

File No. 180911 Committee Item No. 6  
Board Item No. \_\_\_\_\_

**COMMITTEE/BOARD OF SUPERVISORS**  
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Committee: Land Use and Transportation Committee Date October 29, 2018

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Completed by: Erica Major Date October 25, 2018  
Completed by: Erica Major Date \_\_\_\_\_

1 [Planning Code - Inclusionary Housing Ordinance]

2  
3 **Ordinance amending the Planning Code to modify the date by which projects that are**  
4 **eligible for the temporary inclusionary housing requirements must obtain a building or**  
5 **site permit; affirming the Planning Department's determination under the California**  
6 **Environmental Quality Act; making findings of public necessity, convenience, and**  
7 **welfare under Planning Code, Section 302; and making findings of consistency with the**  
8 **General Plan, and the eight priority policies of Planning Code, Section 101.1.**

9 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
10 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
11 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
12 **Board amendment additions** are in double-underlined Arial font.  
13 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
14 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
15 subsections or parts of tables.

16 Be it ordained by the People of the City and County of San Francisco:

17 Section 1.

18 (a) The Planning Department has determined that the actions contemplated in this  
19 ordinance comply with the California Environmental Quality Act (California Public Resources  
20 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of  
21 Supervisors in File No. 180911 and is incorporated herein by reference. The Board affirms  
22 this determination.

23 (b) On October 18, 2018, the Planning Commission, in Resolution No. 20315, adopted  
24 findings that the actions contemplated in this ordinance are consistent, on balance, with the  
25 City's General Plan and eight priority policies of Planning Code Section 101.1. The Board

1 adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the  
2 Board of Supervisors in File No. 180911, and is incorporated herein by reference.

3 (c) Pursuant to Planning Code Section 302, this Board of Supervisors finds that this  
4 ordinance will serve the public necessity, convenience, and welfare for the reasons set forth in  
5 Planning Commission Resolution No. 20315, and incorporates such reasons by this reference  
6 thereto. A copy of said resolution is on file with the Clerk of the Board of Supervisors in File  
7 No. 180911.

8 Section 2. The Planning Code is hereby amended by revising Section 415, to read as  
9 follows:

10 Section 415.3 Application.

11 \* \* \* \*

12 (b) Any development project that has submitted a complete Environmental Evaluation  
13 application prior to January 12, 2016 shall comply with the Affordable Housing Fee  
14 requirements, the on-site affordable housing requirements or the off-site affordable housing  
15 requirements, and all other provisions of Section 415.1 et seq., as applicable, in effect on  
16 January 12, 2016. For development projects that have submitted a complete Environmental  
17 Evaluation application on or after January 1, 2013, the requirements set forth in Planning  
18 Code Sections 415.5, 415.6, and 415.7 shall apply to certain development projects consisting  
19 of 25 dwelling units or more during a limited period of time as follows.

20 (1) If a development project is eligible and elects to provide on-site affordable  
21 housing, the development project shall provide the following amounts of on-site affordable  
22 housing.

23 (A) Any development project that has submitted a complete  
24 Environmental Evaluation application prior to January 1, 2014 shall provide affordable units in  
25 the amount of 13% of the number of units constructed on-site.

1 (B) Any development project that has submitted a complete  
2 Environmental Evaluation application prior to January 1, 2015 shall provide affordable units in  
3 the amount of 13.5% of the number of units constructed on-site.

4 (C) Any development project that has submitted a complete  
5 Environmental Evaluation application on or prior to January 12, 2016 shall provide affordable  
6 units in the amount of 14.5% of the number of units constructed on-site.

7 (D) Any development project that submits an Environmental Evaluation  
8 application after January 12, 2016, shall comply with the requirements set forth in Planning  
9 Code Sections 415.5, 415.6 and 415.7, as applicable.

10 (E) Notwithstanding the provisions set forth in subsections (b)(1)(A), (B)  
11 and (C) of this Section 415.3, if a development project is located in a UMU Zoning District or  
12 in the South of Market Youth and Family Zoning District, and is eligible and elects to provide  
13 on-site units pursuant to Section 415.5(g), such development project shall comply with the on-  
14 site requirements applicable within such Zoning Districts, as they existed on January 12,  
15 2016, plus the following additional amounts of on-site affordable units: (i) if the development  
16 project has submitted a complete Environmental Evaluation application prior to January 1,  
17 2014, the Project Sponsor shall provide additional affordable units in the amount of 1% of the  
18 number of units constructed on-site; (ii) if the development project has submitted a complete  
19 Environmental Evaluation application prior to January 1, 2015, the Project Sponsor shall  
20 provide additional affordable units in the amount of 1.5% of the number of units constructed  
21 on-site; or (iii) if the development project has submitted a complete Environmental Evaluation  
22 application on or prior to January 12, 2016, the Project Sponsor shall provide additional  
23 affordable units in the amount of 2% of the number of units constructed on-site.

24 (F) Any development project that has submitted a complete  
25 Environmental Evaluation application on or before January 12, 2016 and seeks to utilize a

1 density bonus under State Law shall use its best efforts to provide on-site affordable units in  
2 the amount of 25% of the number of units constructed on-site and shall consult with the  
3 Planning Department about how to achieve this amount of inclusionary affordable housing. An  
4 applicant seeking a density bonus under the provisions of State Law shall provide reasonable  
5 documentation to establish eligibility for a requested density bonus, incentives or concessions,  
6 and waivers or reductions of development standards.

7 (2) If a development project pays the Affordable Housing Fee or elects to  
8 provide off-site affordable housing, the development project shall provide the following fee  
9 amount or amounts of off-site affordable housing during the limited periods of time set forth  
10 below.

11 (A) Any development project that has submitted a complete  
12 Environmental Evaluation application prior to January 1, 2014, shall pay a fee or provide off-  
13 site housing in an amount equivalent to 25% of the number of units constructed on-site.

14 (B) Any development project that has submitted a complete  
15 Environmental Evaluation application prior to January 1, 2015, shall pay a fee or provide off-  
16 site housing in an amount equivalent to 27.5% of the number of units constructed on-site.

17 (C) Any development project that has submitted a complete  
18 Environmental Evaluation application on or prior to January 12, 2016 shall pay a fee or  
19 provide off-site housing in an amount equivalent to 30% of the number of units constructed  
20 on-site.

21 (D) Any development project that submits an Environmental Evaluation  
22 application after January 12, 2016 shall comply with the requirements set forth in Sections  
23 415.5, 415.6, and 415.7, as applicable.

24 (E) Notwithstanding the provisions set forth in subsections (b)(2)(A), (B)  
25 and (C) of this Section 415.3, for development projects proposing buildings over 120 feet in

1 height, as measured under the requirements set forth in the Planning Code, except for  
2 buildings up to 130 feet in height located both within a special use district and within a height  
3 and bulk district that allows a maximum building height of 130 feet, such development projects  
4 shall pay a fee or provide off-site housing in an amount equivalent to 30% of the number of  
5 units constructed on-site. Any buildings up to 130 feet in height located both within a special  
6 use district and within a height and bulk district that allows a maximum building height of 130  
7 feet shall comply with the provisions of subsections (b)(2)(A), (B) and (C) of this Section 415.3  
8 during the limited periods of time set forth therein.

9 (F) Notwithstanding the provisions set forth in subsections (b)(2)(A), (B)  
10 and (C) of this Section 415.3, if a development project is located in a UMU Zoning District or  
11 in the South of Market Youth and Family Zoning District, and pays the Affordable Housing Fee  
12 or elects to provide off-site affordable housing pursuant to Section 415.5(g), or elects to  
13 comply with a land dedication alternative, such development project shall comply with the fee,  
14 off-site or land dedication requirements applicable within such Zoning Districts, as they  
15 existed on January 12, 2016, plus the following additional amounts for the Affordable Housing  
16 Fee or for land dedication or off-site affordable units: (i) if the development project has  
17 submitted a complete Environmental Evaluation application prior to January 1, 2014, the  
18 Project Sponsor shall pay an additional fee, or provide additional land dedication or off-site  
19 affordable units, in an amount equivalent to 5% of the number of units constructed on-site; (ii)  
20 if the development project has submitted a complete Environmental Evaluation application  
21 prior to January 1, 2015, the Project Sponsor shall pay an additional fee, or provide additional  
22 land dedication or off-site affordable units, in an amount equivalent to 7.5% of the number of  
23 units constructed on-site; or (iii) if the development project has submitted a complete  
24 Environmental Evaluation application on or prior to January 12, 2016, the Project Sponsor  
25 shall pay an additional fee, or provide additional land dedication or off-site affordable units, in

1 an amount equivalent to 10% of the number of units constructed on-site. Notwithstanding the  
2 foregoing, a development project shall not pay a fee or provide off-site units in a total amount  
3 greater than the equivalent of 30% of the number of units constructed on-site.

4 (G) Any development project consisting of 25 dwelling units or more that  
5 has submitted a complete Environmental Evaluation application on or prior to January 12,  
6 2016, and elects to provide off-site affordable housing, may provide off-site affordable housing  
7 by acquiring an existing building to fulfill all or part of the requirements set forth in this Section  
8 415.3 and in Section 415.7 with an equivalent amount of units as specified in this Section  
9 415.3(b)(2), as reviewed and approved by the Mayor's Office of Housing and Community  
10 Development and consistent with the parameters of its Small Sites Acquisition and  
11 Rehabilitation Program, in conformance with the income limits for the Small Sites Program.

12 (3) During the limited period of time in which the provisions of Section 415.3(b)  
13 apply, for any housing development that is located in an area with a specific affordable  
14 housing requirement set forth in an Area Plan or a Special Use District, or in any other section  
15 of the Code such as Section 419, with the exception of the UMU Zoning District or in the  
16 South of Market Youth and Family Zoning District, the higher of the affordable housing  
17 requirement set forth in such Area Plan or Special Use District or in Section 415.3(b) shall  
18 apply. Any affordable housing impact fee paid pursuant to an Area Plan or Special Use  
19 District shall be counted as part of the calculation of the inclusionary housing requirements  
20 contained in Planning Code Sections 415.1et seq.

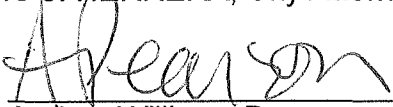
21 (4) Any development project that constructs on-site or off-site affordable  
22 housing units as set forth in subsection (b) of this Section 415.3 shall diligently pursue  
23 completion of such units. In the event the project sponsor does not procure a building permit  
24 or site permit for construction of the affordable housing units within 30 months of the project's  
25 approval by the Planning Commission or Planning Department, which shall mean approval following

1 any administrative appeal to the relevant City board, or by December 7, 2018, whichever is later,  
2 the development project shall comply with the inclusionary affordable housing requirements  
3 set forth in Sections 415.5, 415.6, and 415.7, as applicable. Such deadline shall be extended  
4 in the event of any litigation seeking to invalidate the City's approval of such project, for the  
5 duration of the litigation.

6 Section 3. Effective Date. This ordinance shall become effective 30 days after  
7 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the  
8 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board  
9 of Supervisors overrides the Mayor's veto of the ordinance.

10 Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors  
11 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,  
12 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal  
13 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment  
14 additions, and Board amendment deletions in accordance with the "Note" that appears under  
15 the official title of the ordinance.

16  
17 APPROVED AS TO FORM:  
DENNIS J. HERRERA, City Attorney

18 By:   
19 Audrey Williams Pearson  
20 Deputy City Attorney

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22  
23  
24  
25



## LEGISLATIVE DIGEST

[Planning Code - Inclusionary Housing Ordinance]

**Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

### Existing Law

Generally, residential development projects of ten units or more must comply with the inclusionary housing requirements set forth in Planning Code section 415. Projects must pay a fee, or set aside a percentage of units, either on-site or off-site, as affordable to low, moderate, or middle income households. Projects of 25 units or more that have filed environmental applications between January 1, 2013 and January 12, 2016 qualify for the inclusionary housing requirements set forth in the temporary provisions of the Inclusionary Housing Ordinance, Planning Code section 415.3(b) if they secure a site or building permit on or before December 7, 2018.

### Amendments to Current Law

This ordinance would modify the date by which projects of 25 units or more that have filed environmental evaluation applications between January 1, 2013 and January 12, 2016 must secure a site or building permit in order to qualify for the temporary provisions in Planning Code section 415.3(b). Under the ordinance, such projects must secure a site or building permit within 30 months from the date that the project is approved, including any appeal to an administrative body or City board, or by December 7, 2018, whichever is later.

### Background Information

The Inclusionary Housing Ordinance was amended in ordinance 76-16. Generally, ordinance 76-16 increased the required inclusionary housing amounts. That ordinance also included temporary provisions setting forth different inclusionary housing requirements for projects that had filed environmental evaluations applications between January 1, 2013 and January 12, 2016, but had not yet been approved.

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# SAN FRANCISCO PLANNING DEPARTMENT

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October 19, 2018

Ms. Angela Calvillo, Clerk  
Honorable Mayor London Breed  
Board of Supervisors  
City and County of San Francisco  
City Hall, Room 244  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2479

Reception:  
**415.558.6378**

Fax:  
**415.558.6409**

Planning  
Information:  
**415.558.6377**

**Re: Transmittal of Planning Department Case Number 2018-012959PCA  
Amending the Inclusionary Affordable Housing Program  
Board File No. 180911  
Planning Commission Recommendation: Approval**

Dear Ms. Calvillo and Mayor Breed,

On October 18, 2018, the Planning Commission conducted duly noticed public hearings at regularly scheduled meetings to consider the proposed Ordinance, introduced by Mayor Breed that would amend Planning Code Section 415. At the hearing the Planning Commission recommended approval.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "Aaron D. Starr".

Aaron D. Starr  
Manager of Legislative Affairs

cc:

Audrey Pearson, Deputy City Attorney  
Kate Conner, Special Projects and Policy Manager, Planning Department  
Kanishka Karunaratne Cheng, Mayor's Liaison to the Board of Supervisors  
Crezia Tano, Project Manager, Office of Economic and Workforce Development  
Angela Calvillo, Office of the Clerk of the Board

Attachments :

Planning Commission Resolution No. 20315

Planning Department Executive Summary

List of Potentially Affected Projects as of October 18, 2018



# SAN FRANCISCO PLANNING DEPARTMENT

## Planning Commission Resolution No. 20315 HEARING DATE OCTOBER 18, 2018

1650 Mission St.  
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CA 94103-2479

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*Project Name:* Amendments to the Inclusionary Housing Ordinance  
*Case Number:* 2018-012959PCA [Board File No. 180911]  
*Initiated by:* Mayor Breed / Introduced September 18, 2018  
*Staff Contact:* Carly Grob, Office of Executive Programs  
carly.grob@sfgov.org, 415-575-9138  
*Reviewed by:* Kate Conner, Principal Planner, Special Projects and Policy  
kate.conner@sfgov.org, 415-575-6914

**RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE SECTION 415.3 TO MODIFY THE DATE BY WHICH PROJECTS THAT ARE ELIGIBLE FOR TEMPORARY INCLUSIONARY HOUSING REQUIREMENTS MUST OBTAIN A BUILDING OR SITE PERMIT; ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.**

The proposed Ordinance would amend Planning Code Section 415.3 (Inclusionary Affordable Housing Program) to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit.

WHEREAS, on September 18, 2018 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 180911, which would amend Section 415.3 of the Planning Code (Inclusionary Affordable Housing Program) to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit;

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on October 18, 2018; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c); and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and  
WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby approves the proposed ordinance.

## FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

1. The Ordinance would facilitate the permitting and construction of up to 4,367 housing units, including 638 permanently affordable housing units, the majority of which have already been reviewed and/or approved by the relevant agencies.
2. There are a number of factors which could cause delays in project approval and issuance of site and/or building permits. Modifying the deadline would benefit housing producers who were diligently pursuing a site permit, but where mitigating factors made the deadline very difficult to achieve.
3. **General Plan Compliance.** The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

## HOUSING ELEMENT

### OBJECTIVE 1

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.

#### Policy 1.10

Support new housing projects, especially affordable housing, where households can easily rely on public transportation, walking and bicycling for the majority of daily trips.

*Many of the projects that would benefit from the proposed Ordinance are in denser areas of the City and are generally well-served by transit. The proposed Ordinance would support this Policy by facilitating a predictable approval path for the impacted projects.*

### OBJECTIVE 4

FOSTER A HOUSING STOCK THAT MEETS THE NEEDS OF ALL RESIDENTS ACROSS LIFESTYLES.

#### Policy 4.4

Encourage sufficient and suitable rental housing opportunities, emphasizing permanently affordable rental units wherever possible.

*20 of the affected projects have indicated the intent to provide rental units rather than condominium units. These 20 projects include 3,264 units and 483 permanently affordable rental units. The proposed Ordinance is intended to provide certainty and stability for these projects so they are likelier to be constructed.*

**Policy 4.5**

Ensure that new permanently affordable housing is located in all of the city's neighborhoods, and encourage integrated neighborhoods, with a diversity of unit types provided at a range of income levels.

*The projects which would be affected by the proposed Ordinance are located in various neighborhoods. By constructing new mixed-income projects across the City, more affordable housing is also constructed across the City, which achieves the goals of Policy 4.5. The proposed Ordinance is intended to provide certainty and stability for these projects so they are likelier to be constructed.*

**OBJECTIVE 10**

ENSURE A STREAMLINED, YET THOROUGH, AND TRANSPARENT DECISION-MAKING PROCESS.

**Policy 10.1**

Create certainty in the development entitlement process, by providing clear community parameters for development and consistent application of these regulations.

*The proposed Ordinance would maintain certainty in the development process for projects which are either currently under review, or have been approved by the Planning Department and are currently in permit review at another City agency.*

**Policy 10.2**

Implement planning process improvements to both reduce undue project delays and provide clear information to support community review.

*The Ordinance would reduce undue project delays for projects which are subject to a temporary inclusionary rate, but have not yet obtained a site permit.*

4. **Planning Code Section 101 Findings.** The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
  1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

*The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.*

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

*The proposed Ordinance would not have a negative effect on housing or neighborhood character.*

3. That the City's supply of affordable housing be preserved and enhanced;

*The proposed Ordinance would enhance the City's supply of affordable housing, as it would provide a clear approval path for the permitting and construction of approximately 628 Inclusionary Housing Units.*

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

*The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.*

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

*The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.*

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

*The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.*

7. That the landmarks and historic buildings be preserved;

*The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.*

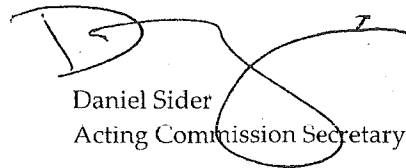
8. That our parks and open space and their access to sunlight and vistas be protected from development;

*The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.*

5. **Planning Code Section 302 Findings.** The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on October 18, 2018.

1  
  
Daniel Sider  
Acting Commission Secretary

AYES: Fong, Hillis, Johnson, Koppel, Melgar, Moore

NOES: None

ABSENT: Richards

ADOPTED: October 18, 2018





# SAN FRANCISCO PLANNING DEPARTMENT

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## Executive Summary Planning Code Text Amendment HEARING DATE: OCTOBER 18, 2018 90-DAY DEADLINE: DECEMBER 17, 2018

*Project Name:* Amendments to the Inclusionary Housing Ordinance  
*Case Number:* 2018-012959PCA [Board File No. 180911]  
*Initiated by:* Mayor Breed / Introduced September 18, 2018  
*Staff Contact:* Carly Grob, Office of Executive Programs  
carly.grob@sfgov.org, 415-575-9138  
*Reviewed by:* Kate Conner, Principal Planner, Special Projects and Policy  
kate.conner@sfgov.org, 415-575-6914  
*Recommendation:* **Approval**

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### PLANNING CODE AMENDMENT

The proposed Ordinance would amend Planning Code Section 415.3 (the Inclusionary Affordable Housing Program) to extend the permitting timeline for projects with lower, legacy affordability requirements. In doing so, the Ordinance would prolong what has come to be known as the "Proposition C" grandfathering provisions

#### The Way It Is Now:

Generally, residential development projects of ten units or more must comply with the inclusionary housing requirements set forth in Planning Code Section 415. Projects must pay a fee, or set aside a percentage of units, either on-site or off-site, as affordable to low, moderate, or middle income households. Projects of 25 units or more that have filed a complete Environmental Evaluation Application between January 1, 2013 and January 12, 2016 qualify for the "temporary provisions" of the Inclusionary Housing Ordinance as set forth in Planning Code section 415.3(b) if they secure a site or building permit on or before December 7, 2018. Those temporary provisions provide for lower inclusionary housing requirements, typically between 13% and 14.5% of on-site units.

#### The Way It Would Be:

This Ordinance would modify the date by which projects of 25 units or more that have filed complete Environmental Evaluation Applications between January 1, 2013 and January 12, 2016 must secure a site or building permit in order to qualify for the temporary provisions. Specifically, such projects must secure a site or building permit by the later of either (a) 30 months from the date that the project is approved, including any appeal to an administrative body or City Board, or (b) by December 7, 2018.

### BACKGROUND

The Inclusionary Housing Ordinance was amended in mid-summer 2016 by Ordinance 76-16. Generally, Ordinance 76-16 increased the required inclusionary housing amounts. That Ordinance also included

temporary provisions setting forth different inclusionary housing requirements for projects that had filed complete Environmental Evaluations Applications between January 1, 2013 and January 12, 2016, but had not yet been approved. Planning Code Section 415.3 set a deadline for this set of projects to obtain a site permit by December 7, 2018. If a site permit is not issued by December 7, 2018, the project would be subject to a higher on-site or off-site inclusionary rate ranging between 18% and 33%.

The December 7 deadline could impact over up to 33 projects, which include approximately 4,367 housing units, including 638 permanently affordable housing units. Of these 33 projects, only six have not yet been approved by the Planning Commission, and the majority of the applicants for the remaining 27 projects are actively seeking site permits.

## **ISSUES AND CONSIDERATIONS**

### **Current Policy Creates an Approval “Window” not applied to other projects**

Currently, Planning Code Section 415 creates an approval “window” for projects which have submitted a complete Environmental Evaluation Application (EEA) between January 1, 2013 and January 12, 2016. Based on the time that the project submitted an application, the project would have approximately between three and six years to obtain the required entitlements and the site permit. Projects with complete EEAs submitted after January 12, 2016, are vested with the inclusionary rate at the time of application, and must obtain a site permit within 30 months of project *approval*, not application. Although the City has since established target timelines for approvals (via Executive Directive 17-02) , there is no codified requirement that a project be entitled in a certain amount of time. Imposing a deadline on the entire permitting and entitlement process unfairly impacts those projects which applied closer to January 12, 2016, as these projects must be approved with a site permit issued between three and six years. The deadline does not provide any flexibility for common project delays including increasing project costs, uncertainties in the permitting process, and regulatory uncertainty.

### **Increasing Costs**

Increases to the on-site or off-site inclusionary affordable housing rate (“rate”) for an approved project would have an impact on the finances for that project. Although project financing usually builds-in some buffer for unexpected expenditures, recent and rapid increases to the cost of construction have dramatically increased project costs overall. According to a Turner Center brief on the Costs of Construction in the Bay Area, San Francisco was the second-most expensive construction market behind New York City, costing approximately \$330 per square foot to build.<sup>1</sup> An unanticipated increase to the inclusionary rate may result in substantial delays for the project while finances are reevaluated with the lender for the project, or could render that project infeasible if the lender’s expected rate of return cannot be met or renegotiated. If a project cannot be constructed, the result would be fewer housing units to be constructed.

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<sup>1</sup> Reid and Raetz. January, 2018.  
[https://turnercenter.berkeley.edu/uploads/San\\_Francisco\\_Construction\\_Cost\\_Brief\\_-\\_Turner\\_Center\\_January\\_2018.pdf](https://turnercenter.berkeley.edu/uploads/San_Francisco_Construction_Cost_Brief_-_Turner_Center_January_2018.pdf)

### **Permitting Process**

Basic procedural requirements for complex projects, such as the need to perform thorough CEQA review, may require months of research and analysis. Projects may also require sufficient design review and revisions to achieve the goals and policies of the City's General Plan. The applicant must perform adequate outreach to members of the community to ensure that any potential negative impacts of the development can be addressed appropriately. Finally, City Staff reviewing these projects are often working on many projects simultaneously, so a project may sit idle for a significant period of time prior to any meaningful review or analysis.

After entitlement, the process to obtain a site permit can also be complex. A site permit is reviewed by several agencies, each with different requirements and procedures. Feedback from one agency may conflict with feedback from another, and the applicant is responsible for addressing the conflict and finding a solution. Following entitlement, many project sponsors must also restructure their financing to transition to a full construction loan. This loan allows the project sponsor to draft the set of plans necessary for the site permit and subsequent addenda, and provides the capital for the actual construction of the project, but the project often must be entitled before the lender can commit funds to construct the project.

Recently, various City Agencies working in conjunction with Mayor Breed and the Board of Supervisors have implemented process improvements to further streamline the permitting process. The Planning Department and Department of Building Inspection have implemented parallel processing to shorten review time and ameliorate conflict between multiple agencies. The Planning Department has committed to reviewing projects consistent with the aggressive timelines that are stated in Executive Directive 17-02. These timelines are dependent upon the required CEQA for the project, and can range from a six-month approval requirement for projects without any required CEQA review, to 22 months for a project with a complex Environmental Impact Report. Consistent with the provisions of the Executive Directive, dedicated staff meet periodically to find solutions to conflicting procedures.

Moreover, the Department has implemented several State Laws to further streamline development, including the establishment of review procedures for projects eligible for Senate Bill 35 and by working to establish a Housing Sustainability District through the Central SOMA area planning process. Both programs provide a path for ministerial approval.

### **Regulatory Uncertainty**

Additional delays may have resulted from substantial regulatory uncertainty during the review process. After San Franciscans voted to increase the on-site inclusionary rate from 12% to 25% under Proposition C, it was unclear how many projects could incorporate the increased rate and remain feasible. The City responded by introducing a set of "grandfathered" rates for pipeline projects, which ensured some certainty for these projects at the time, and established the December 7 site permit deadline. At the time, it was assumed that projects that did not obtain a site permit by December 7, 2018 would be subject to an on-site rate of 25%. The Inclusionary Ordinance was further modified in 2017, which introduced several new concepts to Section 415, including minimum unit sizes and three distinct affordability tiers. Throughout the legislative process, the Commission and Board of Supervisors clearly intended for all of the grandfathered projects to keep the lower rates they were subject to; however, it was unclear how other new requirements would apply to pipeline projects. This lack of clarity, along with the continually

shifting regulatory landscape, is thought to have impeded what would have otherwise been a more expeditious and predictable review and approval process.

### Implementation

The Department has determined that this Ordinance will not change our current procedures for implementing the Inclusionary Affordable Housing Program. The proposed changes can be implemented without increasing permit costs or review time. On the other hand, if the proposed Ordinance is not adopted, there could be significant impacts to the Department's workload and review process. Not only would Planning Staff be required to review the affected projects in their current stages of development and in many cases correct the administrative record (e.g. Notices of Special Restrictions, Motions, etc), but those project sponsors wishing to move projects forward with increased affordability requirements may make seek changes to their approved projects in order to maintain feasibility. These changes could result in projects with fewer units and require additional review time and public hearings.

### RECOMMENDATION

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

### BASIS FOR RECOMMENDATION

The Department recommends approval for the following reasons:

- The Ordinance would facilitate the permitting and construction of up to 4,367 housing units, including 638 permanently affordable housing units, the majority of which have already been reviewed and/or approved by the Planning Department.
- Extending the December 7 deadline would benefit housing producers who were diligently pursuing a site permit, but where mitigating factors made the deadline very difficult to achieve.
- The Ordinance's proposed 30-month window for site or building permit issuance would place all projects on a level playing field, rather than penalizing projects which were entitled more recently and therefore afforded less time to obtain needed post-entitlement approvals.

### REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

### ENVIRONMENTAL REVIEW

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.

**PUBLIC COMMENT**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

**Attachments:**

- Exhibit A: Draft Planning Commission Resolution
- Exhibit B: Board of Supervisors File No. 180911
- Exhibit C: CEQA Review
- Exhibit D: List of potentially affected projects as of October 11, 2018

**Potentially Affected Projects, October 18, 2018**

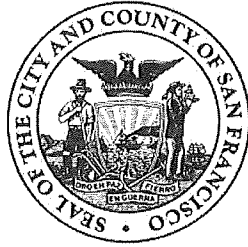
BUILDING NAME	PLANNING DEPT CASE NUMBER	Entitlement Date	30 Month Expiration	TENURE	TOTAL UNITS IN BUILDING OR PHASE	TOTAL ON-SITE BMR UNITS	ON-SITE RATE
<b>GROUP 1: ENTITLED, ALREADY HIT 30 MONTHS OR WILL PRIOR TO 12/7/18 - NO BENEFIT</b>							
988 Harrison	2014.0832CUAENX	February 25, 2016	August 25, 2018	Rental	100	14	13.5%
2435-2445 16th Street	2014.1201ENX	June 23, 2016	December 23, 2018	Ownership	53	8	16.0%
145 Leavenworth and 361 Turk	2012.1531CEX	July 9, 2015	January 9, 2018	Rental	231	30	13.0%
<b>GROUP 2: ENTITLED, WILL HIT 30 MONTHS AFTER DECEMBER 7 - WILL BENEFIT FROM LEGISLATION</b>							
360 5th Street	2015-005863CUA	October 5, 2017	April 5, 2020	Ownership	127	18	14.5%
975 Bryant	2015-005862ENX	October 5, 2017	April 5, 2020	Rental	185	30	16.4%
999 Folsom/301 6th Street	2013.0538ENX	October 7, 2018	April 7, 2021	Rental	95	13	13.5%
888 Tennessee	2013.0975ENX	October 7, 2018	April 7, 2021	Rental	112	16	15.4%
600 Van Ness	2015-012729	May 24, 2018	November 24, 2020	Ownership	168	24	14.5%
1863 Mission	2009.1011	July 12, 2018	January 12, 2021	Undecided	36	5	13.5%
555 Golden Gate Ave.	2014.1102	May 17, 2018	November 17, 2020	Ownership	55	7	13.5%

BUILDING NAME	PLANNING DEPT CASE NUMBER	Entitlement Date	30 Month Expiration	TENURE	TOTAL UNITS IN BUILDING OR PHASE	TOTAL ON-SITE BMR UNITS	ON-SITE RATE
430 Main	2014-002033PRJ	May 24, 2018	November 24, 2020	Ownership	144	21	14.5%
980 Folsom	2013.0977	October 5, 2017	April 5, 2020	Rental	34	4	13.5%
135 Hyde	2015-015203DNX	March 29, 2018	September 29, 2020	Rental	69	10	14.5%
2140 Market (Lucky 13)	2014-002035	June 21, 2017	December 21, 2019	Rental	27	4	14.5%
1965 Market	2015-002825	January 18, 2018	July 18, 2020	Ownership	96	14	14.5%
793 South Van Ness Avenue	2015-001360CUA	December 14, 2017	June 14, 2020	Ownership	75	11	14.5%
98 Pennsylvania Avenue	2013.0517X	September 22, 2016	March 22, 2019	Rental	48	7	15.4%
1028 Market Street	2014.0241X; CUA; VAR	January 26, 2017	July 26, 2019	Rental	186	25	13.5%
524 Howard Street	2013.0882DNX; VAR	May 17, 2018	November 17, 2020	Rental	334	50	15.0%
555 Howard Street	2015-008058DNXCUAVAR	March 7, 2017	September 7, 2019	Ownership	69	10	15.0%
651 Geary Street	2014.0482CVAR	July 7, 2016	January 7, 2019	Ownership	52	7	13.5%
1740 Market Street	2014.0409CUAVAR	July 28, 2016	January 28, 2019	Rental	100	14	13.5%
519 Ellis Street	2014.0506CUA	June 1, 2017	December 1, 2019	Ownership	28	4	13.5%
198 Valencia	2013.1458EDV	February 16, 2017	August 16, 2019	Ownership	28	4	13.5%

BUILDING NAME	PLANNING DEPT CASE NUMBER	Entitlement Date	30 Month Expiration	TENURE	TOTAL UNITS IN BUILDING OR PHASE	TOTAL ON-SITE BMR UNITS	ON-SITE RATE
450 O'Farrell	2013.1535	September 13, 2018	March 13, 2021	Ownership	171	23	13.5%
901 16th St & 1200 17th St	2011.1300X	May 12, 2016	November 12, 2018	Rental	395	63	16.0%
1515 South Van Ness	2014.10202CUA	August 11, 2016	February 11, 2019	Rental	157	21	13.5%
2675 Folsom	2014-000601ENX	September 22, 2016	March 22, 2019	Rental	117	19	16.4%
2918 Mission	2014.0376	October 11, 2018	April 11, 2021	Rental	75	11	14.5%
2750 19th Street	2014-001400ENX	August 23, 2018	February 23, 2021	Rental	60	11	17.5%
230 7th Street	2014.0244ENX	November 30, 2017	May 30, 2020	Rental	40	5	13.5%
<b>GROUP 3: NOT YET ENTITLED, WILL BENEFIT FROM LEGISLATION</b>							
10 South van ness	2015-004568	N/A	N/A	Rental	984	143	14.5%
111 Turk/57 Taylor	2015-007525CUA	N/A	N/A	Rental	63	9	14.5%
262 7th Street	2014.0334	N/A	N/A	Rental	95	14	14.5%
344 14th Street/1463 Stevenson	2014.0948	N/A	N/A	Rental	69	10	14.5%
				<b>Total Units</b>	<b>4294</b>	<b>627</b>	



BOARD of SUPERVISORS



City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

September 19, 2018

File No. 180911

Lisa Gibson  
Environmental Review Officer  
Planning Department  
1650 Mission Street, Ste. 400  
San Francisco, CA 94103

Dear Ms. Gibson:

On September 18, 2018, Mayor Breed introduced the following proposed legislation:

**File No. 180911**

**Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

A handwritten signature in cursive script, appearing to read "Erica Major".

By: Erica Major, Assistant Clerk  
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning  
Laura Lynch, Environmental Planning

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c) (2) because it does not result in a physical change in the environment.

Joy  
Navarrete

Digitally signed by Joy Navarrete  
DN: cn=Joy Navarrete, o=Planning,  
ou=Environmental Planning,  
email=joy.navarrete@sfgov.org,  
c=US  
Date: 2018.09.27 14:48:06 -0700

180911

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**From:** Board of Supervisors, (BOS)  
**Sent:** Tuesday, October 16, 2018 5:38 PM  
**To:** BOS-Supervisors; Major, Erica (BOS)  
**Subject:** FW: Opposition To Legislation To Undermine Inclusionary Housing File 180911

**From:** Jordan Davis <jodav1026@gmail.com>  
**Sent:** Sunday, October 14, 2018 4:21 PM  
**To:** Board of Supervisors, (BOS) <board.of.supervisors@sfgov.org>  
**Subject:** Opposition To Legislation To Undermine Inclusionary Housing File 180911

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

All,

I am writing to voice my opposition to the recently introduced legislation by Mayor Breed to undermine our inclusionary housing laws.

Current law states that if certain projects were in the pipeline as late as 2016, they have until December 7, 2018 to complete the planning process in order to be included under the older (read: lower) inclusionary rates. If a project does NOT complete the process by December 7, 2018, they will be bound under the newer higher inclusionary rates, which would be 25% in some neighborhoods such as the Mission.

This legislation all but removes the December deadline, thus undermining our new inclusionary laws. This is all a sham designed to make it easier for large luxury projects that have been rightfully delayed to be built with lower inclusionary housing rates and to undermine equitable development. One of the projects that would benefit (to the detriment of the neighborhood) is the Monster In The Mission, which would accelerate gentrification in the Mission if it is built, and threaten many low income tenants in SROs and rent controlled apartments who live nearby. If the Monster gets built, it may even displace a master-leased hotel nearby that houses nearly 300 formerly homeless residents.

There is a reason why projects get delayed, and that is because they would be detrimental to the community and because there is a lot of opposition, and rightfully so.

The will of the voters of Prop C of June 2016 needs to be respected. We must reject this giveaway to developers and to vote no on 180911

-Jordan

BOARD of SUPERVISORS



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San Francisco 94102-4689  
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Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

### LAND USE AND TRANSPORTATION COMMITTEE SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Katy Tang, Chair  
Land Use and Transportation Committee

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: October 23, 2018

SUBJECT: **COMMITTEE REPORT, BOARD MEETING**  
Tuesday, October 23, 2018

The following file should be presented as a **COMMITTEE REPORT** at the Board meeting, Tuesday, October 23, 2018. This item was acted upon at the Committee Meeting on Monday, October 22, 2018, at 1:30 p.m., by the votes indicated.

**Item No. 35      File No. 180911      Planning Code - Inclusionary Housing Ordinance**

Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

**Member Safai moved that this Ordinance be CONTINUED to the Land Use and Transportation Committee meeting of October 29, 2018. The motion carried by the following vote:**

Vote: Supervisor Katy Tang - Aye  
Supervisor Jane Kim - Aye  
Supervisor Ahsha Safai - Aye

c: Board of Supervisors  
Angela Calvillo, Clerk of the Board  
Jon Givner, Deputy City Attorney

BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

September 19, 2018

Planning Commission  
Attn: Jonas Ionin  
1650 Mission Street, Ste. 400  
San Francisco, CA 94103

Dear Commissioners:

On September 18, 2018, Mayor Breed introduced the following legislation:

**File No. 180911**

**Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

The proposed ordinance is being transmitted pursuant to Planning Code, Section 302(b), for public hearing and recommendation. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

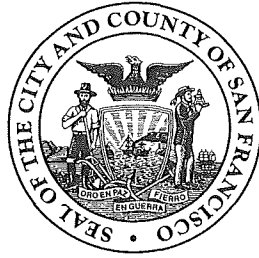
Angela Calvillo, Clerk of the Board

A handwritten signature in cursive script, appearing to read "Erica Major".

By: Erica Major, Assistant Clerk  
Land Use and Transportation Committee

c: John Rahaim, Director of Planning  
Aaron Starr, Acting Manager of Legislative Affairs  
Scott Sanchez, Zoning Administrator  
Lisa Gibson, Environmental Review Officer  
AnMarie Rodgers, Director of Citywide Planning  
Laura Lynch, Environmental Planning  
Joy Navarrete, Environmental Planning

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TDD/TTY No. 554-5227

September 19, 2018

File No. 180911

Lisa Gibson  
Environmental Review Officer  
Planning Department  
1650 Mission Street, Ste. 400  
San Francisco, CA 94103

Dear Ms. Gibson:

On September 18, 2018, Mayor Breed introduced the following proposed legislation:

**File No. 180911**

**Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

A handwritten signature in cursive script, appearing to read "Erica Major".

By: Erica Major, Assistant Clerk  
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning  
Laura Lynch, Environmental Planning

Member, Board of Supervisors  
District 4



City and County of San Francisco

*Orig: L.U. Clerk  
cc: C.O.B  
Leg. Dep.*

**KATY TANG**

---

DATE: October 18, 2018

TO: Angela Calvillo  
Clerk of the Board of Supervisors

FROM: Supervisor Katy Tang  
Chairperson

RE: Land Use and Transportation Committee  
COMMITTEE REPORT

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RECEIVED  
BOARD OF SUPERVISORS  
SAN FRANCISCO  
2018 OCT 18 AM 9:36

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, October 23, 2018, as a Committee Report:

**180911 Planning Code - Inclusionary Housing Ordinance**

Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

This matter will be heard in the Land Use and Transportation Committee on October 22, 2018, at 1:30PM.

A handwritten signature in cursive script that reads "Katy Tang".

\_\_\_\_\_  
Supervisor Katy Tang  
Chair, Land Use & Transportation Committee

OFFICE OF THE MAYOR  
SAN FRANCISCO



LONDON N. BREED  
MAYOR

TO: Angela Calvillo, Clerk of the Board of Supervisors  
FROM: Mayor London Breed *LNB*  
RE: Planning Code – Inclusionary Housing Ordinance  
DATE: September 18, 2018

BOARD OF SUPERVISORS  
29 SEP 18 PM 3:50  
SAN FRANCISCO  
*LNB*

---

**Ordinance amending the Planning Code to modify the date by which projects that are eligible for the temporary inclusionary housing requirements must obtain a building or site permit; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of public necessity, convenience, and welfare under Planning Code, Section 302; and making findings of consistency with the General Plan and the eight priority policies of Planning Code Section 101.1.**

Should you have any questions, please contact Kanishka Karunaratne Cheng at 415-269-1819.