

File No. 201026

Committee Item No. \_\_\_\_\_

Board Item No. 74

## COMMITTEE/BOARD OF SUPERVISORS

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Date: \_\_\_\_\_

Board of Supervisors Meeting

Date: September 29, 2020

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Prepared by: Lisa Lew

Date: September 25, 2020

Prepared by: \_\_\_\_\_

Date: \_\_\_\_\_

1 [Conditionally Reversing the Statutory and Categorical Exemption Determination - MTA's  
2 Slow Streets Phase 3]

2

3 **Motion conditionally reversing the determination by the Planning Department that the**  
4 **proposed Municipal Transportation Agency's Slow Streets Phase 3 Project is**  
5 **statutorily and categorically exempt from environmental review, subject to the adoption**  
6 **of written findings of the Board in support of this determination.**

7

8 WHEREAS, July 1, 2020, the Planning Department issued a statutory and categorical  
9 exemption determination for the Municipal Transportation Agency's (MTA's) Slow Streets  
10 Phase 3 (Project) under the California Environmental Quality Act (CEQA, Public Resources  
11 Code, Sections 21,000 et seq.), the CEQA Guidelines (California Code of Regulations Title  
12 14, Sections 15,000 et seq.) and Chapter 31 of the City's Administrative Code; and

13 WHEREAS, The Planning Department found that the Project is exempt from CEQA per  
14 CEQA, Section 21080(b)(4) and the CEQA Guidelines, Section 15269(c), which exempt  
15 projects "specific actions necessary to prevent or mitigate an emergency," as well as per the  
16 categorical exemption for Existing Facilities (CEQA Guidelines, Section 15301(c)), which  
17 includes "minor alterations to existing highways and streets, sidewalks, gutters, bicycle and  
18 pedestrian trails, and similar facilities... that do not create additional automobile lanes;" and

19 WHEREAS, CEQA defines an "emergency" as "a sudden, unexpected occurrence,  
20 involving a clear and imminent danger, demanding immediate attention to prevent or mitigate  
21 loss of, or damage to, life, health, property, or essential public services;" and

22 WHEREAS, On February 25, Mayor London Breed issued a Proclamation Declaring  
23 the Existence of a Local Emergency, finding that the COVID-19 pandemic posed a threat to  
24 the lives, property or welfare of the City and County and its residents; and

25

1           WHEREAS, On March 6, 2020, the San Francisco Health Officer declared a public  
2 health emergency due to the COVID-19 pandemic and subsequently enacted Health Orders  
3 to protect the public health, including Health Order No. C19-07 (Stay Safer at Home), which  
4 requires individuals to maintain six feet of social distance from others not in their household;  
5 and

6           WHEREAS, With Muni service reduced, many San Francisco residents need to walk  
7 and take other travel modes to make essential trips; however, it is difficult to maintain the six  
8 feet of social distance required by the city’s Public Health order C19-07 on many sidewalks,  
9 park paths, and bikeways, especially when passing queues that may exist outside grocery  
10 stores and other essential services; and

11           WHEREAS, Currently, many pedestrians are choosing to walk in the street and are at a  
12 higher risk of being in a collision with a vehicle in the roadway; there is also data showing  
13 drivers are operating at higher and unsafe speeds at this time, which increases the risk for  
14 severe injuries to individuals walking in a collision; and

15           WHEREAS, As a result of the COVID-19 public health emergency, the MTA proposed  
16 the Project to manage traffic speeds and allow roadways to be safely used as a shared space  
17 for foot and bicycle traffic, while also providing adequate space for travelers to maintain 6 feet  
18 separation; and

19           WHEREAS, Vehicle traffic is allowed on these streets but is limited to local (e.g. access  
20 for residents and businesses, to the extent present) and emergency vehicle access; and

21           WHEREAS, Designation of a street as a Slow Street would not adversely affect  
22 operations on Muni routes, as none of the Slow Streets segments are on Muni routes (existing  
23 routes, pre-COVID emergency or COVID Core Service); and

24           WHEREAS, The Slow Street treatment would require no construction or excavation  
25 and would be implemented with the placement of movable surface barriers such as cones, A-

1 frames, plastic traffic diverters and delineators to slow and discourage vehicular through traffic  
2 in order to enable people to safely walk, run, or bike and maintain six feet social distancing in  
3 the streets; and

4 WHEREAS, City and County of San Francisco staff would monitor each street where  
5 implemented to ensure the transportation benefits of Slow Streets are not undermined by  
6 crowding and congregation; and

7 WHEREAS, The changes implemented as part of the Project are temporary in nature,  
8 and will expire 120 days after the City's proclamation of the COVID-19 local emergency  
9 (dated February 25, 2020) is lifted; and

10 WHEREAS, The following segments have been reviewed by MTA staff for feasibility,  
11 but would be reviewed by the Transportation Advisory Staff Committee (TASC) or COVID-  
12 TASC, before implementation, including representatives from the San Francisco Fire  
13 Department prior to project approval: 20th Street from San Bruno Avenue to Pennsylvania  
14 Avenue; Arkansas Street from 23rd to 17th streets; Arlington Street from Roanoke to Randall  
15 streets; Broderick Street from O'Farrell to Page streets; Cabrillo Street from 45th to 23rd  
16 avenues; Capitol Avenue from Ocean Avenue to Alemany Boulevard; Cayuga Avenue from  
17 Naglee Avenue to Rousseau Street; Clay Street from Arguello Boulevard to Steiner Street;  
18 Duncan Street from Diamond Heights Boulevard to Tiffany Avenue; Farallones Street from  
19 Orizaba Avenue to San Jose Avenue; Hearst Avenue from Ridgewood Avenue to Baden  
20 Street; Holly Park Circle; Lakeview/Shields Street from Beverly Street to Brighton Avenue;  
21 Mariposa Street from Texas to Mississippi streets; Minnesota Street from Mariposa to 22nd  
22 streets; Noe Street from 23rd Street to Duboce Avenue; Pacific Avenue from Steiner to Gough  
23 streets; Pierce Street from Hayes Street to Duboce Park (Avenue), and Tompkins Avenue  
24 from Andover Street to Peralta Avenue; and

25 WHEREAS, On July 21, 2020, the MTA Board of Directors approved the Project; and

1           WHEREAS, On July 2, 2020, the Statutory and Categorical Exemption determination  
2 was posted in the Planning Department's website, as required by Chapter 31 of the  
3 Administrative Code; and

4           WHEREAS, On August 20, 2020, an appeal of the Statutory and Categorical  
5 Exemption determination was filed by Mary Miles, on behalf of the Coalition for Adequate  
6 Review (Appellant); and

7           WHEREAS, By memorandum to the Clerk of the Board dated September 3, 2020, the  
8 Planning Department's Environmental Review Officer determined that the appeal was timely  
9 filed; and

10          WHEREAS, On September 29, 2020, this Board held a duly noticed public hearing to  
11 consider the appeal of the exemption determination filed by Appellants; and

12          WHEREAS, In reviewing the appeal of the exemption determination, this Board  
13 reviewed and considered the exemption determination, the appeal letter, the responses to the  
14 appeal documents that the Planning Department prepared, the other written records before  
15 the Board of Supervisors and all of the public testimony made in support of and opposed to  
16 the exemption determination appeal; and

17          WHEREAS, Following the conclusion of the public hearing, the Board of Supervisors  
18 conditionally reversed the exemption determination subject to the adoption of written findings  
19 of the Board in support of such determination based on the written record before the Board of  
20 Supervisors as well as all of the testimony at the public hearing in support of and opposed to  
21 the appeal; and

22          WHEREAS, The written record and oral testimony in support of and opposed to the  
23 appeal and deliberation of the oral and written testimony at the public hearing before the  
24 Board of Supervisors by all parties and the public in support of and opposed to the appeal of  
25

1 the exemption determination is in the Clerk of the Board of Supervisors File No. 201024, and  
2 is incorporated in this motion as though set forth in its entirety; now, therefore, be it

3           MOVED, That this Board of Supervisors conditionally reverses the determination by the  
4 Planning Department that the Project is exempt from environmental review, subject to the  
5 adoption of written findings of the Board in support of this determination.

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# Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor  inquiries"
- 5. City Attorney Request.
- 6. Call File No.  from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.**

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor:

For Clerk's Use Only