File No.
 250349
 Committee Item No.
 8
 Board Item No. 1

#### **COMMITTEE/BOARD OF SUPERVISORS**

AGENDA PACKET CONTENTS LIST

Committee:	Budget and Finance Committee	Date	May 14, 2025
Board of Supervisors Meeting		Date	June 3, 2025

#### **Cmte Board**

Onite	
-	<ul> <li>Motion</li> <li>Resolution</li> <li>Ordinance</li> <li>Legislative Digest</li> <li>Budget and Legislative Analyst Report</li> <li>Youth Commission Report</li> <li>Introduction Form</li> <li>Department/Agency Cover Letter and/or Report</li> <li>DPF Memo 4/8/2025</li> <li>MYR Memo 4/8/2025</li> <li>MOU</li> <li>Grant Information Form</li> <li>Grant Budget</li> <li>Subcontract Budget</li> <li>Contract/Agreement</li> <li>Form 126 – Ethics Commission</li> <li>Award Letter</li> <li>Application</li> <li>Public Correspondence</li> </ul>
OTHER	(Use back side if additional space is needed)
	OPF Presentation 5/14/2025 CPC Memo 5/8/2025

Completed by:	Brent Jalipa	_Date_	May 8, 2025
Completed by:	Brent Jalipa	Date	May 15, 2025

### AMENDED IN COMMITTEE 5/14/2025

ORDINANCE NO. RO# 25015 SA# 82-15

- [Appropriation General Obligation Bond Proceeds, Series 2025F DPH, DPW, MTA -Healthcare, Transportation, Pedestrian, Street Improvements - \$218,000,000 FY2024-2025]
- 3
- 4 Ordinance appropriating a total \$218,000,000 \$194,000,000 of General Obligation (GO)
- 5 Bond proceeds from Series 2025F Healthy, Safe, and Vibrant SF GO Bonds to
- 6 Department of Public Health (DPH), Department of Public Works (DPW) and the
- 7 Municipal Transportation Agency (MTA) for acquisition and improvement of real
- 8 property for healthcare, nursing, and mental health facilities; transportation,
- 9 pedestrian, street safety-related capital improvements, streetscape enhancements and
- 10 other public space improvements; and placing these funds on Controller's Reserve
- 11 pending receipt of bond proceeds in Fiscal Year (FY) 2024-2025.
- 12
- Note: Unchanged Code text and uncodified text are in plain Arial font.
   Additions to Codes are in *single-underline italics Times New Roman font*.
   Deletions to Codes are in *strikethrough italics Times New Roman font*.
   Board amendment additions are in <u>double-underlined Arial font</u>.
- Board amendment deletions are in strikethrough Arial font.
- 16
- 17 Be it ordained by the People of the City and County of San Francisco:
- 18
- **19** Section 1. The sources of funding outlined below are herein appropriated to the Department of
- 20 Public Health, Department of Public Works, and San Francisco Municipal Transportation
- 21 Agency for Fiscal Year 2024-2025.

- 23
- **•** •
- 24
- 25

1

#### 2 SOURCES Appropriation

4	Fund /	Project & Activity /	Account	Description	Amount
5	Department ID	Authority			
6	15795 - CPXCF 24 Hlth	10037233 - 0002	480111	GO Bonds - Series	\$70,509,241
7	Saf Vib GOB S25F /	Chinatown HC Ren &	Proceeds	2025F Proceeds	
8	207982 HPC Capital	Seismic - Project	from GO		
9	Projects	Management_DPH /	Bonds		
10		23022 ChinatownHC			
11		Reno/Seis 24 Bond			
12					
13	15795 - CPXCF 24 Hlth	10041613 - 0002 City	480111	GO Bonds - Series	\$27,767,353
14	Saf Vib GOB S25F /	Clinic - Project	Proceeds	2025F Proceeds	
15	207982 HPC Capital	Management_DPH /	from GO		
16	Projects	23024 City Clinic 24 Bond	Bonds		
17					
18	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	480111	GO Bonds - Series	<del>\$5,502,700</del>
19	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	<u>\$5,447,918</u>
20	207982 HPC Capital	Master - 2024 Hth Saf Vib	from GO		
21	Projects	SF GOB Master / 23027	Bonds		
22		2024 Hth Saf Vib SF			
23		GOB Master			
24					
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	480111	GO Bonds - Series	\$196,553
4	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	
5	207982 HPC Capital	Master - 2024 Hth Saf Vib	from GO		
6	Projects	SF GOB Master / 23027	Bonds		
7		2024 Hth Saf Vib SF			
8		GOB Master			
9					
10	21817 - LHH 24 Hlthy	10041414 - 0001 HL	480111	GO Bonds - Series	\$2,236,263
11	Safe Vib GOB S25F /	LHH NPC Sewage	Proceeds from	2025F Proceeds	
12	207692 HLH Capital	Emerg Cont - HL LHH	GO Bonds		
13		NPC Sewage Emerg			
14		Cont / 23026 Critical			
15		Repairs HL			
16					
17	21817 - LHH 24 Hlthy	10042393 - 0001 HL	480111	GO Bonds - Series	\$2,677,566
18	Safe Vib GOB S25F /	LHH Pot Washer - Pot	Proceeds from	2025F Proceeds	
	207692 HLH Capital	Washer / 23026 Critical	GO Bonds		
19 20		Repairs HL			
20					
21	21817 - LHH 24 Hlthy	10042394 - 0001 HL LHH	480111	GO Bonds - Series	\$1,274,323
22	Safe Vib GOB S25F /	HVAC Replacements -	Proceeds	2025F Proceeds	
23	207692 HLH Capital	HVAC-project Mgmt	from GO		
24		Phase 4 / 23026 Critical	Bonds		
25		Repairs HL			

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	21817 - LHH 24 Hlthy	10032721 - 0001 HL LHH	480111	GO Bonds - Series	\$12,396,139
4	Safe Vib GOB S25F /	Kitchen Floor Repair -	Proceeds	2025F Proceeds	
5	207692 HLH Capital	Kitchen Floor Repair /	from GO		
6		23026 Critical Repairs HL	Bonds		
7					
8	21817 - LHH 24 Hlthy	10042440 - 0001 2024	480111	GO Bonds - Series	\$37,169
9	Safe Vib GOB S25F /	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	
10	207692 HLH Capital	Master - 2024 Hth Saf Vib	from GO		
11		SF GOB Master / 23027	Bonds		
12		2024 Hth Saf Vib SF			
13		GOB Master			
14					
15	21283 - SFGH 24 Hlth	10042423 - 0001 ZSFG	480111	GO Bonds - Series	<del>\$1,467,703</del>
16	Safe Vib GOB S25F /	B3 Seismic&Pathology	Proceeds	2025F Proceeds	<u>\$2,967,703</u>
17	251664 HGH	Relo - HG B3 Seismic &	from GO		
18	Construction	Pathology Relo / 23023	Bonds		
		HG Bldg 3 Retrofit			
19 20					
20	21283 - SFGH 24 Hlth	10042424 - 0001 ZSFG	480111	GO Bonds - Series	\$1,021,442
21	Safe Vib GOB S25F /	Bldg 5 Fire Alarm	Proceeds	2025F Proceeds	
22	251664 HGH	Upgrade - HG Bldg 5 Fire	from GO		
23	Construction	Alarm Upgrade / 23025	Bonds		
24		Critical Repairs HG			
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	21283 - SFGH 24 Hlth	10041417 - 0001 HG	480111	GO Bonds - Series	\$1,483,382
4	Safe Vib GOB S25F /	NPC 4 Compliance - HG	Proceeds	2025F Proceeds	
5	251664 HGH	NPC 4 Compliance /	from GO		
6	Construction	23025 Critical Repairs	Bonds		
7		HG			
8					
9	21283 - SFGH 24 Hlth	10042425 - 0001 ZSFG	480111	GO Bonds - Series	\$500,000
10	Safe Vib GOB S25F /	NPC 5 Compliance - HG	Proceeds	2025F Proceeds	
11	251664 HGH	NPC 5 Compliance /	from GO		
12	Construction	23025 Critical Repairs	Bonds		
13		HG			
14					
15	21283 - SFGH 24 Hlth	10009193 - 0009 HG	480111	GO Bonds - Series	<del>\$9,916,912</del>
16	Safe Vib GOB S25F /	Chiller And Generator -	Proceeds	2025F Proceeds	<u>\$8,416,912</u>
17	251664 HGH	HG Chiller Replacement /	from GO		
	Construction	23025 Critical Repairs	Bonds		
18		HG			
19					
20	21283 - SFGH 24 Hlth	10037518 - 0001 HG Bld	480111	GO Bonds - Series	\$12,495,309
21	Safe Vib GOB S25F /	5 Psychiatric Emerg Svc -	Proceeds	2025F Proceeds	
22	251664 HGH	HG Bld 5 Psychiatric	from GO		
23	Construction	Emerg Svc / 23025	Bonds		
24		Critical Repairs HG			
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	21283 - SFGH 24 Hlth	10042440 - 0001 2024	480111	GO Bonds - Series	\$53,770
4	Safe Vib GOB S25F /	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	
5	251664 HGH	Master - 2024 Hth Saf Vib	from GO		
6	Construction	SF GOB Master / 23027	Bonds		
7		2024 Hth Saf Vib SF			
8		GOB Master			
9					
10	DPH Total Sources				<del>\$149,535,825</del>
11					<u>\$149,481,043</u>
12					
13	15795 - CPXCF 24 Hlth	10041770 - 0015 PW	480111	GO Bonds - Series	\$9,817,742
14	Saf Vib GOB S25F /	11th St Safety Imprv Proj	Proceeds	2025F Proceeds	
15	229840 DPW IDC	- Reserve / 14516 PW	from GO		
16	Administration	Streetscape	Bonds		
17					
18	15795 - CPXCF 24 Hlth	10038718 - 0002 PW	480111	GO Bonds - Series	\$3,570,088
19	Saf Vib GOB S25F /	Howard Streetscape	Proceeds	2025F Proceeds	
20	229840 DPW IDC	Project - Reserves /	from GO		
21	Administration	14516 PW Streetscape	Bonds		
22					
23	15795 - CPXCF 24 Hlth	10040602 - 0002 PW 5th	480111	GO Bonds - Series	\$6,768,292
24	Saf Vib GOB S25F /	St Safety Impr Project -	Proceeds	2025F Proceeds	
25	229840 DPW IDC	Reserves / 14516 PW	from GO		
-	Administration	Streetscape	Bonds		

I					
2	Fund /	Project & Activity /	Account	Description	Amount
3	Department ID	Authority			
4	15795 - CPXCF 24 Hlth	10033346 - 0002 PW Traf	480111	GO Bonds - Series	\$6,098,901
5	Saf Vib GOB S25F /	Sgnl Upgr Cntrct 35 -	Proceeds	2025F Proceeds	
6	229840 DPW IDC	Reserves / 23012 PW	from GO		
7	Administration	Curb Ramp Capital	Bonds		
8					
9	15795 - CPXCF 24 Hlth	10042419 - 0002 PW Ctrl	480111	GO Bonds - Series	\$5,950,147
10	Saf Vib GOB S25F /	Embarcadero Enhance Pr	Proceeds	2025F Proceeds	
11	229840 DPW IDC	- Reserves / 14516 PW	from GO		
12	Administration	Streetscape	Bonds		
13					
14	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	480111	GO Bonds - Series	\$64,410
15	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	
16	229840 DPW IDC	Master - 2024 Hth Saf Vib	from GO		
17	Administration	SF GOB Master / 23027	Bonds		
18		2024 Hth Saf Vib SF			
19		GOB Master			
20					
21	15795 - CPXCF 24 Hlth	10034075 - 0011 PW	480111	GO Bonds - Series	<del>\$24,792,279</del>
22	Saf Vib GOB S25F /	Harvey Milk Plaza -	Proceeds	2025F Proceeds	<u>\$894,856</u>
23	207950 DPW BDC	Reserve / 23010 PW	from GO		
24	Budgetary	Prop B Harvey Milk	Bonds		
05					

25

1					
2	Fund /	Project & Activity /	Account	Description	Amount
3	Department ID	Authority			
4	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	480111	GO Bonds - Series	<del>\$49,585</del>
5	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	<u>\$1,790</u>
6	207950 DPW BDC	Master - 2024 Hth Saf Vib	from GO		
7	Budgetary	SF GOB Master / 23027	Bonds		
8		2024 Hth Saf Vib SF			
9		GOB Master			
10	DPW Total Sources				<del>\$57,111,444</del>
11					<u>\$33,166,226</u>
12					
13	22973 - MTA SS CAP	10042428 - 0145 MS	480111	GO Bonds - Series	\$1,090,860
14	GOB 2024 VIB S2025F	11th Street Safety	Proceeds	2025F Proceeds	
15	/ 207965 SSD Capital	Imprmvnt - Budget	from GO		
16		Placeholder / 23019 MS	Bonds		
17		CP 10042428			
18		11thStSafeImp			
19					
20	22973 - MTA SS CAP	10040336 - 0103 MS	480111	GO Bonds - Series	\$396,676
21	GOB 2024 VIB S2025F	Howard Streetscape -	Proceeds	2025F Proceeds	
22	/ 207965 SSD Capital	Budget Placeholder /	from GO		
23		22567 MS DD 10040336	Bonds		
23		HowardStScape			
25					

1					
2	Fund /	Project & Activity /	Account	Description	Amount
3	Department ID	Authority			
4	22973 - MTA SS CAP	10042427 - 0145 MS 5th	480111	GO Bonds - Series	\$2,256,097
5	GOB 2024 VIB S2025F	Street Streetscape -	Proceeds	2025F Proceeds	
6	/ 207965 SSD Capital	Budget Placeholder /	from GO		
7		23021 MS CP 10042427	Bonds		
8		5thStStScape			
9					
10	22973 - MTA SS CAP	10032901 - 0145 MS	480111	GO Bonds - Series	\$6,098,901
11	GOB 2024 VIB S2025F	Contract 35 Traffic Signal	Proceeds	2025F Proceeds	
12	/ 207965 SSD Capital	- Budget Placeholder /	from GO		
13		21375 MS-10032901	Bonds		
14		Traffic Signal CP			
15					
16	22973 - MTA SS CAP	10038479 - 0103 MS Ctrl	480111	GO Bonds - Series	\$1,487,537
17	GOB 2024 VIB S2025F	Embarcadero Enhance Pr	Proceeds	2025F Proceeds	
18	/ 207965 SSD Capital	- Budget Placeholder /	from GO		
		22099 MS DD 10038479	Bonds		
19 20		Ctrl Embarcadero			
20					
21	22973 - MTA SS CAP	10042440 - 0001 2024	480111	GO Bonds - Series	\$22,660
22	GOB 2024 VIB S2025F	Hth Saf Vib SF GOB	Proceeds	2025F Proceeds	
23	/ 207965 SSD Capital	Master - 2024 Hth Saf Vib	from GO		
24		SF GOB Master / 23027	Bonds		
25		2024 Hth Saf Vib SF			
		GOB Master			

1					
2	MTA Total Sources				\$11,352,731
3					
4					
5	Total SOURCES Appro	opriation			\$218,000,000
6					<u>\$194,000,000</u>
7					
8	Section 2. The uses of fu	unding outlined below are herei	in appropriated to th	ne Department of Pu	ublic Health,
9	Department of Public Wo	rks, and San Francisco Munici	pal Transportation	Agency for Fiscal Ye	ear 2024-2025.
10					
11	USES Appropriation				
12					
13	Fund /	Project & Activity /	Account	Description	Amount
14	Department ID	Authority			
15	15795 - CPXCF 24	10037233 - 0002 Chinatown	567000	Chinatown HC	\$70,509,241
16	Hlth Saf Vib GOB	HC Ren & seismic - Project	Bldgs,Struct&I	Ren & Seismic	
17	S25F / 207982 HPC	Management_DPH / 23022	mprv Proj-		
18	Capital Projects	ChinatownHC Reno/Seis 24	Budget		
19		Bond			
20					
21	15795 - CPXCF 24	10041613 - 0002 City	567000	City Clinic	\$27,767,353
22	HIth Saf Vib GOB	Clinic - Project	Bldgs,Structℑ		
23	S25F / 207982 HPC	Management_DPH /	prv Proj-Budget		
24	Capital Projects	23024 City Clinic 24 Bond			
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	15795 - CPXCF 24	10042440 - 0001 2024	581130 GF-	0.2% Allocation for	\$196,553
4	HIth Saf Vib GOB	Hth Saf Vib SF GOB	Con-Internal	the Controller's	
5	S25F / 207982 HPC	Master - 2024 Hth Saf Vib	Audits	Audit Fund	
6	Capital Projects	SF GOB Master / 23027			
7		2024 Hth Saf Vib SF GOB			
8		Master			
9					
10	21817 - LHH 24 Hlthy	10041414 - 0001 HL LHH	567000	HL LHH NPC	\$2,236,263
11	Safe Vib GOB S25F /	NPC Sewage Emerg Cont	Bldgs,Structℑ	Sewage Emerg	
12	207692 HLH Capital	- HL LHH NPC Sewage	prv Proj-Budget	Cont	
13		Emerg Cont / 23026			
14		Critical Repairs HL			
15					
16	21817 - LHH 24 Hlthy	10042393 - 0001 HL LHH	567000	HL LHH Pot	\$2,677,566
17	Safe Vib GOB S25F /	Pot Washer - Pot Washer	Bldgs,Structℑ	Washer	
18	207692 HLH Capital	/ 23026 Critical Repairs	prv Proj-Budget		
19		HL			
20					
21	21817 - LHH 24 Hlthy	10042394 - 0001 HL LHH	567000	HL LHH HVAC	\$1,274,323
	Safe Vib GOB S25F /	HVAC Replacements -	Bldgs,Structℑ	Replacements	
22	207692 HLH Capital	HVAC-project Mgmt	prv Proj-Budget		
23		Phase 4 / 23026 Critical			
24		Repairs HL			
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	21817 - LHH 24 Hlthy	10032721 - 0001 HL LHH	567000	HL LHH Kitchen	\$12,396,139
4	Safe Vib GOB S25F /	Kitchen Floor Repair -	Bldgs,Structℑ	Floor Repair	
5	207692 HLH Capital	Kitchen Floor Repair /	prv Proj-Budget		
6		23026 Critical Repairs HL			
7					
8	21817 - LHH 24 Hlthy	10042440 - 0001 2024	581130 GF-	0.2% Allocation for	\$37,169
9	Safe Vib GOB S25F /	Hth Saf Vib SF GOB	Con-Internal	the Controller's	
10	207692 HLH Capital	Master - 2024 Hth Saf Vib	Audits	Audit Fund	
11		SF GOB Master / 23027			
12		2024 Hth Saf Vib SF GOB			
13		Master			
14					
15	21283 - SFGH 24 Hlth	10042423 - 0001 ZSFG	567000	ZSFG B3	<del>\$1,467,703</del>
16	Safe Vib GOB S25F /	B3 Seismic&Pathology	Bldgs,Structℑ	Seismic&Patholog	<u>\$2,967,703</u>
17	251664 HGH	Relo - HG B3 Seismic &	prv Proj-Budget	y Relo	
18	Construction	Pathology Relo / 23023			
19		HG Bldg 3 Retrofit			
20					
21	21283 - SFGH 24 Hlth	10042424 - 0001 ZSFG	567000	ZSFG Bldg 5 Fire	\$1,021,442
22	Safe Vib GOB S25F /	Bldg 5 Fire Alarm Upgrade	Bldgs,Structℑ	Alarm Upgrade	
23	251664 HGH	- HG Bldg 5 Fire Alarm	prv Proj-Budget		
24	Construction	Upgrade / 23025 Critical			
25		Repairs HG			

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	21283 - SFGH 24 Hlth	10041417 - 0001 HG NPC	567000	HG NPC 4	\$1,483,382
4	Safe Vib GOB S25F /	4 Compliance - HG NPC 4	Bldgs,Structℑ	Compliance	
5	251664 HGH	Compliance / 23025	prv Proj-Budget		
6	Construction	Critical Repairs HG			
7					
8	21283 - SFGH 24 Hlth	10042425 - 0001 ZSFG	567000	ZSFG NPC 5	\$500,000
9	Safe Vib GOB S25F /	NPC 5 Compliance - HG	Bldgs,Structℑ	Compliance	
10	251664 HGH	NPC 5 Compliance /	prv Proj-Budget		
11	Construction	23025 Critical Repairs HG			
12					
13	21283 - SFGH 24 Hlth	10009193 - 0009 HG	567000	HG Chiller And	<del>\$9,916,912</del>
14	Safe Vib GOB S25F /	Chiller And Generator -	Bldgs,Structℑ	Generator	<u>\$8,416,912</u>
15	251664 HGH	HG Chiller Replacement /	prv Proj-Budget		
16	Construction	23025 Critical Repairs HG			
17					
18	21283 - SFGH 24 Hlth	10037518 - 0001 HG Bld	567000	HG Bld 5	\$12,495,309
19	Safe Vib GOB S25F /	5 Psychiatric Emerg Svc -	Bldgs,Structℑ	Psychiatric Emerg	
20	251664 HGH	HG Bld 5 Psychiatric	prv Proj-Budget	Svc	
21	Construction	Emerg Svc / 23025 Critical			
22		Repairs HG			
23					
24					
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	21283 - SFGH 24 Hlth	10042440 - 0001 2024	581130 GF-	0.2% Allocation for	\$53,770
4	Safe Vib GOB S25F /	Hth Saf Vib SF GOB	Con-Internal	the Controller's	
5	251664 HGH	Master - 2024 Hth Saf Vib	Audits	Audit Fund	
6	Construction	SF GOB Master / 23027			
7		2024 Hth Saf Vib SF GOB			
8		Master			
9					
10	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	573110 Bond	Cost of Issuance	<del>\$925,000</del>
11	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Issuance Cost-		<u>\$918,218</u>
12	207982 HPC Capital	Master - 2024 Hth Saf Vib	Unamortized		
13	Projects	SF GOB Master / 23027			
14		2024 Hth Saf Vib SF GOB			
15		Master			
16					
17	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	581420 GF-	0.1% Allocation for	<del>\$213,850</del>
18	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Gen-Goboc	General Obligation	<u>\$189,850</u>
19	207982 HPC Capital	Master - 2024 Hth Saf Vib	0.1% Recovery	Bond Oversight	
20	Projects	SF GOB Master / 23027		Committee	
21		2024 Hth Saf Vib SF GOB			
22		Master			
23					
24					
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	573110 Bond	Underwriter's	<del>\$213,850</del>
4	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Issuance Cost-	Discount	<u>\$189,850</u>
5	207982 HPC Capital	Master - 2024 Hth Saf Vib	Unamortized		
6	Projects	SF GOB Master / 23027			
7		2024 Hth Saf Vib SF GOB			
8		Master			
9					
10	15795 - CPXCF 24 Hlth	10042440 - 0001 2024	573110 Bond	Reserve for	\$4,150,000
11	Saf Vib GOB S25F /	Hth Saf Vib SF GOB	Issuance Cost-	Market	
12	207982 HPC Capital	Master - 2024 Hth Saf Vib	Unamortized	Uncertainty	
13	Projects	SF GOB Master / 23027			
14		2024 Hth Saf Vib SF GOB			
15		Master			
16				-	
17	DPH Total Uses				<u>\$149,481,043</u>
18				-	<del>\$149,535,825</del>
19					
20	15795 - CPXCF 24	10041770 - 0015 PW 11th	567000	PW 11th St Safety	\$9,817,742
21	Hlth Saf Vib GOB	St Safety Imprv Proj -	Bldgs,Structℑ	Imprv Proj	
22	S25F / 229840 DPW	Reserve / 14516 PW	prv Proj-Budget		
23	IDC Administration	Streetscape			
24					
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	15795 - CPXCF 24	10038718 - 0002 PW	567000	PW Howard	\$3,570,088
4	HIth Saf Vib GOB	Howard Streetscape	Bldgs,Structℑ	Streetscape	
5	S25F / 229840 DPW	Project - Reserves / 14516	prv Proj-Budget	Project	
6	IDC Administration	PW Streetscape			
7					
8	15795 - CPXCF 24	10040602 - 0002 PW 5th	567000	PW 5th St Safety	\$6,768,292
9	Hlth Saf Vib GOB	St Safety Impr Project -	Bldgs,Structℑ	Impr Project	
10	S25F / 229840 DPW	Reserves / 14516 PW	prv Proj-Budget		
11	IDC Administration	Streetscape			
12					
13	15795 - CPXCF 24	10033346 - 0002 PW Traf	567000	PW Traf Sgnl	\$6,098,901
14	HIth Saf Vib GOB	Sgnl Upgr Cntrct 35 -	Bldgs,Structℑ	Upgr Cntrct 35	
15	S25F / 229840 DPW	Reserves / 23012 PW	prv Proj-Budget		
16	IDC Administration	Curb Ramp Capital			
17					
18	15795 - CPXCF 24	10042419 - 0002 PW Ctrl	567000	PW Ctrl	\$5,950,147
19	HIth Saf Vib GOB	Embarcadero Enhance Pr	Bldgs,Structℑ	Embarcadero	
20	S25F / 229840 DPW	- Reserves / 14516 PW	prv Proj-Budget	Enhance Pr	
21	IDC Administration	Streetscape			
22					
23					
24					
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	15795 - CPXCF 24	10042440 - 0001 2024	581130 GF-	0.2% Allocation for	\$64,410
4	Hlth Saf Vib GOB	Hth Saf Vib SF GOB	Con-Internal	the Controller's	
5	S25F / 229840 DPW	Master - 2024 Hth Saf Vib	Audits	Audit Fund	
6	IDC Administration	SF GOB Master / 23027			
7		2024 Hth Saf Vib SF GOB			
8		Master			
9					
10	15795 - CPXCF 24	10034075 - 0011 PW	567000	PW Harvey Milk	<del>\$24,792,279</del>
11	Hlth Saf Vib GOB	Harvey Milk Plaza -	Bldgs,Structℑ	Plaza	<u>\$894,856</u>
12	S25F / 207950 DPW	Reserve / 23010 PW Prop	prv Proj-Budget		
13	BDC Budgetary	B Harvey Milk			
14					
15	15795 - CPXCF 24	10042440 - 0001 2024	581130 GF-	0.2% Allocation for	<del>\$49,585</del>
16	Hlth Saf Vib GOB	Hth Saf Vib SF GOB	Con-Internal	the Controller's	<u>\$1,790</u>
17	S25F / 207950 DPW	Master - 2024 Hth Saf Vib	Audits	Audit Fund	
18	BDC Budgetary	SF GOB Master / 23027			
19		2024 Hth Saf Vib SF GOB			
20		Master		_	
21	DPW Total Uses				\$ <del>57,111,444</del>
22				_	<u>\$33,166,226</u>
23				_	
24					
25					

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	22973 - MTA SS CAP	10042428 - 0145 MS 11th	567000	MS 11th Street	\$1,090,860
4	GOB 2024 VIB	Street Safety Imprmvnt -	Bldgs,Structℑ	Safety Imprmvnt	
5	S2025F / 207965 SSD	Budget Placeholder /	prv Proj-Budget		
6	Capital	23019 MS CP 10042428			
7		11thStSafeImp			
8					
9	22973 - MTA SS CAP	10040336 - 0103 MS	567000	MS Howard	\$396,676
10	GOB 2024 VIB	Howard Streetscape -	Bldgs,Structℑ	Streetscape	
11	S2025F / 207965 SSD	Budget Placeholder /	prv Proj-Budget		
12	Capital	22567 MS DD 10040336			
13		HowardStScape			
14					
15	22973 - MTA SS CAP	10042427 - 0145 MS 5th	567000	MS 5th Street	\$2,256,097
16	GOB 2024 VIB	Street Streetscape -	Bldgs,Structℑ	Streetscape	
17	S2025F / 207965 SSD	Budget Placeholder /	prv Proj-Budget		
18	Capital	23021 MS CP 10042427			
19		5thStStScape			
20					
21	22973 - MTA SS CAP	10032901 - 0145 MS	567000	MS Contract 35	\$6,098,901
22	GOB 2024 VIB	Contract 35 Traffic Signal	Bldgs,Structℑ	Traffic Signal	
23	S2025F / 207965 SSD	- Budget Placeholder /	prv Proj-Budget		
24	Capital	21375 MS-10032901			
25		Traffic Signal CP			

1	Fund /	Project & Activity /	Account	Description	Amount
2	Department ID	Authority			
3	22973 - MTA SS CAP	10038479 - 0103 MS Ctrl	567000	MS Ctrl	\$1,487,537
4	GOB 2024 VIB	Embarcadero Enhance Pr	Bldgs,Structℑ	Embarcadero	
5	S2025F / 207965 SSD	- Budget Placeholder /	prv Proj-Budget	Enhance Pr	
6	Capital	22099 MS DD 10038479			
7		Ctrl Embarcadero			
8					
9	22973 - MTA SS CAP	10042440 - 0001 2024	581130 GF-	0.2% Allocation for	\$22,660
10	GOB 2024 VIB	Hth Saf Vib SF GOB	Con-Internal	the Controller's	
11	S2025F / 207965 SSD	Master - 2024 Hth Saf Vib	Audits	Audit Fund	
12	Capital	SF GOB Master / 23027			
13		2024 Hth Saf Vib SF GOB			
14		Master			
15					
16	MTA Total Uses				\$11,352,731
17					
18					
19	Total USES Appropriat	ion			<del>\$218,000,000</del>
20					<u>\$194,000,000</u>
21					
22	Section 3: The total u	ises of funding outlined a	bove of <del>\$218,00</del>	<del>)0,000</del>	<u>)00</u> for Healthy,
23	Safe, and Vibrant SF	GO Bonds Series 2025	F is placed on (	Controller's Reser	ve pending the
24	receipt of actual proce	eeds from issuance of th	ese General Ob	ligation Bonds.	
25					

Section 4: The Controller is authorized to record transfers between funds and adjust the
 accounting treatment of sources and uses appropriated in this ordinance as necessary to
 conform to Generally Accepted Accounting Principles and other laws.

4		
5	APPROVED AS TO FORM:	FUNDS AVAILABLE
6	DAVID CHIU, City Attorney	GREG WAGNER, Controller
7	By: <u>/s/</u>	By: <u>/s/</u>
8	BRAD RUSSI Deputy City Attorney	CHIAYU MA Deputy Controller
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Items 8-10	Department:
Files 25-0349, 25-0351, 25-0352	Office of Public Finance, Public Works, Municipal
	Transportation Agency, Department of Public Health

#### EXECUTIVE SUMMARY

#### Legislative Objectives

- The proposed resolutions provide for the (1) issuance of \$390 million of 2024 Healthy, Safe and Vibrant San Francisco General Obligation Bonds, and (2) authorize the first sale of those bonds, up to \$218 million (Series 2025F).
- The proposed ordinance would appropriate \$218 million of bond proceeds to the Department of Public Health, Department of Public Works, and the Municipal Transportation Agency for capital projects.

#### Key Points

- In November 2024, San Francisco voters approved Proposition B, the 2024 Healthy, Safe and Vibrant San Francisco General Obligation Bond. Proposition B authorizes the City to issue up to \$390 million in general obligation bonds
- DPH is using bond proceeds to fund a seismic retrofit and renovation of the Chinatown Public Health Center, the relocation of the City Clinic to a new building, and critical repairs and renovations at the General Hospital and Laguna Honda Hospital. DPW and MTA are using bond proceeds to fund street safety and streetscape improvements on four street corridors and improve traffic signals at 17 intersections citywide. DPW is also using bond proceeds to fund the renovation of Harvey Milk Plaza.
- The administration will request a reduction in the bond sale resolution and appropriation from \$218 million to \$194 million to reflect delays in starting the Harvey Milk Plaza project.

#### Fiscal Impact

- The Office of Public Finance estimates that the proposed debt would result in an average annual debt service cost of \$15.2 million. Over the anticipated 20-year life of the bonds, the total debt service is estimated at \$304.6 million.
- Bonds are repaid by special property taxes. The proposed transactions comply with the City's debt limit policy and property tax rate policy, which limits property taxes for general obligation bond debt to no more than \$0.1201 per \$100 of assessed value.

#### Recommendation

• Approve the proposed resolutions and ordinance.

#### MANDATE STATEMENT

City Charter Section 9.106 states that the Board of Supervisors approves the issuance of general obligation bonds. Section 9.106 also limits outstanding general obligation bond indebtedness to three percent of the assessed value of all taxable real and personal property located within the City.

City Charter Section 9.105 states that amendments to the Annual Appropriation Ordinance are subject to Board of Supervisors approval by ordinance after the Controller certifies the availability of funds.

City Charter Section 9.118(b) states that any contract entered into by a department, board or commission that (1) has a term of more than ten years, (2) requires expenditures of \$10 million or more, or (3) any modification of such contracts of more than \$500,000 is subject to Board of Supervisors approval.

#### BACKGROUND

In November 2024, San Francisco voters approved Proposition B, the 2024 Healthy, Safe and Vibrant San Francisco General Obligation Bond. Proposition B authorizes the City to issue up to \$390 million in general obligation bonds for the following uses:

- \$99.1 million for community health centers,
- \$66 million for General Hospital and Laguna Honda Hospital repair projects,
- \$40 million for seismic upgrades at General Hospital,
- \$63.9 million for street safety improvements,
- \$71 million for public space improvements, and
- \$50 million for homeless shelters.

According to the Office of Public Finance, the proposed first bond sale of up to \$218 million of the total \$390 million is expected to occur in August 2025 upon Board of Supervisors approval of the bond issuance (File 25-0352).

#### DETAILS OF PROPOSED LEGISLATION

File 25-0351: The proposed resolution would:

- 1. Provide for the issuance of not-to-exceed \$390 million aggregate principal amount of 2024 Healthy, Safe and Vibrant San Francisco General Obligation Bonds,
- 2. Authorize the issuance and sale of the bonds,
- 3. Provide for the levy of a property tax to pay the principal and interest,
- 4. Provide for the appointment of depositories and other agents for the bonds,
- 5. Provide for the establishment of accounts related to the bonds,

- 6. Reaffirm findings under the California Environmental Quality Act (CEQA), the CEQA Guidelines and Administrative Code, Chapter 31 previously adopted by the Board of Supervisors related to the projects,
- Find that the proposed project is in conformity with the priority policies of Planning Code, Section 101.1 and with the General Plan consistency requirement of Charter, Section 4.105, and Administrative Code, Section 2A.53,
- 8. Ratify certain actions previously taken; and
- 9. Grant general authority to City officials to take necessary actions related to the issuance and sale of the bonds.

File 25-0352: The proposed resolution would:

- 1. Authorize the sale of not-to-exceed \$218 million aggregate principal amount of 2024 Healthy, Safe and Vibrant San Francisco General Obligation Bonds (Series 2025F),
- 2. Prescribe the form and terms of the bond,
- 3. Provide for the appointment of depositories and other agents for the bonds,
- 4. Provide for the establishment of accounts related to the bonds,
- 5. Provide for the manner of sale of the bonds by competitive or negotiated sale or private placement,
- 6. Approve the forms of Official Notice of Sale and Notice of Intention to Sell Bonds,
- 7. Direct the publication of the Notice of Intention to Sell Bonds,
- 8. Approve the form of the Bond Purchase Contract,
- 9. Approve the form of the Preliminary Official Statement and the execution of the Official Statement relating to the sale of the bonds,
- 10. Approve the form of the Continuing Disclosure Certificate,
- 11. Authorize and approve modifications to documents,
- 12. Ratify certain actions previously taken, and
- 13. Grant authority to City officials to take necessary actions for the authorization, issuance, sale, and delivery of the bonds.

**File 25-0349**: The proposed ordinance would appropriate \$218 million of the Series 2025F Healthy, Safe, and Vibrant San Francisco General Obligation Bond proceeds to the Department of Public Health (DPH), Department of Public Works (DPW), and the Municipal Transportation Agency (MTA) for upgrades, improvement, and expansion of public health facilities, pedestrian and street safety improvements, enhancement of streetscapes and public space improvements. The \$218 million appropriation would be placed on Controller's Reserve pending receipt of bond funds.

#### Amendments to Proposed Bond Sale & Appropriation

The Controller's Office will propose amendments to the bond sale resolution and appropriation to (1) reallocate \$1.5 million of the project fund appropriation from the ZSFG Chiller and Cooler Tower project to ZSFG Building 3 Retrofit project, and (2) reduce the allocation of \$24,792,279 for the Harvey Milk Plaza project to \$894,856, reducing the bond sale amount from \$218 million to \$194 million.

#### **Bond Characteristics**

The proposed resolutions authorize the Director of Public Finance (or Controller or their designee) to determine the sale date, interest rates, principal amount, and maturity dates of the bonds, subject to the following conditions: (1) the true interest cost shall not exceed 12 percent; and (2) the bonds have a maximum maturity date no later than 30 years after the date of issuance.

The proposed bonds will be structured as either tax-exempt and/or taxable depending on eligibility of project expenditures for tax exemption and/or market conditions.

Finally, the Office of Public Finance intends to pursue a competitive sale of the proposed bonds. However, a negotiated sale may be pursued if the bond structure or market conditions make a negotiated sale preferable. For that reason, the proposed resolution includes a form bond purchase contract.

#### Proposed Sources and Uses of Bond Funds

Exhibit 1 below summarizes the anticipated sources and uses of the proposed bond proceeds. The appropriation ordinance provides spending authority for the bond proceeds and transaction costs; it is not controlled at the project level, which is shown in the table below for context.

Exhibit 1 below reflects the amendments proposed by the Controller's office noted above.

Estimated Sources	Total
Par Amount	\$189,850,000
Reserve for Market Uncertainty	4,150,000
Total Sources	\$194,000,000
Estimated Uses	
Public Health (DPH)	
Chinatown Public Health Center Retrofit & Renovation	\$70,509,241
City Clinic Relocation	27,767,353
ZSFG Building 3 Retrofit	2,967,703
LHH NPC <sup>1</sup> Sewage Containment	2,236,263 <sup>2</sup>
LHH Pot Washer	2,677,566
LHH HVAC Replacements	1,274,323
LHH Kitchen Floor Replacement	12,396,139
ZSFG Building 5 Fire Alarm Replacements - Phase 3	1,021,442
ZSFG NPC 4 Compliance	1,483,382
ZSFG NPC 5 Compliance	500,000
ZSFG Chiller & Cooling Tower Replacements	8,416,912
ZSFG Psychiatric Emergency Services (PES)	12,495,309
Pedestrian & Roadway Improvements (DPW, MTA)	
11th Street Safety Improvement Project (DPW)	9,817,742
Howard Streetscape (DPW)	3,570,088
5th Street Streetscape (DPW)	6,768,292
Traffic Signal Modifications (DPW)	6,098,901
Central Embarcadero (DPW)	5,950,147
11th Street Safety Improvement Project (MTA)	1,090,860
Howard Streetscape (MTA)	396,676
5th Street Streetscape (MTA)	2,256,097
Traffic Signal Modifications (MTA)	6,098,901
Central Embarcadero (MTA)	1,487,537
Public Spaces (DPW)	
Harvey Milk Plaza	894,856
Subtotal, Bond Proceeds for Projects	\$188,175,730
CON Audit	376,352
Oversight Committee	189,850
Cost of Issuance	918,218
Underwriters Discount	189,850
Reserve for Market Uncertainty	4,150,000
Total Uses	\$194,000,000

#### Exhibit 1: Proposed Sources and Uses of Series 2025F Bond Proceeds

Source: Appropriation Ordinance (File 25-0349), Office of Public Finance, DPW, DPH, and SFMTA <sup>a</sup> Costs of issuance include bond counsel, auditor, regulator, and other costs.

<sup>b</sup> Underwriters discount is the difference in the price paid to the issuer and the prices at which the bonds are initially offered to investors.

#### **Bond Projects**

As shown in Exhibit 1 above, DPH, DPW and MTA are requesting \$188,175,730 in the first bond issuance to fund projects in the following bond categories: public health, pedestrian and roadway safety, and public spaces, which are described below. Further details about all the bond projects are included as an attachment to this report. Non-construction contracts that exceed \$10 million or ten years will be subject to Board of Supervisors approval. According to the Office of Public Finance, if any projects are not ready to move forward for implementation, the bond issuance will be sized down accordingly before sale.

#### <u>Public Health</u>

The first bond issuance would fund a total of \$143,745,633 in public health projects. DPH intends to use these bond proceeds to fund a seismic retrofit and renovation of the Chinatown Public Health Center, as well as the relocation of the City Clinic<sup>3</sup> to a new building<sup>4</sup>. In addition, DPH plans to fund critical repairs and renovations at the Zuckerberg San Francisco General Hospital (ZSFG) and Laguna Honda Hospital (LHH), including a seismic retrofit of ZSFG Building 3 and multiple infrastructure projects (e.g., LHH kitchen floor replacement and sewage containment, ZSFG fire alarm system replacement in Building 5) to ensure the hospitals remain compliant with federal and state regulations.

#### Pedestrian & Roadway Improvements

The first bond issuance would fund a total of \$43,535,241 in pedestrian and roadway improvement projects. DPW and MTA intends to use these bond proceeds to fund street safety and streetscape improvements on 11<sup>th</sup> Street between Market and Bryant Street, Howard Street between 4<sup>th</sup> and 11<sup>th</sup> Streets, 5<sup>th</sup> Street between Market and Townsend Streets, and Embarcadero between Folsom and Brannan Streets. In addition, DPW and MTA plan to fund traffic signal improvements at 17 intersections citywide.

<sup>&</sup>lt;sup>1</sup> NPC stands for Non-Structural Performance Category which measures the probable seismic performance of building contents (such as pipes, sewage, water, electrical systems), equipment, and systems critical to patient care.

<sup>&</sup>lt;sup>2</sup> The NPC sewage containment project amount is \$247,925. According to DPH, the contingency amount of \$1,988,338 was consolidated with this project because the City's financial system was not set up to hold contingency; these funds will be re-allocated to other projects once received but will used for the Public Health Critical Repairs & Renovations projects as needed.

<sup>&</sup>lt;sup>3</sup> City Clinic provides sexual health services and resources to residents

<sup>&</sup>lt;sup>4</sup> According to DPH, a site has not been identified yet. DPH is currently reviewing sites with the Real Estate Division, and a timeline is unclear. DPH states if one of the sites under consideration now moves forward, the department would introduce legislation to the Board in approximately October 2025.

#### Public Spaces

The first bond issuance would fund a total of \$894,856 in public spaces projects. DPW intends to use these bond proceeds to fund the renovation of Harvey Milk Plaza, which includes street improvements, public enhancements such as landscaping and lighting, and accessibility improvements to ensure ADA compliance. The original plan for the bond sale was to include \$24,792,279 for this project, however the project is behind schedule and only \$894,856 is being requested. As of this writing, DPW could explain why the project was behind schedule.

#### **Bond Accountability Report Waived**

The proposed bond resolution waives the deadline for submission of the Bond Accountability reports under Admin Code Section 2.71(a) and 2.71(b), which states that such reports should be submitted to the Board of Supervisors 60 days prior to the approval of the relevant bond appropriation and/or sale. Bond Accountability reports include details of the projects proposed to be funded with new bond sales, as well as spending on previously approved bond sales.

However, the departments have submitted a draft of the Bond Accountability report to the Office of Public Finance on May 2, 2025 prior to the May 14, 2025 Budget & Finance Committee meeting.

#### **FISCAL IMPACT**

#### Annual Debt Service

Based on an estimated true interest rate of 5.12 percent, the Office of Public Finance estimates that the proposed general obligation bond debt would result in an average annual debt service cost of approximately \$15.2 million, paid for by special property taxes. Over the anticipated 20-year life of the bonds, the total debt service is estimated at \$304.6 million. The estimated debt service is comprised of approximately \$114.8 million in interest payments and \$189.8 of principal repayments.

#### **Debt Limit**

The proposed bond sale complies with the City's debt limit policy. Section 9.106 of the City Charter limits the amount of GO bonds the City can have outstanding at any given time to three percent of the total assessed value of property in San Francisco. The City's general obligation debt limit for FY 2024-25 is approximately \$10.54 billion, based on a total assessed valuation of approximately \$351.3 billion.

According to the Controller's Office of Public Finance, as of April 1, 2025, the City had outstanding general obligation bond debt of approximately \$2.8 billion, which equals approximately 0.8 percent of the City's assessed valuation. If the Board of Supervisors approves the proposed bonds, the debt ratio would increase to 0.86 percent, which is under the three percent debt limit.

If all of the City's voter-authorized and unissued general obligation bonds were issued, the total debt burden would be 1.19 percent of the net assessed value of property in the City.

#### **Property Tax Rates**

General obligation bond debt service is paid for through an increase in the annual Property Tax rate. According to the Controller's Office of Public Finance, if the Board of Supervisors approves the issuance of the bonds, the total increase in the Property Tax rate is estimated to average \$0.00485 per \$100 of assessed value over the anticipated 20-year term of the bonds. The owner of a residence with an assessed value of \$600,000, assuming a homeowner's exemption of \$7,000, would pay average additional property taxes to the City of approximately \$25.71 per year if the anticipated amount of \$194,000,000 of bonds are sold.

#### **Capital Plan**

The Capital Planning Committee approved a financial constraint regarding the City's planned use of general obligation bonds such that debt service on approved and issued general obligation bonds would not increase property owners' long-term property tax rates above FY 2005-06 levels, or \$0.1201 per \$100 of assessed value. The FY 2024-25 property tax rate, including debt service on the proposed bonds, is \$0.1060 per \$100 of assessed value, which is below that constraint. The Board of Supervisors approved the FY 2024-25 property tax rate in September 2024 (File 24-0851)

RECOMMENDATION

Approve the proposed resolutions and ordinance.

Project	Description	Estimated Project Completion Date	Proposed Series 2025F GO Bond Amount	Total Estimated Project Budget	
Public Health (DPH)					
Chinatown Public Health Center Retrofit & Renovation	Seismically retrofit and renovate the Chinatown Public Health Center, adding primary care, behavioral health care, and dental care capacity. The renovation will also co-locate Chinatown Child Development Center from their current leased site into the newly renovated center	November 2027	\$70,509,241	\$76,100,000	
City Clinic	Relocation of City Clinic. Funds will be used to purchase and modify a site for City Clinic's use, providing a larger lab space, greater privacy in patient care areas, and improved accessibility. A new site is not yet identified.	Timeline undetermined until a site is identified	\$27,767,353	\$28,000,000	
ZSFG Building 3 Retrofit	Seismic bracing of Building 3, renovation of Anatomic Pathology, and the renovation of upper floors for hospital administrative and provider use.	May 2028	\$2,967,703	\$40,000,000	
LHH HVAC Replacements	Commission of study to evaluate salt air damage (corrosion) and overworking of the HVAC units serving LHH. Replacement of HVAC packaged units would follow, with most critical units being replaced first.	November 2028	\$1,274,323	\$10,600,000	
LHH Kitchen Floor Replacement	Replace the kitchen floor to address breaking floor tiles and to correct faulty drains. The floor replacement will be a contiguous, liquid applied thermal shock resistant system. A temporary kitchen will also be constructed to continue food production during construction	April 2026	\$12,396,139	\$16,949,720	

Project	Description	Estimated Project Completion Date	Proposed Series 2025F GO Bond Amount	Total Estimated Project Budget
LHH NPC Sewage Containment	Install a sewage system capable of containing 72 hours' worth of waste during an emergency where the existing sewage system is unusable. This work is a Department of Health Care Access and Information (HCAI) regulatory requirement.	October 2028	\$2,236,263	\$6,400,000
LHH Pot Washer	Replace the kitchen pot washer; it has reached end of life and has recurring maintenance issues.	August 2026	\$2,677,566	\$2,854,695
ZSFG Building Fire Alarm System Replacement	Replace aging and failing fire alarm system with a new fire alarm system throughout building 5.	December 2028	\$1,021,442	\$8,500,000
ZSFG NPC 4 Compliance	Demolish selective walls within ZSFG's service building to enable the anchoring of equipment to achieve an NPC rating of 4.	July 2026	\$1,483,382	\$2,000,000
ZSFG NPC 5 Compliance	Fund DPW services to produce a report documenting ZSFG water and sewer storage capacity for emergency services and required changes to water and sewage capacity	July 2026	\$500,000	\$500,000
Psychiatric Emergency Services (PES) Renovation	Relocation and expansion of the Psychiatric Emergency Services (PES) unit within Building 5 to accommodate an increasing census.	August 2026	\$12,495,309	\$32,300,000
ZSFG Chiller & Cooling Tower	Replacement of a chiller and cooling towers that failed in 2023	December 2028	\$8,416,912	\$67,647,094

#### SAN FRANCISCO BOARD OF SUPERVISORS

Project	Description	Estimated Project Completion Date	Proposed Series 2025F GO Bond Amount	Total Estimated Project Budget	
Pedestrian & Roadway Improvements (DPW and MTA)					
11th Street Safety Improvement Project	Pedestrian, bicycle, and traffic safety improvements, including safety/accessibility upgrades (e.g., parking protected bike lanes, bulbouts), sidewalk improvements, daylighting, landscaping, water/sewer utilities upgrades, pavement base repair, among other work.	Fall 2027	\$10,908,602	\$17,000,000	
Howard Streetscape	Safety, accessibility and infrastructure upgrades, including raised crosswalks, protected two-way bike lanes, curb ramps, sidewalk widening and repairs, utility and pavement work, among other upgrades.	Summer 2027	\$3,966,764	\$48,744,000	
5th Street Streetscape	Safety, accessibility and infrastructure upgrades, including raised crosswalks, protected bikeways, transit boarding islands, and signal timing adjustments	Summer 2027	\$9,024,389	\$14,000,000	
Contract 35 Signal Mod	Traffic signal improvements for 17 intersections based on collision analysis and operational review	Fall 2027	\$12,197,802	\$20,300,000	
Central Embarcadero	Safety and accessibility upgrades, including protected bikeways, pedestrian enhancements, and public space upgrades.	Summer 2027	\$7,437,684	\$11,500,000	
Public Spaces (DPW)					
Harvey Milk Plaza	Enhancement of Harvey Milk Plaza, including accessibility improvements to ensure ADA compliance, memorial/cultural installations, landscaping, lighting, native plantings.	Summer 2028	\$894,856	\$27,100,000	

Sources: DPH, DPW, MTA, OPF

SAN FRANCISCO BOARD OF SUPERVISORS



General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024)

**<u>Request for Approval</u>** Authorizing Resolution 1st Issuance Sale Resolution Supplemental Appropriation

Budget and Finance Committee May 14, 2025



Isabel Ochoa, Department of Public Health Bruce Robertson, Department of Public Works Vishal Trivedi, Controller's Office of Public Finance (OPF) General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024)

# **Action Items**

- File No. 250351 Resolution authorizing the issuance of a not to exceed \$390,000,000 aggregate principal amount of City and County of San Francisco General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024)
- File No. 250352 Resolution authorizing the sale of the first issuance of General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024), Series 2025F, not to exceed \$218,000,000
- File No. 250349 Ordinance appropriating a total of \$218,000,000 of General Obligation (GO) bond proceeds from Series 2025F Healthy, Safe and Vibrant SF GO Bonds to DPH, DPW, MTA for healthcare, transportation, pedestrian and street improvements

# General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024), First Issuance

Project	Amount to be Issued		
Chinatown Public Health Center	\$70,509,241		
City Clinic	\$27,767,353		
ZSFG Building 3	\$2,967,703*		
ZSFG & LHH Critical Repairs & Renovations	\$42,501,336*		
11 <sup>th</sup> St Safety Improvements	\$10,908,602		
Howard Streetscape	\$3,966,764		
5 <sup>th</sup> St Streetscape	\$9,024,389		
Contract 35 Signal Modifications	\$12,197,802		
Central Embarcadero	\$7,437,684		
Harvey Milk Plaza	\$24,792,279**		
Bond Proceeds for Projects:	\$212,073,153		

\* Totals reflect proposed \$1,500,000 swap of project funds

\*\* To be revised

# Public Health Projects

## Isabel Ochoa DPH

## **Public Health Bond History**



City & County of San Francisco **Department of Public Health** 



This work included modernizing hospital facilities and expanding capacity

.

- modernization and seismic strengthening of SFDPH clinics and health centers, renovating CMHC & MHHC, and building a new SEHC
- The 2016 bond also helped fund the ٠ construction of Maria X Martinez Health **Resource Center**
- Treasure Island Residential Step-Down Facility is at 100% CD, and will add 84 new beds to the behavioral health continuum of care
- modernizing SFDPH's network of clinics
- This bond will also continue to ٠ increase seismically safe square footage at ZSFG, adding 65,000 sq. ft.

# **Equity & Resilience**





# Majority of patients served at CPHC & City Clinic are people of color

Improving facilities & services, including improving seismic safety, ensures equitable access to quality care for the many populations we serve

#### Majority of resident care at LHH is funded by Medi-Cal & Medicare

Being a Medi-Cal & Medicare patient should not mean compromising on quality

#### Improved building systems will mitigate effects of climate change on patients & staff

Protecting vulnerable patients from heat waves and poor air quality will improve health outcomes and ensure continued regulatory compliance

#### Bond will fund seismic improvements for multiple SFDPH buildings

Increasing the safety of patients and staff and safeguarding the continuity of services during an earthquake will build a more resilient system of care



## Chinatown Public Health Center Retrofit & Renovation



- Renovation will include a seismic retrofit of the SHR4 clinic and modernization of building systems, including making Chinatown Public Health Center SFDPH's first fully electric building
- Capacity will expand with the addition of 3 primary care exam rooms, 3 primary care consult rooms, 1 behavioral health consultation room, and 1 dental operatory
- Project will co-locate Chinatown Child Development Center within the renovated Chinatown Public Health Center, improving access and reducing SFDPH's portfolio of leased space



Total Bond Budget:	\$71,100,000
Amount to be issued:	\$71,100,000
Amount Spent To-Date:	\$4,375,182



# **City Clinic Relocation**



- City Clinic will relocate into a new building, presenting a great opportunity to find a site better suited to the needs of the clinic
- New site will provide a larger, safer, more efficient lab, increased privacy in exam and consultation rooms, and greater accessibility
- More modern building systems will increase reliability of services by reducing unplanned closures City Clinic endures when building system failures make the clinic unfit for patient care
- Seismic safety will be a key priority in site selection



Total Bond Budget:	\$28,000,000
Amount to be Issued:	\$28,000,000
Amount Spent To-Date:	\$0



# **ZSFG Building 3 Retrofit**



- Project will seismically retrofit Building 3, adding 65,000 seismically safe sq. ft. to the ZSFG campus
- Additional safe square footage will allow ZSFG to relocate hospital staff from seismically vulnerable space, helping ensure continuity of operations in the aftermath of an earthquake



Total Bond Budget:	\$40,000,000
Amount to be Issued:	\$3,000,000
Amount Spent To-Date:	\$0



### **Prioritization of Critical Repairs & Renovations**



City & County of San Francisco Department of Public Health



#### **Patient Safety Is Top Priority**

For example, ensuring hospitals can maintain safe temperatures for vulnerable patients and residents

For example, ensuring that fire life safety systems are functional and reliable

#### **Regulatory Compliance is Non-Negotiable**

For example, ensuring compliance with ever-changing regulatory requirements For example, ensuring that regulatory concerns noted during LHH re-certification are addressed before they are cited



### **ZSFG & LHH Critical Repairs & Renovations**



Project	Total Bond Budget	Total to be Issued*	<b>Expected Completion</b>
LHH NPC Sewage Containment	\$5.6M	\$0.25M	Oct 2028
LHH HVAC Replacements	\$10.6M	\$1.25M	Nov 2028
LHH Kitchen Floor	\$12.5M	\$12.5M	Apr 2026
LHH Pot Washer	\$2.7M	\$2.7M	Aug 2026
ZSFG Building 5 Fire Alarm Upgrade	\$8M	\$1M	Dec 2028
ZSFG NPC	\$2M	\$2M	Jul 2026
ZSFG Chiller & Cooling Tower	\$10M	\$8.5M	Dec 2028
ZSFG Psychiatric Emergency Services (PES)	\$12.6M	\$12.6M	Aug 2026
Contingency	<i>\$2M</i>	<i>\$2M</i>	

# **Challenges & Opportunities**



- High volume of projects at ZSFG and LHH means sequencing based on importance and operational impacts will be key
- City Clinic project will be a relocation, meaning the search and negotiation for a new site adds uncertainty to the schedule
- There is a possibility that the Critical Repairs budget would be reprioritized if new projects pose higher safety and regulatory concerns
- Seismic bracing on Broadway St under CPHC during the renovation will impact the neighborhood

- CPHC renovation will not only expand CPHC capacity, but also allow Chinatown Child Development Center to co-locate, eliminating an SFDPH lease
- Relocating City Clinic is an opportunity to find a site better suited for the clinic rather than working within the constrains of their existing site
- There is a desperate department-wide need for seismically safe space, and this bond will add 95,982 seismically safe square feet
- Critical repairs funding will ensure continued operations and compliance at the hospitals by allowing key safety and compliance projects to finally move forward

Street Safety Improvements

# (Public Works & MTA)

**Bruce Robertson Public Works** 

## **Street Safety Improvements (Public Works & MTA)**

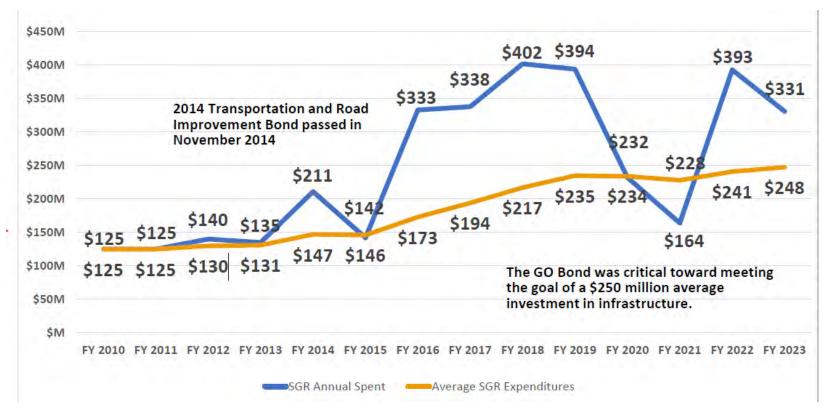


## Street Safety Improvements (Public Works & MTA)

The City prioritizes investing in critical infrastructure and safety improvements for our transit, walking and biking networks so San Franciscans can choose these options first.



### **Street Safety Improvements (Public Works & MTA)** Background: 2014 Transportation Bond



The City GO Bond Program is a critical source for investment in infrastructure improvements. The **2014 Transportation and Road Improvement GO Bond** had a significant impact in keeping the transportation system in a State of Good Repair.

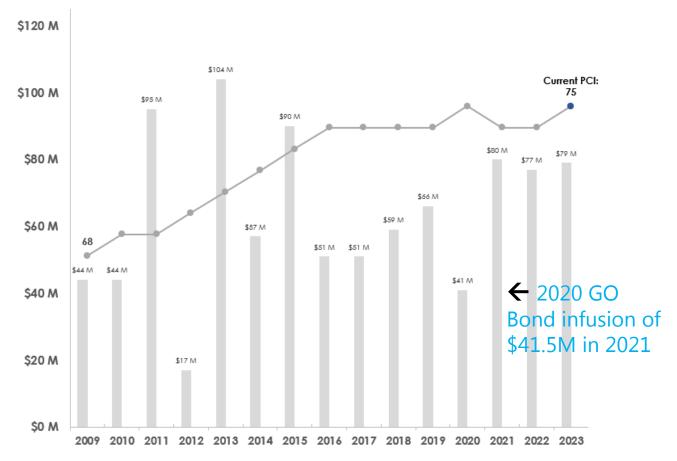
### **Street Safety Improvements (Public Works & MTA)** Background: 2014 Transportation Bond

Issued: Spent:	June 2015 97.2%	
2 <sup>nd</sup> Issu	ance: \$174.4 M	
Issued: Spent:	February 2018 96.4%	
3 <sup>rd</sup> Issua	ance: \$135.8 M	
	February 2020	
Issued: Spent:	87.0%	
Spent:	87.0% ance: \$122.8 M	

Our investment in project delivery resulted in successful delivery of the 2014 Transportation and Road Improvement GO Bond Program.

- All funds were issued and appropriated within 7 years.
- Most major MTA projects completed within 10 years, with Better Market Street, Phase
  - 1, completed and BART canopies in construction.
- 89% funds expended or encumbered.

### **Street Safety Improvements (Public Works & MTA)** Background: 2020 Health and Recovery Bond



Similarly, the Right-of-Way Repair component of the **2020 Health and Recovery GO Bond** had a significant impact in maintaining the City's Pavement Condition Index (PCI) at 75 and addressing critical infrastructure improvements in curb ramps, street structures and plazas.

### **Street Safety Improvements (Public Works & MTA)** Background: 2020 Health and Recovery Bond

\$41.5 M was issued in August 2021 to fund the Right-of-Way Repair component of the 2020 Health and Recovery GO Bond

Total Bond Amount: \$41,500,000			Budget Detail Actuals Encumbrance		ng Balance I, Audit, GOBOC fees		Bond COI, A	udit, GOBOC fees \$0.30M
				Actuals 19,800,183				Encumbrance \$448,802
\$0.00M	\$5.00M	\$10.00M	\$15.00M	\$20.00M	\$25.00M	\$30.00M	\$35.00M	Remaining Balance \$951,016 \$40.00M

- 96% of funds spent down within 3 years of issuance
- Two of the three major subprograms have already exceeded performance measure goals

### **Street Safety Improvements (Public Works & MTA)** Projects: 2024 Healthy, Safe and Vibrant SF

In November 2024, the Healthy, Safe and Vibrant San Francisco Bond received sufficient voter support for *\$390 M* in bond funds toward capital improvements. *\$63.9 M* is reserved for street safety improvements.

All projects are located on the San Francisco High Injury Network<sup>1</sup> and all but one are in Historically Disadvantaged Neighborhoods<sup>2</sup>.

<sup>1</sup> San Francisco Vision Zero High Injury Network (<u>2022 data</u>)
 <sup>2</sup> Metropolitan Transportation Commission <u>Plan Bay Area 2050 tract information</u>

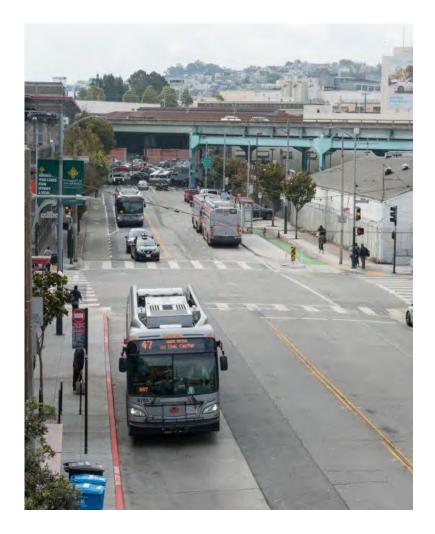
## **Street Safety Improvements (Public Works & MTA)** Projects: 2024 Healthy, Safe and Vibrant SF

Project	To	al Project Cost	2024 Bond	(	Other Funding
11th Street Safety Improvement Project	\$	17,000,000	\$ 11,000,000	\$	6,000,000
Howard Streetscape	\$	48,744,000	\$ 4,000,000	\$	44,744,000
5th Street Streetscape	\$	14,000,000	\$ 9,100,000	\$	4,900,000
Contract 35 Signal Mod	\$	20,300,000	\$ 12,300,000	\$	8,000,000
Central Embarcadero	\$	11,500,000	\$ 7,500,000	\$	4,000,000
Mission Street Pavement Renovation <sup>1</sup>	\$	25,000,000	\$ 20,000,000	\$	5,000,000
Total	\$	137,244,000	\$ <b>63,900,000</b> <sup>2</sup>	\$	73,344,000

<sup>1</sup> Mission Street will be funded by a future issuance

<sup>2</sup> \$364,759 of the 2025F (1<sup>st</sup>) issuance Street Safety component will support cost of issuance, CON audit fees and GOBOC oversight

### **Street Safety Improvements (Public Works & MTA)** Projects: 11th Street Safety Improvement Project



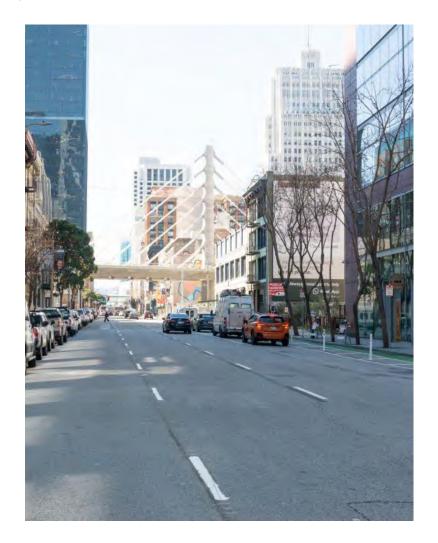
#### Location: 11th Street from Market to Bryant streets

**Preliminary Schedule** 

Planning/Design Construction

In Progress – Winter 2026 Summer 2027 – Fall 2028

### **Street Safety Improvements (Public Works & MTA)** Projects: Howard Streetscape

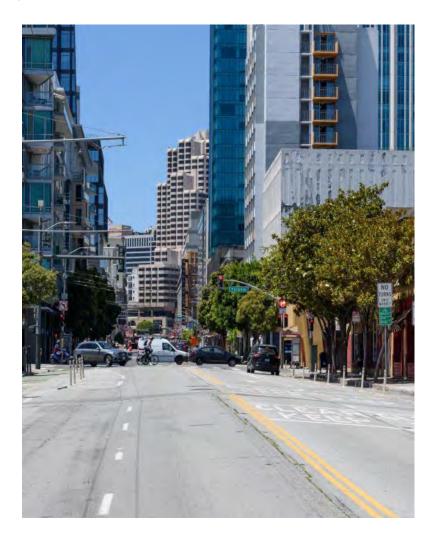


# Location: *Howard Street from 4<sup>th</sup>* to 11th streets

Preliminary Schedule Planning/Design Construction

In Progress – Winter 2025 Winter 2026 – Spring 2030

### **Street Safety Improvements (Public Works & MTA)** Projects: 5th Street Streetscape



#### Location: 5<sup>th</sup> Street from Market to Townsend streets

Preliminary Schedule Planning/Design Construction

In Progress – Fall 2025

Spring 2026 – Summer 2027

### **Street Safety Improvements (Public Works & MTA)** Projects: Contract 35 Signal Mod



#### Location: Various Locations

Preliminary Schedule Planning/Design Construction

In Progress – Winter 2025 Spring 2026 – Fall 2027

### **Street Safety Improvements (Public Works & MTA)** Projects: Central Embarcadero



# Location: *The Embarcadero from Folsom to Brannan streets*

Preliminary Schedule Planning/Design Construction

In Progress – Fall 2025

Spring 2026 – Summer 2027

### **Street Safety Improvements (Public Works & MTA)** Challenges & Opportunities

- Seek flexibility around unforeseen circumstances, typically in relation to excavation, infrastructure conflicts or rising costs due to tariffs
- Minimize impact and disruption to businesses, communities and existing transit network due to long project durations
- Coordinate among many departments and stakeholders with competing priorities
- Implement complex projects with numerous restricted funding sources

- Address critical and urgent safety and transit network improvements in High Injury Network and Historically Disadvantaged Neighborhoods
- Local infusion of funds will guarantee timely use of leveraged Federal and State funding sources
- Boost economic recovery and revitalization efforts in areas connected by major corridors and commonly traversed by the public
- Improve climate resilience through design efficiencies, green infrastructure and promoting modes of active transportation

# **Public Realm**

# (Public Works)

**Bruce Robertson Public Works** 

# Public Realm (Public Works, MTA, REC)

The City prioritizes deferred maintenance projects closely tied to transit and recreational spaces to revitalize economic activity and enhance the visitor experience.



### **Public Realm (Public Works, MTA, REC)** Projects: 2024 Healthy, Safe and Vibrant SF

In November 2024, the Healthy, Safe and Vibrant San Francisco Bond reserved *\$71 M* for Public Realm investments.

\$25 M is recommended for renovation of Harvey Milk Plaza and the remaining funds will go to various other projects, to be finalized by the City's Capital Planning Committee.

Project	To	al Project Cost	2024 Bond	Other Funding
Harvey Milk Plaza	\$	39,900,000	\$ 25,000,000	\$ 14,900,000
TBD			\$ 46,000,000	
Total	\$	39,900,000	\$ 71,000,000	\$ 14,900,000

### Public Realm (Public Works, MTA, REC) Harvey Milk Plaza



Location: 400 Castro St.

Preliminary Schedule Planning/Design Construction

In Progress – Summer 2026 Winter 2027 – Fall 2028



# Proposed Amendments

### Vishal Trivedi OPF

### Series 2025F – Proposed Amendments

#### 1) DPH Appropriation Amendment

Reallocate \$1.5M from ZSFG Chiller and Generator to ZSFG Building 3

Fund /	Project & Activity /	Account	Description	Amount	
Department ID	Authority				
21283 - SFGH 24 Hith	10009193 - 0009 HG	567000	HG Chiller And	\$9,916,912	
Safe Vib GOB S25F /	Chiller And Generator /	Bidgs,Struct&I	Generator		
251664 HGH	251664 HGH	mphy Proj-			
Construction	Construction	Budget			
21283 - SFGH 24 Hith	10009193 - 0009 HG	567000	HG Chiller And	\$8,416,912	
Safe Vib GOB S25F /	Chiller And Generator /	Bldgs,Struct&I	Generator		
251664 HGH	251664 HGH	mprv Proj-			
Construction	Construction	Budget			
Fund /	Project & Activity /	Account	Description	Amount	
Department ID	Authority				
21283 - SFGH 24 Hith	10042423 - 0001 ZSFG	567000	ZSFG B3	\$1,467,703	
Safe Vib GOB S25F /	B3 Seismic&Pathology	Bidgs,Struct&I	Seismic&Pathology		
251664 HGH	Rela / 251664 HGH	mprv Proj-	Relo		
Construction	Construction	Budget			
21283 - SFGH 24 Hith	10042423 - 0001 ZSFG	567000	ZSFG B3	\$2,967,703	
	B3 Seismic&Pathology	Bidgs.Struct&I	Seismic&Pathology		
Safe Vib GOB S25F /	Do beismiour uniology	Constraints			
251664 HGH	Relo / 251664 HGH	mprv Proj-	Relo		

### Series 2025F – Proposed Amendments

#### 2) DPW Harvey Milk Plaza Reduction

- Reduce allocation from 1<sup>st</sup> bond issuance from <u>\$24.8M</u> for full build out to <u>\$894,856</u> for initial planning/design work
  - Recommendation from Capital Planning Committee to focus 1<sup>st</sup> issuance funds on planning and design until project scope is clear, reflecting private fundraising commitment. Balance of project allocation can be saved for a subsequent bond issuance.
  - Reduction of project amount allows for approval of a lower not-toexceed amount of **\$194,000,000** instead of **\$218,000,000**
  - New fiscal impact estimates reflecting lower projected par amount (see next section)
  - Additional amendments to the appropriation ordinance to reflect project reductions and new not-to-exceed amount. Changes to project funds, costs of issuance, CSA Audit, and GOBOC oversight amounts.

# Financing Information

Vishal Trivedi OPF

#### Series 2025F - Plan of Finance

#### **Current Plan of Finance**

- Not-to-exceed par amount of \$194M
- Expected term of 20 years
- True interest cost (tax-exempt) of 5.12%
- Average annual debt service of \$15.2M

#### **Projects Funded**

- Community Health Centers
- ZSFG and Laguna Honda Projects
- Public Realm:
  - Harvey Milk Plaza
- Street Safety Improvement Projects

	Series 2025F
Estimated Sources	(Vibrant SF)
Not-to-Exceed Par Amount	\$194,000,000
Estimated Par	\$189,850,000
Reserve for Market Uncertainty	\$4,150,000
Total Sources	\$194,000,000
Estimated Uses	
Project Fund Deposit	
Project Fund	\$188,175,730

Total Project Fund Deposits	\$188,552,082
CSA Audit Fee	<u>\$376,352</u>
	$\psi$ 100,170,700

#### Delivery Date Expenses

Cost of Issuance	\$918,218
CGOBOC Fee	\$189,850
Underwriter's Discount	<u>\$189,850</u>
Total Delivery Date Expenses	\$1,297,918

Reserve for Market Uncertainty	\$4,150,000
Total Uses	\$194,000,000



#### Series 2025F - Fiscal Impact

#### **Estimated Financing Costs\***

- Projected par: **\$189,850,000**
- Estimated interest rate (tax-exempt): 5.12%
  - Estimated total interest cost: \$114.8 million
  - Estimated total debt service: \$304.6 million
  - Estimated Annual Property Tax Impact: \$4.34 per \$100,000 (\$25.71 for a \$600K home)
  - Anticipated final maturity: 6/15/2045

#### **Debt Capacity**

- Certified Net Assessed Valuation for FY24-25 (Net AV): \$351.3 billion
  - 3% GO Debt Capacity: \$10.5 billion
- GO debt outstanding as of 4/1/25: \$2.80 billion (0.80% of Net AV)
- GO debt outstanding including proposed 2025F Bonds: \$3.01 billion (0.86% of Net AV)

#### **Capital Planning Constraint**

Issuance of Series 2025F bonds is consistent with FY2006 property tax rate cap policy.

\* Interest rate and cost estimates provided by Fieldman, Rolapp & Associates, an MSRB-registered municipal advisory firm.

### Series 2025F – Financing Schedule

Tentative Financing Schedule		
May 5	Capital Planning Committee	
May 14	<b>Board of Supervisors</b> Budget & Finance Committee	
May 20	<b>Board of Supervisors</b> Adoption of Sale Resolution 1 <sup>st</sup> Reading of Supplemental Appropriation	
June 3	<b>Board of Supervisors</b> 2 <sup>nd</sup> Reading of Supplemental Appropriation	
Summer 2025	Tentative Bond Issuance and Closing	



**OFFICE OF THE CONTROLLER** 

CITY AND COUNTY OF SAN FRANCISCO

Greg Wagner Controller ChiaYu Ma Deputy Controller

Anna Van Degna Director of Public Finance

### MEMORANDUM

TO: Honorable Members, Board of Supervisors

**FROM:** Anna Van Degna, Director of the Office of Public Finance Vishal Trivedi, Office of Public Finance Min Guo, Office of Public Finance

DATE: April 8, 2025

SUBJECT: Resolution Providing for the Issuance of not to exceed \$390,000,000 Aggregate Principal Amount of City and County of San Francisco General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024)

Resolution Authorizing the Issuance and Sale of General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024), Series 2025F in an amount not to exceed \$218,000,000

Ordinance Appropriating \$218,000,000 of the General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024), Series 2025F

#### **Recommended Action**

We respectfully request that the Board of Supervisors (the "Board") consider for review and adoption two resolutions authorizing the issuance and approving the sale of general obligation bonds for the 2024 Healthy, Safe and Vibrant San Francisco bond program including: 1) a resolution allowing the issuance of not to exceed \$390,000,000 of bonds; and 2) a resolution approving a first bond issuance in an amount not to exceed \$218,000,000.

In connection with this request, a supplemental appropriation ordinance to appropriate the bond proceeds, and related supporting documents are expected to be introduced at the Board of Supervisors meeting on April 8, 2025. We will request that the items be heard at the scheduled Budget and Finance Committee meeting on May 14, 2025.

2 | Resolutions Authorizing the Issuance and Sale of General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024) and Supplemental Appropriation of Bond Proceeds

#### **Background**

In November 2024, voters approved Proposition B (2024 Healthy, Safe and Vibrant SF Bond Authorization) ("2024 Proposition B"), which authorized the issuance of up to \$390,000,000 in general obligation bonds to finance the acquisition or improvement of temporary shelters, particularly for families; facilities that deliver healthcare services, including preventive care and behavioral health services, such as the Chinatown Public Health Center; critical repairs, renovations, and seismic upgrades at Zuckerberg San Francisco General Hospital and Trauma Center and Laguna Honda Hospital; and pedestrian and street safety improvements, streetscape enhancements, and other public space improvements. No bonds have been issued yet under 2024 Proposition B. The proposed issuance would be the first issuance under this authorization.

#### **Financing Parameters**

The proposed legislation would approve the issuance and sale of the City's General Obligation Bonds, Series 2025F (the "Series 2025F Bonds") under 2024 Proposition B and appropriation of the Series 2025F Bond proceeds from the sale.

Table 1 below outlines the sources and uses for the Series 2025F Bonds, based on an estimate provided by Fieldman, Rolapp & Associates, a municipal advisory firm registered with the Municipal Securities Rulemaking Board (MSRB). The information below is intended to advise the Board regarding the proposed financing in accordance with Section 5852.1 of the California Government Code.

Estimated Sources:	Series 2025F
Not-to-Exceed Par Amount	\$218,000,000.00
Estimated Par	\$213,850,000.00
Reserve for Market Uncertainty	4,150,000.00
Total Sources	\$218,000,000.00
Estimated Uses:	
Project Fund Deposit	
Project Fund	\$212,073,153.69
CSA Audit Fee	424,146.31
Total Project Fund Deposits	\$212,497,300.00
Delivery Date Expenses	
Cost of Issuance	\$925,000.00
CGOBOC Fee	213,850.00
Underwriter's Discount	213,850.00
Total Delivery Date Expenses	\$1,352,700.00
Reserve for Market Uncertainty	\$4,150,000.00
Total Uses	\$218,000,000.00

#### Table 1: Estimated Sources & Uses of the Series 2025F Bonds

Source: Fieldman, Rolapp & Associates, Inc.

Based upon an estimated tax-exempt true interest cost of 4.95% for the Series 2025F Bonds, the Office of Public Finance estimates that this would result in an average annual debt service cost of about \$17,030,000. The anticipated par amount of \$213,850,000 is estimated to generate about \$126,720,000 in interest payments, resulting in approximately \$340,570,000 in total debt service over the anticipated 20-year term of the bonds.

Detailed descriptions of the projects to be financed with proceeds of the Series 2025F Bonds are included in the Bond Accountability Report to be prepared by Department of Public Health, Department of Public Works and San Francisco Municipal Transportation Agency. In addition, a portion of the bond proceeds will be used to pay certain expenses incurred in connection with the issuance and delivery of the bonds, and the periodic oversight and review of the projects by City Services Auditor ("CSA Audit") and the Citizens' General Obligation Bond Oversight Committee ("CGOBOC").

#### Property Tax Impact

Repayment of annual debt service on the Series 2025F Bonds will be recovered through increases in annual property taxes, the rate of which is estimated to average \$0.00485 per \$100 of assessed value or \$4.85 per \$100,000 of assessed value over the anticipated 20-year term of the bonds. The owner of a residence with an assessed value of \$600,000, assuming a homeowner's exemption of \$7,000, would pay average additional property taxes to the City of approximately \$28.75 per year if the proposed amount of \$213,850,000 of Series 2025F Bonds are sold.

#### <u>Debt Limit</u>

The City Charter imposes a limit on the amount of general obligation bonds the City can have outstanding at any given time. That limit is 3.00% of the assessed value of property in the City. For purposes of this provision of the Charter, the City calculates its debt limit based on total assessed valuation net of non-reimbursable and homeowner exemptions. On this basis, the City's general obligation debt limit for fiscal year 2024-25 is approximately \$10.54 billion, based on a net assessed valuation of approximately \$351.3 billion. As of April 1, 2025, the City had \$2.80 billion of general obligation bonds outstanding, which equals approximately 0.80% of the net assessed valuation for fiscal year 2024-25. If all the City's voter-authorized and unissued general obligation bonds were issued, the total debt burden would be 1.19% of the net assessed value of property in the City. If the Board approves the issuance of the Series 2025F Bonds and they are issued, the debt ratio would increase by approximately 0.06%, to 0.86% — within the 3.00% legal debt limit.

#### Capital Plan

The City's adopted Capital Plan includes a financial constraint regarding the City's planned use of general obligation bonds, such that debt service on approved and issued general obligation bonds would not increase property owners' long-term property tax rates associated with repayment of debt service in any given year above fiscal year 2006 levels. The fiscal year 2006 property tax rate for the general obligation bond fund was \$0.1201 per \$100 of assessed value. If the Board approves the issuance of the Series 2025F Bonds, the property tax rate for general obligation bonds for fiscal year 2025-26 would be maintained below the fiscal year 2006 rate and within the Capital Planning Committee's approved financial constraint.

4 | Resolutions Authorizing the Issuance and Sale of General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024) and Supplemental Appropriation of Bond Proceeds

#### Additional Information

The appropriation ordinance and resolutions are expected to be introduced at the Board meeting on Tuesday, April 8, 2025. The forms of the related financing documents — including the Bond Purchase Contract, Official Notice of Sale, Notice of Intention to Sell, Preliminary Official Statement, Appendix A, Continuing Disclosure Certificate and related documents — will also be submitted at that time.

*Bond Purchase Contract:* The City intends to pursue a competitive sale of the Series 2025F Bonds; however, should bond structure or market conditions indicate the preferability of a negotiated transaction, the Bond Purchase Contract details the terms, covenants, and conditions for the sale of the Series 2025F Bonds through selected underwriter(s), as well as agreements regarding expenses, closing and disclosure documents.

*Official Notice of Sale:* The Official Notice of Sale announces the date and time for a competitive bond sale, including the terms relating to sale of the Series 2025F Bonds; form of bids, and delivery of bids; and closing procedures and documents. Exhibit A to the Official Notice of Sale is the form of the official bid for the purchase of the Series 2025F Bonds. Pursuant to the resolution, in a competitive sale the Controller's Office is authorized to award the bonds to the bidder whose bid represents the lowest true interest cost to the City in accordance with the procedures described in the Official Notice of Sale.

*Notice of Intention to Sell:* The Notice of Intention to Sell provides legal notice to prospective bidders of the City's intention to sell the Series 2025F Bonds. Such Notice of Intention to Sell would be published once in "The Bond Buyer" or another financial publication generally circulated throughout the State of California.

*Official Statement:* The Official Statement provides information for prospective bidders and investors in connection with the public offering by the City of the Series 2025F Bonds. The Official Statement describes the Series 2025F Bonds, including sources and uses of funds; security for the Series 2025F Bonds; risk factors; and tax and other legal matters, among other information. The Official Statement also includes the City's Appendix A, the most recent Annual Comprehensive Financial Report of the City, the City's Investment Policy, and other forms of legal documents for the benefit of investors, holders and owners of the Series 2025F Bonds.

A *Preliminary Official Statement* is distributed to prospective bidders prior to the sale of the Series 2025F Bonds. Within seven days of the public offering, the *Final Official Statement* (adding certain sale results including the offering prices, interest rates, selling compensation, principal amounts, and aggregate principal amounts) is distributed to the initial purchasers of the Series 2025F Bonds.

Prior to the distribution of the Preliminary and Final Official Statements, the documents will be thoroughly and critically reviewed by City staff (in consultation with the City's professional advisors, including the City's co-disclosure counsel) to provide the most current financial and other material information available.

Board members have a responsibility under federal securities laws to ensure that staff are aware of relevant information that Board members may uniquely have by virtue of their capacity as board

5 | Resolutions Authorizing the Issuance and Sale of General Obligation Bonds (Healthy, Safe and Vibrant San Francisco, 2024) and Supplemental Appropriation of Bond Proceeds

members that would have a material bearing of the capacity of the City to repay the bonds. Board members cannot approve a Preliminary Official Statement if they are aware that it contains material misstatements or omissions. The Board of Supervisors and the Mayor, in adopting and approving the resolution, approve and authorize the use and distribution of the Official Statement by the financial advisor with respect to the Series 2025F Bonds. For purposes of the Securities and Exchange Act of 1934, the Controller certifies, on behalf of the City, that the Preliminary and Final Official Statements are final as of their dates.

*Appendix A*: The City prepares the Appendix A: "City and County of San Francisco—Organization and Finances" (the "Appendix A") for inclusion in the Official Statement. Appendix A describes the City's government and organization, the budget, property taxation, other City tax revenues and other revenue sources, general fund programs and expenditures, employment costs and post-retirement obligations, investment of City funds, capital financing and bonds, constitutional and statutory limitations on taxes and expenditures, and litigation and risk management. Pursuant to the resolution, City staff will revise the Official Statement, including Appendix A.

*Continuing Disclosure Certificate:* The City covenants to provide certain financial information and operating data relating to the City (the "Annual Report") not later than 270 days after the end of the fiscal year and to provide notices of the occurrence of certain enumerated events, if material. The Continuing Disclosure Certificate describes the nature of the information to be contained in the Annual Report or the notices of material events. These covenants have been made to assist initial purchasers of the Series 2025F Bonds in complying with the Securities and Exchange Commission Rule 15c2-12(b)(5).

#### Financing Timeline

Milestones	Dates*
Board of Supervisors ("BoS") Introduction	April 8, 2025
Capital Planning Committee Hearing of Resolutions	May 5, 2025
Budget & Finance Committee Hearing	May 14, 2025
BoS Consideration of Resolutions and First Reading of Ordinance	Week of May 19, 2025
BoS Second Reading of Ordinance	Week of June 2, 2025
Estimated Sale & Closing	Summer 2025

\*Please note that dates are preliminary and may change.

Your consideration of this matter is greatly appreciated. Please contact Anna Van Degna (<u>anna.vandegna@sfgov.org</u>), Vishal Trivedi (<u>vishal.trivedi@sfgov.org</u>) or Min Guo (<u>min.guo@sfgov.org</u>) if you have any questions.

City & County of San Francisco Daniel Lurie, Mayor



Office of the City Administrator Carmen Chu, City Administrator Brian Strong, Chief Resilience Officer Office of Resilience & Capital Planning

#### MEMORANDUM

May 8, 2025

To:Members of the Board of SupervisorsFrom:Carmen Chu, City Administrator & Capital Planning Committee ChairCopy:Angela Calvillo, Clerk of the Board<br/>Capital Planning CommitteeRegarding:Capital Planning Committee (CPC) May 5, 2025, Recommendations to the<br/>Board of Supervisors<br/>(1) FY26 & FY27 General Fund Department Capital Budget<br/>(2) Projects and amounts for the Healthy, Safe, and Vibrant San Francisco<br/>General Obligation Bond<br/>(3) First Issuance and Sale of General Obligation Bonds from the Healthy,<br/>Safe, and Vibrant San Francisco 2024 General Obligation Bond not to exceed<br/>not to exceed \$218 or \$194 Million

In accordance with Section 3.21 of the Administrative Code, on May 5, 2025, the Capital Planning Committee (CPC) approved the following action items to be considered by the Board of Supervisors. The CPC's recommendations are set forth below.

1. Board File Number: TBD	APPROVAL OF THE FY26 & FY26 GENERAL FUND DEPARMTENT BUDGET (INCLUDING CERTIFICATES OF PARTICIPATION) IN AN AGGREGATE AMOUNT NOT TO EXCEED \$439.8 MILLION
CPC Recommendation:	The CPC recommends approval of the capital budget at the mid-level scenario with the amendment described below. The total not-to-exceed amount (with the amendment) is \$439.8M. This includes \$84M and \$84.5M General Fund dollars in FY26 and FY27 and adding additional COPs for a total of \$50M dedicated to DPW Street Resurfacing

	evenly split between the two years. A total of \$221.2M of other funding sources is included.
	If the Mayor's Budget Office determines that revenues cannot support the recommended mid-level funding, CPC has provided a low-level scenario, that includes \$46M in Street Resurfacing and \$4M for Curb Ramps evenly split between the two years.
Comments:	The CPC amended the capital budget scenarios by adding \$10M of COPs (\$5M in each year) in both the mid-level and low-level funding scenarios.
	In the recommended mid-level funding, this additional \$5M would be allocated to Street Resurfacing. The total \$25M of COPs in both years are allocated to Street Resurfacing.
	In the low-level funding scenario, the additional \$5M would be split between Street Resurfacing and the Curb Ramps program.
	The CPC approves this item by a vote of 11-0.
	Committee members or representatives in favor:
	Carmen Chu, City Administrator; Bruce Robertson, Public Works, Rafael Mandelman, Board President; Greg Wagner, Controller; Sophia Kittler, Mayor's Budget Director; Julie Kirschbaum, SFMTA Director; Josh Switzky, Planning; Elaine Forbes, Port of San Francisco Director; Stephen Robinson, Public Utilities Commission; Phil Ginsburg, Recreation and Parks Department General Manager; Rhonda Chu, San Francisco International Airport.
2. Board File Number: TBD	APPROVAL OF PROJECTS AND FUNDING AMOUNTS FOR THE HEALTHY, SAFE, AND VIBRANT SAN FRANCISCO GENERAL OBLIGATION BOND
CPC Recommendation:	The CPC approved the projects and amounts for the Pedestrian & Road Safety and Streetscape Enhancements, Public Spaces, and Active Recreation categories of the Healthy, Safe, and Vibrant San Francisco General Obligation Bond.
Comments:	The CPC approves this item by a vote of 11-0.
	Committee members or representatives in favor:
	Carmen Chu, City Administrator; Bruce Robertson, Public Works, Rafael Mandelman, Board President; Greg Wagner, Controller; Tiffany Young, Mayor's Budget Office; Julie

	Kirschbaum, SFMTA Director; Josh Switzky, Planning; Elaine Forbes, Port of San Francisco Director; Stephen Robinson, Public Utilities Commission; Phil Ginsburg, Recreation and Parks Department General Manager; Rhonda Chu, San Francisco International Airport.
3. Board File Number: <u>250349</u>	APPROVAL OF THE MASTER RESOLUTION FOR THE ISSUANCE OF GENERAL OBLIGATION BONDS (HEALTHY, SAFE, AND VIBRANT SAN FRANCISCO 2024), IN AN AMOUNT NOT TO EXCEED \$390,000,000; AND APPROVAL OF THE RELATED RESOLUTION AUTHORIZING THE SALE OF GENERAL OBLIGATION BONDS (HEALTHY, SAFE, AND VIBRANT SAN FRANCISCO 2024), IN AN AMOUNT NOT TO EXCEED \$194,000,000
CPC Recommendation:	The CPC approved the master resolution for the issuance of the Healthy, Safe, and Vibrant San Francisco General Obligation Bond. The CPC also approved the related resolution authorizing the sale of General Obligation Bonds for the Healthy, Safe, and Vibrant San Francisco after amending it to <b>reduce or remove</b> the \$25M allocation for the Harvey Milk Plaza project. The total not-to-exceed amount (with the amendment) is \$195,000,000.
Comments:	The CPC amended the issuance to reduce the \$25M for the Harvey Milk Plaza project to \$894,856 as questions remain on the project scope, budget, and ability to raise private funds. The updated allocation will ensure that planning and design on Harvey Milk Plaza can continue and later project phases will be included in a future issuance.
	The CPC approves this item by a vote of 11-0.
	Committee members or representatives in favor:
	Carmen Chu, City Administrator; Bruce Robertson, Public Works, Rafael Mandelman, Board President; Anna Van Degna, Controller's Office; Tiffany Young, Mayor's Budget Office; Julie Kirschbaum, SFMTA Director; Josh Switzky, Planning; Elaine Forbes, Port of San Francisco Director; Stephen Robinson, Public Utilities Commission; Phil Ginsburg, Recreation and Parks Department General Manager; Rhonda Chu, San Francisco International Airport.

Office of the Mayor San Francisco



- TO: Angela Calvillo, Clerk of the Board of Supervisors
- FROM: Adam Thongsavat, Liaison to the Board of Supervisors

RE: [Appropriation – General Obligation (GO) Bond Proceeds - \$218,000,000 – Healthy, Safe, and Vibrant SF, Series 2025F – DPH, DPW, MTA – FY2024-2025]

DATE: April 8, 2025

Ordinance appropriating a total \$218,000,000 of GO Bond proceeds from Series 2025F Healthy, Safe, and Vibrant SF GO Bonds to Department of Public Health (DPH), Department of Public Works (DPW) and the San Francisco Municipal Transportation Agency (MTA) for acquisition and improvement of real property for healthcare, nursing, and mental health facilities; transportation, pedestrian, street safety-related capital improvements, streetscape enhancements and other public space improvements; and placing these funds on Controller's Reserve pending receipt of bond proceeds in Fiscal Year (FY) 2024-2025.

Should you have any questions, please contact Adam Thongsavat at adam.thongsavat@sfgov.org