File	No.	11	0270
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Committee Item No.	3	
Board Item No		
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COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee:	Budget and Finance Committee	Date: <u>June 27</u> , <u>2011</u>
Board of Su	pervisors Meeting	Date_7/19///
Cmte Boa	rd	
	Motion Resolution Ordinance Legislative Digest Budget & Legislative Analyst Report Ethics Form 126 Introduction Form (for hearings) Department/Agency Cover Letter a MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Award Letter Application	
Completed I	(Use back side if additional space in the Proposed Budget Redev	te: June 23, 2011
Completed I	by: <u>Victor Young</u> 3 Dat	te:

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

FY2011-2012]

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Resolution approving the budget of the Redevelopment Agency of the City and County of San Francisco for FY2011-2012 and approving the Issuance by the Redevelopment Agency of bonds in an aggregate principal amount of not to exceed \$84,000,000 to

finance a portion of redevelopment activities described in such approved budget for

[Redevelopment Agency Budget and Bonds in an Amount Not to Exceed \$84,000,000 -

FY2011-2012.

WHEREAS, The Redevelopment Agency of the City and County of San Francisco (the "Agency") is implementing various Redevelopment Plans in the City and County of San Francisco (the "City") in accordance with the Community Redevelopment Law of the State of California, California Health and Safety Code section 33000 et seq. (the "Law"); and

WHEREAS, Section 33606 of the Law provides for approval of the annual Budget of the Agency by the Legislative Body of the City (the "Board of Supervisors"); and

WHEREAS, The Agency has submitted its annual budget for fiscal year 2011-2012 (the "Budget") to the Board of Supervisors for approval; and

WHEREAS. The Agency has developed a financing program for the purposes of financing a portion of its Budget which will require the Agency to enter into loans and/or to issue and to refund, as necessary, or to cause to be loaned and/or issued and/or refunded on its behalf by a public finance authority, tax allocation bonds, notes, or other evidence of indebtedness (such loans, bonds, notes or other evidence of indebtedness being referred to as the "Bonds") in an aggregate principal amount of not to exceed \$84,000,000 (a portion of the proceeds of which may be used to reimburse the Agency for amounts spent under its Budget prior to the issuance of the Bonds) and which will be repaid from and secured by the

taxes allocated to and paid to the Agency pursuant to the Law (and in particular but not limited to Sections 33670 - 33674) and Section 16 of Article XVI of the California Constitution; and

WHEREAS, The Law provides that the issuance of the Bonds is subject to the approval of the Board of Supervisors; and

WHEREAS, The Agency hereby requests that such approval be granted, and the Board of Supervisors is agreeable to doing so, based on the terms and conditions contained in this resolution; and

WHEREAS, The Agency and the City and County of San Francisco (the "City") entered into the Mission Bay North Tax Increment Allocation Pledge Agreement and the Mission Bay South Tax Increment Allocation Pledge Agreement, each dated as of November 16, 1998, for the purpose of providing to said project areas tax increment based not on estimated property values but on actual tax increment; and

WHEREAS, The Agency and the City and the Transbay Joint Powers Authority (the "TJPA") entered into the Transbay Redevelopment Project Tax Increment Allocation and Sales Proceeds Pledge Agreement dated as of January 31, 2008 for the purpose of financing development of the Transbay Terminal Project, such financing including, but not limited to, the irrevocable pledge of all Net Tax Increment, as defined in said agreement, to the TJPA; and

WHEREAS, the Board of Supervisors has adopted Ordinances No. 15-05 and Ordinance No. 115-007, to enable the Agency to receive tax increment revenues for the exclusive purpose of financing affordable housing activities within and without the redevelopment project areas located in the City and County of San Francisco, in order to replace a portion of the estimated 7,000 housing units removed by the Agency's pre-1976 urban renewal activities, and wishes to ensure that the Agency has sufficient funds to carry out such affordable housing activities as described in the Budget; now, therefore, be it

RESOLVED, By the Board of Supervisors of the City and County of San Francisco pursuant to Health and Safety Code section 33334.2, subdivision (g), that it hereby finds and declares that the Agency's affordable housing activities and replacement of affordable housing within the redevelopment project areas located within the City and County of San Francisco and in other parts of the City and County of San Francisco, as described in the Agency's Budget, are of benefit to the adopted redevelopment project areas; and be it

FURTHER RESOLVED, By the Board of Supervisors of the City and County of San Francisco that it does hereby approve the Budget of the Agency for fiscal year 2011-2012, which Budget is incorporated herein and made a part hereof; and, be it

FURTHER RESOLVED, That the Agency report annually to the Board of Supervisors on the percent completion for each of the project areas currently underway with the submission of future annual budgets; and, be it

FURTHER RESOLVED, That the issuance of the Bonds by the Agency is approved in the principal amount of not to exceed \$84,000,000, for the purpose of financing a portion of the Agency's Budget and to reimburse the Agency for amounts spent under its Budget prior to the issuance of the Bonds; and the Agency is also authorized to refund such Bonds if the sale of such refunding Bonds produces a minimum net debt service savings (net of reserve fund earnings and other offsets) of at least 3% of the par value of Bonds that are refunded or that achieves a more favorable debt to debt service coverage ratio; and, be it

FURTHER RESOLVED, That the Controller is hereby authorized and directed to make adjustments to the Agency's tax increment draw, as set forth in the Redevelopment Agency's fiscal year 2008-2009 Budget, related to the Mission Bay North Redevelopment Project adopted October 26, 1998 and Mission Bay South Redevelopment Project adopted November 2, 1998 for the purpose of providing to said project areas tax increment based not on estimated property values but on actual tax increment recorded, as administered under the

Teeter Plan, including the net impact of all roll corrections, as required by each Project Area's respective Tax Increment Allocation Pledge Agreement, each dated November 16, 1998 and as approved by the City and Agency; and, be it

FURTHER RESOLVED, That the Controller is hereby authorized and directed, to the extent certain State-Owned Parcels generate net tax increment, to make adjustments to the Agency's tax increment draw, as set forth in the Redevelopment Agency's fiscal year 2008-2009 Budget, pursuant to the Transbay Redevelopment Project Tax Increment Allocation and Sales Proceeds Pledge Agreement dated as of April 14, 2006 for the purpose of providing to the TJPA Net Tax Increment, as defined in said agreement, based not on estimated property values but on actual Net Tax Increment recorded, as administered under the Teeter Plan, including the net impact of all roll corrections.

SAN FRANCISCO REDEVELOPMENT AGENCY

Proposed Budget for Fiscal Year 2011/12

by the

Redevelopment Agency Commission

Date: May 24, 2011

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BUDGET REVIEW EXECUTIVE SUMMARY

Budget Changes

The department's proposed \$286,617,000 budget for FY 2011-12 is \$12,933,000 or 4.3 percent less than the original FY 2010-11 budget of \$299,550,000.

Personnel Changes

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 113.5 FTEs, which is 3.0 FTEs more than the 110.5 FTEs in the original FY 2010-11 budget. This represents a 2.7 percent increase in FTEs from the original FY 2010-11 budget.

Revenue Changes

The Department's Property Tax increment revenues, proposed to be \$125,274,000 in FY 2011-12, are an increase of \$20,430,000, or 19.5 percent, compared to FY 2010-11 Property Tax increment revenues of \$104,844,000. Other Departmental revenues are proposed to be \$66,650,000 in FY 2011-12, which represents a decrease of \$68,000, or 0.1 percent less than the Department's FY 2010-11 other revenues of \$66,718,000.

RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$642,947 in FY 2011-12. The General Fund impact of these reductions is \$302,185.

DEPARTMENT: RED-REDEVELOPMENT

SUMMARY OF PROGRAM EXPENDITURES:

	FY 2010-11 Budget	FY 2011-12 Proposed	Increase/ (Decrease)	Percent
Total Sources of Funds			(
Property Sales, Rentals and Leases	\$16,033,000	\$17,734,000	\$1,701,000	10.6%
Developer Contributions	13,071,000	11,882,000	(1,189,000)	(9.1%)
Other	37,614,000	37,034,000	(580,000)	(1.5%)
Property Tax Increment	104,844,000	125,274,000	20,430,000	19.5%
Total Sources of Funds	171,562,000	191,924,000	20,362,000	11.9%
Total Uses of Funds				
Work Program Uses	•			
Debt Service	87,696,000	100,630,000	12,934,000	14.7%
Public Improvements	74,201,000	38,004,000	(36,197,000)	(48.8%)
Housing Production and Assistance	66,209,000	56,055,000	(10,154,000)	(15.3%)
Property Maintenance	13,277,000	10,302,000	(2,975,000)	(22.4%)
Business Development	4,375,000	1,588,000	(2,787,000)	(63.7%)
Pass-Through Obligations	11,072,000	24,226,000	13,154,000	118.8%
Job Training	1,360,000	1,147,000	(213,000)	(15.7%)
Other	14,232,000	32,807,000	18,575,000	130.5%
Subtotal Work Program Uses	272,422,000	264,759,000	(7,663,000)	(2.8%)
Personnel Costs	17,127,000	17,750,000	623,000	3.6%
Administrative Costs	4,001,000	4,108,000	107,000	2.7%
Total Uses	293,550,000	286,617,000	(6,933,000)	(2.4%)
Educational Revenue Augmentation Funds	6,000,000	. 0	(6,000,000)	(100.0%)
	299,550,000	286,617,000	(12,933,000)	(4.3%)
				4
Deficit	(127,988,000)	(94,693,000)	33,295,000	(26.0%)
Other Funding Sources				
Other Property Tax Increment	9,424,000	11,195,000	1,771,000	18.8%
Tax Increment Bond Proceeds	118,564,000	83,498,000	(35,066,000)	(29.6%)
Subtotal, Other Funding Sources	127,988,000	94,693,000	(33,295,000)	(10.8%)
Net Sources Less Uses	\$0	\$0	\$0	0.0%

The Department's proposed FY 2011-12 budget has decreased by \$12,933,000 due to decreases in public improvement projects, housing production and assistance, property maintenance expenditures, business development, job training and deletion of Educational Revenue Augmentation Funds (ERAF)transfers¹:

The Redevelopment Agency's budget includes expenditures for project areas, the Citywide Housing Program, and Administration and Personnel as described below.

SAN FRANCISCO BOARD OF SUPERVISORS

¹ Under State law, local governments in FY 2010-11 were required to shift an allocation of property tax revenues to local schools, to meet educational funding requirements under Proposition 98. The Redevelopment Agencies share of this shift was \$6 million. This shift is not required in FY 2011-12, according to the Department.

DEPARTMENT:

RED - REDEVELOPMENT

Redevelopment Project Areas:

A Project Area is a designated redevelopment area, which has been approved by the Board of Supervisors. As shown in the table below, there are 10 existing Project Areas² for which the Redevelopment Agency's proposed budget for FY 2011-12 provides \$222,473,000 in project areas funding, which is \$53,390,000, or 31.58 percent higher than the approved budget of \$169,083,000 for FY 2010-11. Changes to individual projects programs are as follows:

2.	Project Area Budge	ts, Current and	Proposed .	
	Project Area*	Approved Budget FY 2010-11	Proposed Pr Budget FY 2011-12	oposed Increase (Decrease)
1	Bayview Hunters Point Area B	\$6,815,000	\$7,137,000	\$322,000
	Golden Gateway	15,513,000	19,121,000	3,608,000
	Hunters Point (Area "A")	571,000	733,000	162,000
2	Hunters Point Shipyard (Phase I)	7,374,000	4,321,000	(3,053,000)
	Hunters Point Shipyard (Phase II)	5,505,000	24,510,000	19,005,000
	India Basin	561,000	511,000	(50,000)
3	Mid Market	954,000	0	(954,000)
4	Mission Bay North	9,416,000	34,103,000	24,687,000
5.	Mission Bay South	18,106,000	46,420,000	28,314,000
6	South Beach Harbor	2,235,000	2,511,000	276,000
ļ	Rincon Point- South Beach	17,461,000	17,923,000	462,000
7	South of Market	7,578,000	4,518,000	(3,060,000)
8	Transbay Terminal	21,308,000	10,564,000	(10,744,000)
	Western Addition	12,495,000	12,617,000	122,000
9	Visitacion Valley	442,000	0	(442,000)
0	Yerba Buena Center	33,771,000	28,607,000	(5,164,000)
	Yerba Buena Gardens & Center for the Arts	8,978,000	8,877,000	(101,000)
	Total	\$169,083,000	\$222,473,000	\$53,390,000

^{*}Numbered Areas are Active Project Areas. Italicized Project Areas are expired project areas that have been extended under SB 2113, as discussed below.

² South Beach Harbor is a part of Rincon Point-South Beach project, and Yerba Buena Gardens & Center for the Arts is a part of the Yerba Buena Center project. In addition, five project areas are expired, non-current project areas, but have been extended under SB 2113, which authorizes the Redevelopment Agency to continue to borrow funds exclusively for Low and Moderate Income Housing Fund activities until January 1, 2014, or until the Agency replaces all of the housing units demolished prior to the requirement for replacement housing obligations in redevelopment areas. The extended project areas are: Golden Gateway, Hunters Point (Area "A"), India Basin, Rincon Point-South Beach and Western Addition.

DEPARTMENT:

RED - REDEVELOPMENT

As shown in the table above, the following Project Areas' budgets are increasing:

Bayview Hunters Point Area B

The \$322,000 increase includes a substantial increase in funding with for the Bayview Hunters Point Revolving Loan Program and predevelopment study funding for the Southeast Health Center project, counterbalanced by reduced funding for public improvements and employment and workforce development programs. There is also a slight increase in statutory pass-through payments.

Golden Gateway

The \$3,608,000 increase is related to increased debt service costs and pass-through obligations.

Hunters Point (Area "A")

The \$162,000 increase is due to increased debt service costs.

Hunters Point Shipyard (Phase II)

The \$19,005,000 increase is due to increases in developer reimbursable costs, including hazardous material survey/investigations of remaining U.S. Navy Buildings and transportation project planning.

Mission Bay North

The \$24,687,000 increase is due to increased spending for public improvements, housing production and assistance, debt service and pass-through obligations. The Department reports that the spending for public improvements and housing is related to previously completed projects for which reimbursement is now being received.

Mission Bay South

The \$28,314,000 increase is related to public improvements, including construction of Park 10 and Mission Bay Circle and Drive, and the first segment of Longbridge Street and other roadway projects, as well as other infrastructure improvements to serve the new University of California, San Francisco hospital. It also relates to increased housing development, including construction of 150 units of very low- and low-income family rental housing.

South Beach Harbor

The \$276,000 increase is primarily related to debt service costs and property management costs.

Rincon Point-South Beach

The \$462,000 increase is related to pass-through obligations and debt service.

Western Addition

The \$122,000 increase is related to pass-through obligations and debt service.

DEPARTMENT:

RED - REDEVELOPMENT

Additionally as shown in the table above, the following Project Areas' budgets are decreasing:

Hunters Point Shipyard (Phase I)

The \$3,053,000 decrease is primarily due to reduced property management costs due to completion of hazardous abatement survey and investigation work.

India Basin

The 50,000 decrease is due to reduced debt service costs.

Mid Market

The \$954,000 increase was due to the completion of activities in preparation for the potential establishment of this redevelopment project area, including an historic building and district survey, preparation of environmental documents, and community outreach activities.

South of Market

The \$3,060,000 decrease primarily relates to reduced public improvement costs due to completion of alley improvement projects, and to reduced economic revitalization costs related to the Sixth Street Economic Revitalization, police substation and Sixth Street business services projects.

Transbay Terminal

The \$10,744,000 decrease is primarily due to reduced public improvement costs due to the completion of sidewalk, open space and art enrichment projects.

Visitacion Valley

The \$442,000 decrease is due to completion of several projects, including an Open Space and Streetscape Master Plan, planning work related to the Schlage Lock site, environmental site investigation for the proposed Blanken Park, and development of a façade improvement program on Leland Avenue.

Yerba Buena Center

The \$5,164,000 decrease is related to reduced public improvements costs, reduced job training and placement funding, and reduced property management costs.

Yerba Buena Gardens and Center for the Arts

The \$101,000 decrease is due to reduced public improvements costs for capital repair and maintenance.

Citywide Housing Programs:

The Agency has a Citywide Tax Increment Program to finance the production of new low- and moderate-income housing and the preservation of existing Section 8 housing in all parts of the City, reflecting the requirement of State law that a portion of redevelopment revenue is required to be spent on affordable housing programs. The Agency also oversees a federally-funded housing program for persons with AIDS, and also has programs to develop and rehabilitate affordable housing in redevelopment project areas as part of the Agency's obligation to alleviate blight. The Agency in FY 2004-05 began implementing Senate Bill 2113, State legislation authorizing the Agency to use additional tax increment capacity from project areas that would otherwise expire for the sole purpose of SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

DEPARTMENT:

RED - REDEVELOPMENT

replacing low-income housing lost in the early years of the City's redevelopment program. Implementation of this law significantly expands the Agency's Housing Program.

For FY 2011-12, proposed housing program expenditures total \$42,286,000, an increase of \$5,272,000, or 14.24 percent, over the \$37,014,000 budget approved in FY 2010-11. The increase primarily relates to increased housing production activity, including funding predevelopment costs related to 457 units of very low income housing to serve various types of City residents in the Bayview-Hunters Point, Mission Bay South and South of Market areas, and funding Phase I of a project incorporating public housing replacement, new low-income rental housing and low and moderate income first-time homeownership housing in Bayview Hunters Point Zone 1.

Administrative Budget

The proposed Administrative Budget for FY 2011-12 is \$4,108,000. This represents an increase of \$107,000, or 2.7 percent, from the FY 2010-11 Administrative Budget of \$4,001,000. This increase is primarily due to:

- An increase in self-insurance retention costs, due to several pending legal settlements involving the Agency.
- An increase in Temps and Recruitment costs, related to increased costs for identifying and
 contacting residents displaced from prior housing by redevelopment projects, for the purpose of
 providing them certificates of preference for Agency low-income housing.
- An increase in miscellaneous costs.
- An increase in equipment leasing costs.

DEPARTMENT PERSONNEL SUMMARY:

The number of Net Operating full-time equivalent positions (FTE) budgeted for FY 2011-12 is 113.5 FTEs, which is 3.0 FTEs more than the 110.5 FTEs in the original FY 2010-11 budget. This represents a 2.7 percent increase in FTEs from the original FY 2010-11 budget. The increase in FTEs is the result of:

• Addition of a Senior Project Area Manager, an Assistant Project Manager and a Staff Associate IV for the Hunters Point Shipyard Project Area. According to the Department, all three positions are currently vacant, and the recruiting process for them was put on hold because of the Governor's proposal to terminate all redevelopment areas in California. According to the Department, developers in the project area are responsible for reimbursing costs for these positions.

DEPARTMENT REVENUES:

Department revenues have increased by \$20,362,000 or 11.9 percent. General Fund impact of the Department has increased by \$12,563,000 or 19.4 percent, \$64,801,000 in FY 2010-11 to \$77,364,000 in FY 2011-12. General Fund impact refers to Property Tax revenues that under State redevelopment law would normally be retained within redevelopment project areas as redevelopment Property Tax increment, but are instead passed through to the General Fund. Specific changes in the Department's FY 2011-12 revenues include:

DEPARTMENT:

RED - REDEVELOPMENT

- An increase in Property Tax Increment revenues that is needed to meet existing Agency obligations to pay debt service on tax increment bonds previously issued.
- An increase in various miscellaneous project-specific revenues, including a federal loan for transportation improvements related to the Hunters Point Shipyard project, and money for bond financing fees, parking fees and interest payments related to the City's housing program.
- An decrease in grant revenues.
- A decrease in use of reserves from prior-year earnings.

LEGISLATION:

File 11-0270 is a resolution approving the FY 2011-12 Budget of the Redevelopment Agency. The resolution would also approve the issuance of San Francisco Redevelopment Agency bonds not to exceed amount of \$84,000,000.

RECOMMENDATIONS:

- 1.Am end the Redevelopment Agency's proposed FY 2011-12 budget (File No. 10-0270) in accordance with the Budget Analyst's recommended reductions totaling \$642,947, of which \$302,185 or 47 percent are General Fund reductions, as shown on the following pages.
- 2. Appr ove the Redevelopment Agency budget, as amended, and approve the proposed issuance of San Francisco Redevelopment Agency bonds not to exceed amount of \$84,000,000 (File No. 11-0270).

RED - Redevelopment Agency

				FY 2011-2012	2012				FY 2012-2013 (for estimate purposes only)	r estimate purpo	oses only)	Γ
Object Title	From 7	E To	A. From	Amount To		Savings	GF 1.	GF 1T From To	Amount	unt To	Savings	
						1	1				0	5
Development Services												
Facilities Maintenance Worker	1.0	0.0	\$57,327	7	0\$	\$57,327	×		\$60.670	0\$	079 098	1
Mandatory Fringe Benefits			\$30,383	3	\$0	\$30,383	×		\$32,155	\$0	\$32,155	1.
			Total Savings		\$87,710				Total Savings	\$92,825		
	Position has bee	n has	been vacant six	months, wit	h workload	Position has been vacant six months, with workload redistributed to		Ongoing reduction.	ıction.			<u> </u>
	CHARAIL	nig or	ut.)		.•		
Contract Compliance								÷				T
Contract Compliance Specialist I	0.5	0.0	\$43,290	0	\$0\$	\$43,290	×		\$45.814	0\$	\$45 814	T
Mandatory Fringe Benefits			\$22,944	4	\$0	\$22,944	×		\$24,282	0\$	\$24.282	,
			Total Savings		\$66,234				Total Savings	\$70,096		Γ
300	Position has bee remaining staff.	n has ing sta	been vacant six eff.	months, wit	h workload	Position has been vacant six months, with workload redistributed to remaining staff.		Ongoing reduction.	ıction.			T .
Administration		,										
Telephones			\$64.700		000 093	002.70	-		001.474	00000		T
					000,000	4+,100	<u> </u>		364,700	\$60,000	\$4,700	T
	Reduce	base :	Reduce based on historical expenditures.	xpenditures				Ongoing reduction.	ıction.			
Payroll Services			\$68,000		\$32,000	\$36,000	×		\$68,000	\$32,000	000 928	Т
	Reduce	basec	Reduce based on historical expenditures.	xpenditures				Ongoing reduction.	1			1
Staff Training			\$41,600		\$36,500	\$5.100	×		\$41,600	005 918	\$5 100	
	Reduce	baset	Reduce based on historical expenditures.	xpenditures				Ongoing reduction.				1
Temps & Recruitment Costs			\$75 600\$		\$175,000	\$22 575	<u> </u> ,		\$700 176	000	111 000	1
	-				000,614	(2/0,7/4)	4			01/2,000	632,173	-
	Keance	Dase	Keduce based on historical expenditures.	xpenditures:		•		Ongoing reduction.	uction.			
	-		•			,						-

RED - Redevelopment Agency

			FY 2011-2012			FY 2012-2013 (fo	FY 2012-2013 (for estimate purposes only)	es only)
Object Title	FTE From To	From	Amount To	Savings GF 17	FTE 1T From To	Amount From	unt To	Savings
Postage and Express		\$71,890	\$25,000	\$46,890 x		\$71,890	\$25,000	890
	Reduce base	Reduce based on historical expenditures.	enditures.		Ongoing reduction.	1		
Purchage Machines/					- [
Equipment/Furniture		\$77,400	\$25,000	\$52,400 x		\$77,400	\$25,000	\$52,400
	Reduce base	Reduce based on historical expenditures.	enditures.		Ongoing reduction.	ction.		
Maintenance for Machines/ Equipment/Furniture		\$277,718	\$200,000	\$77.718 ×		8777778	\$200,000	677
	Reduce base	Reduce based on historical expenditures.	enditures.	1.	Ongoing reduction.		000,000	φ(,','tο
Travel-Local		\$18,660	\$10,000	\$8,660 x		\$18,660	\$10,000	\$8.660
301	Reduce base	Reduce based on historical expenditures.	enditures.					
Travel-Out of Town		\$17,700	\$14,000	\$3,700 x		\$17.700	\$14,000	002.83
	Reduce base	Reduce based on historical expenditures.	nditures.	d .				
Conference & etc.		\$33,750	\$15,000	\$18,750 x		\$33,750	\$15,000	\$18,750
	Reduce based	Reduce based on historical expenditures.	nditures.	•				
Miscellaneous Expenses		\$273,160	\$130,000	\$143,160 x		\$273,160	\$130,000	\$143.160
	Reduce based	Reduce based on historical expenditures.	nditures.		Ongoing reduction.	tion.		
Office Supplies		\$118,650	\$70,000	\$48,650 x		\$118,650	\$70.000	\$48.650
	Reduce based	Reduce based on historical expenditures.	aditures.					00000
Supplies-Mimeo/Printing/Photo		\$27,700	\$17,000	\$10,700 x		\$27,700	\$17,000	\$10,700
1	Reduce based	Reduce based on historical expenditures.	ıditures.					

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GF = General Fund IT = One Time

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			FY 2011-2012				FY 2012-201	3 (for estimate pur	poses only)	-	
	FTE	Ame	ount			HTT		Amount		F	
Object Title	From To	From	To	Savings	GF 1T F	1T From	To From	To	Savings	GF	

FY 2011-2012 Total Recommended Reductions

	One-Time	Ongoing	Total
	CALC LIMITO	Ougung	TOTAL
General Fund Impact	\$0	\$302,185	\$302,185
on-General Fund Impact	\$0	\$340,762	\$340,762
Total	80	\$642,947	\$642,947

Estimated FY 2012-2013 Impact Total Recommended Reductions

\$306,216	\$345,308	\$651,524
General Fund Impact	Non-General Fund Impact	Total

BUDGET REVIEW EXECUTIVE SUMMARY

Budget Changes

The department's proposed \$286,617,000 budget for FY 2011-12 is \$12,933,000 or 4.3 percent less than the original FY 2010-11 budget of \$299,550,000.

Personnel Changes

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 113.5 FTEs, which is 3.0 FTEs more than the 110.5 FTEs in the original FY 2010-11 budget. This represents a 2.7 percent increase in FTEs from the original FY 2010-11 budget.

Revenue Changes

The Department's Property Tax increment revenues, proposed to be \$125,274,000 in FY 2011-12, are an increase of \$20,430,000, or 19.5 percent, compared to FY 2010-11 Property Tax increment revenues of \$104,844,000. Other Departmental revenues are proposed to be \$66,650,000 in FY 2011-12, which represents a decrease of \$68,000, or 0.1 percent less than the Department's FY 2010-11 other revenues of \$66,718,000.

RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$642,947 in FY 2011-12. The General Fund impact of these reductions is \$302,185.

DEPARTMENT:

RED - REDEVELOPMENT

SUMMARY OF PROGRAM EXPENDITURES:

	FY 2010-11 Budget	FY 2011-12 Proposed	Increase/ (Decrease)	Percent
Total Sources of Funds		•		•
Property Sales, Rentals and Leases	\$16,033,000	\$17,734,000	\$1,701,000	10.6%
Developer Contributions	13,071,000	11,882,000	(1,189,000)	(9.1%)
Other	37,614,000	37,034,000	(580,000)	(1.5%)
Property Tax Increment	104,844,000	125,274,000	20,430,000	19.5%
Total Sources of Funds	171,562,000	191,924,000	20,362,000	11.9%
Total Uses of Funds			•	
Work Program Uses				•
Debt Service	87,696,000	100,630,000	12,934,000	14.7%
Public Improvements	74,201,000	38,004,000	(36,197,000)	(48.8%)
Housing Production and Assistance	66,209,000	56,055,000	(10,154,000)	(15.3%)
Property Maintenance	13,277,000	10,302,000	(2,975,000)	(22.4%)
Business Development	4,375,000	1,588,000	(2,787,000)	(63.7%)
Pass-Through Obligations	11,072,000	24,226,000	13,154,000	118.8%
Job Training	1,360,000	1,147,000	(213,000)	(15.7%)
Other	14,232,000	32,807,000	18,575,000	130.5%
Subtotal Work Program Uses	272,422,000	264,759,000	(7,663,000)	(2.8%)
Personnel Costs	17,127,000	17,750,000	623,000	3.6%
Administrative Costs	4,001,000	4,108,000	107,000	2.7%
Total Uses	293,550,000	286,617,000	(6,933,000)	(2.4%)
Educational Revenue Augmentation Funds	6,000,000	0	(6,000,000)	(100.0%)
	299,550,000	286,617,000	(12,933,000)	(4.3%)
Deficit	(127,988,000)	(94,693,000)	33,295,000	(26.0%)
Other Funding Sources	•			. :
Other Property Tax Increment	9,424,000	11,195,000	1,771,000	18.8%
Tax Increment Bond Proceeds	118,564,000	83,498,000	(35,066,000)	(29.6%)
Subtotal, Other Funding Sources	127,988,000	94,693,000	(33,295,000)	(10.8%)
Net Sources Less Uses	\$0	. \$0	\$0	0.0%

The Department's proposed FY 2011-12 budget has decreased by \$12,933,000 due to decreases in public improvement projects, housing production and assistance, property maintenance expenditures, business development, job training and deletion of Educational Revenue Augmentation Funds (ERAF)transfers¹:

The Redevelopment Agency's budget includes expenditures for project areas, the Citywide Housing Program, and Administration and Personnel as described below.

¹ Under State law, local governments in FY 2010-11 were required to shift an allocation of property tax revenues to local schools, to meet educational funding requirements under Proposition 98. The Redevelopment Agencies share of this shift was \$6 million. This shift is not required in FY 2011-12, according to the Department.

DEPARTMENT:

RED - REDEVELOPMENT

Redevelopment Project Areas:

A Project Area is a designated redevelopment area, which has been approved by the Board of Supervisors. As shown in the table below, there are 10 existing Project Areas² for which the Redevelopment Agency's proposed budget for FY 2011-12 provides \$222,473,000 in project areas funding, which is \$53,390,000, or 31.58 percent higher than the approved budget of \$169,083,000 for FY 2010-11. Changes to individual projects programs are as follows:

Project Area Budgets, Current and Proposed						
	Project Area*	Approved Budget FY 2010-11	Proposed Budget FY 2011-12	Proposed Increase (Decrease)		
1	Bayview Hunters Point Area B	\$6,815,000	\$7,137,000	\$322,000		
	Golden Gateway	15,513,000	19,121,000	3,608,000		
-	Hunters Point (Area "A")	571,000	733,000	162,000		
2	Hunters Point Shipyard (Phase I)	7,374,000	4,321,000	(3,053,000)		
	Hunters Point Shipyard (Phase II)	5,505,000	24,510,000	19,005,000		
	India Basin	561,000	511,000	(50,000)		
3	Mid Market	954,000	0	(954,000)		
4	Mission Bay North	9,416,000	34,103,000	24,687,000		
5	Mission Bay South	18,106,000	46,420,000	28,314,000		
6	South Beach Harbor	2,235,000	2,511,000	276,000		
	Rincon Point- South Beach	17,461,000	17,923,000	462,000		
7	South of Market	7,578,000	4,518,000	(3,060,000)		
8	Transbay Terminal	21,308,000	10,564,000	(10,744,000)		
	Western Addition	12,495,000	12,617,000	122,000		
9.	Visitacion Valley	442,000	0	(442,000)		
1 0	Yerba Buena Center	33,771,000	28,607,000	(5,164,000)		
٠.,	Yerba Buena Gardens & Center for the Arts	8,978,000	8,877,000	(101,000)		
L	Total	\$169,083,000	\$222,473,000	\$53,390,000		

^{*}Numbered Areas are Active Project Areas. Italicized Project Areas are expired project areas that have been extended under SB 2113, as discussed below.

² South Beach Harbor is a part of Rincon Point-South Beach project, and Yerba Buena Gardens & Center for the Arts is a part of the Yerba Buena Center project. In addition, five project areas are expired, non-current project areas, but have been extended under SB 2113, which authorizes the Redevelopment Agency to continue to borrow funds exclusively for Low and Moderate Income Housing Fund activities until January 1, 2014, or until the Agency replaces all of the housing units demolished prior to the requirement for replacement housing obligations in redevelopment areas. The extended project areas are: Golden Gateway, Hunters Point (Area "A"), India Basin, Rincon Point-South Beach and Western Addition.

DEPARTMENT:

RED - REDEVELOPMENT

As shown in the table above, the following Project Areas' budgets are increasing:

Bayview Hunters Point Area B

The \$322,000 increase includes a substantial increase in funding with for the Bayview Hunters Point Revolving Loan Program and predevelopment study funding for the Southeast Health Center project, counterbalanced by reduced funding for public improvements and employment and workforce development programs. There is also a slight increase in statutory pass-through payments.

Golden Gateway

The \$3,608,000 increase is related to increased debt service costs and pass-through obligations.

Hunters Point (Area "A")

The \$162,000 increase is due to increased debt service costs.

Hunters Point Shipyard (Phase II)

The \$19,005,000 increase is due to increases in developer reimbursable costs, including hazardous material survey/investigations of remaining U.S. Navy Buildings and transportation project planning.

Mission Bay North

The \$24,687,000 increase is due to increased spending for public improvements, housing production and assistance, debt service and pass-through obligations. The Department reports that the spending for public improvements and housing is related to previously completed projects for which reimbursement is now being received.

Mission Bay South

The \$28,314,000 increase is related to public improvements, including construction of Park 10 and Mission Bay Circle and Drive, and the first segment of Longbridge Street and other roadway projects, as well as other infrastructure improvements to serve the new University of California, San Francisco hospital. It also relates to increased housing development, including construction of 150 units of very low- and low-income family rental housing.

South Beach Harbor

The \$276,000 increase is primarily related to debt service costs and property management costs.

Rincon Point-South Beach

The \$462,000 increase is related to pass-through obligations and debt service.

Western Addition

The \$122,000 increase is related to pass-through obligations and debt service.

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Additionally as shown in the table above, the following Project Areas' budgets are decreasing:

Hunters Point Shipyard (Phase I)

The \$3,053,000 decrease is primarily due to reduced property management costs due to completion of hazardous abatement survey and investigation work.

India Basin

The 50,000 decrease is due to reduced debt service costs.

Mid Market

The \$954,000 increase was due to the completion of activities in preparation for the potential establishment of this redevelopment project area, including an historic building and district survey, preparation of environmental documents, and community outreach activities.

South of Market

The \$3,060,000 decrease primarily relates to reduced public improvement costs due to completion of alley improvement projects, and to reduced economic revitalization costs related to the Sixth Street Economic Revitalization, police substation and Sixth Street business services projects.

Transbay Terminal

The \$10,744,000 decrease is primarily due to reduced public improvement costs due to the completion of sidewalk, open space and art enrichment projects.

Visitacion Valley

The \$442,000 decrease is due to completion of several projects, including an Open Space and Streetscape Master Plan, planning work related to the Schlage Lock site, environmental site investigation for the proposed Blanken Park, and development of a façade improvement program on Leland Avenue.

Yerba Buena Center

The \$5,164,000 decrease is related to reduced public improvements costs, reduced job training and placement funding, and reduced property management costs.

Yerba Buena Gardens and Center for the Arts

The \$101,000 decrease is due to reduced public improvements costs for capital repair and maintenance.

Citywide Housing Programs:

The Agency has a Citywide Tax Increment Program to finance the production of new low- and moderate-income housing and the preservation of existing Section 8 housing in all parts of the City, reflecting the requirement of State law that a portion of redevelopment revenue is required to be spent on affordable housing programs. The Agency also oversees a federally-funded housing program for persons with AIDS, and also has programs to develop and rehabilitate affordable housing in redevelopment project areas as part of the Agency's obligation to alleviate blight. The Agency in FY 2004-05 began implementing Senate Bill 2113, State legislation authorizing the Agency to use additional tax increment capacity from project areas that would otherwise expire for the sole purpose of SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

DEPARTMENT: RED-REDEVELOPMENT

replacing low-income housing lost in the early years of the City's redevelopment program. Implementation of this law significantly expands the Agency's Housing Program.

For FY 2011-12, proposed housing program expenditures total \$42,286,000, an increase of \$5,272,000, or 14.24 percent, over the \$37,014,000 budget approved in FY 2010-11. The increase primarily relates to increased housing production activity, including funding predevelopment costs related to 457 units of very low income housing to serve various types of City residents in the Bayview-Hunters Point, Mission Bay South and South of Market areas, and funding Phase I of a project incorporating public housing replacement, new low-income rental housing and low and moderate income first-time homeownership housing in Bayview Hunters Point Zone 1.

Administrative Budget

The proposed Administrative Budget for FY 2011-12 is \$4,108,000. This represents an increase of \$107,000, or 2.7 percent, from the FY 2010-11 Administrative Budget of \$4,001,000. This increase is primarily due to:

- An increase in self-insurance retention costs, due to several pending legal settlements involving the Agency.
- An increase in Temps and Recruitment costs, related to increased costs for identifying and
 contacting residents displaced from prior housing by redevelopment projects, for the purpose of
 providing them certificates of preference for Agency low-income housing.
- An increase in miscellaneous costs.
- An increase in equipment leasing costs.

DEPARTMENT PERSONNEL SUMMARY:

The number of Net Operating full-time equivalent positions (FTE) budgeted for FY 2011-12 is 113.5 FTEs, which is 3.0 FTEs more than the 110.5 FTEs in the original FY 2010-11 budget. This represents a 2.7 percent increase in FTEs from the original FY 2010-11 budget. The increase in FTEs is the result of:

Addition of a Senior Project Area Manager, an Assistant Project Manager and a Staff Associate IV
for the Hunters Point Shipyard Project Area. According to the Department, all three positions are
currently vacant, and the recruiting process for them was put on hold because of the Governor's
proposal to terminate all redevelopment areas in California. According to the Department,
developers in the project area are responsible for reimbursing costs for these positions.

DEPARTMENT REVENUES:

Department revenues have increased by \$20,362,000 or 11.9 percent. General Fund impact of the Department has increased by \$12,563,000 or 19.4 percent, \$64,801,000 in FY 2010-11 to \$77,364,000 in FY 2011-12. General Fund impact refers to Property Tax revenues that under State redevelopment law would normally be retained within redevelopment project areas as redevelopment Property Tax increment, but are instead passed through to the General Fund. Specific changes in the Department's FY 2011-12 revenues include:

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DEPARTMENT: RED - REDEVELOPMENT

- An increase in Property Tax Increment revenues that is needed to meet existing Agency obligations
 to pay debt service on tax increment bonds previously issued.
- An increase in various miscellaneous project-specific revenues, including a federal loan for transportation improvements related to the Hunters Point Shipyard project, and money for bond financing fees, parking fees and interest payments related to the City's housing program.
- An decrease in grant revenues.
- A decrease in use of reserves from prior-year earnings.

LEGISLATION:

File 11-0270 is a resolution approving the FY 2011-12 Budget of the Redevelopment Agency. The resolution would also approve the issuance of San Francisco Redevelopment Agency bonds not to exceed amount of \$84,000,000.

RECOMMENDATIONS:

- 1. Amend the Redevelopment Agency's proposed FY 2011-12 budget (File No. 10-0270) in accordance with the Budget Analyst's recommended reductions totaling \$642,947, of which \$302,185 or 47 percent are General Fund reductions, as shown on the following pages.
- 2. Approve the Redevelopment Agency budget, as amended, and approve the proposed issuance of San Francisco Redevelopment Agency bonds not to exceed amount of \$84,000,000 (File No. 11-0270).

RED - Redevelopment Agency	ency							. •			
			FY	FY 2011-2012				FY 2012-2	013 (for esti	FY 2012-2013 (for estimate purposes only)	es only)
Object Title	FTE From To	oī	Amount From	nt To	Savings	GF 11	GF 1T From To	From	Amount	To	Savings
Development Services									•		
Facilities Maintenance Worker	1,0 0	0.0	\$57,327	0\$	\$57,327	×		\$60	\$60,670	\$0	\$60,670
Mandatory Fringe Benefits			\$30,383	\$0	\$30,383	×		\$3.	\$32,155	\$0	\$32,155
			Total Savings	\$87,710				Total Savings	vings	\$92,825	
	Position has bee remaining staff.	has be ig stafi	Position has been vacant six months, with workload redistributed to remaining staff.	ıtıs, with worklo	ad redistributed t	0	Ongoing reduction.	eduction.			
Contract Compliance											
Contract Compliance Specialist	0.5	0.0	\$43,290	0\$	\$43,290	×		\$4	\$45,814	0\$	\$45,814
Mandatory Fringe Benefits			\$22,944	\$0	\$22,944	×		\$2	\$24,282	\$0	\$24,282
			Total Savings	\$66,234				Total Savings	vings	\$70,096	
	Position has bee remaining staff.	has be ng staf	Position has been vacant six months, with workload redistributed to remaining staff.	nths, with workle	oad redistributed	.e	Ongoing reduction.	eduction.			
Administration											
Telephones			\$64,700	\$60,000	\$4,700	×		9\$	\$64,700	\$60,000	\$4,700
	Reduce !	based	Reduce based on historical expenditures.	nditures.			Ongoing	Ongoing reduction.			
Payroll Services		П	\$68,000	\$32,000	\$36,000	×		\$6	\$68,000	\$32,000	\$36,000
	Reduce	based	Reduce based on historical expenditures.	enditures.			Ongoing	Ongoing reduction.		· · · · · · · · · · · · · · · · · · ·	
Staff Training	_		\$41,600	\$36,500	\$5,100	×		35	\$41,600	\$36,500	\$5,100
	Reduce	based	Reduce based on historical expenditures.	enditures.			Ongoing	Ongoing reduction.			
Temps & Recruitment Costs			\$207,575	\$175,000	\$32,575 x	5 x		\$2(\$207,175	\$175,000	\$32,175
	Reduce	based	Reduce based on historical expenditures.	enditures.			Ongoing	Ongoing reduction.			
	7		-				-				

RED - Redevelopment Agency	gency			H		· · · ·			
			FY 2011-2012			FY 2012-2013 (for	FY 2012-2013 (for estimate purposes only)	only)	_
Object Title	From To	From	Amount To	Savings GF 17	FTE 1T From To		nt To	Savines	
Postage and Express		\$71,890	\$25,000	x 068		\$71,890	\$25,000	5,890	
	Reduce ba	Reduce based on historical expenditures.	penditures.		Ongoing reduction.	duction.			
Purchase Machines/ Equipment/Furniture		\$77,400	\$25,000	\$52.400 x		\$77 400	000 528	\$57.400	1.
	Reduce ba	Reduce based on historical expenditures.	penditures.		Ongoing reduction.	1		001	
Maintenance for Machines/ Equipment/Furniture		\$277,718	\$200,000	\$77,718 ×		\$277,718	\$200,000	\$77.718	
, ,	Reduce bas	Reduce based on historical expenditures.	penditures.		Ongoing reduction.				
Travel-Local		\$18,660	\$10,000	x 099.8\$		\$18 660	\$10,000	48 660	
	Reduce bas	Reduce based on historical expenditures.	penditures.						
Travel-Out of Town		\$17,700	\$14,000	\$3,700 x		\$17.700	\$14 000	\$1.700	
	Reduce bas	Reduce based on historical expenditures.	oenditures.						
Conference & etc.		\$33,750	\$15,000	\$18,750 x		\$33,750	\$15,000	\$18.750	
	Reduce basi	Reduce based on historical expenditures.	enditures.						
Miscellaneous Expenses		\$273,160	\$130,000	\$143,160 x		\$273.160	\$130,000	\$143 160	
Ĭ	Reduce base	Reduce based on historical expenditures.	enditures.		Ongoing reduction.				2
Office Supplies		\$118,650	\$70,000	\$48,650 x	-	\$118.650	\$70,000	\$48,650	
4	educe base	Reduce based on historical expenditures.	enditures.	1					
Supplies-Mimeo/Printing/Photo		\$27,700	\$17,000	\$10,700 x		\$27,700	\$17,000	\$10.700	
<u> </u>	teduce base	Reduce based on historical expenditures.	enditures.						
GF = General Fund			• • •			.*		-	

RED - Redevelopment Agency

			FY 2011-2012				FY 2012-2013 (f	for estimate purp	oses only)	
- -	FTE	Am	Amount			FTE	Am	Amount		
Object Title	From To	From	To.	Savings	<u>GF</u>	GF 1T From To	From	T_0	Savings	GF

FY 2011-2012 Total Recommended Reductions

Estimated FY 2012-2013 Impact	Total Recommended Reductions

į	35	25	47
Total	\$302,185	\$340,762	\$642,947
Ongoing	\$302,185	\$340,762	\$642,947
One-Time	80	\$0	0\$.
	General Fund Impact	Von-General Fund Impact	Total

\$306,216	\$345,308	\$651,524
General Fund Impact	Non-General Fund Impact	Total

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