



**OFFICE OF THE CONTROLLER**  
**CITY AND COUNTY OF SAN FRANCISCO**

Greg Wagner  
Controller

ChiaYu Ma  
Deputy Controller

Anna Van Degna  
Director of Public Finance

## MEMORANDUM

**TO:** Honorable Members, Board of Supervisors, as legislative body of  
City and County of San Francisco Infrastructure and Revitalization  
Financing District No. 1 (Treasure Island) (the "Treasure Island IRFD" or the "IRFD")

**FROM:** Anna Van Degna, Director of the Controller's Office of Public Finance  
Bridget Katz, Deputy Director, Controller's Office of Public Finance  
Min Guo, Controller's Office of Public Finance  
Bob Beck, Director of the Treasure Island Development Authority  
Jamie Querubin, Finance Manager, Treasure Island Development Authority

**DATE:** **September 9, 2025**

**SUBJECT:** Resolution supplementing Resolution No. 7-17 Authorizing Issuance of Bonds by City  
and County of San Francisco Infrastructure and Revitalization Financing District No. 1  
(Treasure Island) - Not to Exceed \$31,000,000

Supplemental Ordinance Appropriating \$5,769,288 in Tax Increment Revenue Bond  
Proceeds and Bond Proceed Interest Earnings in Treasure Island Infrastructure and  
Revitalization Financing District (FY25-26)

---

### Recommended Actions

We respectfully request that the Board of Supervisors ("Board"), in its capacity as the legislative body of the Treasure Island IRFD, consider for review and approval the resolution ("Bond Resolution") which authorizes the issuance of, in one or more series, not to exceed \$31,000,000 aggregate principal amount of City and County of San Francisco Infrastructure and Revitalization Financing District No. 1 (Treasure Island) Tax Increment Revenue Bonds, expected to be sold in two series: Series 2025A (Facilities Increment) and Series 2025B (Housing Increment) described further herein.

We also respectfully request that the Board considers for review and approval a supplemental appropriation ordinance ("Ordinance") appropriating \$5,500,000 of bond proceeds from Treasure Island IRFD Tax Increment Revenue Bonds, Series 2025B (Housing Increment), and \$269,288 accumulated interest earnings from the Series 2022B and Series 2023B Treasure Island IRFD Bonds, which will be used by the Mayor's Office of Housing and Community Development ("MOHCD") to finance certain affordable housing projects on Treasure Island.

## **Background**

Since 1997, the City and TIDA have worked together on the Treasure Island/Yerba Buena Island Development Project ("Project") to redevelop the former Treasure Island Naval Station ("NSTI") in connection with the conveyance of the Navy-owned lands to TIDA. In early 2003, TIDA and the Treasure Island Community Development, LLC ("TICD" or the "Developer") entered into an Exclusive Negotiating Agreement and began work on a Development Plan for the Project.

In 2011, TICD and TIDA entered into a Disposition and Development Agreement ("DDA"), and TICD and the City entered into a Development Agreement ("DA") to deliver the Project. The Financing Plan attached to the DDA and DA ("DDA Financing Plan") contemplates reimbursement to the Developer for costs incurred to construct public infrastructure through the issuance of special tax bonds issued for one or more community facilities districts ("CFDs") formed under the Mello-Roos Community Facilities Act of 1982 ("Mello-Roos Act") and tax increment revenue bonds issued by the Treasure Island IRFD No.1 ("IRFD"). The DA, the DDA and the DDA Financing Plan were amended in 2024 to resolve disputes among TICD, TIDA and the City, and to accelerate the development of housing in the Project. The amendments included the City agreeing to advance up to \$115 million in City-supported capital funds through the issuance of certificates of participation to fund Stage 2 infrastructure.

Under the Mello-Roos Act, the Board of Supervisors has the authority to levy special taxes on taxable property in a CFD. Under the IRFD Law, the City allocates a portion of the general 1.00% ad valorem incremental tax revenues to the IRFD; no new taxes are levied by the City in connection with the IRFD.

The Development Plan anticipates a new San Francisco neighborhood consisting of up to 8,000 residential units, including homes at below-market rates and approximately 27% affordable housing in total. The Development Plan also includes new commercial and retail space, up to 500 hotel rooms, and 290 plus acres of parks and public open space, including shoreline access and cultural uses. Transportation amenities being built for the project will enhance mobility on Yerba Buena Island and Treasure Island as well as link the islands to mainland San Francisco. The Project's master plan also includes public facilities serving the Project, utility improvements, new and upgraded streets, public byways, bicycle, transit, pedestrian facilities, and a new ferry terminal.

## **The Treasure Island IRFD**

On January 31, 2017, following a public hearing and landowner vote, the Board adopted Ordinance No. 21-17 forming the IRFD and adopting the Infrastructure Financing Plan ("Original Adopted IFP"). The IRFD consists of five Project Areas on Yerba Buena Island (Project Area A) and Treasure Island (Project Areas B, C, D & E), which represent the initial phases of development of the Project. The IRFD formation proceedings also established a process for the annexation of property to the IRFD.

On February 15, 2022, following a public hearing and landowner vote, the Board adopted Ordinance No. 029-22 adding territory to and adopting amendments to the Original Adopted IFP (as amended the "IFP" or "IRFD Financing Plan") to facilitate the administration and distribution of the tax increment in accordance with IRFD Law and the IRFD Financing Plan over the life of the IRFD.

Under the terms set forth in the IRFD Financing Plan, the City has committed a portion of the 1.00% incremental property tax revenues derived in the project areas to the IRFD ("IRFD Portion") for the reimbursement of eligible project costs and the financing of affordable housing consistent with the terms and limitations of IRFD Law, as detailed in the IFP, shown below:

**3 | Resolution Authorizing the Issuance of NTE \$31,000,000 Treasure Island IRFD Tax Increment Revenue Bonds, and Ordinance Appropriating \$5,769,288 for Tax Increment Revenue Housing Bonds Proceeds and Bond Proceed Interest Earnings**

**Table 1: Apportionment of 1.00% Ad Valorem property tax from the IRFD Financing Plan**

| <b>IRFD Portion</b>                                                                                |                                             |                    |
|----------------------------------------------------------------------------------------------------|---------------------------------------------|--------------------|
| Net Available Increment                                                                            | To IRFD for Facilities & Housing            | 56.588206%         |
| Conditional City Increment                                                                         | To IRFD available for debt service coverage | 8.000000%          |
| <b>Total IRFD Portion of 1.00%</b>                                                                 |                                             | <b>64.588206%</b>  |
| <b>Other Taxing Entities Portion: State ERAF, Local Education Agencies &amp; Special Districts</b> |                                             |                    |
| Education Revenue Augmentation Fund ("ERAF")                                                       |                                             | 25.330113%         |
| San Francisco Unified School District                                                              |                                             | 7.698857%          |
| San Francisco Community College Fund                                                               |                                             | 1.444422%          |
| San Francisco County Office of Education                                                           |                                             | 0.097335%          |
| Bay Area Rapid Transit District                                                                    |                                             | 0.632528%          |
| Bay Area Air Quality Management District                                                           |                                             | 0.208539%          |
| <b>Total Other Taxing Entity's Portion of 1.00%</b>                                                |                                             | <b>35.411794%</b>  |
| <b>Total 1.00% Ad Valorem Property</b>                                                             |                                             | <b>100.000000%</b> |

Pursuant to the IRFD Financing Plan, the City has committed its 56.588206% portion of the 64.588206% IRFD Portion of the 1.00% Tax Increment to the public financing for the Project ("Net Available Increment"), with 82.5% of those committed revenues being available to finance infrastructure constructed by the Developer ("Facilities" and "Net Available Facilities Increment") and 17.5% of the revenues reserved for the use of TIDA and the City, through MOHCD, to finance affordable housing ("Housing" and "Net Available Housing Increment").

The remaining balance of 8.00% of the 64.588206% IRFD Portion of the 1.00% Tax Increment ("Conditional City Increment") is not dedicated directly to the funding of the Project, but it is pledged, if needed, to pay debt service on currently outstanding bonds of the IRFD and any future debt of the IRFD ("Parity Debt"). On an annual basis, Conditional City Increment will be returned to the City's General Fund if not needed for debt service on any outstanding bonds.

The Original Adopted IFP established the initial Project Areas (A, B, C, D and E) including (i) legal boundaries (amended by the IFP); (ii) the fiscal year to be used as the base year for calculating incremental assessed value and tax increment available to the Project; (iii) the trigger amount of tax increment to be collected by the City to commence the distribution of the tax increment to the IRFD from a given Project Area in the following fiscal year ("Commencement Year"), and to determine the final year of tax increment allocation to the IRFD from such Project Area, which is 40 years following the Commencement Year.

Project Area A encompasses development parcels located on Yerba Buena Island. Project Areas B, C, D, and E encompass a portion of the development parcels located on Treasure Island within the first phase of development along the waterfront nearest to Downtown San Francisco and the causeway connection to Yerba Buena Island.

The IRFD received the first distribution of tax increment from Project Area A in FY 2019-20. In FY 2022-23, the IRFD also began to receive distributions of tax increment from Project Areas B and E, as shown in the table below.

**4 | Resolution Authorizing the Issuance of NTE \$31,000,000 Treasure Island IRFD Tax Increment Revenue Bonds, and Ordinance Appropriating \$5,769,288 for Tax Increment Revenue Housing Bonds Proceeds and Bond Proceed Interest Earnings**

**Table 2: Historic Tax Increment Distributed to the IRFD District**

| Historic Allocations of Tax Increment to IRFD No. 1 |                         |                                 |                    |                                      |                     |                          |
|-----------------------------------------------------|-------------------------|---------------------------------|--------------------|--------------------------------------|---------------------|--------------------------|
| City 1%<br>Portion                                  | Active<br>Project Areas | Dedicated &<br>Pledged to IRFD* |                    |                                      | City<br>Conditional | Total City<br>Increment* |
|                                                     |                         | 56.588206%                      |                    |                                      | 8.000000%           | 64.588206%               |
| Fiscal<br>Year                                      |                         | 82.50%<br>Facilities            | 17.50%<br>Housing  | Total Dedicated<br>& Pledged to IRFD | Conditional         | Total City               |
| 2019-20                                             | A                       | \$327,218                       | \$69,410           | \$396,628                            | \$56,072            | 452,700                  |
| 2020-21                                             | A                       | \$471,256                       | \$99,963           | \$571,219                            | \$80,755            | 651,974                  |
| 2021-22                                             | A                       | \$1,036,574                     | \$219,879          | \$1,256,453                          | \$178,350           | 1,434,803                |
| 2022-23                                             | A, B, E                 | \$1,839,994                     | \$390,302          | \$2,230,295                          | \$316,637           | 2,546,932                |
| 2023-24                                             | A, B, E                 | \$2,353,470                     | \$498,967          | \$2,852,436                          | \$403,346           | \$3,255,783              |
| 2024-25                                             | A, B, E                 | \$3,186,342                     | \$673,987          | \$3,860,329                          | \$544,833           | \$4,405,161              |
| <b>Total</b>                                        |                         | <b>\$9,214,853</b>              | <b>\$1,952,508</b> | <b>\$11,167,360</b>                  | <b>\$1,579,993</b>  | <b>\$12,747,353</b>      |

\* Net of Property Tax Administration Cost, which represents the priority portion of admin expenses related to the division of taxes.

**Attachment A** provides an overview of historic assessed values of Project Areas A, B, C, D and E since the Base Year of FY2016-17.

### IRFD No. 1 (Treasure Island) Tax Increment Revenue Bonds

The DDA Financing Plan provides that TICD may request the issuance of debt by the IRFD from time to time. In August 2022, the City completed the first issuance of IRFD No. 1 (Treasure Island) Tax Increment Revenue Bonds in the total principal amount of \$29,390,000, including:

- \$24,270,000 Tax Increment Revenue Bonds, Series 2022A (Facilities Increment) ("2022A Facilities Bonds")
- \$5,120,000 Tax Increment Revenue Bonds, Series 2022B (Housing Increment) ("2022B Housing Bonds")

The 2022A Facilities Bonds and the 2022B Housing Bonds (together, the "2022AB Bonds") are currently outstanding in the total principal amount of \$27,975,000.

In December 2023, the City completed the second issuance of IRFD No. 1 (Treasure Island) Tax Increment Revenue Bonds in the total principal amount of \$9,210,000, including:

- \$7,615,000 Tax Increment Revenue Bonds, Series 2023A (Facilities Increment) ("2023A Facilities Bonds", and, together with the 2022A Facilities Bonds, the "Existing Facilities Bonds")
- \$1,595,000 Tax Increment Revenue Bonds, Series 2023B (Housing Increment) ("2023B Housing Bonds", and, together with the 2022A Housing Bonds, the "Existing Housing Bonds")

The 2023A Facilities Bonds and the 2023B Housing Bonds (together, the "2023AB Bonds") are currently outstanding in the total principal amount of \$8,845,000.

## Current Plan of Finance

The proposed Bond Resolution would authorize the next issuance of tax increment revenue bonds with a total par amount not to exceed \$31,000,000 ("2025AB Bonds" or "Bonds"), to finance facilities costs and affordable housing costs of the Treasure Island Project. The 2025AB Bonds are expected to be designated as follows:

- Tax Increment Revenue Bonds Series 2025A (Facilities Increment) ("2025A Facilities Bonds")
- Tax Increment Revenue Bonds Series 2025B (Housing Increment) ("2025B Housing Bonds")

The proposed 2025A Facilities Bonds would be secured on a parity basis with the Existing Facilities Bonds under an indenture of trust ("Facilities Indenture") for bonds secured by a pledge of the Net Available Facilities Increment ("Facilities Bonds"). The proposed 2025B Housing Bonds would be secured on a parity basis with the Existing Housing Bonds under a separate indenture of trust ("Housing Indenture," and together with the Facilities Indenture, "Indentures") for bonds secured by a pledge of the Net Available Housing Increment ("Housing Bonds"). Additional parity debt may be incurred under the respective Indentures in addition to the 2022AB Bonds, the 2023AB Bonds, and the 2025AB Bonds (together, the "Outstanding Bonds").

The pledge of Conditional City Increment is split between the Facilities Bonds and the Housing Bonds on the same proportional share as the Net Available Increment: 82.5% for Facilities ("Conditional City Facilities Increment") and 17.5% for Housing ("Conditional City Housing Increment").

## Tax Increment Financing Credit Considerations

The proposed Bonds will be sold without a rating by any of the nationally recognized rating agencies ("Non-Rated"). Non-rated tax increment revenue bonds have unique credit considerations and risk factors for investors, as discussed under "Risk Factors" section of the Preliminary Official Statement ("POS") for the Bonds. The City, in consultation with the underwriter and the City's municipal advisor, has discretion to limit the pool of prospective investors to individuals who can manage the potential risks associated with Non-Rated obligations, such as the Bonds. The Bonds may be offered and sold only to Qualified Purchasers who meet certain sophisticated investor criteria, as described in "Transfer Restrictions" of the POS.

The Bonds are limited obligations of the IRFD (not the City) and are secured by and payable solely from the Pledged Tax Increment of the IRFD. Other than the limited pledge of City Conditional Increment within the IRFD, the General Fund of the City is not liable for the payment of principal or interest on the Bonds, nor is any property or the credit of the City pledged to the repayment of the Bonds.

As part of the disclosure for investors included in the Official Statement, the Fiscal Consultant, Keyser Marston Associates, has prepared a report ("Fiscal Consultant Report" or "FCR") detailing the assessed valuation of the Project Areas of the IRFD and summarizing information from the developer.

**Debt Service Coverage.** The City has covenanted to investors to not issue additional parity debt unless revenues are at least 125% of debt service from Pledged Tax Increment, which includes the 8.0% Conditional City Increment (or approximately 109 % of debt service excluding the Conditional City Increment. "Pledged Tax Increment" consists of an allocated share of Net Available Increment plus City Conditional Increment as applicable to each of the Facilities Bonds and the Housing Bonds.

**6 | Resolution Authorizing the Issuance of NTE \$31,000,000 Treasure Island IRFD Tax Increment Revenue Bonds, and Ordinance Appropriating \$5,769,288 for Tax Increment Revenue Housing Bonds Proceeds and Bond Proceed Interest Earnings**

---

Under the Indentures, the City covenants that the Conditional City Increment will be available to repay debt service in the case where the Net Available Increment in a given year is insufficient to pay the debt service requirements on the Outstanding Bonds in that year. Conditional City Increment for one fiscal year is not available to fund a shortfall in Net Available Increment in a subsequent year.

**Bond Structure.** It is anticipated that both the Series 2025A Facilities Bonds and the 2025B Housing Bonds will be structured such that aggregate debt service for all Facilities Bonds and aggregate debt service for all Housing Bonds, respectively, after issuance of Series 2025A Facilities Bonds and Series 2025B Housing Bonds, are substantially level on an annual basis.

**Parity Debt Service Reserve Funds.** Each of the 2025A Facilities Bonds and the 2025B Housing Bonds will contribute to separate cash-funded debt service reserve funds originally funded from proceeds of the Existing Facilities Bonds and the Existing Housing Bonds, respectively. Under the parity debt provisions applicable to the issuance of the 2025A Facilities Bonds and 2025B Housing Bonds, the contribution to the debt service reserve funds is projected to be an amount needed to equal maximum annual debt service for the combination of the respective Existing Facilities Bonds/2025A Facilities Bonds and Existing Housing Bonds/2025B Housing Bonds. Each respective reserve fund is available to repay debt service of the corresponding bonds in the event that Net Available Tax Increment and Conditional City Increment pledged to such bonds are insufficient to cover the debt service requirements of such bonds on a proportional basis. If either respective reserve fund is ever drawn upon for the payment of debt service, each can only be replenished from Net Available Increment as applicable; City Conditional Increment cannot be used for this purpose.

**Use of Proceeds**

Proceeds of the Bonds will (i) be deposited in Facilities and Housing specific project funds to be spent in accordance with the IRFD Financing Plan, discussed further below; (ii) fund separate Facilities and Housing debt service reserve funds for the Bonds, (iii) fund administrative expenses, and (iv) finance costs of issuance.

**Facilities Bonds-** Proceeds of the 2025A Facilities Bonds deposited in the Facilities Project Fund are expected to be used to reimburse TICD for certain geotechnical, demolition and abatement work on Yerba Buena Island and Treasure Island that has been completed by TICD and was necessary for TICD to begin horizontal development. The proceeds of the 2025A Facilities Bonds are also expected to be used to reimburse TICD for certain predevelopment costs, permit fees, subsidy payments paid to TIDA pursuant to the Housing Plan and the construction of public parks that have been completed by TICD.

**Housing Bonds -** Proceeds of the 2025B Housing Bonds deposited in the Housing Project Fund are currently anticipated to be used by TIDA and MOHCD to finance a grant or forgivable loan for the development of a 100-unit senior affordable multifamily housing project. The planned housing project will be a five-story building with 95 1-bedroom units and five 2-bedroom units. The proposed housing development includes approximately six transitional units for legacy households relocating from formerly Navy-owned housing on Treasure Island. Construction is scheduled to begin in late 2025 and is expected to be completed in mid-2028. The project sponsor is Mercy Housing California. The housing project will not be subject to property taxes.

In addition to appropriating the 2025B Housing Project Fund, the Ordinance appropriates interest earnings currently held in the 2022B and 2023B Housing Project Funds (pursuant to the Indenture) to MOHCD for affordable housing projects on Treasure Island.

Table 3 below outlines anticipated sources and uses for the Bonds, based on market conditions as of August 28, 2025.

**Table 3: Estimated Sources & Uses of the 2025A Facilities Bonds & 2025B Housing Bonds**

| Sources:                      | 2025A<br>Facilities Bonds | 2025B<br>Housing Bonds | Total Bonds         |
|-------------------------------|---------------------------|------------------------|---------------------|
| Bond Proceeds                 |                           |                        |                     |
| Estimated Par Amount          | \$20,975,000              | \$4,440,000            | \$25,415,000        |
| Original Issue Discount       | (253,796)                 | (69,444)               | (323,240)           |
| <b>Total Sources</b>          | <b>\$20,721,204</b>       | <b>\$4,370,556</b>     | <b>\$25,091,760</b> |
| Uses:                         |                           |                        |                     |
| Project Fund                  | \$18,627,904              | \$3,927,013            | \$22,554,917        |
| Debt Service Reserve Fund     | 1,324,760                 | 280,859                | 1,605,618           |
| <u>Delivery Date Expenses</u> |                           |                        |                     |
| Cost of Issuance              | 453,915                   | 96,085                 | 550,000             |
| Underwriter's Discount        | 314,625                   | 66,600                 | 381,225             |
| <b>Total Uses</b>             | <b>\$20,721,204</b>       | <b>\$4,370,556</b>     | <b>\$25,091,760</b> |

Source: Stifel, Nicolaus & Company, Inc.

#### **Interest Rate; Projected Debt Service**

Based upon current market conditions, a 30-year term (September 1, 2055) and a true interest cost of 5.84%, which assumes the issuance of both the 2025A Facilities Bonds and 2025B Housing Bonds on a tax-exempt basis, aggregate average annual debt service is estimated to be approximately \$1.9 million. The anticipated total par amount of \$25.4 million is estimated to result in approximately \$29.7 million in interest payments over the life of the Bonds, for total debt service estimated at approximately \$55.1 million.

Actual results will vary depending on market conditions at the time of the sale. The difference between the estimated principal amount of \$25,415,000 and the not to exceed amount of \$31,000,000 is to account for market uncertainty.

#### **Method of Sale**

Given the unique credit characteristics associated with tax increment bonds, a negotiated sale is planned in connection with this transaction. The 2025AB Bonds will be repaid from tax increment revenues from a specific development project which is outside of the City's customary general fund credit profile. Following the completion of competitive Request for Qualifications ("RFQ") process in May 2023, the highest ranked proposer in the Development Finance pool, Stifel, Nicolaus & Company, Incorporated was selected to serve as the Underwriter for the transaction.

The proposed Bond Resolution approves the form of the Bond Purchase Agreement (described further below) which provides the terms of sale of the Bonds by the IRFD. In order to sell the Bonds on a negotiated basis, in accordance with State IRFD Law, the IRFD will sell the bonds first to a third-party statewide joint powers authority, the California Statewide Communities Development Authority ("CSCDA"), of which the City is a member, and then CSCDA will, in turn, sell the Bonds to the Underwriter. Given the risks associated with tax increment bonds without an extensive credit history, a negotiated sale facilitates the marketing of the credit to prospective investors.



## Additional Information

The Bond Resolution and Ordinance are expected to be introduced at the Board of Supervisors meeting on September 16, 2025, and to be heard at the Budget and Finance Committee on October 22, 2025.

The forms of the financing documents related to the Bonds—including the Bond Purchase Agreement, the Supplemental Indentures, the Preliminary Official Statement, the Continuing Disclosure Certificate and related documents—will also be submitted.

***Bond Purchase Agreement:*** The IRFD intends to pursue a fixed rate negotiated sale of the Bonds. The Bond Purchase Agreement details the terms, covenants, and conditions for the sale of the Bonds through the Underwriter, as well as agreements regarding expenses, closing and disclosure documents.

***Second Supplement to the Indentures (Facilities and Housing):*** The proposed Bond Resolution also approves the forms of the Second Supplement to Indentures pursuant to which the Trustee administers and disburses bond payments. The IRFD executed the Indentures in connection with the issuance of the Series 2022AB Bonds, and the Second Supplement to Indentures will apply specifically to the Series 2025AB Bonds. The Indentures, as proposed to be supplemented, provide for the terms of the bond redemption, prepayment provisions, and other related administrative provisions. The Trustee holds the Treasure Island IRFD reserves, all tax increment pledged to the Bonds and the proceeds derived from the sale of the Bonds, and will disburse the proceeds as directed by authorized City representatives.

***Preliminary Official Statement:*** The POS is distributed to investors prior to the sale of the Bonds and provides information for investors in connection with the public offering by the IRFD of the Bonds. The POS describes the Bonds, the Project, including sources and uses of funds; security for the Bonds; risk factors; and other legal matters, among other information. The Fiscal Consultant Report will be attached as an appendix to the Official Statement.

***Final Official Statement:*** The final Official Statement contains the same information as the POS but includes the results of the pricing of the Bonds (i.e., sale results including principal amounts, offering prices, interest rates, and underwriters' compensation).

Under the anti-fraud provisions of the federal securities laws, the City and TIDA are required to ensure that the POS and the Official Statement contain information that is accurate and complete in all material respects. This obligation attaches to the individual members of the governing bodies approving the document as well as City staff charged with preparing the document on behalf of the IRFD. Certain information in the Official Statement will be provided by the Developer, and the Developer will certify in writing about the accuracy of such information. It is important that the information provided by all parties is accurate and complete in all material respects. "Material" in this context means that there is a substantial likelihood that the information would have actual significance in the deliberations of the reasonable investor when deciding whether to buy or sell the Bonds.

The Board and the Mayor, in adopting and approving the Bond Resolution, approve and authorize the use and distribution of the Preliminary and Final Official Statements by the Underwriter. The Controller's Office will certify, on behalf of the City and the IRFD, that the Preliminary and Final Official Statements are "deemed final" as of their respective dates.



9 | Resolution Authorizing the Issuance of NTE \$31,000,000 Treasure Island IRFD Tax Increment Revenue Bonds, and Ordinance Appropriating \$5,769,288 for Tax Increment Revenue Housing Bonds Proceeds and Bond Proceed Interest Earnings

---

**Continuing Disclosure Certificate:** The IRFD covenants to provide certain financial information and operating data relating to the Bonds ("Annual Report") not later than nine months after the end of the fiscal year and to provide notices of the occurrence of certain enumerated events, if material. The Continuing Disclosure Certificate describes the nature of the information to be contained in the Annual Report or the notices of material events. These covenants have been made to assist the Underwriter of the Bonds in complying with the Securities and Exchange Commission Rule 15c2-12(b)(5).

## Anticipated Legislative Timeline

| Milestones                                                           | Dates*                 |
|----------------------------------------------------------------------|------------------------|
| • TIDA Board Meeting                                                 | September 10, 2025     |
| • Introduction of Resolution and Ordinance to the BOS                | September 9, 2025      |
| • Presentation to Capital Planning Committee                         | September 29, 2025     |
| • Budget & Finance Committee for Resolution & Ordinance              | October 22, 2025       |
| • Board Considers Approval of Resolution & Ordinance (First Reading) | October 28, 2025       |
| • Board Considers Approval of Ordinance (Second Reading)             | November 4, 2025       |
| • Sale and Closing of the Bonds                                      | November/December 2025 |
| • Sale and Closing of the Bonds                                      | November/December 2025 |

*\*Please note that dates are estimated unless otherwise noted.*

Your consideration of this matter is greatly appreciated. Please contact Anna Van Degna ([anna.vandegna@sfgov.org](mailto:anna.vandegna@sfgov.org)), Jamie Querubin ([jamie.querubin@sfgov.org](mailto:jamie.querubin@sfgov.org)) or Min Guo ([min.guo@sfgov.org](mailto:min.guo@sfgov.org)) if you have any questions.

# Attachment A

FY2016-17 TO FY2025-26

HISTORIC ASSESSED VALUES SINCE BASE YEAR

TREASURE ISLAND IRFD NO. 1

| Table 7. Historic Assessed Values |                                    |               |               |                                                         |                              |              |                                        |                |
|-----------------------------------|------------------------------------|---------------|---------------|---------------------------------------------------------|------------------------------|--------------|----------------------------------------|----------------|
| Fiscal Year                       | Project Areas Active in FY 2025-26 |               |               | Total Project Areas Active in FY 2025-26 <sup>(1)</sup> | Project Areas Not Yet Active |              | Total All Project Areas <sup>(1)</sup> | Percent Change |
|                                   | Area A                             | Area B        | Area E        |                                                         | Area C                       | Area D       |                                        |                |
| 2016-17 <sup>(1)</sup>            | -                                  | -             | -             | -                                                       | -                            | -            | -                                      |                |
| 2017-18                           | -                                  | -             | -             | -                                                       | -                            | -            | -                                      | n/a            |
| 2018-19                           | 68,568,818                         | 4,883,740     | 577,630       | 74,030,188                                              | 1,768,367                    | 2,848,093    | 78,646,648                             | n/a            |
| 2019-20                           | 70,090,194                         | 5,054,967     | 972,038       | 76,117,199                                              | 1,803,733                    | 2,448,642    | 80,369,574                             | 2.2%           |
| 2020-21                           | 102,085,597                        | 5,155,625     | 991,477       | 108,232,699                                             | 1,839,808                    | 2,497,179    | 112,569,686                            | 40.1%          |
| 2021-22 <sup>(2)</sup>            | 201,114,923                        | 47,700,000    | 25,900,000    | 274,714,923                                             | 1,858,868                    | 2,523,048    | 279,096,839                            | 147.9%         |
| 2022-23                           | 287,081,623                        | 52,177,932    | 33,061,340    | 372,320,895                                             | 1,896,045                    | 31,477,893   | 405,694,833                            | 45.4%          |
| 2023-24                           | 314,688,909                        | 98,331,576    | 73,843,791    | 486,864,276                                             | 1,933,965                    | 32,107,450   | 520,905,691                            | 28.4%          |
| 2024-25                           | 373,495,835                        | 121,915,309   | 166,409,148   | 661,820,292                                             | 1,972,644                    | 32,749,598   | 696,542,534                            | 33.7%          |
| 2025-26                           | \$412,723,876                      | \$263,567,246 | \$172,303,013 | \$848,594,135                                           | \$2,012,096                  | \$33,404,588 | \$884,010,819                          | 26.9%          |

Columns that reflect inclusion of project areas not yet collecting tax increment in FY 2025-26 are shown in grey.

(1) FY 2016-17 is the base year.

(2) Includes FY 2021-22 escape roll assessments representing assessed values added by transfers of ownership that occurred prior to the January 1, 2021 lien date for the FY 2021-22 assessment roll.

(3) All figures in this table represent both total and incremental assessed value, as the base year assessed value is zero.

# Attachment B

## GOOD FAITH ESTIMATES

For purposes of compliance with Section 5852.1 of the California Government Code, the following information are good faith estimates provided by the Underwriter Stifel, Nicolaus & Company Inc., assuming an aggregate bond issuance of \$25,415,000, which is less than the not to exceed authorization of \$31,000,000:

1. True interest cost of the Bonds: 5.84%
2. Finance charge for the Bonds, including all fees and charges for third parties (including underwriter's compensation, municipal advisory fees, co-bond counsel fees, disclosure counsel fees, trustee fees and other payments to third parties): \$931,225.
3. Amount of Bond proceeds expected to be received by the IRFD, net of payments identified in 2 above and any reserve fund or capitalized interest funded with proceeds of the Bonds: \$22,554,917.
4. Total payment amount for the Bonds, being the sum of (a) debt service on the Bonds to final maturity, and (b) any financing costs not paid from proceeds of the Bonds: \$55,148,376.

The information set forth above is based on estimates of prevailing market conditions as of August 28, 2025. Actual results may differ if assumed market conditions change.