

1 [Zoning - Interim Moratorium on Change of Institutional Use in a Portion of the University  
2 Mound Neighborhood]

3 **Urgency Ordinance approving an interim zoning moratorium on changes of**  
4 **institutional use in a portion of the University Mound neighborhood bounded by**  
5 **Highway 280 on the north, Wayland Street on the south, University Street on the east,**  
6 **and Cambridge Street on the west, for 45 days, affirming the Planning Department's**  
7 **determination under the California Environmental Quality Act, and making findings of**  
8 **consistency with the priority policies of Planning Code, Section 101.1.**

9 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
10 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
11 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
12 **Board amendment additions** are in double-underlined Arial font.  
13 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
14 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
15 subsections or parts of tables.

16 Be it ordained by the People of the City and County of San Francisco:

17 Section 1. Findings.

18 (a) **General Findings.**

19 (1) The University Mound neighborhood, primarily zoned RH-1 (Residential Housing,  
20 One-Family), is in the Portola District and adjacent to the northern border of John McLaren  
21 Park and the University Mound Reservoir.

22 (2) The neighborhood is somewhat isolated by Highway 280 to the north, Highway 101  
23 to the east, and John McLaren Park to the south. The area is predominantly characterized by  
24 older single family residences. The neighborhood generally is comprised of working and  
25 middle class families with a strong sense of community and deep roots in this well established

1 and stable neighborhood. Some refer to the neighborhood as the “Garden District” because  
2 of the many greenhouses that historically were abundant in the area.

3 (3) The neighborhood contains various institutional uses, including a concentration of  
4 private and public schools that offer elementary, middle, and high school education.

5 (4) The University Mound neighborhood also includes another institutional use, the  
6 University Mound Ladies Home (UMLH). In 1884, James Lick established the UMLH with an  
7 endowment of \$100,000 to construct a facility in San Francisco for "the aged and needy ladies  
8 who are unable to support themselves and who have no resources of their own." This has  
9 been translated into UMLH’s mission to provide a facility for individuals of modest means.  
10 UMLH also has strong ties to the community with substantial interactions between the  
11 residents and local neighbors. However, in recent years, the UMLH experienced a financial  
12 crisis and is no longer able to operate the facility. Consequently, the UMLH residents have  
13 been forced to relocate elsewhere.

14 (5) Given the stability of the neighborhood and the concentration of schools and other  
15 institutional uses, changes to this character and the balance of uses in the neighborhood can  
16 be very disruptive. On July 10, 2014, the Board’s Neighborhood Services and Safety  
17 Committee held a public hearing and received testimony and other information indicating that  
18 the UMLH property may be the subject of change of use application in the immediate future.  
19 As a result of this and other possible changes to institutional property in the University Mound  
20 area, this Board intends to place a temporary moratorium on changes to institutional uses in a  
21 portion of this neighborhood in order to provide time for the City to determine if permanent  
22 zoning changes could be formulated that minimize the disruption associated with such  
23 changes of use.

24 (b) **Findings related to imposition of an interim moratorium.**

25

1 (1) Planning Code Section 306.7 provides for the imposition of interim zoning controls  
2 to accomplish several objectives, including preservation of historic and architecturally  
3 significant buildings and areas; preservation of residential neighborhoods; preservation of  
4 neighborhoods and areas of mixed residential and commercial uses in order to preserve the  
5 existing character of such neighborhoods and areas; and development and conservation of  
6 the City's commerce and industry to maintain the City's economic vitality, provide its citizens  
7 with adequate jobs and business opportunities, and maintain adequate services for its  
8 residents, visitors, businesses and institutions.

9 (2) These controls are intended and designed to deal with and ameliorate the  
10 problems and conditions associated with changes to the balance of residential and  
11 institutional uses and types of institutional uses in a portion of the RH-1 zoned University  
12 Mound neighborhood and to preserve residential neighborhood character by imposing a  
13 temporary moratorium on changes to institutional uses.

14 (3) This Board has considered the impact on the public health, safety, peace, and  
15 general welfare if the interim controls proposed herein were not imposed.

16 (4) This Board has determined that the public interest will be best served by imposition  
17 of these interim controls at this time in order to ensure that the legislative scheme that may be  
18 ultimately adopted is not undermined during the planning and legislative process for  
19 permanent controls, which process shall be conducted within a reasonable time.

20 (c) Planning Code Section 101.1 Findings.

21 This interim zoning moratorium advances and is consistent with Priority Policy 2 of  
22 Planning Code Section 101.1 in that it attempts to conserve and protect existing housing and  
23 neighborhood character by preserving the cultural and economic diversity of our  
24 neighborhoods with an appropriate balance of institutional uses. With respect to Priority  
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1 Policies 1, 3, 4, 5, 6, 7, and 8, the Board finds that the interim zoning moratorium does not, at  
2 this time, have an effect upon these policies, and thus, will not conflict with said policies.

3 (d) Environmental Findings.

4 The Planning Department has determined that the actions contemplated in this  
5 Ordinance are in compliance with the California Environmental Quality Act (California Public  
6 Resources Code, Sections 21000 et seq.). The Board of Supervisors hereby affirms this  
7 determination. A copy of said determination is on file with the Clerk of the Board of  
8 Supervisors in File No. 140809 and incorporated herein by reference.

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10 Section 2. The following interim zoning moratorium shall be adopted as an Urgency  
11 Ordinance:

12 (a) Neither the Planning Department nor the Planning Commission shall issue an  
13 approval or authorization for any change to an institutional use in the University Mound  
14 neighborhood bounded by Highway 280 on the north, Wayland Street on the south, University  
15 Street on the east, and Cambridge Street on the west. These controls shall apply to changes  
16 in use from an existing institutional use, as defined in Planning Code Section 209.3, to  
17 another institutional use or from an institutional use to any other permissible use in the RH-1  
18 Zoning District.

19 (b) This interim zoning moratorium shall remain in effect for 45 days unless extended  
20 in accordance with California Government Code section 65858 or permanent controls are  
21 adopted to address changes in use that better conserve neighborhood character in the  
22 identified area, whichever first occurs.

23 (c) If application of this ordinance would have the effect of denying approvals needed  
24 for the development of a project with a significant component of multifamily housing, as such  
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1 terms are defined in California Government Code Section 65858, this moratorium shall not  
2 apply to that use.

3 (d) Due to the urgency of establishing this interim zoning moratorium and  
4 notwithstanding the requirements of Planning Code Section 306.7(g), the Board finds that the  
5 standard public notice for Board of Supervisors hearings is adequate to inform the public of  
6 any hearing(s) on this legislation.

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8 Section 3. Within 25 days of the Board's adoption of this ordinance, the Planning  
9 Department shall submit to the Clerk of the Board a written report describing the measures  
10 taken to alleviate the conditions that led to the adoption of the ordinance. Upon receipt of the  
11 report, the Clerk shall calendar a motion for the full Board to consider and approve said report.  
12 Said hearing and the action taken thereon shall be no later than 35 days after this ordinance  
13 is effective.

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15 Section 4. Effective Date. This urgency ordinance shall become effective immediately  
16 after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns  
17 the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the  
18 Board of Supervisors overrides the Mayor's veto of the ordinance by a 4/5ths vote.

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20 APPROVED AS TO FORM:  
21 DENNIS J. HERRERA, City Attorney

22 By: \_\_\_\_\_  
23 John D. Malamut  
24 Deputy City Attorney

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