File No.	130374	Committee Item No. 3
		Board Item No

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

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Committee:	Government Audit and Oversight	Date <u>May 22, 2014</u>
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[Campaign and Governmental Conduct Code - Lobbying and Ethics Regulations]

Ordinance amending the Campaign and Governmental Conduct Code to expand the definition of a lobbyist; expand the definition of an Officer of the City and County; expand the list of reportable lobbying contacts; hold employers and clients of lobbyists jointly and severally liable for violations of this Ordinance committed by the lobbyist on behalf of that employer or client; enhance lobbyist training, auditing, and record-keeping requirements; require public reports about City officials who fail to file Statements of Economic Interest; require a public guide to local campaign finance laws; require permit consultants to register with the Ethics Commission and file quarterly disclosure reports; and require major developers to disclose donations to nonprofits active in the City.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Campaign and Governmental Conduct Code is hereby amended by revising Sections 2.105, 2.110, 2.116, 2.135 and 2.145, and adding Sections 2.106, 2.107, and 2.136, to read as follows:

SEC. 2.105. DEFINITIONS.

Whenever used in this Chapter, the following words and phrases shall have the definitions provided in this Section:

- (a) "Activity expenses" means any expense incurred or payment made by a lobbyist or a lobbyist's client at the behest of the lobbyist, or arranged by a lobbyist or a lobbyist's client at the behest of the lobbyist, which benefits in whole or in part any: officer of the City and County; candidate for City and County office; aide to a member of the Board of Supervisors; or member of the immediate family or the registered domestic partner of an officer, candidate, or aide to a member of the Board of Supervisors. An expense or payment is not an "activity expense" unless it is incurred or made within three months of a contact with the officer, candidate, or Supervisor's aide who benefits from the expense or payment, or whose immediate family member or registered domestic partner benefits from the expense or payment. "Activity expenses" include honoraria, consulting fees, salaries, and any other thing of value totaling more than \$25 in value in a consecutive three-month period, but do not include political contributions.
- (b) "Candidate" shall have the same meaning as set forth in Section 1.104 of this Code.
- (c)—"Client" means the person for whom lobbyist services are performed by a lobbyist.
- (d) "Contact" means communication, oral or written, including communication made through an agent, associate or employee, for the purpose of influencing local legislative or administrative action.
 - (1) The following activities are not "contacts" within the meaning of this Chapter.
- (A) A representative of a news media organization gathering news and information or disseminating the same to the public, even if the organization, in the ordinary course of business, publishes news items, editorials or other commentary, or paid advertisements, that urge action upon local legislative or administrative matters;

- (2) on behalf of the persons providing the economic consideration, makes any contact with an officer of the City and County. (1) makes five or more contacts in a calendar month with officers of the City and County on behalf of the individual's employer; or (2) makes one or more contacts in a calendar month with an officer of the City and County on behalf of any person who pays or who becomes obligated to pay the individual or the individual's employer for lobbyist services. An individual is not a lobbyist if that individual is lobbying on behalf of a business of which the individual owns a 20% or greater share.
- (h) "Lobbyist services" means services rendered for the purpose of influencing local legislative or administrative action, including but not limited to contacts with officers of the City and County of San Francisco.
- (i) "Local legislative or administrative action" includes, but is not limited to, the drafting, introduction, consideration, modification, enactment, defeat, approval, veto, granting or denial by any officer of the City and County of any resolution, motion, appeal, application, petition, nomination, ordinance, amendment, approval, referral, permit, license, entitlement to use or contract.
- *(j)* "Measure" shall have the same meaning as set forth in Section 1.104 of this Code.
- Administrative Code Section 1.50 Section 3.203 of this Code, as well as any official body composed of such officers. In addition, for purposes of this Chapter, "officer of the City and County" includes (1) members of the Board of Education, Community College Board, First Five Commission, Law Library Board of Trustees, Local Agency Formation Commission, Health Authority Board, Housing Authority Commission, Parking Authority, Relocation Appeals Board, Redevelopment Agency, and Successor Agency to the former Redevelopment Agency of the City and County of San Francisco, Oversight Board of the Successor Agency, Successor Agency Commission, Transportation

Authority, Workforce Investment San Francisco Board as well as any official body composed of
such officers, and any person appointed as the chief executive officer under any such board or
commission; (2) the Zoning Administrator, (3) the City Engineer, (4) the County Surveyor, and
(5) the Bureau Chief of the Department of Public Works' Bureau of Street Use and Mapping.
$\frac{-(l)}{l}$ "Person" means an individual, partnership, corporation, association, firm, labo

- union or other organization or entity, however organized.
 - "Public hearing" means any open, noticed proceeding.

SEC. 2.106 LOBBYING CONTACTS

- Whenever used in this Chapter, "contact" means any communication, oral or written, including communication made through an agent, associate or employee, for the purpose of influencing local legislative or administrative action, except as provided in Subsections (b) and (c).
 - (b) The following activities are not "contacts" within the meaning of this Chapter.
- (1) A representative of a news media organization gathering news and information or disseminating the same to the public, even if the organization, in the ordinary course of business, publishes news items, editorials or other commentary, or paid advertisements, that urge action upon <u>local legislative or administrative matters;</u>
- (2) A person providing oral or written testimony that becomes part of the record of a public hearing; provided, however, that if the person making the appearance or providing testimony has already qualified as a lobbyist under this Chapter and is appearing or testifying on behalf of a client, the lobbyist's testimony shall identify the client on whose behalf the lobbyist is appearing or testifying;
- (3) A person performing a duty or service that can be performed only by an architect or a professional engineer licensed to practice in the State of California.

- (1) The name, business address, e-mail address, and business telephone number of the lobbyist;
- (2) The name, business address, and business telephone number of each client for whom the lobbyist is performing lobbyist services:
- (3) The name, business address, and business telephone number of the lobbyist's employer, firm or business affiliation; and
- (4) Any other information required by the Ethics Commission consistent with the purposes and provisions of this Chapter.
- (c) LOBBYIST DISCLOSURES. For each calendar month, each lobbyist shall submit the following information no later than the fifteenth calendar day following the end of the month:
- (1) The name, business address and business telephone number of each person from whom the lobbyist or the lobbyist's employer received or expected to receive economic consideration to influence local legislative or administrative action during the reporting period;
- (2) The name of each officer of the City and County of San Francisco with whom the lobbyist made a contact during the reporting period;
 - (3) The date on which each contact was made;
- (4) The local legislative or administrative action that the lobbyist sought to influence, including, if any, the title and file number of any resolution, motion, appeal, application, petition, nomination, ordinance, amendment, approval, referral, permit, license, entitlement, or contract, and the outcome sought by the client;
 - (5) The client on whose behalf each contact was made;
- (6) The amount of economic consideration received or expected by the lobbyist or the lobbyist's employer from each client during the reporting period;

- (7) All activity expenses incurred by the lobbyist during the reporting period, including the following information:
 - (A) The date and amount of each activity expense;
- (B) The full name and official position, if any, of the beneficiary of each activity expense, a description of the benefit, and the amount of the benefit;
 - (C) The full name of the payee of each activity expense if other than the beneficiary;
- (D) Whenever a lobbyist is required to report a salary of an individual pursuant to this Subsection, the lobbyist need only disclose whether the total salary payments made to the individual during the reporting period was less than or equal to \$250, greater than \$250 but less than or equal to \$1,000, greater than \$1,000 but less than or equal to \$10,000, or greater than \$10,000.
- (8) All political contributions of \$100 or more made or delivered by the lobbyist or the lobbyist's employer, or made by a client at the behest of the lobbyist or the lobbyist's employer during the reporting period to an officer of the City and County, a candidate for such office, a committee controlled by such officer or candidate, or a committee primarily formed to support or oppose such officer or candidate, or any committee primarily formed to support or oppose a ballot measure to be voted on only in San Francisco. This report shall include such political contributions arranged by the lobbyist, or for which the lobbyist acted as an agent or intermediary.

The following information regarding each political contribution shall be submitted to the Ethics Commission:

- (A) The amount of the contribution;
- (B) The name of the contributor;
- (C) The date on which the contribution was made;
- (D) The contributor's occupation;

- (E) The contributor's employer, or if self-employed, the name of the contributor's business; and
 - (F) The committee to which the contribution was made.
- (9) For each contact at which a person providing purely technical data, analysis, or expertise was present, as described in $\frac{Section\ 2.105(d)(1)(K)2.106(a)(10)}{2.106(a)(10)}$, the name, address, employer and area of expertise of the person providing the data, analysis or expertise.
- (10) Any amendments to the lobbyist's registration information required by Subsection (b).
- (11) Any other information required by the Ethics Commission consistent with the purposes and provisions of this Chapter.
- (d) REGISTRATION AND FILING OF DISCLOSURES BY ORGANIZATIONS. The Ethics Commission is authorized to establish procedures to permit the registration and filing of lobbyist disclosures by a business, firm, or organization on behalf of the individual lobbyists employed by those businesses, firms, or organizations.
 - (e) FEES; TERMINATION OF REGISTRATION.
- (1) At the time of registration each lobbyist shall pay a fee of \$500. On or before every subsequent February 1, each registered lobbyist shall pay an additional fee of \$500.
- (2) Failure to pay the annual fee by February 1 shall constitute a termination of a lobbyist's registration with the Ethics Commission. The Ethics Commission is also authorized to establish additional processes for the termination of a lobbyist's registration.
- (3) The Ethics Commission shall waive all registration fees for any full-time employee of a tax-exempt organization presenting proof of the organization's tax-exempt status under 26 U.S.C. Section 501(c)(3) or 501(c)(4).
- (4) The Ethics Commission shall deposit all fees collected pursuant to this Section in the General Fund of the City and County of San Francisco.

SEC. 2.116. LOBBYIST TRAINING.

_____(a)_Each lobbyist must complete a lobbyist training session offered by the Ethics Commission within one year of the lobbyist's initial registration. Thereafter, lobbyists shall attend additional training sessions as required by the Executive Director, at his or her discretion.

(b) The Ethics Commission shall make lobbyist training sessions available on its website.

(c) On or before the deadline for completing any required lobbyist training session, each lobbyist must file a signed declaration with the Ethics Commission stating, under penalty of perjury, that the lobbyist has completed the required training session.

SEC. 2.135. FILING UNDER PENALTY OF PERJURY; RETENTION OF DOCUMENTS; *AUDITS*.

(a) All information required under this Chapter shall be submitted to the Ethics Commission, in the format designated by the Commission. The lobbyist shall verify, under penalty of perjury, the accuracy and completeness of the information provided under this Chapter.

(b) The lobbyist shall retain for a period of five years all books, papers and documents necessary to substantiate the registration and disclosure reports required by this Chapter.

These records shall include, but not be limited to, copies of all fundraising solicitations sent by the lobbyist or his or her agent for an officer of the City and County, a candidate for such office, a committee controlled by such officer or candidate, or a committee primarily formed to support or oppose such officer or candidate, or any committee primarily formed to support or oppose a ballot measure to be voted on only in San Francisco.

(c) On an annual basis, the Executive Director shall initiate audits of one or more lobbyists selected at random. At the request of the Executive Director, the Controller shall assist in conducting these audits. This requirement shall not restrict the authority of the Executive Director or the Ethics Commission to undertake any other audits or investigations of a lobbyist authorized by law or regulation. Within ten business days of a request by the Ethics Commission, a lobbyist or anyone required to register as a lobbyist shall provide the Ethics Commission with any documents required to be retained under this Section.

SEC. 2.136 FALSE INFORMATION; DUTY TO COOPERATE AND ASSIST.

- (a) Prohibition. No person shall knowingly and intentionally furnish false or fraudulent evidence, documents, or information to the Ethics Commission, District Attorney or City Attorney, or knowingly and intentionally misrepresent any material fact, or conceal any evidence, documents, or information relevant to an investigation by the Ethics Commission, District Attorney or City Attorney of an alleged violation of this Chapter.
- (b) Duty to Cooperate and Assist. The Ethics Commission, District Attorney or City Attorney may request and shall receive from every City officer and employee cooperation and assistance with an investigation into an alleged violation of this Chapter.

SEC. 2.145. ADMINISTRATIVE AND CIVIL ENFORCEMENT AND PENALTIES.

(a) If any lobbyist fails to submit any information required by this Chapter after any applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late filing fee if the Executive Director determines that the late filing was not willful and that enforcement will not further the purposes of this

Chapter. If such reduction or waiver equals or exceeds \$500, the Executive Director shall notify the Commission of his or her determination. Thereafter, any two or more members of the Commission may cause the reduction or waiver to be calendared for consideration by the full Commission in open session at the next Commission meeting occurring no sooner than ten days from the date the Executive Director informs the Commission of the Executive Director's recommendation. A Commissioner's request that a reduction or waiver be calendared must be received by the Executive Director no fewer than five days prior to the date of the meeting, so that the Executive Director may comply with the applicable notice and agenda requirements. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.

- (b) Any person who knowingly or negligently violates this Chapter, including but not limited to, by providing inaccurate or incomplete information regarding lobbying activities, may be liable in an administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential violations of this Chapter both to the lobbyist and the person who pays or employs the lobbyist.
- (c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the amount not properly reported, or three times the amount given or received in excess of the gift limit, whichever is greater.
- (d) In investigating any alleged violation of this Chapter the Ethics Commission and City Attorney shall have the power to inspect all documents required to be maintained under this Chapter. This power to inspect documents is in addition to other powers conferred on the Ethics Commission and City Attorney by the Charter or by ordinance, including the power of subpoena.

(e) Joint and Several Liability.

_____(1) Should two or more persons be responsible for any violation under this Chapter, they may be jointly and severally liable.

- (2) The client or employer of a lobbyist shall be jointly and severally liable for all violations of this Chapter committed by the lobbyist in connection with acts or omissions undertaken on behalf of that client or employer.
- (3) If a business, firm or organization registers or files lobbyist disclosures on behalf of its employees pursuant to Section 2.110(d), the business, firm or organization may be held jointly and severally liable for any failure to disclose its employees' lobbying activities.
- (f) The City Attorney may also bring an action to revoke for up to one year the registration of any lobbyist who has knowingly violated this Chapter.

Section 2. The Campaign and Governmental Conduct Code is hereby amended by amending Section 3.1-104, to read as follows:

SEC. 3.1-104. FILING OFFICER REPORTS.

- (a) On or before April 10th of each year, every filing officer shall submit a written report to the Ethics Commission setting forth the names of those persons who are required to file an annual statement with that filing officer under this Chapter but have failed to do so, or a report stating that all such persons have filed.
- (b) On or before April 10th of each year, the Ethics Commission shall prepare a report setting forth the names of those persons who are required to file an annual statement with the Ethics

 Commission under this Chapter but have failed to do so, or a report stating that all such persons have filed. On or before May 10th of each year, the Ethics Commission shall prepare a supplemental report setting forth the names of any persons who are required to file an annual statement with the Ethics Commission under this Chapter but have failed to do so by May 1st, or a report stating that all such

persons have filed. The Ethics Commission shall make these reports publicly available, including by posting the reports on its website.

Section 3. The Campaign and Governmental Conduct Code is hereby amended by adding Section 3.302, to read as follows:

SEC. 3.302. PUBLIC GUIDE FOR CONTRIBUTORS.

The Ethics Commission shall prepare and distribute a public guide regarding campaign contributions. The guide shall include a summary of local law regarding contribution limits, required reporting by contributors and committees, and rules regarding who may contribute to committees. The guide shall be for informational purposes only, and shall not have the force or effect of law or regulation.

Section 4. The Campaign and Governmental Conduct Code is hereby amended by adding Sections 3.405 and 3.410 to read as follows:

SEC. 3.405. DEFINITIONS.

"Contact" means any communication, oral or written, including communication made through an agent, associate or employee.

"Client" means the person for whom permit consulting services are performed by a permit consultant.

"Permit consultant" is any individual who receives or is promised compensation to provide

permit consulting services. This includes any employee who receives compensation attributable to time

spent on permit consulting services. This does not include:

(1) The licensed architect or engineer of record for construction activity allowed or contemplated by the permit, or an employee of the architect or engineer;

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BOARD OF SUPERVISORS

(5) Any other information required by the Ethics Commission consistent with the purposes and provisions of this Chapter.

Section 5. The Campaign and Governmental Conduct Code is hereby amended by adding Article 3, Chapter 5, consisting of Sections 3.500, 3.510, and 3.520, to read as follows:

CHAPTER 5. DEVELOPER DISCLOSURES

Sec. 3.500	Findings
Sec. 3.510	
Sec. 3.520	Required Disclosure

SEC 3.500. FINDINGS.

The Board of Supervisors finds that public disclosure of the donations that developers make to nonprofit organizations that may communicate with the City and County regarding major development projects is essential to protect public confidence in the fairness and impartiality of City and County land use decisions. The Board further finds that disclosure is essential to allow the public to fully and fairly evaluate the City and County's land use decisions. It is the purpose and intent of this Chapter to impose reasonable disclosure requirements on developers to provide the public with information about these donations.

SEC 3.510. DEFINITIONS

"Affiliate" shall mean any individual or entity that directly or indirectly controls, is controlled by or is under common control with, another entity, and for these purposes "control" means the power to direct the affairs or management of another entity, whether by contract, operation of law or otherwise.

"CEQA" shall mean the California Environmental Quality Act (Public Resources Code Section 21,000 et seq.), the CEQA Guidelines (California Code of Regulations, Title 14, Division 6, Chapter 3, Section 15000 et seq.), and Chapter 31 of the San Francisco Administrative Code, as any of them may be amended.

"Developer" shall mean the individual or entity that is the project sponsor responsible for filing a completed Environmental Evaluation Application with the Planning Department (or other lead agency) under CEOA for a major project. For any project sponsor that is an entity, "Developer" shall include all of its constituent individuals or entities that have decision-making authority regarding any of the entity's major decisions or actions. By way of example and without limitation, if the project sponsor is a limited liability company, each of its members is considered a developer for purposes of the requirements of this Chapter, and similarly if the project sponsor is a partnership, each of its general partners is considered a developer for purposes of the requirements of this Chapter. If the owner or agent that signs and submits the Environmental Evaluation Application will not be responsible for obtaining the entitlements or developing the major project, then for purposes of the requirements of this Chapter the developer shall be instead the individual or entity that is responsible for obtaining the entitlements for the major project.

"Donation" shall mean any gift of money, property, goods or services.

"EIR" shall mean an environmental impact report prepared under CEQA. For purposes of this Chapter, an EIR shall also include, without limitation, any CEQA determination that the Planning Department or Planning Commission (or other appropriate lead agency) makes to allow consideration of approval of a major project to proceed under an EIR, a previously certified program EIR, master EIR or staged EIR.

"Entity" shall mean any partnership, corporation (including, but not limited to, any business trust or nonprofit corporation), limited liability company, joint stock company, trust, unincorporated

association, joint venture or any other organization or association. "Entity" shall not include any state or local government agency.

"Major project" shall mean a real estate development project located in the City and County for which the City's Planning Commission (or any other local lead agency) has certified an EIR under CEOA and which has estimated construction costs exceeding \$1,000,000. As used in the preceding sentence, the term "real estate development project" includes any project involving construction of one or more new structures or an addition to one or more existing structures, change of use within one or more existing structures, or substantial rehabilitation of one or more existing structures, where, in any such instance, the structure includes any occupiable floor area, excluding only a residential development project with four or fewer dwelling units. Estimated construction costs shall be calculated in the same manner used to determine building permit fees under the Building Code.

"Nonprofit organization" shall mean any corporation formed under California Corporations

Code Section 5000 et seq. for any public or charitable purpose, or any organization described in 26

United States Code Section 501(c), that, in either instance, has attempted to influence City and County legislative or administrative action since the date one year before the Environmental Evaluation

Application for the major project was filed.

"Structure" shall have the same meaning as the Planning Code defines such term.

SEC 3.520. REQUIRED DISCLOSURE

(a) Any developer of a major project shall, within 30 days of the date the Planning Commission (or any other local lead agency) certifies the EIR for that project or, for a major project relying on a program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any other local lead agency adopts a final environmental determination under CEOA, report the following information to the Ethics Commission:

(4) The name, business address, business e-mail address, business telephone number
and website of any nonprofit organization to which the developer has made cumulative donations of
\$5,000 or more since the date one year before the Environmental Evaluation Application was filed.
(5) For each nonprofit organization reported under Subsection (b)(4), the date and
amount of each donation the developer made to the nonprofit during the reporting period.
(6) Any other information required by the Ethics Commission consistent with the
purposes and provisions of this Chapter.
(e) At the time of filing the initial report required by subsection (a), the developer shall pay a
fee of \$500.

SEC. 3.530. PENALTIES AND ENFORCEMENT.

(a) If any developer fails to submit any information required by this Chapter after any applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late filing fee if the Executive Director determines that the late filing was not willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.

(b) Any person who knowingly or negligently violates this Chapter, including but not limited to, by providing inaccurate or incomplete information, may be liable in an administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential violations of this Chapter.

(c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the amount not properly reported, whichever is greater.

(d) In investigating any alleged violation of this Chapter the Ethics Commission and City

Attorney shall have the power to inspect all documents required to be maintained under this Chapter.

This power to inspect documents is in addition to other powers conferred on the Ethics Commission and City Attorney by the Charter or by ordinance, including the power of subpoena.

(e) Should two or more persons be responsible for any violation under this Chapter, they may be jointly and severally liable.

Section 6. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 7. In enacting this ordinance, the Board intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation, charts, diagrams, or any other constituent part of the Campaign and Governmental Conduct Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

Joshua S. White Deputy City Attorney

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FILE NO. 130374

LEGISLATIVE DIGEST

[Campaign and Governmental Conduct Code - Lobbying and Ethics Regulations]

Ordinance amending the Campaign and Governmental Conduct Code to expand the definition of a lobbyist; expand the definition of an Officer of the City and County; expand the list of reportable lobbying contacts; create an exemption for certain non-profit organizations; hold employers and clients of lobbyists jointly and severally liable for violations of this Ordinance committed by the lobbyist on behalf of that employer or client; enhance lobbyist training, auditing, and record-keeping requirements; require public reports about City officials who fail to file Statements of Economic Interest; require a public guide to local campaign finance laws; require permit consultants to register with the Ethics Commission and file quarterly disclosure reports; and require major developers to disclose donations to nonprofits active in the City.

Existing Law

The Campaign and Governmental Conduct Code ("C&GCC") requires individuals who lobby City officers and certain managerial employees to register with the Ethics Commission, complete a lobbyist training session, file regular reports about their lobbying activity, and maintain records substantiating their reports. Current law does not exempt officers or employees of non-profit organizations from these requirements.

Current law requires designated City officials to file Statements of Economic Interest with the Ethics Commission.

Current law does not obligate City officers and employees to assist the Ethics Commission, District Attorney or City Attorney with investigations into violations of this ordinance.

Current law does not require reporting about permit expediting if it involves contacts with City employees, as opposed to officers. Current law also does not require developers who are seeking City approvals for projects to disclose donations to non-profits that are active in the City.

Specific provisions that would be amended by the proposed ordinance are summarized below.

Definition of a "lobbyist" (C&GCC § 2.105)

A lobbyist is defined as anyone who makes lobbying contacts and receives \$3,000 or more within three months for lobbyist services.

Definition of an "Officer of the City and County" (C&GCC § 2.105)

FILE NO. 130374

An Officer of the City and County includes members of certain boards and commissions, but does not include members of the First Five Commission, Law Library Board of Trustees, Local Agency Formation Commission, Health Authority Board, Housing Authority Commission, Parking Authority, Relocation Appeals Board, Successor Agency to the former Redevelopment Agency of the City and County of San Francisco, Oversight Board of the Successor Agency, Successor Agency Commission, or Workforce Investment San Francisco Board. Nor does an Officer of the City and County include any person appointed as the chief executive officer under any board or commission.

Attorney exemption (C&GCC § 2.105)

Communications by a licensed attorney, who is acting in that capacity, are exempt from the definition of lobbying contacts and are not subject to reporting requirements.

Contract exemptions (C&GCC § 2.105)

Communications in connection with bidding on contracts with the City, negotiating the terms of a contract, or the administration of a contract, are exempt from the definition of lobbying contacts and are not subject to reporting requirements. This exemption applies regardless of whether the communication is by the contractor or a third party.

Lobbyist training (C&GCC §§ 2.116)

Lobbyists are required to complete a training session offered by Ethics within one year of registering as a lobbyist.

Audits and recordkeeping (C&GCC § 2.135)

Lobbyists are required to retain for five years all documents necessary to substantiate the registration and disclosure reports filed with Ethics. Current law does not require auditing of lobbyists.

Administrative and Civil Enforcement and Penalties (C&GCC § 2.145)

Current law does not hold the client or employer of a lobbyist liable for all violations of this ordinance committed by the lobbyist in connection with acts or omissions undertaken on behalf of that client or employer.

Public Report of City Officials Who Fail to File Form 700s (C&GCC § 3-1.103)

Elected officials, other department heads, and members of most decision-making City Boards and Commissions are required to file Form 700 Statements of Economic Interest with the Ethics Commission by April 1st of each year.

Public Guide for Contributors

Current law does not require the Ethics Commission to publish a guide about local law regarding campaign contributions.

Permit Consultants (C&GCC §§ 3.400-3.410)

FILE NO. 130374

Permit-related lobbying is subject to the Lobbyist Ordinance only if it involves communication with a City officer, the Zoning Administrator, the City Engineer, the County Surveyor, or the Bureau Chief of the Department of Public Works' Bureau of Street Use and Mapping. It is not subject to regulation or disclosure if it involves communication with other City employees.

Developer Disclosures

Current law does not require developers of major City projects to disclose donations to nonprofit organizations.

Amendments to Current Law

The proposal would amend the Campaign and Governmental Conduct Code as follows:

Definition of a "lobbyist" (C&GCC § 2.105)

The ordinance would expand the definition of lobbyist, and distinguish between outside consultants and employees. For outside consultants, "lobbyist" would be defined as a person who makes one or more contacts for any level of consideration. For employees making contacts on behalf of their employers, "lobbyist" would be defined as any individual who makes five or more lobbying contacts in a calendar month on behalf of that individual's employer; but such an individual would not be a lobbyist if the individual owns a 20% or greater share of the business on whose behalf the individual is lobbying.

Definition of an "Officer of the City and County" (C&GCC § 2.105)

The ordinance would expand the definition of Officer of the City and County to include members of the First Five Commission, Law Library Board of Trustees, Local Agency Formation Commission, Health Authority Board, Housing Authority Commission, Parking Authority, Relocation Appeals Board, Successor Agency to the former Redevelopment Agency of the City and County of San Francisco, Oversight Board of the Successor Agency, Successor Agency Commission, and Workforce Investment San Francisco Board. The ordinance would also expand the definition of Officer of the City and County to include any person appointed as the chief executive officer under any board or commission.

Contract exemptions (new C&GCC § 2.106)

The ordinance would limit the contract exemptions to communications by the contractor, or its officers, employees or subcontractors. Communications by outside consultants and independent contractors in connection with bidding on contracts, negotiating the terms of a contract, or the administration of a contracts, would no longer be exempt from the definition of a contact.

Non-profit exemption (new C&GCC § 2.106)

The ordinance would create an exemption for an officer or employee of a nonprofit organization or an organization fiscally sponsored by such a nonprofit organization communicating on behalf of their organization. This subsection would define "nonprofit organization" to mean either an organization with tax exempt status under 26 United States

FILE NO. 130374

Code Section 501(c)(3), or an organization with tax exempt status under 26 United States Code Section 501(c)(4) whose most recent tax filing included an IRS Form 990-N or an IRS Form 990-EZ.

Attorney exemption (new C&GCC § 2.106; new § 2.107)

The ordinance would eliminate the attorney exemption and clarify that the ordinance is not intended to regulate the practice of law.

Lobbyist training (C&GCC § 2.116)

The ordinance would require the Ethics Commission to make lobbyist training available online and require lobbyists to file statements certifying that they completed the training.

Audits and recordkeeping (C&GCC § 2.135)

The ordinance would require lobbyists to retain for auditing any fundraising solicitations sent by the lobbyist or his or her agent for City officers, candidates, and ballot measures. It would also require the Executive Director to conduct a random audit of at least one lobbyist per year. It would also require a lobbyist or anyone required to register as a lobbyist to provide the Ethics Commission, within ten business days of a request, with any documents required to be retained under this Section.

Duty to cooperate and assist (new C&GCC § 2.136)

The ordinance would establish a duty for City officers and employees to assist the Ethics Commission, District Attorney or City Attorney with any investigation into violations of this ordinance.

Administrative and Civil Enforcement and Penalties (C&GCC § 2.145)

The ordinance would establish that the client or employer of a lobbyist shall be jointly and severally liable for all violations of this ordinance committed by the lobbyist in connection with acts or omissions undertaken on behalf of that client or employer.

Public Report of City Officials Who Fail to File Form 700s (C&GCC § 3-1.104)

The ordinance would require the Ethics Commission to post on its website by April 10th of each year a report listing City officials who failed to file Form 700s by the April 1st deadline. It would also require a supplemental report by May 10th of each year.

Public Guide for Contributors (new C&GCC § 3.302)

The ordinance would require the Ethics Commission to publish a guide for campaign contributors describing local law regarding contribution limits, reporting requirements, and rules regarding who may contribute to committees.

Permit Consultants (C&GCC §§ 3.400-3.410)

The ordinance would require permit consultants (aka permit expediters) to register with the Ethics Commission and file quarterly reports about their permit-related contacts with officers

FILE NO. 130374

or employees in the Department of Building Inspection, the Entertainment Commission, the Planning Department, or the Department of Public Works.

Developer Disclosures (C&GCC §§ 3.500-3.520)

The ordinance would require developers of major City projects to disclose certain nonprofit donations to the Ethics Commission. Any developer of a project for which the Planning Commission certifies an Environmental Impact Report would be required to report donations of \$5,000 or more made during the reporting period to nonprofits active within the City.

pillsbury

JUBMITTED VIA BUALL HOG/GI/S CHW

Pillsbury Winthrop Shaw Pittman LLP
Four Embarcadero Center, 22nd Floor | San Francisco, CA 94111-5998 | tel 415.983.1000 | fax 415.983.1200
MAILING ADDRESS: P. O. Box 2824 | San Francisco, CA 94126-2824

Anita D. Stearns Mayo tel 415.983.6477 fax.415.983.1200 anita.mayo@pillsburylaw.com

March 12, 2014

The Honorable London Breed
The Honorable Katy Tang
The Honorable David Chiu
San Francisco Board of Supervisors
Government Audit & Oversight Committee
One Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

Dear Committee Members:

At the request of Supervisor Chiu, I am submitting written comments to the proposed amendments to San Francisco's Regulation of Lobbyists Ordinance (the "Lobbyists Ordinance"), the permit consulting legislation, the legislation mandating developer disclosures, and other related matters. Please incorporate these comments into the record for tomorrow's hearing.

I. PROPOSED CHANGES TO LOBBYISTS ORDINANCE

A. <u>Deletion of "attorney" from the section which exempts licensed</u> attorneys practicing law from the scope of the Lobbyists Ordinance.

The previous and current versions of the proposed lobbying amendments delete the word "attorney" from the section which exempts from the lobbying law a person performing a duty or service that can be performed only by a licensed California attorney, architect or professional engineer. As I testified during the February 27th hearing on this legislation, according to the California Supreme Court case <u>Baron v. City of Los Angeles</u>, 2 Cal.3d 535 (1970), the regulation of attorneys and control over the practice of law is a matter of statewide concern and cannot be preempted by a local lobbying law. The court affirmed the lower court's holding that the city's lobbying law applied to attorneys, "except when they are acting on behalf of others in the performance of a duty or service, which duty or service lawfully can be performed for such other only by an attorney licensed

to practice law in the State of California." This case was obviously used to create the attorney exception in the current Lobbyists Ordinance.

Although the attorney exemption has been deleted as described above, the current version of the proposed amendments has added a new Section 2.107 which provides that nothing in the Lobbyists Ordinance is intended to regulate attorneys engaged in the practice of law. This provision clarifies that attorneys who are simply "practicing law" are not subject to the registration and reporting requirements of the Lobbyists Ordinance.

B. <u>Deletion of responses to public bids as exempt activity.</u>

The previous version of the proposed amendments deleted as exempt activity the provision of oral or written information in response to a request for proposals, request for qualifications, or similar requests. Under current law, this information is exempt only when the information is provided to the department or official specifically designated in the request to receive the information.

Generally an ordinance regulates lobbying activities that occur outside the scope of public meetings and other public arenas. For example, persons whose only activity is to submit a bid on a competitively bid contract are generally not subject to a local lobbying ordinance. Los Angeles and Oakland are examples of cities where the lobbying law exempts submission of the bid, a written response to or participation in an oral interview, and negotiating the terms of a written agreement once selected pursuant to that bid. The exemption is lost, however, if the person lobbies elected officials or board or commission members with regard to the contract.

Fortunately this exemption has been restored in the current version of the proposed amendments, though narrowed to apply only to a party or prospective party to the contract.

C. Changing the lobbyist registration threshold.

Currently a lobbyist is any individual who receives or is promised \$3,000 or more within three consecutive calendar months for lobbyist services. The former version of the proposed amendments created two types of lobbyists, namely a contract lobbyist with no financial

threshold and an in-house employee lobbyist with a \$1,000 threshold (over the course of a month).

The current version of the proposed amendments retains the two categories of lobbyists, but the registration threshold for an in-house employee lobbyist has been changed from \$1,000 over the course of a month to five or more contacts in a calendar month.

Each type of lobbyist should have a threshold to avoid imposing the burden of registration and reporting for small matters. As currently drafted, there is no threshold for a contract lobbyist, and a single contact with a City official for the purpose of lobbying will trigger registration and monthly reporting.

Most local jurisdictions impose some type of threshold before the registration and reporting requirements of a lobbying ordinance are triggered. The following are examples of such thresholds:

- a. <u>Long Beach</u>: contract lobbyist \$3,200 over a three month period; business and organization lobbyist aggregate 50 hours or more over a three month period.
- b. <u>Los Angeles</u>: lobbying firm or contract lobbyist \$1,000 over a three month period; in-house employee lobbyist 30 hours over a three month period.
- c. <u>Richmond</u>: contract lobbyist \$1,000 in a month or more than \$3,000 in a calendar year; business and organization lobbyist 10 contacts over two consecutive months.
- d. <u>San Jose</u>: contract lobbyist \$1,000 or more over three month period; in-house lobbyist aggregate 10 hours or more over a consecutive 12 month period.

D. California Environmental Quality Act ("CEQA")

The Lobbyists Ordinance should include an exemption for communications in connection with compliance with CEQA. Because of the complex nature of large scale development projects, it is my understanding that it is common for an individual working on such projects to have hundreds of contacts with City officials and staff regarding CEQA related issues over the course of the project. There

are typically weekly in person meetings and written exchanges regarding the technical requirements of CEQA, such as hydrology, wind, biological resources, the scope of work for the reports, mitigation measures, etc. Requiring the disclosure of the name of each city officer or employee contacted and the date of each contact, coupled with monthly reporting, will create tremendous difficulties for those working in this area and increase the costs of business.

It is also my understanding that the information required by these disclosures is already available in the public record of the Planning Department for large development projects. Through a public acts records request, meeting information, including emails about the project, can be obtained.

In addition, lobbying laws typically do not require the disclosure of contacts when those contacts are mandated by law. Under California's state lobbying law, communications made with state officials for the purpose of compliance with current laws do not constitute lobbying. Local jurisdictions also exempt such activity. For example, in the City of Richmond, the following is exempt from disclosure under the City's lobbying law: a person appearing with respect to local or legislative action pursuant to a procedure established by state or federal law. This exemption covers CEQA related contacts with City officials and staff.

II. PERMIT CONSULTING LEGISLATION

The permit consulting legislation will add new sections to the Campaign and Governmental Conduct Code requiring any individual, excluding architects, engineers, and contractors, who (a) is paid any amount of compensation to help a permit applicant obtain a permit, and (b) has a single contact with the Department of Building Inspection, the Entertainment Commission, the Planning Department, or the Department of Public Works, to register and file monthly reports. The required disclosures are very similar to what lobbyists have to file in terms of detail, but impose a greater burden because of the absence of any threshold to trigger the registration and reporting requirements. A permit consultant will have to disclose client information, contact information (name of City officer or employee contacted, date of contact, description of permit sought, and client on whose behalf the contact was made), political contributions made, and any other information required by the Ethics Commission. This legislation will be extremely burdensome on anyone who provides assistance to others in obtaining permits, will add to the costs of doing business, and will slow down the permit application process.

If there is a desire to obtain information on those individuals who assist others in obtaining permits without imposing such burdensome reporting obligations, a more streamlined proposal could be enacted. The proposal could include a simple registration for each new project requiring permits, including the disclosure of the client and each City department with which an application for a permit would be submitted. Quarterly reports would be required for the sole purpose of disclosing any changes to the information included in the registration. Once the project was completed, a termination form would be submitted.

III. DEVELOPER DISCLOSURES

The Developer Disclosures legislation singles out developers of City projects, and not others, who have made donations of \$5,000 or more during a specified one year period to nonprofit organizations that have lobbied City Hall on any matter within the past two years. The legislation requires the developers to disclose those contributions in a report to the Ethics Commission within 30 days of the Planning Commission certifying an Environmental Impact Report, and to thereafter file quarterly reports disclosing such contributions, regardless of any relationships between the donations and the developers' City projects. It also will have a chilling effect on those who make civic contributions to nonprofit organizations in our City. In addition, in order to comply with the legislation, a developer would have to review the City's lobbying reports for two years to determine whether a nonprofit organization to whom it has made, or wishes to make, a contribution of \$5,000 or more has lobbied City Hall. Such required disclosures impose an unfair burden on developers.

What is clearly missing from this legislation is a requirement for those opposing development projects before the Board of Appeals or other relevant boards or commissions to similarly disclose donations to nonprofit organizations. If the City is truly interested in transparency and fairness, such disclosure requirements should be imposed on both sides, but in a manner which does not result in an undue burden on either the opponents or developers.

IV. ADDITIONAL RECOMMENDED AMENDMENT

It is my understanding that former elected officers and department heads routinely lobby City Hall, but do not register and file reports because they claim that they are not being paid to lobby. Because such individuals still have such a great influence on City officials and employees, in the interest of transparency and fairness, the law could be amended to include former elected

officers and department heads as volunteer lobbyists who are not paid but who engage in contacts with City officials and employees for the purpose of influencing local legislative or administrative action.

Thank you in advance for considering my comments.

Very truly yours,

Anita D. Stearns Mayo



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

NOTICE OF PUBLIC HEARING

GOVERNMENT AUDIT AND OVERSIGHT COMMITTEE SAN FRANCISCO BOARD OF SUPERVISORS

NOTICE IS HEREBY GIVEN THAT the Government Audit and Oversight Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date:

Thursday, May 22, 2014

Time:

10:30 a.m.

Location:

Committee Room 263, located at City Hall

1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subject:

File No. 130374. Ordinance amending the Campaign and

Governmental Conduct Code to expand the definition of a lobbyist; expand the definition of an Officer of the City and County; expand the list of reportable lobbying contacts; hold employers and clients

of lobbyists jointly and severally liable for violations of this

Ordinance committed by the lobbyist on behalf of that employer or client; enhance lobbyist training, auditing, and record-keeping requirements; require public reports about City officials who fail to file Statements of Economic Interest; require a public guide to local campaign finance laws; require permit consultants to register with the Ethics Commission and file regular disclosure reports; and require major developers to disclose donations to nonprofits active

in the City.

If the legislation passes, project developers (as defined in the proposed Campaign and Governmental Conduct Code, Section 3.510) shall pay a \$500 fee at the time of filing an initial disclosure report with the Ethics Commission (as defined in the proposed Campaign and Governmental Conduct Code, Section 3.520). For every day after the deadline, until the information is received by the Ethics Commission, a \$50 per day late filing fee shall be imposed. All funds collected by the Ethics Commission shall be deposited into the General Fund of the City and County of San Francisco.

In accordance with San Francisco Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made a part of the official public record and shall be brought to the attention of the Members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, Room 244, City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Information relating to the proposed fee is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, May 16, 2014.

DATED: May 7, 2014 POSTED: May 9, 2014

PUBLISHED: May 11 & 18, 2014

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Alisa Miller S.F. BD OF SUPERVISORS (OFFICIAL NOTICES) 1 DR CARLTON B GOODLETT PL #244 SAN FRANCISCO, CA 94102

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Ad Description

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To the right is a copy of the notice you sent to us for publication in the SAN FRANCISCO CHRONICLE. Please read this notice carefully and call us with any corrections. The Proof of Publication will be filed with the Clerk of the Board. Publication date(s) for this notice is (are):

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NOTICE OF PUBLIC HEARING GOVERNMENT AUDIT AND OVERSIGHT
COMMITTEE SAN FRANCISCO
BOARD OF SUPERVISORS THURSDAY, MAY 22, 2014 - 10:30 AM COMMITTEE ROOM 263, CITY HALL 1 DR.
CARLTON B. GOODLETT PLACE,
SAN FRANCISCO, CA
NOTICE IS HEREBY GIVEN THAT the
Government Audit and Oversight Committee will hold a public hearing to consider the following proposal and said
public hearing will be held as follows, at
which time all interested parties may attend and be heard. File No. 130374.
Ordinance amending the Campaign and
Governmental Conduct Code to expand
the definition of a lobbyist; expand the
definition of an Officer of the City and
County; expand the list of reportable
lobbying contacts; hold employers and
clients of lobbyists jointly and severally
liable for violations of this Ordinance
committed by the lobbyist on behalf of
that employer or client; enhance lobbyist
training, auditing, and record-keeping
requirements; require public reports
about City officials who fail to file Statements of Economic Interest; require a
public guide to local campaign finance
laws; require permit consultants to register with the Ethics Commission and file
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major developers to disclose donations
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City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

John Arntz, Director, Department of Elections

John St. Croix, Executive Director, Ethics Commission

Laurel Kloomok, Executive Director, Children and Families Commission

Luis Herrera, City Librarian, Library

Tiffany Bohee, Executive Director, Successor Agency to the RDA

Barbara Smith, Acting Executive Director, Housing Authority

Todd Rufo, Director, Office of Economic and Workforce Development

George Gascon, District Attorney

Jocelyn Kane, Executive Director, Entertainment Commission

Tom Hui, Director, Department of Building Inspection

John Rahaim, Director, Planning Department Mohammed Nuru, Department of Public Works

Valerie Huggins, Health Authority Board Eugene Flannery, Relocation Appeals Board

FROM:

Alisa Miller, Clerk, Government Audit and Oversight Committee

Board of Supervisors

DATE:

May 15, 2014

SUBJECT:

SUBSTITUTE LEGISLATION INTRODUCED (Version 4)

The Board of Supervisors' Government Audit and Oversight Committee has received the following **substitute** legislation (version 4), introduced by Supervisor Chiu on May 13, 2014:

File No. 130374-4

Ordinance amending the Campaign and Governmental Conduct Code to expand the definition of a lobbyist; expand the definition of an Officer of the City and County; expand the list of reportable lobbying contacts; hold employers and clients of lobbyists jointly and severally liable for violations of this Ordinance committed by the lobbyist on behalf of that employer or client; enhance lobbyist training, auditing, and record-keeping requirements; require public reports about City officials who fail to file Statements of Economic Interest; require a public guide to local campaign finance laws; require permit consultants to register with the Ethics Commission and file quarterly disclosure reports; and require major developers to disclose donations to nonprofits active in the City.

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Linda Martin-Mason, Housing Authority
William Strawn, Department of Building Inspection
Scott Sanchez, Planning Department
Sarah Jones, Planning Department
AnMarie Rodgers, Planning Department
Aaron Starr, Planning Department
Frank Lee, Department of Public Works



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
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MEMORANDUM

TO:

John Arntz, Director, Department of Elections

John St. Croix, Executive Director, Ethics Commission

Laurel Kloomok, Executive Director, Children and Families Commission

Luis Herrera, City Librarian, Library

Tiffany Bohee, Executive Director, Successor Agency to the RDA

Barbara Smith, Acting Executive Director, Housing Authority

Todd Rufo, Director, Office of Economic and Workforce Development

George Gascon, District Attorney

Jocelyn Kane, Executive Director, Entertainment Commission

Tom Hui, Director, Department of Building Inspection

John Rahaim, Director, Planning Department Mohammed Nuru, Department of Public Works

Valerie Huggins, Health Authority Board Eugene Flannery, Relocation Appeals Board

FROM:

Alisa Miller, Clerk, Government Audit and Oversight Committee

Board of Supervisors

DATE:

May 6, 2014

SUBJECT:

SUBSTITUTE LEGISLATION INTRODUCED

The Board of Supervisors' Government Audit and Oversight Committee has received the following **substitute** legislation, introduced by Supervisor Chiu on April 29, 2014:

File No. 130374-3

Ordinance amending the Campaign and Governmental Conduct Code to expand the definition of a lobbyist; expand the definition of an Officer of the City and County; expand the list of reportable lobbying contacts; hold employers and clients of lobbyists jointly and severally liable for violations of this Ordinance committed by the lobbyist on behalf of that employer or client; enhance lobbyist training, auditing, and record-keeping requirements; require public reports about City officials who fail to file Statements of Economic Interest; require a public guide to local campaign finance laws; require permit consultants to register with the Ethics Commission and file regular disclosure reports; and require major developers to disclose donations to nonprofits active in the City.

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Linda Martin-Mason, Housing Authority
William Strawn, Department of Building Inspection
Scott Sanchez, Planning Department
Sarah Jones, Planning Department
AnMarie Rodgers, Planning Department
Aaron Starr, Planning Department
Frank Lee, Department of Public Works



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

John St. Croix, Executive Director

FROM:

Erica Major, Clerk, Government Audit and Oversight Committee

Board of Supervisors

DATE:

March 10, 2014

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Government Audit and Oversight Committee has received the following proposed legislation, introduced by Supervisor Chiu on March 4, 2014:

File No. 130374

Ordinance amending the Campaign and Governmental Conduct Code to expand the definition of a lobbyist; expand the definition of an Officer of the City and County; expand the list of reportable lobbying contacts; hold employers and clients of lobbyists jointly and severally liable for violations of this Ordinance committed by the lobbyist on behalf of that employer or training, lobbyist enhance auditing, and record-keeping requirements; require public reports about City Officials who fail to file Statements of Economic Interest; require a public guide to local campaign finance laws; require permit consultants to register with the Ethics Commission and file regular disclosure reports; and require major developers to disclose donations to nonprofits active in the City and County of San Francisco.

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

President, District 3 BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-7450
Fax No. 554-7454
TDD/TTY No. 544-5227

DAVID CHIU

邱信福 市参事會主席

	PRESIDENT	IAL ACTION	Constitution of the consti	ジェ アロ
Date:	2/20/2014		5	
To:	Angela Calvillo, Clerk of the E	Board of Supervisors		
Madam Cl	erk,			Y CO
Pursuant to	o Board Rules, I am hereby:			
	Waiving 30-Day Rule (Board Rule	e No. 3.23)	i i	•
	File No.		÷ .	
		(Primary Spon	sor)	
	Title.		· 	
X	Transferring (Board Rule No. 3.3)		•	
	File No. <u>130374</u>	Chiu		
		(Primary Spons	sor)	
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	From: Rules		Committee	
	To: Government Au	dit & Oversight	Committee	
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	Supervisor	·		
	Replacing Supervisor	·		
	For:		<u></u>	Meeting
	(Date)	(Committe	e)	_

David Chiu, President Board of Supervisors **Print Form**

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I he	reby submit the following item for introduction (select only one):	Time stamp or meeting date
	1. For reference to Committee.	
	An ordinance, resolution, motion, or charter amendment.	
	2. Request for next printed agenda without reference to Committee.	
	3. Request for hearing on a subject matter at Committee.	
	4. Request for letter beginning "Supervisor	inquires"
	5. City Attorney request.	
	6. Call File No. from Committee.	
	7. Budget Analyst request (attach written motion).	
\boxtimes	8. Substitute Legislation File No. 130374	
	9. Request for Closed Session (attach written motion).	
	10. Board to Sit as A Committee of the Whole.	
	11. Question(s) submitted for Mayoral Appearance before the BOS on	
Plea	se check the appropriate boxes. The proposed legislation should be forwarded to the follow	ino·
	☐ Small Business Commission ☐ Youth Commission ☐ Ethics Comm	
	☐ Planning Commission ☐ Building Inspection Commission	on
Note:	For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative	•
Spons	sor(s):	
Supe	rvisor David Chiu	
Subje	ect:	
Camp	paign and Governmental Conduct Code - Lobbying and Ethics Regulations	
The t	ext is listed below or attached:	
See a	ttached.	
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For (Clerk's Use Only:	
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Dage 1 of 1

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
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8. Substitute Legislation File No. 130374	
9. Request for Closed Session (attach written motion).	
☐ 10. Board to Sit as A Committee of the Whole.	
11. Question(s) submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the following Small Business Commission	•
☐ Planning Commission ☐ Building Inspection Commission	1
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative	
Sponsor(s):	
Supervisor David Chiu	
Subject:	
Campaign and Governmental Conduct Code - Lobbying Regulations	
The text is listed below or attached:	
See attached.	
	;
Signature of Sponsoring Supervisor:	•

For Clerk's Use Only:

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
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See attached.	
	Chri
Signature of Sponsoring Supervisor:	Cm
For Clerk's Use Only:	

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	or meeting date
□ 1. For reference to Committee.	
An ordinance, resolution, motion, or charter amendment.	•
2. Request for next printed agenda without reference to Committee.	
☐ 3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning "Supervisor	inquires"
☐ 5. City Attorney request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attach written motion).	
□ 8. Substitute Legislation File No.	
9. Request for Closed Session (attach written motion).	
☐ 10. Board to Sit as A Committee of the Whole.	
☐ 11. Question(s) submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the follow	ing:
☐ Small Business Commission ☐ Youth Commission ☐ Ethics Comm	
☐ Planning Commission ☐ Building Inspection Commission	on
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative	
Sponsor(s):	
Supervisor Chiu, City Attorney	
Subject:	
Lobbying Regulations	
The text is listed below or attached:	
See attached.	
Signature of Sponsoring Supervisor:	<u></u>
Signature of Sponsoring Supervisor:	<u></u>

For Clerk's Use Only:

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