

File No. 240604

Committee Item No. 5

Board Item No. 9

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Budget and Appropriations Committee Date June 20, 2024

Board of Supervisors Meeting Date July 16, 2024

Cmte Board

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OTHER (Use back side if additional space is needed)

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Completed by: Brent Jalipa Date June 14, 2024

Completed by: Brent Jalipa Date June 24, 2024

[Business and Tax Regulations Code - Early Care and Education Commercial Rents Tax
Baseline - FYs 2024-2025 ~~through 2027-2028 and 2025-2026~~]

**Ordinance modifying the baseline funding requirements for early care and education
programs in Fiscal Years (FYs) 2024-2025 and through 2027-2028 2025-2026, to enable
the City to use the interest earned from the Early Care and Education Commercial
Rents Tax for those baseline programs.**

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in single-underline italics Times New Roman font.
Deletions to Codes are in ~~strikethrough italics Times New Roman font~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code
subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

In June 2018, the voters approved Proposition C, which imposed a new tax on the
gross receipts from the lease of commercial space in properties in the City (the "Tax"). The
ballot measure required the City to spend 85% of the revenues from the Tax to fund quality
early care and education for young children. At the time, the City already provided significant
funding (the "Base Amount") to early care and education programs ("Baseline Programs"),
though there was a growing unmet need. The ballot measure directs the remaining 15% of
revenues to the General Fund to support other discretionary funding priorities.

Proposition C added to that existing funding for Baseline Programs, and provided that
in any given fiscal year, the City can spend Tax revenues only if it has also appropriated
separate funds for Baseline Programs in an amount equal to at least the Base Amount

1 (subject to some adjustments by the City Controller). The intent of Proposition C was to
2 ensure dedicated revenues to increase funding for quality early care and education for San
3 Francisco children under the age of six, without those revenues supplanting existing funding.

4 ~~To allow flexibility,~~ While the voters authorized the Board of Supervisors to amend or
5 ~~repeal~~ Proposition C by ordinance, the purpose of the measure was to “provide dedicated
6 revenues to increase funding for quality early care and education for San Francisco children
7 under the age of six”—that is, to supplement existing funding for early care and education
8 above the existing baseline. Under Business and Tax Regulations Code Section 2113, the
9 Board may ~~do so~~ amend the ordinance without a supermajority vote or any specific findings.

10 The City uses funding from a variety of sources, including State and Federal grants, for
11 early learning scholarships, compensation for early educators, parenting support, childcare
12 facilities, and additional programs. Despite these investments, there is still a gap in meeting
13 the needs of families of young children and expanding quality early care and education. This
14 requires an ongoing strategy to increase wages and benefits for early care educators; recruit
15 and retain the workforce; expand and improve access to childcare slots for families up to
16 200% of Area Median Income, particularly for infants and toddlers; and develop other
17 programs that support the physical, emotional, and cognitive development of children under
18 six. In approving this Ordinance, the Board recognizes that the voters did not intend revenues
19 from the Tax to be used to fill other budgeting priorities, and acknowledges the goal of the
20 measure was to establish dedicated funding source to realize the goals of a universal early
21 care and education system.

22 The City is facing a projected \$800 million deficit over the next two years while many of
23 the essential programs that support our communities have been cut due to reductions in
24 Federal and State emergency funding. This Ordinance would allow the City to use interest
25 earned in the Babies and Families First Fund to fund Baseline Programs previously funded

1 from the General Fund. Doing so ~~will further the purposes of Proposition C, as it will enable~~
2 the City to redirect those General Fund monies that would have funded Baseline Programs
3 toward other essential services for children and families, such as educational programs for
4 children, family support services, and food access programs. This Ordinance is an
5 extraordinary step to balance the budget without any long-term solutions for ongoing funding
6 and should not be relied upon in future years. To that end, this Ordinance temporarily
7 modifies the baseline requirements in Business and Tax Regulations Code Section 2112(f)
8 and (g) for Fiscal Years 2024-2025 ~~through 2027-2028~~ and 2025-2026 to credit against the
9 Base Amount interest earned in the Babies and Families First Fund.

10 In July 2023, the City enacted Ordinance No. 176-23, which temporarily modified the
11 baseline requirements for Fiscal Years 2023-2024 and 2024-2025 to credit against the Base
12 Amount interest earned in the Babies and Families First Fund. The Board intended that
13 ordinance to be a one-time solution. This Ordinance supersedes Ordinance No. 176-23 as to
14 the requirements for Fiscal Year 2024-2025, and also extends the modification for ~~three~~ one
15 additional fiscal years.

16 17 Section 2. Modification of Baseline Provisions in Proposition C.

18 Pursuant to Business and Tax Regulations Code Section 2113, the Board of
19 Supervisors temporarily modifies Article 21 of the Business and Tax Regulations Code to: ~~(a)~~
20 ~~C~~credit against the Base Amount, as that term is defined in Section 2103, interest earned in
21 the Babies and Families First Fund in Fiscal Years 2024-2025 and 2025-2026 ~~through 2027-~~
22 ~~2028 and prior Fiscal Years~~ in the following amounts: for Fiscal Year 2024-2025, up to
23 \$16,600,000; ~~or a higher amount determined in the March 1 financial update prepared by the~~
24 ~~Mayor, Budget Analyst, and Controller under Administrative Code Section 3.6(b) (the "March~~
25 ~~1 Update") in 2025; and for Fiscal Year 2025-2026, up to \$16,900,000, ~~or a higher amount~~~~

determined in the March 1 Update in 2026; and for Fiscal Years 2026-2027 and 2027-2028, up to the amount of interest estimated in the March 1 Update for 2027 and 2028, respectively. These credits shall not be applied against the Base Amount in any Fiscal Year where the cash balance in the Babies and Families First Fund as of July 1 of that Fiscal Year is less than \$100 \$300 million,; and

(b) ~~In Fiscal Years 2025-2026 through 2027-2028, not increase the Base Amount, as that term is defined in Section 2103, as required in Section 2112(g) despite any increase in aggregate City discretionary revenues in those fiscal years, unless the City's projected budget deficit for that year at the time of the Joint Report or Update to the Five Year Financial Plan in March of the year is less than the amount referenced in Section 2112(h) after annual adjustments.~~

Section 3. Direction to the Clerk of the Board of Supervisors. Upon enactment of this ordinance, the Clerk of the Board of Supervisors shall place a copy of this ordinance in File Number 230661, and shall note on the Board's website referencing the passage of Ordinance No. 176-23 and that this ordinance supersedes Ordinance No. 176-23.

Section 43. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM:
DAVID CHIU, City Attorney

By: /s/
JON GIVNER
Deputy City Attorney

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REVISED LEGISLATIVE DIGEST
(Amended in Committee, 6/20/2024)

[Business and Tax Regulations Code - Early Care and Education Commercial Rents Tax
Baseline - FYs 2024-2025 and 2025-2026]

Ordinance modifying the baseline funding requirements for early care and education programs in Fiscal Years 2024-2025 and 2025-2026, to enable the City to use the interest earned from the Early Care and Education Commercial Rents Tax for those baseline programs.

Existing Law

In June 2018, the voters approved Proposition C, which imposed a new tax on the gross receipts from the lease of commercial space in properties in the City. The ballot measure required the City to spend 85% of the revenues from the tax to fund quality early care and education for young children through the City's Babies and Families First Fund. When the voters adopted Proposition C, the City already provided funding to early care and education programs. Proposition C referred to that funding as the "Base Amount" of money to pay for "Baseline Programs." Proposition C added to that existing funding for Baseline Programs. The ballot measure stated that in any given fiscal year, the City can spend tax revenues only if it has also appropriated separate funds for Baseline Programs in an amount equal to at least the Base Amount (subject to some adjustments by the City Controller).

Since the passage of Proposition C, the City has collected interest on the tax revenues in the Babies and Families First Fund. Like the revenues from the tax, that interest must be used to pay for early care and education programs.

Proposition C authorized the Board of Supervisors to amend the measure by ordinance in the future. In July 2023, the Board of Supervisors adopted Ordinance No. 176-23, which allowed the City to temporarily modify the baseline requirements for Fiscal Years 2023-2024 and 2024-2025 to credit against the Base Amount interest earned in the Fund.

Amendments to Current Law

Similar to Ordinance No. 176-23, the proposed ordinance would temporarily modify the baseline requirements for Fiscal Years 2024-2025 and 2026-2027 to credit against the Base Amount interest earned in the Babies and Families First Fund. This modification would allow the City to appropriate funds from the tax to support Baseline Programs without also appropriating separate funds at the level June 2018 Proposition C would have otherwise required.

Background Information

This legislative digest reflects amendments made in the Budget and Appropriations Committee on June 20, 2024. The amendments add additional findings; limit the scope of this ordinance to Fiscal Years 2024-2025 and 2025-2026; limit the amount of funds that the City may credit against the baseline to \$16.6 million in Fiscal Year 2024-2025 and \$16.9 million in Fiscal Year 2025-2026; and provide that the credits will not be applied in any fiscal year where the cash balance in the Babies and Families First Fund is less than \$300 million.

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Item 13
File 24-0604

Department:
Early Childhood (DEC)

EXECUTIVE SUMMARY

Legislative Objectives

- The proposed ordinance would allow the City to use interest earned in the Babies and Families First Fund to reduce early care and education baseline spending requirements in FY 2024-25, FY 2025-26, FY 2026-27, and FY 2027-28. In addition, the proposed ordinance would halt growth in the baseline spending amount through FY 2027-28, unless the City's financial condition improves.

Key Points

- Approved by voters in June 2018, Proposition C created a tax on commercial rents. Of the revenues, 15 percent is transferred to the General Fund and 85 percent is deposited into the Babies and Families First Fund and must be spent on early care and education. Proposition C also requires the City to maintain a baseline level of early care and education spending, based on funding levels in FY 2017-18 and adjusted annually unless the City projects a certain General Fund deficit. Baseline spending is funded by the General Fund as well as the Public Education and Enrichment Fund and work orders from the Department of Children, Youth, and Families.
- In July 2023, the Board of Supervisors approved an ordinance that allowed interest earned within the Babies and Families First Fund to reduce baseline spending requirements and also to suspend growth in baseline spending requirement through FY 2024-25.

Fiscal Impact

- In the March 2024 Joint Report, the City is projecting General Fund deficits that exceed \$209 million per year through FY 2027-28, so growth in the early care and education baseline would likely be suspended even without the proposed ordinance. The primary fiscal impact of the proposed ordinance is to reduce early care and education baseline spending by the amount of interest earned in the Babies and Families First Fund. The proposed ordinance allows interest credits to baseline spending up to \$16.6 million in FY 2024-25, up to \$16.9 million in FY 2024-25, and up to the amount of interest earned in FY 2026-27 and in FY 2027-28.
- According to the Mayor's Budget Office, the savings will be used to fund food access programs at the Human Services Agency (\$10 million per year) and to partially backfill non-profit service provision funded by the Department of Children Youth and Families (\$11.3 million per year).

Recommendation

- Approval of the proposed ordinance is a policy matter for the Board of Supervisors.

MANDATE STATEMENT

Charter Section 2.105 requires that legislative acts in San Francisco be by ordinance, subject to approval by a majority of the Board of Supervisors.

Business and Tax Regulations Code Section 2113 states that amendments to or repeal of Article 21 of the Business and Tax Regulations Code are subject to Board of Supervisors approval by ordinance without voter approval.

BACKGROUND**Commercial Rents Tax**

The Early Care and Education Commercial Rents Tax was authorized by the voters in June 2018 with the passage of Proposition C and went into effect on January 1, 2019. The validity of the tax was litigated and resolved in the City's favor. The law is codified in Article 21 of the Business and Tax Regulation Code.

The commercial rents tax applies to businesses leasing commercial space that are subject to the City's gross receipts tax and is in addition to gross receipts or payroll taxes paid by non-residential businesses in the City. Of the revenues, 15 percent is transferred to the General Fund and 85 percent is deposited into the Babies and Families First Fund and must be spent on early care and education.

Proposition C (June 2018) also requires the City to maintain a baseline level of early care and education spending, based on funding levels in FY 2017-18 and adjusting annually by the percent change in the City's aggregate discretionary revenues. Baseline spending is funded by the General Fund as well as the Public Education and Enrichment Fund and work orders from the Department of Children, Youth, and Families. The City may suspend growth in the early care and education baseline funding if the City's projected budget deficit at the time of the Joint Report of the Five-Year Financial Plan exceeds \$200 million, adjusted annually by the percent change in the City's aggregate discretionary revenues. According to the December 2023 Joint Report, the deficit trigger early care and education baseline is \$209 million. Because the March 2024 Update to the Joint Report projected the City's General Fund deficit at \$235.9 million for FY 2024-25, growth in early care and education baseline for FY 2024-25 would be paused, regardless of any legislative action.

2023 Ordinance

In July 2023, the Board of Supervisors approved an ordinance that modified the early care and education baseline funding requirement in FY 2023-24 and FY 2024-25 in two ways (File 23-0661). The ordinance allowed up to \$20 million interest earned on fund balance in FY 2023-24 and up to \$10 million in FY 2024-25 as a credit against early care and education baseline spending. The General Fund savings were used to fund nutrition assistance programs provided by the Human Services Agency. The 2023 ordinance also suspended growth in early care and education baseline spending amount in FY 2024-25. Growth in the baseline spending was suspended in FY 2023-24

due to the projected deficit in 2023, so the baseline spending amount remains at the FY 2022-23 level (\$93.8 million).

DETAILS OF PROPOSED LEGISLATION

The proposed ordinance would allow the City to use interest earned in the Babies and Families First Fund to reduce early care and education baseline spending requirements in FY 2024-25, FY 2025-26, FY 2026-27, and FY 2027-28, as follows:

- Up to \$16.6 million in FY 2024-25
- Up to \$16.9 million in FY 2025-26
- Up to the amount of interest earned in FY 2026-27 and in FY 2027-28

If the cash balance in the Babies and Families First Fund is below \$100 million.

The proposed FY 2024-25 allowable use of interest to reduce baseline spending (\$16.6 million) supersedes the amount for FY 2024-25 approved in the 2023 ordinance (\$10 million).

In addition, the proposed ordinance would halt growth in the baseline spending amount by three additional years, through FY 2027-28, unless the City's projected deficit is less than the deficit trigger.

FISCAL IMPACT

Exhibit 1 below shows the proposed change in the early care and education baseline spending and. FY 2023-24 is included as a benchmark.

Exhibit 1: Proposed Changes in Early Care & Education Baseline Spending

ECE Baseline	FY 2023-24	FY 2024-25	FY 2025-26	FY 2026-27	FY 2027-28
Base Amount	93,800,000	93,800,000	97,000,000	103,500,000	106,100,000
Proposed Base Amount	93,800,000	93,800,000	93,800,000	93,800,000	93,800,000
Difference in Base Amount	0	0	(3,200,000)	(9,700,000)	(12,300,000)
Credit from Interest	(15,000,000)	(16,581,000)	(16,856,000)	(16,700,000)	(16,600,000)
Adjusted Base Spending	78,800,000	77,219,000	76,944,000	77,100,000	77,200,000

Source: Proposed Ordinance, Controller's Office

Note: Base spending is the Proposed Base Amount minus the Credit from Interest

In the March 2024 Joint Report, the City projected General Fund deficits that exceed \$209 million per year through FY 2027-28, so growth in the early care and education baseline would likely be suspended even without the proposed ordinance. The primary fiscal impact of the proposed ordinance is to reduce early care and education baseline spending by the amount of interest earned on the Babies and Families First fund balance.

Use of General Fund Savings

As noted above, reducing baseline spending requirements results in savings to the General Fund. According to the Mayor's Budget Office, the savings will be used to fund food access programs at the Human Services Agency (\$10 million per year) and partially backfill non-profit service provision funded by the Department of Children, Youth, and Families (\$11.3 million per year).

Interest Revenue

Estimates for interest earned were provided by the Controller's Office and are included in the proposed budget for FY 2024-25 and FY 2025-26. However, they do not account for an increase in spending planned by the Department of Early Childhood, which is planning to spend \$102.8 million of fund balance (in addition to their proposed \$175.8 million annual budget funded by this revenue) in FY 2024-25 and increasing amounts of fund balance through FY 2027-28. A decrease in fund balance will reduce the amount of interest earned. To the extent that the department is able to spend down its fund balance, it will reduce the amount of interest revenue available to reduce early care and education baseline spending, which will require a reallocation of the General Fund to early care and education.

RECOMMENDATION

Approval of the proposed ordinance is a policy matter for the Board of Supervisors.

From: [Satavia Jones](#)
To: [Peskin, Aaron \(BOS\)](#); [Jalipa, Brent \(BOS\)](#); [Chanelle Brown](#); [Low, Jen \(BOS\)](#); [MelgarStaff \(BOS\)](#); [ChanStaff \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Waltonstaff \(BOS\)](#)
Subject: My Public Comment on Early Childhood Education in San Francisco
Date: Thursday, June 13, 2024 8:20:20 AM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Good afternoon Members of the Budget and Appropriations Committee:

My name is SaTavia Jones writing you on behalf of the Black Early Educators Policy Council, a group that advocates on behalf of Black early educators and children in San Francisco, convened by Children's Council of San Francisco. I'm a constituent in the Bayview District 10 neighborhood .

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

While we are heartened to see proposed investments in child care, we still have a long way to go. This ordinance proposes moving Baby Prop C funding to be used for other purposes not approved by the voters. We oppose this ordinance and ask for it be continued to allow for further discussion.

It is imperative that our children are educated by culturally competent adults. In San Francisco, I personally know Black early educators come few and far between! Because of economic disparities, our Black family child care centers often struggle and can't serve as many children as they would want to. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

Child care is key to San Francisco's economic prosperity. Without child care and Baby Prop C, Black parents cannot work, our Black children cannot thrive, our Black family child care centers cannot keep their doors open and our city cannot reach its full potential.

With investment by the San Francisco Department of Early Childhood, the Office of Economic & Workforce Development and Children's Council of San Francisco, we are being the change we wish to see by advocating for policy solutions and system changes to provide Black families with quality child care. We implore the city to continue to make Black early educators and Black children a priority, by prioritizing them in the City budget.

Thank you for your time!

SaTavia Jones an early childhood educator and city and county of San Francisco employee

From: [Abiba Bola](#)
To: [ChanStaff \(BOS\)](#); [MelgarStaff \(BOS\)](#); [Low, Jen \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Waltonstaff \(BOS\)](#); [Peskin, Aaron \(BOS\)](#); [Jalipa, Brent \(BOS\)](#); [Chanelle Brown](#)
Subject: My Public Comment on Early Childhood Education in San Francisco
Date: Thursday, June 13, 2024 10:09:02 AM

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Good afternoon Members of the Budget and Appropriations Committee:

My name is Abiba Bola writing on behalf of the Black Early Educators Policy Council, a group that advocates on behalf of Black early educators and children in San Francisco, convened by Children's Council of San Francisco.

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

While we are heartened to see proposed investments in child care, we still have a long way to go. This ordinance proposes moving Baby Prop C funding to be used for other purposes not approved by the voters. We oppose this ordinance and ask for it be continued to allow for further discussion.

It is imperative that our children are educated by culturally competent adults. In San Francisco, I personally know Black early educators come few and far between! Because of economic disparities, our Black family child care centers often struggle and can't serve as many children as they would want to. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

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Thank you for your time!

Abiba Bola

Early childhood educator at Congregation Emanu-El Preschool

From: [Leshanti Smith](#)
To: [ChanStaff \(BOS\)](#); [MelgarStaff \(BOS\)](#); [Low, Jen \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Waltonstaff \(BOS\)](#); [Peskin, Aaron \(BOS\)](#); [Jalipa, Brent \(BOS\)](#); [Chanelle Brown](#)
Subject: My Public Comment on Early Childhood Education in San Francisco
Date: Thursday, June 13, 2024 12:20:21 PM

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Good afternoon Members of the Budget and Appropriations Committee:

My name is Leshanti Smith writing you on behalf of the Black Early Educators Policy Council, a group that advocates on behalf of Black early educators and children in San Francisco, convened by Children's Council of San Francisco. I'm a constituent in Bay View Hunters Point, District 10.

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

While we are heartened to see proposed investments in child care, we still have a long way to go. This ordinance proposes moving Baby Prop C funding to be used for other purposes not approved by the voters. We oppose this ordinance and ask for it be continued to allow for further discussion.

It is imperative that our children are educated by culturally competent adults. In San Francisco, I personally know Black early educators come few and far between! Because of economic disparities, our Black family child care centers often struggle and can't serve as many children as they would want to. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

Child care is key to San Francisco's economic prosperity. Without child care and Baby Prop C, Black parents cannot work, our Black children cannot thrive, our Black family child care centers cannot keep their doors open and our city cannot reach its full potential.

With investment by the San Francisco Department of Early Childhood, the Office of Economic & Workforce Development and Children's Council of San Francisco, we are being the change we wish to see by advocating for policy solutions and system changes to provide Black families with quality child care. We implore the city to continue to make Black early educators and Black children a priority, by prioritizing them in the City budget.

Thank you for your time!

Leshanti Smith
Infant and Toddler Lead Teacher
WuYee Children Services

From: [Lisa Alexander](#)
To: [Peskin, Aaron \(BOS\)](#); [Jalipa, Brent \(BOS\)](#); [Chanelle Brown](#); [Low, Jen \(BOS\)](#); [MelgarStaff \(BOS\)](#); [ChanStaff \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Waltonstaff \(BOS\)](#)
Subject: Board of Supervisors Budget and Appropriations Committee
Date: Thursday, June 13, 2024 1:01:23 PM

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Good afternoon Members of the Budget and Appropriations Committee:

My name is Lisa Alexander writing you on behalf of the Black Early Educators Policy Council, a group that advocates on behalf of Black early educators and children in San Francisco, convened by Children's Council of San Francisco. I'm a constituent in district 10, in San Francisco.

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

While we are heartened to see proposed investments in child care, we still have a long way to go. This ordinance proposes moving Baby Prop C funding to be used for other purposes not approved by the voters. We oppose this ordinance and ask for it be continued to allow for further discussion.

It is imperative that our children are educated by culturally competent adults. In San Francisco, I personally know Black early educators come few and far between! Because of economic disparities, our Black family child care centers often struggle and can't serve as many children as they would want to. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

Child care is key to San Francisco's economic prosperity. Without child care and Baby Prop C, Black parents cannot work, our Black children cannot thrive, our Black family child care centers cannot keep their doors open and our city cannot reach its full potential.

With investment by the San Francisco Department of Early Childhood, the Office of Economic & Workforce Development and Children's Council of San Francisco, we are being the change we wish to see by advocating for policy solutions and system changes to provide

Black families with quality child care. We implore the city to continue to make Black early educators and Black children a priority, by prioritizing them in the City budget.

Thank you for your time!

Lisa Alexander

Owner and Operator

Sprouting Seeds Academy

From: [Rachel and Alessandra Church](#)
To: [Jalipa Brent \(BOS\)](#)
Cc: [Maria Luz Torre](#); [DPH-amaykowski](#)
Subject: Baby C interest is a hedge against inflation. Do not take \$50 Million in interest from Baby C
Date: Thursday, June 13, 2024 3:08:21 PM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Connie Chan
Rafael Mandelman
Myrna Melgar
Shamann Walton
Aaron Peskin,

I've been here since 1pm and need to leave to pick up my daughter.

My name is Rachel Church and I'm a parent leader with Parent Voices San Francisco. I'm a single, low-income mother and depend on subsidized child care.

Additionally, I am receiving preventative cancer treatments and depend on this subsidized child care to attend my appointments.

I'm from the Mission District and stand for others like me who struggle to earn a living wage to raise our children. Without subsidized childcare, we cannot work to pay rent, bills, clothe and feed our children.

Taking millions from Baby C to balance the budget for purposes outside of what the voters intended is not the right thing to do.

The solution is to use the \$50 million in reserves to balance the budget deficit. Do not balance the budget on the backs of babies.

Thank you for your careful consideration in causing the least harm to those who need most help but cannot speak for themselves - our babies.

Thanks,
Rachel Church

From: [Maria Luz Torre](#)
To: [Rachel and Alessandra Church](#); [Jalipa, Brent \(BOS\)](#)
Cc: [DPH-amaykowski](#)
Subject: RE: Baby C interest is a hedge against inflation. Do not take \$50 Million in interest from Baby C
Date: Thursday, June 13, 2024 6:47:30 PM

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Just minor corrections.

Maria Luz Torre | Parent Voices Organizer
Children's Council of San Francisco
445 Church Street, San Francisco, CA 94114
415.343.3383 | fax 415 392-2399 | cell 415.722.6229
Visit us at childrenscouncil.org / www.parentvoices.org
<https://www.facebook.com/ParentVoicesSF>

From: Rachel and Alessandra Church <firsttimemommy2016abc@gmail.com>
Sent: Thursday, June 13, 2024 3:08 PM
To: Brent.Jalipa@sfgov.org
Cc: Maria Luz Torre <mariat@childrenscouncil.org>; Alexander Maykowski <amaykowski@childrenscouncil.org>
Subject: Baby C interest is a hedge against inflation. Do not take \$50 Million in interest from Baby C

Connie Chan
Rafael Mandelman
Myrna Melgar
Shamann Walton
Aaron Peskin,

I've been here since 1pm and need to leave to pick up my daughter.

My name is Rachel Church and I'm a parent leader with Parent Voices San Francisco. I'm a single, low-income mother and depend on subsidized child care.

Additionally, I am receiving preventative cancer treatments and depend on this subsidized child care to attend my appointments.

I'm from the Mission District and stand for others like me who struggle to earn a living wage to raise our children. Without subsidized childcare, we cannot work to pay rent, bills, clothe and feed our children.

Taking \$50 million from Baby C to balance the budget for purposes outside of what the voters intended is not the right thing to do.

The solution is to use the \$800 million in reserve to balance the budget deficit. Do not balance the budget on the backs of babies.

Thank you for your careful consideration in causing the least harm to those who need most help but cannot speak for themselves - our babies.

Thanks,
Rachel Church

From: [BreAnn Weaver](#)
To: [ChanStaff \(BOS\)](#); [MelgarStaff \(BOS\)](#); [Low, Jen \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Waltonstaff \(BOS\)](#); [Peskin, Aaron \(BOS\)](#); [Jalipa, Brent \(BOS\)](#); [Chanelle Brown](#)
Subject: My Public Comment on Early Childhood Education in San Francisco (6/20)
Date: Thursday, June 20, 2024 7:42:35 AM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Good afternoon Members of the Budget and Appropriations Committee:

My name is BreAnn Weaver writing you on behalf of the Black Early Educator Policy Council, a group that advocates on behalf of Black early educators and children in San Francisco, convened by Children's Council of San Francisco. I'm a constituent in district 10.

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

We deeply appreciate the amendments proposed to this ordinance that will save over \$30 million in Baby Prop C funding for our children and families, and preserve dedicated funds for the purpose it was intended. I ask it be sent to the full Board with a positive recommendation.

It is imperative that our children are educated by culturally competent adults, but our Black early educators need more economic supports so they can thrive and continue to give our children quality care. In San Francisco, Prop C dollars can help close the gap in economic disparities for Black family child care centers to serve more children. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

BabyProp C funding means the world to our children, families and providers. It offers the opportunity to expand critical services that allow parents to work, children to have a brighter future, specialized services for all of our children and families who need them, our providers to do their critical work with a dignified wage and our city to thrive. Please help us save these funds.

With investment by the San Francisco Department of Early Childhood, the Office of Economic & Workforce Development and Children's Council of San Francisco, we are being the change we wish to see by advocating for policy solutions and system changes to provide Black families with quality child care. We implore the city to continue to make Black early educators and Black children a priority, by prioritizing them in the City budget.

Thank you for your time!

BreAnn Weaver

From: [A Yang](#)
To: [Peskin, Aaron \(BOS\)](#); [Jalipa, Brent \(BOS\)](#); [Low, Jen \(BOS\)](#); [MelgarStaff \(BOS\)](#); [ChanStaff \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Waltonstaff \(BOS\)](#)
Subject: Public Comment 6/20: Early Childhood Education in San Francisco
Date: Thursday, June 20, 2024 11:45:21 AM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Good afternoon Members of the Budget and Appropriations Committee:

My name is Amy Yang, writing you as a constituent in District - Pacific Heights.

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

We deeply appreciate the amendments proposed to this ordinance that will save over \$30 million in Baby Prop C funding for our children and families, and preserve dedicated funds for the purpose it was intended. I ask it be sent to the full Board with a positive recommendation.

It is imperative that our children are educated by culturally competent adults, but our Black early educators need more economic supports so they can thrive and continue to give our children quality care. In San Francisco, Prop C dollars can help close the gap in economic disparities for Black family child care centers to serve more children. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

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Thank you for your time!

Amy Yang

Dear SF Budget & Appropriations Committee members

We urge you to understand the significant negative impact resulting from the recent funding decisions by the San Francisco Department for Children Youth and Families (DCYF) to not fund youth sex trafficking prevention or support in our city.

We represent Freedom Forward, a San Francisco nonprofit organization serving young people who are vulnerable to sex trafficking. Everyday children and youth in San Francisco are sexually exploited and we are seeing a rapid influx of transitional aged youth (TAY) ages 14-24 being trafficked and experiencing homelessness due to systemic and economic barriers. These youth deserve safety and support; however, the proposed funding landscape leaves this population underserved and ripe for repeated exploitation. Neither Freedom Forward nor the HART program, run by our partner Huckleberry Youth Programs, received any DCYF funds for our prevention work.

Freedom Forward's HYPE Center (Helping Young People Elevate) is San Francisco's only multi-service drop-in center serving young people 14-24 focused on preventing commercial sexual exploitation. Based in the Mission/Potrero Hill area of SF, HYPE Center co-locates a variety of services and resources from community organizations in one youth-focused space – services like mental health, legal services, housing access, showers and food – to ensure vulnerable youth have a coordinated web of support. Rather than reinventing the wheel, HYPE serves as a connection point to leverage the expertise of over 20 youth-serving partners to benefit our community of over 500* unduplicated existing HYPE members (*and growing daily), primarily representing BIPOC LGBTQ+ and homeless youth.

One compelling success story involves Shanté (she/they; 19) who was immediately struck by the sense of calm positivity at the Center. "Wow - this is all for us?" She shared that she'd been navigating youth shelters and homeless programs but was constantly running around the city, struggling to stay on top of her appointments and applications. She'd been homeless on and off for 2 years, resorting to sex work to earn money for food and basic essentials. Shanté told us she dreamed of a fresh start in life. Upon joining HYPE Center, Shanté first accessed our Basics, which includes access to do laundry on site, "shop" for new clothing, hygiene supplies, and beauty products, and take a private shower. "I feel like my old self!" After attending a sex trafficking education group at HYPE, Shanté realized she'd been groomed and exploited as a minor. "I always thought what happened to me wasn't ok - but I didn't know it had a name, or that it was illegal." She accessed specialized counseling at HYPE for the first time since becoming homeless and, based on what she shared, was connected to HYPE's on-site legal and housing providers. Shanté was eligible for an SRO and moved in within two weeks, visiting HYPE to express her gratitude to our team. "HYPE has helped me turn my life around. I can bring any issues I'm dealing with and they will listen and connect me with the services I need. And it's all right here at HYPE!"

Shanté is just one of the hundreds of youth members in HYPE Center's community. Notably, 75% of our 534 unique members are either vulnerable to being, or have been sexually abused, assaulted, or exploited. Our team firmly believes that providing access to services and opportunities, addressing basic needs, and fostering a safe, inclusive space for belonging are pivotal in shielding San Francisco young people from vulnerabilities that could lead to sexual exploitation and trauma.

HYPE Center was initially launched in 2019 as part of SF SOL, a continuum of pilot models designed to target and reduce exploitation of youth in San Francisco by providing a variety of services and foster-care placement options. Spearheaded by Freedom Forward and supported by Senator Scott Wiener and Assemblymember Phil Ting, SF SOL was funded by the California Department of Social Services, bringing over \$16.3 million to San Francisco between 2019-2025. We partnered with the SF Department on the Status of Women (DOSW) along with Huckleberry Youth Programs, WestCoast Children's Clinic, and other anti-trafficking experts to design and implement SF-SOL for two 3-year pilots spanning from 2019-2025. Mayor Breed publicly supported our efforts by stating: "Any young person who is homeless or experiencing exploitation in our streets is one too many. We must do better in San Francisco. This funding will allow us to develop programs and provide services that help our most vulnerable residents and survivors of commercial sexual exploitation, and prevent chronic homelessness in our City."

Unfortunately, the CDSS grant funds have been exhausted and the HYPE Center requires independent funding to sustain our programming to prevent youth trafficking. **We respectfully request an annual \$875,000 investment for 2025 and 2026 via add-back dollars.** This will allow the HYPE Center to continue serving our vulnerable community through 2026 and secure a permanent funding stream. **Without these funds, HYPE Center will have no choice but to close our doors,** leaving our 534 members without a dedicated space to address their basic needs, access specialized services, and be part of a community of support.

This is a valuable opportunity for the city to invest directly in sex trafficking prevention and to protect our vulnerable children and youth. We welcome an opportunity to share more about what makes Freedom Forward's HYPE Center uniquely positioned to continue filling this gap in San Francisco's direct service landscape. Our team will happily host you and your staff for an in-person tour at the HYPE Center or gladly attend a visit to your offices.

With deep gratitude for your service and leadership

Francesca Gonzalez
Executive Director
francesca@freedom-forward.org

Natasha Dolly
Co-Founder and Board Chair
nddoby@gmail.com

In Community,



From: [melva bosley](#)
To: [MelgarStaff \(BOS\)](#); [ChanStaff \(BOS\)](#); [Walton, Shamann \(BOS\)](#); [Low, Jen \(BOS\)](#); [Chanelle Brown](#); [Jalipa, Brent \(BOS\)](#); [MandelmanStaff \(BOS\)](#); [Peskin, Aaron \(BOS\)](#); [Waltonstaff \(BOS\)](#)
Subject: Long time D11 resident's PUBLIC COMMENT on ECE in SF
Date: Thursday, June 20, 2024 7:58:57 AM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Good afternoon Members of the Budget and Appropriations Committee:

Happy First day of Summer. My name is Melva Bosley. I am writing you on behalf of the Black Early Educator Policy Council, a group that advocates on behalf of Black early educators and children in San Francisco, convened by Children's Council of San Francisco. I'm a constituent in D11 and have been for the last 40 years.

In this budget season, it's critical to uplift and center the needs of Black children and our Black early educators to support the aspirations of our children and their villages, and to produce equitable outcomes for our state and nation's future.

We deeply appreciate the amendments proposed to this ordinance that will save over \$30 million in Baby Prop C funding for our children and families, and preserve dedicated funds for the purpose it was intended. I ask it be sent to the full Board with a positive recommendation.

It is imperative that our children are educated by culturally competent adults, but our Black early educators need more economic supports so they can thrive and continue to give our children quality care. In San Francisco, Prop C dollars can help close the gap in economic disparities for Black family child care centers to serve more children. Our children deserve to be affirmed, supported and nurtured by culturally diverse educators that look like them. It helps with their self-esteem and self-efficacy, and can help instill in them that they are capable and valued in this world.

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of Economic & Workforce Development and Children's Council of San Francisco, we are being the change we wish to see by advocating for policy solutions and system changes to provide Black families with quality child care. We implore the city to continue to make Black early educators and Black children a priority, by prioritizing them in the City budget.

Thank you for your time!

Respectfully,
Melva Bosley

OFFICE OF THE MAYOR
SAN FRANCISCO



LONDON N. BREED
MAYOR

To: Aaron Peskin, President of the Board of Supervisors
From: Anna Duning, Mayor's Budget Director
Date: May 31, 2024
Re: 30-Day Waiver Requests

President Peskin,

The Mayor's Office respectfully requests 30-day hold waivers for the following ordinances and trailing legislation introduced with the budget on Friday, May 31, 2024:

- Proposed Interim Annual Appropriation Ordinance (AAO) for Selected Departments
- Proposed Interim Annual Salary Ordinance (ASO) for Selected Departments
- Proposed Annual Appropriation Ordinance (AAO) for Selected Departments
- Proposed Annual Salary Ordinance (ASO) for Selected Departments
- Proposed Interim Budget and the Proposed Budget for the Office of Community Investment and Infrastructure (OCII)
- Police Code – License fees
- Administrative Code – County Clerk fees
- Health Code – DPH Patient Rates
- Public Works Code – Permit fees and charges
- Park Code – Tennis court reservation fees
- Park Code – Recreation program fees
- Homelessness and Supportive Housing Fund – FYs 2024-25 and 2025-26 Expenditure Plan
- Funding Reallocation – Our City, Our Home Homelessness Gross Receipts Tax
- Early Care and Education Commercial Rents Tax Baseline
- Resolution Adjusting the Access Line Tax with the Consumer Price Index of 2024
- Neighborhood Beautification and Graffiti Clean-up Fund Tax Designation Ceiling
- Administrative Code – Maddy Emergency Services Fund
- Administrative Code – Competitive solicitation requirements for DPH Grant
- Overtime Supplemental Appropriation for Police Department and Sheriff Department
- Business and Tax Regulations Code – DPH cannabis fees

Should you have any questions, please contact Tom Paulino at 415-554-6153.

Sincerely,

A handwritten signature in blue ink, appearing to read "Anna Duning", written over a horizontal line.

Anna Duning
Mayor's Budget Director

RECEIVED
BOARD OF SUPERVISORS
SAN FRANCISCO
2024 MAY 31 PM 3:47
BY [Signature]

OFFICE OF THE MAYOR
SAN FRANCISCO



LONDON N. BREED
MAYOR

RECEIVED
BOARD OF SUPERVISORS
SAN FRANCISCO
2024 MAY 31 PM 3:32
BY [Signature]

To: Angela Calvillo, Clerk of the Board of Supervisors
From: Anna Duning, Mayor's Budget Director
Date: May 31, 2024
Re: Mayor's June 1 FY 2024-25 and FY 2025-26 Budget Submission

Madam Clerk,

In accordance with City and County of San Francisco Administrative Code, Section 3.3, the Mayor's Office hereby submits the Mayor's proposed June 1 budget, corresponding legislation, and related materials for Fiscal Year (FY) 2024-25 and FY 2025-26.

In addition to the Mayor's Proposed FY 2024-25 and FY 2025-26 June 1 Budget Book, the following items are included in the Mayor's submission:

- The June 1 Proposed Interim Annual Appropriation Ordinance (AAO) and Proposed Interim Annual Salary Ordinance (ASO)
- The June 1 Proposed Annual Appropriation Ordinance (AAO) and Proposed Annual Salary Ordinance (ASO), along with Administrative Provisions
- The Proposed Interim Budget and the Proposed Budget for the Office of Community Investment and Infrastructure (OCII)
- 30 separate pieces of trailing legislation (see list attached)
- A Transfer of Function letter detailing the transfer of positions from one City department to another
- An Interim Exception letter to the ASO
- A letter addressing funding levels for nonprofit corporations or public entities for the coming two fiscal years
- A letter and supporting documentation detailing technical adjustments to the Mayor's Proposed May 1 Budget for FY 2024-25 and FY 2025-26, per Charter Section 9.101
- Memo to the Board President requesting for 30-day rule waivers on ordinances

Please note the following:

- Technical adjustments to the June 1 budget are being prepared, but are not submitted with this set of materials.

Sincerely,

A handwritten signature in blue ink, appearing to read "Anna Duning", with a long, sweeping flourish extending to the right.

Anna Duning
Mayor's Budget Director

cc: Members of the Board of Supervisors
Budget & Legislative Analyst's Office
Controller

DEPT	Item	Description	Type of Legislation	File #
ADM	New Prop J	Office of the Medical Examiner security services	Resolution	240613
ADM	Continuing Prop J	City Administrator's Office fleet security services, Real Estate Division custodial services and security services, and convention facilities management for FY 2024-25	Resolution	240612
BOS	Continuing Prop J	Board of Supervisors Budget and Legislative Analyst Services for FY 2024-25	Resolution	240612
DPH	Continuing Prop J	Department of Public Health security services for FY 2024-25	Resolution	240612
DPW	Continuing Prop J	Department of Public Works security services for FY 2024-25	Resolution	240612
HOM	Continuing Prop J	Homelessness and Supportive Housing security services for FY 2024-25	Resolution	240612
HSA	Continuing Prop J	Human Services Agency Security Services for FY 2024-25	Resolution	240612
MOHCD	Continuing Prop J	Mayor's Office of Housing and Community Development security services for FY 2024-25	Resolution	240612
REG	Continuing Prop J	Department of Elections Assembly of Vote by Mail Services for FY 2024-25	Resolution	240612
SHF	Continuing Prop J	Sheriff's Department County Jails Food Services for FY 2024-25	Resolution	240612
ADM	Code Amendment	Amending the Police Code to adjust to current amounts the license fees for Billiard Parlor, Dance Hall Keeper, Extended Hours Premises, Fixed Place Outdoor Amplified Sound, Limited Live Performance, Mechanical Amusement Device, and Place of Entertainment permits	Ordinance	240598
ADM	Code Amendment	Amending the Administrative Code to adjust the fees imposed by the County Clerk, and authorizing the Controller to make future adjustments to the fees	Ordinance	240597
DPH	Patient Rates	Amending the Health Code to set patient rates and rates for other healthcare services provided by the Department of Public Health, for Fiscal Years 2024-2025 and 2025-2026	Ordinance	240600
DPW	Code Amendment	Amending the Public Works Code to modify certain permit fees and other charges and affirming the Planning	Ordinance	240601

		Department's determination under the California Environmental Quality Act		
REC	Code Amendment	Amending the Park Code to authorize the Recreation and Park Department to charge a fee for reserving tennis and pickleball courts at locations other than the Golden Gate Park Tennis Center	Ordinance	240603
REC	Code Amendment	Amending the Park Code to impose an additional \$5 charge for recreation programs	Ordinance	240602
DAT	Joint Powers Grant	Authorizing the Office of the District Attorney to accept and expend a grant in the amount of \$2,530,992 from the California Victim Compensation Board	Resolution	240617
REC	Habitat Conservation Fund Grants	Retroactively authorizing the Recreation and Park Department to accept and expend grant funding in the amount of \$400,000 from the Habitat Conservation Fund	Resolution	240615
REC	BAAQMD Grant	Authorizing the Recreation and Park Department to accept and expend a grant in the amount of \$619,085 from the Bay Area Air Quality Management District to install level-2 electric vehicle chargers at six park sites	Resolution	240614
REC	USDA Urban Forest Grant	Authorizing the Recreation and Park Department to accept and expend a grant in the amount of \$2,000,000 from the USDA Forest Service to develop a Workforce Development Program and implement Reforestation Projects	Resolution	240616
DPH	Recurring State Grants	Authorizing the acceptance and expenditure of Recurring State grant funds by the San Francisco Department of Public Health for Fiscal Year (FY) 2024-2025	Resolution	240618
HOM/HSR	CAAP Client Housing Legislation	Approving the FYs 2024-2025 and 2025-2026 Expenditure Plan for the Department of Homelessness and Supportive Housing Fund	Resolution	240620
HSR/DPH	Funding Reallocation – Our City, Our Home Homelessness Gross Receipts Tax	Reallocating approximately \$13,676,000 in unappropriated earned interest revenues from the Our City, Our Home Fund to allow the City to use such revenues from the	Ordinance	240607

		Homelessness Gross Receipts Tax for certain types of services to address homelessness		
DEC	Early Care and Education Commercial Rents Tax Baseline	Amending the baseline funding requirements for early care and education programs in Fiscal Years 2024-2025 through 2027-2028, to enable the City to use the interest earned from the Early Care and Education Commercial Rents Tax for those baseline programs	Ordinance	240604
OCII	OCII Interim Budget Resolution	Approving the Fiscal Year 2024-25 Interim Budget of the Office of Community Investment and Infrastructure	Resolution	240610
OCII	OCII Budget Resolution	Approving the Fiscal Year 2024-25 Budget of the Office of Community Investment and Infrastructure	Resolution	240611
CON	Access Line Tax (ALT) Tax Rates	Concurring with the Controller's establishment of the Consumer Price Index for 2024, and adjusting the Access Line Tax by the same rate	Resolution	240619
CON	Neighborhood Beautification Fund	Adopting the Neighborhood Beautification and Graffiti Clean-up Fund Tax designation ceiling for tax year 2024	Ordinance	240608
DPH	Code Amendment	Amending the Administrative Code to repeal the Maddy Emergency Services Fund	Ordinance	240606
DPH	Code Amendment	Authorizing the Department of Public Health to award a one-time grant to Planned Parenthood Northern California by waiving the competitive solicitation requirements of the Administrative Code	Ordinance	240605
POL/SHF	Overtime Supplemental	De-appropriating surplus amounts from and re-appropriating amounts to overtime at the Police Department and Sheriff Department to support projected increases in spending as required per Administrative Code Section 3.17	Ordinance	240609
ADM/DPH	Cannabis Inspection Fees	Amending the Business and Tax Regulations Code to eliminate fees charged to permitted cannabis businesses to cover the cost of inspections of those businesses by the Department of Public Health	Ordinance	240599

OFFICE OF THE MAYOR
SAN FRANCISCO



LONDON N. BREED
MAYOR

RECEIVED
OFFICE OF SUPERVISORS
SAN FRANCISCO
2024 MAY 31 PM 3:43

To: Angela Calvillo, Clerk of the Board of Supervisors
From: Anna Duning, Mayor's Budget Director
Date: May 31, 2024
Re: Business and Tax Regulations Code - Early Care and Education Commercial Rents Tax Baseline

Ordinance modifying the baseline funding requirements for early care and education programs in Fiscal Years 2024-2025 through 2027-2028, to enable the City to use the interest earned from the Early Care and Education Commercial Rents Tax for those baseline programs.

Should you have any questions, please contact Tom Paulino at 415-554-6153.