

File No. 220694

Committee Item No. 6

Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Budget and Appropriations Committee Date June 22, 2022

Board of Supervisors Meeting Date _____

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- Motion
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OTHER (Use back side if additional space is needed)

- AAO Administrative Provisions FY2022-2023 and FY2023-2024
- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____

Completed by: Brent Jalipa Date June 17, 2022

Completed by: Brent Jalipa Date _____

1 Note: Additions are *single-underline italics Times New Roman*;
2 deletions are ~~*striketthrough italics Times New Roman*~~.
3 Board amendment additions are double underlined.
4 Board amendment deletions are ~~striketthrough normal~~.

5 BE IT ORDAINED BY THE PEOPLE OF THE CITY AND COUNTY OF SAN FRANCISCO.

6 **SECTION 3. General Authority.**

7 The Controller is hereby authorized and directed to set up appropriate accounts for the
8 items of receipts and expenditures appropriated herein.

9
10 **SECTION 3.1 Two-Year Budget.**

11 For departments for which the Board of Supervisors has authorized, or the Charter requires,
12 a fixed two-year budget, appropriations in this ordinance shall be available for allotment by
13 the Controller on July 1st of the fiscal year in which appropriations have been approved.
14 The Controller is authorized to adjust the two-year budget to reflect transfers and
15 substitutions consistent with City's policies and restrictions for such transfers. The Controller
16 is further authorized to make adjustments to the second year budgets consistent with
17 Citywide estimates for salaries, fringe benefits, and work orders.

18
19 **SECTION 4. Interim Budget Provisions.**

20 All funds for equipment and new capital improvements shall be held in reserve until final
21 action by the Board of Supervisors. No new equipment or capital improvements shall be
22 authorized during the interim period other than equipment or capital improvements that, in
23 the discretion of the Controller, is reasonably required for the continued operation of existing
24 programs or projects previously approved by the Board of Supervisors. Authorization for the
25 purchase of such equipment may be approved by the Board of Supervisors.

1 During the period of the interim annual appropriation ordinance and interim annual salary
2 ordinance, no transfer of funds within a department shall be permitted without approval of
3 the Controller, Mayor's Budget Director and the Chair of the Budget and Finance
4 Committee.

5
6 When the Budget and Finance Committee or Budget and Appropriations Committee
7 reserves selected expenditure items pending receipt of additional information from
8 departments, upon receipt of the required information to the satisfaction of that committee,
9 the Controller may release the previously reserved funds with no further action required by
10 the Board of Supervisors.

11
12 If the Budget and Finance Committee or Budget and Appropriations Committee
13 recommends a budget that increases funding that was deleted in the Mayor's Budget, the
14 Controller shall have the authority to continue to pay these expenses until final passage of
15 the budget by the Board of Supervisors, and approval of the budget by the Mayor.

16
17 **SECTION 4.1 Interim Budget – Positions.**
18 No new position may be filled in the interim period with the exception of those positions
19 which in the discretion of the Controller are critical for the operation of existing programs or
20 for projects previously approved by the Board of Supervisors or are required for emergency
21 operations or where such positions would result in a net increase in revenues or where such
22 positions are required to comply with law. New positions shall be defined as those positions
23 that are enumerated in the Mayor's budget for the current fiscal year but were not
24 enumerated in the appropriation and salary ordinances for the prior fiscal year, as amended,
25 through June 30 of the prior fiscal year. In the event the Mayor has approved the

1 reclassification of a position in the department's budget for the current fiscal year, the
2 Controller shall process a temporary or "tx" requisition at the request of the department and
3 subject to approval of the Human Resources Director. Such action will allow for the
4 continued employment of the incumbent in his or her former position pending action by the
5 Board of Supervisors on the proposed reclassifications.

6
7 If the Budget and Finance Committee or Budget and Appropriations Committee of the Board
8 of Supervisors recommends a budget that reinstates positions that were deleted in the
9 Mayor's Budget, the Controller and the Human Resources Director shall have the authority
10 to continue to employ and pay the salaries of the reinstated positions until final passage of
11 the budget by the Board of Supervisors, and approval of the budget by the Mayor.

12
13 **SECTION 5. Transfers of Functions and Duties.**

14 Where revenues for any fund or department are herein provided by transfer from any other
15 fund or department, or where a duty or a performance has been transferred from one
16 department to another, the Controller is authorized and directed to make the related transfer
17 of funds, provided further, that where revenues for any fund or department are herein
18 provided by transfer from any other fund or department in consideration of departmental
19 services to be rendered, in no event shall such transfer of revenue be made in excess of the
20 actual cost of such service.

21
22 Where a duty or performance has been transferred from one department to another or
23 departmental reorganization is effected as provided in the Charter, in addition to any
24 required transfer of funds, the Controller and Human Resources Director are authorized to
25 make any personnel transfers or reassignments between the affected departments and

1 appointing officers at a mutually convenient time, not to exceed 100 days from the effective
2 date of the ordinance or Mayoral memorandum transferring the duty or function. The
3 Controller, the Human Resources Director and Clerk of the Board of Supervisors, with
4 assistance of the City Attorney, are hereby authorized and directed to make such changes
5 as may be necessary to conform all applicable ordinances to reflect said reorganization,
6 transfer of duty or performance between departments.

7

8 **SECTION 5.1 Agencies Organized under One Department.**

9 Where one or more offices or agencies are organized under a single appointing officer or
10 department head, the component units may continue to be shown as separate agencies for
11 budgeting and accounting purposes to facilitate reporting. However, the entity shall be
12 considered a single department for purposes of employee assignment and seniority,
13 position transfers, and transfers of monies among funds within the department, and
14 reappropriation of funds.

15

16 **SECTION 5.2 Continuing Funds Appropriated.**

17 In addition to the amount provided from taxes, the Controller shall make available for
18 expenditure the amount of actual receipts from special funds whose receipts are
19 continuously appropriated as provided in the Municipal Codes.

20

21

22 **SECTION 5.3 Multi-Year Revenues.**

23 In connection with money received in one fiscal year for departmental services to be
24 performed in a subsequent year, the Controller is authorized to establish an account for
25 depositing revenues which are applicable to the ensuing fiscal year, said revenue shall be

1 carried forward and become a part of the funds available for appropriation in said ensuing
2 fiscal year.

3

4 **SECTION 5.4 Contracting Funds.**

5 All money received in connection with contracts under which a portion of the moneys
6 received is to be paid to the contractors and the remainder of the moneys received inures to
7 the City and County shall be deposited in the Treasury.

8

9 (a) That portion of the money received that under the terms of the contract inures to the
10 City and County shall be deposited to the credit of the appropriate fund.

11

12 (b) That portion of the money received that under the terms of the contracts is to be paid
13 to the contractor shall be deposited in special accounts and is hereby appropriated for said
14 purposes.

15

16 **SECTION 5.5 Real Estate Services.**

17 Rents received from properties acquired or held in trust for specific purposes are hereby
18 appropriated to the extent necessary for maintenance of said properties, including services
19 of the General Services Agency.

20

21 Moneys received from lessees, tenants or operators of City-owned property for the specific
22 purpose of real estate services relative to such leases or operating agreements are hereby
23 appropriated to the extent necessary to provide such services.

24

25

1 **SECTION 5.6 Collection Services.**

2 In any contracts for the collection of unpaid bills for services rendered to clients, patients or
3 both by the Department of Public Health in which said unpaid bills have not become
4 delinquent pursuant to Article V of Chapter 10 of the Administrative Code, the Controller is
5 hereby authorized to adjust the estimated revenues and expenditures of the various
6 divisions and institutions of the Department of Public Health to record such recoveries. Any
7 percentage of the amounts, not to exceed 25 percent, recovered from such unpaid bills by a
8 contractor is hereby appropriated to pay the costs of said contract. The Controller is
9 authorized and is hereby directed to establish appropriate accounts to record total
10 collections and contract payments relating to such unpaid bills.

11

12 **SECTION 5.7 Contract Amounts Based on Savings.**

13 When the terms of a contract provide for payment amounts to be determined by a
14 percentage of cost savings or previously unrecognized revenues, such amounts as are
15 actually realized from either said cost savings or unrecognized revenues are hereby
16 appropriated to the extent necessary to pay contract amounts due. The Controller is
17 authorized and is hereby directed to establish appropriate accounts to record such
18 transactions.

19

20 **SECTION 5.8 Collection and Legal Services.**

21 In any contracts between the City Attorney's Office and outside counsel for legal services in
22 connection with the prosecution of actions filed on behalf of the City or for assistance in the
23 prosecution of actions that the City Attorney files in the name of the People, where the fee
24 to outside counsel is contingent on the recovery of a judgment or other monies by the City
25 through such action, the Controller is hereby authorized to adjust the estimated revenues
and expenditures of the City Attorney's Office to record such recoveries. A percentage of

1 such recoveries, not to exceed 25 percent plus the amount of any out-of-pocket costs the
2 Controller determines were actually incurred to prosecute such action, is hereby
3 appropriated from the amount of such recoveries to pay the contingent fee due to such
4 outside counsel under said contract and any costs incurred by the City or outside counsel in
5 prosecuting the action. The Controller is authorized and hereby directed to establish
6 appropriate accounts to record total collections and contingent fee and cost payments
7 relating to such actions. The City Attorney as verified by the Controller shall report to the
8 Board of Supervisors annually on the collections and costs incurred under this provision,
9 including the case name, amount of judgment, the fund which the judgment was deposited,
10 and the total cost of and funding source for the legal action.

11

12 **SECTION 6. Bond Interest and Redemption.**

13 In the event that estimated receipts from other than utility revenues, but including amounts
14 from ad-valorem taxes, shall exceed the actual requirements for bond interest and
15 redemption, said excess shall be transferred to a General Bond Interest and Redemption
16 Reserve account. The Bond Interest and Redemption Reserve is hereby appropriated to
17 meet debt service requirements including printing of bonds, cost of bond rating services and
18 the legal opinions approving the validity of bonds authorized to be sold not otherwise
19 provided for herein.

20

21 Issuance, legal and financial advisory service costs, including the reimbursement of
22 departmental services in connection therewith, for debt instruments issued by the City and
23 County, to the extent approved by the Board of Supervisors in authorizing the debt, may be

24

25 paid from the proceeds of such debt and are hereby appropriated for said purposes.

1 **SECTION 7. Allotment Controls.**

2 Since several items of expenditures herein appropriated are based on estimated receipts,
3 income or revenues which may not be fully realized, it shall be incumbent upon the
4 Controller to establish a schedule of allotments, of such duration as the Controller may
5 determine, under which the sums appropriated to the several departments shall be
6 expended. The Controller shall revise such revenue estimates periodically. If such revised
7 estimates indicate a shortage, the Controller shall hold in reserve an equivalent amount of
8 the corresponding expenditure appropriations set forth herein until the collection of the
9 amounts as originally estimated is assured, and in all cases where it is provided by the
10 Charter that a specified or minimum tax shall be levied for any department the amount of
11 appropriation herein provided derived from taxes shall not exceed the amount actually
12 produced by the levy made for such department.

13

14 The Controller in issuing payments or in certifying contracts, purchase orders or other
15 encumbrances pursuant to Section 3.105 of the Charter, shall consider only the allotted
16 portions of appropriation items to be available for encumbrance or expenditure and shall not
17 approve the incurring of liability under any allotment in excess of the amount of such
18 allotment. In case of emergency or unusual circumstances which could not be anticipated at
19 the time of allotment, an additional allotment for a period may be made on the
20 recommendation of the department head and the approval of the Controller. After the
21 allotment schedule has been established or fixed, as heretofore provided, it shall be
22 unlawful for any department or officer to expend or cause to be expended a sum greater
23 than the amount set forth for the particular activity in the allotment schedule so established,
24
25 unless an additional allotment is made, as herein provided.

1 Allotments, liabilities incurred and expenditures made under expenditure appropriations
2 herein enumerated shall in no case exceed the amount of each such appropriation, unless
3 the same shall have been increased by transfers or supplemental appropriations made in
4 the manner provided by Section 9.105 of the Charter.

5

6 **SECTION 7.1 Prior Year Encumbrances.**

7 The Controller is hereby authorized to establish reserves for the purpose of providing funds
8 for adjustments in connection with liquidation of encumbrances and other obligations of prior
9 years.

10

11 **SECTION 7.2 Equipment Purchases.**

12 Funds for the purchase of items of equipment having a significant value of over \$5,000 and
13 a useful life of three years and over shall only be purchased from appropriations specifically
14 provided for equipment or lease-purchased equipment, including equipment from capital
15 projects. Departments may purchase additional or replacement equipment from previous
16 equipment or lease-purchase appropriations, or from citywide equipment and other non-
17 salary appropriations, with approval of the Mayor's Office and the Controller.

18

19 Where appropriations are made herein for the purpose of replacing automotive and other
20 equipment, the equipment replaced shall be surrendered to the General Services Agency
21 and shall be withdrawn from service on or before delivery to departments of the new
22 automotive equipment. When the replaced equipment is sold, in lieu of being traded-in, the
23 proceeds shall be deposited to a revenue account of the related fund. Provided, however,
24 that so much of said proceeds as may be required to affect the purchase of the new
25 equipment is hereby appropriated for the purpose. Funds herein appropriated for
automotive equipment shall not be used to buy a replacement of any automobile superior in

1 class to the one being replaced unless it has been specifically authorized by the Board of
2 Supervisors in the making of the original appropriation.

3
4 Appropriations of equipment from current funds shall be construed to be annual
5 appropriations and unencumbered balances shall lapse at the close of the fiscal year.

6
7 **SECTION 7.3 Enterprise Deficits.**

8 Funds appropriated herein to meet estimated enterprise deficits shall be made available to
9 each such enterprise only to the extent that an actual deficit shall exist and not to exceed
10 the amount herein provided. Any amount not required for the purpose of meeting an
11 enterprise fund deficit shall be transferred back to the General Fund at the end of each
12 fiscal year unless otherwise appropriated by ordinance.

13
14 **SECTION 8. Expenditure Estimates.**

15 Where appropriations are made for specific projects or purposes which may involve the
16 payment of salaries or wages, the head of the department to which such appropriations are
17 made, or the head of the department authorized by contract or interdepartmental order to
18 make expenditures from each such appropriation, shall file with the Controller, when
19 requested, an estimate of the amount of any such expenditures to be made during the
20 ensuing period.

21
22 **SECTION 8.1 State and Federal Funds.**

23 The Controller is authorized to increase Federal and State funds that may be claimed due to
24 new General Fund expenditures appropriated by the Board of Supervisors. The Human
25 Resources Director is authorized to add civil service positions required to implement the
programs authorized by these funds. The Controller and the Human Resources Director

1 shall report to the Board of Supervisors any actions taken under this authorization before
2 the Board acts on the Annual Appropriation and Annual Salary Ordinances.

3

4 **SECTION 8.2 State and Federal Funding Restorations.**

5 If additional State or Federal funds are allocated to the City and County of San Francisco to
6 backfill State reductions, the Controller shall backfill any funds appropriated to any program
7 to the General Reserve.

8

9 **SECTION 8.3 Process for Addressing General Fund Revenue Shortfalls**

10 Upon receiving Controller estimates of revenue shortfalls that exceed the value of the
11 General Reserve and any other allowances for revenue shortfalls in the adopted City
12 budget, the Mayor shall inform the Board of Supervisors of actions to address this shortfall.
13 The Board of Supervisors may adopt an ordinance to reflect the Mayor's proposal or
14 alternative proposals in order to balance the budget.

15

16 **SECTION 9. Interdepartmental Services.**

17 The Controller is hereby authorized and directed to prescribe the method to be used in
18 making payments for interdepartmental services in accordance with the provisions of
19 Section 3.105 of the Charter, and to provide for the establishment of interdepartmental
20 reserves which may be required to pay for future obligations which result from current
21 performances. Whenever in the judgment of the Controller, the amounts which have been
22 set aside for such purposes are no longer required or are in excess of the amount which is
23 then currently estimated to be required, the Controller shall transfer the amount no longer
24 required to the fund balance of the particular fund of which the reserve is a part. Provided
25 further that no expenditure shall be made for personnel services, rent, equipment and

1 capital outlay purposes from any interdepartmental reserve or work order fund without
2 specific appropriation by the Board of Supervisors.

3

4 The amount detailed in departmental budgets for services of other City departments cannot
5 be transferred to other spending categories without prior agreement from both the
6 requesting and performing departments.

7

8 The Controller, pursuant to the provisions of Charter Section 3.105, shall review and may
9 adjust charges or fees for services that may be authorized by the Board of Supervisors for
10 the administration of the Technology Marketplace. Such fees are hereby appropriated for
11 that purpose.

12

13 **SECTION 10. Positions in the City Service.**

14 Department heads shall not make appointments to any office or position until the Controller
15 shall certify that funds are available.

16

17 Funds provided herein for salaries or wages may, with the approval of the Controller, be
18 used to provide for temporary employment when it becomes necessary to replace the
19 occupant of a position while on extended leave without pay, or for the temporary filling of a
20 vacancy in a budgeted position. The Controller is authorized to approve the use of existing
21 salary appropriations within departments to fund permanent appointments of up to six
22 months to backfill anticipated vacancies to ensure implementation of successful succession
23 plans and to facilitate the transfer of mission critical knowledge. The Controller shall provide
24 a report to the Board of Supervisors every six months enumerating permanent positions
25 created under this authority.

1 Appointments to seasonal or temporary positions shall not exceed the term for which the
2 Controller has certified the availability of funds.

3

4 The Controller shall be immediately notified of a vacancy occurring in any position.

5

6 **SECTION 10.1 Positions, Funds, and Transfers for Specific Purposes.**

7 Funds for personnel services may be transferred from any legally available source on the
8 recommendation of the department head and approval by the City Administrator, Board or
9 Commission, for departments under their respective jurisdiction, and on authorization of the
10 Controller with the prior approval of the Human Resources Director for:

11

12 (a) Lump sum payments to officers, employees, police officers and fire fighters other
13 than elective officers and members of boards and commissions upon death or retirement or
14 separation caused by industrial accident for accumulated sick leave benefits in accordance
15 with Civil Service Commission rules.

16

17 (b) Payment of the supervisory differential adjustment, out of class pay or other
18 negotiated premium to employees who qualify for such adjustment provided that the transfer
19 of funds must be made from funds currently available in departmental personnel service
20
21 appropriations.

22

23 (c) Payment of any legal salary or fringe benefit obligations of the City and County
24 including amounts required to fund arbitration awards.

25

1 (d) The Controller is hereby authorized to adjust salary appropriations for positions
2 administratively reclassified or temporarily exchanged by the Human Resources Director
3 provided that the reclassified position and the former position are in the same functional
4 area.

5
6 (e) Positions may be substituted or exchanged between the various salary
7 appropriations or position classifications when approved by the Human Resources Director
8 as long as said transfers do not increase total departmental personnel service
9 appropriations.

10
11 (f) The Controller is hereby authorized and directed upon the request of a department
12 head and the approval by the Mayor's Office to transfer from any legally available funds
13 amounts needed to fund legally mandated salaries, fringe benefits and other costs of City
14 employees. Such funds are hereby appropriated for the purpose set forth herein.

15
16 (g) The Controller is hereby authorized to transfer any legally available funds to adjust
17 salary and fringe benefit appropriations as required under reclassifications recommended by
18 the Human Resources Director and approved by the Board of Supervisors in implementing
19 the Management Compensation and Classification Plan.

20
21 Amounts transferred shall not exceed the actual amount required including the cost to the
22 City and County of mandatory fringe benefits.

23
24 (h) Pursuant to California Labor Code Section 4850.4, the Controller is authorized to
25 make advance payments from departments' salary accounts to employees participating in
CalPERS who apply for disability retirement. Repayment of these advanced disability

1 retirement payments from CalPERS and from employees are hereby appropriated to the
2 departments' salary account.

3
4 (i) For purposes of defining terms in Administrative Code Section 3.18, the Controller is
5 authorized to process transfers where such transfers are required to administer the budget
6 through the following certification process: In cases where expenditures are reduced at the
7 level of appropriation control during the Board of Supervisors phase of the budget process,
8 the Chair of the Budget and Finance Committee, on recommendation of the Controller, may
9 certify that such a reduction does not reflect a deliberate policy reduction adopted by the
10 Board. The Mayor's Budget Director may similarly provide such a certification regarding
11 reductions during the Mayor's phase of the budget process.

12
13 (j) Department travel budgets shall be considered as line-item appropriations for the
14 purposes of administration for Administrative Code Section 3.18 and Charter Section
15 9.113(c) governing limitations on transfer of appropriated funds.

16

17 **SECTION 10.2 Professional Services Contracts.**

18 Funds appropriated for professional service contracts may be transferred to the account for
19 salaries on the recommendation of the department head for the specific purpose of using
20 City personnel in lieu of private contractors with the approval of the Human Resources
21 Director and the Mayor and the certification by the Controller that such transfer of funds
22 would not increase the cost of government.

23

24 **SECTION 10.3 Surety Bond Fund Administration.**

25 The Controller is hereby authorized to allocate funds from capital project appropriations to
the San Francisco Self-Insurance Surety Bond Fund, as governed by Administrative Code

1 Section 10.100-317 and in accordance with amounts determined pursuant to Administrative
2 Code Section 14B.16.

3

4 **SECTION 10.4 Salary Adjustments, Memoranda of Understanding (MOUs).**

5 The Controller is authorized and directed to transfer from the Salary and Benefits Reserve,
6 or any legally available funds, amounts necessary to adjust appropriations for salaries and
7 related mandatory fringe benefits of employees whose compensation is pursuant to Charter
8 Sections A8.403 (Registered Nurses), A8.404 (Transit Operators), A8.409 (Miscellaneous
9 Employees), A8.405 and A8.590-1 through A8.590-5 (Police and Firefighters), revisions to
10 State Law, and/or collective bargaining agreements adopted pursuant to the Charter or
11 arbitration award. The Controller and Human Resources Director are further authorized and
12 directed to adjust the rates of compensation to reflect current pay rates for any positions
13 affected by the foregoing provisions.

14

15 Adjustments made pursuant to this section shall reflect only the percentage increase
16 required to adjust appropriations to reflect revised salary and other pay requirements above
17 the funding level established in the base and adopted budget of the
18 respective departments.

19

20 The Controller is authorized and directed to transfer from reserves or any legally available
21 funds amounts necessary to provide costs of non-salary benefits in ratified Memoranda of
22 Understanding or arbitration awards. The Controller's Office shall report to the Budget and
23 Finance Committee or Budget and Appropriations Committee on the status of the Salary
24 and Benefits Reserve, including amounts transferred to individual City departments and
25 remaining Reserve balances, as part of the Controller's Six and Nine Month Budget Status
Reports.

1

2 SECTION 10.5 MOUs to be Reflected in Department Budgets.

3 Should the City and County adopt an MOU with a recognized employee bargaining
4 organization during the fiscal year which has fiscal effects, the Controller is authorized and
5 directed to reflect the budgetary impact of said MOU in departmental appropriations by
6 transferring amounts to or from the Salary and Benefits Reserve, or, for self-supporting or
7 restricted funds, to or from the respective unappropriated fund balance account. All amounts
8 transferred pursuant to this section are hereby appropriated for the purpose.

9

10 SECTION 10.6 Funding Memoranda of Understanding (MOUs).

11 Whenever the Board of Supervisors has ratified by ordinance or resolution Memoranda of
12 Understanding with recognized employee organizations or an arbitration award has become
13 effective, and said memoranda or award contains provisions requiring the expenditure of
14 funds, the Controller, on the recommendation of the Human Resources Director, shall
15 reserve sufficient funds to comply with such provisions and such funds are hereby
16 appropriated for such purposes. The Controller is hereby authorized to make such transfers
17 from funds hereby reserved or legally available as may be required to make funds available
18 to departments to carry out the purposes required by the Memoranda of Understanding or

19

20 arbitration award.

21

22 SECTION 10.7 Fringe Benefit Rate Adjustments.

23 Appropriations herein made for fringe benefits may be adjusted by the Controller to reflect
24 revised amounts required to support adopted or required contribution rates. The Controller
25 is authorized and is hereby directed to transfer between departmental appropriations and
the General Reserve or other unappropriated balance of funds any amounts resulting from

1 adopted or required contribution rates and such amounts are hereby appropriated to said
2 accounts.

3
4 When the Controller determines that prepayment of the employer share of pension
5 contributions is likely to be fiscally advantageous, the Controller is authorized to adjust
6 appropriations and transfers in order to make and reconcile such prepayments.

7
8 **SECTION 10.8 Police Department Uniformed Positions.**

9 Positions in the Police Department for each of the various ranks that are filled based on the
10 educational attainment of individual officers may be filled interchangeably at any level within
11 the rank (e.g., Patrol Officer Q2, Q3 or Q4, Sergeant Q50, Q51, Q52). The Controller and
12 Human Resources Director are hereby authorized to adjust payrolls, salary ordinances and
13 other documents, where necessary, to reflect the current status of individual employees;
14 provided however, that nothing in this section shall authorize an increase in the total number
15 of positions allocated to any one rank or to the Police Department.

16
17 **SECTION 10.9 Holidays, Special Provisions.**

18 Whenever any day is declared to be a holiday by proclamation of the Mayor after such day
19 has heretofore been declared a holiday by the Governor of the State of California or the
20 President of the United States, the Controller, with the approval of the Mayor's Office, is
21 hereby authorized to make such transfer of funds not to exceed the actual cost of said
22 holiday from any legally available funds.

23
24 **SECTION 10.10 Litigation Reserve, Payments.**

25 The Controller is authorized and directed to transfer from the Reserve for Litigation Account
for General Fund supported departments or from any other legally available funds for other

1 funds, amounts required to make payments required to settle litigation against the City and
2 County of San Francisco that has been recommended by the City Attorney and approved by
3 the Board of Supervisors in the manner provided in the Charter. Such funds are hereby
4 appropriated for the purposes set forth herein.

5
6 Amounts required to pay settlements of claims or litigation involving the Public Utilities
7 Commission are hereby appropriated from the Public Utilities Commission Wastewater
8 Enterprise fund balance or the Public Utilities Commission Water Enterprise fund balance,
9 as appropriate, for the purpose of paying such settlements following final approval of those
10 settlements by resolution or ordinance.

11
12 **SECTION 10.11 Changes in Health Services Eligibility.**
13 Should the Board of Supervisors amend Administrative Code Section 16.700 to change the
14 eligibility in the City's Health Service System, the Controller is authorized and directed to
15 transfer from any legally available funds or the Salary and Fringe Reserve for the amount
16 necessary to provide health benefit coverage not already reflected in the departmental
17 budgets.

18
19 **Section 10.12 Workers' Compensation Alternative Dispute Resolution Program**
20 Resolutions 85-19 and 86-19 authorized the Department of Human Resources to enter
21 Workers' Compensation Alternative Dispute Resolution (ADR) Labor-Management
22 Agreements with the San Francisco Firefighters' Association, Local 798, and San Francisco
23 Police Officers Association, respectively. These Agreements require the City to allocate an
24 amount equal to 50% of the ADR program estimated net savings, as determined by
25 actuarial report, for the benefit of active employees. The Controller is authorized and
directed to transfer from any legally available funds the amount necessary to make the

1 required allocations. This provision will terminate if the parties agree to terminate the
2 Agreements.

3

4 **SECTION 11. Funds Received for Special Purposes, Trust Funds.**

5 The Controller is hereby authorized and directed to continue the existing special and trust
6 funds, revolving funds, and reserves and the receipts in and expenditures from each such
7 fund are hereby appropriated in accordance with law and the conditions under which each
8 such fund was established.

9

10 The Controller is hereby authorized and directed to set up additional special and trust funds
11 and reserves as may be created either by additional grants and bequests or under other
12 conditions, and the receipts in each fund are hereby appropriated in accordance with law for
13 the purposes and subject to the conditions under which each such fund was established.

14

15 **SECTION 11.1 Special and Trust Funds Appropriated.**

16 Whenever the City and County of San Francisco shall receive for a special purpose from the
17 United States of America, the State of California, or from any public or semi-public agency,
18 or from any private person, firm or corporation, any moneys, or property to be converted into
19 money, the Controller shall establish a special fund or account evidencing the said moneys
20 so received and specifying the special purposes for which they have been received and for
21 which they are held, which said account or fund shall be maintained by the Controller as
22 long as any portion of said moneys or property remains.

23

24 Recurring grant funds which are detailed in departmental budget submissions and approved
25 by the Mayor and Board of Supervisors in the annual budget shall be deemed to have met
the requirements of Administrative Code Section 10.170 for the approval to apply for,

1 receive and expend said funds and shall be construed to be funds received for a specific
2 purpose as set forth in this section. Positions specifically approved by granting agencies in
3 said grant awards may be filled as though said positions were included in the annual budget
4 and Annual Salary Ordinance, provided however that the tenure of such positions shall be
5 contingent on the continued receipt of said grant funds. Individual grants may be adjusted
6 by the Controller to reflect actual awards made if granting agencies increase or decrease
7 the grant award amounts estimated in budget submissions.

8
9 The expenditures necessary from said funds or said accounts as created herein, in order to
10 carry out the purpose for which said moneys or orders have been received or for which said
11 accounts are being maintained, shall be approved by the Controller and said expenditures
12 are hereby appropriated in accordance with the terms and conditions under which said
13 moneys or orders have been received by the City and County of San Francisco, and in
14 accordance with the conditions under which said funds are maintained.

15
16 The Controller is authorized to adjust transfers to the San Francisco Capital Planning Fund,
17 established by Administrative Code Section 10.100-286, to account for final capital project
18 planning expenditures reimbursed from approved sale of bonds and other long term
19 financing instruments.

20
21 **SECTION 11.2 Insurance Recoveries.**
22 Any moneys received by the City and County of San Francisco pursuant to the terms and
23 conditions of any insurance policy are hereby appropriated and made available to the
24 general city or specific departments for associated costs or claims.

25
SECTION 11.3 Bond Premiums.

1 Premiums received from the sale of bonds are hereby appropriated for bond interest and
2 redemption purposes of the issue upon which it was received.

3

4 **SECTION 11.4 Ballot Arguments.**

5 Receipts in and expenditures for payment for the printing of ballot arguments, are hereby
6 appropriated in accordance with law and the conditions under which this appropriation is
7 established.

8

9 **SECTION 11.5 Tenant Overtime.**

10 Whenever employees of departments are required to work overtime on account of services
11 required by renters, lessees or tenants of City-owned or occupied properties, or recipients of
12 services from City departments, the cost of such overtime employment shall be collected by
13 the departments from the requesters of said services and shall be deposited with the
14 Treasurer to the credit of departmental appropriations. All moneys deposited therein are
15 hereby appropriated for such purpose.

16

17 **SECTION 11.6 Refunds.**

18 The Controller is hereby authorized and directed to set up appropriations for refunding
19 amounts deposited in the Treasury in excess of amounts due, and the receipts and
20 expenditures from each are hereby appropriated in accordance with law. Whereby State
21 statute, local ordinance or court order, interest is payable on amounts to be refunded, in the
22 absence of appropriation therefore, such interest is herewith appropriated from the
23 unappropriated interest fund or interest earnings of the fund involved. The Controller is
24 authorized, and funds are hereby appropriated, to refund overpayments and any mandated
25 interest or penalties from State, Federal and local agencies when audits or other financial
analyses determine that the City has received payments in excess of amounts due.

1

2 SECTION 11.7 Arbitrage.

3 The Controller is hereby authorized and directed to refund excess interest earnings on bond
4 proceeds (arbitrage) when such amounts have been determined to be due and payable
5 under applicable Internal Revenue Service regulations. Such arbitrage refunds shall be
6 charged in the various bond funds in which the arbitrage earnings were recorded and such
7 funds are hereby appropriated for the purpose.

8

9 SECTION 11.8 Damage Recoveries.

10 Moneys received as payment for damage to City-owned property and equipment are hereby
11 appropriated to the department concerned to pay the cost of repairing such equipment or
12 property. Moneys received as payment for liquidated damages in a City-funded project are
13 appropriated to the department incurring costs of repairing or abating the damages. Any
14 excess funds, and any amount received for damaged property or equipment which is not to
15 be repaired shall be credited to a related fund.

16

17 SECTION 11.9 Purchasing Damage Recoveries.

18 That portion of funds received pursuant to the provisions of Administrative Code Section
19 21.33 - failure to deliver article contracted for - as may be needed to affect the required
20 procurement are hereby appropriated for that purpose and the balance, if any, shall be
21 credited the related fund.

22

23 SECTION 11.10 Off-Street Parking Guarantees.

24 Whenever the Board of Supervisors has authorized the execution of agreements with
25 corporations for the construction of off-street parking and other facilities under which the
City and County of San Francisco guarantees the payment of the corporations' debt service

1 or other payments for operation of the facility, it shall be incumbent upon the Controller to
2 reserve from parking meter or other designated revenues sufficient funds to provide for such
3 guarantees. The Controller is hereby authorized to make payments as previously
4 guaranteed to the extent necessary and the reserves approved in each Annual
5 Appropriation Ordinance are hereby appropriated for the purpose. The Controller shall notify
6 the Board of Supervisors annually of any payments made pursuant to this Section.

7

8 **SECTION 11.11 Hotel Tax – Special Situations.**

9 The Controller is hereby authorized and directed to make such interfund transfers or other
10 adjustments as may be necessary to conform budget allocations to the requirements of the
11 agreements and indentures of the 1994 Lease Revenue and/or San Francisco
12 Redevelopment Agency Hotel Tax Revenue Bond issues.

13

14 **SECTION 11.12 Local Transportation Agency Fund.**

15 Local transportation funds are hereby appropriated pursuant to the Government Code.

16

17 **SECTION 11.13 Insurance.**

18 The Controller is hereby authorized to transfer to the Risk Manager any amounts indicated
19 in the budget estimate and appropriated hereby for the purchase of insurance or the
20 payment of insurance premiums.

21

22 **SECTION 11.14 Grants to Departments of Disability and Aging ~~and Adult~~ Services,
23 Child Support Services, and Homelessness and Supportive Housing, and Children,
24 Youth and their Families**

25 The Department of Disability and Aging Services and the Department of Child Support
Services are authorized to receive and expend available federal and state contributions and

1 grant awards for their target populations. The Controller is hereby authorized and directed to
2 make the appropriate entries to reflect the receipt and expenditure of said grant award funds
3 and contributions. The Department of Homelessness and Supportive Housing is authorized
4 to apply surpluses among subgrants within master HUD grants to shortfalls in other
5 subgrants. The Department of Children, Youth and Their Families is authorized to receive
6 and expend funds in instances where funds from grants appropriated herein are not fixed
7 and exceed the estimates contained in the budget.

8

9 **SECTION 11.15 FEMA, OES, Other Reimbursements.**

10 Whenever the City and County recovers funds from any federal or state agency as
11 reimbursement for the cost of damages resulting from earthquakes and other disasters for
12 which the Mayor has declared a state of emergency, such funds are hereby appropriated for
13 the purpose. The Controller is authorized to transfer such funds to the credit of the
14 departmental appropriation which initially incurred the cost, or, if the fiscal year in which the
15 expenses were charged has ended, to the credit of the fund which incurred the expenses.
16 Revenues received from other governments as reimbursement for mutual aid provided by
17 City departments are hereby appropriated for services provided.

18

19

20 **SECTION 11.16 Interest on Grant Funds.**

21 Whenever the City and County earns interest on funds received from the State of California
22 or the federal government and said interest is specifically required to be expended for the
23 purpose for which the funds have been received, said interest is hereby appropriated in
24 accordance with the terms under which the principal is received and appropriated.

25

SECTION 11.17 Treasurer – Banking Agreements.

1 Whenever the Treasurer finds that it is in the best interest of the City and County to use
2 either a compensating balance or fee for service agreement to secure banking services that
3 benefit all participants of the pool, any funds necessary to be paid for such agreement are to
4 be charged against interest earnings and such funds are hereby appropriated for the
5 purpose.

6
7 The Treasurer may offset banking charges that benefit all participants of the investment pool
8 against interest earned by the pool. The Treasurer shall allocate other bank charges and
9 credit card processing to departments or pool participants that benefit from those services.
10 The Controller may transfer funds appropriated in the budget to General Fund departments
11 as necessary to support allocated charges.

12
13 **SECTION 11.18 City Buildings–Acquisition with Certificates of Participation (COPs).**
14 Receipts in and expenditures from accounts set up for the acquisition and operation of City-
15 owned buildings including, but not limited to 25 Van Ness Avenue and 1660 Mission Street,
16 are hereby appropriated for the purposes set forth in the various bond indentures through
17 which said properties were acquired.

18
19
20 **SECTION 11.19 Generally Accepted Principles of Financial Statement Presentation.**
21 The Controller is hereby authorized to make adjustments to departmental budgets as part of
22 the year-end closing process to conform amounts to the Charter provisions and generally
23 accepted principles of financial statement presentation, and to implement new accounting
24 standards issued by the Governmental Accounting Standards Board and other changes in
25 generally accepted accounting principles.

1 **SECTION 11.20 Fund Balance Reporting and Government Fund Type Definitions.**

2 The Controller is authorized to establish or adjust fund type definitions for restricted,
3 committed or assigned revenues and expenditures, in accordance with the requirements of
4 Governmental Accounting Standards Board Statement 54. These changes will be designed
5 to enhance the usefulness of fund balance information by providing clearer fund balance
6 classifications that can be more consistently applied and by clarifying the existing
7 governmental fund type definitions. Reclassification of funds shall be reviewed by the City's
8 outside auditors during their audit of the City's financial statements.

9

10 **SECTION 11.21 State Local Public Safety Fund.**

11 Amounts received from the State Local Public Safety Fund (Sales Taxes) for deposit to the
12 Public Safety Augmentation Fund shall be transferred to the General Fund for use in
13 meeting eligible costs of public safety as provided by State law and said funds are
14 appropriated for said purposes.

15

16 Said funds shall be allocated to support public safety department budgets, but not specific
17 appropriation accounts, and shall be deemed to be expended at a rate of 75% of eligible
18 departmental expenditures up to the full amount received. The Controller is hereby directed

19

20 to establish procedures to comply with state reporting requirements.

21

22 **SECTION 11.23 Affordable Housing Loan Repayments and Interest Earnings.**

23 Loan repayments, proceeds of property sales in cases of defaulted loans, and interest
24 earnings in special revenue funds designated for affordable housing are hereby
25 appropriated for affordable housing program expenditures, including payments from loans
made by the former San Francisco Redevelopment Agency and transferred to the Mayor's

1 Office of Housing and Community Development, the designated the housing successor
2 agency. Expenditures shall be subject to the conditions under which each such fund was
3 established.

4

5 **SECTION 11.24 Development Agreement Implementation Costs.**

6 The Controller is hereby authorized to appropriate reimbursements of City costs incurred to
7 implement development agreements approved by the Board of Supervisors, including but
8 not limited to City staff time, consultant services and associated overhead costs to conduct
9 plan review, inspection, and contract monitoring, and to draft, negotiate, and administer
10 such agreements. This provision does not apply to development impact fees or other
11 payments approved in a development agreement, which shall be appropriated by the Board
12 of Supervisors.

13

14 **SECTION 11.25 Housing Trust Fund.**

15 The Controller is hereby authorized to adjust appropriations as necessary to implement the
16 movement of Housing Trust Fund revenues and expenditures from the General Fund to a
17 special revenue fund.

18

19 The Controller shall account for appropriation of \$17,600,000 for eligible affordable housing
20 projects in fiscal year 2021-22 as an advance of future year Housing Trust Fund allocations,
21 and shall credit such advance against required appropriations to that fund for a period of
22 five years, beginning in fiscal year 2023-24, in an annual amount of \$3,520,000.

23

24 **SECTION 12. Special Situations.**

25

SECTION 12.1 Revolving Funds.

1 Surplus funds remaining in departmental appropriations may be transferred to fund
2 increases in revolving funds up to the amount authorized by the Board of Supervisors if said
3 Board, by ordinance, has authorized an increase in said revolving fund amounts.

4

5 **SECTION 12.2 Interest Allocations.**

6 Interest shall not be allocated to any special, enterprise, or trust fund or account unless said
7 allocation is required by Charter, state law or specific provision in the legislation that created
8 said fund. Any interest earnings not allocated to special, enterprise or trust funds or
9 accounts shall be credited, by the Controller, to General Fund Unallocated Revenues.

10

11 **SECTION 12.3 Property Tax.**

12 Consistent with the State Teeter Plan requirements, the Board of Supervisors elects to
13 continue the alternative method of distribution of tax levies and collections in accordance
14 with Revenue and Taxation Code Section 4701. The Board of Supervisors directs the
15 Controller to maintain the Teeter Tax Losses Reserve Fund at an amount not less than 1%
16 of the total of all taxes and assessments levied on the secured roll for that year for
17 participating entities in the county as provided by Revenue and Taxation Code Section
18 4703. The Board of Supervisors authorizes the Controller to make timely property tax
19 distributions to the Office of Community Investment and Infrastructure, the Treasure Island
20 Development Authority, and City and County of San Francisco Infrastructure Financing
21 Districts as approved by the Board of Supervisors through the budget, through development
22 pass-through contracts, through tax increment allocation pledge agreements and
23 ordinances, and as mandated by State law.

24

25

1 The Controller is authorized to adjust the budget to conform to assumptions in final
2 approved property tax rates and to make debt service payments for approved general
3 obligation bonds accordingly.

4
5 The Controller is authorized and directed to recover costs from the levy, collection and
6 administration of property taxes. The tax rate for the City's General Obligation Bond Fund,
7 approved annually by resolution of the Board of Supervisors, includes a collection fee of
8 0.25% of the fund collected for the purpose of the General Obligation Bond debt service. An
9 amount sufficient to pay this fee is hereby appropriated within the General Obligation Bond
10 Fund and the Controller is hereby authorized to pay this fee into the General Fund from the
11 General Obligation Bond Fund.

12

13 **SECTION 12.4 New Project Reserves.**

14 Where this Board has set aside a portion of the General Reserve for a new project or
15 program approved by a supplemental appropriation, any funds not required for the approved
16 supplemental appropriation shall be returned to the General Fund General Reserve by the
17 Controller.

18

19

20 **SECTION 12.5 Aid Payments.**

21 Aid paid from funds herein provided and refunded during the fiscal year hereof shall be
22 credited to, and made available in, the appropriation from which said aid was provided.

23

24 **SECTION 12.6 Department of Public Health Transfer Payments, Indigent Health**
25 **Revenues, and Realignment Funding to Offset for Low Income Health Programs.**

1 To more accurately reflect the total net budget of the Department of Public Health, this
2 ordinance shows net revenues received from certain State and Federal health programs.
3 Funds necessary to participate in such programs that require transfer payments are hereby
4 appropriated. The Controller is authorized to defer surplus transfer payments, indigent
5 health revenues, and Realignment funding to offset future reductions or audit adjustments
6 associated with funding allocations for health services for low income individuals.

7

8 **SECTION 12.7 Municipal Transportation Agency.**

9 Consistent with the provisions of Proposition E and Proposition A creating the Municipal
10 Transportation Agency and including the Parking and Traffic function as a part of the
11 Municipal Transportation Agency, the Controller is authorized to make such transfers and
12 reclassification of accounts necessary to properly reflect the provision of central services to
13 the Municipal Transportation Agency in the books and accounts of the City. No change can
14 increase or decrease the overall level of the City's budget.

15

16 **SECTION 12.8 Treasure Island Authority.**

17 Should the Treasure Island property be conveyed and deed transferred from the Federal
18 Government, the Controller is hereby authorized to make budgetary adjustments necessary
19 to ensure that there is no General Fund impact from this conveyance, and that expenditures
20 of special assessment revenues conform to governmental accounting standards and
21 requirements of the special assessment as adopted by voters and approved by the Board of
22 Supervisors.

23

24 **SECTION 12.9 Hetch Hetchy Power Stabilization Fund.**

25 Hetch Hetchy has entered into a long-term agreement to purchase a fixed amount of power.
Any excess power from this contract will be sold back to the power market.

1
2 To limit Hetch Hetchy's risk from adverse market conditions in the future years of the
3 contract, the Controller is authorized to establish a power stabilization account that reserves
4 any excess revenues from power sales in the early years of the contract. These funds may
5 be used to offset potential losses in the later years of the contract. The balance in this fund
6 may be reviewed and adjusted annually.

7
8 The power purchase amount reflected in the Public Utility Commission's expenditure budget
9 is the net amount of the cost of power purchased for Hetch Hetchy use. Power purchase
10 appropriations may be increased by the Controller to reflect the pass through costs of power
11 purchased for resale under long-term fixed contracts previously approved by the Board of
12 Supervisors.

13

14 **SECTION 12.10 Closure of Special Funds, Projects, and Accounts**

15 In accordance with Administrative Code Section 10.100-1(d), if there has been no
16 expenditure activity for the past two fiscal years, a special fund or project can be closed and
17 repealed. The Controller is hereby authorized and directed to reconcile and balance funds,
18 projects and accounts. The Controller is directed to create a clearing account for the
19 purpose of balancing surpluses and deficits in such funds, projects and accounts, and
20 funding administrative costs incurred to perform such reconciliations.

21

22 **SECTION 12.11 Charter-Mandated Baseline Appropriations.**

23 The Controller is authorized to increase or reduce budgetary appropriations as required by
24 the Charter for baseline allocations to align allocations to the amounts required by formula
25 based on actual revenues received during the fiscal year. Departments must obtain Board

1 of Supervisors' approval prior to any expenditure supported by increasing baseline
2 allocations as required under the Charter and the Municipal Code.

3

4 **SECTION 12.12 Parking Tax Allocation.**

5 The Controller is authorized to increase or decrease final budgetary allocation of parking tax
6 in-lieu transfers to reflect actual collections to the Municipal Transportation Agency. The
7 Municipal Transportation Agency must obtain Board of Supervisors' approval prior to any
8 expenditure supported by allocations that accrue to the Agency that are greater than those
9 already appropriated in the Annual Appropriation Ordinance.

10

11 **SECTION 12.13 Former Redevelopment Agency Funds.**

12 Pursuant to Board of Supervisors Ordinance 215-12, the Successor Agency to the San
13 Francisco Redevelopment Agency (also known as the Office of Community Investment and
14 Infrastructure, or OCII) is a separate legal entity from the City and its budget is subject to
15 separate approval by resolution of the Board of Supervisors. The Controller is authorized to
16 transfer funds and appropriation authority between and within accounts related to former
17 San Francisco Redevelopment Agency (SFRA) fund balances to serve the accounting
18 requirements of the OCII, the Port, the Mayor's Office of Housing and the City
19 Administrator's office and to comply with State requirements and applicable bond
20 covenants.

21

22 The Purchaser is authorized to allow the OCII and departments to follow applicable
23 contracting and purchasing procedures of the former SFRA and waive inconsistent
24 provisions of the San Francisco Administrative Code when managing contracts and
25 purchasing transactions related to programs formerly administered by the SFRA.

1 If during the course of the budget period, the OCII requests departments to provide
2 additional services beyond budgeted amounts and the Controller determines that the
3 Successor Agency has sufficient additional funds available to reimburse departments for
4 such additional services, the departmental expenditure authority to provide such services is
5 hereby appropriated.

6
7 When 100% of property tax increment revenues for a redevelopment project area are
8 pledged based on an agreement that constitutes an enforceable obligation, the Controller
9 will increase or decrease appropriations to match actual revenues realized for the project
10 area.

11
12 The Mayor's Office of Housing and Community Development is authorized to act as the
13 fiscal agent for the Public Initiatives Development Corporation (PIDC) and receive and
14 disburse PIDC funds as authorized by the PIDC bylaws and the PIDC Board of Directors.

15
16 **SECTION 12.14 CleanPowerSF.**

17 CleanPowerSF customer payments and all other associated revenues deposited in the
18 CleanPowerSF special revenue fund are hereby appropriated in the amounts actually
19 received by the City and County in each fiscal year. The Controller is authorized to disburse
20 the revenues appropriated by this section as well as those appropriated yet unspent from
21 prior fiscal years to pay power purchase obligations and other operating costs as provided
22 in the program plans and annual budgets, as approved by the Board of Supervisors for the
23 purposes authorized therein.

24
25 **SECTION 12.15 Unclaimed Funds Escheatment Noticing & Accounting Procedures**

1 Pursuant to Government Code Sections 50055 and 50057, the Board of Supervisors
2 authorizes the Treasurer to transfer to the General Fund without publication of a notice in a
3 newspaper the following amounts that remain unclaimed in the treasury of the City and
4 County of San Francisco or in the official custody of an officer of the City and County of San
5 Francisco for a period of at least one year: (1) any individual items of less than \$15; and (2)
6 any individual items of \$5,000 or less if the depositor's name is unknown. The Treasurer
7 shall notify the Controller of transfers performed using this authorization.

8

9 **SECTION 14. Departments.**

10 The term department as used in this ordinance shall mean department, bureau, office,
11 utility, agency, board or commission, as the case may be. The term department head as
12 used herein shall be the chief executive duly appointed and acting as provided in the
13 Charter. When one or more departments are reorganized or consolidated, the former
14 entities may be displayed as separate units, if, in the opinion of the Controller, this will
15 facilitate accounting or reporting.

16

17 (a) The Public Utilities Commission shall be considered one entity for budget purposes
18 and for disbursement of funds within each of the enterprises. The entity shall retain its
19 enterprises, including Water, Hetch Hetchy, Wastewater, and the Public Utilities
20 Commission, as separate utility fund enterprises under the jurisdiction of the Public Utilities
21 Commission and with the authority provided by the Charter. This section shall not be
22 construed as a merger or completion of the Hetch Hetchy Project, which shall not be
23 deemed completed until a specific finding of completion has been made by the Public
24 Utilities Commission. The consolidated agency will be recognized for purposes of
25 determining employee seniority, position transfers, budgetary authority and transfers or
reappropriation of funds.

1

2 (b) There shall be a General Services Agency, headed by the City Administrator,
3 including the Department of Public Works, the Department of Telecommunication and
4 Information Services, and the Department of Administrative Services. The City Administrator
5 shall be considered one entity for budget purposes and for disbursement of funds.

6

7 (c) There shall be a Human Services Agency, which shall be considered one entity for
8 budget purposes and for disbursement of funds. Within the Human Services Agency shall
9 be two departments: (1) the Department of Human Services, under the Human Services
10 Commission, and (2) the Department of Disability and Aging Services ("DAAS"), under the
11 Disability and Aging Services Commission, includes Adult Protective Services, the Public
12 Administrator/Public Guardian, the Mental Health Conservator, the Department of Disability
13 and Aging Services, the County Veterans' Service Officer, and the In-Home Supportive
14 Services Program. This budgetary structure does not affect the legal status or structure of
15 the two departments. The Human Resources Director and the Controller are authorized to
16 transfer employees, positions, and funding in order to effectuate the transfer of the program
17 from one department to the other. The consolidated agency will be recognized for purposes
18 of determining employee seniority, position transfers, budgetary authority and transfers or
19 reappropriation of funds.

20

21 The departments within the Human Services Agency shall coordinate with each other and
22 with the Disability and Aging Services Commission to improve delivery of services, increase
23 administrative efficiencies and eliminate duplication of efforts. To this end, they may share
24 staff and facilities. This coordination is not intended to diminish the authority of the Disability
25 and Aging Services Commission over matters under the jurisdiction of the Commission.

1 The Director of the Aging and Adult Services Commission also may serve as the
2 department head for DAAS, and/or as a deputy director for the Department of Human
3 Services, but shall receive no additional compensation by virtue of an additional
4 appointment. If an additional appointment is made, it shall not diminish the authority of the
5 Aging and Adult Services Commission over matters under the jurisdiction of the
6 Commission.

7 (d) Pursuant to Charter Section 4.138 approved by voters on November 3, 2020, there
8 shall be a Department of Sanitation and Streets that will come into existence on October 1,
9 2022, responsible for sweeping streets, cleaning sidewalks, and other functions historically
10 performed largely by the Operations Division of the Department of Public Works. The
11 Controller is authorized to adjust budgets between the Department of Public Works and the
12 Department of Sanitation and Streets during the fiscal year to achieve the purposes of the
13 measure, provided that such adjustments shall not change cumulative total expenditure
14 budgets across the two departments, and to reclassify appropriations to conform to the
15 accounting and project costing structures in each department as appropriate.

16 If the voters amend the Charter in November 2022 to eliminate the Department of Sanitation
17 and Streets, the Controller is further authorized to adjust the budgets during the fiscal year
18 to achieve the purposes of that measure, provided that such adjustments shall not change
19 cumulative total expenditures authorized herein, and to reclassify appropriations to conform
20 to the accounting and project costing structures in the Department of Public Works.

21
22 (e) Until such time as the Board of Supervisors finally approves legislation to consolidate
23 the Office of Early Care and Education (OECE) and the First Five Commission (CFC) into
24 the Department of Early Childhood (DEC), appropriations to DEC herein authorized are
25 hereby authorized for those departments' uses.

1

2 SECTION 15. Travel Reimbursement and Cell Phone Stipends.

3 The Controller shall establish rules for the payment of all amounts payable for travel for
4 officers and employees, and for the presentation of such vouchers as the Controller shall
5 deem proper in connection with expenditures made pursuant to said Section. No allowance
6 shall be made for traveling expenses provided for in this ordinance unless funds have been
7 appropriated or set aside for such expenses in accordance with the provisions of the
8 Charter.

9

10 The Controller may advance the sums necessary for traveling expenses, but proper account
11 and return must be made of said sums so advanced by the person receiving the same
12 within ten days after said person returns to duty in the City and County of San Francisco,
13 and failure on the part of the person involved to make such accounting shall be sufficient
14 cause for the Controller to withhold from such persons pay check or checks in a sum
15 equivalent to the amount to be accounted.

16

17 In consultation with the Human Resources Director, the Controller shall establish rules and
18 parameters for the payment of monthly stipends to officers and employees who use their
19 own cells phones to maintain continuous communication with their workplace, and who
20 participate in a Citywide program that reduces costs of City-owned cell phones.

21

22 SECTION 16. Contributed Revenue Reserve and Audit and Adjustment Reserve.

23 The Controller is hereby authorized to establish a Contributed Revenue and Adjustment
24 Reserve to accumulate receipts in excess of those estimated revenues or unexpended
25 appropriations stated herein. Said reserve is established for the purpose of funding the
budget of the subsequent year, and the receipts in this reserve are hereby appropriated for

1 said purpose. The Controller is authorized to maintain an Audit and Adjustment Reserve to
2 offset audit adjustments, and to balance expenditure accounts to conform to year-end
3 balancing and year-end close requirements.

4

5 **SECTION 17. Airport Service Payment.**

6 The moneys received from the Airport's revenue fund as the Annual Service Payment
7 provided in the Airline-Airport Lease and Use Agreement are in satisfaction of all obligations
8 of the Airport Commission for indirect services provided by the City and County of San
9 Francisco to the Commission and San Francisco International Airport and constitute the
10 total transfer to the City's General Fund.

11

12 The Controller is hereby authorized and directed to transfer to the City's General Fund from
13 the Airport revenue fund with the approval of the Airport Commission funds that constitute
14 the annual service payment provided in the Airline - Airport Lease and Use Agreement in
15 addition to the amount stated in the Annual Appropriation Ordinance.

16

17 On the last business day of the fiscal year, unless otherwise directed by the Airport
18 Commission, the Controller is hereby authorized and directed to transfer all moneys
19 remaining in the Airport's Contingency Account to the Airport's Revenue Fund. The
20 Controller is further authorized and directed to return such amounts as were transferred
21 from the Contingency Account, back to the Contingency Account from the Revenue Fund
22 Unappropriated Surplus on the first business day of the succeeding fiscal year, unless
23 otherwise directed by the Airport Commission.

24

25 **SECTION 18. Pooled Cash, Investments.**

1 The Treasurer and Controller are hereby authorized to transfer available fund balances
2 within pooled cash accounts to meet the cash management of the City, provided that
3 special and non-subsidized enterprise funds shall be credited interest earnings on any funds
4 temporarily borrowed therefrom at the rate of interest earned on the City Pooled Cash Fund.
5 No such cash transfers shall be allowed where the investment of said funds in investments
6 such as the pooled funds of the City and County is restricted by law.

7

8 **SECTION 19. Matching Funds for Federal or State Programs.**

9 Funds contributed to meet operating deficits and/or to provide matching funds for federal or
10 State aid (e.g. Medicaid under SB 855 or similar legislation for Zuckerberg San Francisco
11 General Hospital) are specifically deemed to be made exclusively from local property and
12 business tax sources.

13

14 **SECTION 20. Advance Funding of Bond Projects – City Departments.**

15 Whenever the City and County has authorized appropriations for the advance funding of
16 projects which may at a future time be funded from the proceeds of general obligation,
17 revenue, or lease revenue bond issues or other legal obligations of the City and County, the
18 Controller shall recover from bond proceeds or other available sources, when they become
19 available, the amount of any interest earnings foregone by the General Fund as a result of
20 such cash advance to disbursements made pursuant to said appropriations. The Controller
21 shall use the monthly rate of return earned by the Treasurer on City Pooled Cash Fund
22 during the period or periods covered by the advance as the basis for computing the amount
23 of interest foregone which is to be credited to the General Fund.

24

25

1 **SECTION 21. Advance Funding of Projects – Transportation Authority.**

2 Whenever the San Francisco County Transportation Authority requests advance funding of
3 the costs of administration or the costs of projects specified in the City and County of San
4 Francisco Transportation Expenditure Plan which will be funded from proceeds of the
5 transactions and use tax as set forth in Article 14 of the Business and Tax Regulations
6 Code of the City and County of San Francisco, the Controller is hereby authorized to make
7 such advance. The Controller shall recover from the proceeds of the transactions and use
8 tax when they become available, the amount of the advance and any interest earnings
9 foregone by the City and County General Fund as a result of such cash advance funding.
10 The Controller shall use the monthly rate of return earned by the Treasurer on General City
11 Pooled Cash funds during the period or periods covered by the advance as the basis for
12 computing the amount of interest foregone which is to be credited to the General Fund.

13

14 **SECTION 22. Controller to Make Adjustments, Correct Clerical Errors.**

15 The Controller is hereby authorized and directed to adjust interdepartmental appropriations,
16 make transfers to correct objects of expenditures classifications and to correct clerical or
17 computational errors as may be ascertained by the Controller to exist in this ordinance. The
18 Controller shall file with the Clerk of the Board a list of such adjustments, transfers and
19 corrections made pursuant to this Section.

20

21 The Controller is hereby authorized to make the necessary transfers to correct objects of
22 expenditure classifications, and corrections in classifications made necessary by changes in
23 the proposed method of expenditure.

24

25

1 **SECTION 22.1 Controller to Implement New Financial and Interfacing Subsystems.**

2 In order to further the implementation and adoption of the Financial and Procurement
3 System's modules, the Controller shall have the authority to reclassify departments'
4 appropriations to conform to the accounting and project costing structures established in the
5 new system, as well as reclassify contract authority utilized (expended) balances and
6 unutilized (available) balances to reflect actual spending.

7

8 **SECTION 23. Transfer of State Revenues.**

9 The Controller is authorized to transfer revenues among City departments to comply with
10 provisions in the State budget.

11

12 **SECTION 24. Use of Permit Revenues from the Department of Building Inspection.**

13 Permit revenue funds from the Department of Building Inspection that are transferred to
14 other departments as shown in this budget shall be used only to fund the planning,
15 regulatory, enforcement and building design activities that have a demonstrated nexus with
16 the projects that produce the fee revenues.

17

18 **SECTION 25. Board of Supervisors Official Advertising Charges.**

19 The Board of Supervisors is authorized to collect funds from enterprise departments to
20 place official advertising. The funds collected are automatically appropriated in the budget of
21 the Board of Supervisors as they are received.

22

23 **SECTION 26. Work Order Appropriations.**

24 The Board of Supervisors directs the Controller to establish work orders pursuant to Board-
25 approved appropriations, including positions needed to perform work order services, and

1 corresponding recoveries for services that are fully cost covered, including but not limited to
2 services provided by one City department to another City department, as well as services
3 provided by City departments to external agencies, including but not limited to the Office of
4 Community Investment and Infrastructure, the Treasure Island Development Authority, the
5 School District, and the Community College. Revenues for services from external agencies
6 shall be appropriated by the Controller in accordance with the terms and conditions
7 established to perform the service.

8
9 It is the policy of the Mayor and the Board of Supervisors to allocate costs associated with
10 the replacement of the City's financial and purchasing system to all City Departments
11 proportional to the departments' costs and financial requirements. In order to minimize new
12 General Fund appropriations to complete the project, the Controller is authorized and
13 directed to work with departments to identify efficiencies and savings in their financial and
14 administrative operations to be applied to offset their share of the costs of this project, and
15 is authorized to apply said savings to the project.

16

17 **SECTION 26.1 Property Tax System**

18 In order to minimize new appropriations to the property tax system replacement project, the
19 Controller is authorized and directed to apply operational savings from the offices of the Tax
20 Collector, Assessor, and Controller to the project. No later than June 1, 2018 the Controller
21 shall report to the Budget and Legislative Analyst's Office and Budget and Finance
22 Committee on the specific amount of operational savings, including details on the source of
23 such savings, in the budgets of Tax Collector, Assessor, and Controller that are re-allocated
24 to the Property Tax System Replacement Project

25

1 **SECTION 27. Revenue Reserves and Deferrals.**

2 The Controller is authorized to establish fee reserve allocations for a given program to the
3 extent that the cost of service exceeds the revenue received in a given fiscal year, including
4 establishment of deferred revenue or reserve accounts. In order to maintain balance
5 between budgeted revenues and expenditures, revenues realized in the fiscal year
6 preceding the year in which they are appropriated shall be considered reserved for the
7 purposes for which they are appropriated.

8

9 **SECTION 28. Close-Out of Reserved Appropriations.**

10 On an annual basis, the Controller shall report the status of all reserves, their remaining
11 balances, and departments' explanations of why funding has not been requested for
12 release. Continuation of reserves will be subject to consideration and action by the Budget
13 and Finance Committee or Budget and Appropriations Committee. The Controller shall
14 close out reserved appropriations that are no longer required by the department for the
15 purposes for which they were appropriated.

16

17 **SECTION 28.1. Reserves Placed on Expenditures by Controller.**

18 Consistent with Charter Section 3.105(d), the Controller is authorized to reserve
19 expenditures in the City's budget equal to uncertain revenues, as deemed appropriate by
20 the Controller. The Controller is authorized to remove, transfer, and update reserves to
21 expenditures in the budget as revenue estimates are updated and received in order to
22 maintain City operations.

23

24 **SECTION 29. Appropriation Control of Capital Improvement Projects and Equipment.**

25 Unless otherwise exempted in another section of the Administrative Code or Annual

1 Appropriation Ordinance, and in accordance with Administrative Code Section 3.18,
2 departments may transfer funds from one Board-approved capital project to another Board-
3 approved capital project. The Controller shall approve transfers only if they do not materially
4 change the size or scope of the original project. Annually, the Controller shall report to the
5 Board of Supervisors on transfers of funds that exceed 10% of the original appropriation to
6 which the transfer is made.

7
8 The Controller is authorized to approve substitutions within equipment items purchased to
9 equip capital facilities providing that the total cost is within the Board-approved capital
10 project appropriation.

11
12 The Controller is authorized to transfer approved appropriations between departments to
13 correctly account for capitalization of fixed assets.

14
15 The Controller is authorized to shift sources among cash and COP-funded capital projects
16 across General Fund departments to ensure the most efficient and cost-effective
17 administration of COP funds, provided there is no net increase or decrease in project
18 budgets.

19
20 **SECTION 30. Business Improvement Districts.**
21 Proceeds from all special assessments levied on real property included in the property-
22 based business improvement districts in the City and County of San Francisco are hereby
23 appropriated in the respective amounts actually received by the City and County in such
24 fiscal year for each such district.

25

1 The Controller is authorized to disburse the assessment revenues appropriated by this
2 section to the respective Owners' Associations (as defined in Section 36614.5 of the Streets
3 and Highways Code) for such districts as provided in the management district plans,
4 resolutions establishing the districts, annual budgets and management agreements, as
5 approved by the Board of Supervisors for each such district, for the purposes authorized
6 therein. The Tourism Improvement District and Moscone Expansion Business Improvement
7 District assessments are levied on gross hotel room revenue and are collected and
8 distributed by the Tax Collector's Office.

9

10 **SECTION 31. Infrastructure Financing and Infrastructure Revitalization Financing**
11 **Districts.**

12 Pursuant to California Government Code Section 53395 et seq. (IFD Law), the Board of
13 Supervisors has formed Infrastructure Financing (IFD) and Infrastructure Revitalization
14 Financing (IRFD) Districts within the City and County of San Francisco. The Board of
15 Supervisors hereby authorizes the Controller to transfer funds and appropriation authority
16 between and within accounts related to City and County of San Francisco IFDs and IRFDs
17 to serve accounting and State requirements, the latest approved Infrastructure Financing
18 Plan for a District, and applicable bond covenants.

19

20 When 100% of the portion of property tax increment normally appropriated to the City and
21 County of San Francisco's General Fund or Special Revenue Fund or to the County's
22 Educational Revenue Augmentation Fund (ERAF) is instead pledged, based on Board of
23 Supervisors Ordinance, the Controller may increase or decrease appropriations to match
24 actual revenues realized for the IFD or IRFD. Any increases to appropriations would be
25 consistent with the Financing Plan previously approved by the Board of Supervisors.

1

2

IFD/IRFD No / Title	Ordinance	Estimated Tax Increment	
		FY 2022-23	FY 2023-24
IFD 2 Port Infrastructure Financing District Subproject Area Pier 70 G-1 Historic Core	27-16	\$ 762,000	\$ 779,000
IFD 2 Port Infrastructure Financing District Subproject Areas Pier 70 G-2, G-3, and G-4	220-18	\$ -	\$ 2,283,000
IFD 2 Port Infrastructure Financing District Subproject Area I (Mission Rock)	34-18	\$ 368,000	\$ 5,106,000
IRFD 1 Treasure Island Infrastructure and Revitalization Financing District	21-17	\$ 6,539,000	\$ 8,897,000
IRFD 2 Hoedown Yard Infrastructure and Revitalization Financing District	348-18	\$ -	\$ -

IFD/IRFD No / Title	Ordinance	Estimated Tax Increment	
		FY 2021-22	FY 2022-23
IFD 2 Port Infrastructure Financing District Subproject Area Pier 70 G-1 Historic Core	27-16	\$ 749,000	\$ 762,000
IFD 2 Port Infrastructure Financing District Subproject Areas Pier 70 G-2, G-3, and G-4	220-18	\$ -	\$ -
IFD 2 Port Infrastructure Financing District Subproject Area I (Mission Rock)	34-18	\$ 360,000	\$ 368,000
IRFD 1 Treasure Island Infrastructure and Revitalization Financing District	21-17	\$ 4,475,000	\$ 6,552,000
IRFD 2 Hoedown Yard Infrastructure and Revitalization Financing District	348-18	\$ -	\$ -

17

SECTION 32. Community Facilities and Special Tax Districts.

Pursuant to California Government Code 53311 et seq. (the Mello-Roos Community Facilities Act of 1982) and Chapter 43, Article X of the San Francisco Administrative Code, which incorporates the Mello-Roos Community Facilities Act of 1982, the Board of Supervisors has formed Community Facilities Districts (CFDs) and Special Tax Districts (STDs) within the City. Proceeds from special taxes levied on property in the CFDs/STDs are hereby appropriated in the respective amounts actually received by the City in such fiscal year for each such district.

25

The Controller is authorized to disburse the special tax revenues appropriated by this section as provided in the Development Agreements, Disposition and Development Agreements, and Ordinances levying special taxes, as approved by the Board of Supervisors for each such district for the purposes authorized therein.

The Controller may transfer funds and appropriation authority between and within accounts related to CFDs and STDs to serve accounting requirements, the Board of Supervisors approved CFD/STD Report for each district (as approved in the referenced Ordinances), and applicable bond covenants.

The table below provides estimated special tax revenues for informational purposes; only amounts actually received by the City and County of San Francisco for each district in any given fiscal year are authorized to be expended.

CFD/STD No / Title	Ordinance	Estimated Special Tax Revenues*	
		FY 2022-23	FY 2023-24
CFD 2014-1 Transbay Transit Center ⁽¹⁾	001-15	\$ 32,070,268	\$ 32,711,673
CFD 2016-1 Treasure Island Improvement Area No. 1 ⁽²⁾⁽³⁾	022-17	\$ 1,738,989	\$ 1,773,769
CFD 2016-1 Treasure Island Improvement Area No. 2 ⁽²⁾⁽³⁾	022-17	\$ 2,917,637	\$ 2,975,990
CFD 2016-1 Treasure Island Improvement Area No. 3 ⁽⁴⁾	022-17	\$ -	\$ 1,268,171
STD 2018-1 Central SOMA	021-19	\$ -	\$ -
STD 2019-1 Pier 70 Condominiums ⁽⁵⁾	027-20	\$ 1,157,757	\$ 1,180,912
STD 2019-2 Pier 70 Leased Properties ⁽⁶⁾	028-20	\$ 527,819	\$ 538,376
STD 2020-1 Mission Rock Facilities & Services ⁽⁷⁾⁽⁸⁾	079-20	\$ 5,967,871	\$ 8,843,065
STD 2022-1 Power Station	061-22	\$ -	\$ -

*Preliminary; subject to change

Notes:

- (1) Special tax projection are subject to change if additional properties issue a COO as of the fiscal year cut-off date.
- (2) Based on building permits expected to be issued as of June 30, 2022.
- (3) Special tax projections are subject to change if additional parcels issue building permits prior to the June 30th cut-off date.
- (4) Assumes building permit for Sub-Block C3.5 is issued by September 2022. Special tax estimates based on Attachment 2 of the RMA.
- (5) Based on VDDA Execution Dates and COOs as of March 28, 2022. PKN is the only property that has had a VDDA Execution Date, no property has issued a COO. Special tax estimates based on Attachment 3 of the RMA.
- (6) Based on VDDA Execution Dates and COO as of March 28, 2022. Building 12 is the only property that has had a VDDA Execution Date and issued a COO. Special tax estimates based on Attachment 3 of the RMA.
- (7) Based on Parcel Lease Execution Dates as of March 28, 2022. Parcel G is Developed as of FY 2022-23 and the remaining Tax Zone 1 parcels are Developed as of FY 2023-24. Services are contingent only.
- (8) Based on debt service due for the outstanding Development Special Tax Bonds. Does not include administrative expenses.

1

SECTION 32. Federal and State Emergency Grant Disallowance Reserve.

~~One hundred million dollars (\$100,000,000) of unassigned fund balance from fiscal year 2020-21 is hereby assigned to a budget contingency reserve for the purpose of managing revenue shortfalls related to reimbursement disallowances from the Federal Emergency Management Agency (FEMA) and other state and federal agencies. This reserve is comprised of a portion of the remaining balance of the COVID-19 Response and Economic Loss Contingency Reserve. This assignment shall not be included in the calculations of deposits to the Budget Stabilization Reserve described in Administrative Code Section 10.60 (c).~~

11

SECTION 32.1 Fiscal Cliff Reserve.

~~Two hundred ninety-three million and nine hundred thousand dollars (\$293,900,000) of unassigned fund balance from fiscal year 2020-21 is hereby assigned to a budget contingency reserve for the purpose of managing projected budget shortfalls following the spend down of federal and state stimulus funds and other one-time sources used to balance the fiscal year 2021-22 and fiscal year 2022-23 budget. This reserve is comprised of the balance of the COVID-19 Response and Economic Loss Contingency Reserve (COVID Reserve) remaining after funding the Federal and State Emergency Grant Disallowance Reserve in Section 32 and accounting for the use of the COVID Reserve in the fiscal year 2021-22 and fiscal year 2022-23 budget. This assignment shall not be included in the calculations of deposits to the Budget Stabilization Reserve described in Administrative Code Section 10.60 (c).~~

24

SECTION 32.1. Exclusion of Projected Unassigned Fund Balance from Budget

25

Stabilization Reserve.

1 One hundred sixty three million, four hundred thousand dollars (\$163,400,000) of projected
2 but unbudgeted, unassigned fund balance from fiscal year 2021-22 is designated for
3 balancing future budget shortfalls in FY 2023-24 and after. This amount shall not be
4 included in the calculations of deposits to the Budget Stabilization Reserve described in
5 Administrative Code Section 10.60 (c).

6 7 **SECTION 32.2. Federal and State Emergency Revenue Revisions.**

8 The Controller is authorized to revise approved revenue budgets for federal and state
9 emergency-related revenues to manage timing differences and cash flow needs driven by
10 changing granting agencies' guidance and approvals, provided that such adjustments shall
11 not change cumulative total revenue budgets in a given fund for the period from fiscal years
12 2020-21 through 202~~2~~³-2~~3~~⁴. Such revisions shall not change approved expenditure
13 authority. The Controller shall report any such revisions to the Mayor and Board within 30
14 days of their enactment.

15 16 **SECTION 33. Federal, State and Local Match Sources & Uses Accounting for COVID-** 17 **19 Emergency.**

18 The Controller is authorized to adjust federal and state sources appropriations to reflect
19 eligible costs by authorized spending category, to ensure cost reimbursement recovery
20 revenues are maximized, and to align eligible costs to the appropriate federal or state fund,
21 provided there is no net increase or decrease to COVID-19 emergency response revenues
22 or expenditures. Adjustments may be made across fiscal years, and any balances available
23 on June 30, 2021 are assigned for COVID-19 emergency response uses in fiscal year 2021-
24 22.

25 **SECTION 33.1 Emergency Transfers of Funds.**

1 The Controller shall each month report any transfer of appropriated or unappropriated funds
2 adopted pursuant to the Mayor's COVID-19 Emergency Order.

3

4 **SECTION 34. Transbay Joint Powers Authority Financing.**

5 Sources received for purposes of payment of debt service for the approved and issued
6 Transbay Community Facilities District special tax bonds and the approved and drawn City
7 bridge loan to the Transbay Joint Powers Authority are hereby appropriated.

8

9 ~~**SECTION 35. First Year Free Appropriation Administration**~~

10

~~The Controller is authorized to transfer appropriations for the First Year Free Program to
11 accurately reflect the revenue changes that result to department revenue budgets as a
12 result of the finally adopted ordinance establishing the program, provided that such changes
13 do not result in a net change to the appropriations established herein.~~

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<p>Items 6 and 7 Files 22-0694 & 21-0695 <i>(Continued from June 14, 2022)</i></p>	<p>Department: Controller</p>
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MANDATE STATEMENT/DETAILS OF PROPOSED LEGISLATION

File 22-0694: Administrative Provisions of the Annual Appropriation Ordinance

The proposed FY 2022-23 and FY 2023-24 Annual Appropriation Ordinance (AAO) contains the administrative provisions governing the appropriation ordinance. The proposed AAO for FY 2022-23 and FY 2023-24 contain the following major changes to the administrative provisions:

Section 11.14- Grants to Departments of Disability and Aging Services, Child Support Services, Homelessness and Supportive Housing, and Children, Youth and their Families

The proposed ordinance extends authorization to receive and expend grant funds for their target populations. The existing ordinance authorizes the Departments of Disability and Aging Services as well as the Department of Child Support Service to expend grant funds and federal and state contributions for their target populations. The existing ordinance further authorizes the Controller to make appropriate entries to reflect such receipts and expenditures.

The proposed changes would authorize the Department of Children, Youth and Their Families (DCYF) to receive and expend funds in instances where funds from grants appropriated are not fixed and exceed the estimates contained in the budget. According to Michelle Allersma from the Controller’s Office, this change is being proposed to accommodate DCYF’s summer feeding programs, which are funded by annually budgeted grant that frequently fluctuates. This change would allow DCYF to receive and expend such funds without having to obtain approval to accept and expend grant funds from the Board of Supervisors.

Section 14(d) and (e)- Departments

The proposed ordinance adds two new subsections- (d) and (e) -to Section 14, which establishes and defines the responsibilities for several City departments for budgetary purposes.

The proposed subsection (d) establishes the Department of Sanitation and Streets for budgetary purposes. The proposed language states that the new department will come into existence on October 1, 2022. The proposed subsection also gives the Controller authorization to adjust budgets between the Department of Public Works and the Department of Sanitation and Streets during the fiscal year to achieve the purposes of Charter Section 4.138, which was approved by voters on November 3, 2020, so long as such adjustments do not change cumulative total expenditure budgets across the two departments. The proposed ordinance further authorizes the adjustment of the two departments’ budgets if voters amend the Charter in November 2022 to eliminate the Department of Sanitation and Streets. However, the proposed ordinance does not remove the Department of Public Works from the General Services Agency, which is headed by the City Administrator even though a new commission will be set up to oversee the Department of Public Works.

The proposed subsection (e) pertains to the new Department of Early Childhood (DEC), which is to be established through the consolidation of the Office of Early Care and Education (OECE) and the First Five Commission (CFC). The proposed subsection authorizes appropriations for DEC to be authorized for the use of OECE and CFC until the Board of Supervisors approves final legislation to consolidate the two departments.

Section 29- Appropriation Control of Capital Improvement Project and Equipment

The proposed ordinance authorizes the Controller to shift sources among cash and Certificate of Participation (COP)-funded capital projects across General Fund departments. According to Allersma, this change would allow for a more efficient allocation of COP funding by consolidating COP-funding for larger projects thereby minimizing transaction costs (i.e., disclosure and reporting requirements).

Section 32.1- Exclusion of Projected Unassigned Fund Balance from Budget Stabilization Reserve

The proposed ordinance stipulates that \$163,400,000 of projected, but unassigned fund balance from FY 2021-22 should not be included in the calculations of deposits to the Budget Stabilization Reserve, which is described in Administrative Code Section 10.60(c). This projected amount of fund balance was assumed to be used to balance the FY 2024-25 and FY 2025-26 budgets in the City's Five-Year Financial Plan. This change would avoid the withdrawal restrictions on such funds if they were to be put into the Budget Stabilization Reserve.

File 22-0695: Administrative Provisions of the Annual Salary Ordinance

The proposed FY 2022-23 and FY 2023-24 Annual Salary Ordinance (ASO) contains the administrative provisions governing the salary ordinance. The changes to the proposed ASO for FY 2022-23 and FY 2023-24 are mostly related to updating compensation provisions to account for changes in inflation, specifically for stipends to employees permanently assigned to Hetch Hetchy and Camp Mather and for moving expenses for new employees in the Manager IV classification or higher. In addition, the proposed ASO adds language in Section 1.1E that expands the authorization of the Human Resources Director to convert temporary positions to permanent positions.

The current ordinance authorizes the Human Resources Director, with concurrence of the Controller, to convert temporary positions to permanent positions when sufficient funding is available, and conversion is needed either (a) to maintain services when elimination of temporary positions is consistent with the terms of Memoranda of Understanding or (b) to address City staffing needs created by the San Francisco Housing Authority's changing scope of work. The proposed language expands this authorization to include when the Human Resources Director determines that conversion is warranted, and the Controller certifies that the conversion will not require additional salary appropriation in that fiscal year.

POLICY CONSIDERATION

Public Works Commission

Proposition B, passed by voters in November 2022, established a Public Works Commission to oversee the Department of Public Works. The proposed AAO establishes the Department of Sanitation and Streets for budgetary purposes and authorizes the Controller to make adjustments between the new department and the Department of Public Works. However, it does not make changes to reflect the removal of the Department of Public Works from the General Service Agency, which is headed by the City Administrator.

Expanded Authority for Director of Human Resources

The proposed ASO provides new authorization to the Human Resources Director to convert a temporary position to a permanent position when the Human Resources Director, “determines the conversion is warranted” and “the Controller certifies that the conversion will not require additional salary appropriation in that fiscal year.” According to the May 25, 2022 memorandum from the City Administrator, the Human Resources Director, and the Controller regarding the Government Operations Recovery Initiative, the provision allows the Department of Human Resources to develop a streamlined process for departments to permanently hire exempt employees where a permanent position exists, in accordance with the 48th Supplement to the Mayor’s Emergency Declaration. However, the 48th Supplement, dated May 22, 2022, does not explicitly state this. According to the 48th Supplement, the Human Resources Director is authorized to (a) temporarily modify Civil Service Rules to establish streamlined competitive examination processes for employees who have served for at least one year in an exempt status, and (b) simultaneously submit to the Civil Service Commission permanent rule modifications. Any eligible list adopted under this process would be in effect for no more than one year. The 48th Supplement also authorizes the Human Resources Director to extend the three-year term of exempt employees for up to one additional year.

The proposed provision should be amended to explicitly state that conversion from a temporary position to a permanent position should only be authorized if the Controller certifies that the conversion will not require additional salary appropriation in that fiscal year *and the subsequent fiscal year* to limit ongoing additional personnel costs that are not first approved by the Board of Supervisors. Because the proposed new authorization is an expansion of the authority of the Human Resources Director and is not specific to the provisions of the 48th supplement, we consider approval of this provision to be a policy matter for the Board of Supervisors.

RECOMMENDATIONS

1. Amend Section 14(b) of the proposed administrative provisions of the AAO to remove the Department of Public Works from the General Services Agency.
2. Amend Section 1.1E of the proposed administrative provisions of the ASO to state that conversion from a temporary position to a permanent position is authorized when the

Controller certifies that the conversion will not require additional salary appropriation in the *subsequent fiscal year*.

3. Approval of ASO Section 1.1E is a policy matter for the Board of Supervisors.
4. Approve File 22-0694, as amended.
5. Approve File 21-0695, as amended, with the exception of ASO Section 1.1E, which is a policy matter for the Board of Supervisors.



To: Angela Calvillo, Clerk of the Board of Supervisors
From: Ashley Groffenberg, Mayor's Budget Director
Date: June 1, 2022
Re: Mayor's FY 2022-23 and FY 2023-24 Budget Submission

Madam Clerk,

In accordance with City and County of San Francisco Charter, Article IX, Section 9.100, the Mayor's Office hereby submits the Mayor's proposed budget by June 1st, corresponding legislation, and related materials for Fiscal Year (FY) 2022-23 and FY 2023-24.

In addition to the Mayor's Proposed FY 2022-23 and FY 2023-24 Budget Book, the following items are included in the Mayor's submission:

- The Annual Appropriation Ordinance and Annual Salary Ordinance, along with Administrative Provisions
- The proposed budget for the Office of Community Investment and Infrastructure for FY 2022-23
- 28 separate pieces of trailing legislation (see list attached)
- A Transfer of Function letter detailing the transfer of positions from one City department to another
- An Interim Exception letter
- A letter addressing funding levels for nonprofit corporations or public entities for the coming two fiscal years
- Memo to the Board President requesting for 30-day rule waivers on ordinances
- A list of technical adjustments to the budgets for select departments submitted on May 1

Please note the following:

- Technical adjustments to the June 1 budget are being prepared, but are not submitted with this set of materials.

Sincerely,

A handwritten signature in blue ink, appearing to read "A. Groffenberg", followed by a horizontal line.

Ashley Groffenberg
Mayor's Budget Director

cc: Members of the Board of Supervisors
Budget & Legislative Analyst's Office
Controller

DEPT	Item	Description	Type of Legislation	File #
ADM	Critical Repair/Recovery Stimulus COPs	Authorizes COPs to finance or refinance the capital plan in the budget.	Ordinance	
ADM	Entertainment Commission Fee Changes	Fee decrease for fixed speakers due to the Commission's "Just Add Music" initiative.	Ordinance	
ADM	Reproduction and Notary Fee Changes	Fee increase for a variety of printing and scanning services at the Permit Center.	Ordinance	
ADM	Prop J Continuation	Moscone Convention Center.	Resolution	
ADM	Prop J Continuation	Fleet security services.	Resolution	
ADM	Prop J Continuation	Real estate security services.	Resolution	
ADM	Prop J Continuation	Real estate custodial services.	Resolution	
BOS	Prop J Continuation	Budget Legislative Analyst (BLA).	Resolution	
CAT	Courthouse Construction Fund	The Board adopted an ordinance last year terminating the Fund, which was established in 1992, because the courthouse construction project is complete and fully financed. This ordinance completes the process.	Ordinance	
CON	Access Line Tax	Sets Access Line Tax. Revenues assumed in budget.	Resolution	
CON	Neighborhood Beautification Fund	Neighborhood Beautification Fund contribution levels assumed in budget.	Ordinance	
DEM	EMSA Fee Changes	Changing the fee structure for EMSA fees that are charged to hospitals.	Ordinance	
DPH	Recurring State Grants	Accept and expend for annual, recurring state grant funds.	Resolution	
DPH	Patient Rates	Amending the Health Code to set patient rates and rates for other services provided by the Department of Public Health.	Ordinance	
DPH	Prop J Continuation	Clinic security services.	Resolution	
DPW	Prop J Continuation	Security services.	Resolution	
FIR	Organizational Changes in the City's Administrative Code	Changing the City's Administrative Code to transition the Chief of EMS position up a Deputy Chief position.	Ordinance	
HRC	State Grant Acceptance	Acceptance of the state-funded California for All grant for the Opportunities for All program.	Resolution	
HSA	Prop J Continuation	Security services.	Resolution	
HSH	CAAP Legislation	Annual legislation for CAAP housing with funding from HSA.	Resolution	
HSH	Prop J Continuation	Security services.	Resolution	
MYR	Prop J Continuation	Security services.	Resolution	

POL	Police Vehicle Theft Crime Fund Surcharge	Increasing the car registration surcharge. Funds will be used to deter, investigate, or prosecute vehicle theft crimes.	Ordinance	
REC	Marina Dredging Surcharge	Imposing a surcharge to license fees at Marina West Harbor to pay for necessary dredging at the Harbor.	Ordinance	
REC	Francisco Park Conservancy Grant Agreement	Credits the Francisco Park Conservancy to offset unanticipated project cost increases incurred due to PG&E requirements.	Resolution	
REG	Prop J Continuation	Assembly of vote by mail envelope services.	Resolution	
SHF	Prop J Continuation	Food services at county jails.	Resolution	
TIS	Prop J Continuation	Mainframe system support.	Resolution	