**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

# MEMORANDUM

TO: Police Chief William Scott, Police Dept.

- FROM: Victor Young, Assistant Clerk
- DATE: May 6, 2025
- SUBJECT: LEGISLATION INTRODUCED
- The Board of Supervisors' Rules Committee received the following proposed Ordinance:

File No. 250456

Ordinance amending the Administrative Code to revise eligibility criteria for the San Francisco Homicide Reward Fund, including to allow the Chief of Police, in the Chief's discretion, to approve payment of a reward when information leads to the filing of criminal charges whether or not the charges result in conviction; to prohibit denial of a reward on the basis of an information provider's request to remain anonymous; to prohibit denial of a reward on the basis of an information provider's arrest or criminal history; to require that a person seeking a reward provide information voluntarily and not as part of a plea bargain; and to ensure that a reward is not paid to a person for the provision of false information.

If you have comments or reports to be included with the file, please forward them to Victor Young at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>victor.young@sfgov.org</u>.

c. Lisa Ortiz, Police Dept. Lili Gamero, Police Dept. Rima Malouf, Police Dept. Steven Lopez, Police Dept. Diana Oliva-Arochoe, Police Dept. Carl Nicita, Police Dept.



File Number:	250456	File Type:	Ordinand	ce Status: 30 Day Rule	
Enacted:				Effective:	
Version:	1	In Control:	Rules Co	ommittee	
File Name:	Administrative Reward Fund	Code - San	Francisco	Homicide Date Introduced: 04/29/2025	
Requester:			Cost:	Final Action:	
Comment:			Title:	Ordinance amending the Administrative Code to revise eligibility criteria for the San Francisco Homicide Reward Fund, including to allow the Chief of Police, in the Chief's discretion, to approve payment of a reward when information leads to the filing of criminal charges whether or not the charges result in conviction; to prohibit denial of a reward on the basis of an information provider's request to remain anonymous; to prohibit denial of a reward on the basis of an information provider's arrest or criminal history; to require that a person seeking a reward provide information voluntarily and not as part of a plea bargain; and to ensure that a reward is not paid to a person for the provision of false information.	

				Spo	nsor: Dorsey	
Hist	listory of Legislative File 250456					
Ver	Acting Body	Date	Action	Sent To	Due Date	Result
1	President	04/29/202	5 ASSIGNED UNDER 30 DAY RULE	Rules Committee	05/29/2025	

FILE NO. 250456

#### ORDINANCE NO.

1	[Administrative Code - San Francisco Homicide Reward Fund]
2	
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12	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
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15	<b>Asterisks (</b> * * * *) indicate the omission of unchanged Code subsections or parts of tables.
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17	Be it ordained by the People of the City and County of San Francisco:
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19	Section 1. General Findings.
20	(a) The City and County of San Francisco affirms its commitment to ensuring justice for
21	victims of violent crimes by maintaining and strengthening its ability to incentivize public
22	cooperation in homicide investigations. This ordinance seeks to build upon and modernize the
23	Homicide Reward Fund established by Ordinance No. 60-16 in 2016 (Administrative Code
24	§10.100-306), aligning the City's reward policy with evolving best practices and community
25	needs.

(b) Pursuant to the City's police powers under Article XI, Section 7 of the California
 Constitution, San Francisco may enact ordinances to safeguard the health, safety, and
 welfare of its residents. Enhancing the homicide reward system serves the public interest by
 improving clearance rates for unsolved murders, promoting accountability, and encouraging
 community engagement in law enforcement efforts.

6 (c) In 2016, the Board of Supervisors established the San Francisco Homicide Reward
7 Fund to provide discretionary financial incentives for information leading to arrests and
8 convictions in homicide cases. However, despite this framework, no reward has been paid
9 since 2013, due in part to restrictive eligibility criteria.

(d) Testimony presented during the Police Commission's May 8, 2024 public meeting
revealed that limitations in the current policy and eligibility criteria—including the requirement
of a conviction, exclusion of anonymous tipsters, and disqualification based solely on a
tipster's criminal history—undermine the efficacy of the reward program. Law enforcement
officials have publicly acknowledged that these constraints discourage cooperation from
individuals with valuable information due to fear of retaliation or distrust of legal institutions.

(e) This ordinance aims to eliminate unnecessary procedural and eligibility barriers by
 allowing rewards where information leads to criminal charges, whether or not they ultimately
 result in convictions; permitting payouts to anonymous tipsters; and preventing automatic
 disqualification based on a tipster's prior misconduct, while still excluding individuals who
 knowingly submit false information for personal gain.

Section 2. Article XIII of the Administrative Code is hereby amended by revising
Section 10.100-306, to read as follows:

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#### SEC. 10.100-306. SAN FRANCISCO HOMICIDE REWARD FUND.

(a) Establishment of Fund. The San Francisco Homicide Reward Fund (the "Fund")
 is established as a category six fund to receive any monies appropriated or donated for the

1 purpose of providing rewards as set forth in this Section 10.100-306. Donations to the Fund 2 are deemed approved for acceptance and expenditure.

3

(b) **Use of Fund.** Monies in the *F*<sup>*f*</sup> und shall be used exclusively by the Chief of Police 4 in the following manner:

- 5 (1) The Chief of Police may pay a reward to any person or persons providing 6 information that leads, in the judgment of the Chief after consultation with the District Attorney, 7 to the *filing of charges againstarrest and conviction of* a person for the crimes of murder (Cal. 8 Penal Code Sec. 187, as may be amended from time to time, or any successor legislation) or 9 manslaughter (Cal. Penal Code Sec. 192, as *may be* amended *from time to time, or any* 10 successor legislation) committed within the City and County of San Francisco. If more than one 11 claimant is eligible for a reward under this Section 10.100-306, the Chief of Police may divide 12 the reward in a manner the Chief deems appropriate, but the total reward in connection with a 13 single incident, whether made to one person or divided among several persons, may not 14 exceed \$250,000.
- 15 (2) A person claiming a reward from the Fund may not have participated in the 16 planning, commission, or concealment of the crime for which the reward is provided, and the 17 information provided by the person must have been unknown to the Police Department or the 18 District Attorney at the time it was provided.
- 19 (3) If a person claiming a reward from the Fund has engaged in any prior criminal
- 20 conduct or has a history of criminal arrests, charges, or convictions, that shall not be a basis for denial
- 21 of the reward.
- 22 (4) If a person that provides information does not disclose their identity and seeks to
- 23 maintain their anonymity, their request for anonymity shall not be a basis for denial of the reward. If a
- 24 person claiming a reward from the Fund requests anonymity, their identity shall be maintained as
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3 (5) Rewards may only be paid to a person if the information is given voluntarily, at the 4 person's own initiative. Rewards may not be paid as part of any plea bargain. 5 (36) The Chief of Police shall pay a reward from the Fund only where the Chief 6 determines, in the Chief'shis or her judgment, that: (A) the Police Department has exhausted all 7 investigative leads; and (B) assistance from the public and a reward are necessary to achieve 8 an arrest and conviction the filing of criminal charges for the crime. 9 (7) Notwithstanding any other provision of this Section 10.100-306, a reward shall not be 10 paid to a person for the provision of information that, in the judgment of the Chief of Police, is false. 11 (48) Except as provided herein, Rrewards are entirely in the Chief of Police's 12 discretion and there is in no circumstance a right to an award reward. The amount of the reward 13 rests in the discretion of the Chief and shall be based on, among other considerations, the 14 nature of the crime, the length and difficulty of the investigation *and prosecution*, and the 15 usefulness of the information furnished by the person claiming the reward. 16 (5) For the purposes of this Section 10.100-306, "conviction" shall mean a finding of guilty following a trial, a plea of guilty or nolo contendere, or a plea of guilty or nolo contendere by 17 18 plea bargaining whether or not the guilty plea or nolo contendere plea is entered for violation of Penal Code Sections 187 or 192. 19 20 (c) Administration of Fund. 21 (1) Any reference to the Chief of Police in this Section 10.100-306 shall include 22 the Chief's designee. 23 (2) Any individual reward of \$100,000 or more shall require Board of Supervisors approval by resolution. 24

confidential to the fullest extent permitted by law, unless such person consents in writing to disclosure

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of their identity.

- (3) The Chief of Police shall submit an annual written report to the Board of
   Supervisors and the Controller within the first two weeks of July showing donations *to the Fund* received, the nature and amount of such donations, and the disposition thereof, together with
   a description of the individual rewards paid from the Fund.
- 5 (4) To the extent permitted by law, the Chief of Police may keep confidential 6 information identifying individual reward recipients. This provision shall not be construed to 7 require the Chief to disclose other information that by law may be kept confidential.
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9 Section 3. Effective Date. This ordinance shall become effective 30 days after
10 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
11 ordinance unsigned or does not sign the ordinance within 10 days of receiving it, or the Board
12 of Supervisors overrides the Mayor's veto of the ordinance.

13

Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

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3	Section 5. Undertaking for the General Welfare. In enacting and implementing this
4	ordinance, the City is assuming an undertaking only to promote the general welfare. It is not
5	assuming, nor is it imposing on its officers and employees, an obligation for breach of which it
6	is liable in money damages to any person who claims that such breach proximately caused
7	injury.
8 9	APPROVED AS TO FORM: DAVID CHIU, City Attorney
10	By: <u>/s/</u> JEN HUBER
11 12	Deputy City Attorney
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### LEGISLATIVE DIGEST

[Administrative Code - San Francisco Homicide Reward Fund]

Ordinance amending the Administrative Code to revise eligibility criteria for the San Francisco Homicide Reward Fund, including to allow the Chief of Police, in the Chief's discretion, to approve payment of a reward when information leads to the filing of criminal charges whether or not the charges result in conviction; to prohibit denial of a reward on the basis of an information provider's request to remain anonymous; to prohibit denial of a reward on the basis of an information provider's arrest or criminal history; to require that a person seeking a reward provide information voluntarily and not as part of a plea bargain; and to ensure that a reward is not paid to a person for the provision of false information.

#### Existing Law

In 2016, the Board of Supervisors established the Homicide Reward Fund to provide financial incentives for the provision of information leading to arrests and convictions in homicide cases. The Homicide Reward Fund, including eligibility criteria for the receipt of a reward, is codified in Article XIII, Section 10.100-306 of the Administrative Code.

#### Amendments to Current Law

The proposed ordinance revises certain criteria for the receipt of a reward, including to allow a reward when information leads to the filing of criminal charges whether or not the charges result in a conviction; to prohibit denial of a reward on the basis of an information provider's request to remain anonymous; and to prohibit denial of a reward on the basis of an information provider's arrest or criminal history. The proposed amendments would also require that a person seeking a reward provide information voluntarily and not as part of a plea bargain, and seeks to ensure that a reward is not paid to a person for the provision of false information.

#### **Background Information**

On May 8, 2024, the Police Commission held a public hearing to discuss the Homicide Reward Fund. Testimony presented during that hearing revealed that limitations in the current policy and eligibility criteria may undermine the efficacy of the program. At its December 4, 2024 meeting, the Police Commission approved a Resolution urging the Board of Supervisors to amend the code governing San Francisco's Homicide Reward Fund consistent with this proposed ordinance, including to eliminate the requirement of a conviction, allow anonymous information providers, allow the payment of a reward regardless of whether the information provider previously engaged in criminal misconduct, and to ensure that rewards should not be paid to a person who provides false information.

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## **Introduction Form**

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):  $\square$ 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)  $\square$ 2. Request for next printed agenda (For Adoption Without Committee Reference) (Routine, non-controversial and/or commendatory matters only)  $\square$ 3. Request for Hearing on a subject matter at Committee Request for Letter beginning with "Supervisor 4. inquires..." 5. City Attorney Request Call File No.  $\square$ 6. from Committee. Budget and Legislative Analyst Request (attached written Motion) 7. Substitute Legislation File No.  $\square$ 8. Reactivate File No. 9.  $\square$ Topic submitted for Mayoral Appearance before the Board on 10. The proposed legislation should be forwarded to the following (please check all appropriate boxes): □ Small Business Commission □ Ethics Commission □ Youth Commission □ Planning Commission □ Building Inspection Commission □ Human Resources Department General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):  $\Box$  Yes  $\square$  No (Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.) Sponsor(s): Subject: Long Title or text listed:

From:	Donovan, Dominica (BOS)
То:	BOS Legislation, (BOS)
Cc:	HUBER, JEN (CAT); RUSSI, BRAD (CAT); Dorsey, Matt (BOS)
Subject:	D6 - Ordinance - Homicide Reward Fund
Date:	Tuesday, April 29, 2025 3:26:59 PM
Attachments:	Ord to Amend Homicide Reward Fund - Final.DOCX
	Legislative Digest - Homicide Reward Fund.DOCX
	Dorsey Introduction - Ordinance - 4.29.2025.pdf

Dear Clerk Staff,

Please see the attached ordinance for introduction. Including DCA Jen Huber here for confirmation of the use of her signature.

Please let me know if anything else is needed. Thank you!

Dominica Donovan | Chief of Staff Office of Supervisor Matt Dorsey, District 6 San Francisco City Hall, Room 284 dominica.donovan@sfgov.org | (415) 554-7970

From:	Huber, Jen (CAT)
To:	Donovan, Dominica (BOS); BOS Legislation, (BOS)
Cc:	RUSSI, BRAD (CAT); Dorsey, Matt (BOS)
Subject:	RE: D6 - Ordinance - Homicide Reward Fund
Date:	Tuesday, April 29, 2025 4:21:37 PM
Attachments:	image001.png

Hi All, Confirming that my electronic signature can be added to this ordinance.

Thanks, Jen

**Jen Huber** (she/her) Deputy City Attorney Office of City Attorney David Chiu (415) 554-4665 Direct

www.sfcityattorney.org

The information in this email is confidential and may be protected by the attorney/client privilege and/or the attorney work product doctrine. If you are not the intended recipient of this email or received this email inadvertently, please notify the sender and delete it.

From: Donovan, Dominica (BOS) <dominica.donovan@sfgov.org>
Sent: Tuesday, April 29, 2025 3:27 PM
To: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Cc: Huber, Jen (CAT) <Jen.Huber@sfcityatty.org>; Russi, Brad (CAT) <Brad.Russi@sfcityatty.org>; Dorsey, Matt (BOS) <matt.dorsey@sfgov.org>
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Supervisor Dorsey **BOARD OF SUPERVISORS** 

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7	injury.
8 9	APPROVED AS TO FORM: DAVID CHIU, City Attorney
10	By: /s/
11	JEN HUBER Deputy City Attorney
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