File No.	130251	Committee Item No5
_		Board Item No.

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee:	Land Use and Economic Development	Date <u>June 3, 2013</u>
Board of Su	pervisors Meeting	Date
Cmte Boar	rd	
	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Report Youth Commission Report Introduction Form Department/Agency Cover Letter and MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application Public Correspondence	
OTHER	(Use back side if additional space is a	needed)
	Environmental Review Determination, d	td 3/25/13
Completed become		May 31, 2013

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13 14

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Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

NOTE:

[Public Works Code - Public Improvements as Gifts]

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strike-through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco: Section 1. Findings.

- (a) Consistent with the Better Streets Policy of Administrative Code Sections 98.1 et seq., the Better Streets Plan, Neighborhood Plans, and streetscape design standards, the Board of Supervisors finds that it is in the public interest to encourage property owners to voluntarily construct and install public improvements outside of the frontage of the owner's property on the City's public right-of-way. This legislation provides a mechanism to accomplish this and simplify the existing permitting scheme.
- (b) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 130251 and is incorporated herein by reference.
- Section 2. The San Francisco Public Works Code is hereby amended by adding Section 791, to read as follows:

SEC. 791. PUBLIC IMPROVEMENTS GIFT ACCEPTANCE AND PUBLIC DEDICATION.

(a) Definitions.

"Immediate Property Frontage" refers to that portion of the public right-of-way from the back of curb to the adjacent property line for the length of the entire property.

"Public Improvements" shall be defined as physical improvements to the public right-of-way intended to promote pedestrian and bicycle safety, to provide increased sidewalk area for pedestrians, and to promote environmentally sound street design, and to enhance the aesthetic appeal of streets.

Such improvements include, but shall not be limited to, sidewalk widening, sidewalk widening at corners, medians, raised pedestrian crossings, and bicycle facilities, and are generally described in the Better Streets Plan or its successor document, Neighborhood Plans, or neighborhood streetscape plans.

(b) Gift Acceptance of Public Improvements. Notwithstanding the limit on administrative acceptance of public gifts in Administrative Code Section 10.100-305, the Director of Public Works is authorized to accept as gifts on behalf of the City and County of San Francisco certain Public Improvements within the Department's permitting and maintenance jurisdiction subject to the limitations as set forth in this Section 791. Such gift acceptance is subject to all other laws, rules, and regulations governing acceptance of public gifts. All such gifts shall be made by an irrevocable offer of dedication.

(c) Location of Public Improvements and Consistency with Applicable Plans.

- (1) The subject Public Improvements shall be located on the public right-of-way outside of the Immediate Property Frontage of the property owner and be consistent with the Better Streets Plan or applicable Neighborhood Plan or neighborhood streetscape plan. Generally, such Public Improvements shall be within 500 feet of the Immediate Property Frontage.
- (2) Notwithstanding the locational requirement of Subsection (c)(1) above, a gift of Public Improvements also may be made if the owner constructs a sidewalk bulb-out within the Immediate

Property Frontage. Such sidewalk bulb-out shall satisfy all other provisions of this Section. Any such gift shall be applicable only to that additional portion of sidewalk necessary to construct the sidewalk bulb-out in relation to the: (a) then existing official sidewalk width if the sidewalk width remains unchanged within the Immediate Property Frontage or (b) new official sidewalk width if the sidewalk width if the sidewalk width within the Immediate Property Frontage has been expanded. With the exception of that additional portion of sidewalk necessary to construct the sidewalk bulb-out as set forth above, the property owner shall be solely responsible for such Improvements in accordance with Public Works Code Section 706. In such instances, the Department of Public Works official maps shall delineate the division of responsibility between the City and the property owner.

(3) If the subject Public Improvements specified in Subsection (c)(1) result in expansion of sidewalk width outside of the Immediate Property Frontage and such sidewalk improvements meet all the standard City requirements for sidewalk design and materials, then while the Department may accept such Public Improvements as a gift, then the fronting owner shall be solely responsible for such Improvements in accordance with Public Works Code Section 706.

(4) Notwithstanding the requirement of Subsection (c)(3) above, a gift of Public Improvements may include a sidewalk bulb-out outside of the Immediate Property Frontage. Any such gift shall be applicable only to that additional portion of sidewalk necessary to construct the sidewalk bulb-out in relation to the: (a) then existing official sidewalk width if the sidewalk width remains unchanged outside of the Immediate Property Frontage or (b) new official sidewalk width if the sidewalk width outside the Immediate Property Frontage has been expanded and such sidewalk improvements meet all the standard City requirements for sidewalk design and materials. With the exception of that additional portion of sidewalk necessary to construct the sidewalk bulb-out as set forth above, the fronting owner shall be solely responsible for such Improvements in accordance with Public Works Code Section 706. In such instances, the Department of Public Works official maps shall delineate the division of responsibility between the City and the fronting owner.

(5) If the subject Public Improvements to be located on the sidewalk portion of the public right
of-way outside of the Immediate Property Frontage of the property owner are not improvements that
meet all the standard City requirements for design and materials or are comprised of any form of
encroachment, including street furniture, then the Director, in his or her discretion, may decline to
accept all or a portion of such Public Improvements as a gift. In such instances, the Director may
process the permitting and approval of such Public Improvements in accordance with applicable
provisions of the Public Works Code and may issue a permit or permits to the property owner if the
property owner assumes permit responsibility for the nonstandard design and materials or
encroachments. In such instances, the Director also may process the permitting and approval of such
Public Improvements in accordance with applicable provisions of the Public Works Code and may
issue a permit or permits to the fronting owner(s) if such fronting owner(s) consent to assume
responsibility for the nonstandard design and materials or encroachments.

(d) Limitation of Gift Acceptance to Department of Public Works Jurisdiction. The Public Improvements subject to the gift acceptance shall be only those improvements within the Department's permitting and maintenance jurisdiction. Public Improvements that fall within the maintenance jurisdiction of other departments shall not be subject to the terms of this Section.

(e) Public Improvements Subject to All Other Applicable City Approvals. The Public Improvements shall be subject to all City Department reviews, approvals, and permitting that otherwise would apply to such projects.

(f) Departmental Approval by Street Improvement Permit. The Department shall approve such Public Improvements pursuant to a street improvement permit as set forth in Public Works Code Article 2.4 for accepted streets or Article 9 for unaccepted streets and said permit shall be accompanied by security as required by the Department. Said permit may be combined with other Departmental permits associated with the subject project.

- (g) Gift to Include Cost of Maintenance. The gift for such Public Improvements shall be accompanied by a maintenance endowment of at least 20% of the estimated cost of construction of the Improvements as determined by the City Engineer; provided, however, that the Director may reduce the cost of this endowment, but in no case shall the reduction be less than 10% of the cost of construction of the Improvements. The Department shall deposit all such maintenance funds into a public improvement gift maintenance account.
- (h) Public Improvement Gift Maintenance Fund. There is hereby created a Public Improvement Gift Maintenance Fund wherein all funds received under the provisions of this Section shall be deposited. All expenditures from the Fund shall be for administrative, engineering, legal, or technical work related to the maintenance of such improvements and equipment directly related to such maintenance, including but not limited to labor costs and any future construction associated with the Public Improvements. All such expenditures are hereby appropriated for said purposes.
- (i) Acceptance and Dedication of Public Improvements. The Board of Supervisors delegates authority to the Director of Public Works to accept and dedicate the Public Improvements for public use, designate them for any or all public street and roadway purposes, and accept the Improvements for City maintenance and liability purposes once the City Engineer has determined that the Public Improvements have been constructed according to City standard and the satisfaction of the Department and are ready for their intended use.
- (j) DPW Regulations. In addition to the requirements set forth in this Section, the Director may adopt such orders, policies, regulations, rules, or standard plans and specifications as he or she deems necessary in order to preserve and maintain the public health, safety, welfare, and convenience. Such orders, policies, regulations, or rules may include, but are not limited to, permit application materials, site conditions, accessibility of sidewalks and streets, submission of as-built plans as a precondition to acceptance. When such orders, policies, regulations or rules will affect the operations and enforcement of the Municipal Transportation Agency, the Director of the Department of Public

Works shall consult with and provide an opportunity to comment to the Municipal Transportation

Agency prior to adoption of such orders, policies, regulations, or rules.

Section 3. Effective Date. This ordinance shall become effective 30 days from the date of passage.

Section 4. This section is uncodified. In enacting this Ordinance, the Board intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation, charts, diagrams, or any other constituent part of the Public Work Code that are explicitly shown in this legislation as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the legislation.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By: John D. Malan

Deputy City Attorney

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LEGISLATIVE DIGEST

(5/21/2013, Substituted)

[Public Works Code - Public Improvements as Gifts]

Ordinance amending the San Francisco Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

Existing Law

Administrative Code Sections 98.1 et seq. set forth the City's Better Streets Policy and establish the Better Streets Plan as the governing document for the design and dimensions of all pedestrian and streetscape elements. Administrative Code Section 1.52 provides that when any portion of a roadway or street of at least one continuous block has been constructed in accordance with City standards as certified by the City Engineer, the Board of Supervisors by Ordinance shall accept the street for City maintenance and liability purposes, subject to the exception discussed below. San Francisco also follows this process when there are portions of newly constructed street or roadway portions of less than one block or other public works or improvements in the public right-of-way constructed to City standards and placed under the jurisdiction of the Department of Public Works for City maintenance and liability purposes. Administrative Code Section 1.52 and Public Works Code Section 706 place the duty on a property owner to keep the public sidewalk adjacent to the owner's property in good repair and condition. Administrative Code Section 10.100-305 establishes a \$10,000 limit on administrative acceptance of gifts to the City. Gifts above that value require approval of the Board of Supervisors via Resolution.

Amendments to Current Law

This legislation would add Public Works Code Section 791 to create a streamlined process for the Director of the Department of Public Works (DPW) to permit the construction of and accept public improvements designed in accordance with the Better Streets Plan and City standards as gifts to the City even if the cost for such improvements exceeds the administrative gift acceptance level of \$10,000. The Ordinance would apply primarily to public improvements, such as sidewalk widening, pedestrian bulb-outs, and street medians, constructed outside of the owner's/permittee's property frontage and would be limited to those improvements within DPW's permitting jurisdiction. The legislation would specify that if the owner/permittee constructs any pedestrian bulb-out as part of this program, DPW would: (1) assume the maintenance of the additional sidewalk area associated with the bulb-out that extends beyond the existing or expanded official sidewalk width and (2) delineate the division

BOARD OF SUPERVISORS

of maintenance responsibility between the City and the adjacent property owner on its official sidewalk width maps. The owner/permittee would remain responsible for all other public improvements within his or her immediate property frontage in accordance with the Public Works Code. If the permittee constructs a widened sidewalk outside of his or her property frontage that meets the City's standard sidewalk design parameters and constitutes the new official sidewalk width, then property owners adjacent to the expanded sidewalk are responsible for this area in accordance with Public Works Code Section 706. If all or a portion of the public improvements outside of the owner's/permittee's property frontage do not meet City standards or constitute encroachments, such as street furniture, then the DPW Director is authorized to reject this portion of the gift and address these improvements through the applicable permit program in the Public Works Code.

The Ordinance also would delegate to the DPW Director the authority to dedicate such improvements for public use, designate them for public right-of-way purposes, and accept them for City maintenance and liability without further Board of Supervisors action. The Ordinance would provide that any public gift of such improvements include a maintenance endowment of at least 20% of the construction cost of the improvements though the DPW Director would have the authority to reduce this endowment to no less than 10% of the cost. This endowment would be placed in a public improvement gift maintenance fund to be used exclusively for maintenance and other City actions directly connected with the improvements.

Background Information

This legislation is intended to facilitate and simplify the process for property owners to construct public improvements outside of their immediate property frontage in order to enhance pedestrian-friendly public amenities in a neighborhood. It also provides a convenient approach for property owners to construct such improvements in lieu of paying City impact fees, which otherwise would have been set aside for similar City-constructed public improvements at a later date. Consequently, this Ordinance allows for the more efficient and expedient neighborhood delivery of public improvements that are consistent with the City's Better Streets Plan, neighborhood plans, and streetscape design standards.



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

March 20, 2013

File No. 130251

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On March 12, 2013, Supervisor Wiener introduced the following proposed legislation:

File No. 130251

Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

This legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

By: Alisa Miller, Committee Clerk

Land Use & Economic Development Committee

Attachment

 Monica Pereira, Environmental Planning Joy Navarrete, Environmental Planning

> Nm-physical examplion (EQA section 15060 (c)(2).

> > THE HARMAN YELL



The Board of Supervisors finds and declares that it is in the public interest to officially recognize walking as an important component of our transportation system, and as a key component to creating livable and suitable communities.

Therefore the Board of Supervisors established the Pedestrian Safety Advisory Committee. This Advisory Committee, composed of concerned and informed residents, will provide a source of expertise on issues concerning pedestrian safety, convenience, ambiance, and planning.

Committee Members

Zack Marks – Chairman John Alex Lowell Howard Strassner Kevin Clark John Ehrlich Thomas Rogers Robin Brasso R. Gary McCoy Chris Coghlan James Rhoads Howard Bloomberg Pi Ra Sonja Kos

San Francisco City Hall 1 Dr. Carlton B. Goodlett (Polk Street) Room 408 Pedestrian Safety Advisory Committee
www.sfpsac.com
(925) 818-6888

April 23, 2013

Supervisor Wiener City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Dear Supervisor Wiener,

The San Francisco Pedestrian Safety Advisory Committee endorses and strongly supports Supervisor Wiener's new legislative package.

PSAC supports Supervisor Wiener's proposed resolution urging interagency cooperation, communication and collaboration between the Public Utilities Commission, Department of Public Works, Municipal Transportation Agency, and Planning (File 130255).

PSAC also supports the proposed ordinance amending the San Francisco Public Works Code regarding Public Improvements as Gifts (File 130251). In addition, PSAC supports the establishment of a Street Design Review Committee (File 130252) and ordinance amending the Fire Code (File 130253).

We appreciate Supervisor Wiener's legislative assistant Mr. Andres Power presenting to our Committee on April 9th, and want to follow up on our request that a PSAC representative seat be established on the proposed Street Design Committee. PSAC completely agrees with Supervisor Wiener's statements regarding fragmented responsibility and the need to streamline pedestrian safety efforts. PSAC commends Supervisor Wiener's excellent leadership on this deadly serious issue. PSAC welcomes the opportunity to continue working with all members of the Board of Supervisors to make the streets of San Francisco safer. Thank you.

Sincerely,

Zack Marks Chair of PSAC

cc: San Francisco Board of Supervisors
Edward Reiskin, Director of Transportation, SFMTA
Luis Montoya, Mari Hunter and Darcie Lim, SFMTA
Elizabeth Stampe, Executive Director, Walk SF
Christine Falvey and Gillian Gillett, Mayor's Office



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

Mohammed Nuru, Director, Department of Public Works

Ed Reiskin, Executive Director, Municipal Transportation Agency Sarah Jones, Environmental Review Officer, Planning Department

FROM:

Alisa Miller, Clerk, Land Use and Economic Development Committee

Board of Supervisors

DATE:

May 30, 2013

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Economic Development Committee has received the following SUBSTITUTE legislation, introduced by Supervisor Wiener on May 21, 2013:

File No. 130251-2

Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

This matter will be heard at the Land Use and Economic Development Committee meeting on Monday, June 3, 2013 at 1:30 p.m.

A categorical exemption stamp was submitted on March 25, 2013, for the previous version of the legislation.

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

C: Frank Lee, Department of Public Works Kate Breen, Municipal Transportation Agency Janet Martinsen, Municipal Transportation Agency AnMarie Rodgers, Planning Department Monica Pereira, Planning Department Joy Navarrete, Planning Department



City Hall
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San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

March 20, 2013

File No. 130251

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On March 12, 2013, Supervisor Wiener introduced the following proposed legislation:

File No. 130251

Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

This legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

By: Alisa Miller, Committee Clerk

Land Use & Economic Development Committee

Attachment

c: Monica Pereira, Environmental Planning Joy Navarrete, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Mohammed Nuru, Director, Department of Public Works

Ed Reiskin, Executive Director, Municipal Transportation Agency

FROM:

Alisa Miller, Clerk, Land Use and Economic Development Committee

Board of Supervisors

DATE:

March 20, 2013

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Economic Development Committee has received the following proposed legislation, introduced by Supervisor Wiener on March 12, 2013:

File No. 130251

Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Frank Lee, Department of Public Works
Kate Breen, Municipal Transportation Agency
Janet Martinsen, Municipal Transportation Agency

Btf clerk VY LU clerk AM RECEIVED COB, Leg BOARD OF SUPERVISORS DEP SAN FRANCISCO

President, Board of Supervisors
District 3



City and County of San Francisco L ()

DAVID CHIU 邱信福 市参事會主席

TO:

Angela Calvillo, Clerk of the Board

FROM:

Supervisor David Chiu

DATE:

May 14, 2013

RE:

Transferring File No. 130251 from Budget & Finance Committee to Land Use &

Economic Development Committee

Madam Clerk,

Please transfer the following file from the Budget & Finance Committee to Land Use & Economic Development Committee:

No. 130251 [Public Works Code - Public Improvements as Gifts] — Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Department of Public Works, subject to specified requirements, to accept certain public improvements as public gifts and dedicate such improvements to public use; and making environmental findings.

Thank you for your prompt assistance in this matter.

###

David Chin

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
1. For reference to Committee. An ordinance, resolution, motion, or charter amendment.	
2. Request for next printed agenda without reference to Committee.	
☐ 3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning "Supervisor	inquires"
☐ 5. City Attorney request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attach written motion).	
8. Substitute Legislation File No. 130251	
9. Request for Closed Session (attach written motion).	
☐ 10. Board to Sit as A Committee of the Whole.	
☐ 11. Question(s) submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the following Small Business Commission	mmission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperat	·
ponsor(s):	
Wiener	
Subject:	
Public Works Code - Public Improvements as Gifts	
The text is listed below or attached:	
Ordinance amending the Public Works Code, by adding Section 791, to allow the Director of the Public Works, subject to specified requirements, to accept certain public improvements as public such improvements to public use; and making environmental findings.	
Signature of Sponsoring Supervisor	
For Clerk's Use Only:	

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
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Please check the appropriate boxes. The proposed legislation should be forwarded to the follow Small Business Commission Youth Commission Ethics Comm	
☐ Planning Commission ☐ Building Inspection Commission	on
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Sponsor(s):	
Supervisor Wiener; Supervisor Yee	
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Public Works Code Public Improvements as Gifts	
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Signature of Sponsoring Supervisor:	en.
For Clerk's Use Only:	

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