FILE NO. 040954

ORDINANCE NO.

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Supportive and Affordable Rental Housing and Homeownership Bonds Special Election.

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3 Ordinance calling and providing for a special election to be held in the City and County of San Francisco (the "City") on November 2, 2004, for the purpose of submitting to the 4 5 qualified voters of the City a proposition for the issuance of bonds or other forms of 6 indebtedness by the City (or one of its agencies, departments or enterprises) in the 7 principal amount of Two-Hundred Million Dollars (\$200,000,000) to finance the costs of 8 the acquisition, construction and/or rehabilitation of supportive housing for homeless 9 individuals and families or persons at risk of becoming homeless who are extremely 10 low income, to finance the costs of the acquisition, construction and/or rehabilitation 11 of affordable rental housing for qualifying low and very low income individuals and/or 12 families, to finance the costs of construction of homeownership developments for gualifying low and moderate income individuals and families, and to provide financial 13 14 assistance for a home ownership program to qualifying low and moderate income homebuyers, and authorizing landlords to passthrough fifty percent (50%) of the 15 16 resulting property tax increase to residential tenants in accordance with Chapter 37 of the San Francisco Administrative Code; finding that the estimated cost of the project is 17 18 and will be too great to be paid out of the ordinary annual income and revenue of the 19 City and will require expenditures greater than the amount allowed therefor by the annual tax levy; reciting the estimated cost of such proposed project; fixing the date of 20 21 and the manner of holding the special election and the procedure for voting for or 22 against the proposition; fixing the maximum rate of interest on the bonds and/or other 23 forms of indebtedness and providing for the levy and collection of taxes to pay both 24 principal and interest therefor; prescribing notice to be given of the special election; 25 finding the proposed project is in conformity with the priority policies of Planning Code

1 Section 101.1(b) and with the General Plan consistency requirement of Administrative 2 Code Section 2A.53; consolidating the special election with the general election to be 3 held on November 2, 2004; establishing the election precincts, voting places and 4 officers for the special election; waiving the word limitation on ballot propositions 5 imposed by San Francisco Municipal Elections Code Section 510; complying with 6 Section 53410 of the California Government Code; incorporating the provisions of 7 Article V of Chapter V of the San Francisco Administrative Code, and imposing certain 8 limitations on the use of bond proceeds. 9 Note: Additions are single underline italics Times New Roman. Deletions are strikethrough italics Times New Roman. 10 11 Be it ordained by the People of the City and County of San Francisco: 12 Section 1. A special election is hereby called and ordered to be held in the City and 13 County of San Francisco (the "City") on Tuesday, November 2, 2004, for the purpose of 14 submitting to the qualified voters of the City a proposition to incur bonded indebtedness of the 15 City for the projects hereinafter described in the amount and for the purposes stated: 16 "SUPPORTIVE AND AFFORDABLE RENTAL HOUSING AND 17 HOMEOWNERSHIP BONDS, 2004. \$200,000,000 to finance the costs of the acquisition, 18 construction and/or rehabilitation of supportive housing for homeless individuals and families 19 or persons at risk of becoming homeless who are extremely low income, to finance the costs 20 of the acquisition, construction and/or rehabilitation of affordable rental housing for low and 21 very low income individuals and families, to finance the costs of construction of 22 homeownership developments for qualifying low and moderate income individuals and

families, and to provide financial assistance for a home ownership program for gualifying low

24 and moderate income individuals and/or families."

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The special election hereby called and ordered shall be referred to herein as the "Bond
 Special Election."

Section 2. The estimated cost of the project described in Section 1 was fixed by the
Board of Supervisors of the City (the "Board of Supervisors") by the following resolution in the
amount specified below:

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Resolution No. 406-04, \$200,000,000.

Such resolution was passed by two-thirds or more of the members of the Board of Supervisors and approved by the Mayor of the City (the "Mayor"). In such resolution, it was recited and found that the sum of money specified is too great to be paid out of the ordinary annual income and revenue of the City in addition to the other annual expenses thereof or other funds derived from taxes levied for those purposes and will require expenditures greater than the amount allowed therefor by the annual tax levy.

The method and manner of payment of the estimated costs described herein are by the issuance of bonds or other forms of indebtedness of the City not exceeding the principal amount specified in Resolution No. 406 -04; provided however, that the indebtedness authorized thereunder and hereunder (\$200,000,000) shall be allocated (less allocable issuance costs) as follows:

a. \$90,000,000 of such amount shall be allocated to the acquisition,
construction, rehabilitation of supportive housing, such housing to be made available for
homeless individuals and families or persons at risk of becoming homeless who are extremely
low income (defined as households earning not more than 30% of the area median income,
adjusted for household size);
b. \$60,000,000 of such amount shall be allocated to the acquisition,

24 construction, rehabilitation of rental housing affordable to low and very low income

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households (defined as households earning not more than 60% of the area median income,
 adjusted for household size);

3 C. \$50,000,000 of such amount shall be allocated to the development of a 4 program to provide funds for homeownership programs for qualifying low and moderate 5 income households allocated as follows: (i) one-half of such amount shall be used for home 6 purchase assistance for qualifying low and moderate income households (defined as 7 households earning between 60% and 100% of the area median income, adjusted for 8 household size); and (ii) one-half of such amount shall be used to provide financial assistance 9 for the development of affordable housing for qualifying low and moderate income households 10 (defined as households earning between 60% and 90% of the area median income, adjusted 11 for household size);

12 Notwithstanding the foregoing, the Board of Supervisors shall review, at such times as 13 the Board of Supervisors shall determine, the progress of applying funds for the purposes set 14 forth in subdivision (a) above in accordance with the following timetable:

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16	Years from the date of certification of	Percentage of bond funds
17	this measure by the Department of	committed under subdivision
18	Elections	(a)
19	3 years	30%
20	4 years	40%
20	5 years	50%
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At the direction of the Board of Supervisors, the Mayor's Office of Housing shall prepare a report about the progress of applying funds for the purposes set forth in subdivision (a). Such report shall include recommendations to achieve the housing objectives as set forth herein. In the event that the percentage of bond funds committed to the purposes set forth under

1 subdivision (a) does not equal or exceed the minimum percentage commitment, within the 2 periods specified in the table immediately above, the Board of Supervisors, upon the receipt 3 of the report with recommendations from the Mayor's Office of Housing, may elect by 4 Ordinance to apply some or all of the unused portion of funds allocated under subdivision (a) 5 to the purposes authorized in subdivision (b), except that the rental housing so assisted in 6 such event shall serve households earning not more than 30% of average area median 7 income, adjusted for household size. The estimate of costs as set forth in Resolution No. 406 8 04 is hereby adopted and determined to be the estimated cost of such improvements and the 9 financing.

10 Section 3. The Bond Special Election shall be held and conducted and the votes 11 thereafter received and canvassed, and the returns thereof made and the results thereof 12 ascertained, determined and declared as herein provided, and in all particulars not herein 13 recited such election shall be held and the votes canvassed according to the applicable laws 14 of the State of California and the Charter of the City (the "Charter") and any regulations 15 adopted pursuant thereto, providing for and governing elections in the City, and the polls for 16 such election shall be and remain open during the time required by the laws and regulations.

17 Section 4. The Bond Special Election hereby called shall be and hereby is 18 consolidated with the General Election of the City to be held Tuesday, November 2, 2004, and 19 the voting precincts, polling places and officers of election for the General Election are hereby 20 adopted, established, designated and named, respectively, as the voting precincts, polling 21 places and officers of elections for the Bond Special Election hereby called, and reference is 22 hereby made to the notice of election setting forth the voting precincts, polling places and 23 officers of election for the November 2, 2004 General Election by the Director of Elections to 24 be published in the official newspaper of the City on the date required under the laws of the 25 State of California.

Section 5. The ballots to be used at the Bond Special Election shall be the ballots to
 be used at the General Election. The word limit for ballot propositions imposed by San
 Francisco Municipal Code Elections Section 510 is hereby waived. On the ballots to be used
 at the Bond Special Election, in addition to any other matter required by law to be printed
 thereon, shall appear the following proposition:

6 "SUPPORTIVE AND AFFORDABLE RENTAL HOUSING AND 7 HOMEOWNERSHIP BONDS, 2004. Shall the City issue bonds and/or other forms of 8 indebtedness in a principal amount not to exceed \$200,000,000, to finance the acquisition, 9 construction and/or rehabilitation of supportive and affordable rental housing for qualifying low 10 to extremely low income individuals and/or families, including housing with mental health, drug 11 treatment and/or job training for individuals or families who are homeless or at risk of 12 becoming homeless, and to finance the construction of homes or provide homebuyer financial 13 assistance for qualifying low and moderate income individuals and/or families?" 14 Each voter to vote for the proposition hereby submitted shall mark the ballot in the 15 location corresponding to a "YES" vote for the proposition, and to vote against the proposition 16 shall mark the ballot in the location corresponding to a "NO" vote for the proposition. 17 Section 6. If at the Bond Special Election it shall appear that two-thirds of all the voters 18 voting on the proposition voted in favor of and approving the proposition, then such 19 proposition shall have been authorized by the electors, and bonds may be issued and sold for 20 the purposes and up to the amounts set forth above upon the order of the Board of 21 Supervisors, and landlords are thereupon authorized to passthrough fifty percent (50%) of the 22 resulting property tax increase resulting from the issuance of such bonds to residential tenants 23 in accordance with Chapter 37 of the San Francisco Administrative Code. Such bonds shall 24 not bear interest at a rate or rates exceeding applicable legal limits.

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The vote cast for and against the proposition shall be counted separately and when
 two-thirds of the qualified electors, voting on the proposition, vote in favor thereof, the
 proposition shall be deemed adopted.

4 Section 7. For the purpose of paying the principal of and interest on the bonds and any 5 premiums upon the redemption thereof, the Board of Supervisors, at the time of fixing and in 6 the manner for the general tax levy provided, shall levy and collect annually each year until 7 the bonds are paid, or until there is a sum in the Treasury of the City, or account held on 8 behalf of the Treasurer of the City, set apart for that purpose to meet all sums coming due for 9 the principal of and interest on the bonds, a tax sufficient to pay the annual interest on the 10 bonds as the same becomes due and also any part of the principal of the bonds that shall 11 become due before the proceeds of a tax levied at the time for making the next general tax 12 levy can be made available for the payment of the principal.

Section 8. The Board of Supervisors having reviewed the proposed legislation, finds and declares (i) That the proposed project is in conformity with the priority policies of Section 101.1(b) of the City Planning code and (ii) in accordance with Section 2A.53(f) of the City Administrative Code, that the proposed project is consistent with the City's General Plan, and hereby adopts the findings of the City Planning Department, as set forth in the General Plan Referral Report dated May 21, 2004 and incorporates said findings by reference.

Section 9. Pursuant to Section 53410 of the California Government Code, the bonds
shall be for the specific purpose authorized herein and the proceeds of such bonds will be
applied only to the project described herein. The City and County will comply with the
requirements of Sections 53410(c) and 53410(d) of the California Government Code.
Section 10. Pursuant to Proposition F approved by the voters of the City and County in

November 2001, the bonds are subject to, and incorporate by reference, the provisions of
 Article V of Chapter 5 of the Administrative Code of the City and County ("Proposition F

Requirements"). Pursuant to Proposition F Requirements, to the extent permitted by law,
one-tenth of one percent (0.1%) of the gross proceeds of Supportive and Affordable Rental
Housing and Homeownership Bonds shall be deposited in a fund established by the
Controller's Office and appropriated by the Board of Supervisors at the direction of the
Citizen's General Obligation Bond Oversight Committee established by Proposition F
Requirements to cover the costs of said committee.

Section 11. This ordinance shall be published in accordance with any State law
requirements, and such publication shall constitute notice of the Bond Special Election and no
other notice of the Bond Special Election hereby called need be given.

10 Section 12. The appropriate officers, employees, agents and representatives of the 11 City and County of San Francisco are hereby authorized and directed to do everything 12 necessary or desirable to the calling and holding of the Special Election, and to otherwise 13 carry out the provisions of this ordinance.

14 Section 13. Loans or grants funded by the proceeds of these bonds shall require that 15 all contracts funded by bond funds be awarded through an open and competitive selection 16 process. The selection process shall be competitive bids, competitive request for 17 qualifications, or other competitive process, that are (a) consistent with industry standards for 18 obtaining services and (b) appropriate for services being procured. Sole source contracting shall not be permitted; provided however, if the Mayor of the City makes a finding that only 19 20 one source exists for a product or service, this provision may be waived by the Mayor. Any 21 such waiver shall be reported to the Board of Supervisors in the annual report.

Section 14. To the maximum extent feasible, projects funded with the proceeds of bonds authorized hereunder shall be required to obtain funding from non-City sources for substantial portion of the cost of the project. Priority shall be given to projects that provide a high degree of leveraging of outside funds. The Mayor's Office of Housing shall include an analysis of the leveraging of outside funds for each project in its annual report to the Board of
 Supervisors.

Section 15. No proceeds of these bonds or program income generated from any
bond-funded projects shall be used for lobbying elected officials or for any other political
purposes.

6 Section 16. Upon certification of the passage of this measure by the Director of 7 Elections, the Mayor's Office of Housing, in consultation with the Department of the 8 Environment, shall develop standards for sustainable building methods to be used in ranking 9 or selecting projects to be constructed, acquired or rehabilitated with the proceeds of bonds 10 authorized hereunder. Such standards shall meet or exceed one or more generally 11 recognized standards for sustainable building methods, such as the Leadership in Energy 12 and Environmental Design (LEED) standards developed by the U.S. Green Building Council, 13 or the regulations set forth by the California Tax Credit Allocation Committee.

14 Section 17. The City shall urge all entities receiving housing bond proceeds for the 15 development of affordable housing units to utilize responsible employment practices with 16 respect to building service workers and/or sub-contractors who will work in the buildings after 17 construction and once operations of such affordable housing units begin. Specifically, the City 18 urges that direct (and sub-contracted) janitorial, maintenance, security and other residential building service jobs created in projects receiving housing bonds proceeds should be jobs 19 20 paying living wages, family health benefits, and where employees' rights under the law to form 21 unions are respected.

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23 Section 18. (a) An applicant for housing bond funding may seek the written advice 24 of the Landmarks Preservation Advisory Board ("Advisory Board") as to whether proposed 25 alterations to an historic property are consistent with the Secretary of the Interior's Standards for Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating Restoring,
and Reconstructing Historic Buildings ("Secretary of the Interior's Standards"). An applicant
may submit the Advisory Board's written advice to the Mayor's Office of Housing with its
application for housing bond funding. Based upon the project's consistency with the
Secretary of the Interior's Standards, the Mayor's Office of Housing may award the application
additional points in its overall applicant ranking system, in accordance with a process
developed in consultation with the Advisory Board and the Planning Director.

8 (b). Prior to completion of final design and prior to completion of environmental 9 review under the California Environmental Quality Act, all recipients of housing bond funding 10 whose projects will include the alteration of an historic property shall seek the advice of the 11 Advisory Board as to whether the proposed alterations are consistent with the Secretary of the 12 Interior's Standards.

(c). An historic property, for the purposes of Section 18(a) and (b), shall be defined
as (i) any property listed in Article 10 of the Planning Code as a Landmark, Structure of Merit,
or as a contributing property to an Historic District, (ii) a property listed in Article 11 of the
Planning Code as a Category I, II, III, or IV property, or (iii) a property listed or formally
determined eligible for individual listing or listed or formally determined eligible for listing as a
contributing property to a historic district in the National Register of Historic Places or the
California Register of Historic Resources.

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1	Section 19. No proceeds of bonds authorized hereunder shall be used to assist in the
2	purchase of a property that is subject to a recorded Ellis Act eviction.
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4	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
5	By:
6	Mark D. Blake Deputy City Attorney
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