

AMENDED IN COMMITTEE

2/2/17

FILE NO. 161354

RESOLUTION NO.

1 [Apply for Grants - 2017 Emergency Preparedness Grants]

2

3 **Resolution authorizing designated City and County officials to execute and file on**
4 **behalf of the City and County of San Francisco any actions necessary for the purpose**
5 **of obtaining State and Federal financial assistance under various grant programs,**
6 **including: the Federal Fiscal Year 2017 Urban Areas Security Initiative Grant, the**
7 **Federal Fiscal Year 2017 State Homeland Security Grant Program, the 2017 Emergency**
8 **Management Performance Grant, and the 2017 Local Government Oil Spill Contingency**
9 **Plan Grant Program.**

10

11 WHEREAS, The State of California, through various homeland security grant
12 programs, provides support for the development and maintenance of the capability of local
13 jurisdictions to prepare for and respond to natural disasters, acts of terrorism, and other man-
14 made disasters, as well as disperses federal funds provided for this purpose; and

15 WHEREAS, The State of California's Department of Fish and Game provides support
16 for oil spill response planning; and

17 WHEREAS, The City and County of San Francisco has participated in these programs
18 since their inception and deems them vital to the continued well-being of its citizens; and

19 WHEREAS, The City and County of San Francisco is committed to ensuring its grant
20 funds are utilized in a compliant, appropriate, and transparent manner (including planning,
21 organization, equipment, training, and exercises) that respects the civil rights and civil liberties
22 of all Bay Area residents; and

23 WHEREAS, San Francisco has taken action to investigate use of force in policing and
24 to reform and implement Use of Force policies which ensure community safety, including
25 against the use of militarized police tactics and weaponry; and

1 WHEREAS, Urban Shield is an intense, emergency preparedness training program for
2 law enforcement, which uses emergency scenario simulations and military-grade equipment
3 to train first responders; and

4 WHEREAS, The City and County of San Francisco has gone on record against the
5 militarization of law enforcement; and

6 WHEREAS, The City and County Board of Supervisors is committed to meaningful
7 police reform that goes above and beyond current policies, practices and legal standards to
8 help ensure public safety for all San Francisco residents and visitors; and

9 WHEREAS, Effective public safety efforts rely on strong relations between law
10 enforcement and the community based on mutual trust, transparency, and accountability; and

11 WHEREAS, The City and County of San Francisco will encourage initiatives that
12 strengthen emergency planning, first responder preparedness, and community safety,
13 resilience, and recovery; and

14 WHEREAS, The State of California requires that the applicant's agents be named in
15 the resolution; now, therefore, be it

16 RESOLVED, That the City and County of San Francisco urges Alameda County to
17 suspend funding the Urban Shield training program and prioritize funding for Planning and
18 Risk Management, Medical and Public Health, Emergency Planning and Community
19 Preparedness, and Recovery and other UASI priority areas; and, be it

20 RESOLVED, That the Board of Supervisors of the City and County of San Francisco
21 authorizes the Executive Director of the Department of Emergency Management; or in his or
22 her absence, the Chief Financial Officer, the Deputy Director, or the Assistant Deputy Director
23 of the Department of Emergency Management; or the General Manager, Assistant General
24 Manager, or Chief Financial Officer of the Bay Area Urban Areas Security Initiative (UASI)
25 program, to execute for and on behalf of the City and County of San Francisco, a public entity

1 established under the laws of the State of California, any actions necessary for the purpose of
2 obtaining State and Federal financial assistance provided by the Federal Department of
3 Homeland Security and sub-granted through the State of California, as well as provided
4 directly by the State of California, including: the Federal Fiscal Year 2017 UASI Grant, the
5 Federal Fiscal Year 2017 State Homeland Security Grant Program, the 2017 Emergency
6 Management Performance Grant, and the 2017 Local Government Oil Spill Contingency Plan
7 Grant Program; and, be it

8 FURTHER RESOLVED, That the Department of Emergency Management and the
9 UASI report back to the Board of Supervisors upon receiving grant to formally accept and
10 expend grant monies; and, be it

11 FURTHER RESOLVED, That the Board of Supervisors urges Alameda County to allow
12 the Director of the San Francisco Department of Emergency Management or his or her
13 designee to serve on the Alameda County Urban Shield Task Force.



Edwin M. Lee
Mayor

Department of Emergency Management
1011 Turk Street, San Francisco, CA 94102

Division of Emergency Communications
Phone: (415) 558-3800 Fax: (415) 558-3843

Division of Emergency Services
Phone: (415) 487-5000 Fax: (415) 487-5043



Anne Kronenberg
Executive Director

MEMORANDUM

To: Nicole Elliott, Mayor's Office, Director of Government Affairs
From: Kristin Hogan, DEM, Government Affairs Manager
Date: November 18, 2016
Re: Request to Apply for 2017 Emergency Preparedness Grants

The Department of Emergency Management (DEM) respectfully requests that the attached legislation be introduced at the next meeting of the Board of Supervisors, to apply for the 2017 Urban Area Security Initiative (UASI) Grant, the 2017 Homeland Security Grant Program, the 2017 Emergency Management Performance Grant, and the 2017 Local Government Oil Spill Contingency Plan Grant Program.

As you know, UASI is a regional grant, for which the City and County of San Francisco acts as Fiscal Agent. The region annually receives this grant from the U.S. Department of Homeland Security (DHS), which funds planning, operations, equipment, training, and exercises for agencies throughout the Bay Area.

This resolution creates no new positions, and no matching funds are required from the City.

Thank you for your assistance with this legislation. If you require additional information, please contact me at: (415) 558-3819 or kristin.hogan@sfgov.org.

FC #141354



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Anne Kronenberg
Executive Director

Edwin M. Lee
Mayor

February 1, 2017

Honorable Malia Cohen
Chair, Budget & Finance Committee
and Members
San Francisco Board of Supervisors
1 Dr. Carlton B. Goodlett Place
City Hall, Room 244
San Francisco, CA 94102-4689

Dear Supervisor Cohen:

The City and County of San Francisco (CCSF) is the steward of the Bay Area's homeland security grant funds and through our leadership and collaborative approach, I believe we have made the San Francisco Bay Area a more prepared and resilient community. The 12 counties that make up the San Francisco Bay Area Urban Area Security Initiative (UASI) region have entrusted the fiscal management and oversight of these funds to CCSF as fiscal agent not only for our leadership and commitment to collaboration, but also because we have the capability and capacity to manage the complex accounting processes and grant compliance requirements associated with the numerous grants the Bay Area receives from the State of California and U.S. Department of Homeland Security. It also is practical for us to be the fiscal agent because CCSF receives the highest allocation of the grant funds because we have the highest risk. We also receive five percent of the grant to fund the costs associated with its management.

As part of our responsibility to manage these funds, we must provide the State of California Office of Emergency Services a CCSF Governing Body Resolution to Apply for 2017 Homeland Security Grants by February 17, 2017. These funds are used throughout the Bay Area for personnel, programs, projects, and equipment dedicated to making our communities prepared and resilient. In San Francisco we invest our allocation in the following ways:

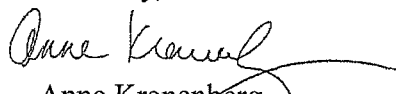
- **Staffing:** 39 city employees responsible for planning for, responding to, and recovering from emergencies. These are the people that help find care and shelter for residents displaced by fire and floods, manage incoming resources following a disaster, and send alerts and warnings to the public.

- **Emergency Planning:** Development of emergency plans for all hazards including earthquakes, tsunamis, public health emergencies, extreme weather, and man-made disasters. These plans are required in order to receive state and federal reimbursements following a declared emergency and must be maintained and updated.
- **Training and Exercise:** Investment in this area allows us to practice our plans and how we work together during an emergency. Examples include a Community Point of Distribution (C-POD) exercise conducted last year where we tested our ability to deliver and distribute life sustaining supplies to the public following catastrophic earthquake.
- **Community Preparedness:** San Francisco's Neighborhood Emergency Response Teams (NERT) and nationally recognized SF72 personal preparedness program are supported by homeland security and emergency preparedness grants. The NERT program provides free training to residents so they can take care of themselves, their family, and their community during an emergency. Last year, more than 10,000 people used SF72 as resource to develop their personal emergency plan.

As you know, this resolution was presented to the Budget and Finance Committee last Wednesday and it was voted to be continued during the next meeting taking place Thursday, February 2, 2017 due to public concerns regarding Alameda County's first responder and emergency management exercise Urban Shield. You heard from a number of concerned individuals requesting CCSF exclude funding Urban Shield with homeland security grants. As you may know earlier this month the Alameda County Board of Supervisors conducted a hearing to consider these same public concerns while deciding whether to continue the agreement to manage the Bay Area UASI training and exercise program, which includes Urban Shield. Over the course of many hours, the Board intently listened to each public commenter and ultimately voted unanimously to continue the agreement. The Alameda Board also voted to create a task force comprised of representatives from various public and community organizations (including two members of the Stop Urban Shield Coalition) to study the design and execution of Urban Shield. This fall, the task force will present to the Alameda Board of Supervisors its recommendations to continue or discontinue Urban Shield in 2018.

I look forward to hearing the recommendations of this task force and in the meantime I urge you to approve the governing body resolution to allow us to apply for these critical emergency preparedness and homeland security grants.

Sincerely,


Anne Kronenberg
Executive Director

cc: Honorable Katy Tang
Honorable Norman Yee
Angela Calvillo, Clerk of the Board



BOARD OF SUPERVISORS

January 13, 2017

TO: Each Member, Board of Supervisors

FROM: Keith Carson

CC: Susan Muranishi, County Administrator
All Department Heads

SUBJECT: Urban Shield Task Force

RECOMMENDATION:

1. Create a time limited Task Force to assess Urban Shield and make recommendations to the Board of Supervisors.

DISCUSSION:

I am submitting a request that the Alameda County Board of Supervisors approve the creation of a time limited Task Force to be comprised of various key stake holders who have an established interest in Emergency/Public Safety as it may pertain to the Urban Shield program, the training exercise established by the Alameda County Sheriffs' office.

This Task Force will convene by February 10, 2017 and complete its work and provide its written findings to the Board of Supervisors by August 2017 prior to the annual Board Letter for funding consideration for the Urban Shield program.

The findings of the special Task Force will highlight whether the Urban Shield project meets the Federal guidelines set out in the UASI Grant; that it is strictly an Emergency preparedness program that prepares Law Enforcement, Fire, Medical and the Government safety net which has responsibility for the Health, Safety and Welfare of its Citizens. Furthermore that the terms, conditions and guidelines of this yearly training program meet the demand for the Bay Area Region to be prepared to respond to a natural disaster (fire, earthquake, etc.) or a terrorist act.

The Task Force will also consider that in the event of an emergency/attack or natural disaster, will public safety agencies, public health and other emergency response departments be adequately trained and equipped to respond to such disasters without the training offered by Urban Shield?

Additionally, the Task Force will consider the impact that Urban Shield has on the community's relationship with law enforcement.

I propose that the Task Force consist of 18 members; a Chair and members from the following areas:

- Five appointees, one from each office of the Alameda County Board of Supervisors
- One member appointed by Alameda County Sheriff Office
- One association member appointed by Alameda County Chiefs of Police and Sheriffs Association
- One staff member from the Red Cross
- Alameda County Public Health Officer, appointed by the Health Care Agency
- One member from the Alameda and Contra Costa County Medical Association
- Two members from the Stop Urban Shield Coalition
- One local Civil Rights Attorney appointed by the Alameda County Bar Association
- Superintendent, Alameda County Office of Education, appointed by the Alameda County Board of Education
- One member from BART/AC Transit system appointed by the Alameda County Transportation Commission
- County Fire Chief, selected by the Alameda County Fire Chief's Association
- Director of Alameda County Emergency Medical Services

The Task force will have complete access to information that is pertinent to their work, including but not limited to:

- A copy of the UASI grant
- Past budget material related to the convening or operation of Urban Shield
- Appropriate meetings that give insight into the thought and operations of Urban Shield

The final report will be delivered to the full Alameda County Board of Supervisors, prior to the Board considering future funding of Urban Shield.

OFFICE OF THE MAYOR
SAN FRANCISCO



EDWIN M. LEE

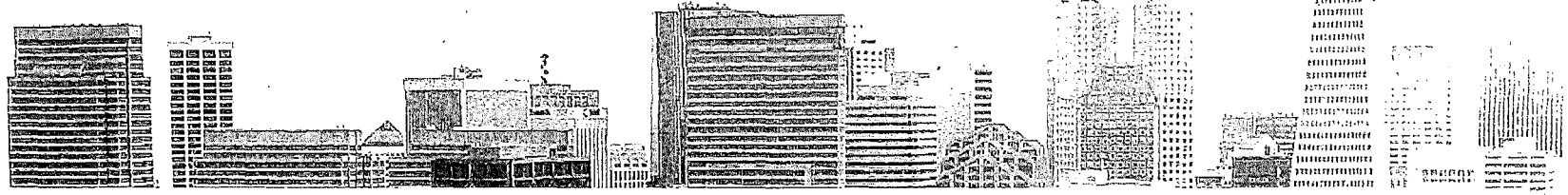
TO: Angela Calvillo, Clerk of the Board of Supervisors
FROM: *EL* Mayor Edwin M. Lee *EL*
RE: Apply for Grants - 2017 Emergency Preparedness Grants
DATE: December 13, 2016

Attached for introduction to the Board of Supervisors is a resolution authorizing designated City and County officials to execute and file on behalf of the City and County of San Francisco any actions necessary for the purpose of obtaining State and Federal financial assistance under various grant programs, including: the Federal Fiscal Year 2017 Urban Areas Security Initiative Grant, the Federal Fiscal Year 2017 State Homeland Security Grant Program, the 2017 Emergency Management Performance Grant, and the 2017 Local Government Oil Spill Contingency Plan Grant Program.

Should you have any questions, please contact Mawuli Tugbenyoh (415) 554-5168.

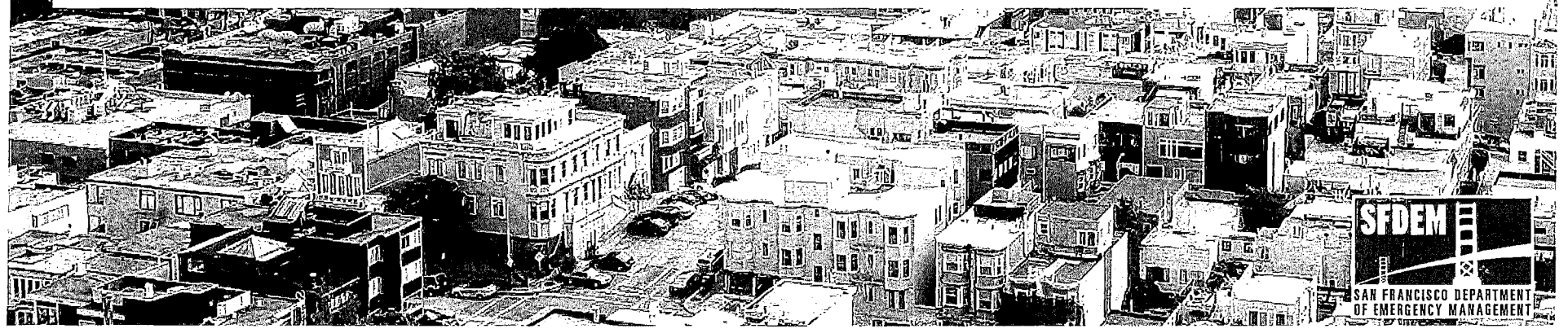
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SAN FRANCISCO

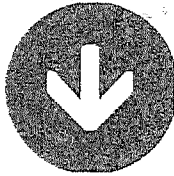
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2/2/17
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SF Department of Emergency Management Governing Body Resolution to Apply for 2017 Homeland Security & Emergency Preparedness Grants

Presented by Michael Dayton, DEM Acting Director and Deputy Director of
Emergency Services





About the Bay Area Urban Area Security Initiative

*The Urban Areas Security Initiative (UASI) grant is authorized by the Homeland Security Act of 2002

*The UASI grant is part of the Homeland Security Grant Program and is administered by FEMA/Department of Homeland Security

*The Bay Area UASI consists of 12 Bay Area Counties and 3 Cities (Oakland, San Francisco, and San Jose)

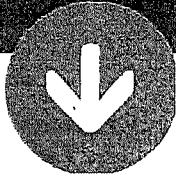
*San Francisco serves as the fiscal agent on behalf of the Bay Area region to receive the grant each year





San Francisco's Role as Fiscal Agent

- *Ensure all grant funds meet state and federal funding requirements and guidelines
- *Administers the accounting, contracting, reporting, processing, and fiscal oversight of the grant
- *Proposes and manages regional projects such as developing plans to provide mass care, shelter, food and water in an effective, efficient and equitable way



How Funds are Used in the Bay Area

Core Capabilities	FY16
Risk Management and Planning, and Information Sharing	\$5,222,838
Communication	\$3,494,361
Infrastructure Protection	\$1,089,969
Medical, Public Health and Mass Care Preparedness	\$1,055,004
Community Resilience	\$258,649
Response and Recovery	
Training and Exercise	\$4,901,339
Fusion Center Project	\$5,285,200
Management and Administration	\$1,121,440
Total	\$22,428,800



How San Francisco Spent its 2016 Funds

Project	Amount
Staff Positions (DEM, GSA, SFFD, SFPD)	\$2,627,919
Fire Department Operations Center (DOC) Upgrades and Equipment	\$281,060
Tactical Equipment	\$258,621
Neighborhood Emergency Response Team (NERT) Program	\$116,796
WebEOC Incident Management System	\$90,000
Interoperable Radios	\$52,052
TOTAL	\$3,426,448





What These Funds Provide San Francisco

***Staffing:** 39 city employees responsible for planning for, responding to, and recovering from emergencies

These are the people that help find care and shelter for residents displaced by fire and floods, manage incoming resources following a disaster, and send alerts and warnings to the public

***Emergency Planning:** Development of emergency plans for all hazards including earthquakes, tsunamis, public health emergencies, extreme weather, and man-made disasters

These plans are required in order to receive state and federal reimbursements following a declared emergency and must be maintained and updated



What These Funds Provide San Francisco (cont.)

***Training and Exercise:** Investment in this area allows us to practice our plans and how we work together during an emergency

Examples include a Community Point of Distribution (C-POD) exercise conducted last year where we tested our ability to deliver and distribute life sustaining supplies to the public following catastrophic earthquake

***Community Preparedness:** San Francisco's Neighborhood Emergency Response Teams (NERT) and nationally recognized SF72 personal preparedness program are supported by homeland security and emergency preparedness grants

The NERT program provides free training to residents so they can take care of themselves, their family, and their community during an emergency. Last year, more than 10,000 people used SF72 as resource to develop their personal emergency plan.

57



About the Bay Area UASI Regional Training and Exercise Program.

*Alameda County has provided this sustainable UASI Regional Training and Exercise (T&E) program to the region since 2011

*The program is scheduled to receive \$4.9 million in FY 2017 to provide trainings and exercises to:

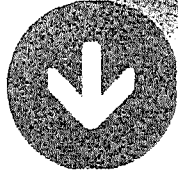
- Law Enforcement
- Fire / Hazmat / USAR
- EMS
- Public Health / Health Care
- Emergency Management

*Of the \$4.9 million, 1.7 million has been dedicated to Urban Shield



HAN FARM

ES SOLD



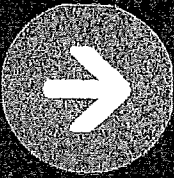
Public Concern About Urban Shield

Some members of the community are concerned the exercise promotes the militarization of police to the detriment of communities.

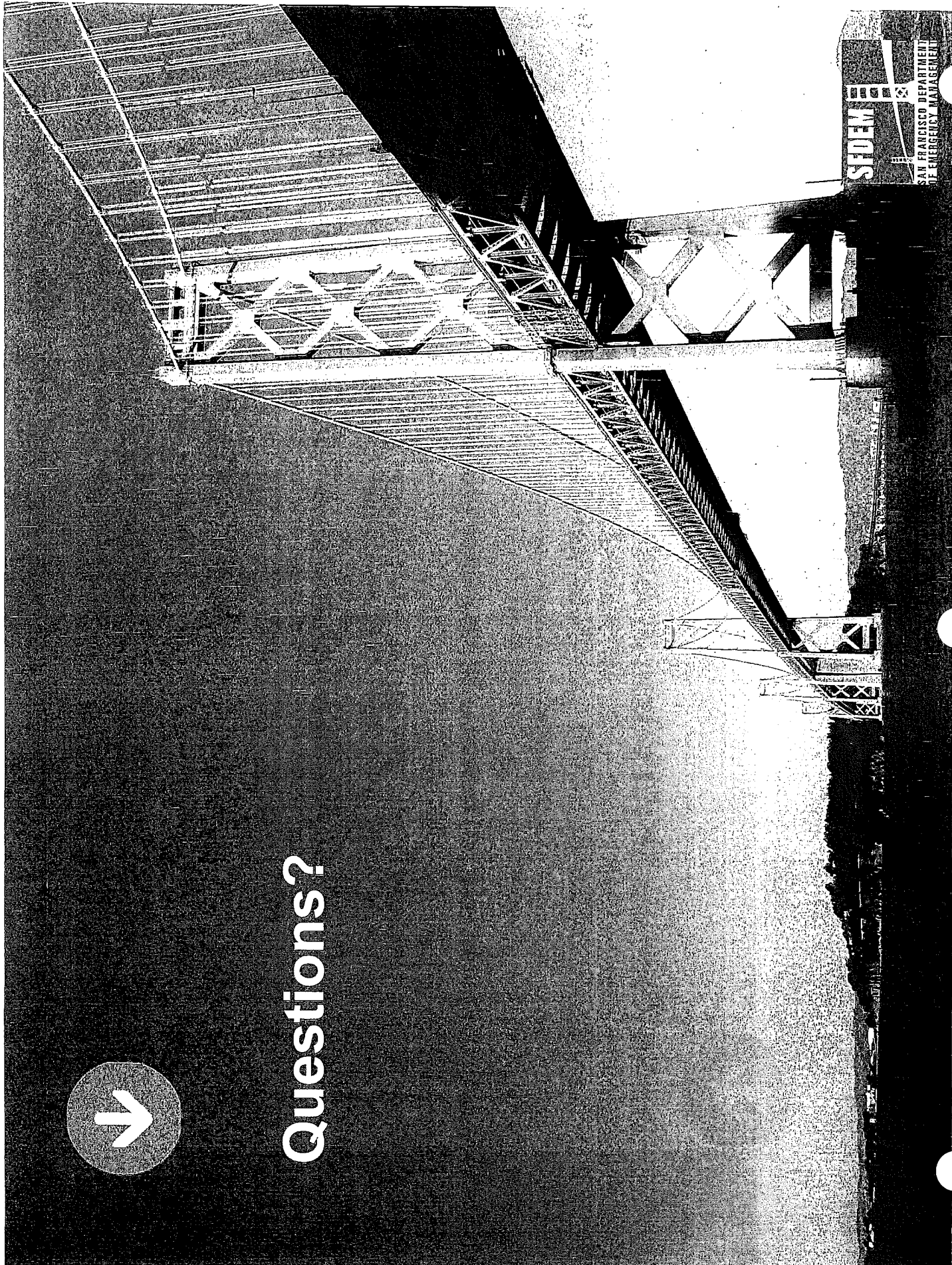
Alameda County Board of Supervisors conducted a hearing January 10, 2017 to consider these public concerns

The Alameda Board voted to continue Urban Shield with the creation of a community oversight task force to study the design and execution of Urban Shield

The Urban Shield task force will present its recommendations to the Alameda Board of Supervisors later this year with a recommendation to either continue or discontinue Urban Shield



Questions?



SYDEN
SAN FRANCISCO DEPARTMENT
OF EMERGENCY MANAGEMENT



BOARD OF SUPERVISORS

File # 161354
Received in Committee
2/2/17
fr.

January 13, 2017

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Edwin M. Lee
Mayor

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Anne Kronenberg
Executive Director

*File # 11e1354
Received in Grant
2/2/17
jrw*

February 1, 2017

Honorable Malia Cohen
Chair, Budget & Finance Committee
and Members
San Francisco Board of Supervisors
1 Dr. Carlton B. Goodlett Place
City Hall, Room 244
San Francisco, CA 94102-4689

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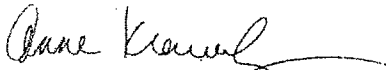
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Sincerely,



Anne Kronenberg
Executive Director

cc: Honorable Katy Tang
Honorable Norman Yee
Angela Calvillo, Clerk of the Board

File # 161354
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2/2/17
for.

CCSF UASI Funded Positions

1. Lead Exercise Planner (DEM)
 2. Exercise Planner (DEM)
 3. Resilience and Recovery Manager (DEM)
 4. External Affairs Associate (DEM)
 5. Mass Care and Shelter Planner (DEM)
 6. Emergency Planner (DEM)
 7. Emergency Planner (DEM)
 8. Training Coordinator (DEM)
 9. Special Events Coordinator (DEM)
 10. Response Operations Planner (DEM)
 11. Operations Coordinator (DEM)
 12. Operations Planner (DEM)
 13. Neighborhood Hub Planner (GSA)
 14. Logistics & Mitigation Security Planner (GSA)
 15. Recovery Support Specialist (GSA)
 16. Assistant Deputy Chief Homeland Security Division (SFFD)
 17. Local Energy Assurance Plan Assistant Plan Manager (SFFD)
 18. Bay Area UASI Project Manager/Captain (SFPD)
 19. Homeland Security Unit Captain (SFPD)
 20. Homeland Security Unit Analyst (SFPD)
 21. Alert Coordinator (SFPD)
 22. Emergency Services Coordinator (UASI)
 23. Resilience and Recovery Project Manager (UASI)
 24. Emergency Services Assistant (UASI)
 25. General Manager (UASI)
 26. Assistant General Manager (UASI)
 27. Contracts Specialist (UASI)
 28. Regional Grants Manager (UASI)
 29. Grants Specialist (UASI)
 30. Regional Project Manager, Risk Management (UASI)
 31. Regional Project Manager, Whole Community and Communications (UASI)
 32. Grants Specialist Medical and Public Health Project Manager (UASI)
 33. Chief Financial Officer (UASI)
 34. Regional Project Manager, Information Sharing and Risk Management (UASI)
 35. Interoperability Project Manager Grants Accountant (UASI)
 36. NCRIC Terrorism Liaison (SFPD): Critical Infrastructure Protection; Coordination Special Events; their Department Liaison
 37. NCRIC Liaison (SFFD): Critical Infrastructure Protection; Special Events Coordination; Serve as their Department Liaison to Home Department
 38. NCRIC Liaison (SFSD): Critical Infrastructure Protection; Special Events Coordination; Serve as their Department Liaison
 39. NCRIC Liaison (DEM): Critical Infrastructure Protection; Special Events Coordination; Serve the Department Liaison
- Community Resilience and Recovery F/Y 2016: \$258,000

File # 16/354
c: BOS

Wong, Linda (BOS)

From: Hogan, Kristin (ECD)
Sent: Wednesday, February 08, 2017 12:24 PM
To: Board of Supervisors, (BOS)
Cc: Wong, Linda (BOS)
Subject: DEM Executive Director Letter & Enclosures to Board RE: Apply for Grants Resolution 161354
Attachments: 161354 v2.pdf; CCSF Grant Funded Positions.pdf; Apply for Grants Resolution 161354_BREED.pdf

Dear Clerk of the Board of Supervisors:

Please forward the attached documents to President Breed at your earliest convenience.

Thanks very much,
Kristin

Kristin Hogan Schildwachter
Government Affairs Manager
San Francisco Department of Emergency Management
p: 415-558-3819
m: 415-518-2834
Web: Sfdem.org | sf72.org | Facebook: [SFDEM](https://www.facebook.com/SFDEM) | Twitter: [@SF_Emergency](https://twitter.com/SF_Emergency) [@sf72org](https://twitter.com/sf72org)



Edwin M. Lee
Mayor

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Anne Kronenberg
Executive Director

February 8, 2017

The Honorable London Breed
San Francisco Board of Supervisors
1 Dr. Carlton B. Goodlett Place
City Hall, Room. 244
San Francisco, Ca 94102-4689

Dear President Breed:

I am writing to ask for the opportunity to meet with you in advance of the February 14, 2017 Board of Supervisors Meeting. It is critically important that San Francisco votes to approve a Governing Body Resolution so that we may receive federal homeland security and emergency preparedness grant funding.

The City is the fiscal agent of the Bay Area's homeland security grant funds. We have made the San Francisco Bay Area a more prepared and resilient community through our leadership and collaborative approach. The 12 counties and three cities (Oakland, San Francisco, and San Jose) that make up the San Francisco Bay Area Urban Areas Security Initiative (UASI) region have entrusted San Francisco with the fiscal management and oversight of the federal UASI Grant, which provides approximately \$22 million to the region annually. The City also receives approximately \$1.2 million from the State Homeland Security Grant, the Emergency Management Performance Grant, and the Local Government Oil Spill Contingency Plan Grant combined.

We are required to provide the State of California Governor's Office of Emergency Services and the California Department of Fish and Game Office of Spill Prevention and Response a Governing Body Resolution to Apply for 2017 Homeland Security and Emergency Preparedness Grants, which includes the UASI Grant, the State Homeland Security Grant, the Emergency Management Performance Grant, and the Local Government Oil Spill Contingency Plan Grant. These funds are used throughout San Francisco for personnel, programs, projects, and equipment dedicated to making our communities better prepared and more resilient. Without this Resolution, we will not be able to apply for 2017 homeland security and emergency preparedness grants.

Last week this Governing Body Resolution was heard at the Budget and Finance Committee with much discussion and deliberation about Alameda County's first responder and emergency management training exercise called Urban Shield. The discussion also included a review of how San Francisco uses its allocation of these grants, which predominately goes to 39 personnel salaries. With amendments, the Resolution was voted to go to the full Board of Supervisors without recommendation.

We would like to meet with you before the upcoming Board of Supervisors meeting to share how San Francisco invests its allocation of the grants; review the 39 City grant-funded personnel positions; explain our role as fiscal agent and how we manage the grants on behalf of the region; and discuss the Urban Shield exercise and the community concerns regarding this first responder and emergency management training event.

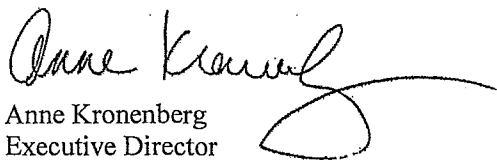
Urban Shield is an emergency management exercise that provides training to Bay Area first responders. Urban Shield engages thousands of law enforcement, fire, emergency medical, and emergency management personnel and features real-life scenarios to test preparedness plans and response capabilities to hazards such as mass shootings, terrorist and cyber-attacks, infrastructure collapse, and natural disasters.

You have likely heard from a number of concerned individuals requesting that the City exclude funding the Urban Shield emergency management training exercise with homeland security grants. We stand with members of the community in our commitment to civil rights, community empowerment, and strong relations between law enforcement and the community based on mutual trust. We believe the following recent developments support balancing the need for first responder and emergency management training with community concerns:

- **Alameda County Board of Supervisors:** On January 10, 2017 the Alameda County Board of Supervisors conducted a hearing to consider public concerns while deciding whether to continue the agreement to manage the Bay Area UASI training and exercise program, which includes the Urban Shield emergency management training exercise. Over the course of many hours, the Board intently listened to each public commenter and ultimately voted unanimously to continue the agreement.
- **Oversight Task Force:** The Alameda County Board of Supervisors also voted to create a task force comprised of representatives from various public and community organizations (including two members of the Stop Urban Shield coalition) to study the design and execution of the 2017 Urban Shield emergency management training exercise. This fall the task force will present to the Alameda County Board of Supervisors its recommendations to continue or discontinue the exercise training in 2018. *[Please note, I have requested to participate on this task force.]*
- **New Focus and Clearer Standards:** The 2017 Urban Shield emergency management training exercise will have a greater focus on medical and community emergency preparedness (e.g., Community Emergency Response Teams (CERT) and Neighborhood Emergency Response Teams (NERT)). Alameda County also established a clear list of standards prohibiting any elements of training that could be construed as racial profiling and surveillance.
- **Militarized Equipment:** "Militarized" or "weapons-grade equipment" are explicitly prohibited by federal grant guidelines. San Francisco's role as fiscal agent includes ensuring compliance to these and many other requirements.

Thank you in advance for considering the aforementioned points and I look forward to discussing this Resolution allowing the City to apply for these critical emergency preparedness and homeland security grants. I also welcome the opportunity to discuss how the Department of Emergency Management can be of service to you and your community as we plan, train, and prepare the City for emergencies. My staff will contact your legislative aides to find a time to meet.

Sincerely,



Anne Kronenberg
Executive Director

Enclosure: CCSF Grant-Funded Positions and Descriptions
Governing Body Resolution File No.161354

Cc: Angela Calvillo, Clerk of the Board
Barbara Garcia, Department of Public, Director of Health
Naomi Kelly, Office of the City Administrator, City Administrator
San Francisco Fire Department Chief Hayes-White
San Francisco Police Department Chief Scott
Sheriff Vicki Hennessy



Edwin M. Lee
Mayor

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1011 Turk Street, San Francisco, CA 94102

Division of Emergency Communications
Phone: (415) 558-3800 Fax: (415) 558-3843

Division of Emergency Services
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Anne Kronenberg
Executive Director

CCSF Grant Funded Personnel Positions
(URBAN AREAS SECURITY INITIATIVE & STATE HOMELAND SECURITY
GRANT PROGRAMS)

Department of Emergency Management (13 positions)

1. **Emergency Planner (DEM)** Assist the Lead Emergency Planner in the review, evaluation and analysis of emergency and disaster plans, policies, and procedures; analyze and provide consultation and guidance in the development and implementation of emergency and disaster exercise/training; research and provide reference information related to technical studies in disaster and emergency planning and recovery services.
2. **Exercise Planner (DEM)** Assist lead exercise planner in the development of and preparation for City-based exercises to test various, recently completed City Emergency Response Plan Annexes; assist in the coordination between City departments involved in the conduct of these exercises; draft related materials such as situation manuals, exercise plans, and after action reports; ensure that all plans meet federal Homeland Security Exercise and Evaluation Program (HSEEP) guidelines.
3. **External Affairs Associate (DEM)** Develop strategic communications and messages; facilitate Joint Information Center operations and training, social media planning, monitoring, and analysis; manage external speaking requests and visits; administer the release of public records.
4. **Lead Emergency Planner (DEM)** Develop and implement disaster and emergency planning procedures; recommend disaster and emergency planning policies; provide information on and interpretation of policies and procedures; review City Emergency Response Plan Annexes and maintain and update as needed; attend community meetings and coordinate stakeholder feedback during update process.
5. **Lead Exercise Planner (DEM)** Lead the development of and preparation for city-based exercises to test various, recently completed City Emergency Response Plan Annexes; provide coordination between City departments involved in the conduct of these exercises; draft related materials such as situation manuals, exercise plans, and after action reports; ensure that all plans meet federal Homeland Security Exercise and Evaluation Program (HSEEP) guidelines.
6. **Lead Operations Coordinator (DEM)** Develop and implement disaster and emergency operations procedures; recommend disaster and emergency operations policies; provide information on, and interpretation of, policies and procedures; act as technical advisor on studies and problems relating to emergency and disaster operations; perform and manage disaster and emergency operations work in the areas of homeland security and emergency services Citywide; oversee Duty Officer and watch program; collaborate with and provide

information and advice to governmental representatives, public safety agencies, community groups, organizations, and the public regarding emergency operations.

7. **Mass Care and Shelter Planner (DEM)** Draft update to the City's Mass Care and Shelter Annex to the City Emergency Response Plan, focusing on Commodity Point of Distribution Plan; update the City's Shelter database; coordinate with the Hunger Task Force to broaden the network of primary kitchens.
8. **NCRIC Liaison (DEM)** Conduct and coordinate vulnerability assessments of critical infrastructure sites and key resources; prepare reports, publications, correspondence, graphs, and charts regarding terrorist-related criminal activity; prepare important technical records, plans, and reports to document processes and provide information for review by emergency management officials.
9. **Operations Coordinator (DEM)** Develop and coordinate the creation and implementation of operational policies and procedures; research and analyze best practices in the field of disaster and emergency planning; respond to local disasters and emergencies; work in Emergency Operations Center during activations.
10. **Resilience and Recovery Manager (DEM)** Review, analyze, and oversee planning efforts to increase capabilities in private sector preparedness education and private sector continuity of operations education; develop and conduct public engagement activities such as preparedness fairs; and oversee and monitor the SF72 Bay72 project.
11. **Response Operations Planner (DEM)** Develop and coordinate the creation and implementation of operational policies and procedures; research and analyze best practices in the field of disaster and emergency planning; respond to local disasters and emergencies; work in Emergency Operations Center during activations; participate as the on-call Duty Officer which requires carrying a pager on a rotational basis; and work weekends, evenings, shifts, and holidays, as assigned.
12. **Special Events Coordinator (DEM)** Develop and coordinate the creation and implementation of special event-related operational policies and procedures; research and analyze best practices in the field of special events; oversee additions to, and maintenance of, Master Improvement Plan and provide quarterly updates; develop Concept of Operations plans for city-wide events (e.g. Fleet Week, Pride Parade), and assist in the development of operations' focused plans.
13. **Training Coordinator (DEM)** Identify and coordinate training opportunities to help San Francisco first responders and emergency management personnel prepare for and respond to any emergency; facilitate the conduct of Citywide training classes in the Incident Management System (ICS), the National Incident Management System (NIMS), situational awareness, emergency management, and operational support.

Department of Emergency Management/Urban Areas Security Initiative (UASI) Management Team (14 positions)

14. **Assistant General Manager (UASI)** Develop, review, and implement all regional plans, protocols, goals, and strategies as well as monitor programmatic and financial management activities, to identify and analyze opportunities for implementing efficiencies and improvements.

15. **Chief Financial Officer (UASI)** Oversee the financial administration of Homeland Security grants and the financial operations of the Bay Area UASI by directing the day-to-day operations of the Grants Management Unit in support of the Bay Area UASI mission and goals and ensuring that grant programs administered in accordance with DHS National Initiatives and grant guidelines with respect to grants management and accounting.
16. **Contracts Specialist (UASI)** Manage, develop, create, and amend Memorandums of Understanding (MOU) with sub-recipient jurisdictions, Letters of Agreement (LOA) with San Francisco City Departments, and prepare professional services contracts for all San Francisco contracts; perform capability gap assessment and analytical work on regional investments.
17. **Emergency Services Assistant (UASI)** Act as public liaison to the Approval Authority by preparing and distributing all Approval Authority documents and maintaining all official records of meetings and actions taken by the Board.
18. **Emergency Services Coordinator (UASI)** Plan, develop, administer, and maintain regional website and online grant management system; ensure all materials for meetings are posted as legally required.
19. **General Manager (UASI)** Provide region-wide leadership and administration of all grant initiatives approved by the Approval Authority to the 12 Bay Area Counties and three major cities; responsible for the execution of regional strategies that align with federal and state policies; develop, initiate, and implement division goals, objectives, policies/procedures, and priorities to determine service levels and resource allocations.
20. **Grants Accountant (UASI)** Develop, coordinate, and analyze accounting policies and procedures related to the Urban Areas Security Initiative and accounting and financially-oriented computer systems to ensure grant compliance; oversee, coordinate, and respond to all audit and site reviews.
21. **Grants Specialist (UASI)** Prepare, review, and analyze all reimbursement requests by performing desk audits of sub recipient documents to ensure that all expenditures are supported by proper documentation and are in compliance with grant guidelines and are consistent with MOU agreements; conduct field visits to evaluate fiscal and accounting processes.
22. **Grants Specialist (UASI)** Prepare, review, and analyze all reimbursement requests by performing desk audits of sub recipient documents to ensure that all expenditures are supported by proper documentation and are in compliance with grant guidelines and are consistent with MOU agreements; conduct field visits to evaluate fiscal and accounting processes.
23. **Regional Grants Manager (UASI)** Act as technical lead on all compliance requirements to build and support capacity of the program and finance staff on compliance requirements; prepare and submit all grant applications; act as liaison between regional jurisdictions and state and local agencies.
24. **Regional Program Manager (UASI)** Oversee, coordinate, develop, and implement all regional Bay Area project goals, policies, and strategic plans by managing the allocation of resources and services to ensure that Bay Area UASI projects meet grant program guidelines

and requirements; oversee UASI project managers as they work with grant sub-recipients and contractors to meet grant end dates.

25. **Regional Project Manager, Risk Management (UASI)** Coordinate, manage, and lead annual Statewide Risk Management contract and program and provide outreach and guidance to all California UASIs to assess needs and usage of the California Common Operating Picture program.
26. **Regional Project Manager, Whole Community and Communications (UASI)** Coordinate, plan, and support regional groups to enhance interoperable communications, regional public information, and mass notification capabilities to strengthen community preparedness capabilities; provide coordination between local, state, and federal partners to develop, revise, and test catastrophic earthquake response plans for the Bay Area.
27. **Resilience and Recovery Project Manager (UASI)** Provide regional coordination, monitoring, and appropriate oversight to ensure the regional Bay Area Catastrophic Earthquake Response Plan and operations are effectively tested and coordinated to meet California Governor's Office of Emergency Services authority and Bay Area Operational Area goals.

Fire Department (3 positions)

28. **Assistant Deputy Chief Homeland Security Division (SFFD)** Develop departmental "all-hazards preparedness" guidelines and establish measurable readiness priorities to ensure sufficient resources are available during an emergency; coordinate the activities for San Francisco Fire Department (SFFD) "preparedness" including plans, procedures, policies, training, equipment, and regional mutual aid activities.
29. **Local Energy Assurance Plan Assistant Plan Manager (SFFD)** Collect, analyze, interpret, and present local volunteer emergency preparation and response planning data for the Neighborhood Emergency Response Team (NERT); manage and update volunteer registration and training data maintenance; review and record appropriate data and prepare recommendations; review planning activities, goals, programs, grant guidelines, rules, regulations, policies, and procedures; assist the Department of Emergency Management (DEM) with the Volunteer Management aspects of the overall Response Plan; provide information orally and in writing to the SFFD and DEM, partner organizations, and the general public.
30. **NCRIC Liaison (SFFD)** Conduct and coordinate vulnerability assessments of critical infrastructure sites and key resources; conduct and coordinate threat assessments of terrorist and other criminal organizations; prepare reports, publications, correspondence, graphs, and charts regarding terrorist-related criminal activity, major criminal activities, and organized criminal groups.

General Services Agency (3 positions)

31. **Logistics & Mitigation Security Planner (GSA)** Guide and assist General Services Agency (GSA) divisions in their internal logistical planning; identify all GSA critical infrastructure and public safety division and assist with mitigation and logistical emergency planning and integration between divisions; review existing assets and facilities for vulnerabilities and provide response and mitigation support and planning; support DEM efforts to update their Logistics Annex.

- 32. **Neighborhood Hub Planner (GSA)** Design, build, deploy, and exercise activities within the Empowered Communities Program (ECP) to meet FEMA's Whole Community approach for the City; review, research, and draft a Resilience Action Plan to provide a framework for local neighborhood stakeholders to achieve mitigation, preparedness, response, restoration, and recovery goals.
- 33. **Recovery Support Specialist (GSA)** Coordinate with private and government public safety fuel consumers to enhance procurement & supply routes and strengthen relationships with local, state, and federal officials to ensure uninterrupted supplies to first responders during and after a natural disaster or terrorist attack/threat; develop methods to strengthen the various supply and logistics chains to recover from a terrorist attack and resupply critical infrastructure.

Police Department (5 positions)

- 34. **ALERT Coordinator (SFPD)** Part-time civilian employee of the San Francisco Police Department (SFPD) assigned to the Training Division in support of the Auxiliary Law Enforcement Response Team (ALERT); develop the recruitment, training, credentialing, and records management of civilian volunteers prepared to assist law enforcement in the event of a disaster.
- 35. **Bay Area UASI Project Manager/Captain (SFPD)** Review risk assessment, security gaps and capability reports produced by the Risk Assessment Center to discuss and identify regional projects related to protecting, preventing, responding, mitigating, and recovering from acts of terrorism; discuss, identify, and review SFPD projects and provide coordination to ensure on-time implementation and expenditures that are within the budget.
- 36. **Homeland Security Unit Analyst (SFPD)** Civilian employee of the SFPD assigned to the Special Operations Bureau; research, review, analyze, and assist with the evaluation of identified risks, gaps, and capabilities within the department; provide internal staff reports; manage asset-management, and inventory databases to monitor grant-acquired assets for regional deployment as needed.
- 37. **Homeland Security Unit Captain (SFPD)** Develop, coordinate, evaluate, and implement all department manuals, guides, and plans; assist with the management of funds allocated through homeland security grant funding; prepare and review operational and administrative reports for Command Staff; ensure all equipment is inventoried and tracked as per federal grant guidelines.
- 38. **NCRIC Liaison (SFPD)** Conduct and coordinate vulnerability assessments of critical infrastructure sites and key resources; plan and organize suspicious incident reports, criminal information reports, and threat assessments of terrorist and other criminal organizations to public safety personnel within the Bay Area region.

Sheriff's Department (1 position)

- 39. **NCRIC Liaison (SFSD)** Conduct and coordinate vulnerability assessments of critical infrastructure sites and key resources; plan and organize suspicious incident reports, criminal information reports, and threat assessments of terrorist and other criminal organizations to public safety personnel within the Bay Area region.

AMENDED IN COMMITTEE

2/2/17

FILE NO. 161354

RESOLUTION NO.

1 [Apply for Grants - 2017 Emergency Preparedness Grants]

2
3 **Resolution authorizing designated City and County officials to execute and file on**
4 **behalf of the City and County of San Francisco any actions necessary for the purpose**
5 **of obtaining State and Federal financial assistance under various grant programs,**
6 **including: the Federal Fiscal Year 2017 Urban Areas Security Initiative Grant, the**
7 **Federal Fiscal Year 2017 State Homeland Security Grant Program, the 2017 Emergency**
8 **Management Performance Grant, and the 2017 Local Government Oil Spill Contingency**
9 **Plan Grant Program.**

10
11 WHEREAS, The State of California, through various homeland security grant
12 programs, provides support for the development and maintenance of the capability of local
13 jurisdictions to prepare for and respond to natural disasters, acts of terrorism, and other man-
14 made disasters, as well as disperses federal funds provided for this purpose; and

15 WHEREAS, The State of California's Department of Fish and Game provides support
16 for oil spill response planning; and

17 WHEREAS, The City and County of San Francisco has participated in these programs
18 since their inception and deems them vital to the continued well-being of its citizens; and

19 WHEREAS, The City and County of San Francisco is committed to ensuring its grant
20 funds are utilized in a compliant, appropriate, and transparent manner (including planning,
21 organization, equipment, training, and exercises) that respects the civil rights and civil liberties
22 of all Bay Area residents; and

23 WHEREAS, San Francisco has taken action to investigate use of force in policing and
24 to reform and implement Use of Force policies which ensure community safety, including
25 against the use of militarized police tactics and weaponry; and

1 WHEREAS, Urban Shield is an intense, emergency preparedness training program for
2 law enforcement, which uses emergency scenario simulations and military-grade equipment
3 to train first responders; and

4 WHEREAS, The City and County of San Francisco has gone on record against the
5 militarization of law enforcement; and

6 WHEREAS, The City and County Board of Supervisors is committed to meaningful
7 police reform that goes above and beyond current policies, practices and legal standards to
8 help ensure public safety for all San Francisco residents and visitors; and

9 WHEREAS, Effective public safety efforts rely on strong relations between law
10 enforcement and the community based on mutual trust, transparency, and accountability; and

11 WHEREAS, The City and County of San Francisco will encourage initiatives that
12 strengthen emergency planning, first responder preparedness, and community safety,
13 resilience, and recovery; and

14 WHEREAS, The State of California requires that the applicant's agents be named in
15 the resolution; now, therefore, be it

16 RESOLVED, That the City and County of San Francisco urges Alameda County to
17 suspend funding the Urban Shield training program and prioritize funding for Planning and
18 Risk Management, Medical and Public Health, Emergency Planning and Community
19 Preparedness, and Recovery and other UASI priority areas; and, be it

20 RESOLVED, That the Board of Supervisors of the City and County of San Francisco
21 authorizes the Executive Director of the Department of Emergency Management; or in his or
22 her absence, the Chief Financial Officer, the Deputy Director, or the Assistant Deputy Director
23 of the Department of Emergency Management; or the General Manager, Assistant General
24 Manager, or Chief Financial Officer of the Bay Area Urban Areas Security Initiative (UASI)
25 program, to execute for and on behalf of the City and County of San Francisco, a public entity

1 established under the laws of the State of California, any actions necessary for the purpose of
2 obtaining State and Federal financial assistance provided by the Federal Department of
3 Homeland Security and sub-granted through the State of California, as well as provided
4 directly by the State of California, including: the Federal Fiscal Year 2017 UASI Grant, the
5 Federal Fiscal Year 2017 State Homeland Security Grant Program, the 2017 Emergency
6 Management Performance Grant, and the 2017 Local Government Oil Spill Contingency Plan
7 Grant Program; and, be it

8 FURTHER RESOLVED, That the Department of Emergency Management and the
9 UASI report back to the Board of Supervisors upon receiving grant to formally accept and
10 expend grant monies; and, be it

11 FURTHER RESOLVED, That the Board of Supervisors urges Alameda County to allow
12 the Director of the San Francisco Department of Emergency Management or his or her
13 designee to serve on the Alameda County Urban Shield Task Force.

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