

File No. 230581

Committee Item No. _____

Board Item No. 36

COMMITTEE/BOARD OF SUPERVISORS

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Board of Supervisors Meeting

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Prepared by: Jocelyn Wong

Date: May 19, 2023

Prepared by: _____

Date: _____

1 [Supporting California State Assembly Bill No. 938 (Muratsuchi) - Education Finance: Local
2 Control Funding Formula: Base Grants: Classified and Certificated Staff Salaries]

3 **Resolution supporting California State Assembly Bill No. 938, introduced by Assembly**
4 **Member Al Muratsuchi (D-66) and co-authored by Assembly Members Juan Carrillo (D-**
5 **39) and Alex Lee (D-24), to raise educator and classified professional pay in all public**
6 **schools in California by 50% over the next seven years.**

7
8 WHEREAS, Teachers and classified professionals who work in our public schools are
9 vital to the development and future for our children, providing quality academic education and
10 social emotional learning each and every school day; and

11 WHEREAS, Teachers and classified professionals are severely underpaid for their
12 professional services, despite the time, dedication and commitment expected of them, that
13 they readily give to their students; and

14 WHEREAS, There is a growing wage gap between teachers and comparable college
15 graduates in other fields; and

16 WHEREAS, Current pay for teachers and classified professionals is far behind that of
17 other professions, and is indeed so low it is difficult for them to make ends meet on their
18 current salaries, given the high cost of housing especially in the Bay Area, and rising cost of
19 living; and

20 WHEREAS, San Francisco Unified School District, and school districts across the state
21 are experiencing unprecedented workforce shortages, with teacher and classified
22 professionals leaving public schools at alarming rates due to stress, overwork and lack of
23 adequate pay; and

1 WHEREAS, It is critical to provide a work environment and compensation that values
2 the important role and work of our public schools teachers and classified staff in order to
3 retain quality teaching staff and school personnel; and

4 WHEREAS, Increasing teacher and classified professional pay is essential to lifting up
5 an essential workforce that has been underpaid for decades and not properly recognized for
6 their sacrifices and critical contributions to youth and families; and

7 WHEREAS, Assembly Bill 938 seeks to remedy this by establishing state funding
8 targets to raise teacher and school employee salaries by 50% by 2030, and thereby close the
9 existing wage gap between teachers and college graduates in other fields; now, therefore, be
10 it

11 RESOLVED, That the San Francisco Board of Supervisors supports Assembly Bill 938
12 (AB 938) and urges the Assembly Appropriations Committee to pass this legislation with
13 positive recommendation to the full California State Assembly; and, be it

14 FURTHER RESOLVED, That the San Francisco Board of Supervisors hereby formally
15 urges the California State Assembly to pass this legislation once it reaches its chambers, and
16 ensure that California takes immediate action to begin increases in compensation for teachers
17 and classified professionals up to 50% over seven years by the year 2030; and, be it

18 FURTHER RESOLVED, That the Clerk of the Board of Supervisors of the City and
19 County of San Francisco will transmit a copy of this Resolution to San Francisco's State
20 Legislative Delegation, City and County of San Francisco State Lobbyist, California Governor
21 Gavin Newsom and the Bill's primary sponsors, Assembly Members Al Muratsuchi, Juan
22 Carrillo, and Alex Lee.

AMENDED IN ASSEMBLY MAY 1, 2023

AMENDED IN ASSEMBLY APRIL 7, 2023

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

ASSEMBLY BILL

No. 938

Introduced by Assembly Member Muratsuchi
(Coauthors: Assembly Members Juan Carrillo and Lee)

February 14, 2023

An act to amend ~~Section 42238.02~~ Sections 2574, 42238.02, 42282, and 42284 of, and to add ~~Section~~ Sections 42238.015 and 42238.016 to, the Education Code, relating to education finance.

LEGISLATIVE COUNSEL'S DIGEST

AB 938, as amended, Muratsuchi. Education finance: local control funding formula: base grants: classified and certificated staff salaries.

~~Existing law establishes~~

(1) Existing law, commencing with the 2013–14 fiscal year, establishes a public school financing system that requires state funding for county superintendents of schools, school districts, and charter schools to be calculated pursuant to a local control funding formula, as specified. Existing law requires ~~school~~ the Superintendent of Public Instruction to annually calculate a county local control funding formula for each county superintendent of schools that includes, among other components, a county office of education operations grant composed of (A) \$655,920, as adjusted each fiscal year for inflation; (B) \$109,320 per school district under the county office of education's jurisdiction, as adjusted each fiscal year for inflation; (C) \$70 per unit of countywide average daily attendance up to 30,000 units, \$60 per unit for 30,001 to 60,000 units, \$50 per unit for 60,001 to 140,000 units, and \$40 per

unit above 140,000 units, as adjusted each fiscal year for inflation; and (D) commencing with the 2022–23 fiscal year, add-ons of (i) \$175,000 to the per-school district amount and (ii) \$14 to each per-unit amount.

This bill, commencing with the 2030–31 fiscal year, would increase each of those inflation-adjusted amounts to \$1,208,859, \$201,475, \$129, \$111, \$92, and \$74, respectively, and would retain the requirement to adjust those amounts for inflation each fiscal year. The bill, commencing with the 2030–31 fiscal year, would increase the per-school district and per-unit add-on amounts to \$262,500 and \$21, respectively.

(2) Existing law requires the county office of education local control funding formula to also include, among other things, an alternative education base grant that includes, among its own components, a base grant equal to the 2012–13 per pupil undeficitated statewide average juvenile court school base revenue limit, as specified. Existing law requires that amount to be adjusted for inflation each fiscal year.

This bill, commencing with the 2030–31 fiscal year, would increase the inflation-adjusted base grant component of the alternative education grant to \$20,674 and would retain the requirement to adjust that amount for inflation each fiscal year.

(3) Existing law provides for the funding of necessary small schools and high schools, as specified. Existing law requires that funding to include, among other things, various specified per-pupil and per-teacher amounts for different tiers of numbers of pupils and teachers, as specified. Existing law requires those amounts to be adjusted for inflation each fiscal year.

This bill, commencing with the 2030–31 fiscal year, would increase those various per-pupil and per-teacher inflation-adjusted amounts, as specified, and would retain the requirement to adjust that amount for inflation each fiscal year.

(4) Existing law, commencing with the 2013–14 fiscal year, requires school district and charter school funding pursuant to the local control funding formula to include, among other things, a base grant of specified amounts based on average daily attendance in kindergarten and grades 1 to 3, inclusive, grades 4 to 6, inclusive, grades 7 and 8, and grades 9 to 12, inclusive, as provided: of \$6,485, \$6,947, \$7,154, and \$8,289 per pupil, respectively. Existing law requires those amounts to be adjusted for inflation each fiscal year.

~~This bill would, bill, commencing with the 2030–31 fiscal year, would increase the base grant amount based on average daily attendance for school districts and charter schools, as provided. The bill those~~

inflation-adjusted base grant amounts to \$13,749, \$13,956, \$14,370, and \$16,653 per pupil, respectively, and would retain the requirement to adjust those amounts for inflation each fiscal year.

(5) *This bill would also require the State Department of Education, by July 1, 2024, to update a salary and benefit schedule form, as described, to include salary data collection for classified school staff assigned to a schoolsite or sites in the same manner as that data is collected for certificated staff assigned to a schoolsite or sites, and to call this updated form the Salary and Benefit Schedule for the Bargaining Units (Form J-90). The bill would require school districts, county offices of education, and charter schools, by September 1, 2024, and annually thereafter, to complete the Form J-90 for specified classified and certificated staff assigned to a schoolsite or sites and report the Form J-90 to the department. department, and would authorize those local educational agencies to complete and report the Form J-90 for prior fiscal years, as provided. By imposing new duties on local educational agencies, the bill would impose a state-mandated local program. The bill would require the department, by November 1, 2024, and annually thereafter, to report to the Legislature on the progress of school districts, county offices of education, and charter schools in increasing salaries for classified and certificated staff assigned to a schoolsite or sites, as provided.*

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 2574 of the Education Code is amended
- 2 to read:
- 3 2574. For the 2013–14 fiscal year and for each fiscal year
- 4 thereafter, the Superintendent annually shall calculate a county
- 5 local control funding formula for each county superintendent of
- 6 schools as follows:

- 1 (a) Compute a county office of education operations grant equal
 2 to the sum of each of the following amounts:
- 3 (1) (A) Six hundred fifty-five thousand nine hundred twenty
 4 dollars (\$655,920).
 5 (B) *Notwithstanding subparagraph (A), commencing with the*
 6 *2030–31 fiscal year and for each fiscal year thereafter, one million*
 7 *two hundred eight thousand eight hundred fifty-nine dollars*
 8 *(\$1,208,859), as adjusted each fiscal year pursuant to paragraph*
 9 *(4).*
- 10 (2) (A) One hundred nine thousand three hundred twenty dollars
 11 (\$109,320) multiplied by the number of school districts for which
 12 the county superintendent of schools has jurisdiction pursuant to
 13 Section 1253.
 14 (B) *Notwithstanding subparagraph (A), commencing with the*
 15 *2030–31 fiscal year and for each fiscal year thereafter, two*
 16 *hundred one thousand four hundred seventy-five dollars (\$201,475)*
 17 *multiplied by the number of school districts for which the county*
 18 *superintendent of schools has jurisdiction pursuant to Section*
 19 *1253, as adjusted each fiscal year pursuant to paragraph (4).*
- 20 (3) (A) (i) Seventy dollars (\$70) multiplied by the number of
 21 units of countywide average daily attendance, up to a maximum
 22 of 30,000 units.
 23 (ii) *Notwithstanding clause (i), commencing with the 2030–31*
 24 *fiscal year and for each fiscal year thereafter, one hundred*
 25 *twenty-nine dollars (\$129) multiplied by the number of units of*
 26 *countywide average daily attendance, up to a maximum of 30,000*
 27 *units, as adjusted each fiscal year pursuant to paragraph (4).*
- 28 (B) (i) Sixty dollars (\$60) multiplied by the number of units of
 29 countywide average daily attendance for the portion of countywide
 30 average daily attendance, if any, above 30,000 units, up to a
 31 maximum of 60,000 units.
 32 (ii) *Notwithstanding clause (i), commencing with the 2030–31*
 33 *fiscal year and for each fiscal year thereafter, one hundred eleven*
 34 *dollars (\$111) multiplied by the number of units of countywide*
 35 *average daily attendance for the portion of countywide average*
 36 *daily attendance, if any, above 30,000 units, up to a maximum of*
 37 *60,000 units, as adjusted each fiscal year pursuant to paragraph*
 38 *(4).*
- 39 (C) (i) Fifty dollars (\$50) multiplied by the number of units of
 40 countywide average daily attendance for the portion of countywide

1 average daily attendance, if any, above ~~60,000~~, 60,000 units, up
2 to a maximum of 140,000 units.

3 (ii) *Notwithstanding clause (i), commencing with the 2030–31*
4 *fiscal year and for each fiscal year thereafter, ninety-two dollars*
5 *(\$92) multiplied by the number of units of countywide average*
6 *daily attendance for the portion of countywide average daily*
7 *attendance, if any, above 60,000 units, up to a maximum of 140,000*
8 *units, as adjusted each year fiscal year pursuant to paragraph (4).*

9 (D) (i) Forty dollars (\$40) multiplied by the number of units
10 of countywide average daily attendance for the portion of
11 countywide average daily attendance, if any, above 140,000 units.

12 (ii) *Notwithstanding clause (i), commencing with the 2030–31*
13 *fiscal year and for each fiscal year thereafter, seventy-four dollars*
14 *(\$74) multiplied by the number of units of countywide average*
15 *daily attendance for the portion of countywide average daily*
16 *attendance, if any, above 140,000 units, as adjusted each year*
17 *fiscal year pursuant to paragraph (4).*

18 (E) For purposes of this section, countywide average daily
19 attendance means the aggregate number of annual units of average
20 daily attendance within the county attributable to all school districts
21 for which the county superintendent of schools has jurisdiction
22 pursuant to Section 1253, charter schools authorized by school
23 districts for which the county superintendent of schools has
24 jurisdiction, and charter schools authorized by the county
25 superintendent of schools.

26 (4) For the 2014–15 fiscal year and each fiscal year thereafter,
27 adjust each of the rates provided in the prior year pursuant to
28 paragraphs (1), (2), and (3) by the percentage change in the annual
29 average value of the Implicit Price Deflator for State and Local
30 Government Purchases of Goods and Services for the United States,
31 as published by the United States Department of Commerce for
32 the 12-month period ending in the third quarter of the prior fiscal
33 year. This percentage change shall be determined using the latest
34 data available as of May 10 of the preceding fiscal year compared
35 with the annual average value of the same deflator for the 12-month
36 period ending in the third quarter of the second preceding fiscal
37 year, using the latest data available as of May 10 of the preceding
38 fiscal year, as reported by the Department of Finance.

39 (5) ~~Commencing with (A) For the 2022–23 fiscal year, to~~
40 ~~2029–30 fiscal years, inclusive, add one hundred seventy-five~~

1 thousand dollars (\$175,000) to the amount specified in paragraph
2 (2), as that rate was adjusted pursuant to paragraph (4).

3 (B) Commencing with the 2030–31 fiscal year and for each
4 fiscal year thereafter, add two hundred sixty-two thousand five
5 hundred dollars (\$262,500) to the amount specified in paragraph
6 (2), as that rate was adjusted pursuant to paragraph (4).

7 ~~(6) Commencing with—~~(A) For the 2022–23 fiscal year, to
8 2029–30 fiscal years, inclusive, add fourteen dollars (\$14) to each
9 of the amounts specified in subparagraphs (A) to (D), inclusive,
10 of paragraph (3), as those rates were adjusted pursuant to paragraph
11 (4).

12 (B) Commencing with the 2030–31 fiscal year and for each
13 fiscal year thereafter, add twenty-one dollars (\$21) to each of the
14 amounts specified in subparagraphs (A) to (D), inclusive, of
15 paragraph (3), as those rates were adjusted pursuant to paragraph
16 (4).

17 (b) Determine the enrollment percentage of unduplicated pupils
18 pursuant to the following:

19 (1) (A) For the 2013–14 fiscal year, divide the enrollment of
20 unduplicated pupils in all schools operated by a county
21 superintendent of schools in the 2013–14 fiscal year by the total
22 enrollment in those schools in the 2013–14 fiscal year.

23 (B) For the 2014–15 fiscal year, divide the sum of the enrollment
24 of unduplicated pupils in all schools operated by a county
25 superintendent of schools in the 2013–14 and 2014–15 fiscal years
26 by the sum of the total enrollment in those schools in the 2013–14
27 and 2014–15 fiscal years.

28 (C) For the 2015–16 fiscal year and each fiscal year thereafter,
29 divide the sum of the enrollment of unduplicated pupils in all
30 schools operated by a county superintendent of schools in the
31 current fiscal year and the two prior fiscal years by the sum of the
32 total enrollment in those schools in the current fiscal year and the
33 two prior fiscal years.

34 (D) (i) For purposes of the quotients determined pursuant to
35 subparagraphs (B) and (C), the Superintendent shall use a county
36 superintendent of schools' enrollment of unduplicated pupils and
37 total pupil enrollment in the 2014–15 fiscal year instead of the
38 enrollment of unduplicated pupils and total pupil enrollment in
39 the 2013–14 fiscal year if doing so would yield an overall greater
40 percentage of unduplicated pupils.

1 (ii) It is the intent of the Legislature to review each county office
2 of education’s enrollment of unduplicated pupils for the 2013–14
3 and 2014–15 fiscal years and provide one-time funding, if
4 necessary, for a county office of education with higher enrollment
5 of unduplicated pupils in the 2014–15 fiscal year as compared to
6 the 2013–14 fiscal year.

7 (E) For purposes of determining the enrollment percentage of
8 unduplicated pupils pursuant to this subdivision, enrollment in
9 schools or classes established pursuant to Article 2.5 (commencing
10 with Section 48645) of Chapter 4 of Part 27 of Division 4 of Title
11 2 and the enrollment of pupils other than the pupils identified in
12 clauses (i) to (iii), inclusive, of subparagraph (A) of paragraph (4)
13 of subdivision (c), shall be excluded from the calculation of the
14 enrollment percentage of unduplicated pupils.

15 (F) The data used to determine the percentage of unduplicated
16 pupils shall be final once that data is no longer used in the current
17 fiscal year calculation of the percentage of unduplicated pupils.
18 This subparagraph does not apply to a change that is the result of
19 an audit that has been appealed pursuant to Section 41344.

20 (2) For purposes of this section, an “unduplicated pupil” is a
21 pupil who is classified as an English learner, eligible for a free or
22 reduced-price meal, or a foster youth. For purposes of this section,
23 the definitions in Section 42238.01 of an English learner, a pupil
24 eligible for a free or reduced-price meal, and foster youth shall
25 apply. A pupil shall be counted only once for purposes of this
26 section if any of the following apply:

27 (A) The pupil is classified as an English learner and is eligible
28 for a free or reduced-price meal.

29 (B) The pupil is classified as an English learner and is a foster
30 youth.

31 (C) The pupil is eligible for a free or reduced-price meal and is
32 classified as a foster youth.

33 (D) The pupil is classified as an English learner, is eligible for
34 a free or reduced-price meal, and is a foster youth.

35 (3) (A) Under procedures and timeframes established by the
36 Superintendent, commencing with the 2013–14 fiscal year, a county
37 superintendent of schools annually shall report the enrollment of
38 unduplicated pupils, pupils classified as English learners, pupils
39 eligible for free and reduced-price meals, and foster youth in
40 schools operated by the county superintendent of schools to the

1 Superintendent using the California Longitudinal Pupil
2 Achievement Data System.

3 (B) The Superintendent shall make the calculations pursuant to
4 this section using the data submitted through the California
5 Longitudinal Pupil Achievement Data System.

6 (C) The Controller shall include instructions, as appropriate, in
7 the audit guide required by subdivision (a) of Section 14502.1, for
8 determining if the data reported by a county superintendent of
9 schools using the California Longitudinal Pupil Achievement Data
10 System is consistent with pupil data records maintained by the
11 county office of education.

12 (c) Compute an alternative education grant equal to the sum of
13 the following:

14 (1) (A) (i) For the 2013–14 ~~fiscal year~~, to 2029–30 *fiscal years*,
15 *inclusive*, a base grant equal to the 2012–13 per pupil undeficitied
16 statewide average juvenile court school base revenue limit
17 calculated pursuant to Article 3 (commencing with Section 2550)
18 of Chapter 12, as that article read on January 1, 2013. For purposes
19 of this subparagraph, the 2012–13 statewide average juvenile court
20 school base revenue limit shall be considered final as of the annual
21 apportionment for the 2012–13 fiscal year, as calculated for
22 purposes of the certification required on or before February 20,
23 2014, pursuant to Sections 41332 and ~~41339~~: *41339, as adjusted*
24 *each fiscal year pursuant to subparagraph (B).*

25 (ii) *Commencing with the 2030–31 fiscal year and for each*
26 *fiscal year thereafter, a base grant equal to twenty thousand six*
27 *hundred seventy-four dollars (\$20,674), as adjusted each fiscal*
28 *year pursuant to subparagraph (B).*

29 (B) Commencing with the 2013–14 fiscal year, the per pupil
30 base grant shall be adjusted by the percentage change in the annual
31 average value of the Implicit Price Deflator for State and Local
32 Government Purchases of Goods and Services for the United States,
33 as published by the United States Department of Commerce for
34 the 12-month period ending in the third quarter of the prior fiscal
35 year. This percentage change shall be determined using the latest
36 data available as of May 10 of the preceding fiscal year compared
37 with the annual average value of the same deflator for the 12-month
38 period ending in the third quarter of the second preceding fiscal
39 year, using the latest data available as of May 10 of the preceding
40 fiscal year, as reported by the Department of Finance.

1 (2) A supplemental grant equal to 35 percent of the base grant
2 described in paragraph (1) multiplied by the enrollment percentage
3 calculated in subdivision (b). The supplemental grant shall be
4 expended in accordance with the regulations adopted pursuant to
5 Section 42238.07.

6 (3) (A) A concentration grant equal to 35 percent of the base
7 grant described in paragraph (1) multiplied by the greater of either
8 of the following:

9 (i) The enrollment percentage calculated in subdivision (b) less
10 50 percent.

11 (ii) Zero.

12 (B) The concentration grant shall be expended in accordance
13 with the regulations adopted pursuant to Section 42238.07.

14 (4) (A) Multiply the sum of paragraphs (1), (2), and (3) by the
15 total number of units of average daily attendance for pupils
16 attending schools operated by a county office of education,
17 excluding units of average daily attendance for pupils attending
18 schools or classes established pursuant to Article 2.5 (commencing
19 with Section 48645) of Chapter 4 of Part 27 of Division 4 of Title
20 2, who are enrolled pursuant to any of the following:

21 (i) Probation-referred pursuant to Sections 300, 601, 602, and
22 654 of the Welfare and Institutions Code.

23 (ii) On probation or parole and not in attendance in a school.

24 (iii) Expelled for any of the reasons specified in subdivision (a)
25 or (c) of Section 48915.

26 (B) Multiply the number of units of average daily attendance
27 for pupils attending schools or classes established pursuant to
28 Article 2.5 (commencing with Section 48645) of Chapter 4 of Part
29 27 of Division 4 of Title 2 by the sum of the base grant calculated
30 pursuant to paragraph (1), a supplemental grant equal to 35 percent
31 of the base grant calculated pursuant to paragraph (1), and a
32 concentration grant equal to 17.5 percent of the base grant
33 calculated pursuant to paragraph (1). Funds provided for the
34 supplemental and concentration grants pursuant to this calculation
35 shall be expended in accordance with the regulations adopted
36 pursuant to Section 42238.07.

37 (C) Add the amounts calculated in subparagraphs (A) and (B).

38 (d) Add the amount calculated in subdivision (a) to the amount
39 calculated in subparagraph (C) of paragraph (4) of subdivision (c).

1 (e) Add all of the following to the amount calculated in
 2 subdivision (d):

3 (1) The amount of funding a county superintendent of schools
 4 received for the 2012–13 fiscal year from funds allocated pursuant
 5 to the Targeted Instructional Improvement Block Grant program,
 6 as set forth in Article 6 (commencing with Section 41540) of
 7 Chapter 3.2 of Part 24 of Division 3 of Title 2, as that article read
 8 on January 1, 2013.

9 (2) (A) The amount of funding a county superintendent of
 10 schools received for the 2012–13 fiscal year from funds allocated
 11 pursuant to the Home-to-School Transportation program, as set
 12 forth in former Article 2 (commencing with Section 39820) of
 13 Chapter 1 of Part 23.5 of Division 3 of Title 2, former Article 10
 14 (commencing with Section 41850) of Chapter 5 of Part 24 of
 15 Division 3 of Title 2, and the Small School District Transportation
 16 program, as set forth in former Article 4.5 (commencing with
 17 Section 42290) of Chapter 7 of Part 24 of Division 3 of Title 2, as
 18 those articles read on January 1, 2013.

19 (B) If a home-to-school transportation joint powers agency,
 20 established pursuant to Article 1 (commencing with Section 6500)
 21 of Chapter 5 of Division 7 of Title 1 of the Government Code for
 22 purposes of providing pupil transportation, received an
 23 apportionment directly from the Superintendent pursuant to Item
 24 6110-111-0001 of Section 2.00 of the Budget Act of 2012, as
 25 identified in clause (i) of subparagraph (A) of paragraph (2) of
 26 subdivision (a) of Section 2575, the joint powers agency may
 27 identify the member local educational agencies and transfer
 28 entitlement to that funding to any of those member local
 29 educational agencies by reporting to the Superintendent, on or
 30 before September 30, 2015, the reassignment of a specified amount
 31 of the joint powers agency’s 2012–13 fiscal year entitlement to
 32 the member local educational agency. Commencing with the
 33 2015–16 fiscal year, the Superintendent shall add the reassigned
 34 amounts to the amounts calculated pursuant to this paragraph.

35 (C) Commencing in the 2023–24 fiscal year, the add-on amounts
 36 referenced in subparagraphs (A) and (B) shall receive the annual
 37 cost-of-living adjustment specified in subparagraph (B) of
 38 paragraph (1) of subdivision (c).

39 (f) *It is the intent of the Legislature to fully fund the county office*
 40 *of education local control funding formula target county operations*

1 *grants and alternative education base grants in those years*
2 *preceding the 2030–31 fiscal year and to spend those funds in the*
3 *manner described in paragraph (2) of subdivision (b) of Section*
4 *42238.015.*

5 **SECTION 1.**

6 *SEC. 2.* Section 42238.015 is added to the Education Code,
7 immediately following Section 42238.01, to read:

8 42238.015. (a) ~~(1)~~—The Legislature finds and declares all of
9 the following:

10 ~~(A)~~

11 *(1)* According to 2023 findings from the Economic Policy
12 Institute ~~(“EPI”)~~, *(EPI)*, inflation-adjusted average weekly wages
13 of teachers have been relatively flat since 1996, finding that the
14 average weekly wages of public school teachers (adjusted only for
15 inflation) increased just twenty-nine dollars (\$29) from 1996 to
16 2021, from one thousand three hundred nineteen dollars (\$1,319)
17 to one thousand three hundred forty-eight dollars (\$1,348) (in 2021
18 dollars), where, in contrast, inflation-adjusted weekly wages of
19 other college graduates rose from one thousand five hundred
20 sixty-four dollars (\$1,564) to two thousand nine dollars (\$2,009)
21 over the same period — a four hundred forty-five-dollar (\$445)
22 increase.

23 ~~(B)~~

24 *(2)* The EPI also found that the teacher wage penalty, when
25 comparing wages of teachers to other professions with similar
26 educational and certification requirements, grew to a record high
27 in 2021 at 23.5 percent nationally and 17.6 percent in California,
28 up from 6.1 percent in 1996.

29 ~~(C)~~

30 *(3)* Even when taking other benefits into account, the teacher
31 total compensation penalty grew by only 11.5 percentage points
32 from 1993 to 2021.

33 ~~(D)~~

34 *(4)* The relative teacher wage penalty pushes educator jobs to
35 the bottom of the market since graduates are able to obtain higher
36 wage jobs virtually anywhere else, leaving pupils with fewer
37 veteran educators and larger class sizes, which are the two largest
38 factors that increase pupil performance, according to the Learning
39 Policy Institute.

40 ~~(E)~~

1 (5) When Proposition 98 was approved by voters in 1988, it set
2 as a target for school spending per pupil to “equal or exceed the
3 average annual expenditure per student of the 10 states with the
4 highest annual expenditures per student for elementary and high
5 schools.” This target is embedded in Section 8.5 of Article XVI
6 of the California Constitution.

7 ~~(2) (A) Therefore,~~

8 (b) (1) *Therefore*, it is the intent of the Legislature to establish
9 new local control funding formula (LCFF) target grade
10 span-adjusted base grant funding levels for school districts, charter
11 schools, and county offices of education to raise wages by 50
12 percent, in recognition that the LCFF funding targets established
13 in Assembly Bill 97 of the 2013–14 Regular Session (Chapter 47
14 of the Statutes of 2013) that were met in the 2018–19 fiscal year
15 did not provide the funding necessary to close the pay gap for
16 educators and schoolsite staff. These aspirational funding levels
17 will continue to support local educational agencies’ efforts to
18 improve recruitment and retention of schoolsite staff and improve
19 educational opportunities for pupils.

20 ~~(B) It~~

21 (2) *It* is the intent of the Legislature to fully fund the LCFF
22 target base grants over seven years, with full implementation in
23 the 2030–31 fiscal year. It is further the intent of the Legislature
24 to use the funds in order to increase salaries for classified and
25 certificated staff working at schoolsites in school districts, county
26 offices of education, and charter schools ~~by 50 percent by the~~
27 ~~2030–31 fiscal year, as compared to the 2020–21 fiscal year or the~~
28 ~~2023–24 fiscal year for certificated staff, whichever year the Form~~
29 ~~J–90 was filed for first, and as compared to the 2023–24 fiscal~~
30 ~~year for classified staff. to close the wage gap and improve~~
31 ~~recruitment and retention of school site staff. This Legislative~~
32 ~~intent does not apply to basic aid school districts.~~

33 ~~(b) (1) The department shall, by July 1, 2024, update the Salary~~
34 ~~and Benefits Schedule for the Certificated Bargaining Unit (Form~~
35 ~~J–90) to include salary data collection for classified school staff~~
36 ~~assigned to a schoolsite or sites, in the same manner as collected~~
37 ~~for certificated staff assigned to a schoolsite or sites.~~

38 ~~(2) The Salary and Benefits Schedule for the Certificated~~
39 ~~Bargaining Unit (Form J–90) shall be known as the Salary and~~
40 ~~Benefit Schedule for the Bargaining Units (Form J–90).~~

1 ~~(3) On or before September 1, 2024, and annually thereafter,~~
2 ~~school districts, county offices of education, and charter schools~~
3 ~~shall complete the Salary and Benefit Schedule for the Bargaining~~
4 ~~Units (Form J-90) for classified and certificated staff assigned to~~
5 ~~a schoolsite or sites and report the Form J-90 to the department.~~

6 ~~(4) On or before November 1, 2024, and annually thereafter,~~
7 ~~the department shall report to the Legislature, in compliance with~~
8 ~~Section 9795 of the Government Code, on the progress of school~~
9 ~~districts, county offices of education, and charter schools in~~
10 ~~increasing salaries for classified staff assigned to a schoolsite or~~
11 ~~sites and certificated staff assigned to a schoolsite or sites. This~~
12 ~~report shall include the following:~~

13 ~~(A) The change in salary rates for certificated staff as compared~~
14 ~~to the 2020-21 fiscal year or the 2023-24 fiscal year, whichever~~
15 ~~year the Form J-90 was filed for first.~~

16 ~~(B) The change in salary rates for classified staff as compared~~
17 ~~to the 2023-24 fiscal year.~~

18 ~~(C) The salary rate changes year over year.~~

19 ~~(D) The rate of salary change compared to the rate of yearly~~
20 ~~inflation as measured by the percentage change in the annual~~
21 ~~average value of the Implicit Price Deflator for State and Local~~
22 ~~Government Purchases of Goods and Services for the United States,~~
23 ~~as published by the United States Department of Commerce for~~
24 ~~the 12-month period ending in the third quarter of the prior fiscal~~
25 ~~year.~~

26 *SEC. 3. Section 42238.016 is added to the Education Code,*
27 *immediately following Section 42238.015, to read:*

28 *42238.016. (a) The department shall, by July 1, 2024, update*
29 *the Salary and Benefits Schedule for the Certificated Bargaining*
30 *Unit (Form J-90) to include salary data collection for classified*
31 *school staff assigned to a schoolsite or sites, in the same manner*
32 *as collected for certificated staff assigned to a schoolsite or sites,*
33 *for the following classifications:*

34 *(1) Secretaries or administrative assistants.*

35 *(2) Custodians.*

36 *(3) Bus drivers.*

37 *(4) School food service workers.*

38 *(5) Instructional aides.*

39 *(b) The Salary and Benefits Schedule for the Certificated*
40 *Bargaining Unit (Form J-90) updated pursuant to subdivision (a)*

1 shall be known as the Salary and Benefit Schedule for the
 2 Bargaining Units (Form J-90).

3 (c) (1) On or before September 1, 2024, and annually thereafter,
 4 school districts, county offices of education, and charter schools
 5 shall complete the Salary and Benefit Schedule for the Bargaining
 6 Units (Form J-90) for classified and certificated staff assigned to
 7 a schoolsite or sites and report the Form J-90 to the department.

8 (2) School districts, county offices of education, and charter
 9 schools may, for prior fiscal years not required pursuant to
 10 paragraph (1), complete the Form J-90 for classified and
 11 certificated staff assigned to a schoolsite or sites and report the
 12 Form J-90 to the department.

13 (d) On or before November 1, 2024, and annually thereafter,
 14 the department shall report to the Legislature, in compliance with
 15 Section 9795 of the Government Code, on the progress of school
 16 districts, county offices of education, and charter schools in
 17 increasing salaries for classified staff assigned to a schoolsite or
 18 sites and certificated staff assigned to a schoolsite or sites. This
 19 report shall include the following:

20 (1) The change in salary rates for certificated staff as compared
 21 to the 2020-21 fiscal year or the 2023-24 fiscal year, or for
 22 whichever year the Form J-90 was filed for first.

23 (2) The change in salary rates for classified staff as compared
 24 to the 2023-24 fiscal year, or for whichever year the Form J-90
 25 was filed for first.

26 (3) The salary rate changes year over year.

27 (4) The rate of salary change compared to the rate of yearly
 28 inflation as measured by the percentage change in the annual
 29 average value of the Implicit Price Deflator for State and Local
 30 Government Purchases of Goods and Services for the United
 31 States, as published by the United States Department of Commerce
 32 for the 12-month period ending in the third quarter of the prior
 33 fiscal year.

34 (5) The rate of total compensation changes year over year.

35 ~~SEC. 2.~~

36 SEC. 4. Section 42238.02 of the Education Code is amended
 37 to read:

38 42238.02. (a) The amount computed pursuant to this section
 39 shall be known as the school district and charter school local
 40 control funding formula.

1 (b) (1) For purposes of this section “unduplicated pupil” means
2 a pupil enrolled in a school district or a charter school who is either
3 classified as an English learner, eligible for a free or reduced-price
4 meal, or is a foster youth. A pupil shall be counted only once for
5 purposes of this section if any of the following apply:

6 (A) The pupil is classified as an English learner and is eligible
7 for a free or reduced-price meal.

8 (B) The pupil is classified as an English learner and is a foster
9 youth.

10 (C) The pupil is eligible for a free or reduced-price meal and is
11 classified as a foster youth.

12 (D) The pupil is classified as an English learner, is eligible for
13 a free or reduced-price meal, and is a foster youth.

14 (2) Under procedures and timeframes established by the
15 Superintendent, commencing with the 2013–14 fiscal year, a school
16 district or charter school shall annually submit its enrolled free
17 and reduced-price meal eligibility, foster youth, and English learner
18 pupil-level records for enrolled pupils to the Superintendent using
19 the California Longitudinal Pupil Achievement Data System.

20 (3) (A) Commencing with the 2013–14 fiscal year, a county
21 office of education shall review and validate certified aggregate
22 English learner, foster youth, and free or reduced-price meal
23 eligible pupil data for school districts and charter schools under
24 its jurisdiction to ensure the data is reported accurately. The
25 Superintendent shall provide each county office of education with
26 appropriate access to school district and charter school data reports
27 in the California Longitudinal Pupil Achievement Data System
28 for purposes of ensuring data reporting accuracy.

29 (B) The Controller shall include the instructions necessary to
30 enforce paragraph (2) in the audit guide required by Section
31 14502.1. The instructions shall include, but are not necessarily
32 limited to, procedures for determining if the English learner, foster
33 youth, and free or reduced-price meal eligible pupil counts are
34 consistent with the school district’s or charter school’s English
35 learner, foster youth, and free or reduced-price meal eligible pupil
36 records.

37 (4) The Superintendent shall make the calculations pursuant to
38 this section using the data submitted by local educational agencies,
39 including charter schools, through the California Longitudinal
40 Pupil Achievement Data System. Under timeframes and procedures

1 established by the Superintendent, school districts and charter
2 schools may review and revise their submitted data on English
3 learner, foster youth, and free or reduced-price meal eligible pupil
4 counts to ensure the accuracy of data reflected in the California
5 Longitudinal Pupil Achievement Data System.

6 (5) The Superintendent shall annually compute the percentage
7 of unduplicated pupils for each school district and charter school
8 by dividing the enrollment of unduplicated pupils in a school
9 district or charter school by the total enrollment in that school
10 district or charter school pursuant to all of the following:

11 (A) For the 2013–14 fiscal year, divide the sum of unduplicated
12 pupils for the 2013–14 fiscal year by the sum of the total pupil
13 enrollment for the 2013–14 fiscal year.

14 (B) For the 2014–15 fiscal year, divide the sum of unduplicated
15 pupils for the 2013–14 and 2014–15 fiscal years by the sum of the
16 total pupil enrollment for the 2013–14 and 2014–15 fiscal years.

17 (C) For the 2015–16 fiscal year and each fiscal year thereafter,
18 divide the sum of unduplicated pupils for the current fiscal year
19 and the two prior fiscal years by the sum of the total pupil
20 enrollment for the current fiscal year and the two prior fiscal years.

21 (D) (i) For purposes of the quotients determined pursuant to
22 subparagraphs (B) and (C), the Superintendent shall use a school
23 district's or charter school's enrollment of unduplicated pupils and
24 total pupil enrollment in the 2014–15 fiscal year instead of the
25 enrollment of unduplicated pupils and total pupil enrollment in
26 the 2013–14 fiscal year if doing so would yield an overall greater
27 percentage of unduplicated pupils.

28 (ii) It is the intent of the Legislature to review each school
29 district and charter school's enrollment of unduplicated pupils for
30 the 2013–14 and 2014–15 fiscal years and provide one-time
31 funding, if necessary, for a school district or charter school with
32 higher enrollment of unduplicated pupils in the 2014–15 fiscal
33 year as compared to the 2013–14 fiscal year.

34 (E) (i) Notwithstanding any other law, for purposes of
35 subparagraph (C), the unduplicated pupils and total pupil
36 enrollment in prior fiscal years shall be the following:

37 (I) For a transferred charter school, the counts shall be equal to
38 the counts reported for the original charter school.

39 (II) For an acquiring charter school, the counts shall be equal
40 to the counts reported for the original charter school. This subclause

1 shall become inoperative on July 1, 2025, unless its operation is
2 extended by the Legislature.

3 (III) For the restructured portions of a divided charter school,
4 the counts shall be zero.

5 (IV) For the remaining portion of a divided charter school, the
6 counts shall be equal to the counts reported for the original charter
7 school.

8 (ii) The definitions in Section 47654 apply for purposes of this
9 subparagraph.

10 (6) Notwithstanding subdivision (a) of Section 14002, the data
11 used to determine the percentage of unduplicated pupils shall be
12 final once that data is no longer used in the current fiscal year
13 calculation of the percentage of unduplicated pupils. This paragraph
14 does not apply to a change that is the result of an audit exception,
15 as described in paragraph (2) of subdivision (a) of Section 41341.

16 (c) Commencing with the 2013–14 fiscal year and each fiscal
17 year thereafter, the Superintendent shall annually calculate a local
18 control funding formula grant for each school district and charter
19 school in the state pursuant to this section.

20 (d) The Superintendent shall compute a ~~grade-span-adjusted~~
21 *span-adjusted* base grant equal to the total of the following
22 amounts:

23 (1) (A) For the 2013–14 fiscal year, a base grant of:

24 (i) Six thousand eight hundred forty-five dollars (\$6,845) for
25 average daily attendance in kindergarten and grades 1 to 3,
26 inclusive.

27 (ii) Six thousand nine hundred forty-seven dollars (\$6,947) for
28 average daily attendance in grades 4 to 6, inclusive.

29 (iii) Seven thousand one hundred fifty-four dollars (\$7,154) for
30 average daily attendance in grades 7 and 8.

31 (iv) Eight thousand two hundred eighty-nine dollars (\$8,289)
32 for average daily attendance in grades 9 to 12, inclusive.

33 (B) (i) Notwithstanding subparagraph (A), commencing with
34 the 2030–31 fiscal year, a base grant of:

35 (I) Thirteen thousand seven hundred forty-nine dollars (\$13,749)
36 for average daily attendance in kindergarten and grades 1 to 3,
37 inclusive.

38 (II) Thirteen thousand nine hundred fifty-six dollars (\$13,956)
39 for average daily attendance in grades 4 to 6, inclusive.

1 (III) Fourteen thousand three hundred seventy dollars (\$14,370)
 2 for average daily attendance in grades 7 and 8.

3 (IV) Sixteen thousand six hundred fifty-three dollars (\$16,653)
 4 for average daily attendance in grades 9 to 12, inclusive.

5 (ii) It is the intent of the Legislature to fully fund the ~~LCFF~~ *local*
 6 *control funding formula* target base grants in those years preceding
 7 the 2030–31 fiscal year and to spend those funds in the manner
 8 described in ~~subparagraph (B)~~ of paragraph (2) of subdivision ~~(a)~~
 9 *(b)* of Section 42238.015.

10 (2) In each year the ~~grade-span-adjusted~~ *span-adjusted* base
 11 grants in paragraph (1) shall be adjusted by the percentage change
 12 in the annual average value of the Implicit Price Deflator for State
 13 and Local Government Purchases of Goods and Services for the
 14 United States, as published by the United States Department of
 15 Commerce for the 12-month period ending in the third quarter of
 16 the prior fiscal year. This percentage change shall be determined
 17 using the latest data available as of May 10 of the preceding fiscal
 18 year compared with the annual average value of the same deflator
 19 for the 12-month period ending in the third quarter of the second
 20 preceding fiscal year, using the latest data available as of May 10
 21 of the preceding fiscal year, as reported by the Department of
 22 Finance.

23 (3) (A) The Superintendent shall compute an additional
 24 adjustment to the kindergarten and grades 1 to 3, inclusive, base
 25 grant as adjusted pursuant to paragraphs (2) and (5) equal to 10.4
 26 percent. The additional grant shall be calculated by multiplying
 27 the kindergarten and grades 1 to 3, inclusive, base grant, as adjusted
 28 by paragraphs (2) and (5), by 10.4 percent.

29 (B) Until paragraph (4) of subdivision (b) of Section 42238.03
 30 is effective, as a condition of the receipt of funds in this paragraph,
 31 a school district shall make progress toward maintaining an average
 32 class enrollment of not more than 24 pupils for each schoolsite in
 33 kindergarten and grades 1 to 3, inclusive, unless a collectively
 34 bargained alternative annual average class enrollment for each
 35 schoolsite in those grades is agreed to by the school district,
 36 pursuant to the following calculation:

37 (i) Determine a school district’s average class enrollment for
 38 each schoolsite for kindergarten and grades 1 to 3, inclusive, in
 39 the prior year. For the 2013–14 fiscal year, this amount shall be

1 the average class enrollment for each schoolsite for kindergarten
2 and grades 1 to 3, inclusive, in the 2012–13 fiscal year.

3 (ii) Determine a school district’s proportion of total need
4 pursuant to paragraph (2) of subdivision (b) of Section 42238.03.

5 (iii) Determine the percentage of the need calculated in clause
6 (ii) that is met by funding provided to the school district pursuant
7 to paragraph (3) of subdivision (b) of Section 42238.03.

8 (iv) Determine the difference between the amount computed
9 pursuant to clause (i) and an average class enrollment of not more
10 than 24 pupils.

11 (v) Calculate a current year average class enrollment adjustment
12 for each schoolsite for kindergarten and grades 1 to 3, inclusive,
13 equal to the adjustment calculated in clause (iv) multiplied by the
14 percentage determined pursuant to clause (iii).

15 (C) School districts that have an average class enrollment for
16 each schoolsite for kindergarten and grades 1 to 3, inclusive, of
17 24 pupils or less for each schoolsite in the 2012–13 fiscal year,
18 shall be exempt from the requirements of subparagraph (B) so long
19 as the school district continues to maintain an average class
20 enrollment for each schoolsite for kindergarten and grades 1 to 3,
21 inclusive, of not more than 24 pupils, unless a collectively
22 bargained alternative ratio is agreed to by the school district.

23 (D) (i) Upon full implementation of the local control funding
24 formula, as a condition of the receipt of funds in this paragraph,
25 all school districts shall maintain an average class enrollment for
26 each schoolsite for kindergarten and grades 1 to 3, inclusive, of
27 not more than 24 pupils for each schoolsite in kindergarten and
28 grades 1 to 3, inclusive, unless a collectively bargained alternative
29 ratio is agreed to by the school district.

30 (ii) Notwithstanding clause (i), for purposes of meeting the
31 requirements of paragraph (1) of subdivision (g) of Section 48000,
32 a school district shall maintain an average transitional kindergarten
33 class enrollment of not more than 24 pupils for each schoolsite.

34 (E) The average class enrollment requirement for each schoolsite
35 for kindergarten and grades 1 to 3, inclusive, established pursuant
36 to this paragraph shall not be subject to waiver by the state board
37 pursuant to Section 33050 or by the Superintendent.

38 (F) The Controller shall include the instructions necessary to
39 enforce this paragraph in the audit guide required by Section
40 14502.1. The instructions shall include, but are not necessarily

1 limited to, procedures for determining if the average class
2 enrollment for each schoolsite for kindergarten and grades 1 to 3,
3 inclusive, exceeds 24 pupils, or an alternative average class
4 enrollment for each schoolsite pursuant to a collectively bargained
5 alternative ratio. The procedures for determining average class
6 enrollment for each schoolsite shall include criteria for employing
7 sampling.

8 (4) The Superintendent shall compute an additional adjustment
9 to the base grant for grades 9 to 12, inclusive, as adjusted pursuant
10 to paragraphs (2) and (5), equal to 2.6 percent. The additional grant
11 shall be calculated by multiplying the base grant for grades 9 to
12 12, inclusive, as adjusted by paragraphs (2) and (5) by 2.6 percent.

13 (5) For the 2022–23 fiscal year, the Superintendent shall increase
14 the base grants for kindergarten and grades 1 to 12, inclusive, by
15 6.7 percent. This adjustment shall be calculated by multiplying
16 the grade span-adjusted base grants calculated pursuant to
17 paragraph (2) for the 2021–22 fiscal year by 6.7 percent. The
18 adjustment shall be included in grade span-adjusted base grants
19 amounts for purposes of the adjustment pursuant to paragraph (2)
20 commencing with the 2023–24 fiscal year.

21 (e) The Superintendent shall compute a supplemental grant
22 add-on equal to 20 percent of the base grants as specified in
23 paragraph (1) of subdivision (d), as adjusted by paragraphs (2) to
24 (5), inclusive, of subdivision (d), for each school district's or
25 charter school's percentage of unduplicated pupils calculated
26 pursuant to paragraph (5) of subdivision (b). The supplemental
27 grant shall be calculated by multiplying the base grants as specified
28 in paragraph (1), as adjusted by paragraphs (2) to (5), inclusive,
29 of subdivision (d), by 20 percent and by the percentage of
30 unduplicated pupils calculated pursuant to paragraph (5) of
31 subdivision (b) in that school district or charter school. The
32 supplemental grant shall be expended in accordance with the
33 regulations adopted pursuant to Section 42238.07.

34 (f) (1) (A) The Superintendent shall compute a concentration
35 grant add-on equal to 50 percent of the base grants as specified in
36 paragraph (1) of subdivision (d), as adjusted by paragraphs (2) to
37 (5), inclusive, of subdivision (d), for each school district's or
38 charter school's percentage of unduplicated pupils calculated
39 pursuant to paragraph (5) of subdivision (b) in excess of 55 percent
40 of the school district's or charter school's total enrollment. The

1 concentration grant shall be calculated by multiplying the base
2 grants as specified in paragraph (1) of subdivision (d), as adjusted
3 by paragraphs (2) to (5), inclusive, of subdivision (d), by 50 percent
4 and by the percentage of unduplicated pupils calculated pursuant
5 to paragraph (5) of subdivision (b) in excess of 55 percent of the
6 total enrollment in that school district or charter school.

7 (B) Commencing with the 2021–22 fiscal year, the concentration
8 grant add-on referenced in subparagraph (A) shall instead be equal
9 to 65 percent of the base grants as specified in paragraph (1) of
10 subdivision (d), as adjusted by paragraphs (2) to (5), inclusive, of
11 subdivision (d), for each school district’s or charter school’s
12 percentage of unduplicated pupils calculated pursuant to paragraph
13 (5) of subdivision (b) in excess of 55 percent of the school district’s
14 or charter school’s total enrollment. The concentration grant shall
15 be calculated by multiplying the base grants as specified in
16 paragraph (1) of subdivision (d), as adjusted by paragraphs (2) to
17 (5), inclusive, of subdivision (d), by 65 percent and by the
18 percentage of unduplicated pupils calculated pursuant to paragraph
19 (5) of subdivision (b) in excess of 55 percent of the total enrollment
20 in that school district or charter school.

21 (2) (A) For a charter school physically located in only one
22 school district, the percentage of unduplicated pupils calculated
23 pursuant to paragraph (5) of subdivision (b) in excess of 55 percent
24 used to calculate concentration grants shall not exceed the
25 percentage of unduplicated pupils calculated pursuant to paragraph
26 (5) of subdivision (b) in excess of 55 percent of the school district
27 in which the charter school is physically located. For a charter
28 school physically located in more than one school district, the
29 charter school’s percentage of unduplicated pupils calculated
30 pursuant to paragraph (5) of subdivision (b) in excess of 55 percent
31 used to calculate concentration grants shall not exceed that of the
32 school district with the highest percentage of unduplicated pupils
33 calculated pursuant to paragraph (5) of subdivision (b) in excess
34 of 55 percent of the school districts in which the charter school
35 has a school facility. The concentration grant shall be expended
36 in accordance with the regulations adopted pursuant to Section
37 42238.07.

38 (B) For purposes of this paragraph and subparagraph (A) of
39 paragraph (1) of subdivision (f) of Section 42238.03, a charter
40 school shall report its physical location to the department under

1 timeframes established by the department. For a charter school
2 authorized by a school district, the department shall include the
3 authorizing school district in the department's determination of
4 physical location. For a charter school authorized on appeal
5 pursuant to subdivision (k) of Section 47605, the department shall
6 include the school district that initially denied the petition in the
7 department's determination of physical location. Notwithstanding
8 subdivision (a) of Section 14002, the reported physical location
9 of the charter school shall be considered final as of the second
10 principal apportionment for that fiscal year, and, for purposes of
11 this paragraph, the percentage of unduplicated pupils of the school
12 district associated with the charter school pursuant to subparagraph
13 (A) shall be considered final as of the second principal
14 apportionment for that fiscal year.

15 (g) (1) The Superintendent shall compute an add-on to the total
16 sum of a school district's or charter school's base, supplemental,
17 and concentration grants equal to the amount of funding a school
18 district or charter school received from funds allocated pursuant
19 to the Targeted Instructional Improvement Block Grant program,
20 as set forth in Article 6 (commencing with Section 41540) of
21 Chapter 3.2, for the 2012–13 fiscal year, as that article read on
22 January 1, 2013. A school district or charter school shall not receive
23 a total funding amount from this add-on greater than the total
24 amount of funding received by the school district or charter school
25 from that program in the 2012–13 fiscal year. The amount
26 computed pursuant to this subdivision shall reflect the reduction
27 specified in paragraph (2) of subdivision (a) of Section 42238.03.

28 (2) Notwithstanding Section 42238.05, commencing with the
29 2022–23 fiscal year, the Superintendent shall compute an add-on
30 to the total sum of a school district's or charter school's base,
31 supplemental, and concentration grants equal to two thousand eight
32 hundred thirteen dollars (\$2,813) multiplied by the then current
33 fiscal year's second principal apportionment period average daily
34 attendance in transitional kindergarten. Commencing with the
35 2023–24 fiscal year, the add-on computed pursuant to this
36 paragraph shall be adjusted by the percentage change applied
37 pursuant to paragraph (2) of subdivision (d). It is the intent of the
38 Legislature that the costs to meet the requirements of paragraph
39 (2) of subdivision (g) of Section 48000 be supported by the add-on
40 computed pursuant to this paragraph.

1 (h) (1) The Superintendent shall compute an add-on to the total
2 sum of a school district's or charter school's base, supplemental,
3 and concentration grants equal to the amount of funding a school
4 district or charter school received from funds allocated pursuant
5 to the Home-to-School Transportation program, as set forth in
6 former Article 2 (commencing with Section 39820) of Chapter 1
7 of Part 23.5, former Article 10 (commencing with Section 41850)
8 of Chapter 5, and the Small School District Transportation
9 program, as set forth in former Article 4.5 (commencing with
10 Section 42290), as those articles read on January 1, 2013, for the
11 2012–13 fiscal year. A school district or charter school shall not
12 receive a total funding amount from this add-on greater than the
13 total amount received by the school district or charter school for
14 those programs in the 2012–13 fiscal year. The amount computed
15 pursuant to this subdivision shall reflect the reduction specified in
16 paragraph (2) of subdivision (a) of Section 42238.03.

17 (2) If a home-to-school transportation joint powers agency,
18 established pursuant to Article 1 (commencing with Section 6500)
19 of Chapter 5 of Division 7 of Title 1 of the Government Code for
20 purposes of providing pupil transportation, received an
21 apportionment directly from the Superintendent from any of the
22 funding sources specified in paragraph (1) for the 2012–13 fiscal
23 year, the joint powers agency may identify the member local
24 educational agencies and transfer entitlement to that funding to
25 any of those member local educational agencies by reporting to
26 the Superintendent, on or before September 30, 2015, the
27 reassignment of a specified amount of the joint powers agency's
28 2012–13 fiscal year entitlement to the member local educational
29 agency. Commencing with the 2015–16 fiscal year, the
30 Superintendent shall compute an add-on to the total sum of a school
31 district's or charter school's base, supplemental, and concentration
32 grants equal to the amount of the entitlement to funding transferred
33 by the joint powers agency to the member school district or charter
34 school.

35 (3) Commencing in the 2023–24 fiscal year, the add-on amounts
36 referenced in paragraphs (1) and (2) shall receive the annual
37 cost-of-living adjustment specified in paragraph (2) of subdivision
38 (d).

1 (i) (1) The sum of the local control funding formula rates
2 computed pursuant to subdivisions (c) to (f), inclusive, shall be
3 multiplied by:

4 (A) For school districts, the average daily attendance of the
5 school district in the corresponding grade level ranges computed
6 pursuant to Section 42238.05, excluding the average daily
7 attendance computed pursuant to paragraph (2) of subdivision (a)
8 of Section 42238.05 for purposes of the computation specified in
9 subdivision (d).

10 (B) For charter schools, the total current year average daily
11 attendance in the corresponding grade level ranges.

12 (2) The amount computed pursuant to Article 4 (commencing
13 with Section 42280) shall be added to the amount computed
14 pursuant to paragraphs (1) to (4), inclusive, of subdivision (d), as
15 multiplied by subparagraph (A) or (B) of paragraph (1), as
16 appropriate.

17 (j) The Superintendent shall adjust the sum of each school
18 district's or charter school's amount determined in subdivisions
19 (g) to (i), inclusive, pursuant to the calculation specified in Section
20 42238.03, less the sum of the following:

21 (1) (A) For school districts, the property tax revenue received
22 pursuant to Chapter 3.5 (commencing with Section 75) and Chapter
23 6 (commencing with Section 95) of Part 0.5 of Division 1 of the
24 Revenue and Taxation Code.

25 (B) For charter schools, the in-lieu property tax amount provided
26 to a charter school pursuant to Section 47635.

27 (2) The amount, if any, received pursuant to Part 18.5
28 (commencing with Section 38101) of Division 2 of the Revenue
29 and Taxation Code.

30 (3) The amount, if any, received pursuant to Chapter 3
31 (commencing with Section 16140) of Part 1 of Division 4 of Title
32 2 of the Government Code.

33 (4) Prior years' taxes and taxes on the unsecured roll.

34 (5) Fifty percent of the amount received pursuant to Section
35 41603.

36 (6) The amount, if any, received pursuant to the Community
37 Redevelopment Law (Part 1 (commencing with Section 33000)
38 of Division 24 of the Health and Safety Code), less any amount
39 received pursuant to Section 33401 or 33676 of the Health and
40 Safety Code that is used for land acquisition, facility construction,

1 reconstruction, or remodeling, or deferred maintenance and that
2 is not an amount received pursuant to Section 33492.15, or
3 paragraph (4) of subdivision (a) of Section 33607.5, or Section
4 33607.7 of the Health and Safety Code that is allocated exclusively
5 for educational facilities.

6 (7) The amount, if any, received pursuant to Sections 34177,
7 34179.5, 34179.6, 34183, and 34188 of the Health and Safety
8 Code.

9 (8) Revenue received pursuant to subparagraph (B) of paragraph
10 (3) of subdivision (e) of Section 36 of Article XIII of the California
11 Constitution.

12 (k) A school district shall annually transfer to each of its charter
13 schools funding in lieu of property taxes pursuant to Section 47635.

14 (l) (1) This section does not authorize a school district that
15 receives funding on behalf of a charter school pursuant to Section
16 47651 to redirect this funding for another purpose unless otherwise
17 authorized in law pursuant to paragraph (2) or pursuant to an
18 agreement between the charter school and its chartering authority.

19 (2) A school district that received funding on behalf of a locally
20 funded charter school in the 2012–13 fiscal year pursuant to
21 paragraph (2) of subdivision (b) of Section 42605, Section 42606,
22 and subdivision (b) of Section 47634.1, as those sections read on
23 January 1, 2013, or a school district that was required to pass
24 through funding to a conversion charter school in the 2012–13
25 fiscal year pursuant to paragraph (2) of subdivision (b) of Section
26 42606, as that section read on January 1, 2013, may annually
27 redirect for another purpose a percentage of the amount of the
28 funding received on behalf of that charter school. The percentage
29 of funding that may be redirected shall be determined pursuant to
30 the following computation:

31 (A) (i) Determine the sum of the need fulfilled for that charter
32 school pursuant to paragraph (3) of subdivision (b) of Section
33 42238.03 in the then current fiscal year for the charter school.

34 (ii) Determine the sum of the need fulfilled in every fiscal year
35 before the then current fiscal year pursuant to paragraph (3) of
36 subdivision (b) of Section 42238.03 adjusted for changes in average
37 daily attendance pursuant to paragraph (3) of subdivision (a) of
38 Section 42238.03 for the charter school.

39 (iii) Subtract the amount computed pursuant to paragraphs (1)
40 to (3), inclusive, of subdivision (a) of Section 42238.03 from the

1 amount computed for that charter school under the local control
2 funding formula entitlement computed pursuant to subdivision (i)
3 of this section.

4 (iv) Compute a percentage by dividing the sum of the amounts
5 computed pursuant to clauses (i) and (ii) by the amount computed
6 pursuant to clause (iii).

7 (B) Multiply the percentage computed pursuant to subparagraph
8 (A) by the amount of funding the school district received on behalf
9 of the charter school in the 2012–13 fiscal year pursuant to
10 paragraph (2) of subdivision (b) of Section 42605, Section 42606,
11 and subdivision (b) of Section 47634.1, as those sections read on
12 January 1, 2013.

13 (C) The maximum amount that may be redirected shall be the
14 lesser of the amount of funding the school district received on
15 behalf of the charter school in the 2012–13 fiscal year pursuant to
16 paragraph (2) of subdivision (b) of Section 42605, Section 42606,
17 and subdivision (b) of Section 47634.1, as those sections read on
18 January 1, 2013, or the amount computed pursuant to subparagraph
19 (B).

20 (3) Commencing with the 2013–14 fiscal year, a school district
21 operating one or more affiliated charter schools shall provide each
22 affiliated charter school schoolsite with no less than the amount
23 of funding the schoolsite received pursuant to the charter school
24 block grant in the 2012–13 fiscal year.

25 (m) Any calculations in law that are used for purposes of
26 determining if a local educational agency is an excess tax school
27 entity or basic aid school district, including, but not limited to, this
28 section and Sections 41544, 42238.03, 47632, 47660, 47663,
29 48310, and 48359.5, and Section 95 of the Revenue and Taxation
30 Code, shall exclude the revenue received pursuant to subparagraph
31 (B) of paragraph (3) of subdivision (e) of Section 36 of Article
32 XIII of the California Constitution.

33 (n) The funds apportioned pursuant to this section and Section
34 42238.03 shall be available to implement the activities required
35 pursuant to Article 4.5 (commencing with Section 52059.5) of
36 Chapter 6.1 of Part 28 of Division 4.

37 (o) A school district that does not receive an apportionment of
38 state funds pursuant to this section, as implemented pursuant to
39 Section 42238.03, excluding funds apportioned pursuant to the
40 requirements of subparagraph (A) of paragraph (2) of subdivision

1 (e) of Section 42238.03, shall be considered a “basic aid school
2 district” or an “excess tax entity.”

3 *SEC. 5. Section 42282 of the Education Code is amended to*
4 *read:*

5 ~~42282. Commencing with~~(a) *For the 2022–23 fiscal year, to*
6 *2029–30 fiscal years, inclusive, for each school district, on account*
7 *of each necessary small school, as defined in Section 42283, the*
8 *Superintendent shall make the following—computations:*
9 *computations, as adjusted each fiscal year pursuant to Section*
10 *42287:*

11 (a)
12 (1) For each necessary small school that has an average daily
13 attendance during the fiscal year of less than 25, excluding pupils
14 attending the 7th and 8th grades of a junior high school, and for
15 which school at least one teacher was hired full time, the
16 Superintendent shall compute for the school district two hundred
17 thirty-two thousand seven hundred dollars (\$232,700).

18 (b)
19 (2) For each necessary small school that has an average daily
20 attendance during the fiscal year of 25 or more and less than 49,
21 excluding pupils attending the 7th and 8th grades of a junior high
22 school, and for which school at least two teachers were hired full
23 time for more than one-half of the days schools were maintained,
24 the Superintendent shall compute for the school district four
25 hundred sixty thousand five hundred dollars (\$460,500).

26 (c)
27 (3) For each necessary small school that has an average daily
28 attendance during the fiscal year of 49 or more, but less than 73,
29 excluding pupils attending the 7th and 8th grades of a junior high
30 school, and for which school three teachers were hired full time
31 for more than one-half of the days schools were maintained, the
32 Superintendent shall compute for the school district six hundred
33 eighty-eight thousand five hundred dollars (\$688,500).

34 (d)
35 (4) For each necessary small school that has an average daily
36 attendance during the fiscal year of 73 or more and less than 97,
37 excluding pupils attending the 7th and 8th grades of a junior high
38 school, and for which school four teachers were hired full time for
39 more than one-half of the days schools were maintained, the

1 Superintendent shall compute for the school district nine hundred
2 sixteen thousand three hundred dollars (\$916,300).

3 *(b) Commencing with the 2030–31 fiscal year, for each school*
4 *district, on account of each necessary small school, as defined in*
5 *Section 42283, the Superintendent shall make the following*
6 *computations, as adjusted each fiscal year pursuant to Section*
7 *42287:*

8 *(1) For each necessary small school that has an average daily*
9 *attendance during the fiscal year of less than 25, excluding pupils*
10 *attending the 7th and 8th grades of a junior high school, and for*
11 *which school at least one teacher was hired full time, the*
12 *Superintendent shall compute for the school district three hundred*
13 *seventy-one thousand nine hundred forty-eight dollars (\$371,948).*

14 *(2) For each necessary small school that has an average daily*
15 *attendance during the fiscal year of 25 or more and less than 49,*
16 *excluding pupils attending the 7th and 8th grades of a junior high*
17 *school, and for which school at least two teachers were hired full*
18 *time for more than one-half of the days schools were maintained,*
19 *the Superintendent shall compute for the school district seven*
20 *hundred thirty-six thousand sixty-four dollars (\$736,064).*

21 *(3) For each necessary small school that has an average daily*
22 *attendance during the fiscal year of 49 or more, but less than 73,*
23 *excluding pupils attending the 7th and 8th grades of a junior high*
24 *school, and for which school three teachers were hired full time*
25 *for more than one-half of the days schools were maintained, the*
26 *Superintendent shall compute for the school district one million*
27 *one hundred thousand four hundred ninety-nine dollars*
28 *(\$1,100,499).*

29 *(4) For each necessary small school that has an average daily*
30 *attendance during the fiscal year of 73 or more and less than 97,*
31 *excluding pupils attending the 7th and 8th grades of a junior high*
32 *school, and for which school four teachers were hired full time*
33 *for more than one-half of the days schools were maintained, the*
34 *Superintendent shall compute for the school district one million*
35 *four hundred sixty-four thousand six hundred fourteen dollars*
36 *(\$1,464,614).*

37 *(c) It is the intent of the Legislature to fully fund the necessary*
38 *small school targets in those years preceding the 2030–31 fiscal*
39 *year and to spend those funds in the manner described in*
40 *paragraph (2) of subdivision (b) of Section 42238.015.*

1 SEC. 6. Section 42284 of the Education Code is amended to
2 read:

3 42284. (a) ~~Commencing with~~ For the 2022–23 fiscal year, to
4 2029–30 fiscal years, inclusive, for each school district with fewer
5 than 2,501 units of average daily attendance, on account of each
6 necessary small high school, the Superintendent shall make one
7 of the following computations selected with regard only to the
8 number of certificated employees employed or average daily
9 attendance, whichever provides the lesser ~~amount~~: amount, as
10 adjusted each fiscal year pursuant to Section 42287:

Average daily attendance	Minimum number of certificated employees	Amount to be computed per teacher
1–19	1	\$196,100
1–19	2	\$279,590
1–19	3	\$621,060
20–38	4	\$760,855
39–57	5	\$900,650
58–71	6	\$1,040,445
72–86	7	\$1,180,240
87–100	8	\$1,320,035
101–114	9	\$1,459,830
115–129	10	\$1,599,625
130–143	11	\$1,739,420
144–171	12	\$1,879,215
172–210	13	\$2,250,095
211–248	14	\$2,656,345
249–286	15	\$3,062,600

31
32 (b) Commencing with the 2030–31 fiscal year and for each
33 school district with fewer than 2,501 units of average daily
34 attendance, on account of each necessary small high school, the
35 Superintendent shall make one of the following computations
36 selected with regard only to the number of certificated employees
37 employed or average daily attendance, whichever provides the
38 lesser amount, as adjusted each fiscal year pursuant to Section
39 42287:

1		<i>Minimum number</i>	<i>Amount to be</i>
2	<i>Average daily</i>	<i>of certificated</i>	<i>computed per</i>
3	<i>attendance</i>	<i>employees</i>	<i>teacher</i>
4			
5	1-19	1	\$313,446
6	1-19	2	\$446,897
7	1-19	3	\$992,703
8	20-38	4	\$1,216,151
9	39-57	5	\$1,439,600
10	58-71	6	\$1,663,047
11	72-86	7	\$1,886,496
12	87-100	8	\$2,109,944
13	101-114	9	\$2,333,393
14	115-129	10	\$2,556,840
15	130-143	11	\$2,780,289
16	144-171	12	\$3,003,738
17	172-210	13	\$3,596,552
18	211-248	14	\$4,245,902
19	249-286	15	\$4,895,261

20
21 (b)

22 (c) For purposes of this section, a “certificated employee” means
23 an equivalent full-time position of an individual holding a
24 credential authorizing service and providing service in any of
25 grades 9 to 12, inclusive, in any secondary school. Any fraction
26 of an equivalent full-time position remaining after all equivalent
27 full-time positions for certificated employees within the school
28 district have been calculated shall be deemed to be a full-time
29 position.

30 (d) It is the intent of the Legislature to fully fund the necessary
31 small school targets in those years preceding the 2030-31 fiscal
32 year and to spend those funds in the manner described in
33 paragraph (2) of subdivision (b) of Section 42238.015.

34 ~~SEC. 3.~~

35 SEC. 7. If the Commission on State Mandates determines that
36 this act contains costs mandated by the state, reimbursement to
37 local agencies and school districts for those costs shall be made

- 1 pursuant to Part 7 (commencing with Section 17500) of Division
- 2 4 of Title 2 of the Government Code.

O

From: [Ferrigno, Jennifer \(BOS\)](#)
To: [BOS Legislation, \(BOS\)](#); [Lerma, Santiago \(BOS\)](#); [Herrera, Ana \(BOS\)](#); [Prager, Jackie \(BOS\)](#)
Cc: [Somera, Alisa \(BOS\)](#); [Ronen, Hillary](#)
Subject: Re: Introduction Form: [Supporting California State Assembly Bill No. 938 (Muratsuchi) - Education finance: local control funding formula: base grants: classified and certificated staff salaries.]
Date: Thursday, May 18, 2023 1:34:41 PM
Attachments: [230581.doc](#)

Hello, thank you and apologies for not getting back to you yesterday.

1. I confirm on behalf of Supervisor Ronen that this resolution is a routine and non-controversial item and of no special interest.
2. We do not know and have not heard if LLC or CSAC have taken a position.
3. The attached proof is acceptable.

Thank you!

Take care,

Jen

.....
Jennifer Ferrigno, Legislative Aide
San Francisco District 9 | Supervisor Hillary Ronen
jennifer.ferrigno@sfgov.org | c. 415.307.0232
(she/her/ella)

From: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Sent: Thursday, May 18, 2023 10:57 AM
To: Ferrigno, Jennifer (BOS) <jennifer.ferrigno@sfgov.org>; Lerma, Santiago (BOS) <santiago.lerma@sfgov.org>; Herrera, Ana (BOS) <ana.herrera@sfgov.org>; Prager, Jackie (BOS) <jackie.prager@sfgov.org>
Cc: BOS Legislation, (BOS) <bos.legislation@sfgov.org>; Somera, Alisa (BOS) <alisa.somera@sfgov.org>
Subject: FW: Introduction Form: [Supporting California State Assembly Bill No. 938 (Muratsuchi) - Education finance: local control funding formula: base grants: classified and certificated staff salaries.]

Hi Jen,

We are nearing completion of our Legislation Introduced from Tuesday's Board meeting and need the following confirmations to complete the submission from your office, please confirm the following:

- Since the item is requested to be placed on the For Adoption Without Committee Reference of the agenda, pursuant to Board Rule 2.1.2, please confirm that these matters are routine, not contentious in nature, and of no special interest.

Introduction Form

(by a Member of the Board of Supervisors or the Mayor)



I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
- 2. Request for next printed agenda (For Adoption Without Committee Reference)
(Routine, non-controversial and/or commendatory matters only)
- 3. Request for Hearing on a subject matter at Committee
- 4. Request for Letter beginning with "Supervisor inquiries..."
- 5. City Attorney Request
- 6. Call File No. from Committee.
- 7. Budget and Legislative Analyst Request (attached written Motion)
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the Board on

The proposed legislation should be forwarded to the following (please check all appropriate boxes):

- Small Business Commission Youth Commission Ethics Commission
- Planning Commission Building Inspection Commission Human Resources Department

General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):

- Yes No

(Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)

Sponsor(s):

Subject:

Long Title or text listed:

Signature of Sponsoring Supervisor: