File No	190945	Committee It Board Item N	em No). <u>4</u> 76	,
COMMITTEE/BOARD OF SUPERVISORS					
AGENDA PACKET CONTENTS LIST					
Committee	: Rules Committee		Date _	October 28, 201	19
Board of S	upervisors Meeting		Date _	NOVEMBER 5, 2	019
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OTHER	(Use back side if additing the charter Ameno			Oct 24, 2019	
	d by: Victor Young				

Describing and setting forth a proposal to the voters at an election to be held on March 3, 2020, to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019, and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act.

[Charter Amendment - Retiree Health Benefits - Housing Authority Employees]

Section 1. The Planning Department has determined that the actions contemplated in this proposed charter amendment comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 190945 and is incorporated herein by reference. The Board affirms this determination.

Section 2. The Board of Supervisors hereby submits to the qualified voters of the City and County, at an election to be held on March 3, 2020, a proposal to amend the Charter of the City and County by revising Sections A8.428 and A8.432, to read as follows:

NOTE:

Unchanged Charter text and uncodified text are in plain font. Additions are <u>single-underline italics Times New Roman font</u>.

Deletions are <u>strike-through italics Times New Roman font</u>.

Asterisks (* * * *) indicate the omission of unchanged Charter subsections.

A8.428 HEALTH SERVICE SYSTEM TRUST FUND

There is hereby created a health service system trust fund. The costs of the health service system shall be borne by the members of the system and Retired Persons, the City and County of San Francisco because of its members and Retired Persons, the Parking Authority of the City and County of San Francisco because of its members and Retired Persons, the San Francisco Unified School District because of its members and Retired Persons, and the San Francisco Community College District because of its members and Retired Persons.

(a) Definitions.

"Credited Service" means years of employment with the Employers or the former Redevelopment Agency of the City and County of San Francisco (the "Redevelopment Agency") or the Successor Agency to the Redevelopment Agency of the City and County of San Francisco (the "Successor Agency"), provided that for any employee of the Redevelopment Agency or Successor Agency, the employee became an employee of the Redevelopment Agency before September 1, 2010 and became an employee of the City and County without a break in service after January 31, 2012 and before March 1, 2015. "Credited Service" also means years of employment with the Housing Authority of the City and County of San Francisco (the "Housing Authority"), provided that for any employee of the Housing Authority, the employee became an employee of the Housing Authority before March 7, 2019 and became an employee of the City and County without a break in service on or after March 7, 2019 and before March 1, 2021.

"Employers" as used in this section means the City and County of San Francisco ("City and County"), the San Francisco Unified School District ("School District") and/or the San Francisco Community College District ("Community College District"). Employers shall also include the Superior Court of California, County of San Francisco ("Superior Court"), to the extent the Superior Court participates in the City's Health Service System, under Section A8.428(e).

"Hired on or Before January 9, 2009" as used in this section means employees hired on or before January 9, 2009, by the City and County, the School District, the Community College District, or the Redevelopment Agency, or the Housing Authority, excluding the following categories of employees: (1) as-needed employees who have never earned 1,040 or more hours of compensation during any 12-month period ending on or before January 9, 2009; (2) employees who have separated from employment with the Employers, or the Redevelopment Agency, or the Housing Authority, on or before January 9, 2009, and have less than 5 years of Credited Service with the Employers, or the Redevelopment Agency, or the Housing Authority; (3) former employees of the Redevelopment Agency who became employees of the City and County after February 28, 2015; (4) former employees of the Redevelopment Agency who left employment with the Redevelopment Agency and became employees of the City and County before February 1, 2012; and (5) former employees of the Redevelopment Agency who have received retiree health care coverage under the Public Employees Medical and Hospital Care Act (PEMCHA) on or before February 28, 2015; (6) former employees of the Housing Authority who left employment with the Housing Authority and became employees of the City and County after March 1, 2021; (7) former employees of the Housing Authority who left employment with the Housing Authority and became employees of the City and County before March 7, 2019; and (8) former employees of the Housing Authority who have received retiree health care coverage under PEMCHA on or before March 7, 2019.

"PERS" as used in this section shall mean the Public Employees' Retirement System of the State of California.

"Plan Year" as used in section A8.423 shall mean the *twelve12*-month period beginning on each July 1 and ending on June 30, or such other 12-month period as may be determined by the Health Service Board.

"Registered as Domestic Partners" as used in this section means persons who have established a domestic partnership according to the provisions of Chapter 62 of the San Francisco Administrative Code, or California state law, as amended from time to time, or the law of the city or county in which they reside or of the state outside of California in which they reside. Persons who live in a state, city, or county that does not recognize domestic partnership who submit a completed and notarized City and County Health Service System Declaration of Domestic Partnership Form to the Health Service System shall also be considered domestic partners under this section. Domestic partners who have formed their domestic partnership only by notarization of a declaration of Domestic Partnership as provided in Chapter 62 of the San Francisco Administrative Code shall not be recognized or treated as a domestic partnership under this Section unless and until the domestic partnership is registered or certified.

"Retirement System" as used in this section shall mean the San Francisco City and County Employees' Retirement System.

"Retired under the San Francisco City and County Employees' Retirement System" as used in this section includes persons who retire for service; retire for disability; or who receive a retirement or vesting allowance from the Retirement System.

A "Retired Person" as used in this section means:

- (1) A former member of the health service system, Hired on or Before January 9, 2009, retired under the Retirement System and/or PERS (hereinafter, "Retired Employee who was Hired on or Before January 9, 2009");
- (2) The surviving spouse or surviving domestic partner of an active employee of the Employers Hired on or Before January 9, 2009, provided that the surviving spouse or surviving domestic partner and the active employee have been married or Registered as Domestic Partners for a period of at least one year prior to the death of the active employee;

* * * *

- (3) The surviving spouse or surviving domestic partner of a Retired Employee who was Hired on or Before January 9, 2009, provided that the surviving spouse or surviving domestic partner and the Retired Employee who was Hired on or Before January 9, 2009 have been married or Registered as Domestic Partners for a period of at least one year prior to the death of the Retired Employee who was Hired on or Before January 9, 2009;
- (4) A former member of the health service system, hired by the Employers on or after January 10, 2009, and retired under the Retirement System and/or PERS for disability, or retired under the Retirement System or PERS: (i) within 180 days of separation from employment from the Employers; and (ii) with 10 or more years of Credited Service with the Employers (hereinafter, "Retired Employee who was Hired on or After January 10, 2009");
- of the Employers hired by the Employers on or after January 10, 2009, with 10 or more years of Credited Service with the Employers, who died in the line of duty where the surviving spouse or surviving domestic partner is entitled to a death allowance from the Retirement System as a result of the death in the line of duty, provided that the surviving spouse or surviving domestic partner and the active employee have been married or Registered as Domestic Partners for a period of at least one year prior to the death of the active employee; or
- (6) The surviving spouse or surviving domestic partner of a Retired Employee who was Hired on or After January 10, 2009, provided that the surviving spouse or surviving domestic partner and the Retired Employee who was Hired on or After January 10, 2009, have been married or Registered as Domestic Partners for a period of at least one year prior to the death of the Retired Employee who was Hired on or After January 10, 2009.
- (f) Notwithstanding the retiree health care eligibility requirements set forth above, a former employee of the Redevelopment Agency Hired on or Before January 9, 2009 must have

been employed by the City and County after January 9, 2009 to be eligible for retiree health care coverage under this section. In adopting the Charter amendment revising Sections A8.428 and A8.432 on November 4, 2014 the voters do not intend that it affect the rights of former employees of the Redevelopment Agency Hired on or Before January 9, 2009, who were already eligible for retiree health care coverage as of November 4, 2014.

(g) Notwithstanding the retiree health care eligibility requirements set forth above, a former employee of the Housing Authority Hired on or Before January 9, 2009 must have been employed by the City and County after January 9, 2009 to be eligible for retiree health care coverage under this section. In adopting the Charter amendment revising Sections A8.428 and A8.432 on March 3, 2020, the voters do not intend that it affect the rights of former employees of the Housing Authority Hired on or Before January 9, 2009, who were already eligible for retiree health care coverage as of March 3, 2020.

(g)(h) The purpose of the January 10, 2009, Charter amendment is to amend Section A8.428 to change the required years of service and employer retiree health care contribution amounts for employees hired on or after January 10, 2009. Nothing in that Charter amendment shall expand or contract the groups of employees eligible for retiree health care benefits beyond those groups eligible as of June 3, 2008.

A8.432 RETIREE HEALTH CARE TRUST FUND

There is hereby created a Retiree Health Care Trust Fund (RHCTF) for the purpose described in Section 12.204. Subject to the disbursement limitations set forth in Section A8.432(d) below, the Retiree Health Care Trust Fund Board (Board) shall have exclusive authority and control over the administration of the RHCTF, investments of trust assets, and disbursements from the trust in accordance with the provisions of this Charter.

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(f) Definitions

"Actuarial Accrued Liability" as used in this section, means "Actuarial Accrued Liability" as that term is defined under GASB No. 45 as may be amended from time to time.

"Commenced Employment on" as used in this section, shall refer to the time an employee starts employment with the City and County, or with a Participating Employer, for the first time, or the time an employee starts employment with the City and County, or with a Participating Employer, on a subsequent occasion after a prior separation from employment with the City and County or any Participating Employer, whichever date is later.

For purposes of this Section A8.432, an employee of the City and County who was employed by the former Redevelopment Agency of the City and County of San Francisco (the "Redevelopment Agency") or the Successor Agency to the Redevelopment Agency of the City and County of San Francisco (the "Successor Agency"), and started working for the City and County before March 1, 2015 without a break in service shall be deemed to have commenced employment with the City and County on the date the employee commenced employment with the Redevelopment Agency or the Successor Agency, except that any such former employee of the Redevelopment Agency or the Successor Agency who subsequently separates from employment with the City and County and returns as an employee of the City and County or a Participating Employer at a later date (the "Return Date") shall be deemed to have commenced employment on the Return Date.

For purposes of this Section A8.432, an employee of the City and County who was employed by the Housing Authority of the City and County of San Francisco (the "Housing Authority") before March 7, 2019, and started working for the City and County before March 1, 2021 without a break in service, shall be deemed to have commenced employment with the City and County on the date the employee commenced employment with the Housing Authority except that any such former employee of the Housing Authority who subsequently separates from

employment with the City and County and returns as an employee of the City and County or a

Participating Employer at a later date (the "Return Date") shall be deemed to have commenced
employment on the Return Date.

"Employer" and "Employers" as used in this section means the City and County and the Participating Employers.

"Fully Funded" as used in this section means that an Employer's GASB Actuary has determined that the market value of assets in a sub-trust equals or exceeds the Employer's Actuarial Accrued Liability.

"GASB Actuary" and "GASB Actuaries" as used in this section means the actuarial firms hired by the Employers to provide estimates of each Employers' respective total liability and annual required contribution for post-retirement health benefits under GASB No. 45.

"GASB No. 45" as used in this section means Statement No. 45 of the Governmental Accounting Standards Board, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as may be amended from time to time.

"Health coverage" as used in this section, means the health benefits or health insurance provided by the health service system for retirees, survivors, and dependents under Section A8.428.

"Normal Cost" as used in this section, means each Employer's normal cost under GASB No. 45 as determined by each Employer's GASB Actuary.

"Retiree" as used in this section, means a former employee who is retired and is entitled to health coverage under Section A8.428, and the qualified survivors or dependents of such retirees who are entitled to health coverage under Section A8.428.

"Participating Employers" as used in this section and Sections A8.432-1, A8.510 and 12.204, shall include the Superior Court of California, County of San Francisco, San Francisco Unified School District and the San Francisco Community College District, following a

resolution by their respective governing boards to participate in the Retiree Health Care Trust . 1 Fund. .3 APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney By: ERIK A. RAPOPORT Deputy City Attorney n:\legana\as2019\1900666\01392250.docx

21.

LEGISLATIVE DIGEST

[Charter Amendment - Retiree Health Benefits - Former San Francisco Housing Authority Employees]

Describing and setting forth a proposal to the voters at an election to be held on March 3, 2020, to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019, and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act.

Existing Law

Section A8.428 of the Charter creates a health service system trust fund to provide retiree healthcare benefits to employees of the City, the San Francisco Unified School District, the Superior Court of California, County of San Francisco and the San Francisco Community College District based on the number of years of employment with the employer (defined as "credited service"). Section A8.432 of the Charter establishes the Retirement Health Care Trust Fund to defray the cost of the City's obligation to provide health coverage for retired employees and their spouses who are entitled to health coverage under section A8.428. Section A8.428 also provides health care benefits to persons who are domestic partners, according to the provisions of the City's Administrative Code, of retired employees.

Amendments to Current Law

The proposed amendments to Section A8.428 and A8.432 would make retiree health care benefits available to employees of the former San Francisco Housing Authority who started working for the City and County of San Francisco on or after March 7, 2019 and before March 1, 2021 without a break in employment, provided the employees do not fall within the exceptions stated in Section A8.428(a) of the Charter.

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City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

September 20, 2019

File No. 190945

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 17, 2019, the following proposed Charter Amendment for the March 3, 2020, Election was received by the Board of Supervisors' Rules Committee:

File No. 190945

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019, and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act; at an election to be held on March 3, 2020.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

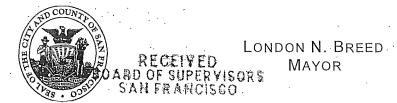
By: Victor Young, Assistant Clerk Rules Committee

Victor Youngs

Attachment

c: Devyani Jain, Deputy Environmental Review Officer
Joy Navarrete, Environmental Planning Not defined as a project under CEQA Guidelines
Don Lewis, Environmental Planning Sections 15378 and 15060(c)(2) because it
Laura Lynch, Environmental Planning would not result in a direct or indirect
physical change in the environment.

OFFICE OF THE MAYOR SAN FRANCISCO



2019 SEP 17 PM 4: 01

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TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Sophia Kittler

RE:

Charter Amendment - Retiree Health Benefits for Housing Authority

Employees

DATE:

Tuesday, September 17, 2019

Describing and setting forth a proposal to the voters at an election to be held on March 3, 2020, to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019 and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act.

Please note that Supervisors Walton, Peskin, Stefani, and Yee are co-sponsors of this legislation.

Should you have any questions, please contact Sophia Kittler at 415-554-6153.



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September 20, 2019

File No. 190945

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 17, 2019, the following proposed Charter Amendment for the March 3, 2020, Election was received by the Board of Supervisors' Rules Committee:

File No. 190945

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019, and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act; at an election to be held on March 3, 2020.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Victor Young, Assistant Clerk Rules Committee

Victor Young

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning Laura Lynch, Environmental Planning



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San Francisco 94102-4689
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MEMORANDUM

TO:

Ben Rosenfield, City Controller, Office of the Controller

FROM:

Victor Young, Assistant Clerk, Rules Committee

Board of Supervisors

DATE:

September 20, 2019

SUBJECT:

CHARTER AMENDMENT INTRODUCED

March 3, 2020 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the March 3, 2019, Election. This matter is being referred to you in accordance with Rules of Order 2.22.3.

File No. 190945

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019, and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act; at an election to be held on March 3, 2020.

Please review and prepare a financial analysis of the proposed measure prior to the first Rules Committee hearing.

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please email or forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Deputy City Controller Peg Stevenson, City Performance Director Natasha Mihal, City Services Audit 1857



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Victor House

MEMORANDUM

TO:

Sophia Kittler, Liaison to the Board of Supervisors, Mayor's Office

Jon Givner, Deputy City Attorney, Office of the City Attorney

John Arntz, Director, Department of Elections

LeeAnn Pelham, Executive Director, Ethics Commission Barbara Smith, Acting Executive Director, Housing Authority

Jay Huish, Executive Director, Retirement Board

FROM:

Victor Young, Assistant Clerk, Rules Committee

Board of Supervisors

DATE:

September 20, 2019

SUBJECT:

CHARTER AMENDMENT INTRODUCED

March 3, 2020 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the March 3, 2020, Election. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 190945

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide retiree health care benefits to employees of the Housing Authority of the City and County of San Francisco ("Housing Authority") who started working for the City and County of San Francisco on or after March 7, 2019, and before March 1, 2021, without a break in service between employment with the Housing Authority and employment with the City and County of San Francisco; and affirming the Planning Department's determination under the California Environmental Quality Act; at an election to be held on March 3, 2020.

Please review and submit any reports or comments you wish to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Andres Power, Mayor's Office Rebecca Peacock, Mayor's Office Patrick Ford, Ethics Commission Cindy Gamez, Housing Authority Dariush Kayhan, Housing Authority Linda Martin-Mason, Housing Authority Darlene Armanino, Retirement Board



OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller

Todd Rydstrom Deputy Controller

Ms. Angela Calvillo Clerk of the Board of Supervisors 1 Dr. Carlton B. Goodlett Place Room 244 San Francisco, CA 94102-4689 October 25, 2019

RE:

File 190945 – Charter amendment regarding retiree health benefits for former employees of the Housing Authority

Dear Ms. Calvillo,

Should the proposed Charter amendment be approved by the voters, in my opinion, it would have a minimal impact on the cost of government. The proposed Charter amendment would increase the City's costs to fund retiree health benefits for certain employees and future retirees of the former Housing Authority (HA) if they become City employees. The total cost would range widely depending on the number of people affected, their ages, years of service, length of continued employment, individual choices regarding medical plan enrollment, and decisions by the City regarding the hiring of affected employees.

The proposed amendment treats former HA employees as having begun City employment from the date of their earlier employment with HA, provided they were employed by the City on or after March 7, 2019, for purposes of determining retiree health benefits. Approximately 25 former HA employees are now employed by the City.

City employees hired after 2009 receive City funding for health benefits when they retire at levels from 50 to 100 percent of premium costs based on their years of service and they must retire from the City to receive this funding. Employees hired before 2009 generally receive fully paid health benefits when they retire after only five years of working for the City and receive these benefits regardless of whether they continue to work, and eventually retire from, City employment.

In general, the amendment would treat any HA employees hired by the City between March 7, 2019 and March 1, 2021 as having begun City employment from the date of their earlier employment with HA. In effect, should these HA employees become City employees, their payroll contributions to the retiree health care trust fund will be less than they would have been without the amendment, and a greater share of their health care premium cost after retirement will be paid by the City. For a typical employee who works an additional 20 years and retires from the City the increased cost to the City under the proposed Charter amendment would be in the range of \$80,000 in today's dollars and this cost would be spread over many years.

Sincerely,

Ben Rosenfield Controller Note: This analysis reflects our understanding of the proposal as of the date shown. At times further information is provided to us which may result in revisions being made to this analysis before the final Controller's statement appears in the Voter Information Pamphlet.