BOARD of SUPERVISORS

City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

RULES COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Jane Kim, Chair
Rules Committee

FROM: Linda Wong, Committee Clerk

DATE: May 23, 2011

SUBJECT: **COMMITTEE REPORT, BOARD MEETING**
Tuesday, May 24, 2011

The following file should be presented as **COMMITTEE REPORT** at the Board meeting on Tuesday, May 24, 2011. This item was acted upon at the Committee Meeting on May 19, 2011 at 1:30 p.m., by the vote indicated.

Item No. 24 **File No. 110595**

[Campaign and Governmental Conduct Code - Convening the Redistricting Task Force and Amending the City's Conflict of Interest Code]
Sponsors: Chiu; Kim
Ordinance convening the Redistricting Task Force, pursuant to Charter Section 13.110(d), and amending the San Francisco Campaign and Governmental Conduct Code by adding Section 3.1-397 to include the Redistricting Task Force in the City's Conflict of Interest Code.

RECOMMENDED AS A COMMITTEE REPORT
Vote: Kim – Aye
Elsbernd – Excused
Farrell – Aye

c: Board of Supervisors
Angela Calvillo, Clerk of the Board
Cheryl Adams, Deputy City Attorney
Rick Caldeira, Legislative Deputy Director

File No. 110595

Committee Item No. 4
Board Item No. 24

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Rules **Date** 5/19/11

Board of Supervisors Meeting **Date** 5/24/11

Cmte	Board	
☐	☐	Motion
☐	☐	Resolution
☒	☒	Ordinance
☒	☒	Legislative Digest
☐	☐	Budget Analyst Report
☐	☐	Legislative Analyst Report
☐	☐	Youth Commission Report
☐	☐	Introduction Form (for hearings)
☒	☒	Department/Agency Cover Letter and/or Report
☐	☐	MOU
☐	☐	Grant Information Form
☐	☐	Grant Budget
☐	☐	Subcontract Budget
☐	☐	Contract/Agreement
☐	☐	Award Letter
☐	☐	Application
☐	☐	Public Correspondence

OTHER (Use back side if additional space is needed)

☐ ☐ _____
☐ ☐ _____
☐ ☐ _____
☐ ☐ _____
☐ ☐ _____

Completed by: Linda Wong **Date** 5/16/11
Completed by: L.W. **Date** 5/23/11

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

FILE NO. 110595 ORDINANCE NO.

[Campaign and Governmental Conduct Code - Convening the Redistricting Task Force and Amending the City's Conflict of Interest Code]

Ordinance convening the Redistricting Task Force, pursuant to Charter Section 13.110(d), and amending the San Francisco Campaign and Governmental Conduct Code by adding Section 3.1-397 to include the Redistricting Task Force in the City's Conflict of Interest Code.

NOTE: Additions are *single-underline italics Times New Roman*; deletions are ~~*strike-through italics Times New Roman*~~. Board amendment additions are double-underlined; Board amendment deletions are ~~strikethrough normal~~.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Creation.

Pursuant to Charter Section 13.110(d), the Board of Supervisors hereby convenes the Redistricting Task Force (Task Force).

Section 2. Membership.

The Task Force shall consist of nine members. The Board of Supervisors, the Mayor, and the Elections Commission shall each appoint three members. The Director of Elections shall serve ex officio as a non-voting member. The Board of Supervisors, the Mayor, and the Elections Commission shall make their appointments by July 8, 2011.

The membership of the Task Force shall be broadly representative of the communities of interest, neighborhoods, and diversity in ethnicity, race, age, gender, and sexual orientation of the City and County of San Francisco.

Members of the Task Force shall serve until the Task Force completes its duties in connection with the 2010 decennial census, as set forth in Charter section 13.110(d). Any vacancies occurring in the voting membership of the Task Force shall be filled by the appointing authority for the seat which becomes vacant.

The Task Force shall be responsible for redrawing supervisorial district lines in accordance with the law and shall make appropriate adjustments based on public input provided at community meetings.

As set forth in Charter section 13.110(d), district boundaries must conform to all applicable legal requirements, including the requirement that they be equal in population. Population variations between districts shall be limited to 1% from the statistical mean unless additional variations, limited to 5% of the statistical mean, are necessary to prevent dividing or diluting the voting power of minorities and/or to keep recognized neighborhoods intact; provided, however, that the redistricting shall conform to the rule of one person, one vote, and shall reflect communities of interest within the City and County of San Francisco.

Section 4. Staffing.

The Clerk of the Board of Supervisors shall serve as Secretary to the Task Force. The Clerk's duties shall include, but are not limited to, maintaining a Task Force webpage, posting Task Force meeting agendas and minutes, coordinating meeting space, and providing workspace for the Task Force's members, as needed.

On behalf of the Task Force, the Director of Elections shall, subject to the Charter's budgetary and fiscal provisions, retain any necessary technical consultants to assist the Task Force in its duties.

Section 5. Sunset Provision.

The Task Force shall terminate by operation of law after it has completed its duties in connection with the 2010 decennial census, as set forth in Charter section 13.110(d).

Section 6. Conflict of Interest Code. The San Francisco Campaign and Governmental Conduct Code is hereby amended to read as follows:

Sec. 3.1-397. – REDISTRICTING TASK FORCE.

Disclosure Category 3. Persons in this category shall disclose all investments and business positions in business entities and income from any source which manufactures or sells supplies, materials, equipment or professional services of the type used by the Redistricting Task Force.

Designated Positions	*Disclosure Categories*
Members	*3*

Members of the Redistricting Task Force shall file their Fair Political Practices Commission Form 700 Statements of Economic Interests with the Clerk of the Board of Supervisors.

The City Attorney shall remove this subsection from the San Francisco Campaign and Governmental Code after the Redistricting Task Force has completed its duties, as set forth in Charter section 13.110(d).

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: _____
ANDREW SHEN
Deputy City Attorney

FILE NO. 110595

LEGISLATIVE DIGEST

[Campaign and Governmental Conduct Code – Convening the Redistricting Task Force and Amending the City's Conflict of Interest Code]

Ordinance convening the Redistricting Task Force, pursuant to Charter Section 13.110(d), and amending the City's Conflict of Interest Code to include the Redistricting Task Force.

Amendments to Current Law

The proposed ordinance convenes the Redistricting Task Force ("Task Force"), which is responsible for redrawing the boundaries of the City's supervisorial districts. The ordinance also specifies that the Clerk of the Board of Supervisors shall serve as Secretary to the Task Force, and that on behalf of the Task Force, the Director of Elections ("Director") shall, subject to the Charter's budgetary and fiscal provisions, retain any necessary technical consultants to assist the Task Force in its duties. The ordinance also amends the City's conflict of interest code to require Task Force members to file Statements of Economic Interests.

Background Information

Under Charter section 13.110(d), within 60 days of the publication of decennial federal census data, the Director must report to the Board of Supervisors ("Board") on whether the existing supervisorial district boundaries continue to meet the requirements of federal and state law and the criteria set forth in the Charter. The Charter requires that the population variations between supervisorial districts should be limited to one percent from the statistical mean unless additional variations, limited to five percent of the statistical mean, are necessary to prevent dividing or diluting the voting power of minorities and/or to keep recognized neighborhoods intact. Charter § 13.110(d). The Charter also requires that the new supervisorial district boundaries conform to the rule of one person, one vote, and reflect communities of interest within the City and County. *Id.* On May 9, 2011, the Director provided his report to the Board, concluding that the City's supervisorial district lines must be redrawn.

Pursuant to Charter section 13.110(d), after the Director issues his report, the Board must convene and fund a nine-member Task Force. The Task Force will be responsible for redrawing district lines in accordance with the Charter's requirements. *Id.* The Board of Supervisors, the Mayor, and the Elections Commission shall each appoint three members. *Id.* The Director of Elections shall serve ex officio as a non-voting member. *Id.* The Board of Supervisors, the Mayor, and the Elections Commission must make their appointments within sixty days of the date on which the Director issues his report regarding the City's district boundaries. *Id.*

The Task Force must complete its redrawing of supervisorial district lines by April 15, 2012.

orig: oy, COB, Leg Dep Gail BOS-11 c page

DEPARTMENT OF ELECTIONS
City and County of San Francisco
www.sfelections.org

John Arntz
Director

Memorandum

RECEIVED
BOARD OF SUPERVISORS
SAN FRANCISCO
2011 MAY 10 AM 8:30
BY

To: **Honorable Edwin M. Lee, Mayor**
Honorable Members, Board of Supervisors

From: **John Arntz, Director of Elections**

Date: **May 9, 2011**

RE: **Report to the Board of Supervisors Regarding Results of 2010 Census Data**

The purpose of this memorandum is to report to the Board of Supervisors (Board), as required under San Francisco Charter section 13.110(d), that the data compiled by the U.S. Census Bureau (Bureau) from the 2010 Decennial Census requires the Board, by ordinance, to convene and fund a Redistricting Task Force (Task Force) to redraw boundary lines for San Francisco's supervisorial districts. The Board must convene the Task Force no later than July 6, 2011 and the Task Force must complete its work by April 15, 2012. The Task Force's determination of district lines is final.

The full text of Charter section 13.110 is attached to this memorandum.

Charter Section 13.110(d): The Board of Supervisors Convenes and Funds Task Force
San Francisco Charter (Charter) section 13.110(d) provides the steps the City must take whenever the Bureau publishes Decennial Census data. The Director of Elections must report to the Board within 60 days of publication of the Census data and indicate whether current supervisorial district lines fit narrow criteria. If the Director of Elections reports that the current boundary lines do not fit the criteria, within 60 days of the Director of Elections' report, the Board must convene and fund a Redistricting Task Force.

The Mayor, Board, and the Elections Commission each appoint three members to the Task Force. The Director of Elections serves as an ex officio, non-voting member of the Task Force. The Charter requires the City Attorney to add the metes and bounds for the new district lines as an appendix to the Charter after the Task Force completes its work.

Report on Population in San Francisco's Supervisorial Districts
The total population in San Francisco reported in the 2010 Census is 805,235. The Census data indicates that San Francisco's population added 28,502 residents, a 3.7% increase, from the 2000 Census count of 776,733 people. The reported increase in population, however, was not uniform amongst the 11 supervisorial districts.

For those districts in which the number of residents grew, the increases range from a low of 1.2% to a high of 35%. Conversely, several districts experienced decreases in population ranging from -1% to -7.6%.

Table 1 below lists the population changes in each district by comparing data reported in the 2000 and 2010 Decennial Censuses. See also Attachment 3 for a map displaying the differences in population counts amongst the supervisorial districts.

TABLE 1

	2010 Census	2000 Census	Difference	% Change
District 1	68,253	69,978	-1,725	-2.47%
District 2	68,021	67,222	799	1.19%
District 3	68,955	70,150	-1,195	-1.70%
District 4	71,586	70,672	914	1.29%
District 5	70,675	71,217	-542	-0.76%
District 6	94,788	70,197	24,591	35.03%
District 7	69,825	68,877	948	1.38%
District 8	69,263	70,059	-796	-1.14%
District 9	65,673	71,044	-5,371	-7.56%
District 10	78,661	73,196	5,465	7.47%
District 11	79,535	74,121	5,414	7.30%
Total	805,235	776,733	28,502	3.67%
Mean	73,203	70,612	2,591	

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P1, 2000 Census Data from SFGIS, Census 2000_Blk.

District Populations to Match Mean Average: 73,203

The mean average population for each district is determined by dividing the total number of residents counted in the Census (805,235) by the number of supervisorial districts (11). When dividing 805,235 by 11, the quotient is 73,203. Thus, the mean average is 73,203, and, ideally, the populations for each district will be plus or minus (±) 1% of this number.

Section 13.110 does allow an expanded variance up to ±5% but only when it is "necessary to prevent dividing or diluting the voting power of minorities and/or to keep recognized neighborhoods intact," and to "reflect communities of interest within the City and County."

> Districts must conform to all legal requirements, including the requirement that they be equal in population. Population variations between districts should be limited to 1 percent from the statistical mean unless additional variations, limited to 5 percent of the statistical mean, are necessary to

> prevent dividing or diluting the voting power of minorities and/or to keep recognized neighborhoods intact; provided, however, that the redistricting provided for herein shall conform to the rule of one person, one vote, and shall reflect communities of interest within the City and County.
> Charter section 13.110(d)

Comparing Population in Each District to the Mean Average

An increase or decrease in the number of people reported in the Census data is not dispositive towards requiring the convening of the Redistricting Task Force. Instead, the primary consideration is whether the number of people reported for each of the 11 districts falls within the ±1% variance from the mean average population.

When reviewing Table 1 above, it is clear that none of the districts have populations matching the mean average of 73,203 people.

- The range of population in the current supervisorial districts ranges from 65,673 to 94,788.
- None of the 11 supervisorial districts are within plus or minus (±) 1 % of the mean.
- The populations five districts are more than 5% below the mean (Districts 1, 2, 3, 8, and 9).
- Three districts have populations greater than 5% of the mean (Districts 6, 10, and 11).
- Three districts' populations are between 1% and 5% below the mean (Districts 4, 5, and 7).

Table 2 below lists the differences in population in each supervisorial district reported in the 2010 Census Report and the 2000 Census. See also Attachment 5 for a map displaying a comparison of population counts for each supervisorial district to the mean average.

TABLE 2

District 1	-1,725		District 7	948
District 2	799		District 8	-796
District 3	-1,195		District 9	-5,371
District 4	914		District 10	5,465
District 5	-542		District 11	5,414
District 6	24,591			

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P1, 2000 Census Data from SFGIS, Census 2000_Blk.

Table 3 lists the six supervisorial districts with population increases since 2000.

TABLE 3

District 2:	799
District 4:	914
District 6:	24,591
District 7:	948
District 10:	5,465
District 11:	5,414

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P1, 2000 Census Data from SFGIS, Census 2000_Blk.

Table 4 lists the five districts with population decreases since 2000.

TABLE 4

District 1:	-1,725
District 3	-1,195
District 5:	-542
District 8	-796
District 9:	-5,371

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P1, 2000 Census Data from SFGIS, Census 2000_Blk.

See also Attachments 6 and 7 for maps displaying Census block data from the 2000 and 2010 Censuses relative to each supervisorial district. Additionally, see Attachments 8, 9, and 10 for Census information relative to San Francisco's neighborhoods.

Census Data Summarizing How People Reported their Race

Table 5 below indicates the number of people in each supervisorial district who identified themselves among the seven categories for race listed on the Bureau's questionnaire: American Indian or Alaska Native, Asian, Black or African American, Native Hawaiian or Other Pacific Islander, White, Some Other Race, and Two or More Races.

The Census Bureau considers Hispanic or Latino populations as an ethnic group and reports this group separately from the seven race categories listed above. The Bureau includes a question in the Census to account for people's origins, lineage heritage, and place of origin of one's ancestors to determine whether they are to be included in the Hispanic or Latino tables. The Bureau, based on the U.S. Office of Management and Budget's (OMB) guidelines, considers race and Hispanic or Latino origin as "separate and distinct concepts" since especially since people of any race may

be included in this group. Even when including "Some Other Race" to the questionnaire, people whose ethnicity is Hispanic or Latino self-identify their race amongst all of the seven categories.[1]

Table 5 below lists population counts from the 2010 Census for each supervisorial district for the seven categories encompassing race.

TABLE 5

District	Total Population	American Indian Alaska Native	Asian	Black or African American	Hawaiian Other Pacific Islander	White	Some Other Race	Two or More Races
1	68,253	212	30,086	1,257	111	31,710	1,587	3,290
2	68,021	104	9,682	1,012	98	53,794	864	2,467
3	68,955	183	31,481	1,620	102	31,796	1,580	2,193
4	71,586	150	41,279	909	120	25,233	1,274	2,621
5	70,675	298	12,482	7,544	149	44,206	2,339	3,657
6	94,788	1,016	26,881	9,107	333	44,352	8,116	4,983
7	69,825	211	23,890	2,346	147	37,362	2,159	3,710
8	69,263	313	8,236	1,989	115	52,475	2,608	3,527
9	65,673	619	14,077	2,359	256	32,810	11,605	3,947
10	78,661	467	29,206	16,215	1,641	17,750	9,521	3,861
11	79,535	451	40,615	4,512	287	18,899	11,368	3,403
Totals	805,235	4,024	267,915	48,870	3,359	390,387	53,021	37,659

Source: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS

[1] United States Census Bureau. *Overview of Race and Hispanic Origin: 2010, 2010 Census Briefs.* By Karen R. Humes, Nicholas A. Jones, and Roberto R. Ramirez. Web. March 2011.

Table 6 below lists population counts from the 2000 Census according to supervisorial districts for the seven race categories.

TABLE 6

District	Total Population	American Indian Alaska Native	Asian	Black or African American	Hawaiian Other Pacific Islander	White	Some Other Race	Two or More Races
1	69,978	162	30,772	1,330	125	33,706	1,273	2,610
2	67,222	129	8,641	1,161	110	54,693	755	1,733
3	70,150	187	33,300	1,253	127	32,155	1,185	1,943
4	70,672	146	37,778	854	100	28,498	929	2,367
5	71,217	335	10,505	11,458	174	43,674	1,827	3,244
6	70,197	773	18,177	7,303	264	33,158	6,468	4,054
7	68,877	157	22,500	2,579	142	38,709	1,767	3,023
8	70,059	364	6,526	2,560	141	54,226	3,191	3,051
9	71,044	602	14,265	2,961	311	32,186	16,283	4,436
10	73,196	334	23,125	22,378	1,996	15,404	6,801	3,158
11	74,121	269	33,976	6,678	354	19,319	9,889	3,636
Totals	776,733	3,458	239,565	60,515	3,844	385,728	50,368	33,255

Source: 2000 Census Data from SFGIS, Census 2000_Blk.

Table 7 lists the differences between the 2000 and 2010 Censuses for the number of people who identified themselves using one of the seven categories applied to race

TABLE 7

District	Total Population	American Indian Alaska Native	Asian	Black or African American	Hawaiian Other Pacific Islander	White	Some Other Race	Two or More Races
1	-1,725	50	-686	-73	-14	-1,996	314	680
2	799	-25	1,041	-149	-12	-899	109	734
3	-1,195	-4	-1,819	367	-25	-359	395	250
4	914	4	3,501	55	20	-3,265	345	254
5	-542	-37	1,977	-3,914	-25	532	512	413
6	24,591	243	8,704	1,804	69	11,194	1,648	929
7	948	54	1,390	-233	5	-1,347	392	687
8	-796	-51	1,710	-571	-26	-1,751	-583	476
9	-5,371	17	-188	-602	-55	624	-4,678	-489
10	5,465	133	6,081	-6,163	-355	2,346	2,720	703
11	5,414	182	6,639	-2,166	-67	-420	1,479	-233
Totals	28,502	566	28,350	-11,645	-485	4,659	2,653	4,404

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS, Census 2000_Blk.

The comparison between data for race from the 2000 and 2010 Censuses indicates an increase in population for five of the seven race categories, and that populations in two categories decreased.

Table 8 lists the race categories for which the populations increased since 2000.

TABLE 8

American Indian Alaska Native	566
Asian	28,350
White	4,659
Some Other Race	2,653
Two or More Races	4,404

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS, Census 2000_Blk.

Table 9 lists the race categories which decreased in population since 2000.

TABLE 9

Black or African American	-11,645
Hawaiian Other Pacific Islander	-485

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS, Census 2000_Blk.

Table 10 provides the percentage change in the counts for each race category between the 2000 Census and the 2010 Census.

TABLE 10

District	Total Population	White	Black or African American	American Indian Alaska Native	Asian	Hawaiian Other Pacific Islander	Some Other Race	Two or More Races
1	-2.5%	-5.9%	-5.5%	30.9%	-2.2%	-11.2%	24.7%	26.1%
2	1.2%	-1.6%	-12.8%	-19.4%	12.0%	-10.9%	14.4%	42.4%
3	-1.7%	-1.1%	29.3%	-2.1%	-5.5%	-19.7%	33.3%	12.9%
4	1.3%	-11.5%	6.4%	2.7%	9.3%	20.0%	37.1%	10.7%
5	-0.8%	1.2%	-34.2%	-11.0%	18.8%	-14.4%	28.0%	12.7%
6	35.0%	33.8%	24.7%	31.4%	47.9%	26.1%	25.5%	22.9%
7	1.4%	-3.5%	-9.0%	34.4%	6.2%	3.5%	22.2%	22.7%
8	-1.1%	-3.2%	-22.3%	-14.0%	26.2%	-18.4%	-18.3%	15.6%
9	-7.6%	1.9%	-20.3%	2.8%	-1.3%	-17.7%	-28.7%	-11.0%
10	7.5%	15.2%	-27.5%	39.8%	26.3%	-17.8%	40.0%	22.3%
11	7.3%	-2.2%	-32.4%	67.7%	19.5%	-18.9%	15.0%	-6.4%
Totals	3.7%	1.2%	-19.2%	16.4%	11.8%	-12.6%	5.3%	13.2%

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS, Census 2000_Blk.

HISPANIC OR LATINO ETHNICITY

As noted previously, to compile data to report Hispanic or Latino populations, the Bureau includes an additional question on the Census survey requesting people to select their place of origin. The Bureau, following OMB guidelines, considers Hispanic or Latino populations as a matter of ethnicity rather than race.

Table 11 presents the Bureau's data for the City's Hispanic or Latino populations from the 2010 Census. To determine this category, the Bureau reports the data as "Hispanic or Latino" and "Not Hispanic or Latino."

TABLE 11

District	Total Population	Hispanic or Latino	Not Hispanic or Latino
1	68,253	4,682	63,571
2	68,021	3,820	64,201
3	68,955	4,567	64,388
4	71,586	4,154	67,432
5	70,675	6,755	63,920
6	94,788	18,221	76,567
7	69,825	6,781	63,044
8	69,263	8,356	60,907
9	65,673	25,320	40,353
10	78,661	16,857	61,804
11	79,535	22,261	57,274
Totals	805,235	121,774	683,461

Source: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2,

Table 12 lists by supervisorial district the Bureau's counts for "Hispanic or Latino" compiled from the 2000 Census.

TABLE 12

District	Total Population	Hispanic or Latino	Not Hispanic or Latino
1	69,978	3,378	66,600
2	67,222	2,836	64,386
3	70,150	3,144	67,006
4	70,672	3,351	67,321
5	71,217	5,055	66,162
6	70,197	14,170	56,027
7	68,877	5,212	63,665
8	70,059	8,623	61,436
9	71,044	31,813	39,231
10	73,196	12,375	60,821
11	74,121	19,547	54,574
Totals	776,733	109,504	667,229

Source: 2000 Census Data from SFGIS, Census 2000_Blk.

Table 13 lists by supervisorial district the changes in counts between the 2000 and 2010 Census for "Hispanic or Latino" respondents.

TABLE 13

District	Total Population Change	Hispanic or Latino	Not Hispanic or Latino
1	-1,725	1,304	-3,029
2	799	984	-185
3	-1,195	1,423	-2,618
4	914	803	111
5	-542	1,700	-2,242
6	24,591	4,051	20,540
7	948	1,569	-621
8	-796	-267	-529
9	-5,371	-6,493	1,122
10	5,465	4,482	983
11	5,414	2,714	2,700
Totals	28,502	12,270	16,232

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS, Census 2000_Blk.

Table 14 indicates the percentage change in populations between the 2000 Census and the 2010 Census by supervisorial district for the categories Hispanic or Latino and Not Hispanic or Latino categories.

TABLE 14

District	% Change Population	% Change Hispanic or Latino	% Change Not Hispanic or Latino
1	-2.5%	38.6%	-4.5%
2	1.2%	34.7%	-0.3%
3	-1.7%	45.3%	-3.9%
4	1.3%	24.0%	0.2%
5	-0.8%	33.6%	-3.4%
6	35.0%	28.6%	36.7%
7	1.4%	30.1%	-1.0%
8	-1.1%	-3.1%	-0.9%
9	-7.6%	-20.4%	2.9%
10	7.5%	36.2%	1.6%
11	7.3%	13.9%	4.9%
Totals	3.7%	11.2%	2.4%

Sources: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2, 2000 Census Data from SFGIS, Census 2000_Blk.

Table 15 indicates the ethnic populations from the 2010 Census for each supervisorial district.

TABLE 15

District	Total Population	American Indian or Alaska Native	Asian	Black or African American	Hawaiian and other Pacific Islander	Hispanic or Latino	White	Some other race	Two or more races
1	68,253	104	29,867	1,184	103	4,682	29,365	262	2,686
2	68,021	71	9,602	955	95	3,820	51,213	205	2,060
3	68,955	118	31,348	1,536	93	4,567	29,441	161	1,691
4	71,586	88	41,053	852	108	4,154	23,105	180	2,046
5	70,675	184	12,328	7,373	137	6,755	40,717	257	2,924
6	94,788	539	26,620	8,646	288	18,221	36,747	355	3,372
7	69,825	126	23,681	2,243	136	6,781	33,701	272	2,885
8	69,263	152	8,112	1,886	92	8,356	47,825	255	2,585
9	65,673	142	13,862	2,081	226	25,320	21,983	191	1,868
10	78,661	194	28,958	15,735	1,594	16,857	12,793	165	2,365
11	79,535	110	40,269	4,290	256	22,261	10,561	191	1,597

Source: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2

Table 16 provides the percentage of each ethnic population reported in the 2010 Census for each supervisorial district. See also Attachment 11 for a map displaying the percentages of each ethnicity as reported for each supervisorial district.

TABLE 16

District	Total Population	% American Indian or Alaska Native	% Asian	% Black or African American	% Hawaiian and other Pacific Islander	% Hispanic or Latino	% White	% Some other race	% Two or more races
1	68,253	0.2%	43.8%	1.7%	0.2%	6.9%	43.0%	0.4%	3.9%
2	68,021	0.1%	14.1%	1.4%	0.1%	5.6%	75.3%	0.3%	3.0%
3	68,955	0.2%	45.5%	2.2%	0.1%	6.6%	42.7%	0.2%	2.5%
4	71,586	0.1%	57.3%	1.2%	0.2%	5.8%	32.3%	0.3%	2.9%
5	70,675	0.3%	17.4%	10.4%	0.2%	9.6%	57.6%	0.4%	4.1%
6	94,788	0.6%	28.1%	9.1%	0.3%	19.2%	38.8%	0.4%	3.6%
7	69,825	0.2%	33.9%	3.2%	0.2%	9.7%	48.3%	0.4%	4.1%
8	69,263	0.2%	11.7%	2.7%	0.1%	12.1%	69.0%	0.4%	3.7%
9	65,673	0.2%	21.1%	3.2%	0.3%	38.6%	33.5%	0.3%	2.8%
10	78,661	0.2%	36.8%	20.0%	2.0%	21.4%	16.3%	0.2%	3.0%
11	79,535	0.1%	50.6%	5.4%	0.3%	28.0%	13.3%	0.2%	2.0%

Source: US Census Bureau, 2010 Census Redistricting Data (PL 94-171), SFTable P2

The Department of Elections was unable to review Census files from 2000 regarding ethnicity to determine the changes in these populations as reported in the 2000 Census and the 2010 Census before this memorandum was issued. The Department will post on its website comparisons amongst Census files regarding ethnicity within two weeks.

Timeline

Below are key dates associated with the redrawing of supervisorial district boundary lines based on data from the 2010 Decennial Census.

May 9, 2011

Deadline for the Director of Elections to report to the Board whether the existing supervisorial lines are equal in population and conform to law.

July 6, 2011

Date the Board of Supervisors must convene and fund a Redistricting Task Force.

August 15

Deadline for the California Citizens Redistricting Commission to submit final maps to the Secretary of State indicating the new boundary lines for congressional, Assembly, State Senate, and Board of Equalization Districts.

April 15, 2012

Deadline by which the San Francisco Redistricting Task Force must complete the redrawing of boundary lines for San Francisco's supervisorial districts.

I will be glad to answer questions that you might have on these matters or to meet with you at your convenience.

ATTACHMENTS

Attachment 1: Text of San Francisco Charter section 13.110

Attachment 2: Text of California Constitution, Article 21

Attachment 3: Map of population differences between the 2000 Census and 2010 Census according to supervisorial districts.

Attachment 4: Chart showing variances of populations form the mean average for each supervisorial district.

Attachment 5: Map showing population variances from the mean average for each supervisorial district.

Attachment 6: Map of 2010 Census blocks for each supervisorial district.

Attachment 7: Map of 2000 Census blocks for each supervisorial district.

Attachment 8: Map of 2010 Census blocks for San Francisco's neighborhoods as defined by Department of Elections' Statement of Vote.

Attachment 9: Map of 2000 Census blocks for San Francisco's neighborhoods as defined by Department of Elections' Statement of Vote.

Attachment 10: Map showing population differences from the 2010 Census and the 2000 Census for San Francisco's neighborhoods as defined by Department of Elections' Statement of Vote.

Attachment 11: Map of ethnic populations reported in 2010 Census according to supervisorial districts.

cc: Dennis Herrera, City Attorney
Ben Rosenfield, Controller
Steve Kawa, Chief of Staff, Mayor's Office
Greg Wagner, Budget Director, Mayor's Office
Angela Calvillo, Clerk of the Board of Supervisors
Mollie Lee, Deputy City Attorney
Elections Commission

Attachment 1

San Francisco Charter Section 13.110: Election of Supervisors

(a) The members of the board of supervisors shall be elected by district as set forth in this section.

(b) The City and County shall be divided into 11 supervisorial districts as set forth in this section. Beginning with the general municipal election in 2000, and until new districts are established pursuant to this section, these districts shall be used for the election or recall of the members of the board of supervisors, and for filling any vacancy in the office of member of the board of supervisors by appointment. Once new districts are established, those districts shall be used for the same purposes. No change in the boundary or location of any district shall operate to abolish or terminate the term of office of any member of the board of supervisors prior to the expiration of the term of office for which such member was elected or appointed.

(c) [See editor's note following the concluding paragraph (f) of this section.]

(d) Within 60 days following publication of the decennial federal census in the year 2000 and every decennial federal census after that, the Director of Elections shall report to the Board of Supervisors on whether the existing districts continue to meet the requirements of federal and state law and the criteria for drawing districts lines set in the Charter.

The criteria for drawing districts lines are:
Districts must conform to all legal requirements, including the requirement that they be equal in population. Population variations between districts should be limited to 1 percent from the statistical mean unless additional variations, limited to 5 percent of the statistical mean, are necessary to prevent dividing or diluting the voting power of minorities and/or to keep recognized neighborhoods intact; provided, however, that the redistricting provided for herein shall conform to the rule of one person, one vote, and shall reflect communities of interest within the City and County. Census data, at the census block level, as released by the United States Census Bureau, statistically adjusted by the Bureau to correct the unadjusted census counts for any measured undercount or overcount of any subset of the population according to the bureau's Accuracy and Coverage Evaluation or other sampling method, shall be used in any analysis of population requirements and application of the rule of one person one vote. In the event such adjusted census data, at the census block level, are not released by the Bureau, population data, at the census block level, adjusted by the California Department of Finance for any measured undercount or overcount maybe used.

If it is determined that the districts are in compliance with all legal requirements, including the requirement that they be equal in population, the current districts as drawn will be valid for the next decade. If it is determined that any of the districts are not in compliance, the Board of Supervisors by ordinance shall convene and fund a nine-member elections task force. Three members shall be appointed by the Board of Supervisors, three members shall be appointed by the Mayor, and three members shall be appointed by the Director of Elections unless an Elections Commission is created in which case the appointments designated to the Director of Elections shall be made by the Elections Commission. Task Force shall be appointed by January 8, 2002 and following the publication of each decennial federal census thereafter, shall be appointed within sixty days after issuance of a report by the Director of Elections to the Board of Supervisors that the districts are not in compliance, pursuant to this subsection.

Source: www.municode.com

Attachment 1

San Francisco Charter Section 13.110: Election of Supervisors

Members of the Task Force previously appointed by the Director of Elections shall serve on the Task Force until the Elections Commission, if established, appoints three members to the Task Force, whereupon the terms of the members appointed by the Director of Elections shall expire. The Director of Elections shall serve ex officio as a non-voting member. The task force shall be responsible for redrawing the district lines in accordance with the law and the criteria established in this Section, and shall make such adjustments as appropriate based on public input at public hearings.

The Task Force shall complete redrawing district lines before the fifteenth day of April of the year in which the first election using the redrawn lines will be conducted. The Board of Supervisors may not revise the district boundaries established by the Task Force.

If the Task Force determines that the adjusted population data to which this subsection refers are not available a sufficient period of time before the fifteenth day of April in order to use the adjusted population data in redrawing the district lines for the following supervisorial election, and the adjusted population data demonstrate more than a five percent variance from the figures used in redrawing the district lines for the [sic] that supervisorial election, the Task Force shall by the fifteenth day of April immediately preceding the next supervisorial election redraw the district lines for that supervisorial election in accordance with the provisions of this section. The procedures for redrawing supervisorial lines following the publication of every subsequent decennial federal census shall follow the procedures established by this Section.

The City Attorney shall remove the description of district lines found in this subsection from the Charter after the Elections Task Force has completed redrawing the district lines as set forth above. Following each redrawing of the district lines thereafter, the City Attorney shall cause the redrawn district lines to be published in an appendix to this Charter.

(e) Each member of the board of supervisors, commencing with the general municipal election in November, 2000, shall be elected by the electors within a supervisorial district, and must have resided in the district in which he or she is elected for a period of not less than 30 days immediately preceding the date he or she files a declaration of candidacy for the office of supervisor, and must continue to reside therein during his or her incumbency, and upon ceasing to be such resident shall be removed from office.

(f) Notwithstanding any provisions of this section or any other section of the charter to the contrary, the respective terms of office of the members of the board of supervisors who shall hold office on the eighth day of January, 2001, shall expire at 12 o'clock noon on said date and the 11 persons elected as members of the board of supervisors at the general election in 2000 shall succeed to said offices on said eighth day of January, 2001. At that time, the clerk of the board of supervisors shall determine by lot whether the supervisors elected from the even- or odd-numbered supervisorial districts at the general municipal election in 2000 shall have terms of office expiring at noon on the eighth day of January, 2003, and which shall have terms of office expiring at noon on the eighth day of January, 2005; commencing, however, with the general municipal election in November, 2002, the terms of office of the supervisors elected from the even- or odd-numbered supervisorial districts, as the case may be, shall be for a term of four years and shall continue as such thereafter. Those members of the board of supervisors elected at the general election in 1998, and those elected at the general election in 2000 who only serve an initial two-year term, shall not be deemed to have served a full term for purposes of the

Source: www.municode.com

Attachment 1

San Francisco Charter Section 13.110: Election of Supervisors
term limit established in Section 2.101. (Added November 1996; amended November 1999; November 2001)

Editor's note—
Charter Section 13.100(c) originally contained boundaries and descriptions of the eleven supervisorial districts of the City and County of San Francisco. Charter Section 13.100(d) requires that once new district lines are drawn, those descriptions are to be removed and the new lines published in an appendix to this Charter. For the current district boundaries and descriptions, please see Appendix E of this Charter.

Source: www.municode.com

Attachment 2

California Constitution, Article 21: Redistricting of Senate, Assembly, Congressional, and Board of Equalization Districts

SECTION 1.
In the year following the year in which the national census is taken under the direction of Congress at the beginning of each decade, the Citizens Redistricting Commission described in Section 2 shall adjust the boundary lines of the congressional, State Senatorial, Assembly, and Board of Equalization districts (also known as "redistricting") in conformance with the standards and process set forth in Section 2.

SECTION. 2.
(a) The Citizens Redistricting Commission shall be created no later than December 31 in 2010, and in each year ending in the number zero thereafter.

(b) The commission shall: (1) conduct an open and transparent process enabling full public consideration of and comment on the drawing of district lines; (2) draw district lines according to the redistricting criteria specified in this article; and (3) conduct themselves with integrity and fairness.

(c) (1) The selection process is designed to produce a commission that is independent from legislative influence and reasonably representative of this State's diversity.

(2) The commission shall consist of 14 members, as follows: five who are registered with the largest political party in California based on registration, five who are registered with the second largest political party in California based on registration, and four who are not registered with either of the two largest political parties in California based on registration.

(3) Each commission member shall be a voter who has been continuously registered in California with the same political party or unaffiliated with a political party and who has not changed political party affiliation for five or more years immediately preceding the date of his or her appointment. Each commission member shall have voted in two of the last three statewide general elections immediately preceding his or her application.

(4) The term of office of each member of the commission expires upon the appointment of the first member of the succeeding commission.

(5) Nine members of the commission shall constitute a quorum. Nine or more affirmative votes shall be required for any official action. The four final redistricting maps must be approved by at least nine affirmative votes which must include at least three votes of members registered from each of the two largest political parties in California based on registration and three votes from members who are not registered with either of these two political parties.

(6) Each commission member shall apply this article in a manner that is impartial and that reinforces public confidence in the integrity of the redistricting process. A commission member shall be ineligible for a period of 10 years beginning from the date of appointment to hold elective public office at the federal, state, county, or city level in this State. A member of the

Source: www.leginfo.ca.gov

California Constitution, Article 21: Redistricting of Senate, Assembly, Congressional, and Board of Equalization Districts

commission shall be ineligible for a period of five years beginning from the date of appointment to hold appointive federal, state, or local public office, to serve as paid staff for, or as a paid consultant to, the Board of Equalization, the Congress, the Legislature, or any individual legislator, or to register as a federal, state or local lobbyist in this State..

(d) The commission shall establish single-member districts for the Senate, Assembly, Congress, and State Board of Equalization pursuant to a mapping process using the following criteria as set forth in the following order of priority:

(1) Districts shall comply with the United States Constitution. Congressional districts shall achieve population equality as nearly as is practicable, and Senatorial, Assembly, and State Board of Equalization districts shall have reasonably equal population with other districts for the same office, except where deviation is required to comply with the federal Voting Rights Act or allowable by law.

(2) Districts shall comply with the federal Voting Rights Act (42 U.S.C. Sec. 1971 and following).

(3) Districts shall be geographically contiguous.

(4) The geographic integrity of any city, county, city and county, local neighborhood, or local community of interest shall be respected in a manner that minimizes their division to the extent possible without violating the requirements of any of the preceding subdivisions. A community of interest is a contiguous population which shares common social and economic interests that should be included within a single district for purposes of its effective and fair representation. Examples of such shared interests are those common to an urban area, a rural area, an industrial area, or an agricultural area, and those common to areas in which the people share similar living standards, use the same transportation facilities, have similar work opportunities, or have access to the same media of communication relevant to the election process. Communities of interest shall not include relationships with political parties, incumbents, or political candidates.

(5) To the extent practicable, and where this does not conflict with the criteria above, districts shall be drawn to encourage geographical compactness such that nearby areas of population are not bypassed for more distant population.

(6) To the extent practicable, and where this does not conflict with the criteria above, each Senate district shall be comprised of two whole, complete, and adjacent Assembly districts, and each Board of Equalization district shall be comprised of 10 whole, complete, and adjacent Senate districts.

(e) The place of residence of any incumbent or political candidate shall not be considered in the creation of a map. Districts shall not be drawn for the purpose of favoring or discriminating against an incumbent, political candidate, or political party.

Source: www.leginfo.ca.gov

Attachment 2

California Constitution, Article 21: Redistricting of Senate, Assembly, Congressional, and Board of Equalization Districts

(f) Districts for the Congress, Senate, Assembly, and State Board of Equalization shall be numbered consecutively commencing at the northern boundary of the State and ending at the southern boundary.

(g) By August 15 in 2011, and in each year ending in the number one thereafter, the commission shall approve four final maps that separately set forth the district boundary lines for the congressional, Senatorial, Assembly, and State Board of Equalization districts. Upon approval, the commission shall certify the four final maps to the Secretary of State.

(h) The commission shall issue, with each of the four final maps, a report that explains the basis on which the commission made its decisions in achieving compliance with the criteria listed in subdivision (d) and shall include definitions of the terms and standards used in drawing each final map.

(i) Each certified final map shall be subject to referendum in the same manner that a statute is subject to referendum pursuant to Section 9 of Article II. The date of certification of a final map to the Secretary of State shall be deemed the enactment date for purposes of Section 9 of Article II.

(j) If the commission does not approve a final map by at least the requisite votes or if voters disapprove a certified final map in a referendum, the Secretary of State shall immediately petition the California Supreme Court for an order directing the appointment of special masters to adjust the boundary lines of that map in accordance with the redistricting criteria and requirements set forth in subdivisions (d), (e), and (f). Upon its approval of the masters' map, the court shall certify the resulting map to the Secretary of State, which map shall constitute the certified final map for the subject type of district.

SECTION 3.

(a) The commission has the sole legal standing to defend any action regarding a certified final map, and shall inform the Legislature if it determines that funds or other resources provided for the operation of the commission are not adequate. The Legislature shall provide adequate funding to defend any action regarding a certified map. The commission has sole authority to determine whether the Attorney General or other legal counsel retained by the commission shall assist in the defense of a certified final map.

(b) (1) The California Supreme Court has original and exclusive jurisdiction in all proceedings in which a certified final map is challenged or is claimed not to have taken timely effect.

(2) Any registered voter in this state may file a petition for a writ of mandate or writ of prohibition, within 45 days after the commission has certified a final map to the Secretary of State, to bar the Secretary of State from implementing the plan on the grounds that the filed plan violates this Constitution, the United States Constitution, or any federal or state statute. Any registered voter in this state may also file a petition for a writ of mandate or writ of prohibition to seek relief where a certified final map is subject to a referendum measure that is likely to qualify and stay the timely implementation of the map.

Source: www.leginfo.ca.gov

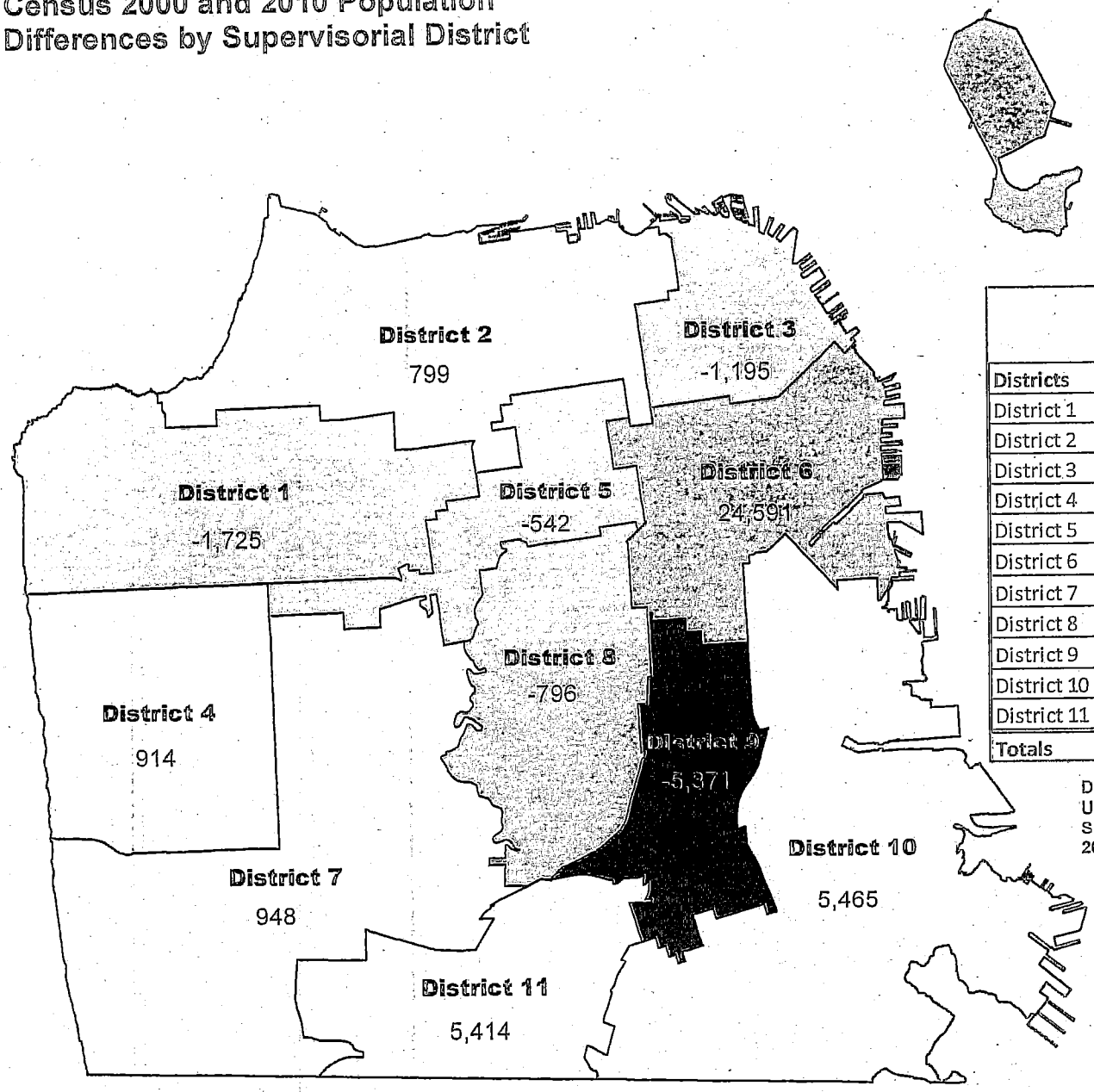
California Constitution, Article 21: Redistricting of Senate, Assembly, Congressional, and Board of Equalization Districts

(3) The California Supreme Court shall give priority to ruling on a petition for a writ of mandate or a writ of prohibition filed pursuant to paragraph (2). If the court determines that a final certified map violates this Constitution, the United States Constitution, or any federal or state statute, the court shall fashion the relief that it deems appropriate, including, but not limited to, the relief set forth in subdivision (j) of Section 2.

Source: www.leginfo.ca.gov

Census 2000 and 2010 Population Differences by Supervisorial District

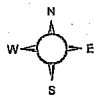
City and County of San Francisco
Department of Elections



Census 2000 and 2010 Population Differences by Sup District			
Districts	2010 Population	2000 Population	Differences
District 1	68,253	69,978	-1,725
District 2	68,021	67,222	799
District 3	68,955	70,150	-1,195
District 4	71,586	70,672	914
District 5	70,675	71,217	-542
District 6	94,788	70,197	24,591
District 7	69,825	68,877	948
District 8	69,263	70,059	-796
District 9	65,673	71,044	-5,371
District 10	78,661	73,196	5,465
District 11	79,535	74,121	5,414
Totals	**805,235**	**776,733**	**28,502**

Data Source
US Census Bureau 2010 Redistricting Data (PL 94-171)
SF Table P1,
2000 Census Data from SFGIS Census 2000_Blk

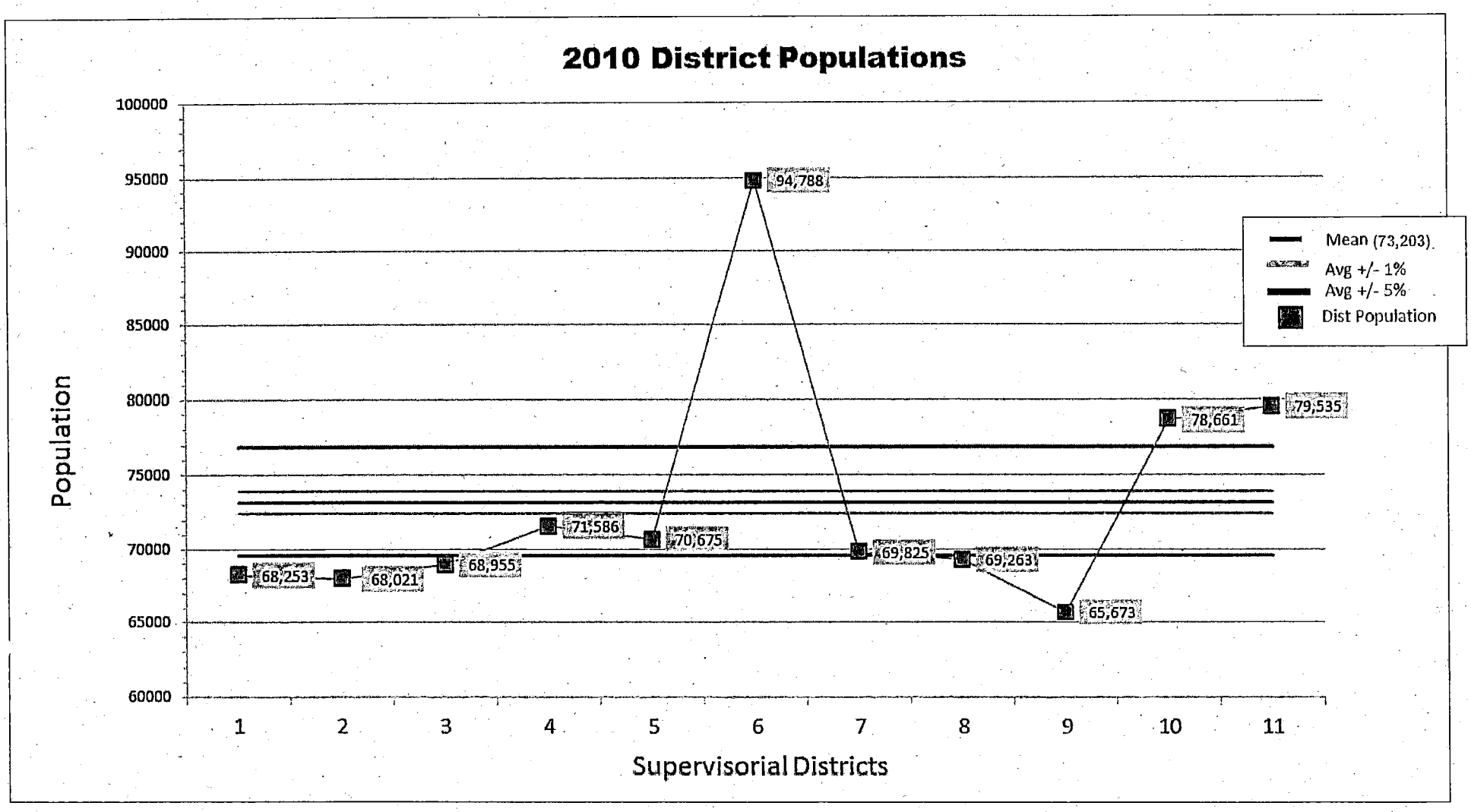
Prepared April 2011



DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, completeness or usefulness of any information contained in this map.

Attachment 3

Census 2010 Population Totals Supervisorial District



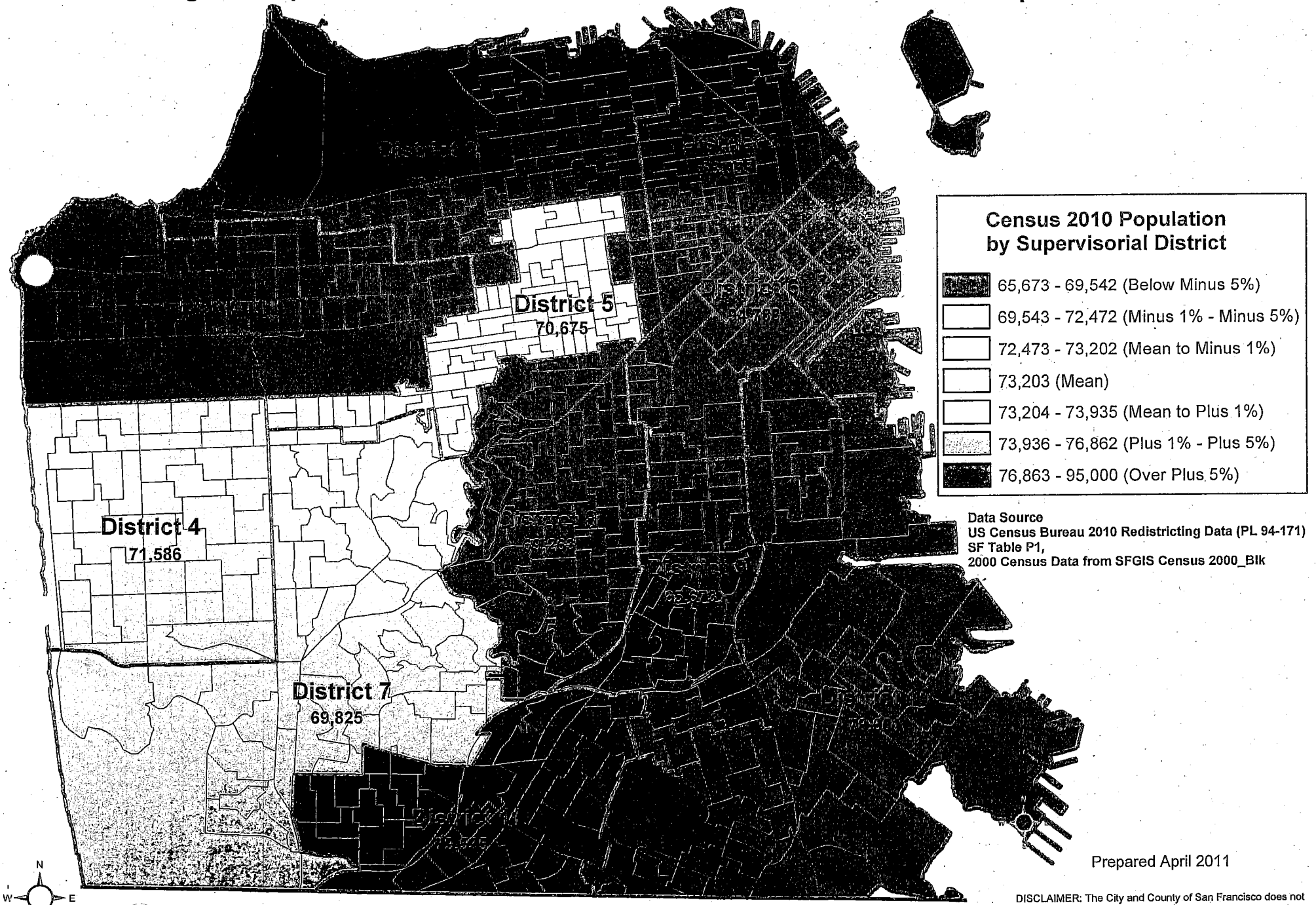
Data Source:
US Census Bureau 2010 Census Redistricting Data PL 94-171
Summary File, Table P1
Prepared: April 2011

Attachment 4

Department of Elections
City and County of San Francisco

Census 2010 Population Totals Compared to Mean Average for Supervisorial District

City and County of San Francisco
Department of Elections



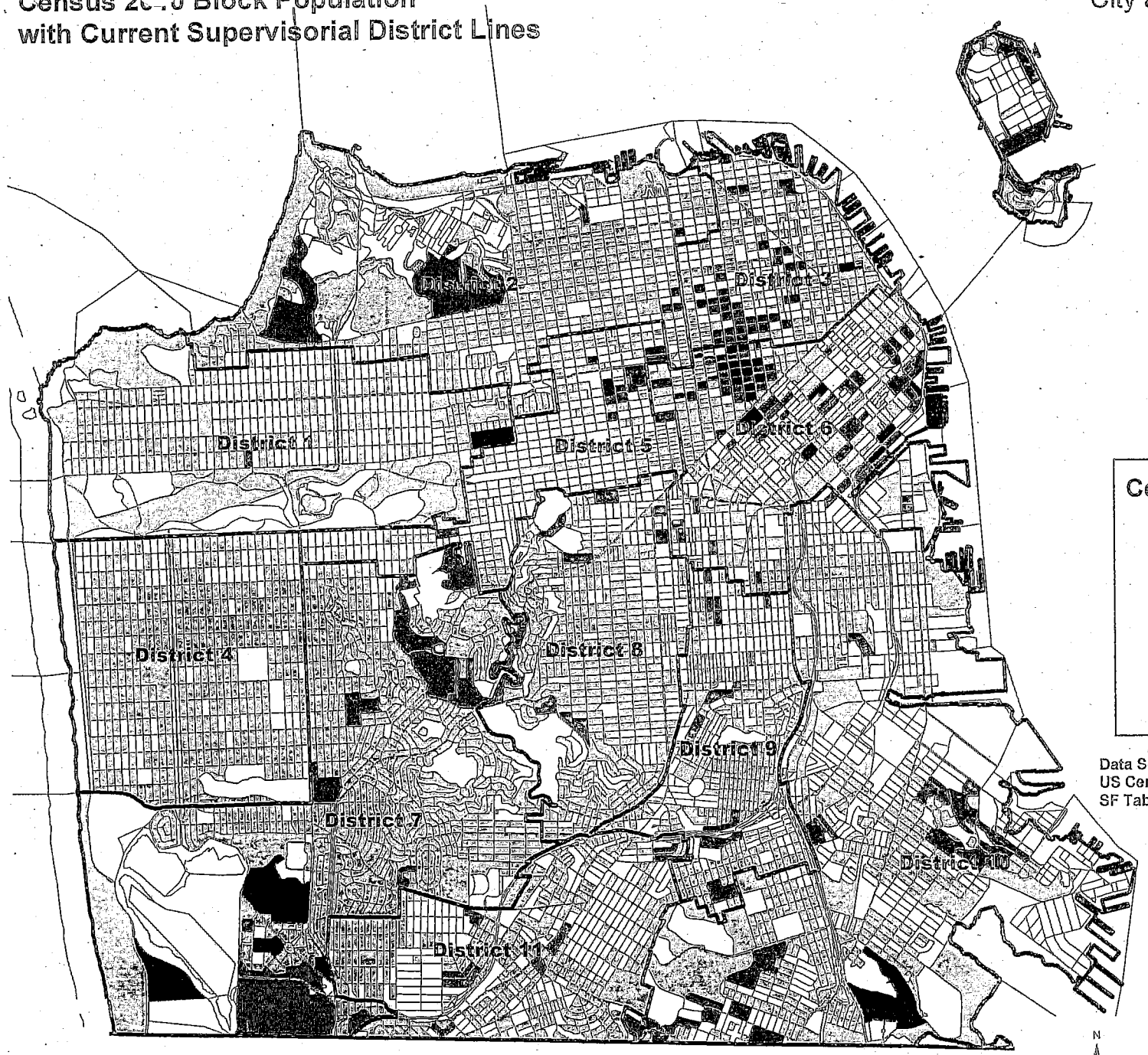
Prepared April 2011

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, com[illegible]eness or usefulness of any information contained in this m[illegible]

Attachment 5

Census 2010 Block Population with Current Supervisorial District Lines

City and County of San Francisco
Department of Elections



Census 2010 Population

- 0
- 1 - 200
- 201 - 400
- 401 - 900
- 901 - 3170
- Sup District Lines

Data Source
US Census Bureau 2010 Redistricting Data (PL 94-171)
SF Table P1

N
W E
S

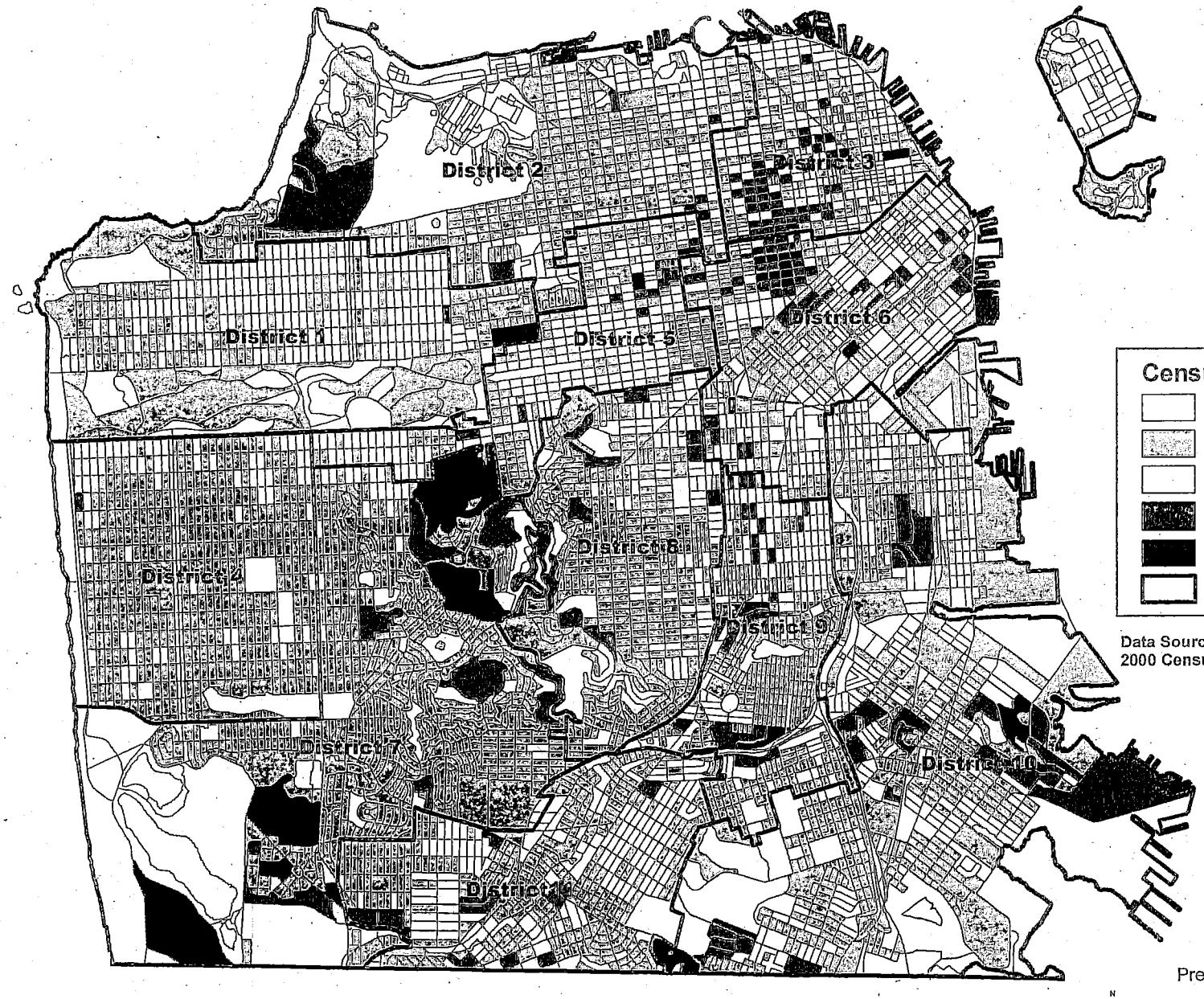
Prepared April 2011

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, completeness or usefulness of any information contained in this map.

Attachment 6

Census 2000 Block Population with Current Supervisorial District Lines

City and County of San Francisco
Department of Elections



Census 2000 Population

- 0
- 1 - 200
- 201 - 400
- 401 - 900
- 901 - 2480
- Sup District Lines

Data Source
2000 Census Data from SFGIS Census 2000_Blk

Prepared April 2011

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, completeness or usefulness of any information contained in this map.

Attachment 7

Census 2010 Block Population by Neighborhood

City and County of San Francisco
Department of Elections

Census 2010 Population

- 0
- 1 - 200
- 201 - 400
- 401 - 900
- 901 - 3170
- Neighborhood Boundary Lines

Data Source
US Census Bureau 2010 Redistricting Data (PL 94-171)
SF Table P1

Prepared April 2011

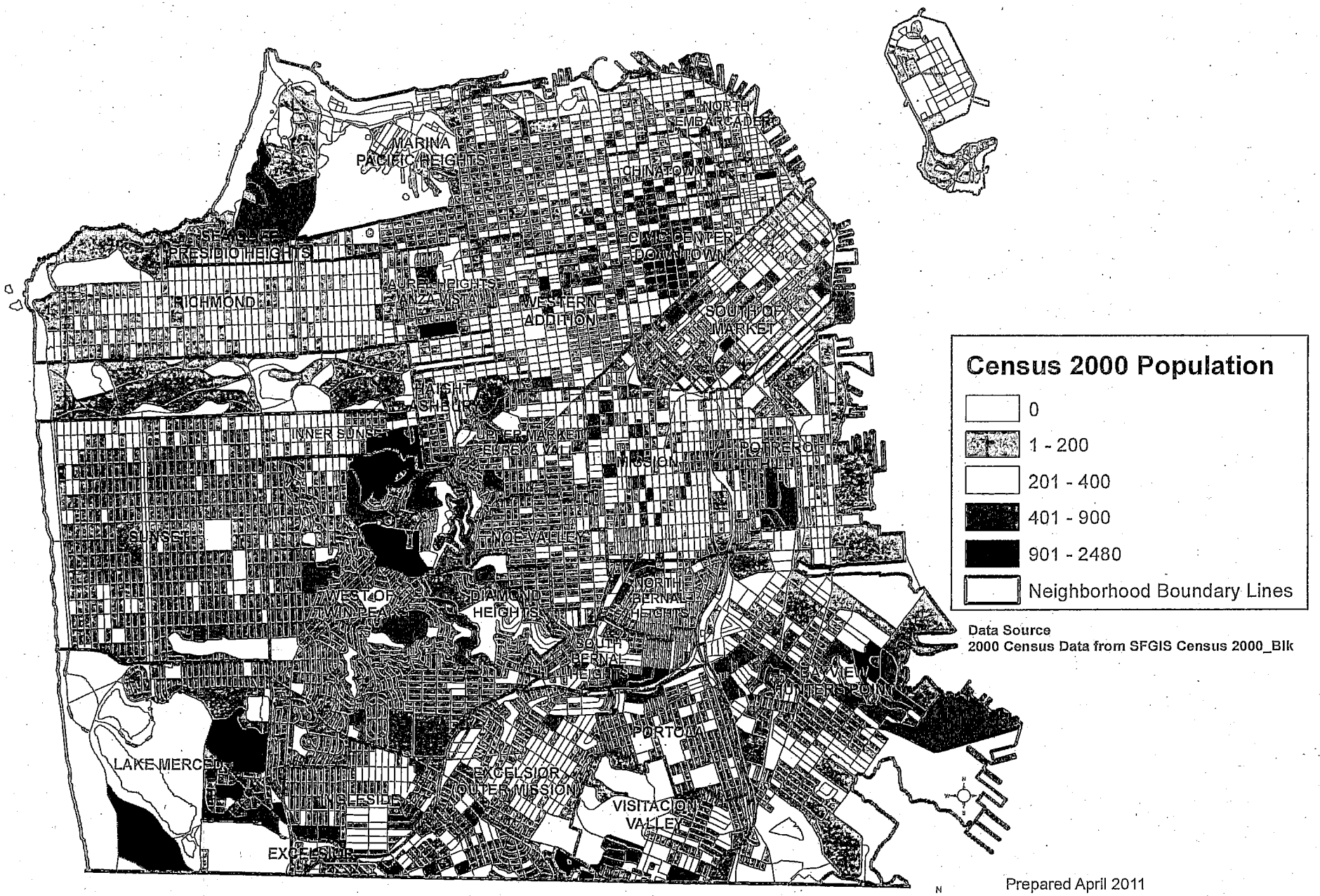
N
W E
S

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, completeness or usefulness of any information contained in this map.

Attachment 8

Census 2000 Block Population by Neighborhoods

City and County of San Francisco
Department of Elections



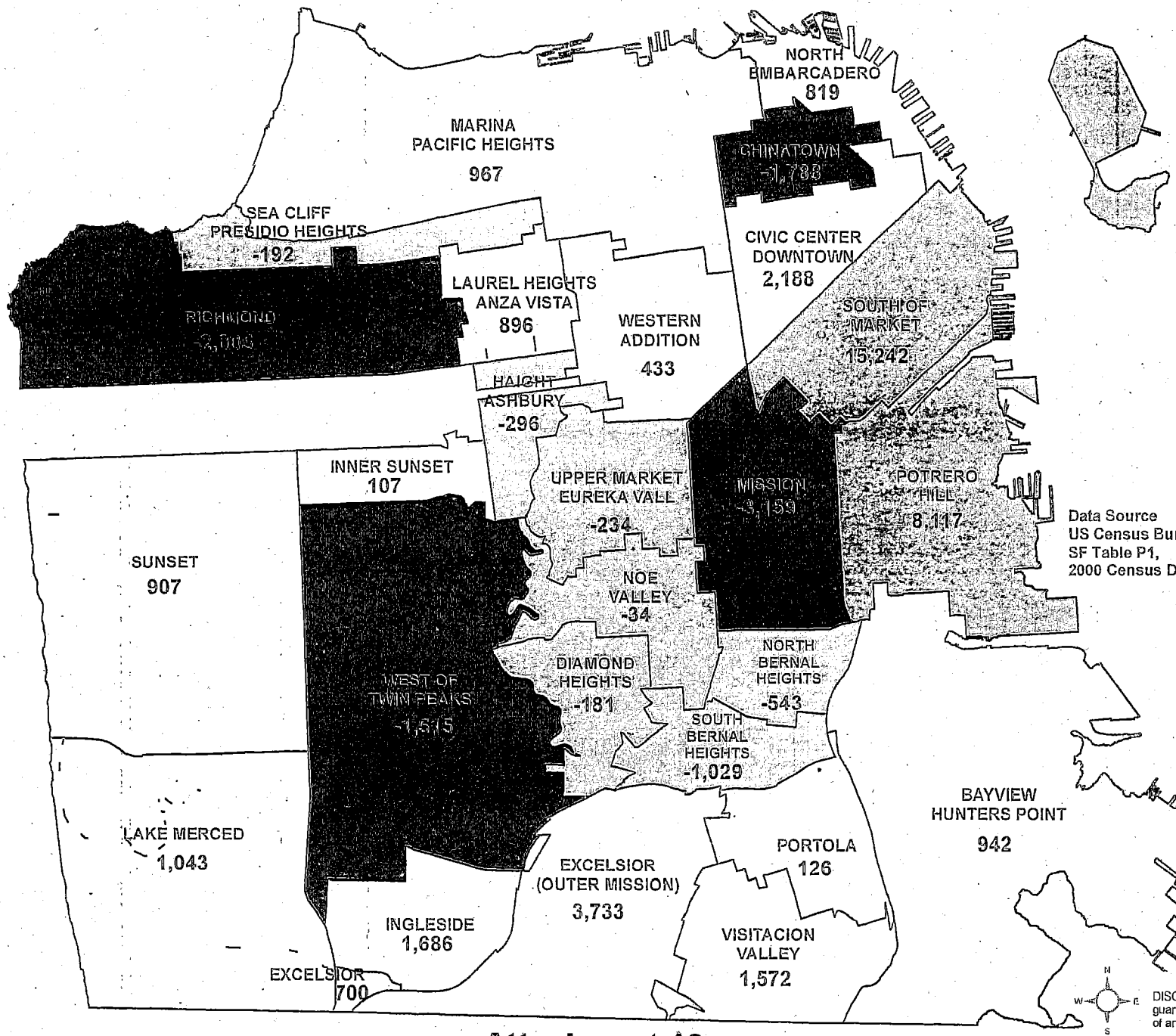
Prepared April 2011

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequecy, completeness or usefulness of any information contained in this map.

Attachment 9

Census 2010 and Census 2000
Population Difference by Neighborhood

City and County of San Francisco
Department of Elections

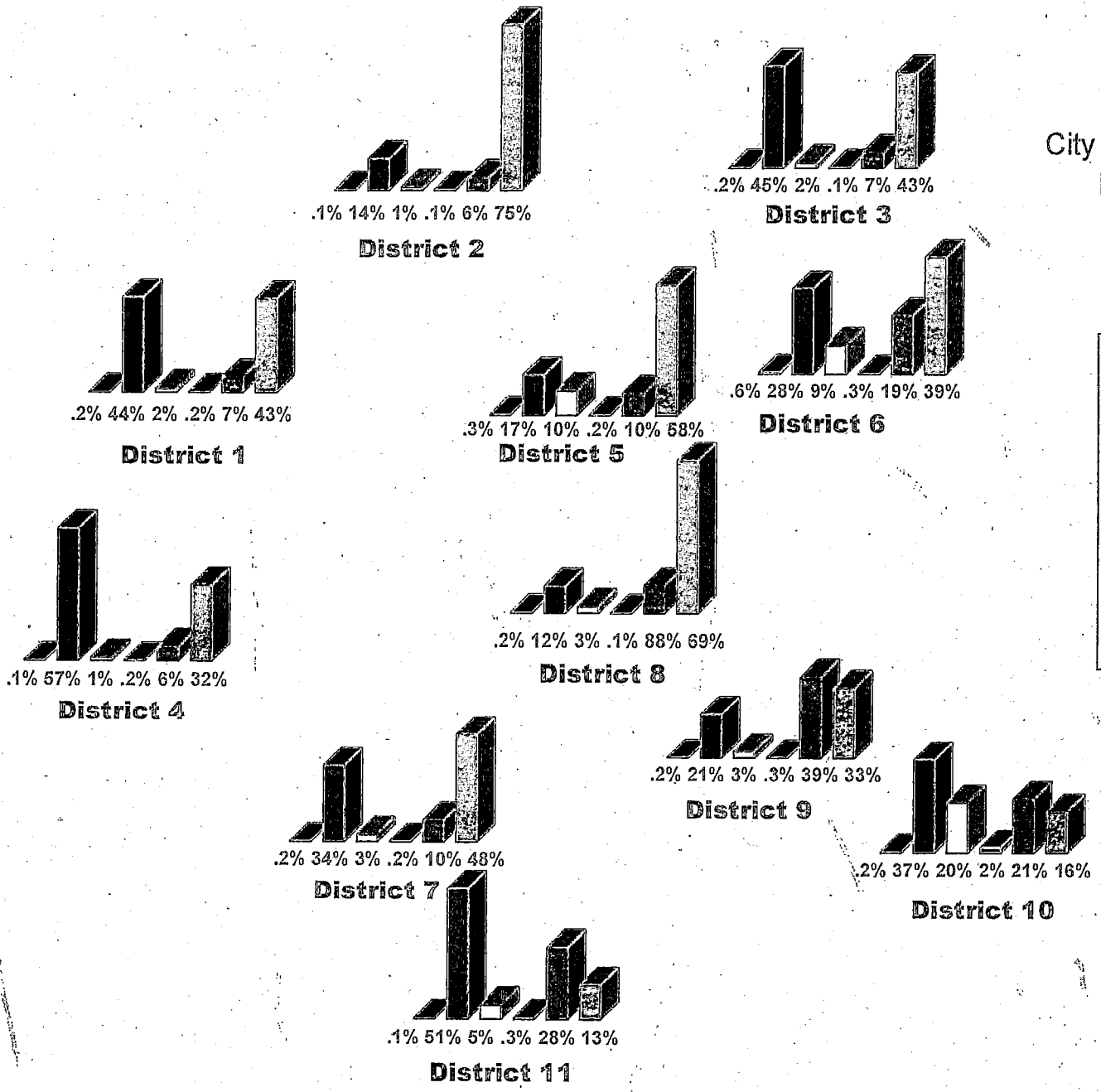


Data Source
US Census Bureau 2010 Redistricting Data (PL 94-171)
SF Table P1,
2000 Census Data from SFGIS Census 2000_Blk

Prepared April 2011

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, completeness or usefulness of any information contained in this map.

Attachment 10



City and County of San Francisco
Department of Elections

2010 Census Ethnic Breakdown by Supervisorial District

- American Indian or Alaska Native
- Asian
- Black or African American
- Hawaiian and other Pacific Islander
- Hispanic or Latino
- White

Data Source
US Census Bureau 2010 Redistricting Data (PL 94-171)
SF Table P2 (Hispanic or Latino, Not Hispanic or Latino)

N
W E
S

Prepared April 2011

DISCLAIMER: The City and County of San Francisco does not guarantee the accuracy, adequacy, completeness or usefulness of any information contained in this map.

Attachment 11