

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: All City Department Heads via Sophia Kittler, Mayor's Office
Sheryl Evans Davis, Director, Human Rights Commission
Trent Rhorer, Director, Human Services Agency

FROM: Victor Young, Assistant Clerk *Victor Young*

DATE: November 13, 2020

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed legislation:

File No. 201263

Ordinance amending the Administrative Code to establish the Guaranteed Income Advisory Group to advise the Board of Supervisors, the Mayor, and City departments regarding the establishment of a Guaranteed Income Pilot Program.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: linda.wong@sfgov.org.

c: Eddie McCaffrey, Mayor's Office
Rebecca Peacock, Mayor's Office
Andres Power, Mayor's Office
Elizabeth LaBarre, Human Services Agency



City and County of San Francisco

Master Report

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

File Number: 201263 **File Type:** Ordinance **Status:** 30 Day Rule

Enacted: _____ **Effective:** _____

Version: 1 **In Control:** Rules Committee

File Name: Administrative Code - Guaranteed Income Advisory Group **Date Introduced:** 11/03/2020

Requester: _____ **Cost:** _____ **Final Action:** _____

Comment: _____ **Title:** Ordinance amending the Administrative Code to establish the Guaranteed Income Advisory Group to advise the Board of Supervisors, the Mayor, and City departments regarding the establishment of a Guaranteed Income Pilot Program.

Sponsor: Haney

History of Legislative File 201263

Ver	Acting Body	Date	Action	Sent To	Due Date	Result
1	President	11/03/2020	ASSIGNED UNDER 30 DAY RULE	Rules Committee	12/03/2020	

1 [Administrative Code - Guaranteed Income Advisory Group]

2

3 **Ordinance amending the Administrative Code to establish the Guaranteed Income**
4 **Advisory Group to advise the Board of Supervisors, the Mayor, and City departments**
5 **regarding the establishment of a Guaranteed Income Pilot Program.**

6

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12 **Asterisks (* * * *)** indicate the omission of unchanged Code
13 subsections or parts of tables.

14 Be it ordained by the People of the City and County of San Francisco:

15

16 Section 1. Chapter 5 of the Administrative Code is hereby amended by adding
17 Article XLVII, consisting of Sections 5.47-1 through 5.47-6, to read as follows:

18

19 **ARTICLE XLVII:**
20 **GUARANTEED INCOME ADVISORY GROUP**

21

22 **SEC. 5.47-1. CREATION OF ADVISORY GROUP.**

23 *The Board of Supervisors hereby establishes the Guaranteed Income Advisory Group (the*
24 *“Advisory Group”). Guaranteed Income, also referred to as Universal Basic Income, is an income-*
25 *distribution program that provides individuals with a fixed amount of money each month to cover basic*
living expenses. The goal of a Guaranteed Income program is to prevent people from becoming poor
or remaining in poverty, and consequently to promote a more just society.

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2 **SEC. 5.47-2. MEMBERSHIP.**

3 (a) The Advisory Group shall consist of nine voting members, appointed as follows:

4 (1) Seats 1, 2, and 3 shall each be held by a person with expertise in economics,
5 finance, political science, or public policy, and with experience researching and analyzing Guaranteed
6 Income programs, appointed by the Board of Supervisors.

7 (2) Seat 4 shall be held by a person who has personally experienced poverty while
8 living in San Francisco, appointed by the Board of Supervisors.

9 (3) Seats 5 and 6 shall each be held by a person with professional experience
10 serving low-income individuals, families, or youth, and with training and expertise in social, racial, or
11 gender equity, intersectional problem-solving, or cultural humility, appointed by the Board of
12 Supervisors.

13 (4) Seat 7 shall be held by an employee of the Office of the Treasurer and Tax
14 Collector, appointed by the Treasurer.

15 (5) Seat 8 shall be held by an employee of the San Francisco Human Rights
22 Commission (“HRC”), appointed by the Executive Director of HRC.

17 (6) Seat 9 shall be held by an employee of the Human Services Agency (“HSA”),
18 appointed by the Executive Director of HSA.

19 (b) Seats 1, 2, 3, 4, 5, 6 may not be held by employees of the City and County of San
20 Francisco.

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22 **SEC. 5.47-3. ORGANIZATION AND TERMS OF OFFICE.**

23 (a) Members of the Advisory Group shall serve at the pleasure of their respective
24 appointing authorities and may be removed by the member’s appointing authority at any time. Each
25 member may remain on the Advisory Group until the termination of the Advisory Group under Section

1 5.47-6, unless removed by the member's appointing authority. A seat that is vacant on the Advisory
2 Group shall be filled by the appointing authority for that seat as provided in Section 5.47-2.

3 (b) Any member who misses three regular meetings of the Advisory Group within a three-
4 month period without the express approval of the Advisory Group at or before each missed meeting
5 shall be deemed to have resigned from the Advisory Group ten days after the third unapproved
6 absence. The Advisory Group shall inform the appointing authority and the Clerk of the Board of
7 Supervisors of any such resignation.

8 (c) Service on the Advisory Group is voluntary and members shall receive no compensation
9 from the City, except that a City employee appointed to Seat 7, 8, or 9 shall receive compensation from
10 the City as an employee, because work on the Advisory Group shall be considered part of the
11 employee's work for the City.

12 (d) The office of the Treasurer and Tax Collector shall provide administrative and clerical
13 support for the Advisory Group. All City officials and agencies shall cooperate with the Advisory
14 Group in the performance of its functions.

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22 **SEC. 5.47-4. POWERS AND DUTIES.**

17 (a) The Advisory Group shall advise the Board of Supervisors, the Mayor, and appropriate
18 City departments, commissions, boards, agencies, and the public regarding:

19 (1) Different paths to economic security, modeled on the principles of Guaranteed
20 Income;

21 (2) Best practices in the administration and delivery of Guaranteed Income
22 programs, and challenges in the implementation of such programs;

23 (3) How a Guaranteed Income program may be associated with reductions in
24 poverty and violence (including gender-based violence, intimate partner violence, and community
25

1 violence), and improvements in personal financial savings, school attendance, youth engagement with
2 school and community programming, birth outcomes, health, and well-being;

3 (4) How a Guaranteed Income program affects work stability, economic security,
4 consumer protections, and economic mobility;

5 (5) The recommended components of a Guaranteed Income pilot program for 500-
6 1,000 participants, in which each participant would be provided with a minimum of \$500/month to be
7 used without restrictions, which components shall be informed by an analysis of:

8 (A) The need for partnerships between City departments and external
9 stakeholders, foundations, advocacy organizations, philanthropists, and leading public policy makers
10 to support a pilot program;

11 (B) Best practices in program design and evaluation;

12 (C) Potential target populations;

13 (D) Fundraising strategies and opportunities;

14 (E) Legislative proposals;

15 (F) The implications for program participants of the receipt of Guaranteed
22 Income Benefits on eligibility for and/or receipt of public benefits;

17 (G) The tax implications for program participants of the receipt of
18 Guaranteed Income Benefits;

19 (H) The method of disbursement of benefits; and

20 (I) Long-term sustainability, including the identification of future funding
21 sources.

22 (b) By no later than December 1, 2021, the Advisory Group shall submit to the Board of
23 Supervisors and the Mayor a final report summarizing its research, findings, and recommendations on
24 the topics set forth in subsection (a), and any additional findings and recommendations that the
25 Advisory Group concludes advances its goals and fulfills its duties.

1 (c) In conducting the research and making the recommendations required under this Article
2 XLVII, the Advisory Group shall consider best practices and approaches from other jurisdictions and
3 the perspectives of low- and moderate-income people who are directly impacted by the benefits of
4 Guaranteed Income programs.

5 (d) After submitting its final report to the Board of Supervisors and until its termination
6 under Section 5.47-6, the Advisory Group shall advise the Board of Supervisors, the Mayor, and
7 appropriate City departments, commissions, boards, agencies on strategies to implement the
8 recommendations contained in its final report.

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10 **SEC. 5.47-5. MEETINGS AND PROCEDURES.**

11 (a) The Board of Supervisors, the Treasurer, the Executive Director of the San Francisco
12 Human Rights Commission, and the Executive Director of the Human Services Agency shall make
13 initial appointments to the Advisory Group within 60 days of the effective date of the ordinance in
14 Board File No. _____, enacting this Article XLVII, and the Advisory Group shall come into
15 existence upon the appointment of five members. The Advisory Group shall have its inaugural meeting
22 within 30 days of its coming into existence. Following the inaugural meeting, the Advisory Group shall
17 hold a regular meeting not less than once each month until the sunset date set forth in Section 5.47-6.

18 (b) The Advisory Group shall elect a chair and may elect such other officers as it deems
19 appropriate, and may establish bylaws and rules for its organization and procedures.

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21 **SEC. 5.47-6. SUNSET.**

22 Unless the Board of Supervisors by ordinance extends the term of the Advisory Group, this
23 Article XLVII shall expire by operation of law, and the Advisory Group shall terminate, two years after
24 the effective date of the ordinance in Board File No. _____ enacting this Article. After that date, the
25 City Attorney shall cause this Article XLVII to be removed from the Administrative Code.

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Section 2. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: /s/
ANNE PEARSON
Deputy City Attorney

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LEGISLATIVE DIGEST

[Guaranteed Income Advisory Group]

Ordinance amending the Administrative Code to establish the Guaranteed Income Advisory Group to advise the Board of Supervisors, the Mayor, and City departments regarding the establishment of a Guaranteed Income Pilot Program.

Existing Law

Currently, there is no City advisory body dedicated to providing advice regarding the establishment of a Guaranteed Income Pilot Program.

Amendments to Current Law

The proposed ordinance would create a 9-member advisory body called the Guaranteed Income Advisory Group (“Advisory Group”). The Board of Supervisors would appoint six members, and the Treasurer, the Executive Director of the Human Rights Commission, and the Executive Director of the Human Services Agency would each appoint one member.

By no later than December 1, 2021, the Advisory Group would submit to the Board of Supervisors a final report with findings and recommendations regarding:

- Different paths to economic security, modeled on the principles of Guaranteed Income;
- Best practices in the administration and delivery of Guaranteed Income programs, and challenges in the implementation of such programs;
- How a Guaranteed Income program may be associated with reductions in poverty and violence (including gender-based violence, intimate partner violence, and community violence), and improvements in personal financial savings, school attendance, youth engagement with school and community programming, birth outcomes, health, and well-being;
- How a Guaranteed Income program affects work stability, economic security, consumer protections, and economic mobility;
- The recommended components of a Guaranteed Income pilot program for 500-1,000 participants, in which each participant would be provided with a minimum of \$500/month to be used without restrictions.

Following the submission of its final report, the Advisory Group would advise on strategies to implement the recommendations contained in its report. The Advisory Group would terminate in two years, unless extended by ordinance adopted by the Board.

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor inquiries"
- 5. City Attorney Request.
- 6. Call File No. from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Haney

Subject:

Administrative Code - Guaranteed Income Advisory Group

The text is listed:

Ordinance amending the Administrative Code to establish the Guaranteed Income Advisory Group to advise the Board of Supervisors, the Mayor, and City departments regarding the establishment of a Guaranteed Income Pilot Progra

Signature of Sponsoring Supervisor: MATT HANEY

For Clerk's Use Only

From: [RivamonteMesa, Abigail \(BOS\)](#)
To: [BOS Legislation, \(BOS\)](#)
Cc: [Haney, Matt \(BOS\)](#); [Mahogany, Honey \(BOS\)](#); [Mcdonald, Courtney \(BOS\)](#); [Zou, Han \(BOS\)](#); [PEARSON, ANNE \(CAT\)](#)
Subject: Haney: Introduction Guaranteed Income Advisory Group
Date: Tuesday, November 3, 2020 5:36:29 AM
Attachments: [01490689.DOCX](#)
[01490688.docx](#)

Dear Clerks,

Please find attached the following for introduction today:

[Guaranteed Income Advisory Group]
Ordinance amending the Administrative Code to establish the Guaranteed Income Advisory Group to advise the Board of Supervisors, the Mayor, and City departments regarding the establishment of a Guaranteed Income Pilot Program

From: Pearson, Anne (CAT) <Anne.Pearson@sfcityatty.org>
Sent: Monday, November 2, 2020 5:43 PM
To: RivamonteMesa, Abigail (BOS) <abigail.rivamontemesa@sfgov.org>
Subject: UBI advisory group

Hi Abi,

Attached please find the ordinance establishing the UBI advisory group, which is approved as to form, and the legislative digest.

Thanks,
Anne

Anne Pearson – available by cell phone at 646-241-7670

Deputy City Attorney
Office of the City Attorney
1 Dr. Carlton B. Goodlett Place, Suite 234
San Francisco, CA 94102
Tel: (415) 554-4706
anne.pearson@sfcityatty.org

Attorney-Client Communication - Do Not Disclose
Confidential Attorney-Work Product - Do Not Disclose

1 [Administrative Code - Guaranteed Income Advisory Group]

2

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APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: /s/ _____
ANNE PEARSON
Deputy City Attorney

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