

File No. 180157

Committee Item No. 4  
Board Item No. 23

### COMMITTEE/BOARD OF SUPERVISORS

#### AGENDA PACKET CONTENTS LIST

Committee: Land Use and Transportation  
Board of Supervisors Meeting:

Date: April 2, 2018  
Date: April 17, 2018

**Cmte Board**

- |                                     |                                     |  |
|-------------------------------------|-------------------------------------|--|
| <input type="checkbox"/>            | <input type="checkbox"/>            | Motion                                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Resolution                                   |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Ordinance                                    |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Legislative Digest                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Youth Commission Report                      |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Introduction Form                            |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/>            | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Application                                  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Public Correspondence                        |

**OTHER (Use back side if additional space is needed)**

- |                                     |                                     |  |
|-------------------------------------|-------------------------------------|--|
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>CA SB182 - BPC, Sections 16550 et seq. - October 13, 2017</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Referral SBC - February 20, 2018</u>                          |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Department Referral - February 20, 2018</u>                   |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Presidential Action Memo - BR 3.22 - March 1, 2018</u>        |
| <input type="checkbox"/>            | <input type="checkbox"/>            | <u> </u>   |

Completed by: John Carroll  
Completed by: V Young

Date: March 30, 2018  
Date: 4/3/18

1 [Business and Tax Regulations Code - Temporary Suspension of Business Registration and  
2 Fee for Transportation Network Company Drivers and Taxi Drivers]

3 **Ordinance amending the Business and Tax Regulations Code to suspend temporarily**  
4 **the application of the business registration and fee requirements for transportation**  
5 **network company drivers and taxi drivers.**

6 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
7 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
8 **Deletions to Codes** are in ~~*strikethrough italics Times New Roman font*~~.  
9 **Board amendment additions** are in double-underlined Arial font.  
10 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
11 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
12 subsections or parts of tables.

13 Be it ordained by the People of the City and County of San Francisco:

14 Section 1. Background, Purpose, and Findings.

15 (a) The California Constitution gives charter cities, including San Francisco, the power  
16 to “make and enforce all ordinances and regulations in respect to municipal affairs, subject  
17 only to restrictions and limitations” contained in their own charters. (Cal. Const., art. XI, § 5,  
18 subd. (a).)

19 (b) This constitutional power of charter cities to regulate their own municipal affairs  
20 without interference from the Legislature has long been held to encompass the power to  
21 license and tax local businesses for revenue purposes.

22 (c) In 2017, the Legislature enacted Senate Bill 182 (“SB 182”), the effect of which is to  
23 largely immunize automobile drivers who drive for online ride-hailing entities known as  
24 transportation network companies (“TNCs”) from local business license requirements. (Cal.  
25 Bus. & Prof. Code §§ 16550-16550.2.) Under SB 182, a city – purportedly including a charter  
city – must allow such a driver to conduct business freely within its borders without obtaining

1 any locally-issued business license, and without paying any business license tax, unless that  
2 driver is “domiciled” in that city.

3 (d) On February 8, 2018, the City filed a lawsuit in San Francisco Superior Court  
4 challenging the application of SB 182 to San Francisco, as an unlawful violation of the City’s  
5 power to regulate its own municipal affairs as guaranteed by the California Constitution. City  
6 and County of San Francisco v. State of California (S.F. Sup. Ct. No. CPF-18-516041).

7 (e) In deference to state law and the judicial process, pending the resolution of this  
8 litigation, the City intends to ensure that it is not in violation of SB 182. In addition to making  
9 the City’s business registration and fee requirements very difficult to administer, SB 182, as  
10 applied in San Francisco, would lead to anomalous and unfair results. TNC drivers domiciled  
11 outside of the City but providing services in the City would be exempt from the City’s business  
12 registration and fee requirements, but (1) TNC drivers domiciled in the City and providing  
13 identical services in the City would have to register and pay, and (2) taxi drivers providing very  
14 similar services in the City would have to register and pay, regardless of where they were  
15 domiciled.

16 (f) To remedy this unfairness created by SB 182, it is in the City’s best interests to  
17 temporarily suspend the application of the business registration and fee requirements for all  
18 TNC drivers and taxi drivers, whose only business activity in the City is TNC driving or taxi  
19 driving, even though this will significantly reduce the City’s business registration fee revenues.  
20 The suspension is intended to remain in place through the resolution of the City’s litigation  
21 challenging SB 182.

22 (g) In applying SB 182 and temporarily suspending the business registration and fee  
23 requirements for TNC drivers and taxi drivers, the City is not conceding the validity of SB 182  
24 in whole or in part, as applied to the City or as applied elsewhere.

1 Section 2. The Business and Tax Regulations Code is hereby amended by revising  
2 Section 853, to read as follows:

3 **SEC. 853. REGISTRATION CERTIFICATE – REQUIRED.**

4 (a) Except as provided in ~~subsections~~ *Subsection (d) and (e)*, no person may engage in  
5 business within the City unless the person has obtained a current registration certificate  
6 pursuant to this Article 12. Every person engaging in business within the City shall  
7 conspicuously display a current registration certificate on the business premises, regardless of  
8 whether such person is subject to tax pursuant to the provisions of the Business and Tax  
9 Regulations Code.

10 (b) Any organization having a formally recognized exemption from income taxation  
11 pursuant to Section 501(c), 501(d), or 401(a) of the Internal Revenue Code of 1986, as  
12 amended, as qualified by Sections 502, 503, 504, and 508 of Title 26 of the Internal Revenue  
13 Code of 1986, as amended, and engaging in business within the City shall obtain a  
14 registration certificate.

15 (c) Failure to obtain a registration certificate shall not absolve any person from  
16 payment of any tax imposed or license required by the City.

17 (d) A person receiving rental income in connection with the operation of any of the  
18 following shall not, by reason of that fact alone, be required to obtain a registration certificate  
19 pursuant to this Article 12:

20 (1) a cooperative housing corporation, as defined in Section 216(b) of the  
21 Internal Revenue Code of 1986, as amended;

22 (2) one residential structure consisting of fewer than four units; or

23 (3) one residential condominium.

24 (e) *The requirements to obtain a registration certificate and pay a fee under this Article 12*  
25 *shall be suspended for any driver for a transportation network company and for any taxi driver for*

1 registration years 2018-2019 and 2019-2020. Additionally, the requirements to obtain a registration  
2 certificate and pay a fee under this Article 12 shall be suspended for any driver for a transportation  
3 network company and for any taxi driver commencing business in the City on or after January 1, 2018,  
4 for registration year 2017-2018. The suspensions in this subsection (e) are further qualified and  
5 defined as follows:

6 (1) The suspensions apply only to drivers whose business activity in the City is limited  
7 to transportation network company driving and/or taxi driving.

8 (2) "Transportation network company" has the same meaning as in Section 5431(c) of  
9 the California Public Utilities Code.

10 (3) "Taxi" has the same meaning as in Section 1102 of Article 1100 of the  
11 Transportation Code.

12 (4) The Board of Supervisors may at any time, by ordinance, extend or terminate the  
13 suspensions.

14  
15 Section 2. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors  
16 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,  
17 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal  
18 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment  
19 additions, and Board amendment deletions in accordance with the "Note" that appears under  
20 the official title of the ordinance.

21  
22 Section 3. Effective Date; Retroactivity.


23 (a) This ordinance shall become effective 30 days after enactment. Enactment occurs  
24 when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not  
25

1 sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the  
2 Mayor's veto of the ordinance.

3 (b) This ordinance shall be retroactive to January 1, 2018.  
4

5 APPROVED AS TO FORM:  
6 DENNIS J. HERRERA, City Attorney

7 By:

  
8 KERNE H. O. MATSUBARA  
9 Deputy City Attorney

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**LEGISLATIVE DIGEST**

[Business and Tax Regulations Code - Temporary Suspension of Business Registration and Fee for Transportation Network Company Drivers and Taxi Drivers]

**Ordinance amending the Business and Tax Regulations Code to suspend temporarily the application of the business registration and fee requirements for transportation network company drivers and taxi drivers.**

Existing Law

In general, the City currently requires each business operating within the City, including taxi drivers and persons who drive for ride-hailing entities known as transportation network companies (“TNCs”) that are independent contractors, to obtain a registration certificate and pay an annual registration fee.

Amendments to Current Law

This ordinance would temporarily suspend the application of the business registration and fee requirements for TNC drivers and taxi drivers, for registration years 2018-2019 and 2019-2020. The suspension also would apply retroactively to registration year 2017-2018 for TNC drivers and taxi drivers who commence business in the City on or after January 1, 2018.

Background Information

In 2017, the Legislature enacted Senate Bill 182 (“SB 182”), the effect of which is to largely immunize automobile drivers who drive for TNCs from local business license requirements. SB 182 requires a city, purportedly including a charter city, to allow such a driver to conduct business within its borders without obtaining any locally-issued business license or paying business license tax, unless that driver lives in that city. On February 8, 2018, the City filed a lawsuit in San Francisco Superior Court challenging the validity of SB 182. This ordinance would temporarily suspend the business registration and fee requirements for all TNC drivers pending the resolution of this litigation so that drivers that live in the City are not treated less favorably than drivers that live outside the City. The business registration and fee requirements also would be temporarily suspended for taxi drivers so that they are not treated less favorably than TNC drivers that live outside the City with respect to the City’s business registration and fee requirements.

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**Senate Bill No. 182**

**CHAPTER 769**

An act to add Chapter 7 (commencing with Section 16550) to Part 1 of Division 7 of the Business and Professions Code, relating to business.

[Approved by Governor October 13, 2017. Filed with  
Secretary of State October 13, 2017.]

**LEGISLATIVE COUNSEL'S DIGEST**

SB 182, Bradford. Transportation network company: participating drivers: single business license.

The Passenger Charter-party Carriers' Act authorizes the Public Utilities Commission to regulate charter-party carriers in California, including transportation network companies that provide prearranged transportation services for compensation using an online-enabled application or platform to connect passengers with drivers.

Existing law authorizes the legislative body of an incorporated city and a county board of supervisors to license businesses carried on within their respective jurisdictions and to set licensing fees for those businesses.

This bill would prohibit any local jurisdiction, as defined, that requires a driver, as defined, to obtain a business license, as defined, to operate as a driver for a transportation network company, from requiring that driver to obtain more than a single business license, as specified, regardless of the number of local jurisdictions in which the driver operates. The bill would require the driver to obtain a business license in the local jurisdiction in which the driver is domiciled, except as specified. The bill would require each transportation network company to notify its drivers of the obligations set forth in these provisions. The bill would require that personally identifiable information, as defined, submitted to a local jurisdiction for purposes of complying with or enforcing these licensing provisions not be disclosed on a publicly accessible Internet Web site. The bill would declare that its provisions do not preclude the sharing of business license data among local jurisdictions and would make a finding that allowing the free operation of drivers for transportation network companies across local jurisdictions is a matter of statewide concern.

*The people of the State of California do enact as follows:*

SECTION 1. Chapter 7 (commencing with Section 16550) is added to Part 1 of Division 7 of the Business and Professions Code, to read:



## CHAPTER 7. TRANSPORTATION NETWORK COMPANY DRIVERS: BUSINESS LICENSES

16550. It is the intent of the Legislature to limit any requirement for a business license imposed by a local jurisdiction on a participating driver for a transportation network company to a single business license, regardless of the number of local jurisdictions in which the participating driver operates.

16550.1. For purposes of this chapter, the following definitions apply:

(a) "Business license" includes any license, certificate, fee, or equivalent payment that is required or collected by a local jurisdiction annually, or on some other fixed cycle, as a condition of providing prearranged transportation services in the local jurisdiction.

(b) "Driver" has the same meaning as the definition of driver provided in subdivision (a) of Section 5431 of the Public Utilities Code.

(c) "Local jurisdiction" means a city, county, or city and county, including charter cities.

(d) "Personally identifiable information" means individually identifiable information about an individual driver collected by the local jurisdiction from that individual, including, but not limited to, all of the following:

- (1) A first and last name.
- (2) A residential address, including a street and city name.
- (3) An email address.
- (4) A telephone number.
- (5) A social security number.
- (6) Driver income or tax information.

(e) "Transportation network company" has the same meaning as the definition of transportation network company provided in subdivision (c) of Section 5431 of the Public Utilities Code.

16550.2. (a) Any local jurisdiction that requires a driver to obtain a business license to operate as a driver for a transportation network company may only require that driver to obtain a single business license, regardless of the number of local jurisdictions in which the driver operates.

(b) The driver shall obtain a business license in the local jurisdiction in which the driver is domiciled. If the local jurisdiction does not require a business license to operate as a driver for a transportation network company, the driver shall not be required to obtain a business license for any other jurisdiction.

(c) A local jurisdiction shall not require a driver to obtain a business license if either of the following applies:

- (1) The driver is compliant with subdivision (b).
- (2) The driver has not operated as a driver for more than 30 days in the preceding fiscal year.

(d) Each transportation network company shall notify its drivers of the obligations set forth in this chapter.

(e) Notwithstanding any other law, a business license issued to a driver by a local jurisdiction pursuant to this chapter shall be valid for the period of time determined by the local jurisdiction by law or regulation, except

that the local jurisdiction shall not require a driver to obtain a business license that applies for a period before January 1, 2018, or that imposes any penalty or fee on a driver related to the driver's failure to obtain a business license for providing transportation network services for a period before January 1, 2018.

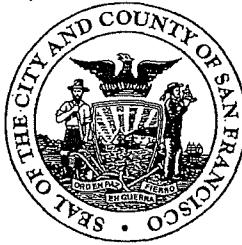
(f) Personally identifiable information submitted to a local jurisdiction pursuant to this chapter shall not be disclosed on a publicly accessible Internet Web site.

(g) This chapter does not preclude the sharing of business license data among local jurisdictions.

(h) The Legislature finds and declares that allowing the free operation of drivers for transportation network companies across local jurisdictions is a matter of statewide concern and is not a municipal affair as that term is used in subdivision (a) of Section 5 of Article XI of the California Constitution.

O

BOARD of SUPERVISORS



City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Regina Dick-Endrizzi, Director  
**Small Business Commission, City Hall, Room 448**

FROM: *el*  
*bor* Alisa Somera, Legislative Deputy Director  
Land Use and Transportation Committee

DATE: February 20, 2018

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS  
Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

**File No. 180157**

**Ordinance amending the Business and Tax Regulations Code to suspend temporarily the application of the business registration and fee requirements for transportation network company drivers and taxi drivers.**

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

\*\*\*\*\*

**RESPONSE FROM SMALL BUSINESS COMMISSION - Date:** \_\_\_\_\_

**No Comment**  
 **Recommendation Attached**

\_\_\_\_\_  
**Chairperson, Small Business Commission**

BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Ed Reiskin, Executive Director, Municipal Transportation Agency  
Jose Cisneros, Treasurer, Office of the Treasurer & Tax Collector

FROM: *el* Alisa Somera, Legislative Deputy Director  
*for* Land Use and Transportation Committee

DATE: February 20, 2018

SUBJECT: LEGISLATION INTRODUCED

---

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Peskin on February 13, 2018:

**File No. 180157**

**Ordinance amending the Business and Tax Regulations Code to suspend temporarily the application of the business registration and fee requirements for transportation network company drivers and taxi drivers.**

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: [alisa.somera@sfgov.org](mailto:alisa.somera@sfgov.org).

c: Janet Martinsen, Municipal Transportation Agency  
Kate Breen, Municipal Transportation Agency  
Dillon Auyoung, Municipal Transportation Agency  
Viktoriya Wise, Municipal Transportation Agency  
Amanda Kahn Fried, Office of the Treasurer & Tax Collector

BOB-11, COB, LAND USE,  
Leg. Dep., Dep. City Atty,  
Mayor's Office, BOB-ET, et

President, District 5  
BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-7630  
Fax No. 554-7634  
TDD/TTY No. 544-5227

London Breed

BOARD OF SUPERVISORS  
MARCH 1 PM 4:17  
AK

**PRESIDENTIAL ACTION**

Date: 3/1/2018  
To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,  
Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

File No. 180157 Peskin  
(Primary Sponsor)

Title. Ordinance amending the Business and Tax Regulations Code to suspend temporarily the application of the business registration and fee.

Transferring (Board Rule No 3.3)

File No. \_\_\_\_\_ Breed  
(Primary Sponsor)

Title. \_\_\_\_\_

From: \_\_\_\_\_ Committee

To: \_\_\_\_\_ Committee

Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor \_\_\_\_\_

Replacing Supervisor \_\_\_\_\_

For: \_\_\_\_\_ Meeting  
(Date) (Committee)

*London Breed*

London Breed, President  
Board of Supervisors

# Introduction Form

RECEIVED  
BOARD OF SUPERVISORS  
SAN FRANCISCO

By a Member of the Board of Supervisors or Mayor

2010 FEB 13 PM 4:55

Time stamp  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor [ ] inquiries"
- 5. City Attorney Request.
- 6. Call File No. [ ] from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No. [ ]
- 9. Reactivate File No. [ ]
- 10. Question(s) submitted for Mayoral Appearance before the BOS on [ ]

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.**

Sponsor(s):

Supervisor Peskin

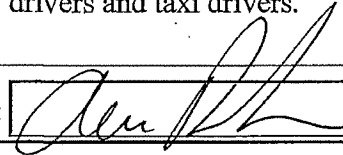
Subject:

[Business and Tax Regulations Code - Temporary Suspension of Business Registration and Fee for Transportation Network Company Drivers and Taxi Drivers]

The text is listed:

Ordinance amending the Business and Tax Regulations Code to suspend temporarily the application of the business registration and fee requirements for transportation network company drivers and taxi drivers.

Signature of Sponsoring Supervisor:



For Clerk's Use Only