

## Somera, Alisa (BOS)

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**From:** Kandel, Minouche (WOM)  
**Sent:** Tuesday, June 19, 2018 5:05 PM  
**To:** Murase, Emily (WOM); Safai, Ahsha (BOS); Yee, Norman (BOS); Stefani, Catherine (BOS)  
**Cc:** Meyer, Catherine (BOS); Sandoval, Suhagey (BOS); Ho, Tim (BOS); Low, Jen (BOS); Maybaum, Erica (BOS); Choy, Jarlene (BOS); Miller Hall, Ellie (BOS); Chung, Sharon (BOS); Gallagher, Jack (BOS); Newman, Elizabeth (WOM); Somera, Alisa (BOS)  
**Subject:** DOSW: Proposed amendments to SHARP Ordinance  
**Attachments:** DOSW amendments to SHARP Ordinance.docx

Members of the Rules Committee:

Following up with Director Murase's e-mail below, please find some suggested amendments from our Department in connection with the SHARP Ordinance.

*Minouche*

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Pronouns: She/her/hers

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**From:** Murase, Emily (WOM)  
**Sent:** Thursday, June 14, 2018 4:58 PM  
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**Subject:** DOSW: DOSW Feedback on Proposed SHARP Ordinance (Rules Cttee)

Members of the BOS Rules Committee:

In advance of Supervisor Ronen's SHARP Ordinance being heard at the Rules Committee, please find the feedback that our office has provided to Supervisor Ronen on this ordinance. Please feel free to contact me if you have any questions. Our Department would appreciate being notified when the ordinance is set for hearing. Thank you.

*Emily*

Emily M. Murase, PhD  
Director  
San Francisco Department on the Status of Women  
25 Van Ness Ave, Ste 240

1 [Administrative Code - Office of Sexual Harassment and Assault Response and Prevention]

2

3 **Ordinance amending the Administrative Code to establish, and to set rules governing**  
4 **the appointment of the Director and the qualifications and duties of employees of, the**  
5 **Office of Sexual Harassment and Assault Response and Prevention as a City**  
6 **department under the direction and oversight of the Human Rights Commission, and in**  
**collaboration with the Department on the Status of Women, which**

7 **Office shall be responsible for: 1) receiving complaints concerning the manner in**  
8 **which any City department has responded or failed to respond to allegations of sexual**  
9 **assault or sexual harassment, and assisting complainants in navigating within City**  
10 **government to resolve those complaints; 2) compelling the attendance of City officers**  
11 **or employees at meetings with complainants; 3) notifying relevant City departments of**  
12 **any failure, in connection with a complaint of sexual assault or sexual harassment, to**  
13 **perform a duty imposed by law, or to perform a promised act, or to respond reasonably**  
14 **to the complainant's or Office's requests, or to otherwise fully and conscientiously**  
15 **respond to the complainant's or the Office's concerns; and reporting to the Mayor and**  
16 **the Board of Supervisors if any City department so notified fails to take timely and**  
17 **adequate corrective action; 4) in certain cases, referring City officers and employees to**  
18 **appropriate disciplinary authorities for possible professional or administrative**  
19 **discipline; 5) requiring City departments to report aggregated or otherwise de-**  
20 **identified information concerning the department's handling of allegations of sexual**  
21 **assault and harassment; 6) engaging with community members to develop**  
22 **recommendations for improving the City's efforts to combat sexual assault and**  
23 **harassment, and making related recommendations to City policymakers; 7) making**  
24 **regular reports to the Human Rights Commission; and 8) maintaining the**

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1 confidentiality of information required by law to be kept confidential, and respecting  
2 complainants' wishes for confidentiality to the maximum extent permitted by law.

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4 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
5 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
6 **Deletions to Codes** are in ~~*strikethrough italics Times New Roman font*~~.  
7 **Board amendment additions** are in double-underlined Arial font.  
8 **Board amendment deletions** are in ~~Arial font~~.  
9 **Asterisks (\* \* \*)** indicate the omission of unchanged Code  
10 subsections or parts of tables.

11 Be it ordained by the People of the City and County of San Francisco:

12 Section 1. The Administrative Code is hereby amended by adding Section 12A.18, to  
13 read as follows:

14 **SEC. 12A.18. OFFICE OF SEXUAL HARASSMENT AND ASSAULT RESPONSE AND**  
15 **PREVENTION.**

16 (a) **Creation of Office.** There is hereby created the Office of Sexual Harassment and  
17 Assault Response and Prevention, which shall be a City department under the authority and direction  
18 of the Human Rights Commission, and which shall work in collaboration with the Department on the  
19 Status of Women.

20 (b) **Powers and Duties of Office.** The Office of Sexual Harassment and Assault Response  
21 and Prevention shall have the powers, and shall perform the duties, set forth in this subsection (b).

22 (1) The Office shall have the authority to receive complaints from any member of the  
23 public concerning the manner in which any City department has responded, or has failed to respond, to  
24 allegations that the complainant—or a person under the care or custody of the complainant—has been  
25 a victim of sexual assault or sexual harassment. The Office shall promptly confirm receipt of all such  
complaints, and shall work diligently to assist each complainant in navigating their way through City  
government. In particular, the Office shall work diligently to assist each complainant in contacting

1 relevant City departments, and shall take all appropriate steps to encourage those City departments to  
2 respond fully and conscientiously to the complainant's concerns. The Office shall treat each  
3 complainant with dignity, professionalism, and compassion. For purposes of this Section 12A.18,  
4 "City department" means any department, agency, office, or commission, or any other part of the  
5 government of the City and County of San Francisco. It includes, but is not limited to, the Police  
6 Department, the Office of the District Attorney, and the Department of Public Health.

7 (2) The Office shall have the power to compel the attendance of officers or  
8 employees from any City department at meetings with the complainant, and may require that the  
9 officers or employees who attend any such meetings have detailed knowledge of the complainant's  
10 case. Attendance at such meetings shall be considered part of the officers' and employees' employment  
11 with the City, for which they shall be compensated. Such meetings shall be scheduled at reasonable  
12 times and locations that do not compromise the powers of the Office under this subsection (b)(2). Such  
13 meetings shall be held within two weeks of the Office's request for a meeting, unless the Office, for  
14 good cause shown, waives this requirement.

15 (3) In any instance in which the Office determines that any City department, or any  
16 City officer or employee, has failed to perform a duty imposed by law in connection with a complaint of  
17 sexual assault or sexual harassment, or has promised to perform an act and has failed to perform the  
18 promised act, or has unreasonably failed to respond to the complainant's or Office's requests, or has  
19 otherwise not fully and conscientiously responded to the complainant's or the Office's concerns, the  
20 Office shall notify the relevant City department of such failure, in writing. If, after a reasonable period  
21 of time as determined by the Office, not to exceed six weeks, the relevant City department has not  
22 corrected such failure to the Office's satisfaction, the Office shall report this failure, in writing, to the  
23 Mayor and the Board of Supervisors.

24 (4) In any instance in which the Office determines that there is a reasonable basis to  
25 believe that any City officer or employee should be subject to any form of professional or

1 administrative discipline, the Office shall have the power to refer that officer or employee to any  
2 appropriate disciplinary authority, which may include, but is not limited to:

3 (A) The officer or employee's appointing authority;

4 (B) The Department of Human Resources;

5 (C) For uniformed members of the Police Department, the Department of  
6 Police Accountability; and,

7 (D) For holders of any professional license, the appropriate State licensing  
8 authority.

9 Any City department that receives a referral from the Office shall promptly open an  
10 investigation into the conduct for which the Office has referred the City officer or employee.

11 (5) The Office shall have the power to require any City department to report, at  
12 times and in the manner of the Office's reasonable choosing, aggregated or otherwise de-identified  
13 information concerning that department's handling of allegations of sexual assault and sexual  
14 harassment. Such information may include, but is not limited to, the number of open cases involving  
15 allegations of sexual assault and sexual harassment; the number of such cases resolved in particular  
16 time frames; the ways in which such cases were resolved, and related information (including, but not  
17 limited to, information about the age and number of cases reaching each particular kind of resolution);  
18 the average time it takes the department to resolve each such case; information about the number and  
19 age of unresolved cases; and the number and substance of complaints the department has received  
20 (from members of the public, the Office, or any other source) regarding the department's handling of  
21 allegations of sexual assault and sexual harassment. The Office may request assistance from the  
22 Controller in obtaining the information described in this subsection (b)(5), and the Controller shall  
23 cooperate with any such requests.

24 (6) The Office shall, at such times and in such ways as the Office deems most  
25 effective, engage with members of the community (including, but not limited to, community

1 organizations dedicated to preventing or redressing sexual assault or sexual harassment) to explore  
2 ways in which the City can improve its efforts to combat sexual assault and sexual harassment. The  
3 Office shall collaborate with the Department on the Status of Women to develop recommendations for  
4 improving the City's efforts to combat sexual assault and  
5 sexual harassment (including, but not limited to, recommendations regarding education and training  
6 for City officers and employees who handle allegations of sexual assault and sexual harassment), and  
7 shall make reports about such recommendations to relevant City departments, the Mayor, and the  
8 Board of Supervisors. Such reports shall include, but are not necessarily limited to, an annual report  
9 to the Mayor, the Board of Supervisors, and all relevant City departments.

10 (7) In addition to the other reports described in this subsection (b), the Office shall  
11 make regular reports to the Human Rights Commission. Subjects addressed by these reports may  
12 include, but are not limited to, the Office's activities, the City's efforts to combat sexual assault and  
13 sexual harassment, and proposed recommendations for improving the City's efforts to combat sexual  
14 assault and sexual harassment (including, but not limited to, proposed recommendations regarding  
15 education and training for City officers and employees who handle allegations of sexual assault and  
16 sexual harassment).

17 (8) In fulfilling the powers and duties described in this subsection (b), the Office  
18 shall maintain the confidentiality of information required by law to be kept confidential, and shall  
19 respect the complainant's wishes for confidentiality to the maximum extent permitted by law. Nothing  
20 in this subsection (b)(8) shall otherwise restrict the City's ability to maintain the confidentiality of  
21 information where such confidentiality is permitted (but not required) by law.

22 (c) **Appointment of Director.** Before the Human Rights Commission submits nominations  
23 for the position of Director of the Office pursuant to Section 4.102(5) of the City Charter, the  
24 Commission shall first solicit recommendations regarding such nominations from a three-member  
25 advisory committee, to be appointed by the Commission. One member of this advisory committee shall  
be a sexual-assault survivor, another member of the committee shall be a person who has engaged in

1 community-based advocacy on behalf of survivors of sexual assault or sexual harassment, and the  
2 remaining member shall be an academic whose scholarship has focused on issues relating to sexual  
3 assault or sexual harassment. The advisory committee shall be empowered to review applications,  
4 interview applicants, and recommend that the Commission nominate particular candidates for the  
5 Director position. Any candidates so recommended by the advisory committee shall possess the  
6 qualifications of a “sexual assault counselor” within the meaning of Section 1035.2 of the California  
7 Evidence Code. The Commission shall consider any recommendations made by the advisory  
8 committee, but nothing in this subsection (c) shall be construed to interfere with the Commission’s  
9 authority to make nominations of its choosing under Charter Section 4.102(5). If the Director does not  
10 already possess the qualifications of a “sexual assault counselor” within the meaning of Section 1035.2  
11 of the California Evidence Code at the time of appointment, the Director shall undergo at least 40  
12 hours of training as a sexual assault counselor, in a manner consistent with Section 1035.2(a)(2) of the  
13 California Evidence Code, within one year of appointment.

14 (d) **Composition of Office.** Subject to the budgetary and fiscal provisions of the Charter,  
15 the Office shall be staffed by no fewer than the equivalent of three full-time employees; for purposes of  
16 this requirement, the Director of the Office may be counted as the equivalent of a full-time employee.  
17 At least one full-time employee, other than the Director, shall be responsible for interacting directly  
18 with individual survivors of sexual assault and sexual harassment, and their advocates, to receive and  
19 resolve individual complaints, consistent with subsections (b)(1)–(4). At least one other full-time  
20 employee, other than the Director, shall be responsible for engaging with community-based  
21 organizations and City departments to gather information, produce reports, and promote systemic  
22 change in the City’s policies and practices towards sexual assault and sexual harassment, consistent  
23 with subsections (b)(5)–(7). All employees of the Office shall possess the qualifications of a “sexual  
24 assault counselor” within the meaning of Section 1035.2 of the California Evidence Code.

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1 (e) To complement the work of the Office, and subject to budgetary and fiscal provisions of  
the Charter, the Department on the Status of Women shall have the equivalent of one full-time  
employee to address broad ranging policy reform and system change in the area of sexual  
assault and sexual harassment. The Office shall consult the Department on the Status of  
Women on any policy recommendations it intends to propose pursuant to subsection (b)(6).

42 **Powers and Duties of Human Rights Commission.** In overseeing the Office, the  
23 Human Rights Commission shall hold all the powers and duties set forth in Section 12A.5 of this  
34 Administrative Code and Section 4.102 of the City Charter. This includes, but is not limited to, the  
45 power to hold public hearings on any subject relevant to the Office. In holding any such public  
56 hearing, the Commission shall maintain the confidentiality of information required by law to be kept  
67 confidential, and shall respect a complainant's wishes for confidentiality to the maximum extent  
78 permitted by law, in a manner consistent with subsection (b)(8).

89 (f) **Services Available to City Employees.** City employees shall be able to submit  
910 complaints to, and use the services of, the Office on the same terms as other members of the public, but  
1011 nothing in this Section 12A.18 shall alter the City's existing procedures (including, but not limited to,  
1112 procedures established or administered by the Department of Human Resources) for handling  
1213 complaints of sexual assault or sexual harassment in the City's capacity as an employer.

1314 (g) **Language Access.** The Office shall comply with Chapter 91 of the Administrative Code,  
1415 the Language Access Ordinance.

1516 (h) **Construction with Other Laws.** Nothing in this Section 12A.18 shall be construed to  
1617 conflict with any State or Federal law, or with any provision of the City Charter. In particular, nothing  
1718 in this Section shall be construed to interfere with the investigative and prosecutorial functions under  
1819 State law of the District Attorney and the Sheriff, or to compromise the rights of peace officers under  
1920 California Penal Code Section 832.7 or the Public Safety Officers Procedural Bill of Rights Act,  
2021 California Government Code Sections 3300 et seq.

2122 (i) **Undertaking for the General Welfare.** In enacting and implementing this Section  
2223 12A.18, the City is assuming an undertaking only to promote the general welfare. It is not assuming,  
2324 nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money  
2425 damages to any person who claims that such breach proximately caused injury.





1            (j) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section  
2 12A.18, or any application thereof to any person or circumstance, is held to be invalid or  
3 unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the  
4 validity of the remaining portions or applications of the Section. The Board of Supervisors hereby  
5 declares that it would have enacted this Section, including each and every subsection, sentence, clause,  
6 phrase, and word not declared invalid or unconstitutional, without regard to whether any other portion  
7 of this Section or application thereof would be subsequently declared invalid or unconstitutional.

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9            Section 2. Effective Date. This ordinance shall become effective 30 days after  
10 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the  
11 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board  
12 of Supervisors overrides the Mayor's veto of the ordinance.

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14 APPROVED AS TO FORM:  
15 DENNIS J. HERRERA, City Attorney

16 By: \_\_\_\_\_  
17        MATTHEW LEE  
18        Deputy City Attorney

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