

1 [Accept and Expend Grant - U.S. Department of Homeland Security - FY2017 Urban Areas
2 Security Initiative Program - \$22,428,800]

3 **Resolution retroactively authorizing the Department of Emergency Management (DEM),**
4 **on behalf of the City and County of San Francisco, as the primary grantee of Urban**
5 **Areas Security Initiative (UASI) funds for the Bay Area Urban Area and as the fiscal**
6 **agent for the UASI Approval Authority, to accept and expend a FY2017 Urban Areas**
7 **Security Initiative Program grant in the amount of \$22,428,800 from the U.S.**
8 **Department of Homeland Security through the California Office of Emergency Services,**
9 **for a term beginning September 1, 2017, and ending May 31, 2020.**

10
11 WHEREAS, The United States Department of Homeland Security ("DHS") has several
12 Homeland Security Grant Programs, which includes the UASI Program; and

13 WHEREAS, The UASI Program addresses the unique planning, equipment, training,
14 and exercise needs of high-threat, high-density Urban Areas, and assists those areas in
15 building an enhanced and sustainable capacity to prevent, protect against, respond to, and
16 recover from threats and acts of terrorism; and

17 WHEREAS, DHS distributes UASI grant funds to recipient jurisdictions in California
18 through the California Office of Emergency Services (Cal OES), which administers the UASI
19 Program within the State; and

20 WHEREAS, Since FY2006-2007, DHS has combined the three separate Urban Areas
21 of the City and County of San Francisco, the City of Oakland, and the City of San Jose into a
22 single, combined "Bay Area Urban Area" for application, allocation and distribution of UASI
23 grant funds; and

24 WHEREAS, The Bay Area Urban Area includes the twelve contiguous Bay Area
25 counties and other governmental entities within those counties; and

1 WHEREAS, For the UASI Program, DHS requires each Urban Area receiving funds to
2 establish an Urban Area Working Group (UAWG) to act as an executive steering committee,
3 provide overall governance and coordinate development and implementation of all UASI
4 Program initiatives within the applicable region, and ensure that all UASI program
5 requirements are fulfilled; and

6 WHEREAS, Beginning in FY2006-2007, the City and County of San Francisco, the City
7 of Oakland, the City of San Jose, Alameda County, and Santa Clara County committed to
8 cooperate in applying for, allocating, and distributing UASI grant funds to jurisdictions, and
9 entered into a Memorandum of Understanding (“MOU”) setting forth their agreements
10 regarding the Bay Area Urban Area's mission, governance and reporting structures,
11 responsibilities, and financial arrangements, and establishing processes and mechanisms to
12 use in applying for, allocating, and distributing UASI grant funds for the Bay Area Urban Area;
13 and

14 WHEREAS, The MOU created the UASI Approval Authority, composed of
15 representatives from the City and County of San Francisco, the City of Oakland, the City of
16 San Jose, Alameda County, and Santa Clara County, and also created a UASI Management
17 Team, with working groups, to support and assist the Approval Authority; and,

18 WHEREAS, DHS and Cal OES approved the Approval Authority and related layers of
19 governance structure as the UAWG for the Bay Area Urban Area; and

20 WHEREAS, The parties developed a successor MOU in 2007 and another successor
21 MOU in 2011, at which time, the City and County of San Francisco, the Cities of Oakland and
22 San Jose and the Counties of Alameda and Santa Clara reconstituted the Approval Authority
23 to add the Counties of Contra Costa, Marin, Monterey, San Mateo, and Sonoma to the
24 Approval Authority membership, and the Board of Supervisors approved the 2011 MOU in
25 Resolution No. 478-11, File No. 111053; and

1 WHEREAS, In 2011, the UASI Approval Authority became an eleven-member body,
2 comprised of two representatives from San Francisco and one representative from each of the
3 other jurisdictions that is party to the MOU; and

4 WHEREAS, DHS and Cal OES also approved this reconstituted Approval Authority
5 Approval Authority as the UAWG for the Bay Area Urban Area; and

6 WHEREAS, In 2013, a successor MOU was again approved by the Board of
7 Supervisors in Resolution No. 346-13, File No. 130865; and

8 WHEREAS, Under the 2013 MOU, as approved by the Board of Supervisors, the City
9 and County of San Francisco remains the primary grantee of UASI funds for the Urban Area
10 and serves as the fiscal agent for the Approval Authority and San Francisco disburses funds
11 to jurisdictions in the Bay Area Urban Area pursuant to the Approval Authority's direction; and

12 WHEREAS, The City and County of San Francisco has participated in federal and state
13 homeland security grant programs since their inception, and deems participation in those
14 programs as vital to the continued well-being of its citizens; and

15 WHEREAS, The City and County of San Francisco is committed to ensuring, in a
16 manner consistent with its responsibilities as fiscal agent for the Approval Authority, that grant
17 funds under its control are utilized in a lawful, appropriate, and transparent manner that
18 respects civil rights and civil liberties; and

19 WHEREAS, The City and County of San Francisco uses its participation in UASI to
20 encourage initiatives that strengthen emergency planning, first responder preparedness, and
21 community safety, resilience, and recovery; and

22 WHEREAS, Effective public safety efforts rely on strong relations between law
23 enforcement and the community based on mutual trust, transparency, and accountability; and

1 WHEREAS, The City and County of San Francisco Board of Supervisors is committed
2 to meaningful police reform that goes above and beyond current policies, practices, and legal
3 standards, to help ensure public safety for all San Francisco residents and visitors; and

4 WHEREAS, San Francisco has gone on record against the militarization of police and
5 has taken action to investigate use of force in policing and to reform and implement use-of-
6 force policies that ensure community safety; and

7 WHEREAS, San Francisco's participation in UASI allows it to encourage emergency
8 management and first responder trainings and exercises (including any such trainings and
9 exercises conducted in San Francisco) to prioritize scenarios that integrate elements
10 supporting disaster preparedness; and

11 WHEREAS, The Board of Supervisors encourages City departments to ensure that
12 City employees, in their official capacity, do not attend vendor shows that include military-
13 grade weaponry; and

14 WHEREAS, On September 1, 2017, DHS, through Cal OES, awarded the Bay Area
15 UASI a Fiscal Year 2017 UASI grant of \$22,428,800; and

16 WHEREAS, The Bay Area UASI will use the grant funds to purchase equipment and
17 conduct planning, organization, training and exercise activities required by grant guidelines
18 and for management and administration of the grant program; and

19 WHEREAS, The Bay Area UASI must expend UASI funds no later than May 31, 2020;
20 and

21 WHEREAS, The grant does not require an amendment to the Annual Salary
22 Ordinance; and

23 WHEREAS, The grant does not include any provisions for indirect costs; now, therefore
24 be it

25

1 RESOLVED, That the San Francisco Board of Supervisors hereby authorizes the
2 Department of Emergency Management ("DEM"), on behalf of the City and County San
3 Francisco, serving as the primary grantee for the Bay Area UASI and as fiscal agent for the
4 Approval Authority, to retroactively accept and expend an FY 2017 UASI grant in the amount
5 of \$22,428,800 from the DHS through the Cal OES; and, be it

6 FURTHER RESOLVED, That the Board urges that no City and County of San
7 Francisco personnel shall attend any exposition or vendor shows that include military-grade
8 weaponry or semi-automatic weapons as part of this grant; and, be it

9 FURTHER RESOLVED, That San Francisco Board of Supervisors intends to establish
10 a set of guidelines for City and County of San Francisco Personnel to participate in exercises
11 funded by this grant, and, be it

12 FURTHER RESOLVED, That the Board authorizes the DEM Executive Director, or the
13 Director's designee, to furnish whatever additional information or assurances the DHS or Cal
14 OES may request in connection with this grant, to execute any and all agreements or other
15 documents, and to take any other steps necessary to accept, distribute and expend the grant
16 funds; and, be it

17 FURTHER RESOLVED, That the grant does not include any provisions for indirect
18 costs, and indirect costs are hereby waived.

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20 Recommended:

Approved: _____
EDWIN LEE, Mayor

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ANNE KRONENBERG, Executive Director
Department of Emergency Management

BEN ROSENFELD,
Controller

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