

BOARD of SUPERVISORS



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MEMORANDUM

TO: Carla Short, Interim Director, Department of Public Works
Jeffrey Tumlin, Executive Director, San Francisco Municipal Transportation Agency

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: February 22, 2023

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Ronen on February 14, 2023.

File No. 230164

Ordinance amending the Planning Code to allow continued use of existing shared spaces in specified public parking lots in the Mission Street Neighborhood Commercial Transit (NCT) District without triggering abandonment of the underlying vehicular parking use; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: Erica.Major@sfgov.org.

cc: David Steinberg, Department of Public Works
Ian Schneider, Department of Public Works
John Thomas, Department of Public Works
Lena Liu, Department of Public Works
Kate Breen, San Francisco Municipal Transportation Agency
Janet Martinsen, San Francisco Municipal Transportation Agency
Joel Ramos, San Francisco Municipal Transportation Agency

[Planning Code - Non-Conforming Public Parking Lots in the Mission Street NCT District]

Ordinance amending the Planning Code to allow continued use of existing shared spaces in specified public parking lots in the Mission Street Neighborhood Commercial Transit (NCT) District without triggering abandonment of the underlying vehicular parking use; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in single-underline italics Times New Roman font.
Deletions to Codes are in ~~strikethrough italics Times New Roman font~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated herein by reference. The Board affirms this determination.

(b) On _____, 2023, the Planning Commission, in Resolution No. _____, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution

1 is on file with the Clerk of the Board of Supervisors in File No. _____, and is
2 incorporated herein by reference.

3 (c) The Emergency Shared Spaces Program (the “Emergency Program”), as
4 established in Administrative Code Chapter 94A, has proven that small business owners can
5 safely and appropriately activate outdoor areas adjacent to their brick-and-mortar
6 establishments for food service and other uses. These activations have been, and continue to
7 be, critical for small business retention and stabilization in the City’s neighborhoods, as well
8 as retention of jobs and tax revenues. After the Emergency Program terminates in 2023, such
9 outdoor activations, where possible, should continue under the appropriate permitting
10 mechanisms to ensure the continued economic and social benefits that these activations
11 provide.

12 (d) The Board of Supervisors finds that this ordinance is necessary to enable
13 neighborhood business owners in the Mission Street Neighborhood Commercial Transit
14 Zoning District (“Mission Street NCT”), under limited circumstances, to continue Shared
15 Spaces, such as patios, that were initially authorized under the Emergency Program for
16 certain parking lots on private property. The Board of Supervisors recognizes the economic,
17 health, safety, and recreational contributions that Shared Spaces have provided to
18 commercial enterprises, neighborhood businesses, and City residents and visitors. With this
19 ordinance, the Board intends to enable business owners in the Mission Street NCT to
20 continue operating Shared Spaces in certain parking lots in the same manner initially
21 authorized under the Emergency Program.

22
23 Section 2. Article 1.7 of the Planning Code is hereby amended by revising
24 Section 183, to read as follows:

25 **SEC. 183. NONCONFORMING USES: DISCONTINUANCE AND ABANDONMENT.**

1 (a) **Discontinuance and Abandonment of a Nonconforming Use, Generally.**

2 Whenever a nonconforming use has been changed to a conforming use, or discontinued for a
3 continuous period of three years, or whenever there is otherwise evident a clear intent on the
4 part of the owner to abandon a nonconforming use, such use shall not after being so
5 changed, discontinued, or abandoned be reestablished, and the use of the property thereafter
6 shall be in conformity with the use limitations of this Code for the district in which the property
7 is located. Where no enclosed building is involved, discontinuance of a nonconforming use for
8 a period of six months shall constitute abandonment.

9 * * * *

10 **(d) Discontinuance or Abandonment of a Public Parking Lot in the Mission Street NCT**

11 **District.** *Notwithstanding subsection (a) of this Section, when less than 25% of the parking spaces*
12 *within a legally established, nonconforming Public Parking Lot located in the Mission Street NCT*
13 *Zoning District is converted to an Outdoor Activity Area for a separate use, such conversion does not*
14 *constitute a discontinuance or abandonment of that portion of the Public Parking Lot use. However, if*
15 *the remaining Public Parking Lot use is discontinued or abandoned, then the portion converted to*
16 *Outdoor Activity Area shall also be deemed to be discontinued or abandoned.*

17
18 Section 3. Effective Date. This ordinance shall become effective 30 days after
19 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
20 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
21 of Supervisors overrides the Mayor's veto of the ordinance.

22
23 Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
24 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
25 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal

Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the “Note” that appears under the official title of the ordinance.

APPROVED AS TO FORM:
DAVID CHIU, City Attorney

By: /s/
JOHN D. MALAMUT
Deputy City Attorney

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LEGISLATIVE DIGEST

[Planning Code - Non-conforming Public Parking Lots in the Mission Street NCT District]

Ordinance amending the Planning Code to allow continued use of existing shared spaces in specified public parking lots in the Mission Street Neighborhood Commercial Transit (NCT) District without triggering abandonment of the underlying vehicular parking use; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Existing Law

In Administrative Code Chapter 94A, the City established the Shared Spaces program that allowed for activation of the public right-of-way and private property with parklets, patios, and similar structures associated with brick and mortar businesses. The City expanded this program during the Covid emergency and now is terminating the emergency provisions and providing an avenue for applicants to obtain new permits that meet current requirements. Planning Code Section 183 addresses non-conforming uses and includes standards that specify when the underlying use is discontinued or abandoned. The Mission Street Neighborhood Commercial Transit District has at least one non-conforming public parking lot that contains a Shared Spaces patio, characterized as an Outdoor Activity Area, which was installed during the Shared Spaces emergency program.

Amendments to Current Law

This legislation would amend Planning Code Section 183 to clarify that in the Mission Street Neighborhood Commercial Transit District a portion of a non-conforming public parking lot occupied by a Shared Spaces patio shall not be treated as abandoned if the Shared Space use continues. The ordinance would make various findings, including environmental findings, General Plan findings, and Planning Code Section 101.1 priority policy findings.

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Introduction Form

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):

- ☒ 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
- ☐ 2. Request for next printed agenda (For Adoption Without Committee Reference)
(Routine, non-controversial and/or commendatory matters only)
- ☐ 3. Request for Hearing on a subject matter at Committee
- ☐ 4. Request for Letter beginning with "Supervisor [] inquiries..."
- ☐ 5. City Attorney Request
- ☐ 6. Call File No. [] from Committee.
- ☐ 7. Budget and Legislative Analyst Request (attached written Motion)
- ☐ 8. Substitute Legislation File No. []
- ☐ 9. Reactivate File No. []
- ☐ 10. Topic submitted for Mayoral Appearance before the Board on []

The proposed legislation should be forwarded to the following (please check all appropriate boxes):

- ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
- ☒ Planning Commission ☐ Building Inspection Commission ☐ Human Resources Department

General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):

- ☐ Yes ☐ No

(Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)

Sponsor(s):

Ronen

Subject:

[Planning Code - Non-conforming Public Parking Lots in the Mission Street NCT District]

Long Title or text listed:

Ordinance amending the Planning Code to allow continued use of existing shared spaces in specified public parking lots in the Mission Street Neighborhood Commercial Transit District without triggering abandonment of the underlying vehicular parking use; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1.

Signature of Sponsoring Supervisor: [s/ Hillary Ronen]