-solving activities. *The Police Department SFPD* shall serve the diverse  
2 populations represented in ~~the~~each district station using the principles of the CPPs.

3 SFPD shall create community policing strategies that address ~~deployment of foot and bike~~  
4 ~~patrols~~, quality of life issues, and community language access needs as follows:

5 ~~———— (1) Foot and Bike Patrols. Police Officers working outside the confines of a patrol car~~  
6 ~~may find it easier to interact with community members and to identify otherwise overlooked problems.~~  
7 ~~SFPD shall (A) adopt a foot and bike patrol strategy that will deploy foot and bike patrol officers at~~  
8 ~~every district station to effectively reduce crime and strengthen the SFPD's partnership and trust with~~  
9 ~~the community, and (B) develop a formula for designating the foot and bike patrol streets and~~  
10 ~~boundaries based on the reporting of crime, high volume foot traffic, crime prevention, and community~~  
11 ~~input. The Police Department shall continue to evaluate the effectiveness of this deployment and~~  
12 ~~readjust the strategy by considering the numbers of calls for service, crime prevention initiatives, and~~  
13 ~~individual interactions with the community.~~

14 (12) **Quality of Life Issues.** SFPD shall develop a strategy for proactive  
15 problem solving on quality of life issues, nuisances, and crime prevention, and identify  
16 alternatives to criminal law enforcement for quality of life issues. In the face of these concerns,  
17 SFPD community policing strategies shall create a sense of community where members of  
18 the community feel safe and secure.

19 (23) **Language Access Needs.** SFPD shall incorporate a strategy tailored to  
20 address the distinct language access needs of communities served by each district station.

21 (ed) **Community Process.** SFPD shall create a public process for eliciting  
22 community input for the CPPs from community members, including neighborhood  
23 associations and groups, small businesses, merchant groups, non-profits, school groups, and  
24 neighborhood leaders that provide direct services to San Francisco residents in areas served by  
25 their respective district stations before adoption of the CPPs. SFPD shall consider and



## **LEGISLATIVE DIGEST**

[Administrative Code - Community Policing and Foot and Bike Patrols]

**Ordinance amending the Administrative Code to require the Chief of Police to adopt a foot and bike patrol strategy for the Police Department, and to require the Police Commission to hold annual hearings regarding community policing and foot and bike patrols.**

### Existing Law

Existing law requires the Police Department (SFPD) to create a community policing plan for each district station. The district plan must incorporate foot and bike patrol deployment, among other strategies. SFPD must publicly post community policing plans and update them annually.

For foot and bike patrols specifically, SFPD must adopt a foot and bike patrol strategy to deploy foot and bike patrol officers at every district station, and SFPD must develop a formula for designating the foot and bike patrol streets and boundaries.

### Amendments to Current Law

The proposed ordinance would require the Police Commission to hold a hearing at least once a year to consider policies or strategies for SFPD regarding community policing and foot and bike patrols.

In addition to adopting a foot and bike patrol strategy and developing a formula for designating the foot and bike patrol streets and boundaries, SFPD would also be required to develop a map outlining the footprint of the foot and bike patrol beats within the boundaries of each district station. The ordinance would require the Chief of Police to submit the foot and bike patrol strategy, map, and formula to the Police Commission. And the ordinance would authorize the Chief of Police to modify the strategy, map, and formula in the future.

Foot and bike patrol officers would need to have the knowledge and skills required of a foot or bike patrol officer, as well as ties to the community the district station serves or the ability to readily develop such ties.

The ordinance would also require the Chief of Police to propose a budget and level of staffing for foot and bike patrols as part of SFPD's proposed budget each year.

Central City **SRO** Collaborative

**D**ate: October 20, 2023

**T**o: San Francisco County Board of Supervisors  
Rules Committee

**S**ubj: PROPOSED INITIATIVE re COMMUNITY POLICING  
PLANS; FOOT & BIKE PATROLS

Good morning, Supervisors

As a resident of the Tenderloin, a resident leader, and member of CCSROC, I stand before you today to speak on promissory notes issued to a neighborhood but never delivered by a city with a rich history of being at the forefront of political trend setting which are later followed by others around the world. San Francisco and San Franciscans should be proud of many of the first which have been mimicked around the world. The realities are – I wonder from day-to-day, one hour to the next and the times when I step out of my building IF today is that day that I won't make it back home. I wonder if my body will be the next body in the corner's van simply because I walked a block to the store but unbeknownst to me, I will be hit by a speeding motorist or caught in the crossfire of two factions who are claiming a right to sell fentanyl or fentanyl laced products in front of the building adjacent to mine. Death is final – but my pursuit of “feeling safe” or “being safe” was never attained.

The objectives and goals of any government should be to put public safety first and put their officers in a position to better serve its communities. Every person, in every home, on every street, in every city and state has a fundamental right to “feel safe” in their community! Over the course of our existence, CCSROC has engaged in 22 campaigns focused on building a better community, but our first campaign continues today because every resident in our community does not feel safe. During the past 22 years, we have sat and met with five previous Station Captains and rank-in-file staff from the Tenderloin Station. Captain Carl Fabbri, Captain Joe Garrity, Captain Chris Canning, Captain Jason Cherniss, and Captain Sergio Chin, past and current mayors, and members of the Board of Supervisors.

We have attended and hosted community meetings. We have partnered with other organizations to echo one theme ... “public safety”, four (4) administrations over 22 years and we still do not have the one thing we have requested, echoed and every month reminded law enforcement we need ‘police on the streets.’ Today, we see that the Board of Supervisors gets it. Countless events have occurred in our city that were unnecessary over the past two decades that likely would not have taken place had our elected officials taken Public Safety more seriously. More to the point, in recent times our Public Safety Committee met with Chief Scott and his command staff to discuss our (then) demand of a more robust approach to open air drug use and sales near schools and parks; our demand for foot beat policing with emphasis on meeting the business owners and



residents on each of the approximate 40 blocks that make up the Tenderloin. We placed an immediate and long-term timeline in each of three specific asks. Promises were made by the Chief as he shook hands and departed. We have not seen him or the implementation of our Zero Tolerance plan. We were later informed by Chief Scott that he had forwarded our plan to Captain Chin. Captain Chin did nothing with it.

The Tenderloin is a neighborhood that has embraced suggestions for enhanced policing in our community. In fact, we are on record as saying 'YES'. But where is it? We were once told by a member of SFPD that, he 'leads by example' in his next breath said, 'this is how officers learn'. That statement when made had good intentions. What we saw from the individual who made it – was a clear indication that their leadership is probably not what we want. We have learned to speak the language of SFPD. What we lack is the ability to determine what their currency looks like.

Today, as I stand here before this committee it's clear that you have not been able to determine that currency either. So, you just ask the voters of San Francisco to amend the City Charter to get the police to do (what) ... the job they are paid to do (?). We are reluctant to support another change to our city charter. Why won't SFPD simply do the job they are paid to do? Why do we have to change anything. We require meaningful assurance from the members of this board that the police of this city *will* perform the duties for which they are paid, hold the Police Chief and Police Commission accountable to the citizens of this city. \$500K is what the Chief of Police is paid – and can you tell me once more the reason we are amending the City Charter ?. I end with this statement: "The objectives and goals of any government should be to put public safety first and put their officers in a position to better serve its communities. Every person, in every home, on every street, in every city and state has a fundamental right to "feel safe" in their community!"

The voters of this city resolved the problems of our previous District Attorney, and we now have a DA who is doing amazing things with far less than what SFPD receives. CCSROC Public Safety exists because it does not exist within our city government. Our campaign will no longer be needed when people are safe.

For: CCSROC Public Safety Committee

By: GREGG JOHNSON, Special Projects Organizer

Member – Board of Directors | Tenderloin Community Benefit District

Attachment (1)

# NEW TOLERANCE

## THE LANGUAGE OF THE TENDERLOIN

### WITHIN 30 DAYS

1. We want the restoration of our parks, playgrounds and other areas that are used for small gatherings to be returned to the community as DRUG FREE ZONES. No sales or use of drugs or camping or sleeping on any street for 4 square blocks of that school, park, playground and/or other area used for small gatherings 24/7/365.<sup>1</sup>
2. We want meaningful police foot beats/patrols of the 50 blocks of the Tenderloin. We want to see the officers stopping in on businesses and greeting residents, property managers, store owner of the community. Engaging and building bridges with the community. Use technologies owned by the department to identify those who are travelling to the TLs from other cities, to purchase drugs. Seized vehicles when drug transactions are observed.<sup>2</sup>
3. Enlisting the services of HSH and the Office of Homelessness, end the years of homelessness throughout the Tenderloin using the laws of the City, County and State to ensure that they accept housing assistance or leave San Francisco.<sup>3</sup>

### LONG-TERM STRATEGIES

- A. <sup>1</sup> Within 30 days of implementation, we are demanding to see a plan that will permanently address and cease open-air drug sales, homelessness, and general drug usage. It should have realistic dates and measurable progress included.
- B. <sup>2</sup> Within 30 days of implementation, we are demanding to see the plan by which police foot beats/patrols will become a permanent part of the police activities of the Tenderloin Police Sub-Station.
- C. <sup>3</sup> Using the full weight of the Mayor's Office and other Human Services agencies, develop a permanent strategic plan to ensure that homelessness is never a problem (again) in the TLs.

BOARD of SUPERVISORS



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1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. (415) 554-5184  
Fax No. (415) 554-5163  
TDD/TTY No. (415) 554-5227

## MEMORANDUM

TO: Chief William Scott, Police Department

FROM: Victor Young, Assistant Clerk

A handwritten signature in black ink that reads "Victor Young".

DATE: October 10, 2023

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed legislation:

**File No. 231008**

**Ordinance amending the Administrative Code to require the Chief of Police to adopt a foot and bike patrol strategy for the Police Department, and to require the Police Commission to hold annual hearings regarding community policing and foot and bike patrols.**

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: [victor.young@sfgov.org](mailto:victor.young@sfgov.org).

cc: Lisa Ortiz, Police Department  
Lili Gamero, Police Department  
Rima Malouf, Police Department  
Diana Oliva-Aroche, Police Department  
Sgt. Stacy Youngblood, Police  
Commission