

1 [San Francisco Public Utilities Commission Water Revenue Bond and Other Forms of  
2 Indebtedness Issuance - Not to Exceed \$1,054,138,857]

3 **Ordinance authorizing the issuance and sale of tax-exempt or taxable Water Revenue**  
4 **Bonds and other forms of indebtedness by the San Francisco Public Utilities**  
5 **Commission (“Commission”) in an aggregate principal amount not to exceed**  
6 **\$1,054,138,857 to finance the costs of various capital water and Hetch Hetchy Water**  
7 **projects benefitting the Water Enterprise pursuant to amendments to the San**  
8 **Francisco Charter enacted by the voters on November 5, 2002, as Proposition E;**  
9 **authorizing the issuance of Water Revenue Refunding Bonds and the retirement of**  
10 **outstanding Water Enterprise Commercial Paper; declaring the Official Intent of the**  
11 **Commission to reimburse itself with one or more issues of tax-exempt bonds or other**  
12 **forms of indebtedness; and ratifying previous actions taken in connection with the**  
13 **previously listed matters.**

14 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
15 **Additions to Codes** are in single-underline italics Times New Roman font.  
16 **Deletions to Codes** are in ~~strikethrough italics Times New Roman font~~.  
17 **Board amendment additions** are in double-underlined Arial font.  
18 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
19 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
20 subsections or parts of tables.

21 Be it ordained by the People of the City and County of San Francisco:

22 Section 1. Findings. The San Francisco Board of Supervisors (“Board”) hereby finds  
23 and declares as follows:

24 a. On November 5, 2002, the voters of the City and County of San Francisco  
25 (“City”) approved Proposition E (Charter Section 8B.121(a)), which, among other things,

1 provides that the San Francisco Public Utilities Commission (“Commission”) shall have  
2 exclusive charge of the construction, management, supervision, maintenance, extension,  
3 expansion, operation, use and control of all water, clean water and energy supplies and  
4 utilities of the City as well as the real, personal, and financial assets that are under the  
5 Commission's jurisdiction or assigned to the Commission under Charter Section 4.132.

6 b. Proposition E (Charter Section 8B.121(a)) (“Proposition E”) authorized the  
7 Commission to issue revenue bonds, including notes, commercial paper or other forms of  
8 indebtedness, when authorized by ordinance approved by a two-thirds vote of the Board of  
9 Supervisors, for the purpose of reconstructing, replacing, expanding, repairing or improving  
10 water facilities or clean water facilities or combinations of water and clean water facilities  
11 under the jurisdiction of the Commission; and

12 c. The Commission adopted the Amended and Restated Water Indenture dated as  
13 of January 1, 2002, as further amended and supplemented from time to time (“Indenture”),  
14 between the Commission and U.S. Bank National Association, and in connection with the  
15 Indenture, has from time to time issued revenue bonds to finance projects benefitting the  
16 Water Enterprise; and

17 d. Under San Francisco Administrative Code Chapter 43, Article V, Section 43.5.1,  
18 *et seq.*, the Commission may by prescribed procedure issue short-term indebtedness,  
19 including the issuance of commercial paper in anticipation of the issuance of its revenue  
20 bonds; and

21 e. As prescribed by Administrative Code Chapter 43, Article V, the Commission  
22 issues short-term indebtedness for the Water Enterprise under the Water Enterprise  
23 commercial paper program (“Water CP Program”) up to an aggregate principal amount not to  
24 exceed \$750,000,000 of commercial paper notes outstanding at any one time (see Ordinance  
25 No. 0269-24 (December 26, 2024) and Commission Resolution No. 24-0193 (September 10,

1 2024)), and the Commission has caused Water Enterprise commercial paper to be issued  
2 from time to time; and

3 f. On February 13, 2024, by Resolution No. 24-0031 ("Commission Resolution"),  
4 the Commission determined to issue Water Revenue Bonds ("Water Revenue Bonds") and  
5 other forms of indebtedness (including without limitation State Revolving Fund Loans  
6 borrowed from the State Water Resources Control Board ("SRF Loans"), and other State and  
7 Federal Loans, all as described below), and interim funding vehicles such as commercial  
8 paper, revolving credit agreements, bond anticipation notes or other forms of notes, which  
9 interim funding vehicles will be issued in advance of being paid off by either Water Revenue  
10 Bonds or other forms of indebtedness (including without limitation SRF Loans, and other State  
11 Loans and Federal Loans, all as described below) to finance the costs of various capital  
12 projects benefitting the Water Enterprise and Hetch Hetchy Water (the "Capital Improvement  
13 Projects" such projects being more fully described in the Commission Resolution), pursuant to  
14 Proposition E, and the Commission has formally requested this Board to authorize the  
15 issuance and sale of Water Revenue Bonds and other forms of indebtedness for such  
16 purposes, such Commission Resolution being on file with the Clerk of the Board of  
17 Supervisors in Board File No. 240455; and

18 g. In order to finance the costs of the Capital Improvement Projects, the Board now  
19 desires to authorize the issuance and sale of Water Revenue Bonds and other forms of  
20 indebtedness, as described above, including obtaining SRF Loans ("State Loans"), grants  
21 from the State Water Resources Control Board, loans from the Water Infrastructure Finance  
22 and Innovation Act ("WIFIA") program, loans from the Corps Water Infrastructure Financing  
23 Program ("CWIFP") and/or other Federal loans (WIFIA and CWIFP and other Federal loans  
24 being, "Federal Loans"); and

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1           h.     This Ordinance is an update to Ordinance No. 0131-24 (June 21, 2024) and  
2 increases the amount of borrowing approved by that Ordinance by \$14,131,507, reflecting  
3 minor funding changes to the Commission’s Capital Project Budget.

4           i.     The Commission has paid, beginning no earlier than 60 days prior to the  
5 adoption of this Ordinance and will pay, on and after the date of this Ordinance, certain  
6 expenditures (“Expenditures”) in connection with the acquisition, construction, and/or  
7 equipping of the Capital Improvement Projects; and

8           ii.    This Board is considering concurrently with this Ordinance related supplemental  
9 appropriation ordinances for Fiscal Year (“FY”) 2025-26, including expenditures of the  
10 proceeds of the Water Revenue Bonds and other forms of indebtedness (including, without  
11 limitation and for illustrative purposes only, State Loans, Federal Loans (including WIFIA  
12 Loans and CWIFP Loans), commercial paper, revolving credit agreements, and bond  
13 anticipation notes); and

14          kj.    This Board, on behalf of the Commission, adopts this Ordinance as official  
15 action of the Commission in order to comply with Treasury Regulation §1.150-2 and any other  
16 regulations of the Internal Revenue Service relating to the qualification for reimbursement of  
17 Commission expenditures incurred prior to the date of issue of the Water Revenue Bonds and  
18 other forms of indebtedness (including, without limitation and for illustrative purposes only,  
19 State and Federal Loans, commercial paper, revolving credit agreements, and bond  
20 anticipation notes).

21          Section 2.    Authorization to Issue Water Revenue Bonds and other forms of  
22 indebtedness.

23          The Board hereby authorizes the issuance and sale of taxable or tax-exempt Water  
24 Revenue Bonds or other forms of indebtedness (including for illustrative purposes only,  
25 commercial paper, bank liquidity or credit agreements, State and Federal Loans, or bond

1 anticipation notes) (in one or more series from time to time by the Commission pursuant to  
2 Proposition E and in accordance with the Commission Resolution, in an aggregate principal  
3 amount not to exceed \$1,054,138,857 (inclusive of financing costs), bearing a maximum rate  
4 or rates of interest of not to exceed twelve percent (12%) per annum, to finance a portion of  
5 the costs of the design, acquisition and construction of the Capital Improvement Projects.  
6 Without limiting the foregoing, the Commission shall also be authorized to incur State and  
7 Federal Loans at such time, in such amounts, and upon such other terms and conditions as  
8 the Commission may deem advantageous, and to approve any financing documentation  
9 related thereto consistent with this Ordinance. The Commission is hereby further authorized  
10 to determine the timing, amount and manner of sale (i.e., competitive or negotiated) of, or  
11 borrowing under each, series of Water Revenue Bonds, bond anticipation notes, revolving  
12 credit agreements, commercial paper, or State or Federal Loan pursuant to this authorization;  
13 provided however, the Commission's authorization to issue Water Revenue Bonds, bond  
14 anticipation notes, revolving credit agreements, or commercial paper, or to borrow under a  
15 State Loan or Federal Loan, is subject to approval by the Commission of the form of  
16 substantially final offering document related to such obligations (if any) and the approval of  
17 any related agreements, financing documents and the filing with its Board and the Clerk of the  
18 Board any certifications required by Proposition E prior to the issuance of any bonds or  
19 incurrence of any indebtedness herein authorized. The Commission shall also file, within 30  
20 days of closing any Water Revenue Bond or other form of indebtedness (including State and  
21 Federal Loans and bond anticipation notes) transactions authorized hereby, with the Clerk of  
22 the Board of Supervisors, a report showing the results of the transaction, including (i) principal  
23 amount sold and method of sale, (ii) true interest cost, (iii) final maturity, (iv) the facilities  
24 constructed and/or improved, and (v) a statement about the remaining bonding authorization  
25

1 under this Ordinance (“Bond Report”), provided that the failure to file such Bond Report shall  
2 not affect the validity of any debt authorized hereunder.

3 Section 3. Authorization to Issue Water Revenue Refunding Bonds; Commercial  
4 Paper Retirement.

5 Notwithstanding Section 2, the Board further authorizes and approves the issuance by  
6 the Commission of Water Revenue Refunding Bonds (“Refunding Bonds”) without limitation  
7 as to principal amount, in one or more series on one or more dates, at a maximum interest  
8 rate or rates of interest not to exceed twelve percent (12%) per annum, provided that each  
9 such Refunding Bond issue is permitted under the applicable policies and procedures of the  
10 City and authorized by Section 9.109 and Article VIII B of the Charter (including related  
11 ordinances and resolutions of the Board). The Refunding Bonds may be issued as taxable or  
12 tax-exempt obligations, or any combination of such obligations. Refunding Bonds authorized  
13 hereunder shall be subject to the further following conditions, that: (i) three percent (3%) net  
14 present value debt service savings or greater is achieved to ensure ratepayer savings  
15 (exclusive of any issuance to refund commercial paper, revolving credit notes, or bond  
16 anticipation notes); (ii) that the maturity of the refunded bonds is not extended (exclusive of  
17 any issuance to refund commercial paper, revolving credit notes, or bond anticipation notes);  
18 (iii) this authorization is subject to a 5-year term through June 30, 2030, at which time this  
19 Board may consider an extension; (iv) principal payments and term may be adjusted, where  
20 permitted under federal and state tax law, only if and when the underlying capital asset funded  
21 through said refunded bonds has a useful life not in excess of any limit permitted under  
22 federal and state tax law than the refunded term; and (v) the Commission shall within 30 days  
23 of any executed refunding transaction provide a refunding savings report (“Bond Refunding  
24 Savings Report”) (that reflects at least a three percent (3%) net present value debt service  
25 savings) to the Board, together with a copy of the final Official Statement (if any) with respect

1 to such series of Refunding Bonds, provided that the failure to deliver such Bond Refunding  
2 Savings Report shall in no way affect the validity of any Refunding Bonds. Notwithstanding  
3 the foregoing, the Commission is authorized to issue Refunding Bonds that do not meet all of  
4 the foregoing conditions provided that the Commission makes a finding, by resolution, that  
5 significant non-economic factors exist that justify the waiver of the three percent (3%) net  
6 present value debt service savings test and other conditions set forth above. Such non-  
7 economic factors may include, by way of illustration and not limitation, eliminating onerous  
8 covenants and obsolete provisions contained in the Commission's indenture or other security  
9 documents, risk mitigation, or restructuring a series of bonds in response to then-current  
10 market conditions. In furtherance of the purpose of managing the Commission's outstanding  
11 indebtedness, the General Manager of the Commission ("General Manager") is hereby  
12 authorized to use Available Water Enterprise Revenues and other funds as appropriate to  
13 retire outstanding Water Enterprise Commercial Paper and other forms of indebtedness at  
14 such times and in such amounts advantageous to the Commission.

15 Section 4. Declaration of Official Intent.

16 The Board, on behalf of the Commission, hereby declares the official intent of the  
17 Commission to reimburse the Commission with proceeds of the Water Revenue Bonds or  
18 other forms of indebtedness (including State or Federal Loans, commercial paper, revolving  
19 credit notes, or bond anticipation notes) for the Expenditures with respect to the Capital  
20 Improvement Projects made on and after a date that is no more than 60 days prior to the  
21 adoption of this Ordinance. The Commission reasonably expects that it will reimburse the  
22 Expenditures with proceeds of the Water Revenue Bonds or other forms of indebtedness  
23 (including, without limitation and for illustrative purposes only, State or Federal Loans,  
24 commercial paper, revolving credit notes or bond anticipation notes). Each Expenditure was  
25 and will be either (A) of a type properly chargeable to a capital account under general federal

1 income tax principles (determined in each case as of the date of the Expenditure), (B) a cost  
2 of issuance or capitalized interest with respect to such obligations, (C) a nonrecurring item  
3 that is not customarily payable from current revenues, or (D) a grant to pay a party that is not  
4 related to or an agent of the issuer so long as such grant does not impose any obligation or  
5 condition (directly or indirectly) to repay any amount to or for the benefit of the Commission.  
6 The Commission will make a reimbursement allocation, which is a written allocation by the  
7 Issuer that evidences the Commission's use of proceeds of the Water Revenue Bonds or  
8 other forms of indebtedness to reimburse an Expenditure, no later than 18 months after the  
9 later of the date on which the Expenditure is paid or the component of the Capital  
10 Improvement Projects is placed in service or abandoned, but in no event more than three  
11 years after the date on which the Expenditure is paid. The Commission recognizes that  
12 exceptions are available for certain "preliminary expenditures," costs of issuance, certain de  
13 minimis amounts, expenditures by "small issuers" (based on the year of issuance and not the  
14 year of expenditure) and expenditures for construction projects of at least five years.

15 Section 5. General Authority.

16 The Controller of the City ("Controller"), Treasurer of the City ("Treasurer"), the City  
17 Attorney and other officers of the City, including the Director of the Office of Public Finance,  
18 and their duly authorized deputies and agents are hereby authorized and directed, jointly and  
19 severally, to take such actions and to execute and deliver such certificates, agreements,  
20 requests or other documents, as they may deem necessary or desirable to facilitate the  
21 issuance, sale and delivery of the Water Revenue Bonds or other forms of indebtedness,  
22 including Refunding Bonds or State or Federal Loans, and to obtain bond insurance or other  
23 credit or liquidity enhancements with respect to any such obligations, and otherwise to carry  
24 out the provisions of this Ordinance. The Commission is hereby directed to provide the final  
25 form to the Clerk of the Board of any disclosure document prepared in connection with the

1 execution of any Water Revenue Bonds, other forms of indebtedness, or Refunding Bonds,  
2 and the final executed Installment Sale Agreement or other document reflecting the  
3 incurrence of a State or Federal Loan, within 30 days of the closing of such transactions  
4 provided that the failure to deliver such document shall not affect the validity of the  
5 obligations authorized under this Ordinance. The Commission is further directed as a part of  
6 the two-year budget review to provide to this Board of Supervisors a written report about  
7 Water Revenue Bonds authorized hereunder, detailing the total amount authorized, the total  
8 amount sold, the remaining authorized but unissued amount, and the bond authorization no  
9 longer necessary due to changes in projects and project financing.

10 Section 6. Ratification of Prior Actions.

11 All actions authorized and directed by this Ordinance in connection with the issuance of  
12 the Water Revenue Bonds, other forms of indebtedness (including, without limitation and for  
13 illustrative purposes only, SRF Loans, federal loan, commercial paper, revolving credit notes,  
14 or bond anticipation notes) or Refunding Bonds and taken prior to the enactment of this  
15 Ordinance are hereby ratified, approved and confirmed by this Board.

16 Section 7. Additional Definitions and Terms Pertaining to Proceeds.

17 The following additional definitions and declarations of the Board shall be as follows:

18 a. Financings. For all purposes of this Ordinance and any related Commission  
19 Resolution, a Financing ("Financing") is: (i) any issuance of tax-exempt or taxable revenue  
20 bonds, notes, bond anticipation notes, commercial paper, bank liquidity or credit agreements,  
21 certificates of participation or other obligations for borrowed money, including, without limitation,  
22 any financing lease, installment purchase or sale agreement, or other similar financing  
23 agreements or arrangement; and (ii) any indebtedness to a State or Federal lender, program, or  
24 funding source, including, without limitation, any State or Federal Loan, and any borrowing from  
25 a similar programs or replacement programs that may come into existence after the adoption

1 date of this Ordinance; and (iii) any funding to the Commission arising from a joint powers  
2 agreement between the Commission and one or more other public agencies for the joint  
3 acquisition, construction, operation and/or management of infrastructure or facilities; and (iv)  
4 any financial award from a Federal, State, or local government authority or a private grant-  
5 making foundation or a private nonoperating foundation or a Section 501(c)3 charitable  
6 organization; and (v) any funding from a securitization that involves the issuance of debt  
7 instruments.

8           b. For all purposes of this Ordinance and any related Commission Resolution, a  
9 Financing Agreement (“Financing Agreement”) is: any contract, agreement, financing lease,  
10 installment purchase or sale agreement, application, draw notice, joint powers agreement,  
11 securitization agreement, or other similar financing agreements or arrangement, or  
12 amendment to any of these, entered into by the Commission in connection with any  
13 Financing.

14           c. The Chief Financial Officer or the Deputy Chief Financial Officer of the  
15 Commission, or their designee(s), is authorized to ask the Controller to record the substitution  
16 of funds arising from any Financing Agreement (whether already in existence as of the date of  
17 this Ordinance or entered into in connection with a Financing that is approved hereunder) with  
18 separate and other Financing Agreement transactional funds, all as necessary to conform to  
19 (i) Generally Accepted Accounting Principles and other laws and (ii) the terms of any  
20 Financing Agreement. Commission funds held by the Controller generally remain subject to  
21 Article VIII B of the Charter and Article XIIC and Article XIID of the California Constitution.

22           d. In accordance with Section 3.105 and Section 9.113 of the Charter, at the  
23 closing of each Commission transaction involving a Financing Agreement, the Chief Financial  
24 Officer or the Deputy Chief Financial Officer of the Commission, or their designee(s), shall ask  
25 the Controller to independently confirm whether sufficient unencumbered balances are

1 expected to be available in the proper fund(s) to meet all payments under such obligations as  
2 they become due, if any, and the Controller shall issue related certifications.

3 Section 8. File Documents.

4 All documents referred to as on file with the Clerk of the Board of Supervisors are in  
5 Board File No. 250601.

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