

File No. 121097

Committee Item No. \_\_\_\_\_

Board Item No. 35

# COMMITTEE/BOARD OF SUPERVISORS

## AGENDA PACKET CONTENTS LIST

Committee: \_\_\_\_\_ Date \_\_\_\_\_

Board of Supervisors Meeting Date 12/11/2012

### Cmte Board

- Motion
- Resolution
- Ordinance
- Legislative Digest
- Budget and Legislative Analyst Report
- Legislative Analyst Report
- Youth Commission Report
- Introduction Form (for hearings)
- Department/Agency Cover Letter and/or Report
- MOU
- Grant Information Form
- Grant Budget
- Subcontract Budget
- Contract/Agreement
- Form 126 – Ethics Commission
- Award Letter
- Application
- Public Correspondence

### OTHER (Use back side if additional space is needed)

- See Index
- Environmental Impact Report (EIR) - see file 121097, Tab 5
- \_\_\_\_\_
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Completed by: Joy Lamug Date 12/3/2012

Completed by: \_\_\_\_\_ Date \_\_\_\_\_

An asterisked item represents the cover sheet to a document that exceeds 25 pages.  
The complete document can be found in the file.

25

1 [Acquisition of a Temporary Construction License by Eminent Domain - Central Subway/Third  
2 Street Light Rail Extension - 39 Stockton Street]

3 **Resolution authorizing the acquisition of a temporary construction license at the real**  
4 **property commonly known as 39 Stockton Street, San Francisco, California, Assessor's**  
5 **Parcel Block No. 0327, Lot No. 004, by eminent domain for the public purpose of**  
6 **constructing the Central Subway/Third Street Light Rail Extension and other**  
7 **improvements; adopting environmental findings under the California Environmental**  
8 **Quality Act (CEQA), CEQA Guidelines, and Administrative Code Chapter 31; and**  
9 **adopting findings of consistency with the General Plan and City Planning Code Section**  
10 **101.1.**

11  
12 WHEREAS, The San Francisco Municipal Transportation Agency (SFMTA) plans to  
13 construct a continuation of the T-Third Light Rail Vehicle line from the Caltrain Station at  
14 Fourth and King Streets to an underground station in Chinatown and other improvements (the  
15 "Project") to create a critical transportation improvement linking neighborhoods in the  
16 southeastern portion of the City and County of San Francisco (the "City") with the retail and  
17 employment centers in the City's downtown and Chinatown neighborhoods, a public use, and  
18 will require an interest in the real property described herein to construct the Project tunnels  
19 that will connect the Project's three subway stations and provide direct rail service to the City's  
20 Financial District and Chinatown neighborhoods; and

21 WHEREAS, The Project's primary objectives are to provide direct rail service to  
22 regional destinations, including the City's Chinatown, Union Square, Moscone Convention  
23 Center, Yerba Buena, SoMa and AT&T Park neighborhoods; connect BART and Caltrain;  
24 serve a low-auto-ownership population of transit customers; increase transit use and reduce  
25 travel time; reduce air and noise pollution and provide congestion relief; and

1           WHEREAS, California Government Code Sections 25350.5 and 37350.5 authorize the  
2 City's Board of Supervisors to acquire any property necessary to carry out any of the powers  
3 or functions of the City by eminent domain; and

4           WHEREAS, The City requires a temporary construction license for the construction and  
5 improvement of the Project at the real property commonly known as 39 Stockton Street, San  
6 Francisco, California, Assessor's Parcel Block No. 0327, Lot No. 004 (the "Subject Property"),  
7 which license is more particularly described in File No. 121097, including Exhibit A (the  
8 "License") and as shown in Exhibit B (the "Project Alignment"), on file with the Clerk of the  
9 Board of Supervisors, which is hereby declared to be a part of this resolution as if set forth  
10 fully herein; and

11           WHEREAS, On August 7, 2008, the City's Planning Commission certified that the Final  
12 Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report  
13 ("Final Supplemental EIS/EIR") for the Central Subway/Third Street Light Rail Phase 2 was in  
14 compliance with CEQA and the CEQA Guidelines in Planning Commission Motion No. M-  
15 17668. The Final Supplemental EIS/EIR and Motion No. M-17668 are on file with the Clerk of  
16 the Board of Supervisors in File No. 121097, which is hereby declared to be a part of this  
17 resolution as if set forth fully herein; and

18           WHEREAS, On August 19, 2008, the SFMTA's Board of Directors, by Resolution No.  
19 08-150, approved the Project, adopted CEQA Findings, including a Statement of Overriding  
20 Considerations and a Mitigation Monitoring and Reporting Program (MMRP) as required by  
21 CEQA. Resolution No. 08-150 is on file with the Clerk of the Board of Supervisors in File No.  
22 121097, which is hereby declared to be a part of this resolution as if set forth fully herein; and

23           WHEREAS, On September 16, 2008, the City's Board of Supervisors (this "Board")  
24 adopted Motion No. M08-145, in Board File No. 081138, affirming the City's Planning  
25 Department decision to certify the Final Supplemental EIS/EIR. Motion No. M08-145 is on file

1 with the Clerk of the Board of Supervisors in File No. 121097, which is hereby declared to be  
2 a part of this resolution as if set forth fully herein; and

3 WHEREAS, SFMTA staff obtained an appraisal of the License in compliance with  
4 California Government Code Section 7267 et seq. and all related statutory procedures for  
5 possible acquisition of the License, submitted an offer to the Subject Property owner of record  
6 to purchase the License as required by California Government Code Section 7267.2 on  
7 October 15, 2012, and continues to negotiate the possible acquisition of the License with the  
8 Subject Property owner of record; and

9 WHEREAS, On May 4, 2009, the City's Planning Department found the Project to be  
10 consistent with the General Plan and the Eight Priority Policies of City Planning Code Section  
11 101.1 to the extent applicable. On October 17, 2012, the Planning Department confirmed the  
12 May 4, 2009 determination, as applicable to the acquisition of the License; and

13 WHEREAS, On October 19, 2012, the City's Planning Department found that there  
14 have been no substantial changes proposed for the Project, and no substantial changes in  
15 Project circumstances, that would require major revisions to the Final Supplemental EIS/EIR  
16 due to the involvement of new significant environmental effects or a substantial increase in the  
17 severity of previously identified significant impacts; and there is no new information of  
18 substantial importance that was not known and could not have been known at the time the  
19 Final Supplemental EIS/EIR was certified, that shows either significant environmental effects  
20 not discussed in the Final Supplemental EIS/EIR, a substantial increase in the severity of  
21 previously examined significant effects, or that unadopted mitigation measures or alternatives  
22 previously found not to be feasible, would be feasible and capable of substantially reducing  
23 one or more of the significant effects of the Project; and

24 WHEREAS, On June 19, 2012, the SFMTA's Board of Directors adopted Resolution  
25 No. 12-087, in which it found that (a) the Project will assist SFMTA in meeting the objectives



1 of Goal No. 1 of the SFMTA Strategic Plan (to provide safe, accessible, clean,  
2 environmentally sustainable service and encourage the use of auto-alternative modes through  
3 the Transit First policy), of Goal No. 2 (to improve transit reliability), of Goal No. 3 (to improve  
4 economic vitality through improved regional transportation), and of Goal No. 4 (to ensure the  
5 efficient and effective use of resources); (b) the License is needed to construct the Project; (c)  
6 SFMTA has limited any potential private injury by seeking to acquire only a license; and (d)  
7 the acquisition and use of the License for construction of the Project is compatible with the  
8 existing uses of the Subject Property and the surrounding area; and

9 WHEREAS, On June 19, 2012, the SFMTA Board of Directors, by SFMTA Resolution  
10 No. 12-087, authorized the SFMTA Executive Director to request that this Board hold a duly  
11 noticed public hearing, as required by State law, to consider the adoption of a Resolution of  
12 Necessity for the acquisition of the License for its appraised fair market value and, if this  
13 Board adopts such Resolution of Necessity, to take such actions that are consistent with the  
14 City's Charter and all applicable law to proceed to acquire the License; and

15 WHEREAS, This Board finds and determines that each person whose name and  
16 address appears on the last equalized County Assessment Roll as an owner of the Subject  
17 Property has been given notice and a reasonable opportunity to appear and be heard on this  
18 date on the matter referred to in California Code of Civil Procedure Section 1240.030 in  
19 accordance with California Code of Civil Procedure Section 1245.235; now, therefore, be it

20 RESOLVED, That by at least a two-thirds vote of this Board under California Code of  
21 Civil Procedure Sections 1240.030 and 1245.230, this Board finds and determines each of the  
22 following:

- 23 1. The public interest and necessity require the proposed Project;
- 24 2. The proposed Project is planned and located in the manner that will be most  
25 compatible with the greatest public good and the least private injury;

1           3. The License sought to be acquired provides the right to temporarily use portions of  
2 the Subject Property, and is necessary for the Project;

3           4. The offer required by California Government Code Section 7267.2 has been made  
4 to the Subject Property owner of record; and, be it

5           FURTHER RESOLVED, That to the extent that any use allowed under the License  
6 sought to be acquired is presently appropriated to a public use, the purpose for which the  
7 acquisition and use of the License is sought, namely, for construction of the Project, is a more  
8 necessary public use under Section 1240.610 of the California Code of Civil Procedure; and,  
9 be it

10           FURTHER RESOLVED, That to the extent that any portion of the Subject Property is  
11 presently appropriated to a public use, the purpose for which the acquisition and use of the  
12 License is sought, namely, for construction of the Project, is a compatible public use under  
13 Section 1240.510 of the California Code of Civil Procedure; and, be it

14           FURTHER RESOLVED, That the City Attorney is hereby authorized and directed to  
15 take all necessary steps to commence and prosecute proceedings in eminent domain,  
16 including settlement or compromise of any such proceedings consistent with the City's  
17 Charter and all applicable law, against the Subject Property owner of record and the owner or  
18 owners of any and all interests therein or claims thereto for the condemnation thereof for the  
19 public use of the City, to the extent such proceedings are necessary; together with the  
20 authorization and direction to take any and all actions or comply with any and all legal  
21 procedures to obtain an order for immediate or permanent possession to use the portions of  
22 the Subject Property pursuant to the License as depicted in Exhibit A and Exhibit B, in  
23 conformity with existing or amended law; and, be it

24           FURTHER RESOLVED, That this Board has reviewed and considered the Final  
25 Supplemental EIS/EIR and record as a whole, finds that the action taken herein is within the

1 scope of the Project and activities evaluated in the Final Supplemental EIS/EIR, and that the  
2 Final Supplemental EIS/EIR is adequate for its use by the decision-making body for the action  
3 taken herein; and, be it

4 FURTHER RESOLVED, That this Board finds that there have been no substantial  
5 changes proposed for the Project, and no substantial changes in Project circumstances, that  
6 would require major revisions to the Final Supplemental EIS/EIR due to the involvement of  
7 new significant environmental effects or a substantial increase in the severity of previously  
8 identified significant impacts; and there is no new information of substantial importance that  
9 was not known and could not have been known at the time the Final Supplemental EIS/EIR  
10 was certified, that shows either significant environmental effects not discussed in the Final  
11 Supplemental EIS/EIR, a substantial increase in the severity of previously examined  
12 significant effects, or that unadopted mitigation measures or alternatives previously found not  
13 to be feasible, would be feasible and capable of substantially reducing one or more of the  
14 significant effects of the Project; and, be it

15 FURTHER RESOLVED, That this Board hereby adopts as its own and incorporates by  
16 reference, as though fully set forth herein, the findings of the Planning Department that the  
17 acquisition of the License is consistent with the General Plan and the Eight Priority Policies of  
18 City Planning Code Section 101.1; and, be it

19 FURTHER RESOLVED, That this Board adopts as its own and incorporates by  
20 reference, as though fully set forth herein, each of the findings made by the SFMTA in  
21 adopting Resolution No. 08-150 on August 19, 2008, and Resolution No. 12-087 on June 19,  
22 2012.



Edwin M. Lee | Mayor

Tom Nolan | Chairman

Cheryl Brinkman | Vice-Chairman

Leona Bridges | Director

Malcolm Heinicke | Director

Jerry Lee | Director

Bruce Oka | Director

Joél Ramos | Director

Edward D. Reiskin | Director of Transportation

**Index of Documents in Administrative Record for Board File No. \_\_\_\_\_**

**39 Stockton Street, Assessor's Block 327, Lot 004**

1. Memorandum of Edward D. Reiskin, Director of Transportation of the SFMTA to the Honorable Members of the Board of Supervisors
2. Central Subway Project/Real Estate Acquisitions for Right-of-Way and Stations PowerPoint presentation, December 11, 2011
3. Legal Description of 39 Stockton Street (Assessor's Block 327, Lot 004) ("Exhibit A")
4. Map of Central Subway Project Alignment ("Exhibit B")
5. Central Subway Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (Final SEIS/SEIS Volume I)  
  
Central Subway Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (Response to Comments Volume II)  
  
Central Subway Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (Response to Comments Volume II, Errata)
6. San Francisco Planning Commission, Motion No. M-17668
7. San Francisco Municipal Transportation Agency Board of Directors, Resolution No. 08-150
8. San Francisco Board of Supervisors, Motion M08-145
9. Federal Transit Administration, Record of Decision, November 26, 2008
10. Determination from the San Francisco Planning Department Re: Central Subway Final Supplemental Environmental Impact Statement/Environmental Impact Report
11. General Plan Referral No. 2008.0849R, including Application for General Plan Referral

12. Determination from the San Francisco Planning Department Re: General Plan Referral No. 2008.0849R
13. San Francisco Municipal Transportation Agency Board of Directors, Resolution No. 12-087
14. Summary of Negotiator's Contacts
15. September 9, 2011 Letter from John Funghi, SFMTA to 39 Stockton Street LLC Re: Notice of Intent to Appraise
16. May 24, 2012 Letter from Edward D. Reiskin, Director of Transportation to 39 Stockton Street LLC Re: Offer to Purchase
17. October 15, 2012 Letter from Edward D. Reiskin, Director of Transportation to 39 Stockton Street LLC Re: Offer to Purchase
18. Notice of Public Hearing ("Public Hearing to Consider Property Acquisition – Eminent Domain")

1







**November 29, 2012**

**The Honorable Members of the Board of Supervisors  
City and County of San Francisco  
1 Carlton B. Goodlett Place, Room 244  
San Francisco, California 94102**

***RE: Request for Approval of Resolution Authorizing the Acquisition of Temporary Construction Licenses By Eminent Domain for the Central Subway/Third Street Light Rail Extension at Various Properties***

**Dear Members of the Board of Supervisors:**

The San Francisco Municipal Transportation Agency requests approval of Resolutions authorizing the acquisition of temporary construction licenses (the Licenses) by eminent domain for the public purpose of constructing the Central Subway/Third Street Light Rail Extension and other improvements; adopting environmental findings under the California Environmental Quality Act (CEQA), CEQA Guidelines, and Administrative Code Chapter 31; and adopting findings of consistency with the General Plan and City Planning Code Section 101.1, for the real properties commonly known as:

Malcolm M. Lee  
Chairman

Tom Nolan  
Chairman

Cheryl Brinkman  
Vice-Chairman

Leona Bridges  
Director

Malcolm Heinicke  
Director

Jerry Lee  
Director

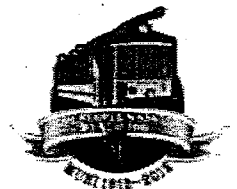
Joél Ramos  
Director

Cristina Rubke  
Director

Edward D. Reiskin  
Director of Transportation

- 1455 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0130; Lots 001 and 040;
- 801 Market Street, San Francisco, California, Assessor's Parcel No. Block 3705, Lot 048A;
- 212 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0309, Lot 011;
- 216 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0309, Lot 013;
- 39 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0327, Lot 004;
- 19 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0327, Lot 005;
- 1 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0327, Lot 025;
- 250 Fourth Street, San Francisco, California, Assessor's Parcel No. Block 3733, Lot 008;
- 1000-1032 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0193, Lot 019;

South Van Ness Ave.  
Seventh Floor  
San Francisco, CA 94103  
Tele: 415.701.4500  
www.sfmta.com





- 950 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0210A, Lots 002-103;
- 930 Stockton Street, San Francisco, California, Assessor's Parcel No. Block 0210, Lot 047

This acquisition is part of the Central Subway Project/Third Street Light Rail Extension (the Project). Supporting documentation regarding each resolution of necessity is included in the Board of Supervisors briefing packets for the December 11, 2012 meeting.

### **Background**

The Project is the second phase of the SFMTA's Third Street Light Rail Project, and will add 1.67 miles of light rail track north from the northern end of the new Third Street Light Rail at Fourth and King streets to a terminal in Chinatown. The Project will serve regional destinations, including Chinatown (the most densely populated area of the city that is not currently served by rail transportation), Union Square, Moscone Convention Center, Yerba Buena, SoMa and AT&T Park. The Project will also connect with the Bay Area Rapid Transit (BART) and Caltrain (the Bay Area's two largest regional commuter rail services), serve a low auto ownership population of transit customers, increase transit use and reduce travel time, reduce air and noise pollution, and provide congestion relief. The buses currently serving Chinatown are overcrowded and the corridor is severely congested. Projected travel time on the Central Subway will be eight to ten minutes versus 20 minutes on the bus between Chinatown and the Caltrain station at Fourth and Brannan streets. Thus, the public interest and necessity require the construction and operation of the Project to achieve such benefits.

The Project will include twin bore, subsurface tunnels to connect the three subway stations and provide direct rail service to the Financial District and Chinatown. The Project has been planned and located in a manner that will be most compatible with the greatest public good and the least private injury.

The SFMTA has completed utility relocation for the Project's Portal, Yerba Buena-Moscone Station and Union Square/Market Street Station. Construction of the Tunnel Launch Box on Fourth Street is underway. The tunnel and station construction will be underway by summer of 2013. The start of revenue operation is scheduled for 2018.

### **General Plan Consistency**

On May 4, 2009, the Planning Department, in Planning Case No. 2008.0849R, determined that the Project was consistent with the General Plan and the Eight Priority Policies of City Planning Code Section 101.1, to the extent applicable.



On October 17, 2012, the Planning Department concluded that acquisition of the Licenses was covered in Case No. 2008.0849R, and therefore no additional General Plan Referral was required.

#### **Environmental Review**

A draft Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (SEIS/SEIR) was issued for the Project on October 17, 2007.

On August 7, 2008, the San Francisco Planning Commission certified the Final SEIS/SEIR as accurate and in compliance with the California Environmental Quality Act (CEQA), the National Environmental Policy Act (NEPA) and Chapter 31 of the San Francisco Administrative Code in Planning Commission Motion No. 17668.

On August 19, 2008, the SFMTA Board of Directors adopted Resolution No. 08-150, approving the Project, adopting CEQA Findings, a Statement of Overriding Considerations for the Project, and the Mitigation Monitoring and Reporting Plan for the Project.

On September 16, 2008, the BOS unanimously adopted Motion No. 08-145, affirming the Planning Commission's decision to certify the Final SEIS/SEIR and rejected an appeal of the Planning Commission's certification of the Final SEIS/SEIR. A notice of determination was filed on September 18, 2008. The Record of Decision was issued by the Federal Transit Administration (FTA) on November 26, 2008, which determined that the proposed Project satisfied the requirements of NEPA.

On October 19, 2012, the Planning Department found that there have been no substantial changes proposed for the Project that would require major revisions to the Final SEIS/SEIR or that would result in significant environmental impacts that were not evaluated in the Final SEIS/SEIR; and no new information has become available that was not known and could not have been known at the time the Final SEIS/SEIR was certified as complete and that would result in significant environmental impacts not evaluated in the Final SEIS/SEIR. Specifically, the Planning Department concluded that the Final SEIS/SEIR described and analyzed the potential for jet grouting, permeation grouting, compaction grouting and compensation grouting underneath properties along the tunnel alignment. Therefore, no additional environmental review is required for the Licenses.

#### **Acquisition of The Licenses**

The Licenses will allow the SFMTA to protect buildings adjacent to the Project, to the greatest extent possible. Specifically, the Licenses will allow for the installation of subsurface grout pipes below each property and the installation of exterior and interior settlement monitoring equipment on the buildings. The exterior and interior



monitoring equipment will allow the SFMTA to monitor any movement of the buildings during construction of the Project. Should building movement be detected, the SFMTA will have the ability to inject grout in the soil to counteract this movement.

The SFMTA needs to acquire these Licenses to protect adjacent buildings during construction of the Project. Any impacts to existing residential, commercial and retail uses will be mitigated to the greatest extent possible during the installation of these grout pipes and settlement monitoring equipment. Thus, the acquisition and use of the License for construction of the Project is compatible with the existing surface uses of the Properties and the surrounding areas.

Although the SFMTA has made offers (in conformance with Government Code Section 7267.2) to acquire these Licenses through a negotiated agreement, no such agreements have been reached. The SFMTA will continue to negotiate with the Property owners of record (Owners) to attempt to acquire the Licenses without the need for litigation. However, the SFMTA seeks a Resolution of Necessity because it must acquire the Licenses in a timely manner to avoid delays in the construction of the Project. If the SFMTA and the Owners do not timely agree to the purchase of the Licenses, it will impair the SFMTA's ability to construct the Project and will cause delays and increased costs.

#### **SFMTA Proceedings**

The SFMTA obtained independent real property appraisals, which determined the fair market value of each License. Pursuant to Government Code Section 7267.2, the SFMTA sent letters offering to purchase the License from the Owners. The offers were conditioned on the negotiation of a temporary license agreement with each Owner. The offers also notified the Owners of their rights to obtain independent appraisals of the fair market value of the License. As required under state law, the SFMTA agreed to reimburse each Owner up to \$5,000 for such an independent appraisal subject to FTA appraisal requirements.

With the exception of one Property, the SFMTA has engaged – and continues to engage – with Owners in negotiations for the acquisition of the Licenses. Project representatives have been in regular contact with the Owners' representatives over the past several months. In most cases, the Owners have provided comments on the proposed license agreements and/or the proposed scopes of work. However, the SFMTA has been unable to reach agreement with the property Owners for an amicable and timely acquisition of the Licenses. Only one of the above-listed properties (19 Stockton Street) has been entirely unresponsive despite repeated attempts by the SFMTA to discuss the scope of work and negotiate a license agreement.

On June 19, 2012, the SFMTA's Board of Directors adopted Resolution No. 12-087, in which it found that (a) the Project will assist SFMTA in meeting the



objectives of Goal No. 1 of the SFMTA Strategic Plan (to provide safe, accessible, clean, environmentally sustainable service and encourage the use of auto-alternative modes through the Transit First policy), of Goal No. 2 (to improve transit reliability), of Goal No. 3 (to improve economic vitality through improved regional transportation), and of Goal No. 4 (to ensure the efficient and effective use of resources); (b) the Licenses are needed to construct the Project; (c) SFMTA has limited any potential private injury by seeking to acquire only a temporary license; and (d) the acquisition and use of the Licenses for construction of the Project are compatible with the existing uses of the subject Property and the surrounding area.

The SFMTA Board of Directors, by adopting SFMTA Resolution No. 12-087, also authorized the SFMTA Director of Transportation to request that this Board hold a duly noticed public hearing, as required by State law, to consider the adoption of Resolutions of Necessity for the acquisition of the Licenses for their appraised fair market value and, if this Board adopts such Resolutions of Necessity, to take such actions that are consistent with the City's Charter and all applicable law to proceed to acquire the Licenses.

#### **Funding Impact**

The SFMTA intends to use State Prop. 1B funds for the acquisition of the Licenses.

#### **Resolution of Necessity**

On November 21, 2012 a "Notice of Public Hearing of the Board of Supervisors of the City and County of San Francisco on the Temporary Construction License Acquisition – Eminent Domain" was sent to each Owner whose name and address appears on the last Equalized Assessment Roll for the Property, notifying them that a hearing is scheduled for December 11, 2012, before the Board of Supervisors, to consider the adoption of a Resolution of Necessity determining the following issues and their right to appear and be heard on these issues:

1. Whether the public interest and necessity require the Project and acquisition of the License;
2. Whether the Project is planned and located in the manner that will be the most compatible with the greatest public good and the least private injury;
3. Whether the City's acquisition of the License is necessary for the Project; and
4. Whether the offer required by Government Code Section 7267.2 has been made to the Owner.

Adoption of the Resolutions of Necessity would not determine the amount of compensation to be paid to the Owners. If the Resolutions of Necessity are adopted, SFMTA staff will continue to make good faith efforts to negotiate with the



property Owners for an amicable acquisition of the Licenses, even if the City files an eminent domain action. Only if no voluntary agreement is reached would a trial be necessary. In such proceedings, the Court or jury would determine the fair market value for each License.

**Recommendation**

The SFMTA recommends that the Board of Supervisors adopt the resolutions:

- (a) determining that the public interest and necessity require acquisition of the Licenses;
- (b) making all findings required by state law; and
- (c) authorizing and directing the City Attorney commence proceedings in eminent domain to acquire the Licenses, apply for an order for possession before judgment, and to prosecute the action to final judgment.

Sincerely,

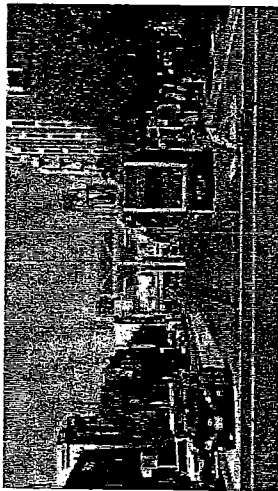
**Edward D. Reiskin**  
**Director of Transportation**

cc: John Funghi, Central Subway Program Director  
Brian Crossman, Deputy City Attorney  
Janet Martinsen, Local Government Affairs Liaison

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# Central Subway Project

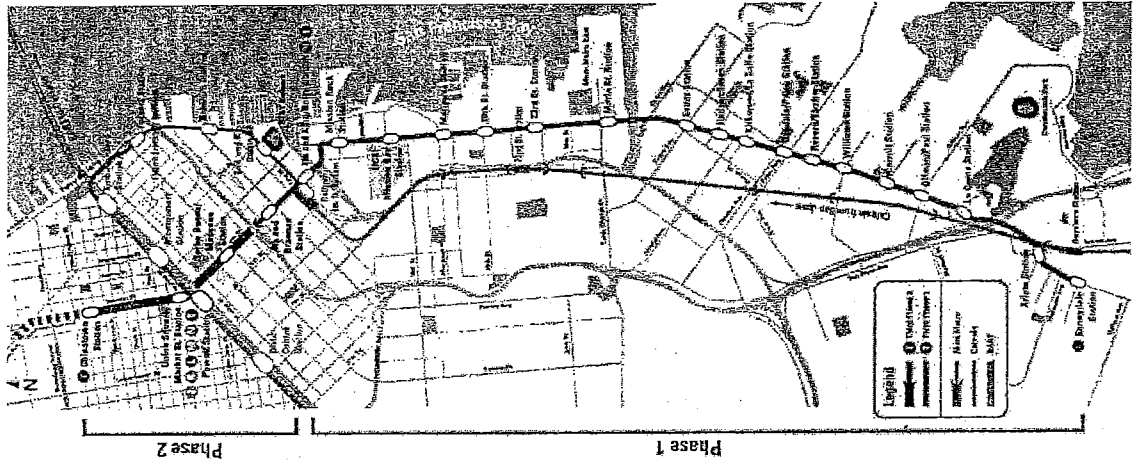
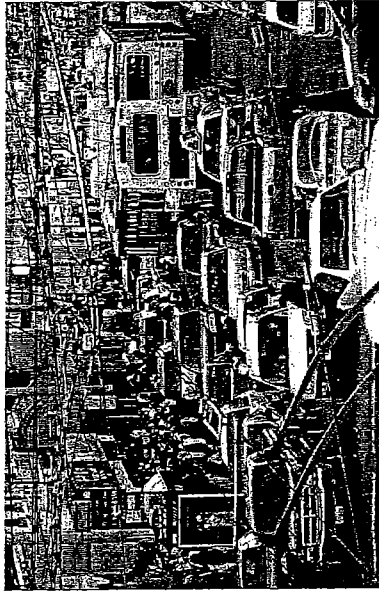
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Board of Supervisors  
Resolutions of Necessity  
December 11, 2012

## Third Street Light Rail Project

- Support city's Transit First Policy
- Protect and preserve the environment
- Improves transportation service in underserved neighborhoods
  - 26% increase in population
  - 61% increase in employment
  - 68% in Central Subway corridor are without a vehicle.
- Connects to regional transit and areas in need of a rapid transportation option, including 10,000 new housing units at Hunters Point, Mission Bay development, future high-speed rail and Caltrain
- Start of service in 2019

2674



Funding Sources	Project Funding (millions)	
	T-Third (Phase 1)	Central Subway (Phase 2)
Federal	\$123.38	\$983.22
State	\$160.70	\$471.10
Local/Regional	\$364.38	\$123.98
<b>Total</b>	<b>\$648.46</b>	<b>\$1,578.30</b>

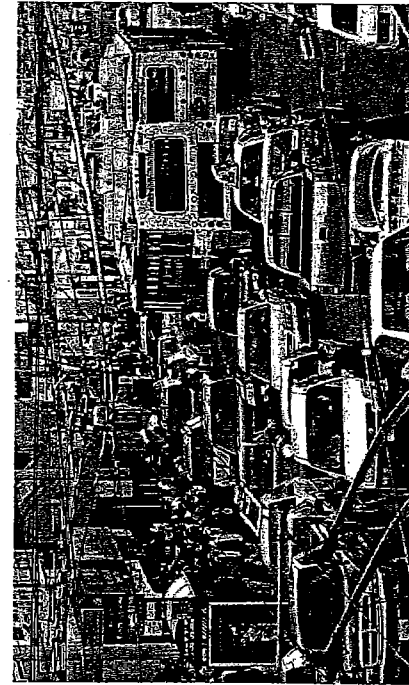
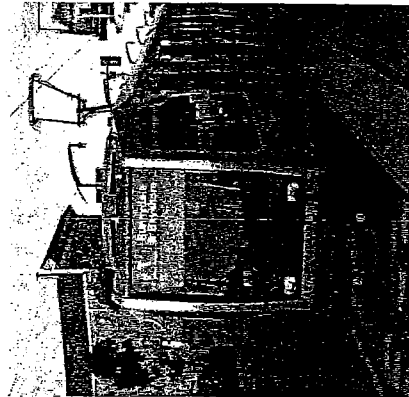


## Why Central Subway?

- Reduces travel times
- Improves San Francisco's transportation network
- Connects bustling neighborhoods, premier commercial districts and tourist destinations
- An essential investment in San Francisco's transportation infrastructure that will ease travel and enhance the Bay Area's public transit network

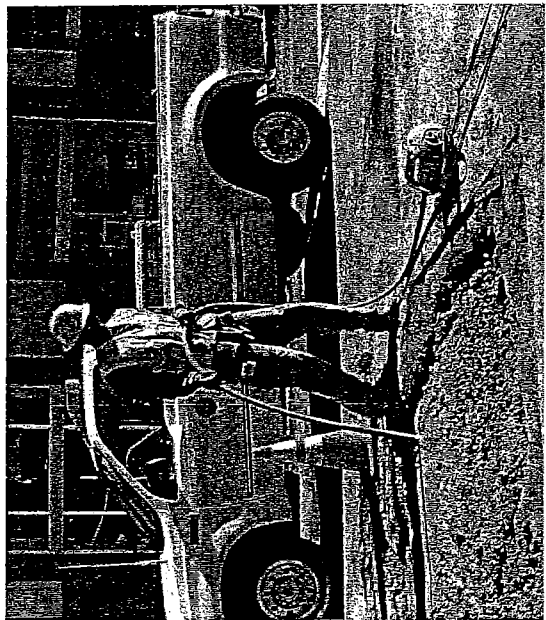
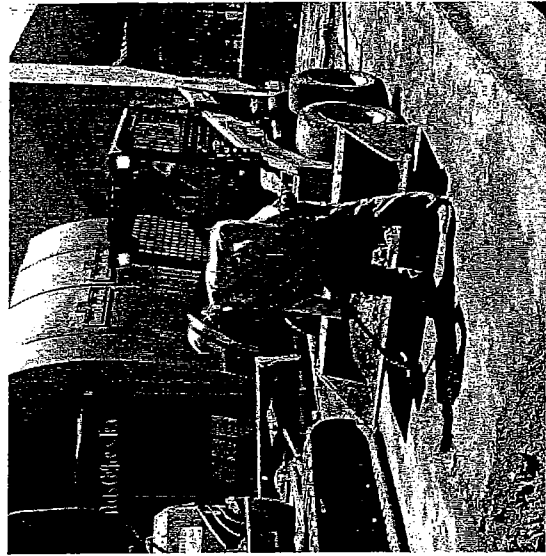
## Improving Transportation

- Bypasses congested city streets
- Provides a direct connection to BART and Muni Metro at Powell Street Station
- Improves access to Caltrain at 4<sup>th</sup> and King streets
- Facilitates rapid travel from the southern neighborhoods to SoMa, downtown, Union Square and Chinatown
- Relieves congestion on Stockton, 4th and Market



## Connecting Communities and Investing in San Francisco

- Project will create thousands of jobs, providing a boost to the local economy
- Jobs and population are projected to increase significantly in the neighborhoods along the T Third Line
- Extends reliable, efficient rail service to improve travel
- Benefits San Francisco for generations to come



## Program Update

- **October 2012:** An agreement dedicating \$942.2 million in federal funds to the Central Subway Project is approved. The funds are from the Federal Transit Administration's New Starts program.
- **September 2012:** The San Francisco Recreation and Park Commission approves the design of Union Square entrance to the future Union Square/Market Street Station
- **July 2012:** The SFMTA acquires the property at the future site of the Yerba Buena/Moscone Station, a 76 gas station at the corner of 4th and Folsom streets
- **July 2012:** The state Legislature approves and Gov. Jerry Brown signs into law legislation that includes \$61.3 million in high-speed rail connectivity funds for the project



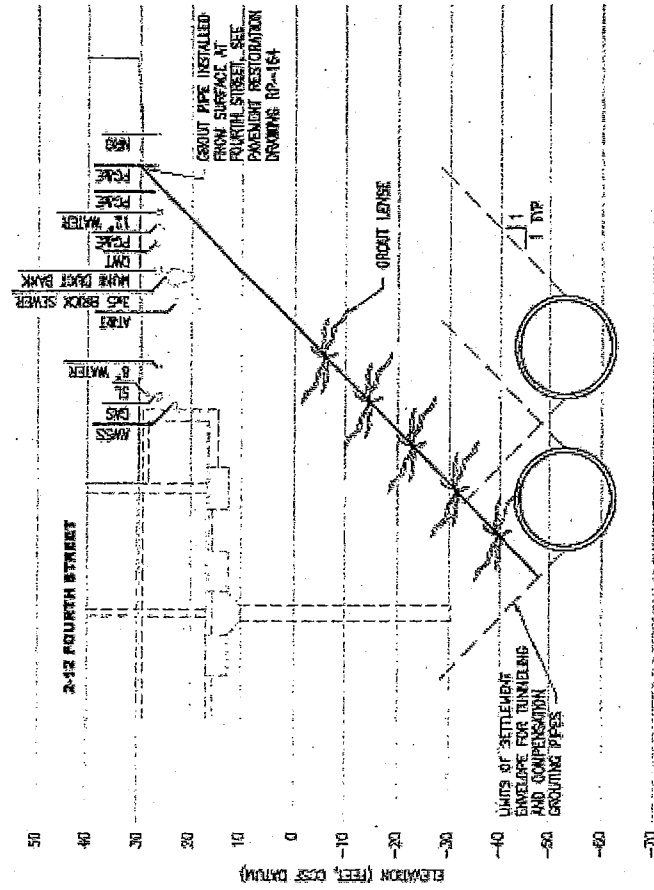
## Building Protection During Construction

### Settlement Monitoring:

- SFMTA will install a series of exterior prisms/targets to monitor potential building movement
- SFMTA will install a system of instrumentation in the basement of buildings to further monitor potential building movement

### Compensation Grouting:

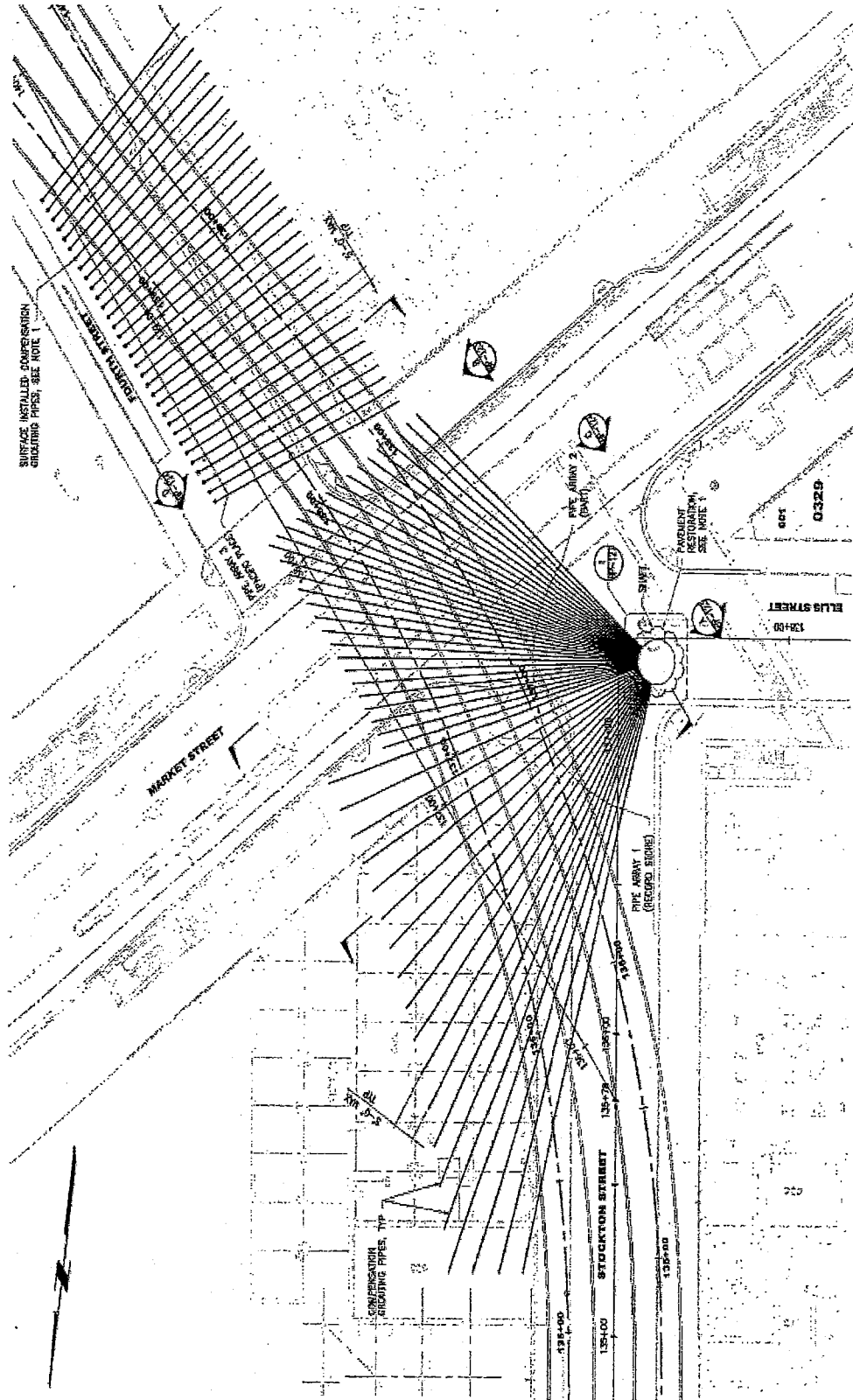
- Thin-diameter tubes installed beneath the property
- If settlement is detected, the SFMTA has to the ability inject grout into the soil to stabilize structure above



**SECTION**  
P-122

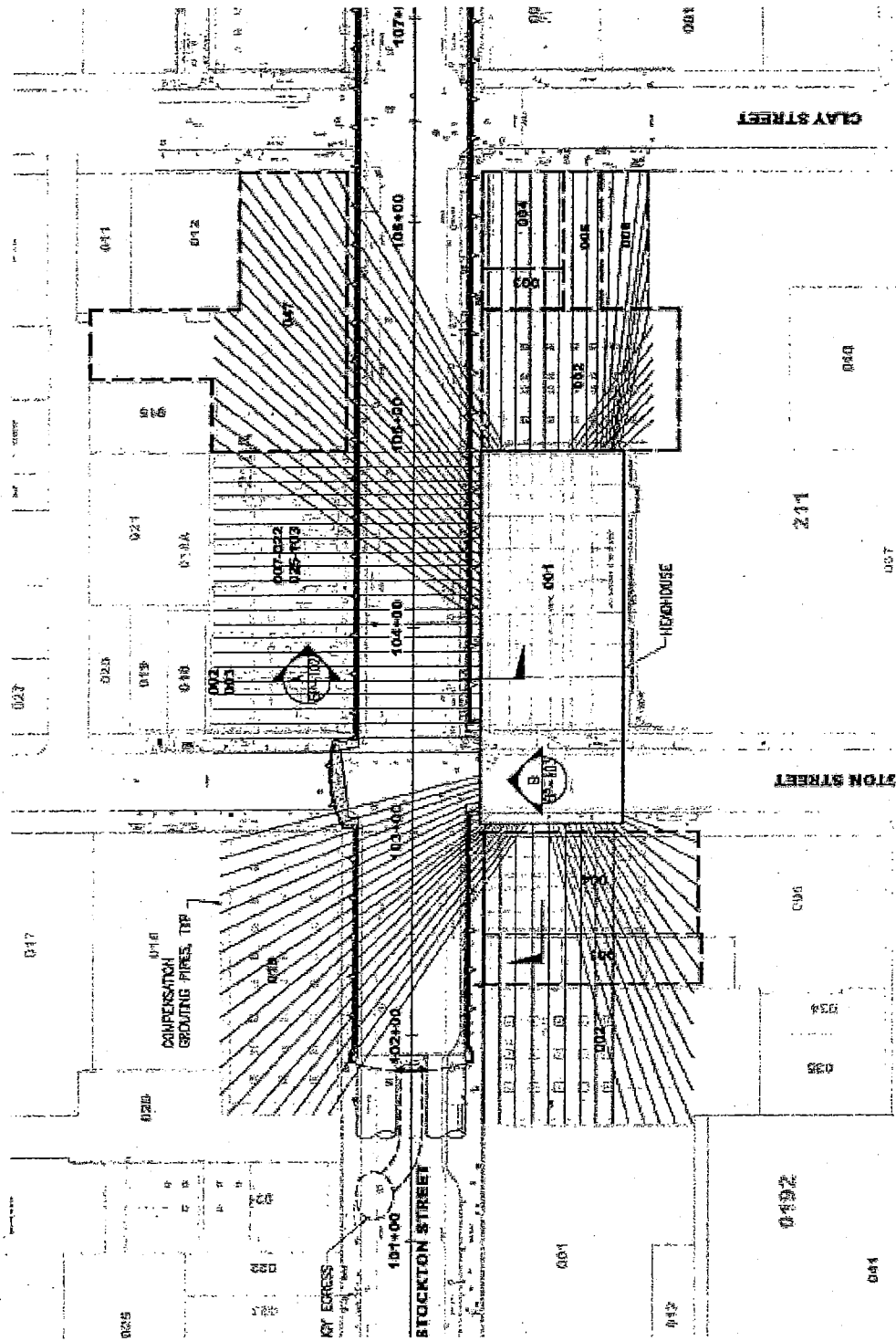


# Compensation Grouting – Tunnels



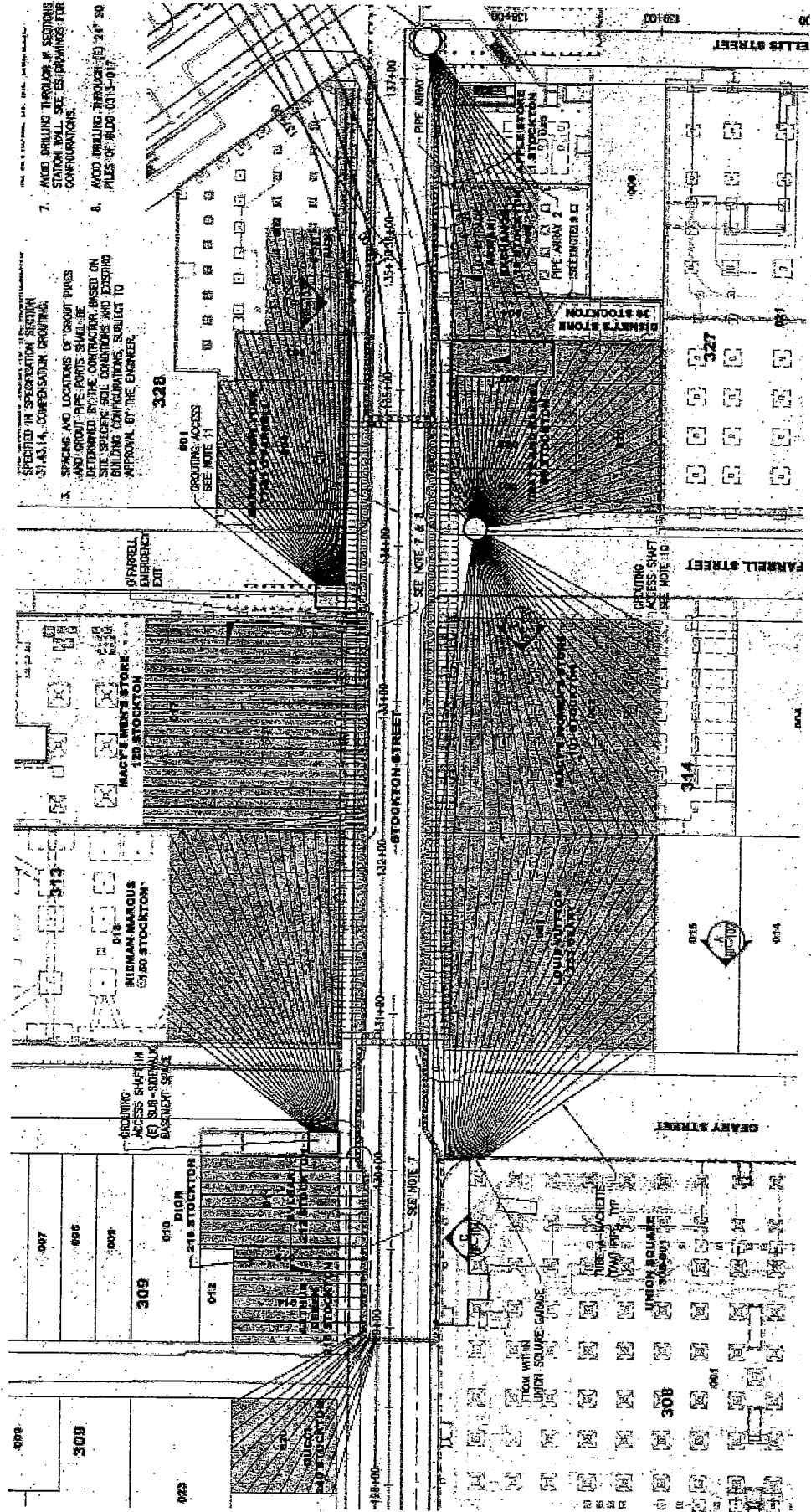


# Building Protection – Chinatown Station

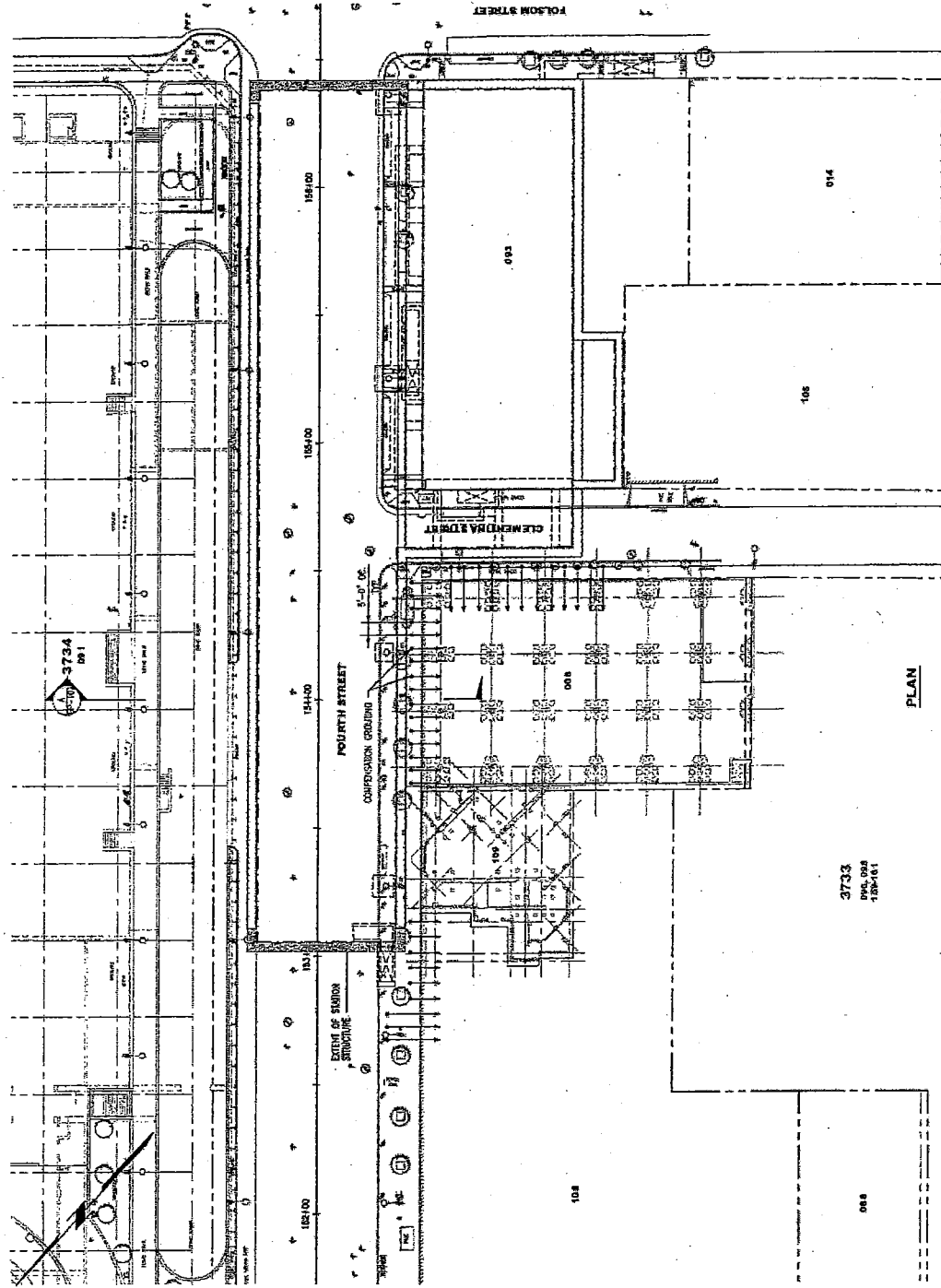




# Building Protection – Union Square/Market Street Station



# Building Protection – YB/Moscone



3



**EXHIBIT "A"**

**PROPERTY DESCRIPTION**

**For a portion of 39 Stockton Street,  
Assessor's Block 0327, Lot 004**

The proposed acquisition comprises a license affecting an underground rectangular area along the eastern boundary of the subject property, in which thin-diameter grout pipes cross the property line in a horizontal orientation at approximately 30 to 40 feet below the surface of the ground. The license further authorizes installation, monitoring, repair, and maintenance of settlement monitor markers and equipment.

Containing 1,868 square feet, more or less.

APN: 0327-004

## **EXHIBIT "A"**

THE LAND REFERRED TO HEREIN IS SITUATED IN THE CITY OF SAN FRANCISCO, COUNTY OF SAN FRANCISCO, STATE OF CALIFORNIA AND IS DESCRIBED AS FOLLOWS:

COMMENCING at a point on the Westerly line of Stockton Street, distant thereon 110 feet Southerly from the Southerly line of O'Farrell Street; running thence Southerly and along said line of Stockton Street 27 feet 6 inches; thence at a right angle Westerly 137 feet 6 inches; thence at a right angle Northerly 27 feet 6 inches; thence at a right angle Easterly 137 feet 6 inches to the point of commencement.

BEING part of 50 Vara Lot No. 922, in Block No. 144.

APN: Lot 004, Block 0327

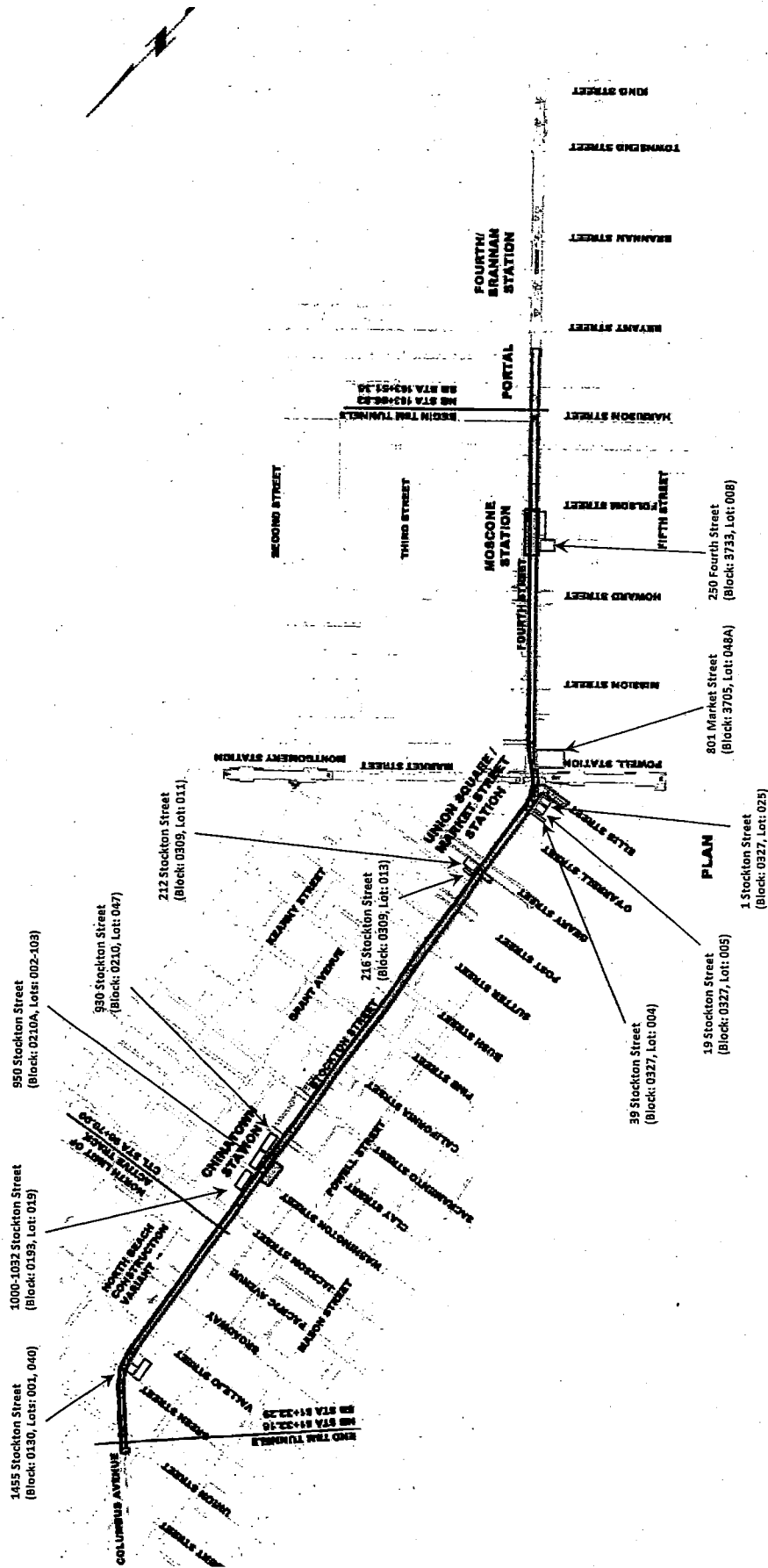
4





# central T subway

Connecting people. Connecting communities.



5

**BOARD of SUPERVISORS**



**City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 544-5227**

**Complete copy of the Central Subway Final Supplemental  
Environmental Impact Statement/ Supplemental Environmental Impact  
Report is located with the Clerk of the Board in File No. 121097, Tab 5**

6

August 7, 2008  
File No. 1996.281E  
Assessor's Block 3733, Lot 093;  
Assessor's Block 0308, Lot 001(portion);  
Assessor's Block 0211, Lot 001 and  
various easements.

SAN FRANCISCO

CITY PLANNING COMMISSION

MOTION NO. M-17668

**ADOPTING FINDINGS RELATED TO THE CERTIFICATION OF A FINAL SUPPLEMENTAL ENVIRONMENTAL IMPACT REPORT FOR THE PROPOSED CENTRAL SUBWAY PROJECT, LOCATED ALONG AND UNDER FOURTH STREET AND UNDER STOCKTON STREET IN THE DOWNTOWN, CHINATOWN AND NORTH BEACH AREAS WITH A SURFACE STATION AT FOURTH/BRANNAN AND UNDERGROUND STATIONS AT MOSCONE, UNION SQUARE/MARKET STREET AND CHINATOWN AND CONSTRUCTION TUNNEL UNDER COLUMBUS AVENUE TO WASHINGTON SQUARE.**

MOVED, That the San Francisco Planning Commission (hereinafter "Commission") hereby CERTIFIES the Final Environmental Impact Report identified as case file No. 96.281E - Central Subway (Phase 2 of the Third Street Light Rail) Project (hereinafter "Project") based upon the following findings:

1) The City and County of San Francisco, acting through the Planning Department (hereinafter "Department") fulfilled all procedural requirements of the California Environmental Quality Act (Cal. Pub. Res. Code Section 21000 *et seq.*, hereinafter "CEQA"), the State CEQA Guidelines (Cal. Admin. Code Title 14, Section 15000 *et seq.*, hereinafter "CEQA Guidelines") and Chapter 31 of the San Francisco Administrative Code (hereinafter "Chapter 31").

a. The Department determined that a Supplemental Environmental Impact Report (hereinafter "EIR") was required for Phase 2 of the Central Subway and provided public notice of that determination by publication in a newspaper of general circulation on June 11, 2005. As the original environmental document for the Third Street Light Rail Project (certified 1998) was a joint federal and state document, the supplemental is also a joint document, a Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report.

b. On October 17, 2007, the Department published the Draft Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (hereinafter "DSEIS/SEIR") and provided public notice in a newspaper of general circulation of the availability of the document for public review and comment and of the date and time of the Planning Commission public hearing on the DEIR; this notice was mailed to the Department's list of persons requesting such notice.

c. Notices of availability of the DSEIS/SEIR and of the date and time of the public hearing were posted along the project site by staff on October 17, 2007. The Federal Transit Administration published a Notice of Availability of a Supplemental Environmental Impact Statement in the Federal Register on October 26, 2007.

CITY PLANNING COMMISSION

File No. 1996.281E  
Assessor's Block 3733, Lot 093;  
Assessor's Block 0308, Lot 001(portion);  
Assessor's Block 0211, Lot 001 and  
various easements.  
Motion No. M-17668  
Page Two

- d. On October 17, 2007, copies of the DSEIS/SEIR were mailed or otherwise delivered to a list of persons requesting it, to those noted on the distribution list in the DEIR, to adjacent property owners, and to government agencies, the latter both directly and through the State Clearinghouse.
- e. The Notice of Completion for the DSEIR was filed with the State Secretary of Resources via the State Clearinghouse on October 15, 2007.
- 2) The Commission held a duly advertised public hearing on said Draft Supplemental Environmental Impact Report on November 15, 2007 at which time opportunity for public comment was given, and public comment was received on the DSEIS/SEIR. The period for acceptance of written comments ended on December 10, 2007.
- 3) The Department prepared responses to comments on environmental issues received at the public hearing and in writing during the 55-day public review period for the DEIR, prepared revisions to the text of the DSEIS/SEIR in response to comments received or based on additional information that became available during the public review period, and corrected errors in the DSEIS/SEIR. This material was presented in a "Draft Comments and Responses" document, published on July 11, 2008 was distributed to the Commission and to all parties who commented on the DEIR, to persons who had requested the document and was available to others upon request at Department offices.
- 4) A Final Environmental Impact Statement/Environmental Impact Report has been prepared by the Department, consisting of the Draft Environmental Impact Report, any consultations and comments received during the review process, any additional information that became available, and the Summary of Comments and Responses all as required by law.
- 5) On February 19, 2008, the San Francisco Municipal Transportation Agency (SFMTA) adopted as its preferred alternative the Locally Preferred Alternative (LPA) as described in the Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report as Alternative 3 Option B. The LPA would extend 1.7 miles north from the T-Third line terminus at Fourth and King Streets via Fourth and Stockton Streets to the Central Subway Terminus in Chinatown. Beginning at the existing T-Third station at Fourth and King Streets, the alignment would continue north on the surface of Fourth Street and go underground under the I-80 freeway to proceed in subway north under Fourth and Stockton Streets to Jackson Street in Chinatown. A construction option would continue the tunnels north of the Chinatown station under Stockton Street and Columbus Avenue to north of Union Street to allow for the removal of the tunnel boring machines. There would be one surface station on Fourth Street, north of Brannan Street and three subway stations at Moscone, Union Square/Market Street and Chinatown between Washington and Jackson Streets.
- 6) Project environmental files have been made available for review by the Commission and the public. These files are available for public review at the Department offices at 1650 Mission Street, and are part of the record before the Commission.

CITY PLANNING COMMISSION

File No. 1996.281E  
Assessor's Block 3733, Lot 093;  
Assessor's Block 0308, Lot 001(portion);  
Assessor's Block 0211, Lot 001 and  
various easements.  
Motion No. M-17668  
Page Three

7) On August 7, 2008, the Commission reviewed and considered the Final Supplemental Environmental Impact Report and hereby does find that the contents of said report and the procedures through which the Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report was prepared, publicized and reviewed comply with the provisions of CEQA, the CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code.

8) The Planning Commission hereby does find that the Final Supplemental Environmental Impact Report concerning File No. 1996.281E – the Central Subway Project (Phase 2 of the Third Street Light Rail Project) reflects the independent judgment and analysis of the City and County of San Francisco, is adequate, accurate and objective, and that the Comments and Responses document contains no significant new information to the DSEIS/SEIR that would require recirculation under CEQA Guideline Section 15088.5, and hereby does CERTIFY THE COMPLETION of said Final Supplemental Environmental Impact Report in compliance with CEQA, the CEQA Guidelines and Chapter 31.

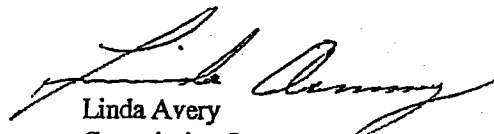
9) The Commission, in certifying the completion of said Final Supplemental Environmental Impact Report, hereby does find that the project described in the Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report and as adopted as the LPA by the San Francisco Municipal Transportation Agency, described as Alternative 3B in the Final Supplemental Environmental Impact Report would have the following significant unavoidable environmental impacts, which could not be mitigated to a level of non-significance:

a. A significant effect on the environment in traffic impacts to the following intersections (1) project-specific impacts at Third/King in the am peak hour; and (2) cumulatively considerable impacts at Third/King in the am and pm peaks; and Fourth and King in the pm peak.

b. A significant effect on the environment in housing and employment in that the project would displace 8 businesses and 17 residential units with the demolition at 933-949 Stockton Street.

c. A significant effect on the environment in cultural resources in that the project may affect archaeological deposits and would cause demolition of a contributing historic resource to the Chinatown historic district at 933-949 Stockton Street.

I hereby certify that the foregoing Motion was ADOPTED by the Planning Commission at its regular meeting of August 7, 2008.

  
Linda Avery  
Commission Secretary

AYES: Antonini, Borden, Lee, Sugaya,  
NOES: Olague, Miguel, Moore  
ACTION: Certification of EIR

7



SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY  
BOARD OF DIRECTORS  
CITY AND COUNTY OF SAN FRANCISCO

RESOLUTION NO. 08-150

WHEREAS, The Third Street Light Rail Project Final Environmental Impact Statement/Environmental Impact Report (FEIS/FEIR) was certified in November 1998; and,

WHEREAS, On January 19, 1999, the Public Transportation Commission approved Resolution No. 99-009, which adopted the environmental findings for the Third Street Light Rail Project, including mitigation measures set forth in the 1998 FEIS/FEIR and Mitigation Monitoring Report; and,

WHEREAS, The Federal Transit Administration issued a Record of Decision on the 1998 FEIS/FEIR for the IOS on March 16, 1999; and,

WHEREAS, The Central Subway is the second phase of the Third Street Light Rail Project; and,

WHEREAS, Studies undertaken subsequent to the Final EIS/EIR certification identified a new Fourth/Stockton Alignment to be evaluated for the Central Subway Project; and,

WHEREAS, On June 7, 2005, the San Francisco Municipal Transportation Agency (SFMTA) Board of Directors adopted Resolution 05-087, selecting the Fourth/Stockton Alternative (Alternative 3A) as the Locally Preferred Alternative (LPA) to be carried through the Supplemental EIS/EIR (SEIS/SEIR) and the federal New Starts process; and,

WHEREAS, Alternative 3B, Fourth/Stockton Alignment, was developed as a modified LPA in response to comments received through the public scoping process for the SEIS/SEIR initiated in June 2005 and also as a result of preliminary cost estimates identifying the need for Project cost savings; and,

WHEREAS, On October 17, 2007, SFMTA released for public comment a Draft SEIS/SEIR for the Central Subway Project, which evaluated a reasonable range of alternatives including: No Build/TSM (Alternative 1); Enhanced EIS/EIR Alternative (Alternative 2); Fourth/Stockton Alignment, LPA (Alternative 3A); and Fourth/Stockton Alignment, Modified LPA (Alternative 3B) with semi-exclusive surface right-of-way and mixed-flow surface operation options; and,

WHEREAS, The semi-exclusive surface right-of-way option for Alternative 3B, Fourth/Stockton Alignment, Modified LPA, would improve surface rail operations on Fourth

Street and reduce travel times for Central Subway patrons when compared to the mixed-flow option; and,

WHEREAS, The majority of comments received during the public comment period that concluded on December 10, 2007 supported construction of the Central Subway Project, and support was greater for Alternative 3B as the LPA; and,

WHEREAS, The SEIS/SEIR concluded that Alternative 3B will have significant unavoidable environmental impacts to traffic, historic resources and socioeconomics; and,

WHEREAS, The SEIS/SEIR identified Alternative 3B as the environmentally superior Build Alternative and the only fully funded alternative; and,

WHEREAS, The three other alternatives analyzed in the SEIS/SEIR, including a No Project/TSM Alternative, an Enhanced EIS/EIR Alignment (Alternative 2) and a Fourth/Stockton Alignment (Alternative 3A), are addressed, and found to be infeasible, in the CEQA Findings attached as Enclosure 3, which are incorporated herein by reference as though fully set forth. The CEQA Findings also set forth the benefits of the project that override its unavoidable significant impacts to traffic, historic resources and socioeconomics; and,

WHEREAS, The Final SEIS/SEIR was prepared to respond to comments on the Draft SEIS/SEIR and was distributed on July 11, 2008; and,

WHEREAS, the San Francisco Planning Commission certified the SEIS/SEIR as adequate, accurate and objective and reflecting the independent judgment of the Commission on August 7, 2008; and,

WHEREAS, The SFMTA Board has reviewed and considered the information contained in the SEIS/SEIR; and,

WHEREAS, the Central Subway project will assist SFMTA in meeting the objectives of Strategic Plan Goal No. 1 to provide safe, accessible, clean, environmentally sustainable service and encourage the use of auto-alternative modes through the Transit First policy; Goal No. 2 to improve transit reliability; Goal No. 3 to improve economic vitality through improved regional transportation; and Goal No. 4 to ensure the efficient and effective use of resources; now, therefore, be it

RESOLVED, That the San Francisco Municipal Transportation Agency Board of Directors adopts the Central Subway Project Alternative 3B, Fourth/Stockton Alignment with semi-exclusive surface rail operations on Fourth Street and a construction variant to extend the tunnel another 2,000 feet north of Jackson Street to extract the Tunnel Boring Machine in a temporary shaft on Columbus Avenue near Union Street; and be it further

RESOLVED, That the San Francisco Municipal Transportation Agency Board of

Directors adopts the CEQA Findings and Statement of Overriding Considerations for the SEIS/SEIR attached as Enclosure 3, and adopts the Mitigation Monitoring and Reporting Plan attached as Enclosure 4; and be it further

RESOLVED, That the San Francisco Municipal Transportation Agency Board of Directors authorizes the Executive Director/CEO to direct staff to continue with otherwise necessary approvals and to carry out the actions to implement the project.

I certify that the foregoing resolution was adopted by the San Francisco Municipal Transportation Agency Board of Directors at its meeting of AUG 19 2008

R. Boomer

Secretary, San Francisco Municipal Transportation Agency Board

8

1 [Affirm certification of Central Subway Project Final Supplemental EIR ]

2  
3 **Motion affirming the certification by the Planning Commission of the Final**  
4 **Supplemental Environmental Impact Report for the Central Subway Project.**  
5

6 WHEREAS, The San Francisco Municipal Transportation Agency (the "Project  
7 Sponsor") is proposing to construct a continuation of the T-Third Light Rail Vehicle line from  
8 the Caltrain Station at Fourth and King Street to an underground station in Chinatown (the  
9 "Project"); and

10 WHEREAS, The Project Sponsor applied for environmental review of the Project,  
11 which is Phase 2 of the Third Street Light Rail Project for which the City certified a joint  
12 Environmental Impact Statement/ Environmental Impact Report (EIS/EIR) in 1998 (Planning  
13 Department Case File No 1996.281E); and

14 WHEREAS, The Planning Department for the City and County of San Francisco (the  
15 "Department") determined that a Supplemental EIS/EIR was required for the Project and  
16 provided public notice of that determination by publication in a newspaper of general  
17 circulation on June 11, 2005; and

18 WHEREAS, On October 17, 2007, the Department published the Draft Supplemental  
19 EIS/EIR and provided public notice in a newspaper of general circulation of the availability of  
20 the document for public review and comment and of the date and time of the Planning  
21 Commission public hearing on the Draft Supplemental EIS/EIR and mailed this notice to the  
22 Department's list of persons requesting such notice; and

23 WHEREAS, Notice of availability of the Draft Supplemental EIS/EIR and the date and  
24 time of the public hearing were posted along the project site on October 17, 2007 and on  
25

1 October 26, 2007, the Federal Transit Administration published a notice of availability of the  
2 Supplemental EIS in the Federal Register; and

3 WHEREAS, On October 17, 2007, copies of the Draft Supplemental EIS/EIR were  
4 mailed or otherwise delivered to a list of persons requesting it, those noted on the distribution  
5 list in the Draft Supplemental EIS/EIR, and government agencies and a notice of completion  
6 was filed with the State Clearinghouse on October 15, 2007; and

7 WHEREAS, On November 15, 2007, the Planning Commission held a duly noticed  
8 public hearing on the Draft Supplemental EIS/EIR, at which time opportunity for public  
9 comment was received on the Draft Supplemental EIS/EIR, and written comments were  
10 received through December 10, 2007; and

11 WHEREAS, The Department prepared responses to comments received at the public  
12 hearing on the Draft Supplemental EIS/EIR and submitted in writing to the Department,  
13 prepared revisions to the text of the Draft Supplemental EIS/EIR and published a Draft  
14 Summary of Comments and Responses on July 11, 2008; and

15 WHEREAS, A Final Supplemental Environmental Impact Report ("Final Supplemental  
16 EIR") for the Project was prepared by the Department, consisting of the Draft Supplemental  
17 EIS/EIR, any consultations and comments received during the review process, any additional  
18 information that became available and the Draft Summary of Comments and Responses, all  
19 as required by law; and

20 WHEREAS, On August 7, 2008, the Commission reviewed and considered the Final  
21 Supplemental EIR and, by Motion No. M-17668, found that the contents of said report and the  
22 procedures through which the Final Supplemental EIR was prepared, publicized and reviewed  
23 complied with the provisions of the California Environmental Quality Act (CEQA), the State  
24 CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code; and  
25

1           WHEREAS, By Motion No. M-17668, the Commission found the Final Supplemental  
2 EIR to be adequate, accurate and objective, reflected the independent judgment and analysis  
3 of the Department and the Commission and that the Summary of Comments and Responses  
4 contained no significant revisions to the Draft Supplemental EIS/EIR; adopted findings relating  
5 to significant impacts associated with the Project and certified the completion of the Final  
6 Supplemental EIR in compliance with CEQA and the State CEQA Guidelines; and

7           WHEREAS, On August 19, 2008, by Resolution No. 08-150, the San Francisco  
8 Municipal Transportation Agency Board of Directors approved the Project; and

9           WHEREAS, On August 20, 2008, John Elberling, President/CEO of Tenants and  
10 Owners Development Corporation, filed an appeal of the Final Supplemental EIR with the  
11 Clerk of the Board of Supervisors; and

12           WHEREAS, On August 27, 2008, Gerald Cauthen and Howard Wong filed an appeal of  
13 the Final Supplemental EIR with the Clerk of the Board of Supervisors; and

14           WHEREAS, On August 27, 2008, James W. Andrew, of Ellman, Burke, Hoffman &  
15 Johnson, on behalf of the owners of 800 Market Street, filed an appeal of the Final  
16 Supplemental EIR with the Clerk of the Board of Supervisors; and

17           WHEREAS, The Board of Supervisors held a public hearing on September 16, 2008, to  
18 review the decision by the Planning Commission to certify the Final Supplemental EIR; and

19           WHEREAS, The Final Supplemental EIR files and all correspondence and other  
20 documents have been made available for review by the Board of Supervisors, the Planning  
21 Commission and the public; these files are available for public review by appointment at the  
22 Planning Department offices at 1650 Mission Street, and are part of the record before the  
23 Board of Supervisors; and

1           WHEREAS, This Board has reviewed and considered the Final Supplemental EIR and  
2 heard testimony and received public comment regarding the adequacy of the Final  
3 Supplemental EIR; now, therefore, be it

4           MOVED, That this Board of Supervisors hereby affirms the decision of the Planning  
5 Commission in its Motion No. M-17668 to certify the Final Supplemental EIR and finds the  
6 Final Supplemental EIR to be complete, adequate and objective and reflecting the  
7 independent judgment of the City and in compliance with CEQA and the State CEQA  
8 Guidelines.

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City and County of San Francisco

City Hall  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102-4689

Tails  
Motion

File Number: 081138

Date Passed: September 16, 2008

Motion affirming the certification by the Planning Commission of the Final Supplemental Environmental Impact Report for the Central Subway Project.

September 16, 2008 Board of Supervisors — APPROVED

Ayes: 10 - Alioto-Pier, Ammiano, Chu, Daly, Dufty, Elsbernd, Maxwell,  
McGoldrick, Mirkarimi, Peskin

Absent: 1 - Sandoval

File No. 081138

I hereby certify that the foregoing Motion  
was APPROVED on September 16, 2008 by  
the Board of Supervisors of the City and  
County of San Francisco.

Angela Calvillo  
Clerk of the Board

9



U.S. Department  
of Transportation  
Federal Transit  
Administration

REGION IX  
Arizona, California,  
Hawaii, Nevada, Guam  
American Samoa,  
Northern Mariana Islands.

201 Mission Street  
Suite 1650  
San Francisco, CA 94105-1839  
415-744-3133  
415-744-2726 (fax)

NOV 28 2008

Mr. Nathaniel P. Ford, Sr.  
Executive Director/CEO  
San Francisco Municipal Transportation Agency  
One South Van Ness Ave., 7<sup>th</sup> Floor  
San Francisco, CA 94103

Re: Central Subway Record of Decision

*Nat*  
Dear Mr. Ford:

This is to advise you that the Federal Transit Administration (FTA) has issued a Record of Decision (ROD) for the Central Subway Project. The comment period for the Final Environmental Impact Statement closed November 2, 2008. FTA's Record of Decision is enclosed.

Please make the ROD and supporting documentation available to affected government agencies and the public. Availability of the ROD should be published in local newspapers and should be provided directly to affected government agencies, including the State Inter-governmental Review contact established under Executive Order 12372. Please note that if a grant is made for this project, the terms and conditions of the grant contract will require that San Francisco Municipal Transportation Agency (SFMTA) undertake the mitigation measures identified in the ROD.

This ROD gives SFMTA authority to conduct residential and business relocations and real property acquisition activities in accordance with the Uniform Relocation Assistance and Real Property Acquisition Policies Act and its implementing regulation (49 CFR part 24). SFMTA should bear in mind that pre-award authority for property acquisition is not a commitment of any kind by FTA to fund the project, and all associated risks are borne by SFMTA.

Thank for your cooperation in meeting the NEPA requirements. If you have questions, please call Alex Smith at 415-744-2599

Sincerely,

*Leslie I. Rogers*  
Leslie I. Rogers  
Regional Administrator

Enclosure

## RECORD OF DECISION

### CENTRAL SUBWAY PROJECT

---

**Phase 2 of the Third Street Light Rail Project  
City and County of San Francisco, California  
By the  
San Francisco Municipal Transportation Agency**

#### **Decision**

The U.S. Department of Transportation (DOT), Federal Transit Administration (FTA) has determined that the requirements of the National Environmental Policy Act (NEPA) of 1969 have been satisfied for the Central Subway Project proposed by the San Francisco Municipal Transportation Agency (SFMTA). This FTA decision applies to Alternative 3B, Fourth/Stockton Alignment, which is described and evaluated in the Central Subway Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (Final SEIS/SEIR). The Response to Comments, Volume II of the Final SEIR was issued by the City and County of San Francisco in July 2008, and the Final SEIS/SEIR Volume I was issued by FTA in September 2008.

The Central Subway Project is Phase 2 of the Third Street Light Rail Project, which began operation in April 2007. The Project consists of a 1.7 mile extension, along Fourth and Stockton Streets, from the existing Third Street Light Rail Station at Fourth and King Streets to a new terminus in Chinatown at Stockton and Jackson streets. The Project would operate as a surface double-track light rail in a primarily semi-exclusive median on Fourth Street between King and Bryant streets. The rail would transition to a subway operation at a portal under the I-80 Freeway, between Bryant and Harrison streets, and continue underground along Fourth Street in a twin-tunnel configuration, passing under the BART / Muni Market Street tube and continuing north under Stockton Street to the Chinatown Station. The Project would have four stations: one surface station between Brannan and Bryant streets and three subway stations: Moscone, Union Square/Market Street, and Chinatown. Twin construction tunnels would extend under Stockton Street beyond the Chinatown Station, located under Stockton Street between Clay and Jackson streets, and continuing north under Stockton Street to Columbus Avenue in the vicinity of Washington Square. This temporary construction tunnel would be used for the extraction of the Tunnel Boring Machines. Alternative 3B was selected as the Locally Preferred Alternative (LPA) by the SFMTA on February 19, 2008.

This Record of Decision covers final design and construction of the Phase 2, Central Subway Project, to complete the 7.1-mile long Third Street Light Rail Project. The Project was adopted by the SFMTA Board on August 19, 2008.

## **Background**

The Bayshore System Planning Study completed by the San Francisco Municipal Railway in December 1993 was the first step in the planning process to implement major public transportation improvements in the southeastern quadrant of San Francisco. The study recommended implementation of light rail service along the Third Street Corridor, linking Visitacion Valley in the south with the Bayview Hunters Point, Mission Bay, South of Market, Downtown and Chinatown and promoting economic revitalization in these congested neighborhoods along the corridor within San Francisco.

The Federal environmental review process for the Third Street Light Rail Project, that included both the Phase 1 Initial Operating Segment, and the Phase 2 Central Subway, was initiated with a Notice of Intent published in the Federal Register on October 25, 1996 and the Final EIS/EIR was completed in November 1998. FTA issued a Record of Decision (ROD) for the Initial Operating Segment in March 1999. Approval of the Phase 2 Central Subway Project was deferred until the Third Street Light Rail was included in MTC's Regional Transportation Plan, which occurred in 2001 and made the Project eligible for federal funding. Preliminary engineering studies were initiated in 2003 to re-evaluate the feasibility of alignment and station alternatives, construction methods and tunnel portal locations. These studies were presented to the Community Advisory Group (CAG) beginning in 2003 and to the public beginning in 2004 and resulted in changes to the Project. As a result of these changes and with the approval of FTA, a Supplemental environmental review was initiated in 2005.

## **Public Opportunity to Comment**

A Notice of Preparation (NOP) for the Supplemental Environmental Impact Report for The Central Subway Project was sent to the State Clearinghouse and was circulated by the San Francisco Planning Department in June of 2005. A second NOP was sent to all property owners and occupants within 300 feet of the alignment alternatives in September 2006. A Scoping meeting was held on June 21, 2005 and a Scoping Report was transmitted to FTA on November 27, 2006.

The Central Subway project has had an extensive public outreach program as a continuation of the outreach activities for the Initial Operating Segment (Phase 1) of the Third Street Light Rail. The outreach activities for the Central Subway, Phase 2 of the Project, include:

- Twenty-five community and Community Advisory Group meetings were held at various locations along the alignment to address issues of importance to local residents and businesses
- Over 150 presentations by SFMTA project staff to agencies, organizations and community groups throughout the City and the Bay Area.
- A project website, [www.sfmta.com/central](http://www.sfmta.com/central), was continually updated with the latest information.

- A project hotline, 415.701.4371, and an email address, central subway@sfmta.com, was provided for the submission of comments and questions about the Project.
- ~~Project newsletters were written in English, Chinese and Spanish~~
- A Community Advisory Group, with over 20 members representing major associations and stakeholder groups, was formed.
- A news conference was held on October 17, 2007, to announce the release of the Draft Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (Draft SEIS/SEIR).
- A press conference was held by Mayor Gavin Newsom in Chinatown on February 19, 2008.
- The Project website incorporated an electronic version of the Draft SEIS/SEIR which increased the public's ability to review and comment on the document.
- Two widely publicized community meetings were held in the fall of 2007 immediately following the release of the Draft SEIS/SEIR.
- A Public Hearing on November 15, 2007 occurred to receive public input on the Draft Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (Draft SEIS/SEIR).
- Presentations were made to several City agencies and Commissions.

The Draft Supplemental Environmental Impact Statement/Environmental Impact Report ("Draft SEIS/SEIR") was prepared and distributed to the public (affected agencies and organizations and individuals who had requested a copy of the document) on October 17, 2007. The Notice of availability of the Draft SEIS/SEIR was published in the San Francisco Examiner newspaper and was sent to a standard San Francisco Planning Department mailing list, including public libraries and persons requesting notification, and to those individuals expressing interest in the project. A Notice of Availability for the Draft SEIS was published in the Federal Register (Vol. 72, No 207, page 60847), October 26, 2007. The Notice of Availability was also posted in English and Chinese along the project corridor, including along both Third Street and Fourth Street beginning at King Street to Market Street and along Stockton Street to Washington Square. Newsletters were sent to the project mailing list announcing the availability of the Draft SEIS/SEIR. A postcard, announcing public meetings held on October 30, 2007 and November 8, 2007 to discuss the Draft SEIS/SEIR, were mailed to property owners and occupants within 300 feet of the project corridor. The Draft SEIS/SEIR was available for on-line review on the SFMTA web site. Over 160 copies in printed and compact disc versions, of the Draft SEIS/SEIR were mailed to agencies and individuals, including the State Clearinghouse.

The document was also available for review at the following locations:

- San Francisco Planning Department, 1660 Mission Street, First Floor Public Information Center;
- SFMTA Central Subway Project office at 821 Howard Street, 2<sup>nd</sup> floor

- San Francisco Central Library, 100 Larkin Street;
- Hastings College of Law Library, 200 McAllister Street;
- Chinatown Library, 1135 Powell Street;
- North Beach Library, 2000 Mason Street;
- San Francisco State University Library, 1630 Holloway Street;
- Institute of Governmental Studies Library, Moses Hall, at University of California, Berkeley; and,
- Stanford University Libraries, Stanford, CA.

In addition to the public meetings held over the course of the Project, three community meetings to share information about the Draft SEIS/SEIR were held in 2007 (October 30 at the Pacific Energy Center at 851 Howard Street; November 8, at the Gordon J. Lau Elementary School in Chinatown; and November 13 at One South Van Ness with the Community Advisory Group). The Public Hearing on the Draft SEIS/SEIR was held on November 15, 2007 at the San Francisco Planning Commission in San Francisco City Hall. Forty written comments on the Draft SEIS/SEIR were received and 23 persons commented at the Public Hearing.

#### **Alternatives Considered in the Supplemental EIS/EIR**

The No Project / No Build/TSM Alternative consists of the existing T-Third LRT and existing Muni bus service with projects programmed in the financially constrained Regional Transportation Plan. It includes growth and proposed development in San Francisco in the 2030 horizon year. Under this alternative it is assumed that bus service would increase by about 80 percent by 2015 to meet demand and increased frequencies on the 30 Stockton and 45-Union bus line would be among bus changes.

The No Build/TSM Alternative is rejected for the following reasons:

- Fails to Accommodate Year 2030 Transit Demand of 99,600 weekday bus passengers, an increase over existing ridership of 30,900 bus passengers.
- Fails to complete the Third Street LRT (T-Line) as described in the 1998 EIR/EIS, and is not consistent with the 1995 Four Corridor Plan or Regional Transportation Plan.
- Fails to Create a Transit Oriented Development – The No Build Alternative will not facilitate the development of high density mixed use development south of Market (Moscone Station) or in the Chinatown area that would encourage the use of environmentally friendly transportation thereby reducing transportation impacts of the development
- The No Project / No Build Alternative would result in reduced transit service reliability, increased transit travel times, increased energy consumption, and increased air pollution when compared to some or all of the Build Alternatives.

The No Build/TSM Alternative would also be less consistent than the Locally Preferred Alternative (LPA) with many of the policies and goals of the General Plan including, but not limited to: transit services would not keep pace with future travel demand in the Study Area. As the quality and efficiency of public transit service deteriorates users could be attracted to alternative modes of transportation, including use of private vehicles. For this reason, the No Project/TSM Alternative would be inconsistent with transportation policies contained in Area Plans that encourage accommodating future employment and population growth in San Francisco through transit, rather than private automobiles. For the economic, social, travel demand and other considerations set forth herein and in the Final SEIS/SEIR, the No Build Alternative is rejected as infeasible.

Under the Build Alternatives, Alternative 2 is the same alignment along King, Third, Fourth, Harrison, Kearny, Geary, and Stockton streets with a shallow subway crossing of Market Street as presented in the 1998 FEIS/FEIR, but with the addition of above-ground emergency ventilation shafts, off-sidewalk subway station entries where feasible, and the provision of a closed barrier fare system. This alternative includes one surface platform at Third and King Streets and four subway stations at Moscone, Market Street, Union Square and Chinatown.

Alternative 2 is rejected for the following reasons:

- The Community Advisory Group (CAG) and public input did not prefer this alternative; and in particular, the residents along Third Street expressed concern that the Third Street surface alignment portion of this alternative would significantly disrupt their neighborhood.
- The split alignment (along a section of Third Street and Fourth Street) made operation of the I-Third/Central Subway system less efficient for operation than the straight alignment of Alternative 3A and 3B. Alternative 2 has the highest incremental cost per hour of transportation system-user benefit of all of the build alternatives (+\$9 per hour over 3A and 3B) and would be assigned a low cost effectiveness rating based on FTA criteria.
- The Alternative 2 connection to the BART/Muni Market Street Subway at Montgomery Station involves a long narrow pedestrian walkway as compared to the more direct connection to the BART/Muni Market Street Subway at Powell Street Station for Alternatives 3A and 3B.
- The Capital Cost of this Alternative would be \$1,685 million in the year of expenditure (YOE) dollars which is higher than either Alternative 3A (\$1,407 million) or 3B (\$1,235 million).
- This alternative would not offer fewer environmental impacts than Alternatives 3A or 3B and would impact Union Square with vent shafts and visual changes to the eastern stairway of the Park; would displace 59 off-street parking spaces; would result in impacts (shadow and visual) to Willie "Woo Woo" Wong Park from the station at 814-828 Stockton Street in Chinatown; would displace 10 small businesses compared with eight small businesses in Alternative 3B; would potentially impact 14 highly sensitive prehistoric archaeological sites, three sensitive historical archaeological sites, and three historical architectural properties (as compared to seven highly sensitive prehistoric archaeological



properties for Alternative 3B LPA); and would have significant traffic impacts at the intersections at Third and King streets and Sixth and Brannan Streets.

Alternative 3A is the same alignment as Alternative 3B (the LPA and the Proposed Project) but differs from Alternative 3B in the station locations and station platform size and tunnel length and has no surface station. Alternative 3A is rejected for the following reasons:

- The Capital Cost of this alternative would be \$1,407 million (YOE) compared with the cost of Alternative 3B at \$1,235 million (YOE), a \$172 million difference.
- The Chinatown Station located at 814-828 Stockton Street is one block further from the core of Chinatown retail district than the Chinatown Station in Alternative 3B.
- The property at 814-828 Stockton Street would need to be demolished for the station, and this building has been identified as potentially historic (built in 1923) and a contributor to the potential Chinatown Historic District.
- This alternative would displace ten small business compared with eight for Alternative 3B.
- The Chinatown station at 814-828 Stockton would have significant impacts to the Willie "Woo Woo" Wong Park to the east including visual, shadow, pedestrian traffic, and noise impacts during construction. This alternative is not preferred by the Recreation and Park Commission.
- The station at Union Square/Market Street would have a vent shaft in Union Square and the entry to the station in the middle of the steps along the east side (Stockton Street) of the Park; this was not preferred by the Recreation and Park Commission when compared with Alternative 3B because of the vent shafts in the Park and the cross-Park pedestrian traffic to the entry on the Stockton Street side of the Park.

### **Basis for the Record of Decision**

The Central Subway Project has been the subject of a series of environmental and planning studies supported by preliminary engineering. These studies were used to help identify a series of alternatives for evaluation in the SEIS/SEIR planning process that began in early 2004.

The Draft SEIS/SEIR presented a complete analysis of the environmental impacts of alternatives. During the Draft SEIS/SEIR comment period members of the public and agencies suggested several additional alternatives or refinements to the existing alternatives. These alternatives and refinements were considered by the SFMTA and used to help define the Locally Preferred Alternative (LPA).

The Fourth/Stockton Alignment 3B Alternative is selected as the LPA because it has the following major advantages:

- Lowest capital cost of all Build Alternatives and is the only Build Alternative that can be completed within the currently identified Project funding commitment.
- Least impact of the Build Alternatives to Union Square Park because the station entry would be on the Geary Street terraced side of the Square, not in the middle of the steps to the plaza on the east side of the park on Stockton Street. This alternative has been approved to have "de minimis" impacts to Section 4(f) resources by the San Francisco Recreation and Park Commission. No shadow impacts would result from the Geary Street station entry on Union Square Park because the station entry would be incorporated into the terraced edge of the Park below the Park plaza and visual impacts would be less-than-significant.
- Reduced construction duration and less surface disturbance and other construction-related impacts as compared to Alternative 2 as a result of using deep (TBM) tunneling methods.
- Reduced impacts associated with archaeological and historical resources, utility relocations, noise and vibration, and park and recreation facility impacts compared to the other Build Alternatives.
- Semi-exclusive right-of-way for light rail vehicles (similar to much of the N-Judah and the Third Street operation) on most of the surface portion of the rail line, thereby improving rail operations by reducing potential delays associated with traffic congestion on Fourth Street and improving travel times for Central Subway patrons on the surface portion of the rail line.

#### **Measures to Minimize Harm**

All mitigation measures set forth in the Final SEIS/SEIR are reproduced in Attachment 1, Mitigation Monitoring and Reporting Program (MMRP). None of the mitigation measures set forth in the Final SEIS/SEIR are rejected. Responsibility for implementation and monitoring are identified in the MMRP. FTA finds that the measures presented in the Final SEIS/SEIR and MMRP will mitigate, reduce, or avoid the significant environmental effects of the Project. The MMRP was adopted by SFMTA as part of Project approval on August 19, 2008. Mitigation measures will be incorporated into the final plans and specifications for the project and will be implemented by San Francisco City Departments (including SFMTA in cooperation with the Transbay Joint Powers Authority, the Golden Gate Bridge, Highway and Transportation District), with applicable jurisdiction as set forth in the MMRP.

The mitigation measures also include mitigation in the areas of traffic, freight and loading, socioeconomics, archaeological resources, geology and seismicity, hydrology and water quality, noise and vibration, hazardous materials during construction, air emissions, and visual/aesthetics during construction. SFMTA is responsible for making sure that all mitigation measures are implemented during construction and operation of the Project.

The City and County of San Francisco, in accordance with federal and state law, and to the extent it is within its jurisdiction, will mitigate the impacts of property acquisition and relocations required by the Project providing information and relocation assistance to those as set forth therein. Future development of the Moscone and Chinatown stations

with retail space and low-income housing units will further reduce impacts of relocated businesses and residents

Final design of the proposed Transit Oriented Development above the Chinatown Station at 933-949 Stockton Street will be under the jurisdiction of the San Francisco Planning Department. The Final SEIS/SEIR and the Memorandum of Agreement (MOA) with the State Historic Preservation Officer (SHPO) includes mitigation for the demolition of this potentially historic resource that incorporates partial preservation of the building at 933-949 Stockton Street, which has been concurred with by the SFMTA. FTA thereby urges the City of San Francisco Planning, in approving any new development of the parcel, to require the incorporation of historic elements of the building façade into the design of the station. In proposing final design, SFMTA and City of San Francisco Planning should work cooperatively with representatives of the Chinatown community in developing the final design and with the SF Landmarks Preservation Advisory Board and the SHPO as described in Attachment 2, Memorandum of Agreement. The final station design will undergo independent environmental review.

#### **Determination and Findings**

The environmental record for the Central Subway project is included in the Final SEIS, Volume II, dated July 11, 2008, and the Final SEIS, Volume I, dated September 23, 2008. These documents present the detailed statement required by NEPA and U.S.C. 5324(b) and include:

- The environmental impacts of the Project;
- The adverse environmental impacts that cannot be avoided should the Project be implemented; and,
- Alternatives to the proposed Project.

#### **Comments Received on SFEIS within 30-day Comment Period**

In response to the public notice of availability published in the Federal Register on October 3, 2008, the Federal Transit Administration received one response letter, from the United States Environmental Protection Agency (EPA), Region IX office (see Attachment 3). The letter noted EPA's ongoing support of several of the project's goals for minimizing environmental impacts, maximizing transit use, and meeting community needs. EPA also requested further clarification on whether the trucks removing excavated soil from the project site will be subject to the same air quality mitigation requirements as on-site construction vehicles. The air quality control measures, as outlined on pages 6-112 and 6-112a of the Central Subway Final SEIS/SEIR, Volume I September 2008 will be applied, where feasible, to soil haul trucks as well as to construction vehicles operating on-site to meet EPA standards. These control measures will be incorporated into the construction specifications and contract documents. With the implementation of these control measures, no significant air quality impacts were identified for the implementation of the Central Subway Project.

On August 7, 2008, the San Francisco Planning Commission certified the Final Supplemental Environmental Impact Report. The SFMTA adopted the Project Findings,

the Mitigation Monitoring and Reporting Program, and the Statement of Overriding Considerations on August 19, 2008. Three appeals of the Final SEIR certification by the Planning Commission were filed with the San Francisco Board of Supervisors; however two were withdrawn prior to the public hearing held before the Board of Supervisors on September 16, 2008. At the Board of Supervisors hearing, eleven individuals spoke in support of the appellant and nine individuals spoke in support of the certification for the environmental document. The Board of Supervisors voted to uphold the Planning Commission's certification of the Final SEIR (see Attachment 4).

On the basis of the evaluation of the social, environmental and economic impacts contained in the final SEIS and the written and oral comments offered by the public and other agencies, FTA has determined, in accordance with 49 U.S.C. 5324(b) that:

- Adequate opportunity was afforded for the presentation of views by all parties with vested economic, social or environmental interest in the Project and that fair consideration has been given to the preservation and enhancement of the environment and to the interests of the community in which the proposed Project is to be located; and
- All reasonable steps have been taken to minimize the adverse environmental effects of the proposed Project and where adverse environmental effects remain, no reasonable alternative to avoid or further mitigate such effects exists.

#### **Conformity with Air Quality Plans**

The Federal Clean Air Act, as implemented by 40 CFR Parts 51 and 93, as amended, requires that transportation projects conform with the State Implementation Plan's (SIP) purpose of eliminating or reducing the severity and number of violations of the national ambient Air Quality Standards (NAAQS) and of achieving expeditious attainment of such standards. The Environmental Protection Agency (EPA) regulation implementing this provision of the Clean Air Act establishes criteria for demonstrating that a transportation project conforms to the applicable air quality plans. The performance of the selected light rail project in meeting the conformity criteria contained in the EPA regulation was evaluated in the Draft and Final SEIS, Section 5.11. The Project meets the criteria in 40 CFR Parts 51 and 93 for projects from a conforming plan and Transportation Improvement Program (TIP) and conforms to air quality plans for the Bay Area Region and the Clean Air Act Amendments of 1990.

#### **Section 4(f) Coordination and Determination**

A total of three publicly-owned parks and recreation areas and one potentially historic property protected by Section 4(f) of the Department of Transportation Act of 1966, amended in 2005 as part of SAFETEA-LU (Section 6009(a)) to address "de minimis, or minor impacts and simplify the review and approval process, are addressed in the SEIS. FTA concurs with the San Francisco Recreation and Parks Department with the de minimis finding for impacts to Union Square, Willie "Woo Woo" Wong and Washington Square parks. Attachment 5 describes the San Francisco Recreation and Parks

unanimous vote to support a de minimis finding by FTA. Coordination and concurrence with San Francisco regarding the temporary impacts is found in the Final SEIS.

FTA's rule establishing procedures for determining that the use of a Section 4(f) property has a de minimis impact on the property is found at 23 CFR 771 and 774. In accordance with the provisions of 23 CFR Part 774.7 (b), FTA has determined there is sufficient supporting documentation to demonstrate that the impacts to Section 4(f) property, after avoidance, minimization, mitigation, or enhancement measures are taken into account, are de minimis as defined in Part 774.17 and the coordination required in Part 774.5 (b) has been completed.

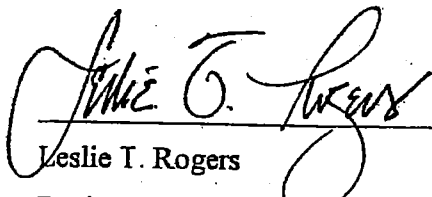
### Section 106

The Programmatic Agreement between FTA and the SHPO and SFMTA signed in 1998 for the Third Street Light Rail Project (that included the Phase 2 Central Subway), has been revised in a MOA (Attachment 2) to address the treatment plan and documentation and mitigation for the Central Subway, Alternative 3B. The MOA addresses both archaeological resources for the sub-surface excavation/tunneling, and the historic property for Transit Oriented Development (TOD) above the Chinatown Station at 933-949 Stockton Street. The final design for the TOD portion of the station will be under the jurisdiction of the San Francisco Planning Department and will include input from architectural historians, the Chinatown community, and the Landmarks Preservation Advisory Board consistent with the mitigation measures in the MOA and MMRP.

Based on the findings in the Final SEIS, and the MOA for the Section 106 properties, FTA and the California SHPO agree that a finding of adverse effect will occur at 933-949 Stockton Street. SFMTA will abide by all MOA requirements.

### Finding

On the basis of the determinations made in compliance with relevant provisions of federal law, FTA finds the Central Subway, Phase 2 of the Third Street Light Rail Project, has satisfied the requirements of the National Environmental Policy Act of 1969, the Clean Air Act of 1970, and the U.S. Department of Transportation Act of 1966, all as amended.



Leslie T. Rogers

Regional Administrator, Region IX

NOV 26 2008

Date

10



FW: Central Subway SEI Acknowledgement  
Hollins, Guy

to:  
Crossman, Brian  
10/19/2012 09:40 AM

Cc:  
"Clifford, Alex J"  
Hide Details  
From: "Hollins, Guy" <Guy.Hollins@sfmta.com>  
To: "Crossman, Brian" <Brian.Crossman@sfgov.org>,  
Cc: "Clifford, Alex J" <Alex.Clifford@sfmta.com>

Brian -

Please see the response below from Paul Maltzer regarding environmental review for the compensation grouting licenses.

Thanks,

Guy

---

**From:** Maltzer, Paul [paul.maltzer@sfgov.org]  
**Sent:** Friday, October 19, 2012 9:37 AM  
**To:** Hollins, Guy; Jacinto, Michael  
**Cc:** Wycko, Bill  
**Subject:** RE: Central Subway SEIS/R Acknowledgement

Guy

uant to your request below, I have looked at the Central Subway Final Supplemental EIS/EIR, completed in September of 2008. That EIS/EIR analyzed an Alternative which included a tunnel following the alignment under 4<sup>th</sup> Street, crossing under Market Street and proceeding north under Stockton Street. In terms of the tunnel construction methods and techniques described and analyzed, the EIR/EIR specifically discussed the potential need for underground compensation grouting pipes to allow for the immediate injection of cement grout to replace ground losses caused by tunneling, should that become necessary. The EIS/EIR described and analyzed the potential for jet grouting, permeation grouting, compaction grouting and compensation grouting underneath properties along the tunnel alignment.

As the sites that you have listed below are all located along the tunnel alignment described in the EIS/EIR, and the potential for underground grouting as a potential construction technique was also included and analyzed in the EIS/EIR, these activities have all been covered in the 2008 Final Supplemental EIS/EIR and no additional environmental review is required for these actions.

Paul Maltzer  
Senior Planner  
San Francisco Planning Department  
Environmental Planning  
[paul.maltzer@sfgov.org](mailto:paul.maltzer@sfgov.org)  
415-575-9038

[Please note: I presently work a part-time schedule  
In the office on Tuesdays, Wednesdays & Fridays]

---

**From:** Hollins, Guy [mailto:Guy.Hollins@sfmta.com]  
**Sent:** Wednesday, October 17, 2012 4:09 PM  
**To:** Jacinto, Michael  
**Cc:** Maltzer, Paul  
**Subject:** RE: Central Subway SEIS/R Acknowledgement

Michael -

Thanks for the follow up email. We'll need Planning's response by Monday or Tuesday next week.

Guy Hollins  
701-5266

---

**From:** Jacinto, Michael [<mailto:michael.jacinto@sfgov.org>]  
**Sent:** Wednesday, October 17, 2012 3:44 PM  
**To:** Hollins, Guy  
**Cc:** Maltzer, Paul  
**Subject:** RE: Central Subway SEIS/R Acknowledgement

Guy,

Following up on your voicemail (per email), I believe Paul is indeed our liaison to the MTA on matters related to the Central Subway and he is out today. When do you need Planning's acknowledgement?

**Michael Jacinto**

San Francisco Planning Department  
Environmental Planning  
1650 Mission Street, Suite 400  
San Francisco, CA 94103  
phone: 415.575.9033  
fax: 415.558.6409  
email: [michael.jacinto@sfgov.org](mailto:michael.jacinto@sfgov.org)

---

**From:** Hollins, Guy [<mailto:Guy.Hollins@sfmta.com>]  
**Sent:** Tuesday, October 16, 2012 6:30 PM  
**To:** Maltzer, Paul; Jacinto, Michael  
**Cc:** Crossman, Brian; Pearson, Audrey; Clifford, Alex J  
**Subject:** Central Subway SEIS/R Acknowledgement

Hi Paul and Michael –

The Central Subway project needs to move forward with Resolutions of Necessity at the Board of Supervisors to preserve our ability to do work at eleven properties within the tunnel alignment and adjacent to our subsurface stations:

- Block 130, Lot 001: 1455 Stockton
- Block 193, lot 019: 1000-1032 Stockton
- Block 210A, lot 047: 930 Stockton
- Block 210A, lot 002-103: 950 Stockton
- Block 327, lot 025: 1 Stockton
- Block 309, lot 011: 212 Stockton
- Block 309, lot 013: 216 Stockton
- Block 327, lot 004: 39 Stockton
- Block 327, lot 005: 19 Stockton
- Block 3705, lot 048: 801 Market
- Block 3733, lot 008: 250 Fourth Street

The work in question is the installation of temporary grout tubes under these properties to mitigate potential building settlement during the construction of the Tunnels as well as the Chinatown, Union Square and Moscone stations. Over the past few months, we have notified each property owner of the need to perform the work under a temporary license agreement, appraised the value of these licenses, and made offers to the property owners in accordance with FTA requirements. All but one of the property owners have responded to our correspondence(s) and we are in various stages of license negotiation with each property. While we are pushing forward with these license negotiations, we cannot risk a delay to this project if one or more of the property owners does not sign the license agreement. Therefore, we will be requesting the Board of Supervisors approve resolutions of necessity for these license agreements.

The Board does require that the SFMTA seeks a determination from Planning that these temporary licenses are covered in the Central Subway Project's SEIS/R. Can you confirm that the actions described above are covered in the Central Subway Project's



SEIS/R completed in 2008, and that no additional environmental review is needed? I attached a previous email from you earlier this year regarding a similar acknowledgement.

Thanks for your help,

Guy Hollins  
Central Subway Project  
(415) 701-5266

11



# SAN FRANCISCO PLANNING DEPARTMENT

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May 4, 2009

Mr. John Funghi  
San Francisco Municipal Transportation Agency  
One South Van Ness, 7<sup>th</sup> Floor  
San Francisco, CA 94103

**RE: CASE NO. 2008.0849R  
CENTRAL SUBWAY PROJECT  
Fourth and King Streets to Stockton and Jackson Streets**

Dear Mr. Funghi:

On August 4, 2008, the Department received your request for a General Plan Referral as required by Section 4.105 of the Charter and Section 2A.53 of the Administrative Code.

## PROJECT DESCRIPTION

The proposed Central Subway Project is the second phase of the San Francisco Municipal Transportation Agency's (SFMTA) Third Street Light Rail Project. The Central Subway Project will extend Muni transit service improvements from the present terminus of the Third Street Light Rail Line at Fourth and King Streets through South of Market, Downtown terminating in Chinatown.

The Central Subway project would extend rail operations 1.7 miles north from the Third Street Light Rail Line terminus (reviewed under Case No. 1996.2811ER) at Fourth and King Streets via Fourth Street and Stockton Street, terminating in Chinatown. Beginning at the existing T-Third station platform on Fourth at King Streets, a new surface light rail would be constructed north on Fourth Street, operating in a semi-exclusive right-of-way, to a double-track underground portal between Bryant and Harrison Streets under I-80. A double-track subway operation would continue north under Fourth Street to Market Street, continuing under Stockton Street to a terminus in the vicinity of Stockton and Jackson Streets. One new surface station at Fourth Street, north of Brannan Street, and three subway stations at Moscone Center, Union Square/Market Street, and Chinatown would be constructed (see Attachment 1). The new Union Square/Market Street would connect with the existing BART/MUNI Metro Powell Street Station)

To accommodate construction activities, the tunnel for the Central Subway would be extended north of the Chinatown Station approximately 2,000 feet to facilitate construction and extraction of the Tunnel Boring Machine (TBM). The construction tunnel would continue north on Stockton Street to a temporary shaft on Columbus Avenue near Washington Square Park where the TBM would be extracted and construction equipment and materials could be delivered. This section of

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2479

Reception:  
**415.558.6378**

Fax:  
**415.558.6409**

Planning  
Information:  
**415.558.6377**

the tunnel (north of Jackson Street) would be used for construction purposes only. A list of properties along the proposed Central Subway project alignment is provided in Attachment 2.

#### **ENVIRONMENTAL REVIEW**

The Project was reviewed as part of the Central Subway Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (FSEIS/FSEIR) and was certified by the Planning Commission on August 7, 2008 and approved by the SFMTA Board on August 19, 2008. The SEIS/SEIR identified impacts resulting from project construction including noise, dust, vibration, historic resources impacts, and transit/traffic operational impacts. In addition, the project will require that a portion of the Union Square plaza be used to accommodate a subway station entrance.

#### **GENERAL PLAN CONSISTENCY**

The project has been reviewed for consistency with General Plan policies and with the Eight Priority Policies of the Planning Code Section 101.1 and the findings are attached (in Attachments 3 and 4, respectively). Based on the information submitted, the Department finds that the proposed project, Central Subway Project is, **on balance, in conformity** with the San Francisco General Plan provided that identified project impacts are addressed as stated in the FSEIS/FSEIR's Mitigation Monitoring and Reporting Program (Attachment 5). However, specific project elements that have the potential to impact land use, urban design features and historic resources have not been developed to a level that the Planning Department / Planning Commission can provide a General Plan conformity determination. **The following aspects of the project will therefore be subject to separate General Plan Referral submittals.**

#### **FURTHER PLANNING DEPARTMENT REVIEW**

The SFMTA should continue to work with the Planning Department on the following three components of the plan. Ultimately these elements will require further review and General Plan conformity determination(s) as design of the Central Subway moves forward.

#### **Urban Design Considerations**

The Central Subway will significantly impact the City's public realm. Therefore, great care must be focused on the design of stations and on-street portions of the rail line. All above grade structures and the interface between Central Subway elements and the street including subway entrances will need to be reviewed by the Planning Department for conformance with the General Plan Urban Design and Transportation Elements. Station areas should be designed with careful attention to urban design, accessibility and the streetscape recommendations contained in the *City's Better Streets Plan*.

**Historic Preservation**

Acquisition and demolition of the historic building at 933-949 Stockton Street for the purpose of constructing the Chinatown Station should be mitigated as described in the FSEIS/FSEIR's Mitigation Monitoring and Reporting Program. Mitigation measures include documentation of the existing historic building, salvaging architecturally significant building features, and creation of a display of salvaged material in the new Chinatown station.

Sincerely,

John Rahaim  
Director of Planning

Attachments:

1. Central Subway Project Alignment Map
2. List of Parcels along proposed Central Subway
3. General Plan Case Report
4. Planning Code Sec. 101.1(b) Priority Policies
5. FSEIS/FSEIR Mitigation & Monitoring Program

cc J. Swae, Planning Department  
K. Rich, Planning Department  
V. Wise, Planning Department

*I:\Citywide\General Plan\General Plan Referrals\2008\2008.0849R Central Subway.doc*

Case No. 2008.0849R  
Central Subway Project

**SITE MAP: ATTACHMENT 1**

**GENERAL PLAN CASE REPORT: ATTACHMENT 3**

**RE: CASE NO. 2008.0849R  
CENTRAL SUBWAY PROJECT  
Fourth and King Streets to Stockton and Jackson Streets**

**STAFF REVIEWER: JON SWAE**

**GENERAL PLAN CONSIDERATIONS**

General Plan Objectives, Policies, and Principles are in **bold font**, and staff comments are in *italic font*.

**TRANSPORTATION ELEMENT**

**OBJECTIVE 1**

**MEET THE NEEDS OF ALL RESIDENTS AND VISITORS FOR SAFE, CONVENIENT AND INEXPENSIVE TRAVEL WITHIN SAN FRANCISCO AND BETWEEN THE CITY AND OTHER PARTS OF THE REGION WHILE MAINTAINING THE HIGH QUALITY LIVING ENVIRONMENT OF THE BAY AREA.**

*The project will serve residents, visitors and workers in San Francisco while providing connections within the city and to the larger region.*

**POLICY 1.3**

**Give priority to public transit and other alternatives to the private automobile as the means of meeting San Francisco's transportation needs, particularly those of commuters.**

*By providing an exclusive transit right-of-way on the surface or in a subway that does not compete with traffic on congested surface streets, the project gives priority to public transit and provides an attractive alternative to private automobile travel.*

**POLICY 1.5**

**Coordinate regional and local transportation systems and provide for interline transit transfers.**

*The subway and light rail will provide direct connections to Caltrain, BART, regional bus service, cable cars and other Muni lines.*

**POLICY 2.2**

**Reduce pollution, noise and energy consumption.**

*The project will encourage increased travel by public transit, a greener and cleaner alternative to private automobile use and contribute to the City's greenhouse gas reduction goals.*

**POLICY 2.4**

**Organize the transportation system to reinforce community identity, improve linkages among interrelated activities and provide focus for community activities.**

*The Central Subway is a critical transportation improvement linking neighborhoods in the southeastern section of the city with retail and employment centers in downtown and Chinatown.*

*The Central Subway Public Arts Program will work with communities along the project corridor to develop a comprehensive arts program to reflect the rich culture and history of the neighborhoods in which this new transit system will be located.*

**POLICY 4.4**

**Integrate future rail transit extensions to, from, and within the city as technology permits so that they are compatible with and immediately accessible to existing BART, CalTrain or Muni rail lines.**

*The project includes direct connections to Muni Metro, Caltrain's 4th & King Street station, and Powell Street BART station.*

**OBJECTIVE 11**

**ESTABLISH PUBLIC TRANSIT AS THE PRIMARY MODE OF TRANSPORTATION IN SAN FRANCISCO AND AS A MEANS THROUGH WHICH TO GUIDE FUTURE DEVELOPMENT AND IMPROVE REGIONAL MOBILITY AND AIR QUALITY.**

**POLICY 11.2**

**Continue to favor investment in transit infrastructure and services over investment in highway development and other facilities that accommodate the automobile.**

*As the first underground subway built in San Francisco in over 25 years, the project represents a significant investment in the City's public transit infrastructure.*

**POLICY 14.3**

**Improve transit operation by implementing strategies that facilitate and prioritize transit vehicle movement and loading.**

*By providing an exclusive transit right-of-way on the surface or in a subway that does not have to compete with traffic on congested surface streets, the project gives priority to public transit and will improve operation and reliability.*

**POLICY 14.7**

**Encourage the use of transit and other alternative modes of travel to the private automobile through the positioning of building entrances and the convenient location of support facilities that prioritizes access from these modes.**



*The location of Central Subway transit stations at key locations: Union Square, (Stockton and Ellis Streets), Moscone Convention Center (Fourth and Clementina Streets) and Chinatown (Stockton and Washington Streets) will make access to the Central Subway easily available.*

#### **URBAN DESIGN ELEMENT**

##### **POLICY 1.9**

**Increase the clarity of routes for travelers.**

##### **POLICY 4.13**

**Improve pedestrian areas by providing human scale and interest.**

*Surface entrance areas to underground stations provide an opportunity to improve the pedestrian environment and wayfinding along 4<sup>th</sup> and Stockton Streets. Station areas should be designed with careful attention to urban design and street and sidewalk design recommendations contained in the City's Better Streets Plan.*

#### **RECREATION & OPEN SPACE ELEMENT**

##### **POLICY 1.3**

**Increase the accessibility of regional parks by locating new parks near population centers, establishing low user costs, improving public transit service to parks and creating regional bike and hiking trails.**

##### **POLICY 2.2**

**Preserve existing public open space.**

*The Union Square subway station entrance will be located in the southeast corner of the terraced plaza on Union Square. Elevators to the station will be located on the eastern edge of Union Square. Minimal disruption to Union Square's central public open space will be caused by the project.*

#### **CHINATOWN AREA PLAN**

##### **POLICY 1.4**

**Protect the historic and aesthetic resources of Chinatown.**

*The implementation of the Central Subway project would result in the loss of an historic building in the Chinatown Historic District at 933-949 Stockton Street. Mitigation measures to reduce the impact of the demolition of the 933-949 Stockton Street building include: documentation of the existing historic building; salvage of architecturally significant building features for incorporation into an interpretative display in the new subway station; and employing an architectural historian in the design development of the new station and adjoining building to ensure that the design is culturally appropriate to the Chinatown District.*

**OBJECTIVE 3**  
**STABILIZE AND WHERE POSSIBLE INCREASE THE SUPPLY OF HOUSING**

**POLICY 3.1**  
**Conserve existing housing.**

**POLICY 3.2**  
**Increase the supply of housing.**

*Implementation of the Central Subway project would result in the temporary displacement of 17 affordable housing units at the southwest corner of Washington and Stockton Streets in Chinatown (933-949 Stockton Street). The objective is to replace affordable housing on a one for one basis and if possible increase the number of affordable housing units on the site.*

**OBJECTIVE 7**  
**MANAGE TRANSPORTATION IMPACTS TO STABILIZE OR REDUCE THE DIFFICULTIES OF WALKING, DRIVING, DELIVERING GOODS, PARKING OR USING TRANSIT IN CHINATOWN.**

**POLICY 7.2**  
**Make MUNI routes more reflective of and responsive to Chinatown ridership, including bilingual signage, schedules, maps.**

*The project will include bilingual signage and information on Muni routes.*

The proposal is  in conformity  not in conformity with the General Plan.

#### EIGHT PRIORITY POLICIES FINDINGS: ATTACHMENT 4

RE: CASE NO. 2008.0849R  
CENTRAL SUBWAY PROJECT  
Fourth and King Streets to Stockton and Jackson Streets

The subject project is found to be consistent with the Eight Priority Policies of Planning Code Section 101.1 in that:

1. The project would have no adverse effect on neighborhood serving retail uses or opportunities for employment in or ownership of such businesses.

*Central Subway construction activities will have impacts to neighborhood retailers adjacent to and in the vicinity of construction activities. These include noise, vibration, dust and the temporary closure of portions of streets and sidewalks. These disturbances will cease once construction is completed.*

*The construction of the Central Subway requires acquisition of two parcels for station development. These parcels – a gas station (266 Fourth Street) and a mixed use building (933-949 Stockton Street) – contain approximately nine neighborhood-serving businesses. These businesses would be displaced as a result of the project.*

*As required by the Uniform Relocation Act and the California State Relocation Act, SFMTA would be required to develop a detailed relocation plan designed to minimize impacts on the businesses to be displaced. The plan would assess the relocation needs of all potential displacees and develop a program that would provide relocation assistance and payments, set by law.*

*During the construction of the Central Subway, there would be temporary disruption to the businesses along the corridor. A mitigation monitoring program will be put in place to minimize the anticipated construction impacts, such as noise, dust, and vibration.*

*Access to all businesses will be maintained during the construction period as required by law, but circulation would be temporarily disrupted along the corridor and detours employed to accommodate the construction process.*

2. The project would have no adverse effect on the City's housing stock or on neighborhood character.

*There would be no changes to the neighborhood character along the corridor, though in the area of surface operation, the character of Fourth Street would change from a wide*

*one-way traffic-oriented street to a transit street with a median station. No long term impacts on housing*

3. **The project would have no adverse effect on the City's supply of affordable housing.**  
*Implementation of the Central Subway project would result in the temporary displacement of 17 affordable housing units at the southwest corner of Washington and Stockton Streets in Chinatown (933-949 Stockton Street). The project will replace affordable housing on a one for one basis and if possible increase the number of affordable housing units on the site. The relocation of these displaced residents would be undertaken in compliance with the federal Uniform Relocation Act and the State of California Relocation Act. A relocation plan would be developed to assess relocation needs of all of the tenants and outline a program for relocation assistance and referrals and payments to displaced residents. The Central Subway would result in a temporary reduction of affordable housing units, but upon completion of the project is expected to increase the supply of affordable housing units.*
  
4. **The project would not result in commuter traffic impeding Muni transit service or overburdening the streets or neighborhood parking.**  
*By providing an exclusive right-of-way on the surface or in a subway that does not have to compete with traffic on congested surface streets, the reliability of transit service would be improved and travel times would be reduced for transit riders. Temporary disruption to traffic and Muni service is likely to occur during construction activities but will cease once completed.*
  
5. **The project would not adversely effect the industrial or service sectors or future opportunities for resident employment or ownership in these sectors.**  
*As an improvement in the public right-of-way, the Central Subway would not have a direct impact on the displacement of industrial and service sectors.*
  
6. **The project would have no adverse effect the City's preparedness to protect against injury and loss of life in an earthquake.**  
*The Central Subway alignment does not cross any active faults and therefore rupture of tunnels resulting from displacement along a fault is not likely to occur. The subway tunnels would be designed to current seismic standards to withstand a major earthquake (magnitude~7) on the San Andreas Fault.*
  
7. **The project would have no adverse effect on landmarks or historic buildings.**  
*The implementation of the Central Subway project would result in the loss of an historic building in the Chinatown Historic District at 933-949 Stockton Street to accommodate the construction of the Chinatown Station. Demolition of this building was identified in the FSEIS/FSEIR as an unavoidable significant impact. The building at 933-949 Stockton Street is identified as a Class 3D contributor to the National Register of Historic Places (NRHP)- eligible Chinatown Historic District. The Chinatown Historic District is listed on the California Register of Historic Resources with a "3D" rating, but has not been formally designated as an historic district by the City of San Francisco. Demolition and*

*removal of this building would create a visual break in the cohesive grouping of architecturally related buildings. Mitigation measures to reduce the impact of the demolition of the 933-949 Stockton Street building are outlined in the Central Subway FSEIS/FSEIR and include: documentation of the existing historic building; salvage of architecturally significant building features for incorporation into an interpretative display in the new subway station.*

8. **The project would have no adverse effect on parks and open space or their access to sunlight and vistas.**

*The new permanent structures in Union Square would be limited to escalators with a covered station entrance area and elevator shafts, minimizing any shadow impacts.*

*Design of the Chinatown Station and adjoining building will be developed in consultation with the Planning Department and the Chinatown community to ensure that the exterior building articulation is done in such a way as to minimize the shadow impacts on the Gordon Lau Elementary School playground.*



# SAN FRANCISCO PLANNING DEPARTMENT

## APPLICATION FOR GENERAL PLAN REFERRAL

This is an application to the Planning Commission for a General Plan Referral, specifically provided for in Section 4.105 of the San Francisco Charter, and Sections 2A.52 and 2A.53 of the Administrative Code.

The Charter and Administrative Code require that projects listed in Section 4 of this application be referred to the Planning Department to determine consistency with the General Plan prior to the Board of Supervisors' consideration of and action on any ordinance or resolution. The Referral finding the proposal consistent or inconsistent with the General Plan will result in a letter to the applicant for the Board of Supervisor's consideration. The finding of inconsistency may be overruled by a two-thirds vote of the Board of Supervisors.

Early involvement of the Planning Department in the preparation of a proposal is advisable in order to avoid delays in responding to General Plan Referral applications.

In most instances, General Plan Referrals are handled administratively by the Planning Department. However, some Referrals may be heard by the Planning Commission. This is required for proposals inconsistent with the General Plan, for proposals generating public controversy, or for complex proposals.

The staff of the Planning Department is available to advise you in the preparation of this application. Please call Stephen Shotland at 558-6308.

### INSTRUCTIONS

1. Answer all questions fully. Please type or print in ink. Attach additional pages if necessary.
2. For projects proposed in the public right-of-way, please list the adjacent Assessor's Block(s) and lot(s) for each project block fronting the right-of-way, and street address(es) under Site Information on page 3.
3. The completed General Plan Referral application form, along with two copies and required materials, should be sent to  
**General Plan Referrals - Attention: Marla Oropeza-Singh**  
**Planning Department**  
**1650 Mission Street, Suite 400**  
**San Francisco, CA 94103 -**
4. An initial fee must accompany all applications [except for agencies which have a quarterly billing arrangement with the Planning Department]. Planning Code Article 3.5 establishes Planning Department fees for General Plan Referrals. Please call 558-6377 for the required amount. Time and materials charges will be billed if the initial fee for staff time is exceeded. Payment of outstanding fees is required before the findings letter is released.

### APPLICATION CHECKLIST FOR GENERAL PLAN REFERRAL

Filing your completed application and the required materials shown below serves to open a Planning Department file for the proposed project. After the file is established, the staff person

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2478

Reception:  
415.558.6378

Fax:  
415.558.6409

Planning  
Information:  
415.558.6377

assigned to the project will review the application to determine whether it is complete or whether additional information is required in order for the Planning Department to proceed.

Staff will determine for all referral applications whether the proposal is exempt from environmental review or not. If the project is not exempt from environmental review, staff will inform you, and you will need to file an environmental evaluation application and pay the appropriate fees.

SUBMIT THESE MATERIALS WITH APPLICATION (2 copies)	ARE MATERIALS PROVIDED ?	IF NOT PROVIDED, PLEASE EXPLAIN
Cover letter with project description signed by the applicant	Yes	
Application with all blanks filled in and signed by City Agency with jurisdiction over property or project	Yes	
Map showing adjacent properties	Yes	
Site Plan	Yes	
8 1/2 x 11 Reduction of Site Plan	Yes	
Architectural floor plans	Yes	
Elevations of proposed project/site	Yes	
Photographs of project/site	Yes	
Check payable to Planning Department	Yes	
Letter authorizing agent to sign application	N/A	Application signed by Project Sponsor
Name and signature of City Department official with jurisdiction over project	Yes	
Draft outlining compliance with eight Priority Policies of Planning Code Section 101.1	Yes	



# SAN FRANCISCO PLANNING DEPARTMENT

## General Plan Referral Application

PLEASE TYPE OR PRINT

### 1. Site Information

Project Street Address(es) of Project:

See attached

Cross Streets:

See attached

Assessor's Block(s) / Lot(s):

See attached

*[If project is in street right-of-way, list block(s) /lot(s) fronting proposed project.]*

### 2. Project Title, Description: (Use additional pages if necessary)

Project Title:

Central Subway Project

Project Description See attached

Present or Previous Use: See attached

Building Permit Application No. Not applicable

Date Filed: \_\_\_\_\_

What Other Approvals Does Project Require?

See attached

### 3. Project Sponsor / Applicant Information

Name: Nathaniel P. Ford, Exec. Dir/CEO

Telephone ( ) 415.701.4720

Address: 1 South Van Ness, 7th Floor

Zip 94103

Applicant's Name / Contact: David Greenaway

Telephone: ( ) 415.701.4237

*[if different from above]*

Central Subway Environmental Liaison

Date: \_\_\_\_\_

### 4. City Department with Jurisdiction over property (if Project is on City-owned property):

Dept.: San Francisco Municipal Transportation Agency

Address: 1 South Van Ness, 7th Fl, San Francisco

Zip 94103

Staff Name: John Funghi, Project Manager

Telephone ( ) 415.701.4299

Signature: \_\_\_\_\_

Date: \_\_\_\_\_

*City Department Manager / Representative*

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2479

Reception:  
415.558.6378

Fax:  
415.558.6409

Planning  
Information:  
415.558.6377



**If project is under jurisdiction of more than one Department, complete following section or attach additional sheets**

Dept.Name: See attached

Address: \_\_\_\_\_ Zip \_\_\_\_\_

Department staff name: \_\_\_\_\_ Telephone ( ) \_\_\_\_\_

Address: \_\_\_\_\_ Zip \_\_\_\_\_

Signed: \_\_\_\_\_ Date: \_\_\_\_\_  
*(Signature - City Department Representative)*

5. Project Description - Circle All that Apply

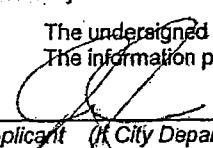
PROJECT	PROPOSED ACTION			
Open Space, Other Property	Acquisition	Sale	Change in Use	Other/Specify below
Public Building or Structure	New Construction	Alteration	Demolition	
	Change in Use	Sale		Other/Specify below
Sidewalk, Street, Transportation Route	Widening	Narrowing	Encroachment Permit	
	Street Vacation	Abandonment	Extension	Other/Specify below
Redevelopment Area/Project	New	Major Change	Change in Use	Other/Specify below
Subdivision	New	Replat		Other/Specify below
Public Housing	New Construction	Major Change	Change in Use	Other/Specify below
Publicly Assisted Private Housing	New Construction	Major Change	Change in Use	Other/Specify below
Capital Improvement Plan	Annual Capital Expenditure Plan	Six Year Capital Improvement Program	Capital Improvement Project	Other/Specify below
Long Term Financing Proposal	General Obligation Bond	General Revenue Bond	Non-profit Corporation Proposal	Other/Specify below

If other, please specify: See Attached

**Affidavit**

I certify the accuracy of the following declarations:

- a. The undersigned is the owner or authorized agent of the owner of this property.
- b. The information presented is true and correct to the best of my knowledge.

Signed:   
Applicant (if City Department, Project Manager)

6-24-08  
Date

John Funghi  
(Print name in full)

If more than one Dept has jurisdiction over project, provide authorization on separate sheets.

**6. Planning Code Section 101.1(b) Priority Policies**

Section 101.1 of the San Francisco Planning Code requires findings that demonstrate consistency of the proposal with the eight priority policies of Section 101.1. These findings must be presented to the Planning Department before your project application can be reviewed for general conformity with San Francisco's General Plan.

SEE ATTACHED

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities or resident employment in and ownership of such businesses enhanced;

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2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhood;

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3. That the City's supply of affordable housing be preserved and enhanced;

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4. That commuter traffic not impede Muni transit service or overburden our streets or neighborhood parking;

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5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for residential employment and ownership in these sectors be enhanced;

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6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

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7. That landmarks and historic buildings be preserved; and

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8. That our parks and open space and their access to sunlight and vistas be protected from development.

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## 1. Site Information

### *Project Street Address(es) of Project:*

The alignment for the Central Subway Project is primarily located within the public right-of-way (see below for specific streets), however, there are private or public parcels that would be impacted by the project. These are listed in the table below. Two parcels would require outright acquisition and the remaining use of the parcels would occur through easements or use agreements as noted in Table 1.

**TABLE 1 - PRIVATE/PUBLIC PARCELS IMPACTED BY PROJECT**

LOCATION	REASON FOR ACQUISITION	ACQUISITION	RELOCATION
Union Square Garage APN 0308-001	Location of vent shafts and entrance to Union Square Station	Agreement for locating vent shafts and station entry in the Union Square terrace and plaza, (29 parking spaces displaced in Alternatives 2 and 3A; 34 parking spaces displaced in Alternative 3B)	No
266 Fourth Street APN3733-093	Location of vent shafts and entrance to Moscone Station on Fourth Street	14,800 square feet (entire gas station lot)	Yes
801 Market Street APN 3705-048 (Old Navy)	Subway alignment	1,700 square feet easement underneath the building	No
790-798 Market Street/2 Stockton Street APN 0328-002 and 37052-001 to 004 (Virgin Records)	Subway alignment	3,900 square feet easement for Option A and 3,300 square feet easement for Option B (Option A easement area underneath building)	No
123 O'Farrell Street APN 0327-021 (Ellis/O'Farrell Garage)	Location of vent shafts	Agreement for locating vent shafts in the parking garage. 24 parking spaces displaced	No
933-949 Stockton Street APN 0211-001	Location of vent shafts and entrance to Chinatown Station	10,100 square feet (acquisition of entire lot)	Yes
1455 Stockton Street APN 0130-001	Subway alignment for North Beach Tunnel Construction Variant	1,400 square feet (easement underneath building)	No

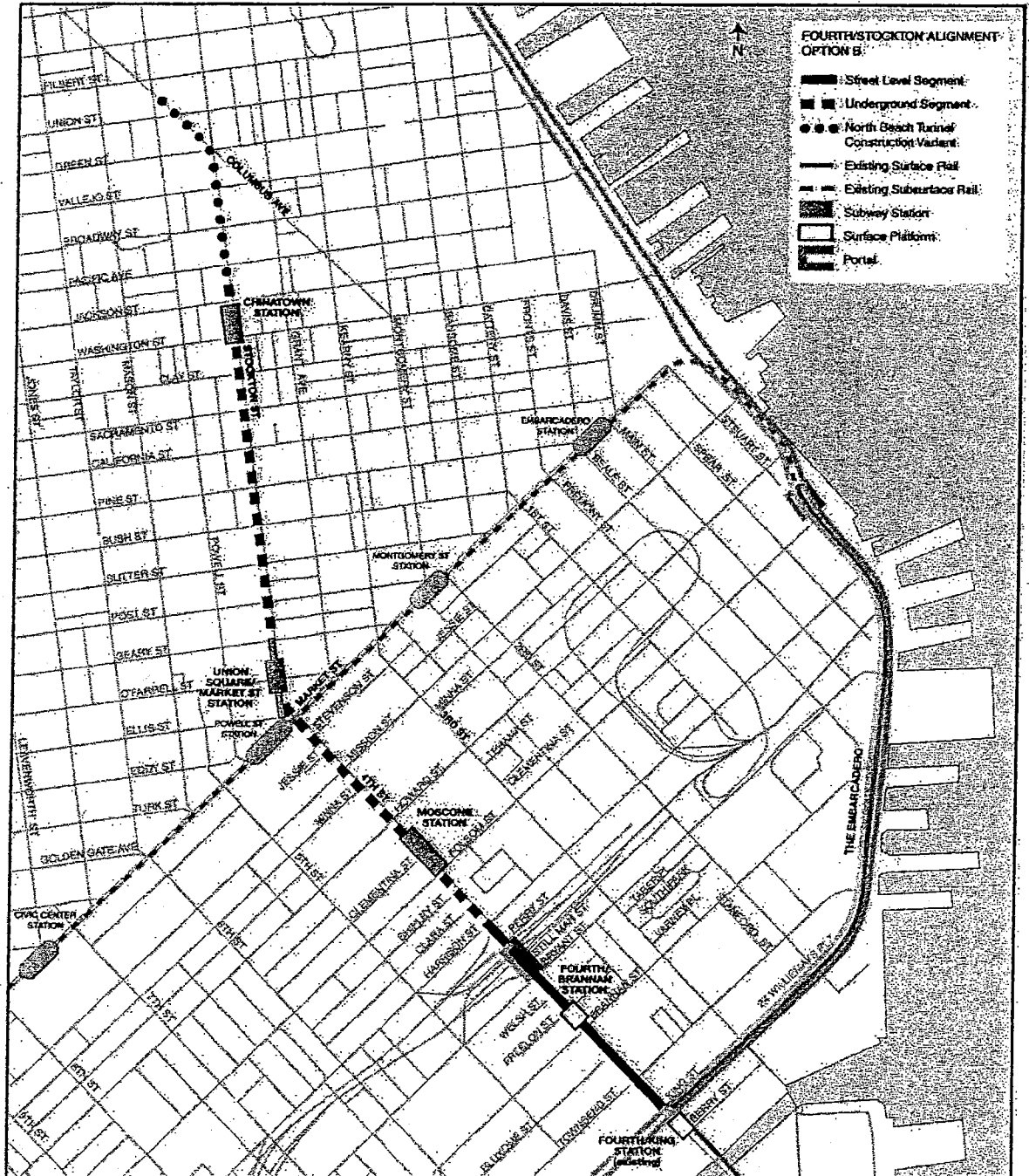
### *Cross Streets:*

Generally within the rights-of-way of Fourth Street between King and Market Streets; Stockton Street between Market Street and Columbus Avenue; and Columbus Avenue from Green Street to just north of Union Street. See Figures 1 and 2.

### *Assessor's Blocks:*

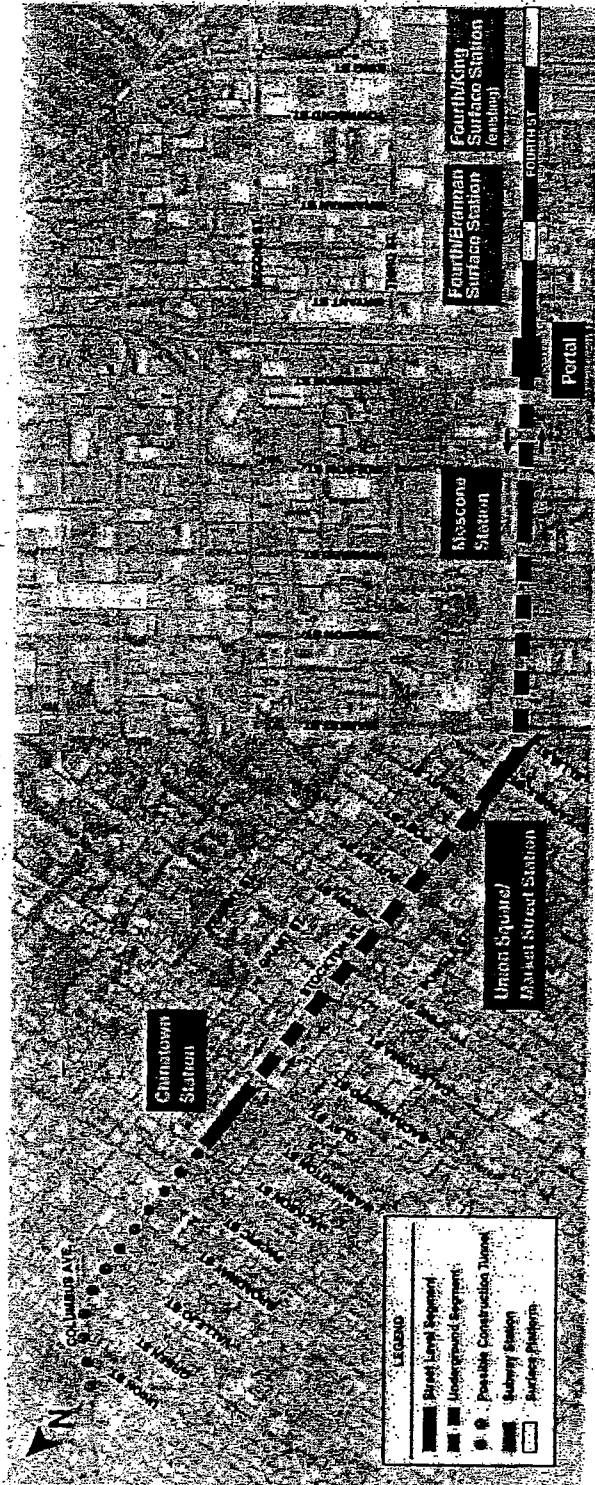
The following Assessor's Blocks border the project alignment starting in the south at Fourth and King Streets: 8701, 8702, 3786, 3787, 3777, 3776, 3761, 3762, 3752, 3751, 3733, 3734, 3724, 3723, 3705, 3705Z, 3706, 0329, 0328, 0327, 0314, 0313, 0308, 0309, 0295, 0294, 0285, 0286, 0272, 0271, 0256, 0257, 0243, 0242, 0224, 0225, 0211, 0210, 0210A, 0192, 0193, 0179, 0178, 0160, 0161, 0147, 0146, 0130, 0131, 0117, 0101, and 0102. See Exhibit A for Assessor's Blocks locations along the corridor.

FIGURE 1 – CENTRAL SUBWAY PROJECT



Source: PB/Wong  
 Not to scale  
 Revised 1/08

FIGURE 2 - CENTRAL SUBWAY PROJECT ALIGNMENT



ALTERNATIVE 3 (Option B Modified LPA): Fourth/Stockton Alignment

## **2. Project Title, Description:**

### *Project Description:*

The proposed Central Subway Project completes the second phase of the Third Street Light Rail Project by providing Muni transit service improvements from the present terminus of the T-Third Line at Fourth and King Streets through South of Market, Downtown and Chinatown. The Project was selected as the Locally Preferred Alternative (LPA) by the SFMTA Board on February 19, 2008.

The project would extend 1.7 miles north from the T-Third line terminus at Fourth and King Streets via Fourth and Stockton Streets to the Central Subway terminus in Chinatown. The Central Subway would operate exclusively on Fourth and Stockton Streets with a deep tunnel crossing of Market Street. After stopping at the existing T-Third station platform on Fourth at King Streets, light rail would continue north on Fourth Street on the surface, operating in a semi-exclusive right-of-way, to a double-track portal (see Figure 8 and Figure 13) between Bryant and Harrison Streets under I-80. It would continue north under Fourth and Stockton Streets as a double-track subway operation to a terminus in the vicinity of Stockton and Jackson Streets. There would be one surface station on Fourth Street, north of Brannan Street, and three subway stations at Moscone, Union Square/Market Street, and Chinatown (see Figures 3 and 4).

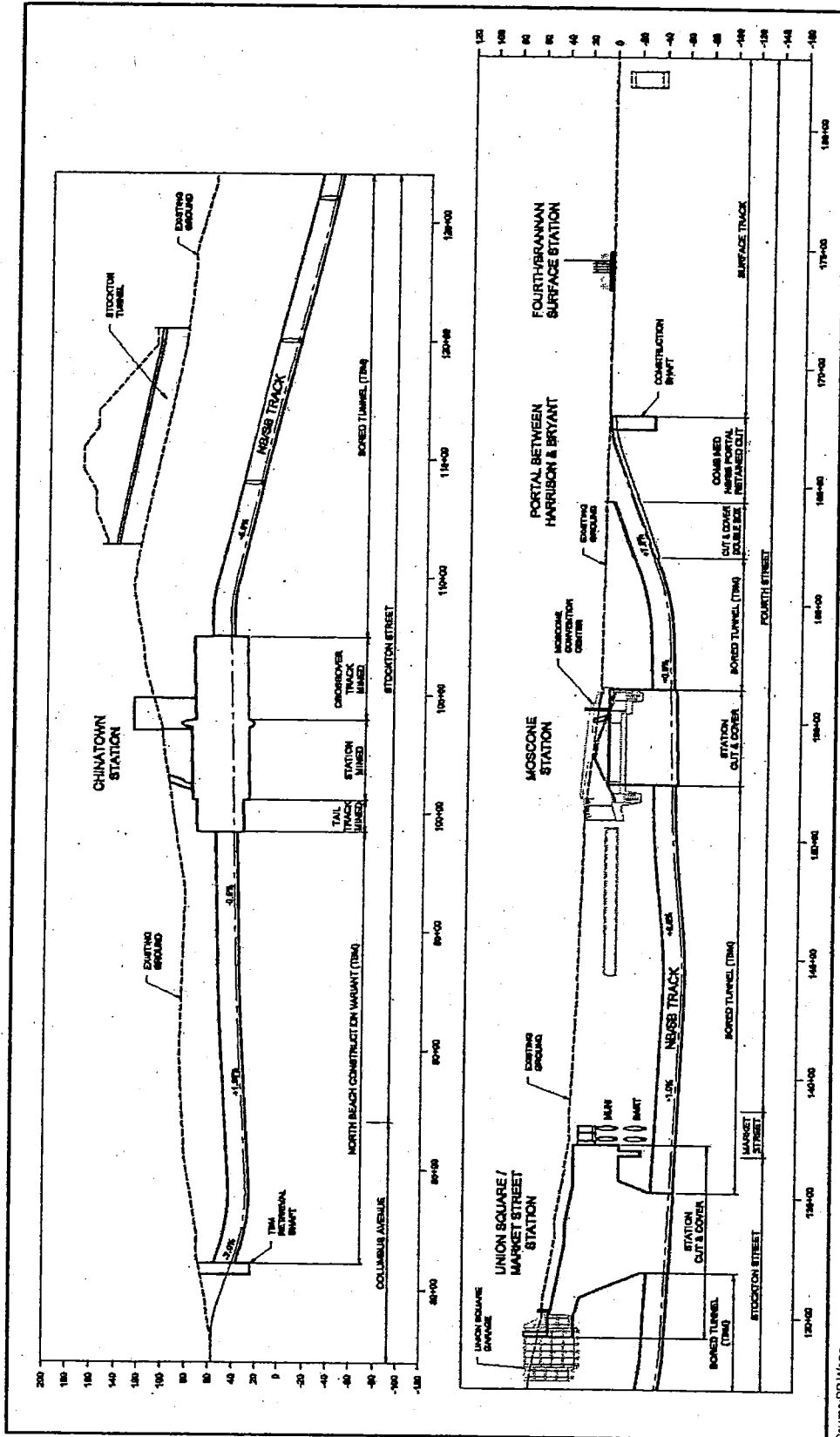
Station access to the subway stations is located off- sidewalk, where feasible, on public property or on private property to be acquired by SFMTA (see Figures 5 through 7, Figure 12, and Figures 14 through 16). The Moscone Station access would be located at the southwest corner of Fourth and Clementina Streets on a site that is currently occupied by a gas station. The Union Square/Market Street Station primary access would be at the southeast corner of Union Square with secondary sidewalk accesses at Stockton and Ellis Streets (at the Apple Store) and on the north side of Geary Street, just east of Stockton Street. Access to the Chinatown Station would be located at the southwest corner of Stockton and Washington Streets on a site currently occupied by retail and housing units. Fare gates are provided at the mezzanine level for all subway stations. Above-ground emergency ventilation shafts would be integrated into the station at the Moscone and Chinatown stations and would be provided in the Ellis/O'Farrell garage at the Union Square/Market Street Station.

The tunnel for the Central Subway would be extended north of the Chinatown Station approximately 2,000 feet to facilitate construction and extraction of the Tunnel Boring Machine (TBM). The construction tunnel would continue north on Stockton Street to a temporary shaft on Columbus Avenue near Washington Square Park where the TBM would be extracted and construction equipment and materials could be delivered. This section of the tunnel would be used for construction purposes only, not for revenue service.

The 30-Stockton and 45-Union/Stockton trolley bus lines would continue operation on the east side of Fourth Street, south of Bryant Street, to the bus terminal east of Fourth Street on Townsend Street. Existing bus stops would be retained on Fourth Street, just

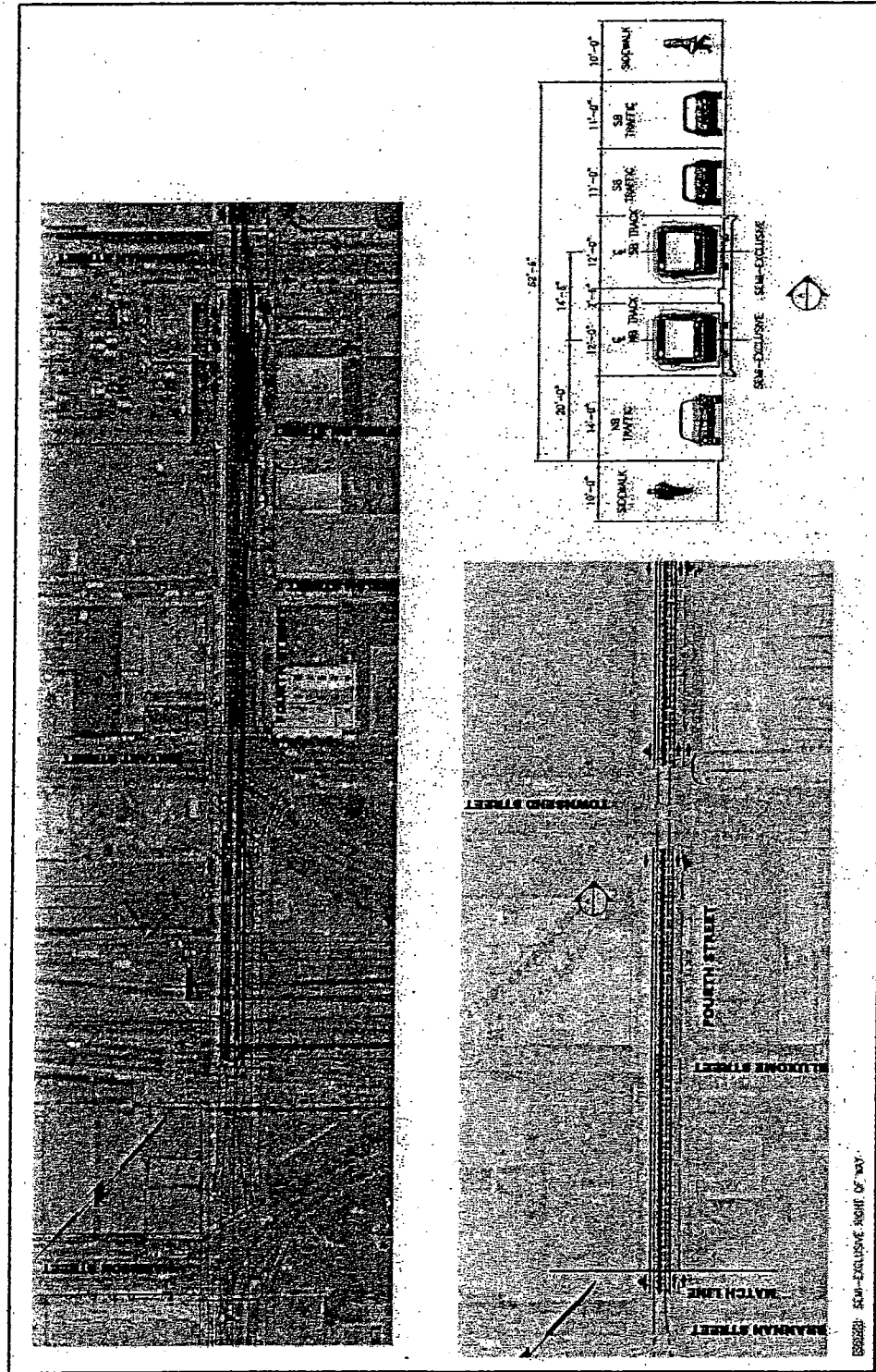


FIGURE 3 - CENTRAL SUBWAY PROFILE



Source: PB Wong  
Not to scale

FIGURE 4 - FOURTH STREET SURFACE OPERATION: SEMI-EXCLUSIVE RIGHT-OF-WAY

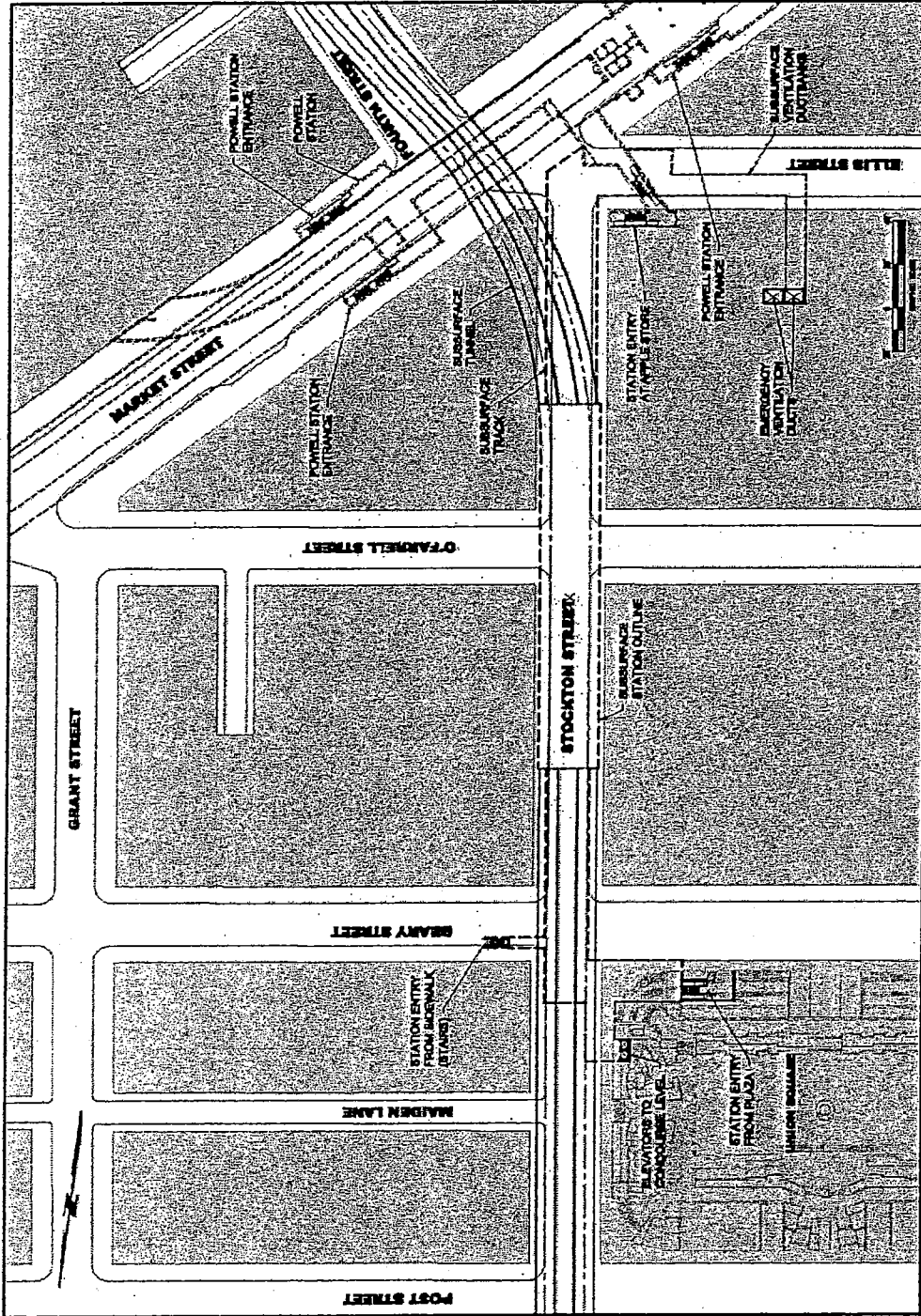


66222: SEMI-EXCLUSIVE RIGHT OF WAY

Source: PBM/00  
Not to scale  
Revised 1/00

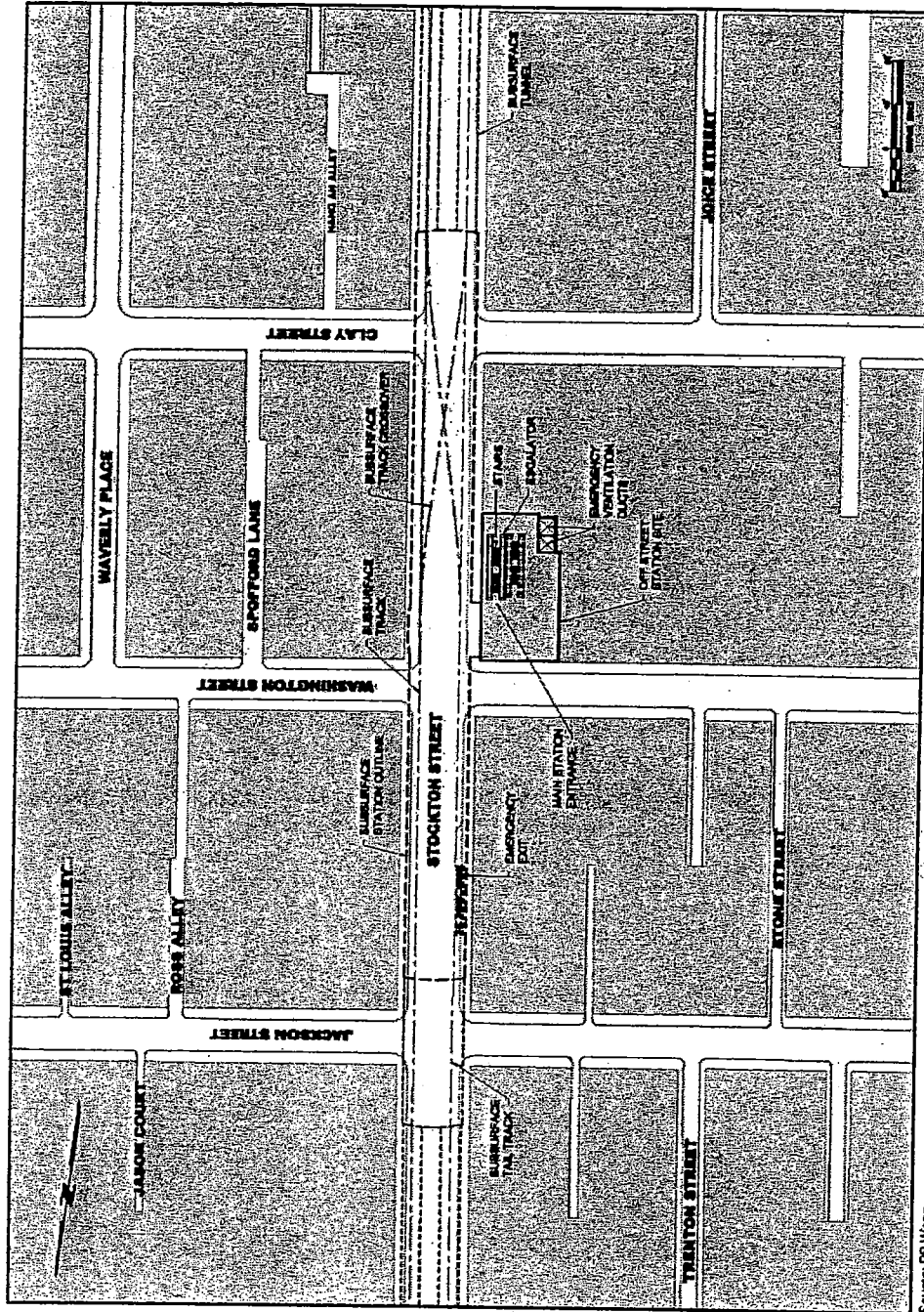


FIGURE 6 - UNION SQUARE/MARKET STREET STATION



Source: PB Wong

FIGURE 7 - CHINATOWN STATION



north of Bryant Street, but the island stop at Brannan Street would be moved from the north to the south side of the street.

With the implementation of the Central Subway, projected weekday ridership on the T-Third Line would be 76,600 passengers in 2030 or 42,400 boardings at the Central Subway Stations. The transit travel time between Fourth and King Streets and Chinatown would be 6.3 minutes in 2030 or a 10.7 minute savings when compared to future conditions without the project.

*Present or Previous Use:*

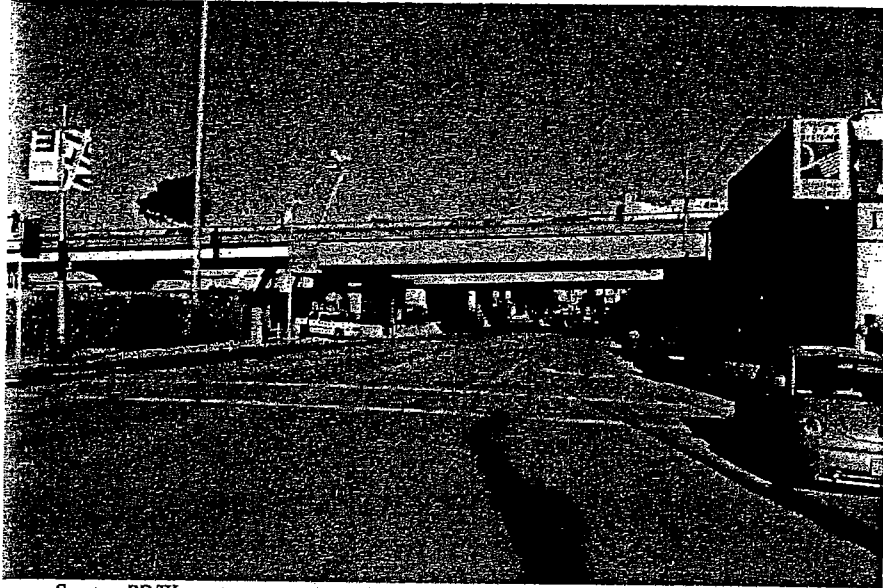
Generally the Central Subway Project would be constructed within the public right-of-way. As noted above, however, the subway stations would be constructed in off-street locations. The Moscone Station access and vent shafts would be located at the southwest corner of Fourth and Clementina Streets on a site that is currently occupied by a gas station. The primary Union Square/Market Street Station access would be at the southeast corner of Union Square occupying approximately 1,690 square feet of park area and requiring the displacement of 34 of the 985 parking spaces at the Union Square garage. Vent shafts for the Union Square/Market Street Station would be provided in the Ellis/O'Farrell garage and would displace approximately 25 of the 950 parking spaces at the garage. Access to the Chinatown Station would be located at the southwest corner of Stockton and Washington Streets on a site currently occupied by eight small retail businesses on the ground floor and 17 affordable housing units on the floors above. See Figures 8 through 11 for photos of existing corridor)

*What Other Approvals Does Project Require?*

Table 2 on Page 2-15 shows city and other agency approvals and permits required for implementation of the Central Subway project.



**FIGURE 8 - FOURTH STREET LOOKING TO I-80  
(LOCATION OF PROPOSED PORTAL AND STAGING AREA)**



Source: PB/Wong

**FIGURE 9 - UNION SQUARE LOOKING WEST  
ACROSS STOCKTON STREET**



**FIGURE 10 - UNION SQUARE LOOKING EAST ALONG GEARY STREET  
SITE OF UMS STATION**



Source: PB/Wong, 2007

**FIGURE 11 - CHINATOWN  
STOCKTON STREET AT SACRAMENTO STREET**



Source: PB/Wong



**FIGURE 12 - MOSCONE STATION ENTRANCE SIMULATION**

**ALTERNATIVE 3B**

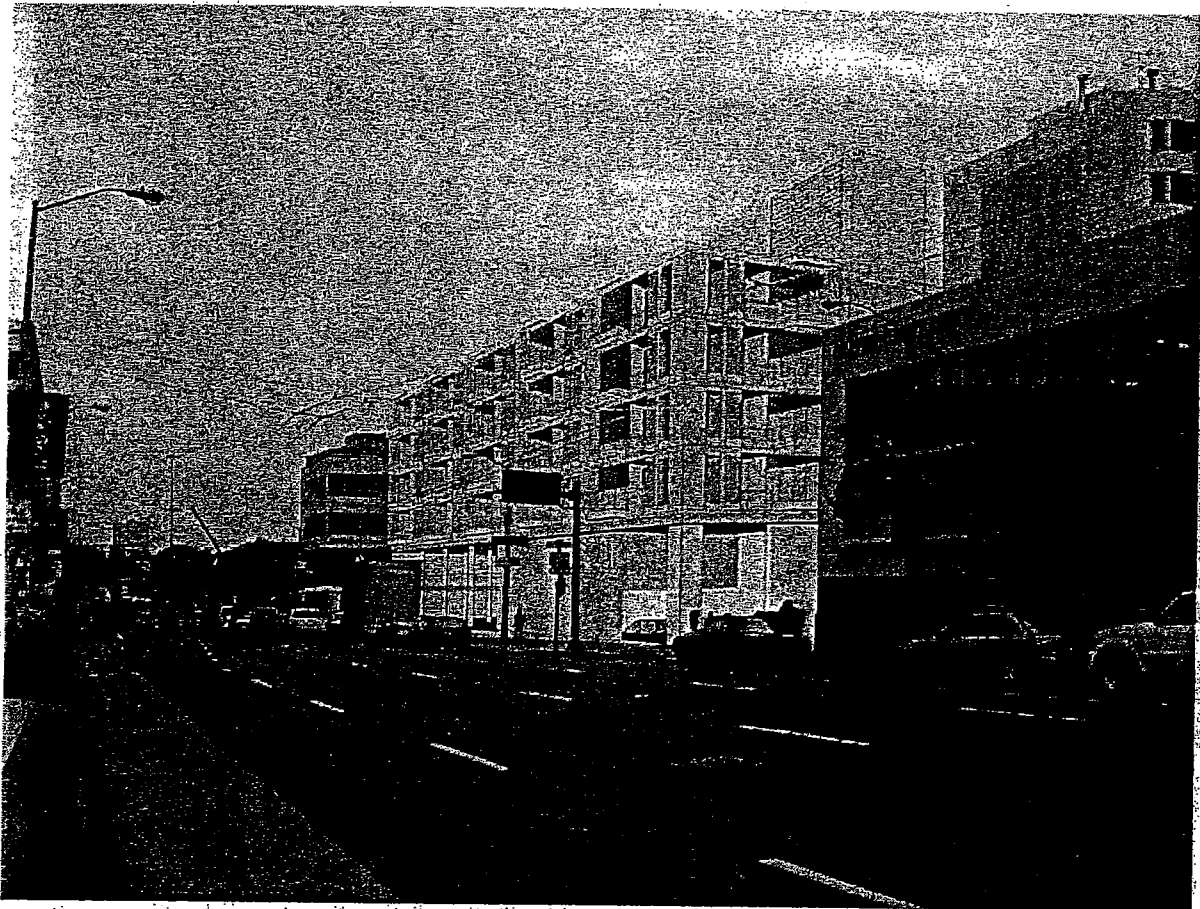
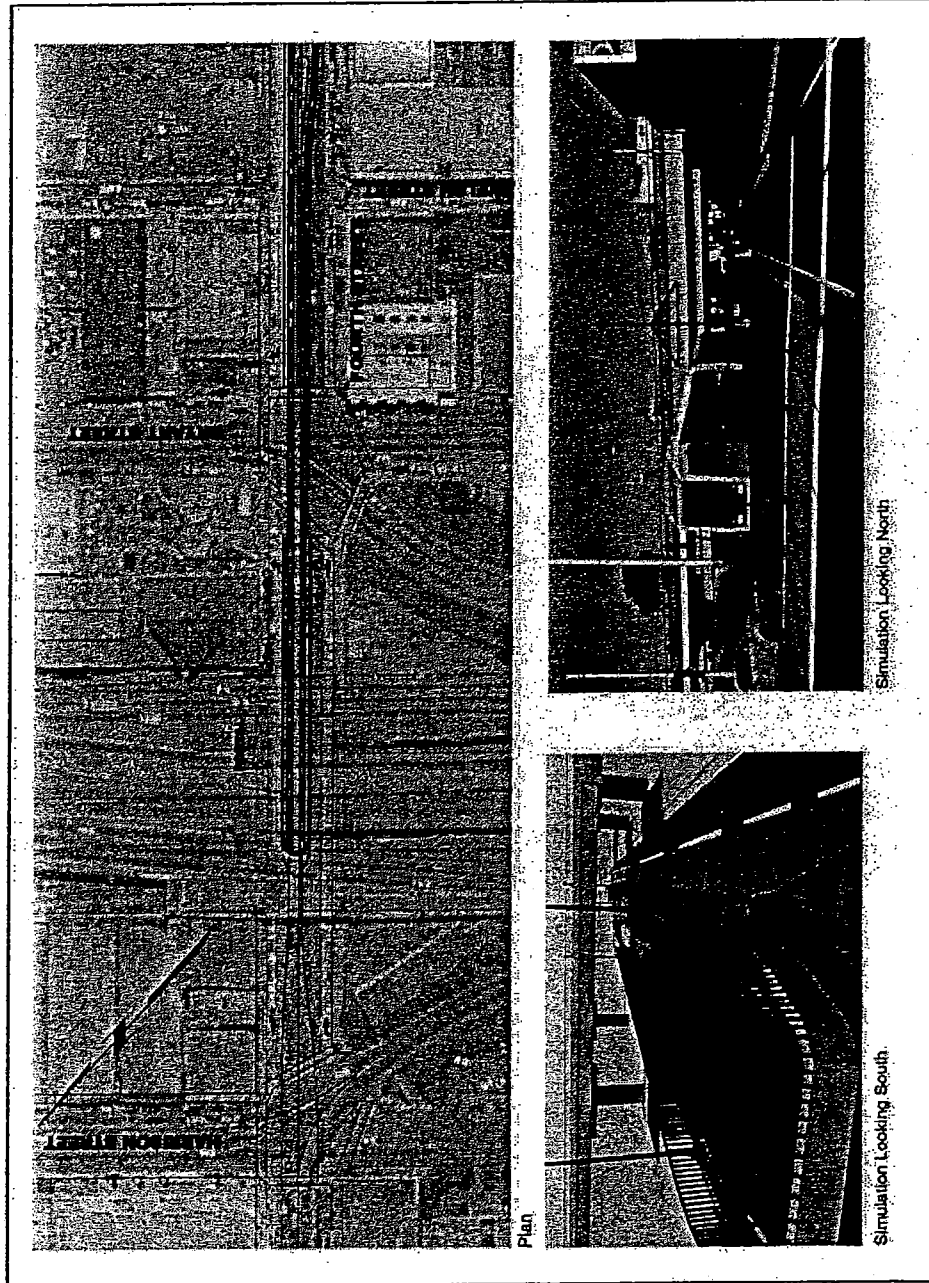


FIGURE 13 - FOURTH STREET PORTAL SIMULATION  
ALTERNATIVE 3B

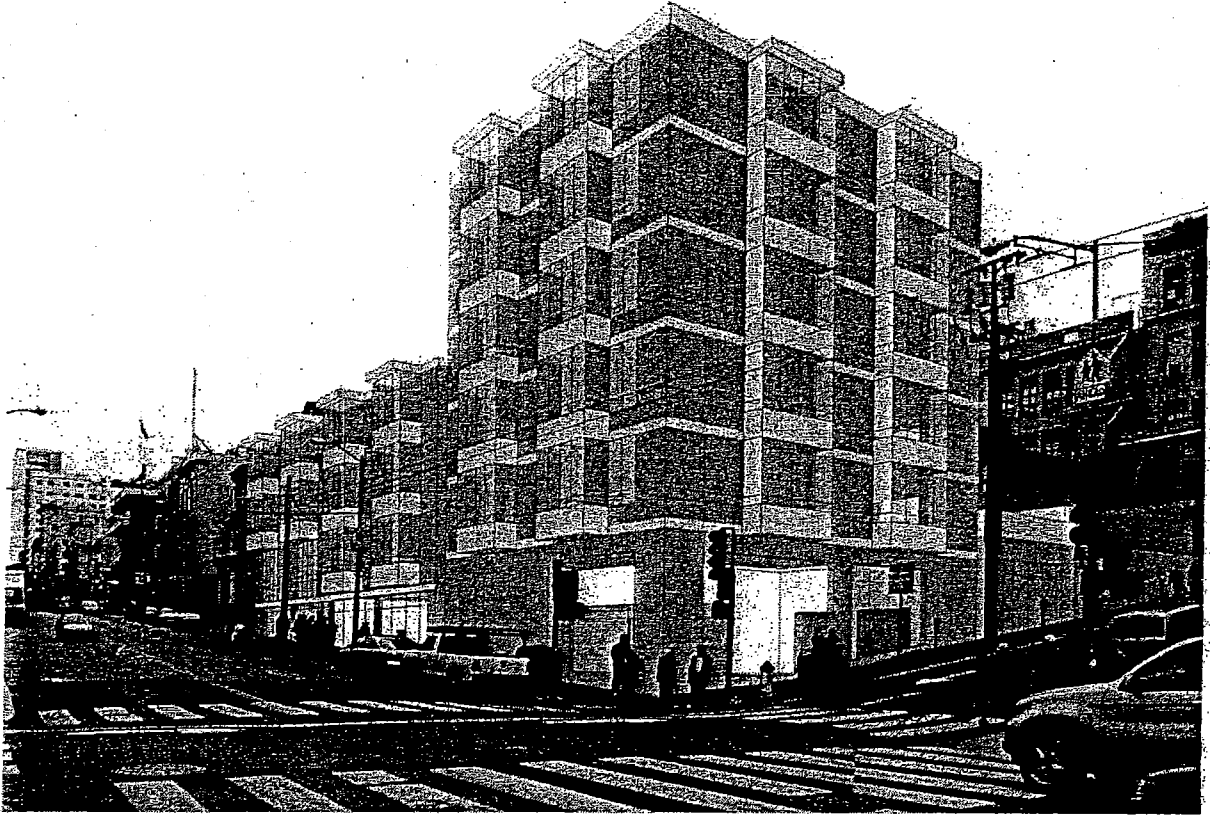


Source: PB/Wong  
Not to scale  
Revised 1/08

**FIGURE 14 - UNION SQUARE STATION GEARY STREET ENTRY SIMULATION  
ALTERNATIVE 3B**



**FIGURE 15 - CHINATOWN STATION STOCKTON STREET ENTRY  
SIMULATION  
ALTERNATIVE 3B**



**FIGURE 16 - CHINATOWN STATION SIMULATION LOOKING EAST FROM  
WASHINGTON STREET  
ALTERNATIVE 3B**



**TABLE 2 - AGENCY APPROVALS**

Agency	Approval or Permit
Department of Interior	Section 4(f) approval.
Advisory Council on Historic Preservation	Approval of Memorandum of Agreement (MOA) describing procedures for protection of and mitigation of impacts to historic and cultural resources pursuant to Section 106 of the National Historic Preservation Act and 36 CFR 800.
California State Historic Preservation Officer (SHPO)	Finding of Effect Determination.
California Public Utilities Commission (CPUC)	Permits required for all at-grade or grade-separated railroad, highway, and street crossings as well as pedestrian crossings of light rail and railroad tracks; public hearings before the CPUC may also be required; a formal application to conform with CPUC Rules of Practice and Procedure (CPUC Code Section 1200) is required; a formal application requesting permission to deviate from the established CPUC General Order (G.O.) standard (such as those regarding the height requirements for overhead wires) must be submitted and approved by the CPUC.
Caltrans	Access Control Properties Review. Permit to Encroach on Caltrans Right-of-Way.
Metropolitan Transportation Commission (MTC) and California Transportation Commission	Consistency with RTP and STIP.
Bay Area Rapid Transit (BART)	Amendment of joint use agreement for Powell Street Station, project review and approval for joint use of station.
Regional Water Quality Control Board	General Construction Activity Stormwater Permit.
Bay Area Air Quality Management District (BAAQMD)	Conformity determination.
San Francisco Public Utilities Commission	Batch Industrial Wastewater Discharge Permit required for dewatering effluent discharge to the combined sewer system providing the quality of the effluent meets the NPDES General Permit discharge standards.
San Francisco Municipal Transportation Agency	Approve Project. Request from FTA a "Letter of No Prejudice" for New Starts federal funding. Approval required for surface street changes, traffic operation changes, traffic control measures, and on-street parking changes.
San Francisco Department of Public Health	Review and acceptance of site remediation plan in Maher Ordinance Area - Article 20.
San Francisco Planning Commission	General Plan Review/Referral for all aspects of project which occur in public rights-of-way, and amendments to appropriate portions of General Plan, Transportation Element.
San Francisco Landmarks Preservation Advisory Board	Section 106 Review and Approval, review of SEIS/SEIR and Historical Architectural Report.
San Francisco Department of Public Works	Approval required for construction in streets and changes to sidewalk widths.
San Francisco Redevelopment Commission	Project review required for portions within existing Redevelopment Project Areas and, if adopted by the Board of Supervisors, within the proposed Redevelopment Areas. No approvals are needed for constructing light rail.
San Francisco Department of Recreation and Parks	Section 4(f) de minimis approval. Prop. K review and approval for shadow analysis.
San Francisco Arts Commission	Approval of the Public Arts Element and Civic Design.
San Francisco Board of Supervisors	Approval of General Plan amendments. Adoption of Redevelopment Plan amendments. Approval of property acquisitions, including eminent domain. Approvals required for use of City rights-of-way and Park property.
San Francisco County Transportation Authority	Review and inclusion of the project in the Countywide Transportation Plan and Capital Improvement Program of the Congestion Management Program for San Francisco funding.

**4. Other City Departments with Jurisdiction Over Property**

**Dept:** Department of Public Works, Edward D. Reiskin, Director of Public Works

**Address:** 1 Dr. Carlton B. Goodlett Place, City Hall. Room 348  
San Francisco, CA 94102

**Department staff name:** Barbara Moy, Bureau Manager

**Address:** Bureau of Street Use and Mapping  
875 Stevenson, Room 460  
San Francisco, CA 94103

**Signed:**

*Barbara L Moy*

**Date:** 6-26-08

4. Other City Departments with Jurisdiction Over Property (cont.)

Dept: Recreation and Parks Department, Yomi Agunbiade, General Manager

Address: McLaren Lodge & Annex  
501 Stanyan Street  
San Francisco, CA 94117

Department staff name: Daniel-LaForte, Park Planner

Address: McLaren Lodge & Annex  
501 Stanyan Street  
San Francisco, CA 94117

Signed: Daniel LaForte Date: 7/7/08



## **5. Project Description**

*If other, please specify:*

**Sidewalk, Street, Transportation Route – Easements, Revocation of Revocable Permits  
to reclaim subsurface basements within the public right-of-way**

**Capital Improvement Plan – SFMTA Short Range Transit Plan**

## **6. Planning Code Section 101.1(b) Priority Policies**

### **1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities or resident employment in and ownership of such businesses enhanced;**

The introduction of new light rail service along the Fourth and Stockton Street corridors would enhance the accessibility of the public and neighborhood residents to the businesses along these corridors. There are neighborhood serving businesses located along the Fourth Street corridor, particularly south of Harrison Street, however, between Harrison and Market Streets the existing retail uses serve a broader citywide clientele as part of the Moscone Convention Center/Yerba Buena Gardens complex and the Market Street retail spine.

North of Market Street, the light rail runs underground on Stockton Street, the main north/south transit corridor serving the Union Square shopping district, which caters to citywide, regional and tourist markets. North of the Stockton Street tunnel, Stockton Street is the main neighborhood commercial and shopping street for the Chinatown District and also serves citywide and regional markets.

The implementation of the Central Subway project would require the acquisition of two parcels along the corridor for station development. A gas station at the southwest corner of Clementina and Fourth Streets (266 Fourth Street) is proposed for the Moscone Station. A parcel at the southwest corner of Washington and Stockton Streets (933-949 Stockton Street) currently houses eight small neighborhood-serving businesses on the ground floor. The construction of the Central Subway would displace these small businesses. As required by the Uniform Relocation Act and the California State Relocation Act, SFMTA would be required to develop a detailed relocation plan designed to minimize impacts on the businesses to be displaced by the project. The plan would assess the relocation needs of all potential displacees and develop a program that would provide relocation assistance and payments, as set by law.

During the construction of the Central Subway, there would be temporary disruption to the businesses along the corridor. A mitigation monitoring program will be put in place to minimize the anticipated construction impacts such as noise, dust, and vibration. Mitigation measures will include monitoring of construction noise and vibration levels and best management practices to minimize the release of particulate matter associated with soil disturbance.

Access to all businesses will be maintained during the construction period as required by law, but circulation would be temporarily disrupted along the corridor and detours employed to accommodate the construction process. Again, a mitigation monitoring program that includes such measures as traffic detours, rerouting of transit services, temporary relocation of truck loading zones, identification of alternative parking options, and an extensive public outreach program with bi-lingual signing of circulation changes,

**2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhood;**

The Central Subway light rail service would operate on the surface of Fourth Street between King and Bryant Streets, transitioning to an underground operation between Bryant and Harrison Streets. In the South of Market area, the land use is a mix of commercial and residential uses that begins to transition to citywide retail and institutional uses north of Folsom Street. These retail uses continue through the Union Square area. Residential uses above ground floor retail characterize the corridor in the Chinatown District.

There would be no changes to the neighborhood character along the corridor, though in the area of surface operation the character of Fourth Street itself would change from a wide one-way traffic-oriented street to a transit street with a median station. This change has the potential for enhancing neighborhood unity and focus and increasing pedestrian activity adjacent to the station. There would be no long term impacts on the existing housing stock along the corridor with one exception. The site at the southwest corner of Washington and Stockton Streets, slated for development of the Chinatown Station, currently has 17 affordable housing units. The removal of the existing historic building would displace these existing units. SFMTA plans to redevelop the site with a station entrance and retail at the ground floor and affordable housing units above. Though specific site plans have not been developed at this point, the objective, at a minimum, is to replace the affordable housing on a one for one basis and if possible increase the number of affordable housing units on the site. The architectural treatment for the new station and residential/commercial building will be designed in cooperation with the Chinatown community to be compatible with the existing historic neighborhood character.

During construction of the Central Subway, the housing along the corridor would experience similar impacts to those described above for the businesses. The mitigation measures that will be enacted as part of the mitigation monitoring program will address the construction impacts.

**3. That the City's supply of affordable housing be preserved and enhanced;**

As stated in Response to Priority Policy #2 above, the implementation would result in the temporary displacement of the 17 affordable housing units at the southwest corner of Washington and Stockton Streets in Chinatown (933-949 Stockton Street). The relocation of these displaced residents would be undertaken in compliance with the federal Uniform Relocation Act and the State of California Relocation Act. A relocation plan would be developed to assess the relocation needs of all of the tenants and outline a program for relocation assistance and referrals and payments to displacees. The Central Subway would result in a temporary reduction of affordable housing units, but upon completion of the project is expected to increase the supply of affordable housing units.

**4. That commuter traffic not impede Muni transit service or overburden our streets or neighborhood parking;**

The implementation of the Central Subway project, the second and final phase of the Third Street light rail project is specifically designed to enhance transit service between the southeast and northeast districts of San Francisco in keeping with the city's Transit First policy. The project would address current transit deficiencies of overcrowded and unreliable service and would respond to anticipated growth in employment and population in this corridor. With the implementation of this project, transit service along the Fourth and Stockton Street corridors would assume an even more significant role than it currently plays in the movement of people in these highly congested areas. It is projected that by 2030 with the implementation of the Central Subway project when compared to the "No Project Alternative," the number of daily transit riders would increase by 17,500. By providing an exclusive transit right-of-way on the surface or in a subway that does not have to compete with traffic on congested surface streets, the reliability of transit service would improve and the travel times would be reduced for patrons.

**5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for residential employment and ownership in these sectors be enhanced;**

As an improvement in the public right-of-way, the Central Subway would not have a direct impact on the displacement of industrial and service jobs by commercial office development. The project does, however, offer an opportunity for the provision of new ground floor business opportunities on the Moscone and Chinatown station sites.

At the Chinatown station site, there are currently eight small businesses that would be displaced by the creation of the station as noted in the response to Priority Policy #1 above. The redeveloped site would include replacement ground floor retail opportunities as well as affordable housing. The Moscone Station site, which is currently occupied by a gas station, could include ground floor business opportunities as well, likely increasing overall the small business opportunities.

**6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;**

The Central Subway alignment does not cross any known active faults and therefore rupture of tunnels resulting from displacement along a fault is not likely to occur. The subway tunnels would be subjected to extremely high levels of groundshaking, however, and would be designed to current seismic standards to withstand a major earthquake (magnitude~7) on the San Andreas Fault. Construction of reinforced tunnel linings will minimize the expansion or contraction potential of the sediment surrounding the tunnel. In addition, the Central Subway will be designed with supplemental emergency exits

from the underground system and the SFMTA will maintain emergency evaluation plans for the Central Subway in the event of a major seismic occurrence.

**7. That landmarks and historic buildings be preserved; and**

The implementation of the Central Subway project would result in the loss of an historic building in the Chinatown Historic District at 933-949 Stockton Street to accommodate the construction of the Chinatown Station. The building at 933-949 Stockton Street was identified as a Class 3D contributor to the National Register of Historic Places (NRHP)-eligible Chinatown Historic District. The Chinatown Historic District is listed on the California Register of Historic Resources with a "3D" rating, but has not been formally designated as an historic district by the City of San Francisco. It contains 371 contributing historic buildings, 14 of which are located on the block of Stockton Street between Clay and Washington Streets. Designed by S.H. Woodruff, a noted local architect of the period, the 933-949 Stockton Street building was erected in 1906 to serve immediate Chinatown lodging and merchant needs in the aftermath of the 1906 earthquake. The two-part commercial block composition found in the 933-949 Stockton Street building is characteristic of architectural composition found in other parts of San Francisco.

Demolition of contributing elements to a NRHP-eligible district constitutes an adverse impact according to the section 106 of the National Historic Preservation Act and the California Environmental Quality Act. Demolition and removal of this building would create a visual break in the cohesive grouping of architecturally related buildings. Mitigation measures to reduce the impact of the demolition of the 933-949 Stockton Street building, including: documentation of the existing historic building; salvage of the architecturally significant building features for incorporation into an interpretive display in the new station; and employing an architectural historian in the design development of the new station and adjoining building to ensure that the design is culturally appropriate to the Chinatown District have been incorporated into the Mitigation Monitoring Program for the project.

**8. That our parks and open space and their access to sunlight and vistas be protected from development.**

Input from the San Francisco Recreation and Parks Department was taken into consideration by SFMTA in the development of the Locally Preferred Alternative. While all alternatives considered for the Central Subway included a station access in Union Square, the Central Subway project selected as the Locally Preferred Alternative (LPA) by the SFMTA Board on February 19, 2008 included an entrance at the southeastern corner of Union Square that would permanently occupy 1,690 square feet (1.51 percent) of the public square, but shifted the location of vent shafts out of Union Square to the nearby Ellis/O'Farrell garage, thereby minimizing visual impacts. The new permanent structures in Union Square would be limited to escalators with a covered station entrance area (canopy) and elevator shafts, thereby minimizing any shadow impacts. Architectural

treatment of these structures will be developed in consultation with the Recreation and Parks Department, the Planning Department, and the Union Square business associations.

In Chinatown, the selected station location at 933-949 Stockton Street, supported by the Recreation and Parks Department, eliminated the potential shadow and foot traffic impacts on Willie "Woo Woo" Wong Playground and Hang Ah Alley associated with a station option at 814-828 Stockton Street. A specific design for development of replacement affordable housing and ground floor small business spaces has not yet been developed for the 933-949 Stockton Street site, however, a preliminary shadow study using the maximum building envelope allowed indicated the potential for new shading of the eastern edge of the Gordon Lau Elementary School playground that is located directly to the west of the station site. Design of the Chinatown Station and adjoining building will be developed in consultation with the Planning Department and the Chinatown community to ensure that the exterior building articulation is done in such a way as to minimize the shadow impacts on the adjacent school yard.



12





RE: Central Subway General Plan Referral Confirmation

Dennis-Phillips, Sarah

to:

Hollins, Guy

10/17/2012 01:53 PM

Cc:

"Crossman, Brian", "Pearson, Audrey", "Clifford, Alex J"

Hide Details

From: "Dennis-Phillips, Sarah" <sarah.dennis-phillips@sfgov.org>

To: "Hollins, Guy" <Guy.Hollins@sfmta.com>,

Cc: "Crossman, Brian" <brian.crossman@sfgov.org>, "Pearson, Audrey" <audrey.pearson@sfgov.org>, "Clifford, Alex J" <Alex.Clifford@sfmta.com>

1 Attachment



2008.0849R Note to File Central Subway.pdf

Hello Guy-

As noted previously, the licenses and the installation of temporary materials (whether pilings as previously noted or the current grout tubes) associated with subway construction do not constitute a separate project other than the overall "Subway" project covered in Case No. 2008.0849R.

Additionally, the attached Note to File was developed in 2010 to clarify that Case No. 2008.0849R considered the acquisition and use of the private and publicly-owned parcels including 801 Market Street, which was not clearly specified in the original Case No. 2008.0849R.

Further General Plan Referral is required.

Best,

Sarah Dennis Phillips, AICP

Manager, Plans and Programs

T: 415.558.6314

F: 415.558.6409

sarah.dennis-phillips@sfgov.org

---

**From:** Hollins, Guy [<mailto:Guy.Hollins@sfmta.com>]

**Sent:** Tuesday, October 16, 2012 6:30 PM

**To:** Dennis-Phillips, Sarah

**Cc:** Crossman, Brian; Pearson, Audrey; Clifford, Alex J

**Subject:** Central Subway General Plan Referral Confirmation

-Hi Sarah -

The Central Subway project needs to move forward with Resolutions of Necessity at the Board of Supervisors to preserve our ability to do work at eleven properties along the tunnel alignment and adjacent to the future Chinatown, Union Square and Moscone stations:

- Block 130, Lot 001: 1455 Stockton
- Block 193, lot 019: 1000-1032 Stockton
- Block 210A, lot 047: 930 Stockton
- Block 210A, lot 002-103: 950 Stockton
- Block 327, lot 025: 1 Stockton

- Block 309, lot 011: 212 Stockton
- Block 309, lot 013: 216 Stockton
- Block 327, lot 004: 39 Stockton
- Block 327, lot 005: 19 Stockton
- Block 3705, lot 048: 801 Market
- Block 3733, lot 008: 250 Fourth Street

The work in question is the installation of temporary grout tubes under these properties to mitigate potential building settlement during the construction of the Tunnels as well as the Chinatown, Union Square and Moscone stations. Over the past few months, we have notified each property owner of the need to perform the work under a temporary license agreement, appraised the value of these licenses, and made offers to the property owners in accordance with FTA requirements. All but one of the property owners have responded to our correspondence(s) and we are in various stages of license negotiation with each property. While we are pushing forward with these license negotiations, we cannot risk a delay to this project if one or more of the property owners does not sign the license agreement. Therefore, we will be requesting the Board of Supervisors approve resolutions of necessity for these license agreements.

The Board does require that the SFMTA get confirmation from Planning that no additional General Plan Referral is required for these temporary licenses. Can you confirm that the attached General Plan Referral suffices and that no additional GPR is required for this work? For your reference, I've attached email communication from you regarding our most recent GPR confirmation.

Please let me know if you have any questions.

Thanks for your help,

Guy Hollins  
Central Subway Project  
(415) 701-5266



# SAN FRANCISCO PLANNING DEPARTMENT

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April 27, 2010

## NOTE TO FILE

**CASE NO. 2008.0849R  
CENTRAL SUBWAY PROJECT  
FOURTH AND KING STREETS TO STOCKTON AND JACKSON STREETS**

On May 4, 2009, the Planning Department completed a General Plan Referral on the San Francisco Municipal Transportation Agency's (SFMTA) Central Subway Project ("Project"). The Central Subway Project would extend transit service 1.7 miles from the present terminus of the Third Street Light Rail line at Fourth and King Streets through the South of Market, Downtown and terminate in Chinatown.

General Plan Referral Case 2008.0849R considered the Project route alignment, extending 1.7 miles north from the Third Street Light Rail Line terminus at Fourth and King Streets, via Fourth Street and Stockton Streets, with stations at Fourth and Brannan, Fourth and Folsom (Moscone Station), Stockton/O'Farrell and Geary (Union Square/Market Street Station), terminating at Stockton and Jackson Streets (Chinatown Station). A tunnel extending north of the Chinatown Station would accommodate construction activities and facilitate removal of construction equipment and related material, once construction is completed.

The Central Subway Project will be constructed primarily in Public Rights-of-Way that are under the jurisdiction of the City and available for transit use. However, the Project also requires acquisition or use of a number of properties that are either privately-owned or under the jurisdiction of other City Departments and used for other purposes. While acquisition or use of the required parcels was discussed in the Case Report (Attachment 3) and Planning Code Section 101.1 Priority Findings (Attachment 4), it was not clearly stated in the body of the General Plan Referral findings letter. The Note to the File clarifies that Case No. 2008.0849R considered the acquisition and use of the private and publicly-owned parcels necessary to accommodate construction of the Central Subway. The Department is therefore appending this note to the file, specifying that the SFMTA would acquire the following privately-owned and publicly-owned parcels outright, through easements, or by use agreement. The specific parcels are listed in the table below.

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2479

Reception:  
415.558.6378

Fax:  
415.558.6409

Planning  
Information:  
415.558.6377

NOTE TO FILE  
 Case No. 2008.0849R  
 Central Subway Project

Properties to be Acquired through Purchase, Easement or Use Agreement

Property Location Parcel No.	Purpose of Acquisition	Type of Acquisition
266 Fourth Street AB 3733 Lot 093 (Gas Station Lot)	Entrance to Moscone Station on Fourth Street, Location of Vent shafts	Purchase lot (14,800 square feet)
933-949 Stockton Street AB 0211, Lot 001 (Commercial on Ground floor, residential units above)	Entrance to Chinatown Station, Location of vent shafts	Purchase lot (10,100 square feet)
801 Market Street AB 3705, Lot 048 (Old Navy Store)	Subway alignment	Easement – Easement under building
1455 Stockton Street AB 0130, Lot 001	Subway Alignment for North Beach Tunnel Construction Variant	Easement – Easement under building
790-798 Market Street / 2 Stockton Street AB 0328, Lot 002 and 3705, Lot 001 to 004 (Virgin Records)	Subway Alignment	Easement – Easement under building
Union Square Garage AB 0308, Lot 001	Entrance to Union Square Station and Vent shafts	Agreement to locate station entry and vent shafts in Union Square Terrace/Plaza, displace 29-34 parking spaces
123 O'Farrell Street AB 0327, Lot 021 (Ellis/O'Farrell Garage)	Location of Vent shafts	Agreement to locate vent shafts in parking garage, displace 24 parking spaces

Acquisition of the parcels described above was reviewed as part of the Central Subway Final Supplemental Environmental Impact Statement/Supplemental Environmental Impact Report (FSEIS/FSEIR). The Planning Commission certified the FSEIS/FSEIR on August 7, 2008 and the SFMTA Board approved it on August 19, 2008.

cc: John Funghi, SFMTA  
 Audrey Pearson, City Attorney

I:\Citywide\General Plan\General Plan Referrals\2008\2008.0849R Note to File Central Subway.doc

13



SAN FRANCISCO  
MUNICIPAL TRANSPORTATION AGENCY  
BOARD OF DIRECTORS

RESOLUTION No. 12-087

WHEREAS, The San Francisco Municipal Transportation Agency (SFMTA) intends to construct the Central Subway Project (Project) to provide rail service to the South of Market and Chinatown neighborhoods; and,

WHEREAS, The Project is the second phase of the SFMTA's Third Street Light Rail Project and the Project will add 1.67 miles of light rail track north from the northern end of the new Third Street Light Rail at Fourth and King Streets to a terminal in Chinatown, serve regional destinations, including Chinatown (the most densely populated area of the country that is not currently served by modern rail transportation), Union Square, Moscone Convention Center, Yerba Buena, SoMa and AT&T Park, connect BART and Caltrain (the Bay Area's two largest regional commuter rail services), serve a low auto ownership population of transit customers, increase transit use and reduce travel time, reduce air and noise pollution, and provide congestion relief; and,

WHEREAS, The public interest and necessity require the construction and operation of the Project to achieve such benefits; and,

WHEREAS, The Project will include four subway stations and connecting subsurface tunnels to provide direct rail service to the South of Market and Chinatown neighborhoods, and the Project has been planned and located in a manner that will be most compatible with the greatest public good and the least private injury; and,

WHEREAS, The Final Supplemental Environmental Impact Statement / Supplemental Environmental Impact Report (SEIS/SEIR) for the Project was certified by the San Francisco Planning Commission on August 7, 2008 and a Record of Decision was issued by the Federal Transit Administration on November 26, 2008; and,

WHEREAS, There have been no substantial changes proposed for the Project which will require major revisions to the SEIS/SEIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects; no substantial changes have occurred with respect to the circumstances under which the Project is being undertaken which will require major revisions in the SEIS/SEIR; and no new information of substantial importance has become available which was not known and could not have been known at the time the SEIS/SEIR was certified as complete and that would result in either significant environmental effects not discussed in the SEIS/SEIR, a substantial increase in the severity of previously identified significant effects, or feasible mitigation measures or alternatives that would substantially reduce one of the significant effects but which have not been adopted; and,

WHEREAS, The Project will assist the SFMTA in meeting the objectives of Goal No. 1 of the Strategic Plan (to provide safe, accessible, clean, environmentally sustainable service and encourage the use of auto-alternative modes through the Transit First policy), of Goal No. 2 (to improve transit reliability), of Goal No. 3 (to improve economic vitality through improved regional transportation), and of Goal No. 4 (to ensure the efficient and effective use of resources); and,

WHEREAS, To construct the Project's tunnels, the SFMTA needs to acquire Tunnel Temporary Construction Licenses to install subsurface horizontal grout pipes at approximately 30 to 40 feet below the ground surface and the installation of settlement monitoring equipment at: 1455 Stockton Street, Assessor's Block 130, Lot 001; 1435 Stockton Street, Assessor's Block 130, Lot 002; 801 Market Street, Assessor's Block 3705, Lot 048; and 2 Stockton/790 Market Street, Assessor's Block 328, Lot 002; and,

WHEREAS, To construct the Project's Union Square/Market Street (UMS) Station, the SFMTA needs to acquire UMS Station Temporary Construction Licenses to install subsurface horizontal grout pipes at approximately 30 to 40 feet below the ground surface and the installation of settlement monitoring equipment at: 212 Stockton Street, Assessor's Block 309, Lot 011; 216 Stockton Street, Assessor's Block 309, Lot 013; 218 - 222 Stockton Street, Assessor's Block 309, Lot 014; 234 - 240 Stockton Street, Assessor's Block 309, Lot 020; 120 Stockton Street, Assessor's Block 313, Lot 017; 150 Stockton Street, Assessor's Block 313, Lot 018; 233 Geary Street, Assessor's Block 314, Lot 001; 101 Stockton Street, Assessor's Block 314, Lot 002; 55 Stockton Street, Assessor's Block 327, Lots 001-003, 020; 39 Stockton Street, Assessor's Block 327, Lot 004; 19 Stockton Street, Assessor's Block 327, Lot 005; 1 Stockton Street, Assessor's Block 327, Lot 025; 2 Stockton/790 Market Street, Assessor's Block 328, Lot 002; and 48 Stockton Street, Assessor's Block 328, Lots 003-004; and,

WHEREAS, To construct the Project's Chinatown Station, the SFMTA needs to acquire Chinatown Station Temporary Construction Licenses to install subsurface horizontal grout pipes at approximately 30 to 40 feet below the ground surface and the installation of settlement monitoring equipment at: 1019-1027 Stockton Street, Assessor's Block 192, Lot 002; 1013-1015 Stockton Street, Assessor's Block 192, Lot 003; 1009-1011 Stockton Street, Assessor's Block 192, Lot 004; 1000-1032 Stockton Street, Assessor's Block 193, 019; 950 Stockton Street, Assessor's Block 210A, Lot 002-103; 930 Stockton Street, Assessor's Block 210A, Lot 047; 925 Stockton Street, Assessor's Block 211, Lot 002; 913 - 917 Stockton Street, Assessor's Block 211, Lot 003; 901 - 907 Stockton Street, Assessor's Block 211, Lot 004; 910 - 914 Clay Street, Assessor's Block 211, Lot 005; 916 - 920 Clay Street, Assessor's Block 211, Lot 006; and,

WHEREAS, To construct the Project's Moscone (MOS) Station, the SFMTA needs to acquire MOS Station Temporary Construction Licenses to install subsurface horizontal grout pipes at approximately 30 to 40 feet below the ground surface and the installation of settlement monitoring equipment at: 250 4th Street, Assessor's Block 3733, Lot 008; and 801 - 805 Howard Street, Assessor's Block 3733; and,

WHEREAS, The Tunnel Temporary Construction Licenses, UMS Station Temporary Construction Licenses, Chinatown Station Temporary Construction Licenses, and MOS Station



Temporary Construction Licenses are collectively referred to as the Temporary Construction Licenses; and

WHEREAS, The acquisition and use of these Temporary Construction Licenses are necessary to construct the Project's tunnel, Chinatown Station, UMS Station and MOS Station; and,

WHEREAS, The Project has been planned and located in a manner that will be most compatible with the surrounding area, the greatest public good and interest, and the least private injury; and,

WHEREAS, The SFMTA has limited any potential private injury by seeking to acquire the Temporary Construction Licenses; and,

WHEREAS, The SFMTA mailed a offers to the affected property owners (Owners), subject to the negotiation of a license agreement, and the SFMTA is in discussions with the Owners to negotiate the terms of the Temporary Construction Licenses; and,

WHEREAS, If the SFMTA and Owners do not agree to the acquisition of the Temporary Construction Licenses within the next two months, it would delay the construction of the Project and cause Project delays; and,

WHEREAS, Funding for the Temporary Construction Licenses, either by negotiation or by eminent domain, will be furnished from federal, state and local sources; now, therefore, be it

RESOLVED, That the SFMTA Board of Directors authorizes the Director of Transportation to request the Board of Supervisors to consider adoption of Resolutions of Necessity for the acquisition of the Temporary Construction Licenses required for the Central Subway Project along the tunnel alignment and adjacent to the Chinatown, Union Square/Market Street and Moscone stations for their fair market value; and if the Board of Supervisors adopts such Resolutions of Necessity, further authorizes the Director of Transportation to take such actions that are consistent with the City's Charter and all applicable law, to proceed to acquire the Temporary Construction Licenses.

I certify that the foregoing resolution was adopted by the San Francisco Municipal Transportation Agency Board of Directors at its meeting of June 19, 2012.

*R. Boomer*

---

Secretary to the Board of Directors  
San Francisco Municipal Transportation Agency

14

PROJECT: SFMTA Central Subway Project, San Francisco, California

ATTACHMENT \_\_\_\_\_

<b>PROPERTY ADDRESS:</b>	<b>APN:</b> 0327-004
39 Stockton Street	
San Francisco, CA 94108	
	Temporary License: Yes
	Approximate Square Footage: 1,868

<b>OWNER:</b>	<b>OTHER CONTACTS:</b>
39 Stockton Street, LLC	Terwilliger Management Company
	Attn: Paige Salazar
	(property management)
<b>Mailing Address:</b>	<b>Mailing Address:</b>
P.O. Box 10505	600 California Street, Suite 510
Beverly Hills, CA 90213	San Francisco, CA 94108

NEGOTIATOR'S DIARY

DATE:	REMARKS:	Copy
9/9/11	Notice of Intent to Appraise for Temporary Subsurface Encroachment and License Agreement for Building Inspection and Installation of Monitoring Equipment. Signed by John Funghi, Program Director.	✓
5/24/12	Offer to Purchase Temporary License Agreement at 39 Stockton Street (dated 5/24/12), Assessor's Parcel No. 0327, Lot 004, San Francisco, CA 94108. Signed by Ed Reiskin, Director of Transportation. Sent USPS Certified Mail. Attached was a draft of the proposed agreement and the relevant building protection plans.	✓
6/26/12 to 9/21/12	Various E-mails between Alex Clifford and Paige Salazar regarding the proposed works and license.	
10/10/12	Alex Clifford spoke to Paige Salazar regarding the proposed license. Paige advised Alex the owners have not requested any changes to the agreement.	
10/15/12	Offer to Purchase Temporary License Agreement (dated 10/15/12) at 39 Stockton Street, Assessor's Parcel No. 0327, Lot 004, San Francisco, CA 94108. Signed by Ed Reiskin, Director of Transportation. Sent USPS Certified Mail. Attached was (1) summary appraisal for the proposed license; and (2) the City and County of San Francisco Real Estate Division's, "The Use of Eminent Domain by the City and County of San Francisco: A Summary of the Process and Property Owners Rights"	✓

PROJECT: SFMTA Central Subway Project, San Francisco, California

10/24/12	Alex Clifford E-mailed Paige Salazar a final version of the proposed agreement and relevant attachments.	
10/29/12	Alex Clifford receives USPS Certified Mail Receipt signed and returned to SFMTA Central Subway Project Office, 821 Howard Street, San Francisco, CA 94103.	✓

✓ indicates copy of correspondence has been added to the Board of Supervisors' file.  
Copies of all correspondence are included in the SFMTA files.

15



September 9, 2011

39 STOCKTON STREET, LLC  
P.O. BOX 10505  
BEVERLY HILLS, CA 90213

**Re: Block & Lot: 0327 004  
39 STOCKTON ST, SAN FRANCISCO, CA**

**Subject: Notice of Intent to Appraise for Temporary Subsurface  
Encroachment**

Dear Sir or Madam:

The City and County of San Francisco, acting through the San Francisco Municipal Transportation Agency ("SFMTA"), is planning a public construction project known as the Central Subway (the "Project"). The Project will extend light rail service from the Third Street Light Rail Station at Fourth and King Street to underground subway stations at Moscone Center, Union Square/Market Street and Chinatown.

We understand that you own property within the general area that may be affected by the construction of the Union Square/Market Street Station. SFMTA will closely monitor this area before, during and after the station construction to detect any construction-related settlement.

To arrange for this comprehensive monitoring, SFMTA plans to have its station contractor conduct non-invasive building inspections of all buildings in the area and install exterior monitoring equipment on these buildings. The equipment for your building will consist of exterior (roof-mounted) monitoring prisms and interior monitoring devices within the basement of your property.

The Project's station contractor will contact you in early 2012 to arrange a mutually-agreeable time to visually inspect your property and to discuss the exterior and interior monitoring equipment to be installed at your building. If you have concerns about the proposed placement of the equipment at your building, our contractor will work with you to find an alternative location. The contractor will also work with you to find a mutually-agreeable time to install the equipment, which should take no more than one (1) day.

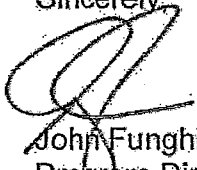
SFMTA is also planning to install subsurface horizontal grout pipes under your building to provide additional support during the station construction period. These thin-diameter grout pipes would be installed at approximately 30 to 40 feet below the ground surface.

Installing the grout pipes should not impact normal operations at your building, due to the depth at which they would be installed. Once installed, the grout pipes would only need to remain in place until the station is completed. You would be able to remove them for any future excavation work at your property after that point. Due to these factors, the encroaching grout pipes under your building would have no discernable effect on the existing or future property improvements.

SFMTA is interested in obtaining a temporary license for the installation of subsurface grout pipes ("Proposed License"). SFMTA believes the fair market value of the Proposed License is nominal, but SFMTA intends to obtain a fair market value appraisal to confirm the value of the Proposed License.

If you have any questions in regard to the matters set forth in this letter, please contact David Greenaway at (415) 701-4237.

Sincerely,



John Funghi  
Program Director

GH:lh

Cc: David Greenaway, SFMTA  
Guy Hollins, PMCM  
CS File No. M544.1.2.2050.a



16



VIA CERTIFIED MAIL WITH RETURN RECEIPT

May 24, 2012

39 Stockton Street LLC  
P.O. Box 10505  
Beverly Hills, CA 90213

Subject: Offer to Purchase Temporary License at 39 Stockton Street, San Francisco (Block 0327, Lot 004)

Dear Property Owner:

The City and County of San Francisco ("City"), acting through the San Francisco Municipal Transportation Agency ("SFMTA"), offers to purchase a temporary license ("License") in your property at 39 Stockton Street, San Francisco, (Block 0327, Lot 004) (the "Property") for \$921 (the "Proposed Price"), subject to the negotiation of a mutually acceptable license agreement. A draft temporary license agreement is enclosed for your review.

The City would use the License as part of its Central Subway Project. The Central Subway, as currently planned, will extend light rail service (primarily by subway) from Fourth and King streets to serve the South of Market, Union Square and Chinatown neighborhoods.

This letter is SFMTA's offer to purchase the License from you for the following:

- Installation of subsurface horizontal grout pipes under your building to provide additional support during construction of the Central Subway Project's Union Square / Market Street Station. These thin-diameter grout pipes would be installed at approximately 30 to 40 feet below the ground surface.
- Installation of internal building monitoring equipment comprising 6 liquid level system gauges with connecting one-half inch (.5") diameter plastic tubes, 7 pairs of tape extensometers, 2 tilt meters, 2 tilt plates and 1 vibration monitoring point.
- Installation of external building monitoring equipment comprising crack gauges
- Removal, storage, and reinstatement of the building sign currently located on Stockton Street.

Installing the grout pipes will not impact normal operations at your building, due to the depth at which they would be installed. The grout pipes will be installed over a thirty (30) day period, but you would be able to remove them for any future excavation work at the Property. Due to these factors, the grout pipes under your building would have no discernible effect on the existing or future property improvements. Access to the Property would not be required to install the grout tubes.

The internal and external monitoring equipment would be installed at a time and location to be coordinated and agreed between your representative and the SFMTA contractor performing the work. The contractor will have the responsibility to minimize any disruption to the operation activities of the building and for repairing any damage caused as a result of the installation or removal of the monitoring equipment. A depiction of the internal and external monitoring equipment is enclosed for your reference.

The contractor will also discuss a proposed plan for the temporary removal of the building sign on Stockton Street with you, which will be subject to your approval. The contractor will be responsible for protecting the removed sign and reinstating it to its pre-existing condition, and for minimizing any disruption to the operation activities of the building and repairing any damage caused as a result of the removal or reinstatement work.

We would appreciate a response to this offer at your earliest possible convenience. Should you have any questions in regards to the matters set forth in this offer letter, please contact Alex Clifford at 415.533.7906.

Thank you for your prompt attention.

Sincerely,



Edward D. Reiskin  
Director of Transportation

Attachments:

Draft License Agreement  
Depictions of Monitoring Equipment

cc: Kerstin Magary, SFMTA (w/o attachments)  
John Funghi, SFMTA (w/o attachments)  
Guy Hollins, PMCM (w/o attachments)  
Alex Clifford, PMCM (w/o attachments)  
CS File No. M544.1.5.1020

17



**VIA CERTIFIED MAIL WITH RETURN RECEIPT**

October 15, 2012

39 Stockton Street LLC  
P.O. Box 10505  
Beverly Hills, CA 94213

Subject: Offer to Purchase Temporary License at 39 Stockton Street  
(Block 0327, Lot 004)

Dear Property Owner:

The City and County of San Francisco ("City"), acting through the San Francisco Municipal Transportation Agency ("SFMTA"), offers to purchase a temporary license ("License") in your property at 39 Stockton Street, San Francisco, (Block 0327, Lot 004) (the "Property") for \$921 (the "Proposed Price"), subject to the negotiation of a mutually acceptable license agreement.

The City would use the License as part of its Central Subway Project. The Central Subway, as currently planned, will extend light rail service (primarily by subway) from Fourth and King Streets to serve the South of Market, Union Square and Chinatown neighborhoods. This letter and the enclosed materials comprise SFMTA's offer to purchase the License from you for this public project, pursuant to California Government Code Section 7267.2 and 49 Code of Federal Regulations Section 24.102(d) and (e).

As explained in our previous correspondence, SFMTA is planning to install subsurface horizontal grout pipes under the building at the Property to provide additional support during construction of the Central Subway Project's Union Square / Market Street Station. These thin-diameter grout pipes would be installed at approximately 30 to 40 feet below the ground surface, depending on the existing building structure and ground conditions.

Installing the grout pipes will not impact normal operations at the building, due to the depth at which they would be installed. You would be able to remove them for any future excavation work at the Property, provided that any removal work does not damage the Project or adjacent City property. Due to these factors, the grout pipes under the building would have no discernible effect on the existing or future property improvements.

In accordance with California Code of Civil Procedure Section 1263.320(a), the Proposed Price represents the fair market value of the License, as determined by the SFMTA. At SFMTA's request, an independent licensed appraiser performed an appraisal of the License to ensure that the Proposed Price was not less than the appraised value of the License. Enclosed is an Appraisal Summary Report, which provides the legal description of the License and the basis for the determination of the appraised value. For your reference, a pamphlet entitled "The Use of Eminent Domain By The City and County of San Francisco (A Summary Of the Process And

Property Owners' Rights)" is also enclosed. Under California Code of Civil Procedure Section 1263.025, if you wish to seek an independent appraisal of the fair market value of the License, the SFMTA will pay the reasonable costs of this appraisal, in an amount not to exceed \$5,000. The independent appraisal must be conducted by an appraiser with a certified general license issued by the California Office of Real Estate Appraisers.

We would appreciate a response to this offer at your earliest possible convenience. Should you have any questions in regards to the matters set forth in this offer letter, please contact Alex Clifford at 415.533.7906.

Thank you for your prompt attention.

Sincerely,



Edward D. Reiskin  
Director of Transportation

Enclosures:  
Appraisal Summary Report  
The Use of Eminent Domain by the City and County of San Francisco

cc: Kerstin Magary, SFMTA  
John Funghi, SFMTA  
Guy Hollins, PMCM  
Alex Clifford, PMCM  
CS File No. M544.1.5.1030



**APPRAISAL SUMMARY STATEMENT**

**CONFIDENTIAL**

This document contains personal information and pursuant to Civil Code 1798.21, it shall be kept confidential in order to protect against unauthorized disclosure.

"Exhibit A"

Owner: 39 Stockton Street, LLC  
P.O. Box 10505  
Beverly Hills, CA 90213

Property Address: 39 Stockton Street  
San Francisco, CA 94108  
APN: 0327 004

Property to be  
acquired:

Temporary Construction License

Locale: San Francisco County, California

Site Area: 3,781 SF

Including Access  
Rights:

Yes X No

**STATUTORY BASIS OF VALUATION**

The market value for the temporary construction license to be acquired by the City and County of San Francisco ("City") is based upon an appraisal prepared in accordance with accepted appraisal principles and procedures.

Code of Civil Procedure Section 1263.320 defines Fair Market Value as follows:

- a) The fair market value of the property taken is the highest price on the date of valuation that would be agreed to by a seller, being willing to sell but under no particular or urgent necessity for so doing, nor obliged to sell, and a buyer, being ready, willing, and able to buy but under no particular necessity for so doing, each dealing with the other with full knowledge of all the uses and purposes for which the property is reasonably adaptable and available.
- b) The fair market value of property taken for which there is no relevant, comparable market is its value on the date of valuation as determined by any method of valuation that is just and equitable.

Code of Civil Procedure Section 1263.321 defines Fair Market Value as follows:

A just and equitable method of determining the value of nonprofit, special use property for which there is no relevant, comparable market is as set forth in Section 824 of the Evidence Code, but subject to the exceptions set forth in subdivision (c) of Section 824 of Evidence Code.

The market value for the property to be acquired by the City is based upon Code of Civil Procedure Section 1263.320 as defined above.

**BASIC PROPERTY DATA**

Interest valued: Temporary Construction License

Date of valuation: June 15, 2012

Applicable zoning: C3R

License Area: 1,868 SF (between approximately 30 feet and 40 feet below existing ground surface for access and installation of Subsurface Compensation Grouting System; Access to to install, maintain, and eventually remove Settlement Monitoring Equipment)

Highest and best use: Vertical retail project

Current use: Vertical retail project

Value of the Site Area \$ 1,720,000

Value of the Temporary Construction License for temporary Subsurface Compensation Grouting System, Settlement Monitoring Equipment

Land: \$ 400  
Imps: \$ N/A

Fair Market Value of Temporary Construction License \$ 400\*

Severance Damages

Cost to Cure Damages: \$ None

Incurable Damages: \$ None

Total Damages: \$ None

Construction Contract Work: \$ None

Benefits: \$ None

Net Damages: \$ None

The amount of any other compensation: \$ None

**JUST COMPENSATION FOR ACQUISITION** \$ 400

**Total** \$ 400

**THE FOLLOWING INFORMATION IS BASED ON THE ENTIRE SITE AREA**

1. The Sales Comparison approach is based on the consideration of comparable land and improved sales.

Indicated value by Sales Comparison Approach \$ 400

See attached sheet for principal transactions.

\* The Temporary Construction License will not impact the historic or future commercial utility of the Site Area nor affect the existing use or any alternative use. There is nominal impact on the utility of the Site Area, since it will continue to provide essentially all its functions without deficiency. The estimated value of the Site Area, in its highest and best use, will remain the same in the after condition as in the before condition and therefore there is no severance damages. The highest value for the Subsurface Compensation Grouting system component of the License is \$400. The highest value for the Settlement Monitor component of the License is \$0. The Settlement Monitoring Equipment valuation relied upon comparable projects including the Massachusetts Department of Transportation Boston's Big Dig, Seattle's Alaskan Way Viaduct, Los Angeles County Metro Transportation Agency Eastside Extension and BART's Earthquake Safety Program. In every instance, no

## **APPRAISAL SUMMARY STATEMENT (Cont.)**

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compensation was required by property owners for the installation, maintenance and removal of settlement monitoring equipment.

**APPRAISAL SUMMARY STATEMENT (Cont.)**

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**LIST OF PRINCIPAL TRANSACTIONS**

**ADDRESS: Sony Metreon Retail and Entertainment Center, San Francisco County**

**TRANSACTION** July 1995

**DATE:**

**SITE SIZE:** 118,570 SF - Gross Land Area

**TOTAL VALUE:** \$24,897,600 (Includes Contingent Income/Percentage Rent)

**ADDRESS: The Ferry Building, San Francisco County**

**TRANSACTION** June 2000

**DATE:**

**SITE SIZE:** 115,262 SF of Pier and Land Area

**TOTAL VALUE:** \$23,571,902 (Based on rentable area of approximately 232,194 SF)

**ADDRESS: The Elevated Shops, Union Square, San Francisco County**

**TRANSACTION** May 2000

**DATE:**

**SITE SIZE:** 18,906 SF – Gross Site Area

**TOTAL VALUE:** \$28,800,000 (Based on rentable area of approximately 113,440 SF)

**ADDRESS: Rincon Park Restaurants, Embarcadero, San Francisco County**

**TRANSACTION** Proposed Future Development

**DATE:** Approved June 2003 by Port Commission Resolution No. 03-40

**SITE SIZE:** 20,000 SF – Site Area

**TOTAL VALUE:** \$2,937,600 (Based on a rentable floor area of approximately 14,400 SF)

**ADDRESS: Mark Hopkins Hotel, Union Square, San Francisco County**

**TRANSACTION** May 2010

**DATE:**

**SITE SIZE:** 56,715 SF – Site Area

**TOTAL VALUE:** \$22,625,000 (Based on a unit price per hotel room of approximately \$59,200 for the 380 room hotel)

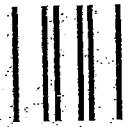
SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY	
<ul style="list-style-type: none"> <li>■ Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.</li> <li>■ Print your name and address on the reverse so that we can return the card to you.</li> <li>■ Attach this card to the back of the mailpiece, or on the front if space permits.</li> </ul>	<p>A. Signature <input type="checkbox"/> Agent  <input checked="" type="checkbox"/> Addressee</p>	
<p>1. Article Addressed to:</p> <p>39 STOCKTON STREET LLC  ATT'N: PROPERTY OWNER  P.O. BOX 10505  BEVERLEY HILLS, CA <del>90212</del>  90213</p>	<p>B. Received by (Printed Name)  <i>Kemp</i></p>	<p>C. Date of Delivery</p>
	<p>D. Is delivery address different from item 1? <input type="checkbox"/> Yes  if YES, enter delivery address below: <input type="checkbox"/> No</p>	
	<p>3. Service Type</p> <p><input checked="" type="checkbox"/> Certified Mail    <input type="checkbox"/> Express Mail  <input type="checkbox"/> Registered        <input type="checkbox"/> Return Receipt for Merchandise  <input type="checkbox"/> Insured Mail       <input type="checkbox"/> C.O.D.</p>	
<p>2. Article Number  (Transfer from service label)</p>	<p>4. Restricted Delivery? (Extra Fee) <input type="checkbox"/> Yes</p> <p>7009 0080 0002 4403 2757</p>	

PS Form 3811, February 2004

Domestic Return Receipt

102595-02-M-1540

UNITED STATES POSTAL SERVICE

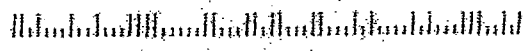


First-Class Mail  
Postage & Fees Paid  
USPS  
Permit No. G-10

25 OCT 2017  
PM 9:1

• Sender: Please print your name, address, and ZIP+4 in this box •

**Central Subway**  
821 Howard Street, 2nd Floor  
San Francisco, CA 94103



10/29

18





BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## NOTICE OF PUBLIC HEARING

### BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO

NOTICE IS HEREBY GIVEN THAT, in accordance with Section 1245.235 of the Code of Civil Procedure, the Board of Supervisors of the City and County of San Francisco, as a Committee of the Whole, will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

- Date:** Tuesday, December 11, 2012
- Time:** 3:00 p.m.
- Location:** Legislative Chamber, Room 250 located at City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA
- Subject:** Public Hearing to Consider Property Acquisition - Eminent Domain, interest in real property: a temporary construction license at the real property commonly known as 39 Stockton Street, San Francisco, California, Assessor's Parcel Block No. 0327, Lot No. 004, for the public purpose of constructing the Central Subway/Third Street Light Rail Extension and other improvements. (File No. 121089)

Said public hearing will be held to make findings of whether public interest and necessity require the City and County of San Francisco to acquire, by eminent domain, the following interests in real property: a temporary construction license at the real property commonly known as 39 Stockton Street, San Francisco, California, Assessor's Parcel Block No. 0327, Lot No. 004, for the public purpose of constructing the Central Subway/Third Street Light Rail Extension and other improvements; adopting environmental findings under the California Environmental Quality Act (CEQA), CEQA Guidelines, and Administrative Code Chapter 31; and adopting findings of consistency with the General Plan and City Planning Code Section 101.1. A description of the real property is set forth in **Exhibits A and B**, available in the official file for review in the Office of the Clerk of the Board.

The purpose of said hearing is to hear all persons interested in the matter. You have a right to appear and be heard on the matters referred to in California Code of Civil

12/10/12

Procedure Section 1240.030, including, but not limited to, whether: (1) the public interest and necessity require the project and acquisition of the temporary construction license identified above; (2) the project is planned or located in the manner that will be most compatible with the greatest public good and the least private injury; (3) the City's acquisition of the temporary construction license is necessary for the proposed project; and (4) the City has made the required offers to the owners of the property.

Persons who have been notified of such public hearing and who, within fifteen (15) days after the mailing of such notice, have filed a written request to do so, may appear and be heard at the public hearing. Failure to file a written request to appear and be heard within this period may result in waiver of the right to appear and be heard.

The procedure of the Board requires that the finding of public interest and necessity be made by a two-thirds vote of all its members.

At the close of the public hearing, a vote will be made on a resolution entitled **"Resolution authorizing the acquisition of a temporary construction license at the real property commonly known as 39 Stockton Street, San Francisco, California, Assessor's Parcel Block No. 0327, Lot No. 004, by eminent domain for the public purpose of constructing the Central Subway/Third Street Light Rail Extension and other improvements; adopting environmental findings under the California Environmental Quality Act (CEQA), CEQA Guidelines, and Administrative Code Chapter 31; and adopting findings of consistency with the General Plan and City Planning Code Section 101.1." (File No. 121097)**

In accordance with Section 67.7-1 of the San Francisco Administrative Code, persons who are unable to attend the hearing on these matters may submit written comments prior to the time the hearing begins. These comments will be made part of the official public record in these matters and shall be brought to the attention of the Board of Supervisors. Written comments should be addressed to Angela Calvillo, Clerk of the Board, Room 244, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board and agenda information relating to this matter will be available for public review on Thursday, December 6, 2012.



Angela Calvillo, Clerk of the Board

DATED: November 20, 2012  
POSTED/MAILED: November 21, 2012  
PUBLISHED: November 25, 2012

**EXHIBIT "A"**

**PROPERTY DESCRIPTION**

**For a portion of 39 Stockton Street,  
Assessor's Block 0327, Lot 004**

The proposed acquisition comprises a license affecting an underground rectangular area along the eastern boundary of the subject property, in which thin-diameter grout pipes cross the property line in a horizontal orientation at approximately 30 to 40 feet below the surface of the ground. The license further authorizes installation, monitoring, repair, and maintenance of settlement monitor markers and equipment.

Containing 1,868 square feet, more or less.

APN: 0327-004

## EXHIBIT "A"

THE LAND REFERRED TO HEREIN IS SITUATED IN THE CITY OF SAN FRANCISCO, COUNTY OF SAN FRANCISCO, STATE OF CALIFORNIA AND IS DESCRIBED AS FOLLOWS:

COMMENCING at a point on the Westerly line of Stockton Street, distant thereon 110 feet Southerly from the Southerly line of O'Farrell Street; running thence Southerly and along said line of Stockton Street 27 feet 6 inches; thence at a right angle Westerly 137 feet 6 inches; thence at a right angle Northerly 27 feet 6 inches; thence at a right angle Easterly 137 feet 6 inches to the point of commencement.

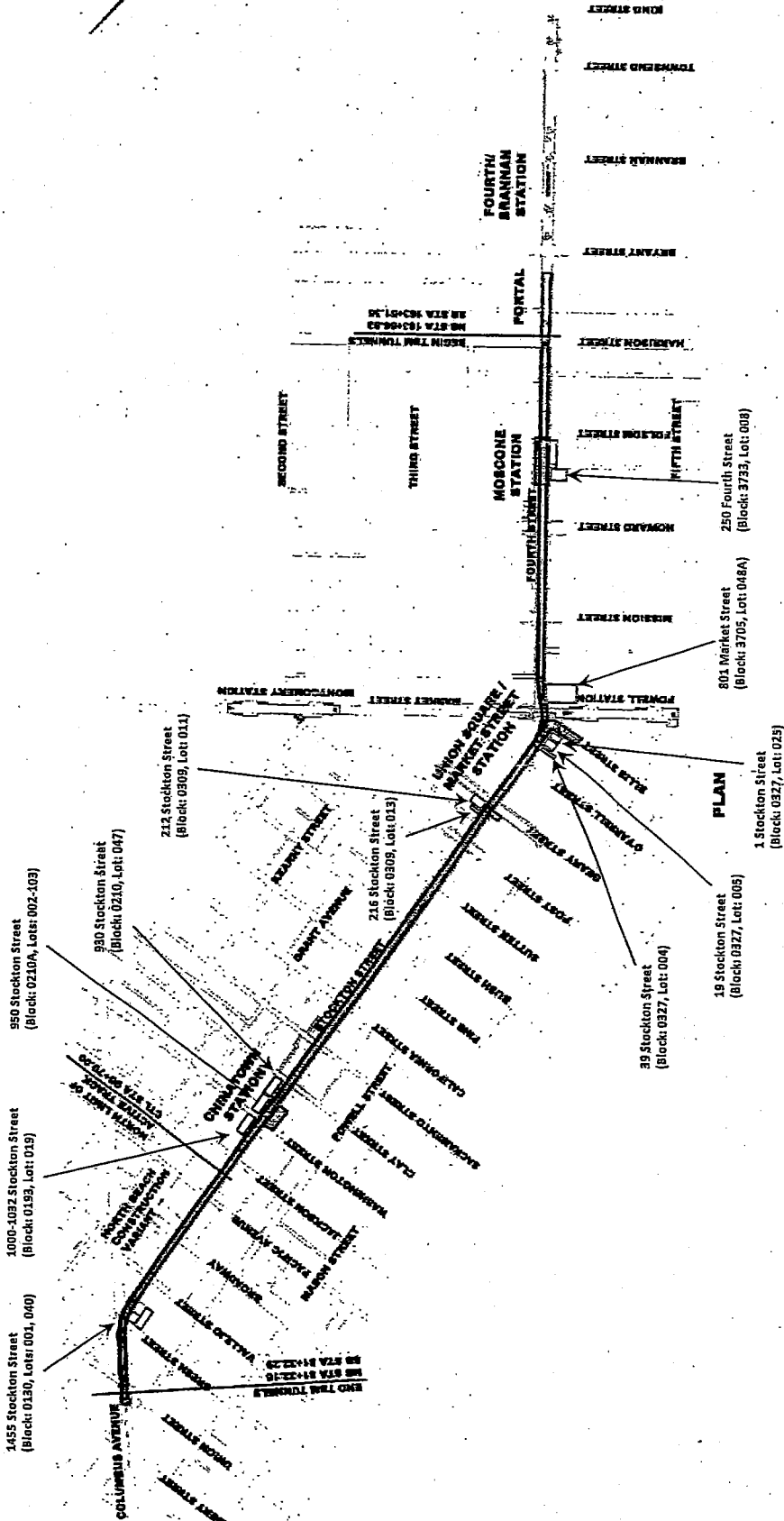
BEING part of 50 Vara Lot No. 922, in Block No. 144.

APN: Lot 004, Block 0327

# central T subway

Connecting people. Connecting communities.

## EXHIBIT "B"



## PROOF OF SERVICE

I, Alisa Miller, declare as follows:

I am a citizen of the United States, over the age of 18 years. I am employed at the Office of the Clerk of the Board of Supervisors, Room 244, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

On November 21, 2012, I served the following document:

### **NOTICE OF PUBLIC HEARING; BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO**

**Subject:** Hearing of persons interested in or objecting to proposed Resolutions authorizing the acquisition of real properties commonly known as 1 Stockton Street #1 (File No. 121090), (Assessor's Parcel Block No. 0327, Lot No. 025); 1000-1032 Stockton Street #2 (File No. 121091), (Assessor's Parcel Block No. 0193, Lot No. 019); 1455 Stockton Street #3 (File No. 121092), (Assessor's Parcel Block No. 0130, Lot Nos. 001 and 040); 19 Stockton Street #4 (File No. 121093), (Assessor's Parcel Block No. 0327, Lot No. 005); 212 Stockton Street #5 (File No. 121094), (Assessor's Parcel Block No. 0309, Lot No. 011); 216 Stockton Street #6 (File No. 121095), (Assessor's Parcel Block No. 0309, Lot No. 013); 250-4th Street #7 (File No. 121096), (Assessor's Parcel Block No. 3733, Lot No. 008); 39 Stockton Street #8 (File No. 121097), (Assessor's Parcel Block No. 0327, Lot No. 004); 801 Market Street #9 (File No. 121098), (Assessor's Parcel Block No. 3705, Lot No. 048A); 930 Stockton Street #10 (File No. 121099), (Assessor's Parcel Block No. 0210, Lot No. 047); 950 Stockton Street #11 (File No. 121100), (Assessor's Parcel Block No. 0210A, Lot Nos. 002-103) by eminent domain for the public purpose of constructing the Central Subway/Third Street Light Rail Extension and other improvements; adopting environmental findings under the California Environmental Quality Act (CEQA), CEQA Guidelines, and Administrative Code, Chapter 31; and adopting findings of consistency with the General Plan and City Planning Code, Section 101.1.

on the following persons at the locations specified:

See attached list

in the manner indicated below:

**BY UNITED STATES MAIL:** Following ordinary business practices, I sealed true and correct copies of the above documents in addressed envelope(s) and placed them at my workplace for collection and mailing with the United States Postal Service. I am readily familiar with the practices of the Office of the Clerk of the Board for collecting and processing mail. In the ordinary course of business, the sealed envelope(s) that I placed for collection would be deposited, postage prepaid, with the United States Postal Service the same day.

I declare under penalty of perjury pursuant to the laws of the State of California that the foregoing is true and correct.

Executed December 3, 2012, at San Francisco, California.



---

Alisa Miller  
Assistant Committee Clerk

