File No. <u>250517</u>

Committee Item No. <u>1</u> Board Item No. <u>1</u>

#### COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: <u>Land Use and Transportation</u> Board of Supervisors Meeting:

Date: June 30, 2025 Date: July 15, 2025

#### **Cmte Board**

		Motion
H	H	Resolution
$\square$		Ordinance
$\bowtie$	$\bowtie$	Legislative Digest
		Budget and Legislative Analyst Report
		Youth Commission Report
		Introduction Form
		Department/Agency Cover Letter and/or Report
		MOU
		Grant Information Form
$\square$	$\square$	Grant Budget
$\square$	$\square$	Subcontract Budget
$\square$		Contract / DRAFT Mills Act Agreement
П	П	Form 126 – Ethics Commission
Ħ	Ħ	Award Letter
H	H	
		Application

### Public Correspondence

#### OTHER

$\square$	$\bowtie$	<u>RPD Presentation – June 30, 2025</u>
$\boxtimes$	$\boxtimes$	TIDA Park Map
$\boxtimes$	$\boxtimes$	TIDA Resolution No. 25-01-0108 – January 8, 2025
$\boxtimes$	$\boxtimes$	TIDA Presentation – February 12, 2025
$\square$	$\boxtimes$	TIDA Letter – June 2, 2025
$\square$	$\square$	RPD Letter – February 12, 2025
$\square$	$\square$	Mayor's Introduction Memo – May 13, 2025
$\square$		

Prepared by:	John Carroll	Date:	June 27, 2025
Prepared by:	John Carroll	Date:	July 3, 2025
Prepared by:		Date:	

ORDINANCE NO.

1	[Park Code - Tr	easure Island, Yerba Buena Island, and Certain Additional Properties]	
2			
3	Ordinance amo	ending the Park Code to apply the Park Code to certain parks on	
4	Treasure Islan	d and Yerba Buena Island; to allow application of the Park Code to	
5	certain additio	nal properties operated and managed by the Recreation and Park	
6	Department, s	ubject to approval of the Recreation and Park Commission; and making	
7	clarifying char	iges.	
8			
9	NOTE:	Unchanged Code text and uncodified text are in plain Arial font.	
10		Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .	
11		Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.	
12		<b>Asterisks (</b> * * * *) indicate the omission of unchanged Code subsections or parts of tables.	
13			
14	Be it ord	ained by the People of the City and County of San Francisco:	
15			
16	Section 7	1. General Findings and Purpose.	
17	(a) From	n time to time, the Recreation and Park Commission has authorized the	
18	Recreation and Park Department (RPD) to operate property that is not formally under the		
19	Commission's jurisdiction, to enhance recreational opportunities for the public. Because		
20	properties like this are not formally under Recreation and Park Commission jurisdiction, the		
21	Park Code, which sets uniform rules for City parks, does not by its terms apply to those		
22	properties.		
23	(b) The	purpose of this legislation is to authorize the Recreation and Park Commission	
24	to apply the Pa	rk Code to all parks leased and/or operated by the Recreation and Park	
25	Department that are not under the Recreation and Parks Commission jurisdiction, and to open		

space and parks located on Treasure Island and Yerba Buena Island that are approved by the Treasure Island Development Authority Board for public recreational use. The purpose of applying the Park Code to these various types of parks is to promote recreational use of those parks, reduce potential conflicts among park users, and protect the overall public safety of park users and visitors. This legislation is not intended to place those parks under the jurisdiction or control of the Recreation and Park Commission within the meaning of Charter Section 4.113.

8

9 Section 2. Articles 2 and 3 of the Park Code are hereby amended by revising Sections
10 2.01 and 3.21, to read as follows:

11

#### SEC. 2.01. "PARK" DEFINED.

(a) When used in this Code, the word "park" shall mean and include <u>all of the following:</u>
 (a)(1) a<u>A</u>ll grounds, roadways, avenues, squares, recreation facilities, and other
 property placed under the control, management, and direction of the Recreation and Park
 Commission by the Charter of the City and County of San Francisco;

16

(b) Certain areas as defined below:

17 (<u>1)(2)</u> <u>#T</u>he open space on the blocks bounded by Market, Folsom, Third, and
 18 Fourth Streets which is under the control, management, and direction of the *Redevelopment* 19 <u>Agency of the City and County of San FranciscoReal Estate Division</u>, otherwise known as the
 20 "Yerba Buena Gardens<del>;</del>"; <u>and</u>

(2)(3) *tT*he open space generally known as the "Transbay Rooftop Park" which
 is located on the roof of the facility located on the blocks bounded by Mission, Beale, Howard,
 and Second Streets, and which is under the ownership, control, management, and direction of
 the Transbay Joint Powers Authority (TJPA), provided that the TJPA Board of Directors has
 not rescinded or revoked the TJPA resolution of consent to the enforcement of the Park Code

1 for the Transbay Rooftop Park, which is on file with the Clerk of the Board of Supervisors in File No. 180087.; The foregoing definitions of the word "park" shall not apply where such word is 2 3 otherwise defined within the section in which it appears. In addition, the designation of Yerba Buena Gardens and the Transbay Rooftop Park as "parks" for purposes of this Code does not effect a 4 5 jurisdictional transfer of either property, does not place either property under the jurisdiction and 6 control of the Recreation and Park Commission, does not render either property "park land" or "park 7 property" as those terms are used in any provision of the Charter, and does not entitle the City and 8 *County of San Francisco to receive revenues that may be generated by either property.* 9 (3)(b) For purposes of When used in Articles 3, 4, 5 and 7 of this Code only, the *word "park" shall also include* the area comprising Fulton Street between Hyde and Market 10 Streets and Leavenworth Street between McAllister and Fulton Streets, which area was 11 12 closed to vehicular traffic by San Francisco Board of Supervisors Resolution No. 373-73 and is 13 otherwise known defined in Administrative Code Section 1.58 as United Nations Plaza, and the area that is bounded by the northwesterly line of Market Street, the southerly line of Eddy 14 Street and the westerly line of Lot 13, Assessor's Block 341, and is otherwise known defined in 15 16 Administrative Code Section 1.58 as Hallidie Plaza; and The designation of United Nations Plaza and Hallidie Plaza as parks for purposes of Articles 3, 4 and 7 of this Code does not effect a 17 18 jurisdictional transfer of these plazas, does not place these plazas under the jurisdiction and control of the Recreation and Park Commission and does not render these plazas "park land" or "park property" 19 20 as those terms are used in any provision of the San Francisco Charter. 21 (4) For purposes of Articles 3, 4, 5 and 6 of this Code only, parks and open space on 22 *Treasure Island and Yerba Buena Island designated by the Treasure Island Development Authority* 23 Board for public recreational use. Issuance of permits for these parks and open spaces shall be the 24 responsibility of the Treasure Island Development Authority unless otherwise agreed upon by the 25

- 1 <u>Treasure Island Development Authority and the Recreation and Park Department through a</u>
- 2 <u>memorandum of understanding or similar written agreement.</u>
- 3 (c) When used in this Code, the word "park" also shall include portions of Property that the
  4 Department is operating for recreational purposes under a lease, memorandum of understanding, or
  5 similar written agreement, for the duration of said agreement, as follows:
- 6 (1) The portions of property owned by the State of California immediately under 7 and adjacent to the portions of the Central Freeway located between Otis and Stevenson 8 Streets and between Valencia and Stevenson Streets and partially bounded by Duboce Avenue referred to as "SoMa West Skatepark and Dog Park," to the extent such property is (1) 9 10 leased by the City under leases with the State of California, acting by and through its Department of Transportation, as authorized under San Francisco-Board of Supervisors Resolution Nos. 160-13 11 12 and Resolution No. 161-13-and (2). Specifically, this portion includes the area depicted in-such leases with the City as the "skatepark" and the "dog park-," -The word "park" shall not include, 13 but not the portion of the leased property depicted in such leases as the "parking area."; In 14 designating SoMa West Skatepark and Dog Park as a "park" for purposes of this Code, the Board of 15 16 Supervisors does not intend to place the leased property under the jurisdiction and control of the 17 Recreation and Park Commission within the meaning of Charter Section 4.113, dedicate any of the 18 leased property as "park land" or "park property" as those terms are used in any provision of the San Francisco Charter, or impose this Code on the State of California or its employees, agents, or 19 20 contractors while engaging in the course and scope of their employment on the leased property. Rather, 21 the intent is to authorize the Recreation and Park Department to manage the SoMa West Skatepark and 22 Dog Park for the Real Estate Division for recreational use by the public and enforce the provisions of 23 this Code on uses of the SoMa West Skatepark and Dog Park by the public, only while the leases 24 referred to herein remain in effect. 25
  - Mayor Lurie; Supervisor Dorsey **BOARD OF SUPERVISORS**

1	(2) The properties that the Department is managing and operating pursuant to an
2	agreement with the Office of Community Investment and Infrastructure, which properties are part of
3	the Mission Bay Parks and are depicted on the map on file with the Clerk of the Board of Supervisors
4	in File No. 231132 as parcels NP1-NP5, 1-3, 5-6, 16-17, and 26 (exclusive of areas within Port
5	jurisdiction not otherwise subject to the Park Code); and
6	(3) Except as otherwise specified in this Section 2.01, any other property that the
7	Department is operating for recreational purposes under a lease, memorandum of understanding, or
8	similar written agreement, for the duration of and to the extent permitted by said agreement; provided,
9	however, that the Recreation and Park Commission must first adopt a resolution at a public hearing to
10	approve the agreement and to authorize the Park Code to apply. Consistent with Section 4.104 of the
11	Charter, the Commission shall provide at least 10 days' public notice of said hearing.
12	(d) In designating property as a "park" under subsection (b) or (c), the Board of Supervisors
13	does not intend to place such property under the jurisdiction or control of the Recreation and Park
14	Commission within the meaning of Charter Section 4.113; to affect or impair any other legal
15	restrictions that may apply to the property; or to impose this Code on the State of California or its
16	employees, agents, or contractors while they are engaging in the course and scope of their employment
17	on the property.
18	
19	SEC. 3.21. HOURS OF OPERATION.
20	(a) Persons may enter and use any park from 5:00 a.m. to midnight daily, provided
21	that the Department may set different hours in a permit, contract or lease. This subsection
22	3.21(a) shall not apply to buildings, such as recreation centers, restrooms and clubhouses, or
23	to athletic fields, which may have different hours of operation, as determined by the General
24	Manager or the Commission, as the case may be.
25	

Mayor Lurie; Supervisor Dorsey **BOARD OF SUPERVISORS** 

(b) Notwithstanding the provisions of subsection (a), the Commission may by
 resolution and at any time set different hours of operation for any park or part thereof, based
 on operational requirements or neighborhood impacts.

.

4 (c) No person shall enter or remain in any park without the permission of the
5 Department outside of the hours open to the public as set in subsection (a) or under
6 subsection (b), except that:

7 (1) In the case of Balboa Park, Golden Gate Park, Lincoln Park, and McLaren
8 Park, persons may use a vehicle (including but not limited to a car, truck, bicycle and
9 motorcycle) on the roadway(s) in those parks or walk on paved sidewalks immediately
10 adjacent to such roadways, at any time for purposes of tra*ns*versing the park only;

(2) In the case of the Panhandle, persons may walk or ride a bicycle on the bike
paths at any time for purposes of tra*ns*versing the park only; and,

(3) In the case of Union Square, Civic Center Plaza, and Justin Herman Plaza,
persons may walk on the paved portions of those plazas at any time for purposes of
tra*ns*versing the plaza only.

16

17

(4) In the case of parks on Treasure Island and Yerba Buena Island, persons may walk on paved paths at any time for purposes of traversing the parks only.

18

19

20 Section 3. Effective Date. This ordinance shall become effective 30 days after 21 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the 22 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board 23 of Supervisors overrides the Mayor's veto of the ordinance.

- 24
- 25

\* \* \* \*

1	Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
2	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
3	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
4	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
5	additions, and Board amendment deletions in accordance with the "Note" that appears under
6	the official title of the ordinance.
7	
8	APPROVED AS TO FORM:
9	DAVID CHIU, City Attorney
10	By: <u>/s/ Victoria Wong</u> VICTORIA WONG
11	Deputy City Attorney
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#### LEGISLATIVE DIGEST

[Park Code - Treasure Island, Yerba Buena Island, and Certain Additional Properties]

Ordinance amending the Park Code to apply the Park Code to certain parks on Treasure Island and Yerba Buena Island; to allow application of the Park Code to certain additional properties operated and managed by the Recreation and Park Department, subject to approval of the Recreation and Park Commission; and making clarifying changes.

#### Existing Law

Section 2.01 of the Park Code defines the term "park." Section 3.21 of the Park Code sets forth hours of operation for City parks.

#### Amendments to Current Law

This ordinance would amend Section 2.01 of the Park Code to (1) apply Articles 3, 4, 5 and 6 of the Park Code to parks and open space on Treasure Island and Yerba Buena Island designated by the Treasure Island Development Authority Board for public recreational use, and to reserve permitting authority to the Treasure Island Development Authority and the Recreation and Park Department through a memorandum of understanding or similar written agreement; (2) clarify that the Park Code applies to properties that the Department is managing and operating pursuant to an agreement with the Office of Community Investment and Infrastructure, which properties are part of the Mission Bay Parks; and (3) apply the Park Code to any other property that the Department is operating for recreational purposes under a lease, memorandum of understanding, or similar written agreement, for the duration of and to the extent permitted by said agreement; provided, however, that the Recreation and Park Commission must first adopt a resolution at a public hearing to approve the agreement and to authorize the Park Code to apply.

This ordinance would also amend Section 3.21 of the Park Code to allow the public use of paved paths in parks on Treasure Island and Yerba Buena Island at any time for the purpose of traversing those parks.

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### San Francisco Recreation & Park Department

### **Park Code Amendment**

San Francisco Board of Supervisors – Land Use & Transportation Committee Monday, June 30, 2025



san francisco RECREATION & PARKS

Inspire, Connect, Play!

### **PARK CODE AMENDMENT – Background**

SF Recreation and Park Department (RPD) oversees over 230 parks, playgrounds, and open spaces. In addition, there are over 40 other non-RPD public spaces that RPD manages on behalf of city agencies.

#### This includes OCII & TIDA sites:

- Mission Bay Parks (July 1, 2023)
- Hunters Point Shipyard Parks (July 1, 2025)
- Treasure Island & Yerba Buena Island
   Parks (starting FY 26-27)

To maintain the same safe, clean, and wellmanaged parks at RPD-owned parks, the same rules would need to be applied.



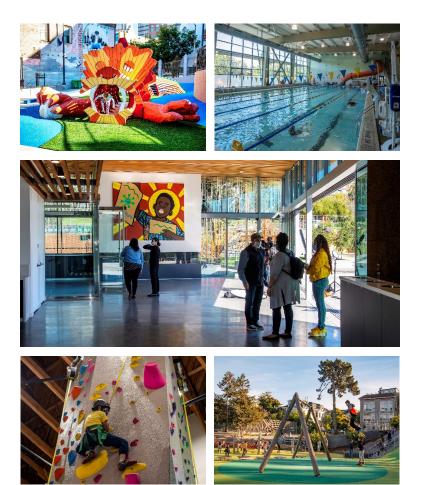


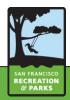




Currently the Park Code outlines overall rules and regulations for the use of city public parks and recreational areas under RPD's jurisdiction, which include:

- Operational & Maintenance Standards
- Permits for Events and Activities
- Ability to Apply & Enforce Park Code Rules
- Public Safey & Emergency Procedures





### PARK CODE AMENDMENTS & BENEFITS

- What's Changing: Ordinance 250517 allows the SF Park Code to apply to non-RPD parks managed by RPD through leases or agreements.
- Approval Process: The Recreation and Park Commission reviews and considers approval action on each agreement in a public meeting before the Park Code can apply.
- What the Park Code Covers: Rules for park operations, permits, public safety, and enforcement of park regulations.
- Why It Matters: Ensures consistent standards across all RPD-managed parks and streamlines the process for managing new spaces.



#### San Francisco Recreation & Park Department

### Thank You



san francisco RECREATION & PARKS



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FILE NO.	 	

1	[ Park Code - Application of Park Code to Properties Operated and Managed by the
2	Recreation and Park Department]
3	Resolution recommending to the Board of Supervisors approval of a draft
4	ordinance amending the San Francisco Park Code to apply the Park Code to
5	Properties Operated and Managed by the Recreation and Park Department.
6	WHEREAS, Former Naval Station Treasure Island (the "Base" or "Treasure Island") is
7	a former military base located in the City and County of San Francisco (the "City") consisting
8	of approximately 550 acres on Treasure Island and Yerba Buena Island; and
9	WHEREAS, The Base was selected for closure and disposition by the Base
10	Realignment and Closure Commission in 1993, acting under Public Law 101-510, and its
11	subsequent amendments, and the Base ceased operations in 1997; and
12	WHEREAS, Under the Treasure Island Conversion Act of 1997 (AB 699), which
13	amended Section 33492.5 of the California Health and Safety Code and added Section 2.1 to
14	Chapter 1333 of the Statutes of 1968, the State Legislature (i) granted to the Board of
15	Supervisors the authority to designate the Treasure Island Development Authority ("TIDA") as
16	a redevelopment agency under California Community Redevelopment Law with authority over
17	the Base; and (ii) with respect to those portions of the Base that are subject to the public trust
18	for commerce, navigation and fisheries (the "Public Trust"), vested in TIDA the authority to
19	administer the Public Trust as to such property; and
20	WHEREAS, On April 21, 2011, the TIDA Board of Directors unanimously made certain
21	environmental findings under the California Environmental Quality Act ("CEQA") and approved
22	a package of legislation in furtherance of the development project (the "Project"), including a
23	disposition and development agreement (the "DDA") with TICD; and
24	WHEREAS, On June 7, 2011, the Board of Supervisors unanimously confirmed
25	certification of the final environmental impact report and made certain environmental findings

under CEQA (collectively, the "FEIR") by Resolution No. 246-11 and approved a package of
 legislation in furtherance of the Project; and

WHEREAS, The DDA included as an exhibit the Parks and Open Space Plan
obligating the construction and delivery to TIDA ownership of a world-class series of parks
and open spaces across both Islands (heretofore referred to collectively as the "TI/YBI Parks
System"); and

WHEREAS, To ensure TI/YBI Parks System is used and enjoyed by the broadest
possible cross-section of the public, clear rules guiding the use of these spaces is essential to
TIDA in ensuring responsible and efficient long-term management of the spaces; and

WHEREAS, A rules structure for the TI/YBI Parks System assures facilities and natural
 resources are protected, spaces are safe and secure, use and access is fair and equitable,
 and that responsible and considerate behavior by the public is encouraged; and

WHEREAS, A rules structure for the TI/YBI Parks System also assures effective
 management of the spaces by TIDA and City staff in establishing and maintaining a clean,
 welcoming and safe environment for all visitors and in hosting special events and organized
 activities in the spaces; and

WHEREAS, The TI/YBI Parks System must be governed under the structure of the
Municipal Code of the City and County of San Francisco; and

WHEREAS, Within the Municipal Code, the San Francisco Park Code establishes
 appropriate and reasonable time, place and manner restrictions on conduct and activities on
 public parks, open spaces and recreational facilities under the Code's jurisdiction; and

WHEREAS, In order to meet its responsibilities to assure the TI/YBI Parks System is
safe, equitable, welcoming and clean within the larger construct of the San Francisco
Municipal Code, TIDA has determined that applying the San Francisco Park Code to the
TI/YIB Parks System is the most efficient and consistent course of action; and

1 WHEREAS, The San Francisco Recreation and Park Department intends to introduce 2 an ordinance to the San Francisco Board of Supervisors amending the Park Code to, among 3 other things, allow the Park Code to apply to properties that RPD operates under a lease, 4 memorandum of understanding, or similar agreement, and to add new properties where the 5 Park Code applies, including to potential operations on Treasure and Yerba Buena Islands; 6 and 7 WHEREAS, Extending the Park Code to the TI/YBI Parks System does not transfer the 8 current or future spaces jurisdiction to the Recreation and Park Commission, and these on-9 Island properties remain outside the formal "park" designation within the meaning of the San 10 Francisco Charter; and 11 WHEREAS, The proposed amendments to the Park Code within the ordinance 12 ensure consistent rules for public safety, park operations, and recreational use across 13 Treasure Island and Yerba Buena Island parks, allows TIDA and City Staff to manage the 14 TI/YBI Park System spaces effectively without altering jurisdiction or ownership, includes clear 15 safeguards to address neighborhood concerns and operational needs; and 16 WHEREAS, The draft ordinance has been reviewed by the Planning Department for 17 review under the California Environmental Quality Act; and has been determined to 18 be NOW THEREFORE BE IT RESOLVED, That the TIDA Board of Directors does hereby 19 20 recommend approval with modifications the attached draft ordinance amending the San 21 Francisco Park Code so that the Park Code applies to newly accepted parks on Treasure 22 Island and Yerba Buena Island; and be it 23 FURTHER RESOLVED, That the Board of Directors urges the San Francisco Board of 24 Supervisors to consider and approve the draft ordinance broadening the applicability of the 25 Park Code to TIDA's newly accepted parks.

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3	CERTIFICATE OF SECRETARY
4	I hereby certify that I am the duly elected Secretary of the Treasure Island
5	Development Authority, a California nonprofit public benefit corporation, and that the
6	above Resolution was duly adopted and approved by the Board of Directors of the
7	Authority at a properly noticed meeting on January 8, 2025.
8	Jeanette Howard
9	Jeanette Howard, Secretary
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### Operations and Maintenance of Treasure Island and Yerba Buena Island Parks TIDA Board of Directors meeting of February 12, 2025

# TI/YBI Parks System O&M approach



### <u>Near term:</u>

- TIDA management and oversight of private contracting
- CCSF departmental Work Order support

### Long term:

- SF RPD perform TI/YBI Parks O&M and YBI natural areas management.
- TI/YBI Park System's scale and complexity necessitates specialized O&M.
- Aligned with City and County of San Francisco Charter public employee mandate and consistent with Civil Service Commission policy and practice.

# San Francisco Recreation and Parks Department (RPD)



- Recognized nationally for excellence in parks management.
- City audits show RPD regularly meets high standards for parks care.
- RPD places priority on equity and improving services in historically underserved neighborhoods through the Equity Metrics Initiative.
- Recent projects like India Basin Waterfront Park demonstrate RPD's ability to balance ecological restoration, community needs, and recreational opportunities.

# **Starting the process:**



- March 13, 2024: "Road Map" presentation to TIDA Board
- March 2024-February 2025: Ongoing TIDA and RPD staff collaboration towards a framework, focused on:
  - Implementation timing
  - Staffing levels and budgets
  - Special event and use permitting coordination
  - RPD facilities needs on-Island
- October 9, 2024: Staff update to TIDA Board on TIDA-RPD collaborative efforts
- **Today:** Presentation on framework and initial budget for first two years of RPD performance in FY25-26 and FY26-27.
- **Summer, 2025:** Further presentation of long-term budgets and detailed RPD scope of services.

# **Collaborative efforts:**



- TIDA staff (Operations, Real Estate. Finance, Vertical Development) and RPD staff (Engineering, Finance & Operations) engage in regular Working Meetings, including Directors Participation
- Smaller working groups meet as needed (Ex: Special Events management, corporation space planning)
- Touring TIDA Parks and natural areas, engaging representation across RPD.
  - Assess current TI/YBI Parks O&M Manual and YBI Habitat Management Plan
  - Assess current practices successes and improvements
  - Build early RPD institutional knowledge of TI/YBI Parks and YBI natural areas.

# **Implementation Timeline**



- FY24/25 Current Year
  - RPD providing operational input with a part-time horticultural manager and park manager
  - RPD providing part-time plan review support for future park design and construction
  - RPD dedicating ongoing staff time toward planning and development of proposal.

### • FY 25/26 - Ramp Up to Full Operations

- Transition begins with RPD hiring of a full-time TIYBI Park Manager to start January 1, 2026.
- RPD "ramps up" with initial park maintenance planning, staff hiring and training and material and supply acquisitions.

### • FY 26/27 - First Year of Full Operations

- RPD assumes full responsibility for O&M on July 1, 2026.
- Scope covers all Phase I parks with a complete staff roster and operational framework.

## **The Parks**



Parks open on July 1, 2025

Additional parks opening by/before end of FY26-27

# The Parks (cont'd).







### San Francisco Recreation & Parks Department

Proposed Budget and Operations of TI/YBI Parks February 12, 2025



Inspire, Connect, Play!

### **Overview of Process**

- Ongoing, collaborative process between Rec and Park and TIDA since 2024
- Understanding current practices and TI/YBI Park Needs
  - Addition of TI/YBI parks represent an 8% increase of RPD managed parkland in SF
  - Site evaluations of open and planned parks
  - Review practices by Rubicon, Toolworks and existing contractors
- Labor Modeling
  - Created model to understand staffing, material and equipment needs
  - Drew upon Rec and Park operational data, NRPA-based estimation tools, and recent comparable examples such as the management transition of the Mission Bay Parks.

- Staffing Plan
  - Comprehensive staffing proposal and budget
  - Achieves horticultural, infrastructure maintenance and custodial needs
  - Incorporates Rec and Park's best practices, while tailoring to TI/YBI



## Scope of Services

Rec and Park Operations and Maintenance will include:

- Groundskeeping and horticulture care, integrated pest management, arboriculture, and natural resource management
- Maintenance and repairs performed by specialized trades, including painting, plumbing, electrical, carpentry, heavy equipment operations and more
- Custodial, litter and debris removal, pressure washing, restroom cleaning and sanitation



## Staffing Model

- 1 Manager position will start 6 months early
- 14 staff positions will start 2 months early to begin training
- On-island positions include supervisor, gardener, custodial, natural resource specialists and manager
- Budget includes staff positions for painter, plumber, arborist
- TI/YBI parks will receive support from all RPD Structural Maintenance Trades positions

FTE Estimate						
Classification	Title	FY 25-26	FY 26-27			
922	Manager 1	1	1			
2708	Custodian	1	1			
3417	Gardener	7	7			
3420	Natural Resource Specialist	2	2			
3422	Park Section Supervisor	1	1			
3434	Arborist Tech	1	1			
7346	Painter	1	1			
7347	Plumber	1	1			
	Total FTE	15	15			



## 2-Year Budget

- Ongoing Coordination and Support review of park design, horticulture & planting
- Early Staff Onboarding Staff will complete training and onboarding prior to start
- **Specialized Staff** 8 different job categories
- **Dedicated Vehicles** to ensure staff can accomplish duties

Department Operating Cost Category		FY 25-26 (Ramp-Up)		FY 26-27 (1st Full Year)
	Labor	\$	581,947	\$ 2,912,620
RPD	Materials & Supplies	\$	50,000	\$ 200,000
	Equipment / Fleet			\$ 426,332
Subtotal RPD		\$	631,947	\$ 3,538,952
	Contracts	Ć	\$1,400,000	\$ 250,000
TIDA	Work Orders		\$90 <i>,</i> 000	\$ 90,000
Subtotal TIDA			1,490,000	\$ 340,000
	Total	\$	2,121,947	\$3,878,952



## Oversight



### **TI Director and TIDA Staff**

- Maintains oversight of RPD work, performs regular field inspections.
- Meets regularly with RPD leadership and staff, updates TIDA Board.

### **TIDA Board of Directors**

- Provides feedback on quality of service and scope of work.
- Approves annual budget funds RPD TI/YBI operations.

### **RPD Leadership and Staff**

- Performs oversight of daily RPD operations.
- Meets regularly with TIDA leadership and staff

### San Francisco Recreation and Parks Commission

- Oversees broader Departmental operations, including TI/YBI activities.
- Approves RPD's staffing plans, work orders, and operational priorities.

## **Next steps:**



- Summer 2025: TIDA Board presentation on Parks O&M phasing plan, staffing and budget through expected build-out.
- Fall 2025: TIDA Board presentation on draft TIDA-RPD MOU, revised work plan and budget through expected buildout.
- Winter 2025: TIDA Board presentation on amended two-year budget for Parks O&M and on any remaining outstanding issues.
- January February 2026: TIDA Board presentation and adoption of final two-year TIDA Budget.
- July 1, 2026: RPD fully operational in care for TI/YBI Parks.

# Questions?



Kat Anderson, Commission President Philip A. Ginsburg, General Manager

Daniel Lurie, Mayor

February 12, 2025

TIDA Board President Tsen and Esteemed Directors,

I am writing to present the proposed two-year budget for the management and operations of Treasure Island and Yerba Buena Island parks and open spaces. San Francisco Recreation and Parks Department (Rec and Park) staff have worked diligently, in cooperation with TIDA staff, to provide this comprehensive budget proposal.

As we begin this exciting new partnership, I want to express how proud I am of the expertise and dedication of Rec and Park staff. It is thanks to our incredibly skilled gardeners, arborists, custodians and other personnel, that San Francisco's Park system is one of the top-ranked in the nation.

The proposed budget is designed to effectively and thoroughly address the operations and maintenance needs of TI/YBI parks over the coming years. This model is based upon a thorough analysis of park acreage, park/landscape type, park facilities and department staffing. We have built upon established park-staffing models, including the one developed for the management of Mission Bay Parks which the Department successfully assumed management of in 2023.

Key areas of focus in this budget proposal include:

- 1. **Early Coordination and Support** RPD staff is meeting monthly/regularly with TIDA staff, to review future park designs, and review horticultural practices and planting decisions.
- 2. Staff Onboarding One dedicated Park Services Manager position will be onboarded six months prior to the official start-date of RPD operations at TIDA parks to gain sufficient knowledge of the park system and plan for its maintenance and operational needs. Fourteen (14) full-time staff will begin two months prior to the official start date, to complete their training and onboarding. RPD will be fully prepared to begin operations on the islands on July 1, 2026.
- 3. **Specialized Staff** Provide 8 different job categories (gardener, custodian, arborist, natural resource specialist, painter, plumber, supervisor and manager) to ensure all park operations and maintenance needs are met.
- 4. **Dedicated Vehicles** Providing sufficient vehicles on-Island, so staff can effectively and swiftly accomplish their duties

The San Francisco Recreation and Parks Department is fully committed to extending the expertise and care of San Francisco's world-class park system to the parks and open space on Treasure Island and Yerba Buena Island. We are proud and excited to join you in this endeavor.

Sincerely,

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Phil Ginsburg General Manager, San Francisco Recreation and Parks Department

City & County of San Francisco Treasure Island Development Authority 39 Treasure Island Road Suite 241, Treasure Island San Francisco, CA 94130 (415) 274-0660 – www.sf.gov/tida



ROBERT P BECK. TREASURE ISLAND DIRECTOR

San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102

Re: File No. 250517

Honorable Board of Supervisors,

I write to affirm the Treasure Island Development Authority's (TIDA) support of the recently introduced ordinance to amend the San Francisco Park Code (File No. 250517), specifically the proposed amendment applying the Park Code to parks on Treasure and Yerba Buena Islands under management of the Recreation and Parks Department (RPD).

At its January 8, 2025 meeting, the TIDA Board of Directors approved Resolution No. 25-01-0108 supporting this Parks Code amendment and urging the San Francisco Board of Supervisors to consider and approve the proposed ordinance. A copy of that resolution is attached to this letter.

Under the proposed amendment, Articles 3, 4, 5 and 6 of the Park Code will apply to parks and open space on Treasure and Yerba Buena Islands that are designated by the Treasure Island Development Authority for public recreational use. RPD and TIDA are entering into a Memorandum of Agreement for RPD to begin management of the Treasure Island/Yerba Buena Island (TI/YBI) Parks System on July 1, 2026. Applying the Park Code to the TI/YBI Parks will align use regulations for these parks with all parks under RPD management.

Please do not hesitate to contact me with any questions on this topic.

Sincerely,

Robert Beck Treasure Island Director

Cc: File San Francisco Recreation and Parks Department

Attachment

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FILE NO.	 	

1	[ Park Code - Application of Park Code to Properties Operated and Managed by the
2	Recreation and Park Department]
3	Resolution recommending to the Board of Supervisors approval of a draft
4	ordinance amending the San Francisco Park Code to apply the Park Code to
5	Properties Operated and Managed by the Recreation and Park Department.
6	WHEREAS, Former Naval Station Treasure Island (the "Base" or "Treasure Island") is
7	a former military base located in the City and County of San Francisco (the "City") consisting
8	of approximately 550 acres on Treasure Island and Yerba Buena Island; and
9	WHEREAS, The Base was selected for closure and disposition by the Base
10	Realignment and Closure Commission in 1993, acting under Public Law 101-510, and its
11	subsequent amendments, and the Base ceased operations in 1997; and
12	WHEREAS, Under the Treasure Island Conversion Act of 1997 (AB 699), which
13	amended Section 33492.5 of the California Health and Safety Code and added Section 2.1 to
14	Chapter 1333 of the Statutes of 1968, the State Legislature (i) granted to the Board of
15	Supervisors the authority to designate the Treasure Island Development Authority ("TIDA") as
16	a redevelopment agency under California Community Redevelopment Law with authority over
17	the Base; and (ii) with respect to those portions of the Base that are subject to the public trust
18	for commerce, navigation and fisheries (the "Public Trust"), vested in TIDA the authority to
19	administer the Public Trust as to such property; and
20	WHEREAS, On April 21, 2011, the TIDA Board of Directors unanimously made certain
21	environmental findings under the California Environmental Quality Act ("CEQA") and approved
22	a package of legislation in furtherance of the development project (the "Project"), including a
23	disposition and development agreement (the "DDA") with TICD; and
24	WHEREAS, On June 7, 2011, the Board of Supervisors unanimously confirmed
25	certification of the final environmental impact report and made certain environmental findings

under CEQA (collectively, the "FEIR") by Resolution No. 246-11 and approved a package of
 legislation in furtherance of the Project; and

WHEREAS, The DDA included as an exhibit the Parks and Open Space Plan
obligating the construction and delivery to TIDA ownership of a world-class series of parks
and open spaces across both Islands (heretofore referred to collectively as the "TI/YBI Parks
System"); and

WHEREAS, To ensure TI/YBI Parks System is used and enjoyed by the broadest
possible cross-section of the public, clear rules guiding the use of these spaces is essential to
TIDA in ensuring responsible and efficient long-term management of the spaces; and

WHEREAS, A rules structure for the TI/YBI Parks System assures facilities and natural
 resources are protected, spaces are safe and secure, use and access is fair and equitable,
 and that responsible and considerate behavior by the public is encouraged; and

WHEREAS, A rules structure for the TI/YBI Parks System also assures effective
 management of the spaces by TIDA and City staff in establishing and maintaining a clean,
 welcoming and safe environment for all visitors and in hosting special events and organized
 activities in the spaces; and

WHEREAS, The TI/YBI Parks System must be governed under the structure of the
Municipal Code of the City and County of San Francisco; and

WHEREAS, Within the Municipal Code, the San Francisco Park Code establishes
 appropriate and reasonable time, place and manner restrictions on conduct and activities on
 public parks, open spaces and recreational facilities under the Code's jurisdiction; and

WHEREAS, In order to meet its responsibilities to assure the TI/YBI Parks System is
safe, equitable, welcoming and clean within the larger construct of the San Francisco
Municipal Code, TIDA has determined that applying the San Francisco Park Code to the
TI/YIB Parks System is the most efficient and consistent course of action; and

1 WHEREAS, The San Francisco Recreation and Park Department intends to introduce 2 an ordinance to the San Francisco Board of Supervisors amending the Park Code to, among 3 other things, allow the Park Code to apply to properties that RPD operates under a lease, 4 memorandum of understanding, or similar agreement, and to add new properties where the 5 Park Code applies, including to potential operations on Treasure and Yerba Buena Islands; 6 and 7 WHEREAS, Extending the Park Code to the TI/YBI Parks System does not transfer the 8 current or future spaces jurisdiction to the Recreation and Park Commission, and these on-9 Island properties remain outside the formal "park" designation within the meaning of the San 10 Francisco Charter; and 11 WHEREAS, The proposed amendments to the Park Code within the ordinance 12 ensure consistent rules for public safety, park operations, and recreational use across 13 Treasure Island and Yerba Buena Island parks, allows TIDA and City Staff to manage the 14 TI/YBI Park System spaces effectively without altering jurisdiction or ownership, includes clear 15 safeguards to address neighborhood concerns and operational needs; and 16 WHEREAS, The draft ordinance has been reviewed by the Planning Department for 17 review under the California Environmental Quality Act; and has been determined to 18 be NOW THEREFORE BE IT RESOLVED, That the TIDA Board of Directors does hereby 19 20 recommend approval with modifications the attached draft ordinance amending the San 21 Francisco Park Code so that the Park Code applies to newly accepted parks on Treasure 22 Island and Yerba Buena Island; and be it 23 FURTHER RESOLVED, That the Board of Directors urges the San Francisco Board of 24 Supervisors to consider and approve the draft ordinance broadening the applicability of the 25 Park Code to TIDA's newly accepted parks.

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3	CERTIFICATE OF SECRETARY
4	I hereby certify that I am the duly elected Secretary of the Treasure Island
5	Development Authority, a California nonprofit public benefit corporation, and that the
6	above Resolution was duly adopted and approved by the Board of Directors of the
7	Authority at a properly noticed meeting on January 8, 2025.
8	Jeanette Howard
9	Jeanette Howard, Secretary
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Office of the Mayor San Francisco



- TO: Angela Calvillo, Clerk of the Board of Supervisors
- FROM: Adam Thongsavat, Liaison to the Board of Supervisors
- RE: [Park Code Application of Park Code to Properties Operated and Managed by the Recreation and Park Department]

DATE: May 13, 2025

Resolution recommending to the Board of Supervisors approval of a draft ordinance amending the San Francisco Park Code to apply the Park Code to Properties Operated and Managed by the Recreation and Park Department.

Should you have any questions, please contact Adam Thongsavat at adam.thongsavat@sfgov.org