

File No. 230237

Committee Item No. _____

Board Item No. 37

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: _____

Date: _____

Board of Supervisors Meeting

Date: March 7, 2023

Cmte Board

- Motion
- Resolution
- Ordinance
- Legislative Digest
- Budget and Legislative Analyst Report
- Youth Commission Report
- Introduction Form
- Department/Agency Cover Letter and/or Report
- MOU
- Grant Information Form
- Grant Budget
- Subcontract Budget
- Contract/Agreement
- Award Letter
- Application
- Public Correspondence

OTHER

- Senate Bill No. 691 021623
- CSAC/LCC Confirmation 022823
- _____
- _____
- _____
- _____

Prepared by: Arthur Khoo

Date: March 2, 2023

Prepared by: _____

Date: _____

1 [Supporting California State Senate Bill No. 691 (Portantino) - Dyslexia Risk Screening]

2
3 **Resolution supporting California State Senate Bill No. 691, introduced by Senate**
4 **Member Anthony Portantino (SD- 25), which would require the State Board of**
5 **Education to establish an approved list of evidence-based culturally, linguistically, and**
6 **developmentally appropriate screening instruments to be used by a local educational**
7 **agency, as defined, to screen pupils for risk of dyslexia.**

8
9 WHEREAS, According to The Yale Center for Dyslexia and Creativity, Dyslexia is the
10 most common neurobehavioral disorder in children and young adults, affecting 20% of the
11 population and representing 80–90 percent of all those with learning disabilities; and

12 WHEREAS, Students with Dyslexia are less likely to graduate high school and attend
13 college; and

14 WHEREAS, Research shows that diagnosis, or the lack of it, in public schools remains
15 a major problem, and is a primary contributor to students “fading out”. Additionally, having
16 dyslexia, or another learning disability, is still stigmatized and misunderstood in many school
17 districts, and many public schools do not have the resources or knowledge to educate
18 students that require additional accommodations adequately; and

19 WHEREAS, The Dyslexia Research Institute estimates that although 1 in 5 Americans
20 likely has dyslexia, only 5% are diagnosed. Even fewer are diagnosed during their elementary
21 education years. So, by the time students reach high school, they have learned poor coping
22 mechanisms for their dyslexia and struggle in silence, or they continue to struggle
23 academically and incur low self-esteem as a result; and

24 WHEREAS, These combined forces have contributed to a staggering drop-out rate for
25 students with special educational needs; and

1 WHEREAS, The American Bar Association found nearly 85 percent of all youth
2 involved with juvenile court system was unable to read; and

3 WHEREAS, More than 50 percent of San Francisco Unified School District come from
4 socioeconomically disadvantaged backgrounds, which make it nearly impossible for parents
5 of Dyslexia students to receive out of school support; and

6 WHEREAS, According to the National Center on Improving Literacy, forty states have
7 passed legislation requiring screening for risk of dyslexia; and

8 WHEREAS, California law does not require early screening of all children to identify
9 children at risk for Dyslexia to enable parents and teachers to be aware of the student's needs
10 as early as possible and provide appropriate instruction; and

11 WHEREAS, Multiple scientific studies demonstrate that early identification and
12 intervention with evidence-based early literacy instructional strategies and materials improves
13 literacy outcomes for students at risk of or with dyslexia and other struggling readers; and

14 WHEREAS, By screening all pupils for risk of dyslexia early, California can help
15 families and teachers achieve the best learning and life outcomes for all pupils, close
16 academic achievement gaps, and help end the school-to-prison pipeline; and

17 WHEREAS, Senate Bill No. 691 (SB 691) would require California local educational
18 agencies serving pupils in any of the grades kindergarten to grade 2 to screen students for
19 risk of Dyslexia in their; and

20 WHEREAS, SB 691 would require the State Board of Education (SBE) to establish an
21 approved list of evidence-based culturally, linguistically, and developmentally appropriate
22 screening instruments to be used by a local educational agency (LEA) to screen pupils for risk
23 of dyslexia; and

24
25

1 WHEREAS, California’s Governor, Gavin Newsom, a person with Dyslexia, has been a
2 strong proponent for the increase screening and remediation services for students with
3 learning disabilities; now, therefore, be it

4 RESOLVED, That the City and County of San Francisco supports Senate Bill No. 691
5 that would require all students in California to be screened for risk of Dyslexia in their early
6 elementary years; and, be it

7 FURTHER RESOLVED, That the Clerk of the Board of Supervisors of the City and
8 County of San Francisco transmit a copy of this Resolution to San Francisco’s State
9 Legislative Delegation, City and County of San Francisco State Lobbyist, to California
10 Governor Gavin Newsom and the Bill’s primary Sponsor, Senator Anthony Portantino.

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SB-691 Dyslexia risk screening. (2023-2024)

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Date Published: 02/16/2023 09:00 PM

CALIFORNIA LEGISLATURE— 2023–2024 REGULAR SESSION

SENATE BILL

NO. 691

Introduced by Senator Portantino
(Principal coauthors: Senators Caballero and Wilk)
(Principal coauthors: Assembly Members Juan Carrillo, Gipson, and Pacheco)
(Coauthors: Senators Alvarado-Gil, Cortese, Dahle, Dodd, Limón, Ochoa Bogh, Roth, Stern, Umberg, and Wiener)
(Coauthors: Assembly Members Addis, Arambula, Bains, Bauer-Kahan, Berman, Calderon, Connolly, Gallagher, Jackson, Lackey, Low, Mathis, Stephanie Nguyen, Petrie-Norris, Luz Rivas, Blanca Rubio, Wallis, and Wilson)

February 16, 2023

An act to add Chapter 15.6 (commencing with Section 53009) to Part 28 of Division 4 of Title 2 of the Education Code, relating to instructional programs.

LEGISLATIVE COUNSEL'S DIGEST

SB 691, as introduced, Portantino. Dyslexia risk screening.

Existing law requires the Superintendent of Public Instruction to develop program guidelines for dyslexia to be used to assist regular education teachers, special education teachers, and parents to identify and assess pupils with dyslexia, as provided. Existing law requires a pupil who is assessed as being dyslexic and meets specified eligibility criteria to be entitled to special education and related services.

This bill would require, on or before June 30, 2024, the State Board of Education to establish an approved list of evidence-based culturally, linguistically, and developmentally appropriate screening instruments to be used by a local educational agency, as defined, to screen pupils for risk of dyslexia, as provided. The bill would require, commencing with the 2024–25 school year, and annually thereafter, a local educational agency serving pupils in any of the grades kindergarten to grade 2, inclusive, to screen each pupil in those grades for risk of dyslexia by using the screening instrument or instruments identified above, as provided. The bill would require results from the screening, among other things, to be made available to a pupil's parent or guardian in a timely manner, but no more than 45 calendar days from administering the screening. The bill would require a local educational agency to provide a pupil identified as being at risk of dyslexia with evidence-based literacy instruction, progress

monitoring, and early intervention in the regular general education program. By expanding the duties of a local educational agency, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority Appropriation: no Fiscal Committee: yes Local Program: yes

THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. The Legislature finds and declares all of the following:

(a) Research from multiple scientific studies is unequivocal: early identification and intervention with evidence-based early literacy instructional strategies and materials improves literacy outcomes for students at risk of or with dyslexia and other struggling readers.

(b) Dyslexia is the most common learning disability with at least 10 percent of the general population having dyslexia, while some estimate it to be over 15 percent. Unfortunately, hundreds of thousands of California pupils on the dyslexia spectrum struggle every day with reading at grade level, often without the proper identification and support.

(c) Pupils with dyslexia are less likely to graduate high school and attend college, and also experience higher rates of incarceration. In some prisons today, where nearly 80 percent of the inmates are illiterate, almost one-half of the inmates are on the dyslexia spectrum.

(d) The lack or delay in screening of struggling readers and pupils at risk of dyslexia results in unnecessary delays in receiving appropriate support and intervention. Due to these delays, the academic gap and learning loss in core content is often very difficult to overcome even after significant cost and interventions.

(e) According to the National Center on Improving Literacy, forty states have passed legislation requiring screening for risk of dyslexia.

(f) By screening all pupils for risk of dyslexia early, California can help families and teachers achieve the best learning and life outcomes for all pupils, close academic achievement gaps, and help end the school-to-prison pipeline.

SEC. 2. Chapter 15.6 (commencing with Section 53009) is added to Part 28 of Division 4 of Title 2 of the Education Code, to read:

CHAPTER 15.6. Screening for Risk of Dyslexia

53009. (a) (1) (A) On or before June 30, 2024, the state board shall establish an approved list of evidence-based culturally, linguistically, and developmentally appropriate screening instruments to be used by a local educational agency to screen pupils for risk of dyslexia. The areas to be screened by approved instruments shall include, but not be limited to, all of the following as developmentally and linguistically appropriate:

(i) Phonological and phonemic awareness, including phoneme blending, phoneme segmenting, and phoneme manipulation tasks.

(ii) Sound-symbol recognition and symbol-sound recognition.

(iii) Alphabet knowledge.

(iv) Decoding skills, including real and nonsense words.

(v) Rapid automatized naming, with letters, digits, objects, or colors.

(B) This paragraph does not prohibit the board from periodically adding to the list described in subparagraph (A).

(2) (A) Commencing with the 2024–25 school year, and annually thereafter, a local educational agency serving pupils in any of the grades kindergarten to grade 2, inclusive, shall screen each pupil in kindergarten to grade

2, inclusive, for risk of dyslexia by using a state-approved instrument or instruments with fidelity, as identified in paragraph (1), within 90 calendar days from the start of instruction for the school year, unless objected to in writing by the pupil's parent or guardian.

(B) When screening English learners, factors, including, but not limited to, English language acquisition status, home language, and language of instruction shall be considered.

(3) Results from the screening shall be made available to the pupil's parent or guardian in a timely manner, but no more than 45 calendar days from administering the screening, and shall include information as to how the parent or guardian can access, on the department's internet website, information about the Multi-Tiered System of Supports, and the California Dyslexia Guidelines developed by the Superintendent pursuant to Section 56335.

(4) If a pupil enrolls for the first time in any of the grades kindergarten to grade 2, inclusive, after the screening has been administered pursuant to paragraph (2), the local educational agency shall screen the pupil for risk of dyslexia by using a state-approved instrument or instruments with fidelity, as identified in paragraph (1), within 30 calendar days of enrollment, unless the parent or guardian objects in writing or presents documentation that the pupil had a similar screening in their prior school and the parent or guardian was made aware of the results.

(5) Screening pursuant to this subdivision shall not be considered an evaluation to establish eligibility for special education and related services pursuant to the federal Individuals with Disabilities Education Act (20 U.S.C. Sec. 1400 et seq.), or an evaluation to determine eligibility for a plan pursuant to Section 504 of the federal Rehabilitation Act of 1973 (29 U.S.C. Sec. 794).

(6) It is the intent of the Legislature that results from the screening pursuant to this subdivision and the California Dyslexia Guidelines developed pursuant to Section 56335 be available for use by teachers and by parents and guardians in order to provide knowledge of the characteristics exhibited by pupils with dyslexia and related learning differences, to provide knowledge of the instructional strategies that can be successfully used with pupils at risk of dyslexia, and to help parents and guardians understand their rights.

(7) A local educational agency shall provide a pupil identified as being at risk of dyslexia pursuant to this subdivision with evidence-based literacy instruction, progress monitoring, and early intervention in the regular general education program. A local educational agency may also provide additional support and referrals, as recommended in the California Dyslexia Guidelines, the English Language Arts/English Language Development Framework, and the California Multi-Tiered System of Supports. Local educational agencies are encouraged to use a structured literacy approach to instruction as recommended by the California Dyslexia Guidelines.

(b) For purposes of this section, the following definitions apply:

(1) "Local educational agency" means a school district, county office of education, or charter school.

(2) "Screening instrument" means a brief tool administered by an appropriately trained school employee, including, but not limited to, a certificated teacher of record, measuring discrete areas to determine risk of dyslexia and possible need for early intervention.

SEC. 3. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

From: [Buckley, Jeff \(BOS\)](#)
To: [BOS Legislation, \(BOS\)](#)
Cc: [Ferrigno, Jennifer \(BOS\)](#); [Carrillo, Lila \(BOS\)](#); [Barnes, Bill \(BOS\)](#)
Subject: Resolution Support SB 691
Date: Tuesday, February 28, 2023 2:12:09 PM
Attachments: [Bill Text - SB-691 Dyslexia Risk Screening.pdf](#)
[Reso Supporting SB 691 - Dyslexia Risk Screening.doc](#)
[Introduction Form Reso Supporting SB 691.pdf](#)

Hello,

I'm submitting the intro form, bill text and resolution in support of SB 691. Confirming that the California State Association of Counties and the League of California Cities have not yet taken a position on this bill yet. This matter is routine, not contentious in nature, and of no special interest.

CC'd Jennifer Ferrigno from Ronen's office to confirm the Supervisor's support.

Lila Carrillo is the legislative staffer for this item. She is cc'd here.

Let me know if you have any questions.

JEFF BUCKLEY *(he/him/his)*

Legislative Aide

Supervisor Ahsha Safaí

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Introduction Form

(by a Member of the Board of Supervisors or the Mayor)



I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
- 2. Request for next printed agenda (For Adoption Without Committee Reference)
(Routine, non-controversial and/or commendatory matters only)
- 3. Request for Hearing on a subject matter at Committee
- 4. Request for Letter beginning with "Supervisor inquires..."
- 5. City Attorney Request
- 6. Call File No. from Committee.
- 7. Budget and Legislative Analyst Request (attached written Motion)
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the Board on

The proposed legislation should be forwarded to the following (please check all appropriate boxes):

- Small Business Commission Youth Commission Ethics Commission
- Planning Commission Building Inspection Commission Human Resources Department

General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):

- Yes No

(Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)

Sponsor(s):

Subject:

Long Title or text listed:

Signature of Sponsoring Supervisor: