



September 16, 2019

The Honorable Garrett L. Wong
Presiding Judge, Superior Court of California, County of San Francisco
400 McAllister Street, Room 008
San Francisco, CA 94102-4512

Dear Judge Wong,

In accordance with Penal Code 933 and 933.05, the following is in response to the 2018-2019 Civil Grand Jury Report, *Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System*. We would like to thank the members of the 2018-2019 Civil Grand Jury for their interest in disaster preparedness and in improving the resiliency of our critical public safety infrastructure to provide robust emergency firefighting to all communities in San Francisco.

San Francisco continues to improve our City's resiliency each day through our ongoing investments in public infrastructure and equipment. Our Capital Planning Program coordinates much of these investments by conducting strategic long-term planning across major programs and projects, including the Emergency Firefighting Water System and Earthquake Safety and Emergency Response (ESER). The ESER bonds approved by voters in 2010 and 2014 have funded improvements to cisterns, pipelines, and critical public facilities that improve the City's ability to respond in emergencies and to fight fires. In addition, through the City's annual budgeting process, we will continue weighing resources to improve public safety and the operational readiness and emergency response capabilities of our departments. For example, our most recently adopted FY 2019-20 budget includes funding for five new hose tenders to replace and enhance the Fire Department's aging equipment.

In March 2020, the voters of San Francisco will once again vote on a new \$628.5 million ESER bond measure. Included in the proposal is an investment of an additional \$153.5 million for the Emergency Firefighting Water System.

We appreciate the opportunity to comment on the Civil Grand Jury report findings and recommendations. Moving forward, and as appropriate, the City plans to analyze many of the recommendations as part of our next 10-Year Capital Plan.

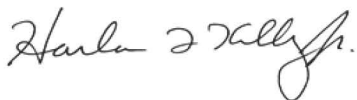
A detailed response from the Mayor's Office, City Administrator's Office, Fire Department, Public Utilities Commission, and the Department of the Environment is attached.

Each signatory prepared its own responses and is able to respond to questions related to its respective part of the report.

Sincerely,

A handwritten signature in blue ink, appearing to read "London N. Breed". The signature is fluid and cursive, with a large initial "L" and a long, sweeping underline.

London N. Breed
Mayor

A handwritten signature in black ink, appearing to read "Harlan L. Kelly Jr.". The signature is cursive and somewhat compact.

Harlan L. Kelly Jr.
General Manager, Public Utilities Commission

A handwritten signature in black ink, appearing to read "Jeanine Nicholson". The signature is cursive and features a prominent, stylized initial "J".

Jeanine Nicholson
Chief, Fire Department

A handwritten signature in blue ink, appearing to read "Naomi Kelly". The signature is cursive and has a distinctive, rounded initial "N".

Naomi Kelly
City Administrator

A handwritten signature in blue ink, appearing to read "Deborah O. Raphael". The signature is cursive and has a clear, legible initial "D".

Deborah Raphael
Director, Department of the Environment

Report Title [Publication Date]	FF	Finding (text may be duplicated due to spanning and multiple respondent effects)	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/Disagree)	Finding Response Text	RF (for FF)	Recommendation (text may be duplicated due to spanning and multiple respondent effects)	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F4	The City's high-pressure emergency water supply system, known as the Auxiliary Water Supply System (AWSS), does not cover large parts of Supervisorial Districts 1, 4, 7 and 11, roughly one-third of the City's developed area. As a result, these districts are not adequately protected from fires after a major earthquake.	Mayor (September 15, 2019)	Agree with the finding	The SFPUC, SFFD, and San Francisco Public Works (SFPW) are committed to increasing fire protection throughout San Francisco. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, the three agencies have been implementing projects to improve the AWSS system's seismic reliability and range of coverage. Enhancing the AWSS range of coverage to all areas of the City would require the allocation of funds to do so. The three agencies will continue to develop and implement projects utilizing new and proven technologies that improve upon the original system design. There have been many advancements in earthquake resistant pipeline design and materials, hydrants, and seismic valves since the early 1900s, and the City intends to use the best possible technology available to meet the performance standards of the SFFD.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 3906-magnitude (7.8) earthquake.	Mayor (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F5	A high-pressure, multi-sourced, seismically safe emergency firefighting water supply will be costly but is essential to protect the City.	Mayor (September 15, 2019)	Agree with the finding	As the City considers what is essential to protect San Francisco, it is important to acknowledge our multiple, complex resilience challenges. These challenges are documented in the Resilient SF strategy (2016) and underlie the strategic efforts of our capital investments as represented in the 10-Year Capital Plan (last updated 2019). These challenges are: Earthquakes, Sea Level Rise/Climate Change, Aging Infrastructure, Unaffordability, and Social Inequality. All of these challenges represent meaningful threats to San Franciscans, their property, and their ability to make a life in the city. In making decisions about priority investments, San Francisco must keep an eye on all of these challenges, identify the areas of greatest need across them, and make progress on all fronts simultaneously. The City has taken significant steps since 2010 to ensure that the City has a high-pressure multi-sourced, seismically safe EWSS. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, SFPUC, SFFD, SF Public Works have been implementing projects to improve the system's seismic reliability and range of coverage. The three agencies will continue to implement projects utilizing new and proven technologies that improve upon the original system design.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 3906-magnitude (7.8) earthquake.	Mayor (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	Mayor (September 15, 2019)	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor (the SFPUUC, the SFFD, and the Office of Resilience and Capital Planning) should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Mayor (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F11	The City does not have a timeline to fund and complete development of a high-pressure, multi-sourced, seismically safe emergency water supply for all parts of the City, including poor neighborhoods that historically have not been as well protected as the downtown business district and many richer neighborhoods.	Mayor (September 15, 2019)	Disagree, partially	The EFWS was built after the 1906 earthquake, and its location, primarily in the northeast portion of San Francisco, corresponds to the location of the majority of the city's population at that time. Since 2010, the SFPUUC, SFFD, and Public Works have made critical improvements to the existing EFWS system. Expanding the EFWS prior to ensuring that the existing EFWS is resilient and reliable would have contradicted best engineering practices. The SFPUUC and SFFD are developing plans that would implement a resilient, robust, and redundant potable EFWS for the Westside of San Francisco. The potable EFWS that is being developed and analyzed would propose the best method for bringing a robust and resilient high-pressure firefighting water system to the Western neighborhoods in San Francisco that is capable of providing water to the SFFD firefighters at the high-pressure needed for firefighters to combat large fires after a seismic event, and is likely to include over 14 miles of new EFWS pipelines and potentially two new pump stations likely to be supplied by four water sources. The SFPUUC and SFFD's potable EFWS is being designed in a manner that allows for agility and the flexibility to add new technologies and water sources, and in a manner that allows the piping network to be extended in the future to serve additional areas.	R8 (for F5, F6, F11)	By no later than June 30, 2022, the Mayor and the Board of Supervisors should analyze whether to propose a separate bond for the development of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, with a target date of completing construction by no later than June 30, 2034.	Mayor (September 15, 2019)	Will be implemented	The analysis will be performed as part of the City's 10-Year Capital Plan development process. The next full update to the Capital Plan will be submitted to the Mayor and Board not later than March 1, 2021, for approval no later than May 1, 2021.

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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F1	Fires resulting from an earthquake represent a significant risk of widespread damage and potential loss of life in San Francisco.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Agree with the finding		R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F2	The municipal water supply system (MWSS) is highly vulnerable to damage from a major earthquake and is not a reliable source for water supply for firefighting after a major earthquake.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Disagree, partially	The MWSS has been significantly upgraded in the last 15 years through the Water Supply Improvement Program (WSIP) initiated by the SFPUC. The goals of WSIP included to reduce vulnerability of the water system to damage from earthquakes and increase overall water system reliability. There were 35 in-city projects within the \$4.8 billion-dollar program. The WSIP was the largest capital program ever undertaken by San Francisco, and one of the largest water infrastructure programs in the nation. Additionally, it is one of the only comprehensive and strategic infrastructure programs targeted specifically at improving a water system's seismic reliability and resiliency. Additionally, it is unique because the WSIP utilized a 7.8 magnitude earthquake as its seismic Level of Service.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F2	The municipal water supply system (MWSS) is highly vulnerable to damage from a major earthquake and is not a reliable source for water supply for firefighting after a major earthquake.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Disagree, partially	The MWSS has been significantly upgraded in the last 15 years through the Water Supply Improvement Program (WSIP) initiated by the SFPUC. The goals of WSIP included to reduce vulnerability of the water system to damage from earthquakes and increase overall water system reliability. There were 35 in-city projects within the \$4.8 billion-dollar program. The WSIP was the largest capital program ever undertaken by San Francisco, and one of the largest water infrastructure programs in the nation. Additionally, it is one of the only comprehensive and strategic infrastructure programs targeted specifically at improving a water system's seismic reliability and resiliency. Additionally, it is unique because the WSIP utilized a 7.8 magnitude earthquake as its seismic Level of Service.	R2 (for F1-F6)	The plan discussed in Recommendation R1 should include a detailed proposal, including financing sources, for the installation within 15 years of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, i.e., by no later than June 30, 2034.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Requires further analysis	The commitment of sources for specific uses on specific timelines for San Francisco's public infrastructure is the work of the 10-Year Capital Plan. The plan discussed in Recommendation 1 will be acknowledged in the Capital Plan, and based on analysis, will be done on the capital plan timeline. The capital planning process gathers, documents, and balances planned funding for needs across the public infrastructure portfolio and across San Francisco's resilience challenges. The Capital Plan has longstanding funding principles to guide the prioritization of public infrastructure investments. These investments are tiered: (1) address legal and/or regulatory mandates; (2) ensure public safety and enhance resilience; (3) preserve assets and promote sustainability; (4) advance planned and programmatic needs; and (5) promote economic development. In the next 10-Year Capital Plan and those that follow, the City will continue to analyze priority projects and programs and identify sources to advance those priorities. Committing to entirely funding a single program out of context and without regard for the trade-offs of that commitment would be out of step with the City's longstanding and highly regarded capital planning process and likely create significant vulnerabilities elsewhere in the portfolio.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F4	The City's high-pressure emergency water supply system, known as the Auxiliary Water Supply System (AWSS), does not cover large parts of Supervisory Districts 1, 4, 7 and 11, roughly one-third of the City's developed area. As a result, these districts are not adequately protected from fires after a major earthquake.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Agree with the finding	The SFPUC, SFFD, and San Francisco Public Works (SFPW) are committed to increasing fire protection throughout San Francisco. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, the three agencies have been implementing projects to improve the AWSS system's seismic reliability and range of coverage. Enhancing the AWSS range of coverage to all areas of the City would require the allocation of funds to do so. The three agencies will continue to develop and implement projects utilizing new and proven technologies that improve upon the original system design. There have been many advancements in earthquake resistant pipeline design and materials, hydrants, and seismic valves since the early 1900s, and the City intends to use the best possible technology available to meet the performance standards of the SFPD.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	General Manager, San Francisco Public Utilities Commission [September 15, 2019]	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.

Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F4	The City's high-pressure emergency water supply system, known as the Auxiliary Water Supply System (AWSS), does not cover large parts of Supervisorial Districts 1, 6, 7 and 11. As a result, these Districts are not adequately protected from fires after a major earthquake.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Agree with the finding	The SFPUC, SFFD, and San Francisco Public Works (SFPW) are committed to increasing fire protection throughout San Francisco. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, the three agencies have been implementing projects to improve the AWSS system's seismic reliability and range of coverage. Enhancing the AWSS range of coverage to all areas of the City would require the allocation of funds to do so. The three agencies will continue to develop and implement projects utilizing new and proven technologies that improve upon the original system design. There have been many advancements in earthquake resistant pipeline design and materials, hydrants, and seismic valves since the early 1900s, and the City intends to use the best possible technology available to meet the performance standards of the SFFD.	R2 (for F1-F6)	The plan discussed in Recommendation R1 should include a detailed proposal, including financing sources, for the installation within 15 years of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, i.e., by no later than June 30, 2034.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Requires further analysis	The commitment of sources for specific uses on specific timelines for San Francisco's public infrastructure is the work of the 10-Year Capital Plan. The plan discussed in Recommendation 1 will be acknowledged in the Capital Plan, and based on analysis, will be done on the capital plan timeline. The capital planning process gathers, documents, and balances planned funding for needs across the public infrastructure portfolio and across San Francisco's resilience challenges. The Capital Plan has longstanding funding principles to guide the prioritization of public infrastructure investments. These investments are tiered: (1) address legal and/or regulatory mandates; (2) ensure public safety and enhance resilience; (3) preserve assets and promote sustainability; (4) advance planned and programmatic needs; and (5) promote economic development. In the next 10-Year Capital Plan and those that follow, the City will continue to analyze priority projects and programs and identify sources to advance those priorities. Committing to entirely funding a single program out of context and without regard for the trade-offs of that commitment would be out of step with the City's longstanding and highly regarded capital planning process and likely create significant vulnerabilities elsewhere in the portfolio.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F5	A high-pressure, multi-sourced, seismically safe emergency firefighting water supply will be costly but is essential to protect the City.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Agree with the finding	As the City considers what is essential to protect San Francisco, it is important to acknowledge our multiple, complex resilience challenges. These challenges are documented in the Resilient SF strategy (2016) and underlie the strategic efforts of our capital investments as represented in the 10-Year Capital Plan (last updated 2019). These challenges are: Earthquakes, Sea Level Rise/Climate Change, Aging Infrastructure, Unaffordability, and Social Inequity. All of these challenges represent meaningful threats to San Franciscans, their property, and their ability to make a life in the city. In making decisions about priority investments, San Francisco must keep an eye on all of these challenges, identify the areas of greatest need across them, and make progress on all fronts simultaneously. The City has taken significant steps since 2010 to ensure that the City has a high-pressure multi-sourced, seismically safe EFWS. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, SFPUC, SFFD, SF Public Works have been implementing projects to improve the system's seismic reliability and range of coverage. The three agencies will continue to implement projects utilizing new and proven technologies that improve upon the original system design.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R2 (for F1-F6)	The plan discussed in Recommendation R1 should include a detailed proposal, including financing sources, for the installation within 15 years of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, i.e., by no later than June 30, 2034.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Requires further analysis	The commitment of sources for specific uses on specific timelines for San Francisco's public infrastructure is the work of the 10-Year Capital Plan. The plan discussed in Recommendation 1 will be acknowledged in the Capital Plan, and based on analysis, will be done on the capital plan timeline. The capital planning process gathers, documents, and balances planned funding for needs across the public infrastructure portfolio and across San Francisco's resilience challenges. The Capital Plan has longstanding funding principles to guide the prioritization of public infrastructure investments. These investments are tiered: (1) address legal and/or regulatory mandates; (2) ensure public safety and enhance resilience; (3) preserve assets and promote sustainability; (4) advance planned and programmatic needs; and (5) promote economic development. In the next 10-Year Capital Plan and those that follow, the City will continue to analyze priority projects and programs and identify sources to advance those priorities. Committing to entirely funding a single program out of context and without regard for the trade-offs of that commitment would be out of step with the City's longstanding and highly regarded capital planning process and likely create significant vulnerabilities elsewhere in the portfolio.

Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 27, 2019)	F8	Redundancy is an important feature of an emergency firefighting water system.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Agree with the finding		R6 (for F8-F9)	The SFPUC, the SFFD and the SF Department of the Environment should study adding salt-water pump stations to improve the redundancy of water sources, especially on the west side. Findings and recommendations from this study should be presented to the Board of Supervisors by no later than June 30, 2021.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Will be implemented	SFPUC and SFFD will complete this study by June 30, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F9	Current plans to extend protections to the western part of the City do not include any high-pressure water sources north of Golden Gate Park.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Disagree, partially	While it is true that the SFPUC and SFFD are studying four potential water sources proposed to supply a potable EFWS on the west side of the City, which are not located north of Golden Gate Park, which by no means would reduce the proposed system's resiliency, reliability, performance, or ability to provide abundant high-pressure water for fire suppression to the Richmond District after a seismic event. San Francisco is unique in that there are 11 in-city reservoirs, with a total water capacity of approximately 413,000,000 gallons. Additionally, Lake Merced, also located within City Limits, has an additional approximately 1,000,000,000 gallons. The potable EFWS system for the Westside of San Francisco that is being developed and analyzed would provide that the new EFWS pipeline in the Sunset and Richmond Districts could be supplied from four sources of water at two locations. The first two water sources could be supplied to the EFWS pipeline via a 30,000 gallon per minute pump station in the vicinity of Lake Merced. The two sources being studied for this pump station are Lake Merced, which has a water supply of approximately one billion gallons, and a 60" seismically resilient SFPUC Hetch Hetchy Regional Water System pipeline. The proposed potable EFWS also is analyzing the inclusion of a second 30,000 gallons per minute pump	R6 (for F8-F9)	The SFPUC, the SFFD and the SF Department of the Environment should study adding salt-water pump stations to improve the redundancy of water sources, especially on the west side. Findings and recommendations from this study should be presented to the Board of Supervisors by no later than June 30, 2021.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Will be implemented	SFPUC and SFFD will complete this study by June 30, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F10	The "reliability scores" being used by the SFPUC impart an overly optimistic impression of the protection provided.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Disagree, partially	Fire Response Areas (FRAs) were utilized by SFPUC and SFFD in the planning study CS-199. This study divided the City into areas based on those defined by the SFFD for initial attack response and were called Fire Response Areas (FRAs). Probable fire demands were developed for each FRA using 1000 sets of fire demands generated by Charles Scawthorn, PhD using a Monte Carlo analysis of fire ignitions and fire growth using the ground motions from the design earthquake (7.8 magnitude). The fire ignitions were generated using methods similar to those used for the Community Action Plan for Seismic Safety (CAPSS) study (ATC 2010). The fire ignitions subsequently were used to develop water demands that were aggregated into the likely fire demands for each FRA. The water supplies for each FRA were developed using the reliability modeling tool GIRAFFE, developed at Cornell University by Professor Thomas D. O'Rourke. GIRAFFE performs internal Monte Carlo analysis to damage pipes in the system for multiple scenarios. The water supplies developed by GIRAFFE were aggregated into the likely water supplies for each FRA. It should be noted that the likely water supplies for each FRA assumed no water from the City's municipal water system (MWSS), which is quite conservative and highly unlikely even after a seismic event. The	R7 (for F10)	The SFPUC should (a) continue its efforts to complete a more detailed analysis of emergency firefighting water needs (including above-the-median needs) by neighborhood, and not just by FRA, and (b) present a completed analysis to the Board of Supervisors by no later than June 30, 2021.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Will be implemented	SFPUC and SFFD will complete this analysis by June 30, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F11	The City does not have a timeline to fund and complete development of a high-pressure, multi-sourced, seismically safe emergency water supply for all parts of the City, including poor neighborhoods that historically have not been as well protected as the downtown business district and many richer neighborhoods.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Disagree, partially	The EFWS was built after the 1906 earthquake, and its location, primarily in the northeast portion of San Francisco, corresponds to the location of the majority of the city's population at that time. Since 2010, the SFPUC, SFFD, and Public Works have made critical improvements to the existing EFWS system. Expanding the EFWS prior to ensuring that the existing EFWS is resilient and reliable would have contradicted best engineering practices. The SFPUC and SFFD are developing plans that would implement a resilient, robust, and redundant potable EFWS for the Westside of San Francisco. The potable EFWS that is being developed and analyzed would propose the best method for bringing a robust and resilient high-pressure firefighting water system to the Western neighborhoods in San Francisco that is capable of providing water to the SFFD firefighters at the high-pressure needed for firefighters to combat large fires after a seismic event, and is likely to include over 14 miles of new EFWS pipelines and potentially two new pump stations likely to be supplied by four water sources. The SFPUC and SFFD's potable EFWS is being designed in a manner that allows for agility and the flexibility to add new technologies and water sources, and in a manner that allows the piping network to be extended in the future to serve additional areas.					
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F12	The SFPUC has not developed a number of the routine maintenance plans recommended in a 2014 report (CS-199), and has not adequately defined which AWSS valves are "critical" and therefore require increased attention.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Disagree, wholly	Since taking over maintenance responsibilities, SFPUC has completed significant maintenance activities. For example, on a monthly basis, staff from the SFPUC test both Pump Station #1 and Pump Station #2. There are 6 maintenance recommendations provided in the CS-199 study as shown below in Table 7-1 from CS-199. The SFPUC has developed several of the routine maintenance plans recommended in the report or has determined the recommended maintenance practice is not necessary (i.e. Flushing of a non-potable water system). Maintenance Recommendations, CS 199 Task 11 TM: Maintenance Recommendation 1: Confirm that all AWSS assets are entered into COD's asset management system and PM's are established SFPUC Response: All AWSS asset locations are entered into COD's Maximo and GIS databases. PM's are established for regular maintenance. Maintenance Recommendation 2: Perform Regular maintenance and testing SFPUC Response: According to SFPUC Maximo maintenance/testing records, regular maintenance and testing is performed in accordance with maintenance plans. Maintenance Recommendation 3: Check, flush	R9 (for F12)	By no later than December 31, 2020 the SFPUC with the advice and subject to the approval of the SFFD, should (a) implement "best practices" for the maintenance of AWSS assets, and (b) redefine which AWSS valves in the system are "critical," and, therefore, require more attention and priority in the SFPUC's maintenance plans.	General Manager, San Francisco Public Utilities Commission (September 15, 2019)	Has been implemented	(a) SFPUC implements "best practices" for the maintenance of AWSS assets in collaboration with SFFD, and consistent with the terms of the Memorandum of Understanding Regarding Operation and Maintenance of San Francisco Water Supply Systems Related to Fire Suppression (MOU). SFPUC will seek SFFD's written approval for "any modifications that could compromise" the system's function as a high pressure firefighting system (MOU, page 2). (b) The AWSS critical valves have been identified and will be exercised every year through the AWSS Critical Valve Exercise Program.

<p>Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System [July 17, 2019]</p>	<p>F13</p>	<p>In the 2015 MOU between the SFFD and the SFPUC, the two agencies agreed to conduct joint AWSS trainings annually, but there is no formal protocol outlining specific joint AWSS exercises or drills using hypothetical disaster scenarios, such as a major earthquake.</p>	<p>General Manager, San Francisco Public Utilities Commission [September 15, 2019]</p>	<p>Disagree, partially</p>	<p>There are no formal protocol outlining specific joint AWSS exercises or drills in the MOU; however, there are multiple opportunities to train together during operation, maintenance, and construction of improvement projects for the AWSS facilities as previously described in the response to the Grand Jury questions sent in May 2019.</p> <p>The SFFD and SFPUC have had multiple field training opportunities during the maintenance and start-up testing of AWSS facilities in the last 5 years. For example, on December 20, 2018, SFFD and SFPUC personnel conducted emergency generator start-up procedures for Pump Station No. 2 (PS2). On April 5, 2018 SFPUC and SFFD performed joint-department full-scale test of AWSS Pump Station No. 1 (PS1) including pumping seawater into an isolated section of the AWSS distribution through system hydrants. On August 29, 2018, SFPUC, SFFD and DPW personnel conducted a seawater drafting drill and confirmation test from the new suction connection at Pier 50. In addition, SFFD and SFPUC periodically test different facilities to assure systems are in good working order, and to train personnel on operations and joint-agency communications. For example, a full-scale emergency exercise was performed between SFFD and SFPUC staff in January 2016</p>	<p>R10 [for F13]</p>	<p>By no later than June 30, 2020, the 2015 MOU between the SFPUC and the SFFD should be amended to include a detailed roadmap for annual emergency response exercises, including simulated disaster and earthquake drills involving the AWSS and the PWSS.</p>	<p>General Manager, San Francisco Public Utilities Commission [September 15, 2019]</p>	<p>Will be implemented</p>	<p>SFFD and SFPUC will work together to amend the MOU by June 30, 2020.</p>
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Report Title [Publication Date]	FF	Finding (text may be duplicated due to spanning and multiple respondent effects)	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/Disagree)	Finding Response Text	RF (for FF #)	Recommendation (text may be duplicated due to spanning and multiple respondent effects)	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F1	Fires resulting from an earthquake represent a significant risk of widespread damage and potential loss of life in San Francisco.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding		R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F1	Fires resulting from an earthquake represent a significant risk of widespread damage and potential loss of life in San Francisco.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding		R2 (for F1-F6)	The plan discussed in Recommendation R1 should include a detailed proposal, including financing sources, for the installation within 15 years of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, i.e., by no later than June 30, 2034.	Chief, San Francisco Fire Department (September 15, 2019)	Requires further analysis	The commitment of sources for specific uses on specific timelines for San Francisco's public infrastructure is the work of the 10-Year Capital Plan. The plan discussed in Recommendation 1 will be acknowledged in the Capital Plan, and based on analysis, will be done on the capital plan timeline. The capital planning process gathers, documents, and balances planned funding for needs across the public infrastructure portfolio and across San Francisco's resilience challenges. The Capital Plan has longstanding funding principles to guide the prioritization of public infrastructure investments. These investments are tiered: (1) address legal and/or regulatory mandates; (2) ensure public safety and enhance resilience; (3) preserve assets and promote sustainability; (4) advance planned and programmatic needs; and (5) promote economic development. In the next 10-Year Capital Plan and those that follow, the City will continue to analyze priority projects and programs and identify sources to advance those priorities. Committing to entirely funding a single program out of context and without regard for the trade-offs of that commitment would be out of step with the City's longstanding and highly regarded capital planning process and likely create significant vulnerabilities elsewhere in the portfolio.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F2	The municipal water supply system (MWSS) is highly vulnerable to damage from a major earthquake and is not a reliable source for water supply for firefighting after a major earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, partially	The MWSS has been significantly upgraded in the last 15 years through the Water Supply Improvement Program (WSIP) initiated by the SFPUC. The goals of WSIP included to reduce vulnerability of the water system to damage from earthquakes and increase overall water system reliability. There were 35 in-city projects within the \$4.8 billion-dollar program. The WSIP was the largest capital program ever undertaken by San Francisco, and one of the largest water infrastructure programs in the nation. Additionally, it is one of the only comprehensive and strategic infrastructure programs targeted specifically at improving a water system's seismic reliability and resiliency. Additionally, it is unique because the WSIP utilized a 7.8 magnitude earthquake as its seismic Level of Service.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F2	The municipal water supply system (MWSS) is highly vulnerable to damage from a major earthquake and is not a reliable source for water supply for firefighting after a major earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, partially	The MWSS has been significantly upgraded in the last 15 years through the Water Supply Improvement Program (WSIP) initiated by the SFPUC. The goals of WSIP included to reduce vulnerability of the water system to damage from earthquakes and increase overall water system reliability. There were 35 in-city projects within the \$4.8 billion-dollar program. The WSIP was the largest capital program ever undertaken by San Francisco, and one of the largest water infrastructure programs in the nation. Additionally, it is one of the only comprehensive and strategic infrastructure programs targeted specifically at improving a water system's seismic reliability and resiliency. Additionally, it is unique because the WSIP utilized a 7.8 magnitude earthquake as its seismic Level of Service.	R2 (for F1-F6)	The plan discussed in Recommendation R1 should include a detailed proposal, including financing sources, for the installation within 15 years of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, i.e., by no later than June 30, 2034.	Chief, San Francisco Fire Department (September 15, 2019)	Requires further analysis	The commitment of sources for specific uses on specific timelines for San Francisco's public infrastructure is the work of the 10-Year Capital Plan. The plan discussed in Recommendation 1 will be acknowledged in the Capital Plan, and based on analysis, will be done on the capital plan timeline. The capital planning process gathers, documents, and balances planned funding for needs across the public infrastructure portfolio and across San Francisco's resilience challenges. The Capital Plan has longstanding funding principles to guide the prioritization of public infrastructure investments. These investments are tiered: (1) address legal and/or regulatory mandates; (2) ensure public safety and enhance resilience; (3) preserve assets and promote sustainability; (4) advance planned and programmatic needs; and (5) promote economic development. In the next 10-Year Capital Plan and those that follow, the City will continue to analyze priority projects and programs and identify sources to advance those priorities. Committing to entirely funding a single program out of context and without regard for the trade-offs of that commitment would be out of step with the City's longstanding and highly regarded capital planning process and likely create significant vulnerabilities elsewhere in the portfolio.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F3	Approximately 30 cisterns have recently been added with funds from ESER bonds, but cisterns only have up to about an hour of water supply and thus do not provide sufficient water for fighting fires following a major earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding	Cisterns serve as one of many important tools for use by the SFD in response to a disaster. Cistern locations are strategically located in the City in the event of a major conflagration to assist as a "Demarcation Line" on some of the City's major thoroughfares. This was realized after the 1906 earthquake. With work accomplished through the ESER bond program, cisterns have been seismically improved throughout the City and the overall number of cisterns has increased to approximately 230, providing the Fire Department access to millions of gallons of water in an emergency.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.

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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F4	The City's high-pressure emergency water supply system, known as the Auxiliary Water Supply System (AWSS), does not cover large parts of Supervisorial Districts 1, 4, 7 and 11, roughly one-third of the City's developed area. As a result, these districts are not adequately protected from fires after a major earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding	The SFPUC, SFFD, and San Francisco Public Works (SFPW) are committed to increasing fire protection throughout San Francisco. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, the three agencies have been implementing projects to improve the AWSS system's seismic reliability and range of coverage. Enhancing the AWSS range of coverage to all areas of the City would require the allocation of funds to do so. The three agencies will continue to develop and implement projects utilizing new and proven technologies that improve upon the original system design. There have been many advancements in earthquake resistant pipeline design and materials, hydrants, and seismic valves since the early 1900s, and the City intends to use the best possible technology available to meet the performance standards of the SFFD.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F5	A high-pressure, multi-sourced, seismically safe emergency firefighting water supply will be costly but is essential to protect the City.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding	As the City considers what is essential to protect San Francisco, it is important to acknowledge our multiple, complex resilience challenges. These challenges are documented in the Resilient SF strategy (2016) and underlie the strategic efforts of our capital investments as represented in the 10-Year Capital Plan (last updated 2019). These challenges are: Earthquakes, sea level rise/Climate Change, Aging Infrastructure, Unaffordability, and Social Inequity. All of these challenges represent meaningful threats to San Franciscans, their property, and their ability to make a life in the city. In making decisions about priority investments, San Francisco must keep an eye on all of these challenges, identify the areas of greatest need across them, and make progress on all fronts simultaneously. The City has taken significant steps since 2010 to ensure that the City has a high-pressure multi-sourced, seismically safe EFWS. Since the passage of the first Earthquake Safety and Emergency Response Bond in 2010, SFPUC, SFFD, SF Public Works have been implementing projects to improve the system's seismic reliability and range of coverage. The three agencies will continue to implement projects utilizing new and proven technologies that improve upon the original system design.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.

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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R1 (for F1-F6)	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R4 (for F6-F7)	As interim measure, by no later than June 30, 2021, the City should purchase the 20 new PWSV hose tenders being requested by the SFFD, to replace and expand its currently inadequate inventory.	Chief, San Francisco Fire Department (September 15, 2019)	Requires further analysis	The Fire Department has been allocated funding to purchase five units through funds from the FY19-20 City budget and an allocation from the State. The Department is currently working with the Office of Contract Administration to develop a multi-year term contract for hose tenders so in the case that additional funding is secured in future years, the Department will be able to reduce the amount of time for procurement of the apparatus. Each hose tender cost \$1 million each, and we need to weigh purchase of additional hose tenders to other budget request and priority.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F7	The existing Portable Water Supply System (PWSS) inventory is inadequate. Investing in more PWSS hose tenders would provide a relatively quick, cost-effective interim means to improve protection of the southern and western parts of the City until a high-pressure, multi-sourced, seismically safe emergency water supply can be developed in those areas.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding	The Fire Department has been allocated funding to purchase five units through funds from the FY19-20 City budget and an allocation from the State. While the Department currently has five older hose tenders spread-out throughout the City, these new units are much more modern and provide the Department with a number of operational benefits, including the following: the capability of pumping and drafting water from any water source; extending the current AWSS system infrastructure; carrying 6,000 feet of hose for deployment; a 5,500 gallon per minute (GPM) on-board water pump and a 3,000 GPM portable submersible water pump; on-board monitor with a 525 foot reach; and four wheel drive. In addition, the Department has been successful in advocating and receiving Federal grant funds to assist with purchasing various PWSS equipment (valves, hose, ramps, etc.), and will continue to advocate for alternative sources of funding to increase the inventory of PWSS equipment.	R4 (for F6-F7)	As interim measure, by no later than June 30, 2021, the City should purchase the 20 new PWSV hose tenders being requested by the SFFD, to replace and expand its currently inadequate inventory.	Chief, San Francisco Fire Department (September 15, 2019)	Requires further analysis	The Fire Department has been allocated funding to purchase five units through funds from the FY19-20 City budget and an allocation from the State. The Department is currently working with the Office of Contract Administration to develop a multi-year term contract for hose tenders so in the case that additional funding is secured in future years, the Department will be able to reduce the amount of time for procurement of the apparatus. Each hose tender cost \$1 million each, and we need to weigh purchase of additional hose tenders to other budget request and priority.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F8	Redundancy is an important feature of an emergency firefighting water system.	Chief, San Francisco Fire Department (September 15, 2019)	Agree with the finding		R6 (for F8-F9)	The SFPUC, the SFFD and the SF Department of the Environment should study adding salt-water pump stations to improve the redundancy of water sources, especially on the west side. Findings and recommendations from this study should be presented to the Board of Supervisors by no later than June 30, 2021.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	SFPUC and SFFD will complete this study by June 30, 2021.

Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F9	Current plans to extend protections to the western part of the City do not include any high-pressure water sources north of Golden Gate Park.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, partially	While it is true that the SFPUC and SFFD are studying four potential water sources proposed to supply a potable EFWS on the west side of the City, which are not located north of Golden Gate Park, which by no means would reduce the proposed system's resiliency, reliability, performance, or ability to provide abundant high-pressure water for fire suppression to the Richmond District after a seismic event. San Francisco is unique in that there are 11 in-city reservoirs, with a total water capacity of approximately 413,000,000 gallons. Additionally, Lake Merced, also located within City Limits, has an additional approximately 1,000,000,000 gallons. The potable EFWS system for the Westside of San Francisco that is being developed and analyzed would provide that the new EFWS pipeline in the Sunset and Richmond Districts could be supplied from four sources of water at two locations. The first two water sources could be supplied to the EFWS pipeline via a 30,000 gallon per minute pump station in the vicinity of Lake Merced. The two sources being studied for this pump station are Lake Merced, which has a water supply of approximately one billion gallons, and a 40" seismically resilient SFPUC Hetch Hetchy Regional Water System pipeline. The proposed potable EFWS also is analyzing the inclusion of a second 30,000 gallons per minute pump	R6 (for R8-F9)	The SFPUC, the SFFD and the SF Department of the Environment should study adding salt-water pump stations to improve the redundancy of water sources, especially on the west side. Findings and recommendations from this study should be presented to the Board of Supervisors by no later than June 30, 2021.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	SFPUC and SFFD will complete this study by June 30, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F10	The "reliability scores" being used by the SFPUC impart an overly optimistic impression of the protection provided.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, partially	Fire Response Areas (FRAs) were utilized by SFPUC and SFFD in the planning study CS-159. This study divided the City into areas based on those defined by the SFFD for initial alarm response and were called Fire Response Areas (FRAs). Probable fire demands were developed for each FRA using 1200 sets of fire demands generated by Charles Scawthorn, PhD using a Monte Carlo analysis of fire ignitions and fire growth using the ground motions from the design earthquake (7.8 magnitude). The fire ignitions were generated using methods similar to those used for the Community Action Plan for Seismic Safety (CAPSS) study (ATC 2010). The fire ignitions subsequently were used to develop water demands that were aggregated into the likely fire demands for each FRA. The water supplies for each FRA were developed using the reliability modeling tool GIRAFFE, developed at Cornell University by Professor Thomas D. O'Rourke. GIRAFFE performs internal Monte Carlo analysis to damage pipes in the system for multiple scenarios. The water supplies developed by GIRAFFE were aggregated into the likely water supplies for each FRA. It should be noted that the likely water supplies for each FRA assumed no water from the City's municipal water system (MWS), which is quite conservative and highly unlikely even after a seismic event. The	R7 (for F10)	The SFPUC should (a) continue its efforts to complete a more detailed analysis of emergency firefighting water needs (including above-the-median needs) by neighborhood, and not just by FRA, and (b) present a completed analysis to the Board of Supervisors by no later than June 30, 2021.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	SFPUC and SFFD will complete this analysis by June 30, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F11	The City does not have a timeline to fund and complete development of a high-pressure, multi-sourced, seismically safe emergency water supply for all parts of the City, including poor neighborhoods that historically have not been as well protected as the downtown business district and many richer neighborhoods.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, partially	The EFWS was built after the 1906 earthquake, and its location, primarily in the northeast portion of San Francisco, corresponds to the location of the majority of the city's population at that time. Since 2010, the SFPUC, SFFD, and Public Works have made critical improvements to the existing EFWS system. Expanding the EFWS prior to ensuring that the existing EFWS is resilient and reliable would have contradicted best engineering practices. The SFPUC and SFFD are developing plans that would implement a resilient, robust, and redundant potable EFWS for the Westside of San Francisco. The potable EFWS that is being developed and analyzed would propose the best method for bringing a robust and resilient high-pressure firefighting water system to the Western neighborhoods in San Francisco that is capable of providing water to the SFFD firefighters at the high-pressure needed for firefighters to combat large fires after a seismic event, and is likely to include over 14 miles of new EFWS pipelines and potentially two new pump stations likely to be supplied by four water sources. The SFPUC and SFFD's potable EFWS is being designed in a manner that allows for agility and the flexibility to add new technologies and water sources, and in a manner that allows the piping network to be extended in the future to serve additional areas.					
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)	F13	In the 2015 MOU between the SFFD and the SFPUC, the two agencies agreed to conduct joint AWSS trainings annually, but there is no formal protocol outlining specific joint AWSS exercises or drills using hypothetical disaster scenarios, such as a major earthquake.	Chief, San Francisco Fire Department (September 15, 2019)	Disagree, partially	There are no formal protocol outlining specific joint AWSS exercises or drills in the MOU; however, there are multiple opportunities to train together during operation, maintenance, and construction of improvement projects for the AWSS facilities as previously described in the response to the Grand Jury questions sent in May 2019. The SFFD and SFPUC have had multiple field training opportunities during the maintenance and start-up testing of AWSS facilities in the last 5 years. For example, on December 20, 2018, SFFD and SFPUC personnel conducted emergency generator start-up procedures for Pump Station No. 2 (P52). On April 5, 2018 SFPUC and SFFD performed joint-department full-scale test of AWSS Pump Station No. 1 (P51) including pumping seawater into an isolated section of the AWSS distribution through system hydrants. On August 29, 2018, SFPUC, SFFD and DPW personnel conducted a seawater drafting drill and confirmation test from the new suction connection at Pier 50. In addition, SFFD and SFPUC periodically test different facilities to assure systems are in good working order, and to train personnel on operations and joint-agency communications. For example, a full-scale emergency exercise was performed between SFFD and SFPUC staff in January 2016	R10 (for F13)	By no later than June 30, 2020, the 2015 MOU between the SFPUC and the SFFD should be amended to include a detailed roadmap for annual emergency response exercises, including simulated disaster and earthquake drills involving the AWSS and the PWS.	Chief, San Francisco Fire Department (September 15, 2019)	Will be implemented	The Fire Department conducts weekly hose/hose tender drills that it rotates through companies throughout the City. The Fire Department will work with the SFPUC to have them in attendance and participate in these drills. SFFD will also commit to working with the PUC to enhance the scope and frequency of trainings in the future for improved collaboration. SFFD and SFPUC will work together to amend the MOU by June 30, 2020.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System (July 17, 2019)						R9 (for F12)	By no later than December 31, 2020 the SFPUC, with the advice and subject to the approval of the SFFD, should (a) implement "best practices" for the maintenance of AWSS assets, and (b) redefine which AWSS valves in the system are "critical," and, therefore, require more attention and priority in the SFPUC's maintenance plans.	Chief, San Francisco Fire Department (September 15, 2019)	Has been implemented	(a) SFPUC implements "best practices" for the maintenance of AWSS assets in collaboration with SFFD, and consistent with the terms of the Memorandum of Understanding Regarding Operation and Maintenance of San Francisco Water Supply Systems Related to Fire Suppression (MOU). SFPUC will seek SFFD's written approval for "any modifications that could compromise" the system's function as a high pressure firefighting system (MOU, page 2). (b) The AWSS critical valves have been identified and will be exercised every year through the AWSS Critical Valve Exercise Program.

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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System [July 17, 2019]	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	City Administrator [September 15, 2019]	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R1 [for F1-F6]	By no later than December 31, 2020, the Mayor, the SFPUC, the SFFD, and the Office of Resilience and Capital Planning should jointly present to the Board of Supervisors a detailed plan to ensure the City is well prepared to fight fires in all parts of San Francisco in the event of a 1906-magnitude (7.8) earthquake.	City Administrator [September 15, 2019]	Will be implemented	Ensuring that San Francisco has the infrastructure and resources to be well prepared to fight fires in all parts of San Francisco is something that will be a focus of the next 10-Year Capital Plan. Per Administrative Code 3.20, that Plan must be submitted to the Mayor and Board no later than March 1 of each odd-numbered year for approval no later than May 1. The requested presentation would be delivered as part of that Plan's submission to enable holistic planning across San Francisco's resilience challenges. Updates available on this timeline would be included. The City cannot discuss the project and timeline until the ESER 2020 plan passes. For this reason, the City will sync this recommendation with the Capital Plan, and push back the timeline to December 31, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System [July 17, 2019]	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	City Administrator [September 15, 2019]	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R2 [for F1-F6]	The plan discussed in Recommendation R1 should include a detailed proposal, including financing sources, for the installation within 15 years of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, i.e., by no later than June 30, 2034.	City Administrator [September 15, 2019]	Requires further analysis	The commitment of sources for specific uses on specific timelines for San Francisco's public infrastructure is the work of the 10-Year Capital Plan. The plan discussed in Recommendation 1 will be acknowledged in the Capital Plan, and based on analysis, will be done on the capital plan timeline. The capital planning process gathers, documents, and balances planned funding for needs across the public infrastructure portfolio and across San Francisco's resilience challenges. The Capital Plan has longstanding funding principles to guide the prioritization of public infrastructure investments. These investments are tiered: (1) address legal and/or regulatory mandates; (2) ensure public safety and enhance resilience; (3) preserve assets and promote sustainability; (4) advance planned and programmatic needs; and (5) promote economic development. In the next 10-Year Capital Plan and those that follow, the City will continue to analyze priority projects and programs and identify sources to advance those priorities. Committing to entirely funding a single program out of context and without regard for the trade-offs of that commitment would be out of step with the City's longstanding and highly regarded capital planning process and likely create significant vulnerabilities elsewhere in the portfolio.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System [July 17, 2019]	F6	Unless the City increases funding levels, it will be several decades (i.e., after the USGS predicts one or more major earthquakes will occur) before the southern parts of the City have a high-pressure, multi-sourced, seismically safe emergency firefighting water supply.	City Administrator [September 15, 2019]	Disagree, wholly	Decisions about programming and funding levels of future ESER bonds and other complementary sources that could support the expansion of the AWSS have yet to be made.	R8 [for F5, F6, F11]	By no later than June 30, 2022, the Mayor and the Board of Supervisors should analyze whether to propose a separate bond for the development of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, with a target date of completing construction by no later than June 30, 2034.	City Administrator [September 15, 2019]	Will be implemented	The analysis will be performed as part of the City's 10-Year Capital Plan development process. The next full update to the Capital Plan will be submitted to the Mayor and Board not later than March 1, 2021, for approval no later than May 1, 2021.
Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System [July 17, 2019]	F11	The City does not have a timeline to fund and complete development of a high-pressure, multi-sourced, seismically safe emergency water supply for all parts of the City, including poor neighborhoods that historically have not been as well protected as the downtown business district and many richer neighborhoods.	City Administrator [September 15, 2019]	Disagree, partially	The EFWS was built after the 1906 earthquake, and its location, primarily in the northeast portion of San Francisco, corresponds to the location of the majority of the city's population at that time. Since 2010, the SFPUC, SFFD, and Public Works have made critical improvements to the existing EFWS system. Expanding the EFWS prior to ensuring that the existing EFWS is resilient and reliable would have contradicted best engineering practices. The SFPUC and SFFD are developing plans that would implement a resilient, robust, and redundant potable EFWS for the Westside of San Francisco. The potable EFWS that is being developed and analyzed would propose the best method for bringing a robust and resilient high-pressure firefighting water system to the Western neighborhoods in San Francisco that is capable of providing water to the SFFD firefighters at the high-pressure needed for firefighters to combat large fires after a seismic event, and is likely to include over 14 miles of new EFWS pipelines and potentially two new pump stations likely to be supplied by four water sources. The SFPUC and SFFD's potable EFWS is being designed in a manner that allows for agility and the flexibility to add new technologies and water sources, and in a manner that allows the piping network to be extended in the future to serve additional areas.	R8 [for F5, F6, F11]	By no later than June 30, 2022, the Mayor and the Board of Supervisors should analyze whether to propose a separate bond for the development of a high-pressure, multi-sourced, seismically safe emergency water system for those parts of the City that don't currently have one, with a target date of completing construction by no later than June 30, 2034.	City Administrator [September 15, 2019]	Will be implemented	The analysis will be performed as part of the City's 10-Year Capital Plan development process. The next full update to the Capital Plan will be submitted to the Mayor and Board not later than March 1, 2021, for approval no later than May 1, 2021.

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Act Now Before It Is Too Late: Aggressively Expand and Enhance Our High-Pressure Emergency Firefighting Water System [July 17, 2019]						R6 (for FB-F9)	The SFPUC, the SFFD and the SF Department of the Environment should study adding salt-water pump stations to improve the redundancy of water sources, especially on the west side. Findings and recommendations from this study should be presented to the Board of Supervisors by no later than June 30, 2021.	Director, San Francisco Department of the Environment [September 15, 2019]	Will not be implemented because it is not warranted or reasonable	Not applicable to the San Francisco Department of the Environment