File No	<u> 150156</u>	Committee Item No.	3
		Board Item No	13
٠.	COMMITTEE/BOA	ARD OF SUPERVIS	SORS
	AGENDA PAC	KET CONTENTS LIST	
Committee	: Rules Committee	Date	May 28, 2015
Board of S	supervisors Meeting	Date	June 16, 2015
Cmte Bo	ard	•	,
	Motion		
	Resolution		•
	Ordinance		•
	Legislative Digest		
$H \cdot \mathbf{P}$	Budget and Legislativ	vo Analyst Poport	•
H H	Youth Commission Re		
	Introduction Form	eport	
Department/Agency Cover Letter and/or Report			
Memorandum of Understanding (MOU)			
H H	Grant Information For	• • • • • • • • • • • • • • • • • • • •	
H H	Grant Budget	111	
HH	Subcontract Budget		
HH	Contract/Agreement		
Η Η	Form 126 - Ethics Cor	nmission	
H H	Award Letter		
HH	Application		
HH	Form 700	•	
H H	Vacancy Notice		
HH	Information Sheet	•	•
	Public Correspondence	ce	
OTHER	(Use back side if addi	tional space is needed)	
XX	Department of Human	n Resources Recommend	dation, olta 3/27/15
			<u> </u>
<b></b>			
		·	• .
Complete	I hux Aliaa Camara	Doto	May 22, 2045
Completed		Date _ Date	May 22, 2015 June 4, 2015
P . V . V			

[Administrative Code - Daily Calendars of Elected Officials and Department Heads]

NOTE:

3

4

5

6 7

8

9

10

11

12

13 14

15

16

17 18

19

2021

22

23

24

25

Ordinance amending the Administrative Code to require that all City elected officials keep public daily calendars of their meetings and events, and to require that calendars kept by elected officials and department heads include information about the identities of people attending meetings or events.

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in <u>single-underline italics Times New Roman font</u>.

Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>.

Board amendment additions are in <u>double-underlined Arial font</u>.

Board amendment deletions are in <u>strikethrough Arial font</u>.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Administrative Code is hereby amended by revising Section 67.29-5, to read as follows:

#### SEC. 67.29-5. CALENDARS OF CERTAIN OFFICIALS.

(a) The Mayor, The City Attorney, Treasurer, Assessor-Recorder, District Attorney, Public Defender, Sheriff, every member of the Board of Supervisors, and every Department Head shall keep or cause to be kept a daily calendar wherein is recorded the time and place of each meeting or event attended by that official, either in person or by teleconference or other electronic means, with the exclusion of purely personal or social events at which no City business is discussed and that do not take place at City Offices or at the offices or residences of people who do substantial business with or are otherwise substantially financially affected by actions of the City. The calendar shall identify the individual(s) present and organization(s) represented at each such meeting or event, unless the disclosure-information would reveal the identity

`5

of a confidential whistleblower, would constitute an unwarranted invasion of personal privacy, or would interfere with an individual's right to petition government where the individual has sought and been assured confidentiality, would disclose the attendance of members or representatives of a labor organization at a meeting to discuss matters within the scope of representation, as that term is defined in California Government Code Section 3504, would reveal personnel information not subject to disclosure, or is otherwise exempt from disclosure under State and local law. For meetings not otherwise publicly recorded, the calendar shall include a general statement of issues discussed. Such calendars shall be public records and shall be available to any requester three business days subsequent to the calendar entry date.

(b) At any meeting or event with ten or fewer attendees, officials subject to subsection

(a) of this Section 67.29-5 shall attempt to identify names of attendees present, and the organizations they represent; provided that an official shall not require any attendees to identify themselves, unless those attendees are campaign consultants registered with the Ethics Commission under Campaign and Governmental Conduct Code Article I, Chapter 5; lobbyists registered with the Ethics Commission under Campaign and Governmental Conduct Code Article II, Chapter 2; permit consultants registered with the Ethics Commission under Campaign and Governmental Conduct Code Article III, Chapter 4: and Developers of Major Projects, as defined in Campaign and Governmental Conduct Code Section 3.510, if the Major Project is discussed at the meeting or event. After the meeting or event, the official shall update the daily calendar to include the names of the attendees identified by or known to the official, and the organizations they represent.

Section 2. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM:

DENNIS J., HERRERA, City Attorney

By:

JON GIVNER
Deputy City Attorney

n:\legana\as2015\1500587\01018598.doc

## REVISED LEGISLATIVE DIGEST

(5/28/2015, Amended in Committee)

[Administrative Code - Daily Calendars of Elected Officials and Department Heads]

Ordinance amending the Administrative Code to require that all City elected officials keep public daily calendars of their meetings and events, and to require that calendars kept by elected officials and department heads include information about the identities of people attending meetings or events.

## **Existing Law**

Under the San Francisco Sunshine Ordinance, the Mayor and all City department heads must keep a daily calendar that includes the time and place of each meeting or event attended by that official, and a general statement of the issues discussed at the meeting or event. The calendar does not have to include purely personal or social events at which no City business is discussed and that do not take place at City offices or at the offices or homes of people who do substantial business with or are substantially financially affected by City decisions. The calendar is a public record and must be provided to any member of the public upon request.

The calendar requirement does not apply to members of the Board of Supervisors. Additionally, the Sunshine Ordinance does not require that the calendar include the names of attendees at meetings or events, or the organizations that attendees represent.

## Amendments to Current Law

The proposed ordinance would apply the calendar requirement to all City elected officials, including members of the Board of Supervisors, as well as non-elected department heads. The ordinance would require calendars to include telephone and other electronic conference cals as well as in-person meetings.

The ordinance would also require officials to include in their calendars the names of individuals attending meetings or events, as well as the organizations that those individuals represent, as long as the identities aren't otherwise confidential under State or local law. At a meeting or event with ten or fewer attendees, an official would be required to attempt to gather names of attendees and their organizations to include in the calendar. The official could not require attendees to identify themselves, except for certain regulated groups like lobbyists and campaign consultants. At a meeting with more than ten attendees, the official would not be required to gather information about attendees but would still be required to include in the calendar information about the identities of attendees that the official knows.

n:\legana\as2015\1500587\01019826.doc

## City and County of San Fr sisco

Edwin M. Lee Mayor



## Depar ent of Human Resources

## Micki Callahan Human Resources Director

## **MEMORANDUM**

DATE:

March 27, 2015

TO:

Supervisor John Avalos

Supervisor Eric Mar

FROM:

Micki Callahan

Human Resources Director

**SUBJECT:** 

BOS File No. 150156: Administrative Code - Daily Calendars of Elected Officials and

Department Heads

CC:

Alisa Somera, Assistant Clerk

Under San Francisco City Charter section 10.102 the Department of Human Resources (DHR) is charged with the following duties and responsibilities:

"Pursuant to and in accordance with policies, rules and procedures of the Civil Services Commission governing the merit system, the Department of Human Resources shall be the personnel department for the City and County and shall determine appointments on the basis of merit and fitness as shown by appropriate test and, except as specifically set forth in this Charter, shall perform all tests, duties and functions previously performed by the Civil Service Commission, including but not limited to authority to recruit, select, certify, appoint, train, evaluate, promote career development, classify positions, administer salaries, administer employee discipline, discharge and other related personnel activities in order to maintain an effective and responsive work force."

"Subject to Section 11.100 hereof, the Department of Human Resources shall be responsible for management and administration of all labor relations of the City and County."

Section 10.103 provides the following:

"The Human Resources Director shall review and resolve allegations of discrimination as defined in Article XVII of this Charter against employees or applicants, or otherwise prohibited nepotism or favoritism. Notwithstanding any other provisions of this Charter except the fiscal provisions hereof, the decision of the Human Resources Director shall forthwith be enforced by every employee and officer, unless the decision is appealed to the Commission in accordance with Section 10.101."

"The Human Resources Director shall investigate all employee complaints concerning job-related conduct of City and County employees and shall promptly report to the source of the complaint."

Additionally, labor negotiations are regulated by the Meyers-Milias-Brown Act (MMBA), the state law governing public employer-employee relations.

DHR supports the principles of open government and transparency. The department does, however, have some concerns about the language of this ordinance as it appears to call for disclosure of confidential meetings related

employee investigations and discipline. In addition, because communications regarding labor matters subject to regulation of the MMBA, including disclosures relating to such communications, may interfere with labor negotiations or otherwise impinge on the mandates of the MMBA, we have provided suggested language to exempt meetings with labor on matters within the scope of representation (as defined in the MMBA), as well as confidential personnel matters, from the requirements of the ordinance.

DHR respectfully submits the following proposed language amendments, noted in double underline below:

## SEC. 67.29-5. CALENDARS OF CERTAIN OFFICIALS.

The Mayor, *The*-City Attorney, *Treasurer, Assessor-Recorder, District Attorney, Public Defender, Sheriff,* every member of the Board of Supervisors, and every Department Head shall keep or cause to be kept a daily calendar wherein is recorded the time and place of each meeting or event attended by that official, with the exclusion of purely personal or social events at which no City business is discussed and that do not take place at City Offices or at the offices or residences of people who do substantial business with or are otherwise substantially financially affected by actions of the City. *The calendar shall identify the individual(s) present and organization(s) represented at each such meeting or event, unless the disclosure would reveal the identity of a confidential whistleblower, would constitute an unwarranted invasion of personal privacy, would reveal personnel information not subject to disclosure, or would interfere with an individual's right to petition government where the individual has sought and been assured confidentiality. For meetings not otherwise publicly recorded, the calendar shall include a general statement of issues discussed. Such calendars shall be public records and shall be available to any requester three isiness days subsequent to the calendar entry date.* 

This ordinance does not apply to meetings with labor organizations to discuss matters within the scope of representation as defined in California Government Code Section 3504.

Please contact DHR Chief of Policy Susan Gard at 415-551-8942 or <a href="mailto:susan.gard@sfgov.org">susan.gard@sfgov.org</a> if you have questions related to this proposal.

## Somera, Alisa (BOS)

From:

Bob Planthold <political\_bob@att.net>

Sent:

Tuesday, May 26, 2015 6:22 PM

To:

Avalos, John (BOS); Tang, Katy (BOS); Cohen, Malia (BOS)

Cc:

Pollock, Jeremy (BOS); Hsieh, Frances (BOS); Rubenstein, Beth (BOS); Summers, Ashley

(BOS); Quizon, Dyanna (BOS); Law, Ray (BOS); Bruss, Andrea (BOS); Chan, Yoyo (BOS);

Tugbenyoh, Mawuli (BOS); Somera, Alisa (BOS); Bob Planthold

Subject:

28 May Rules -- items 2 and 3

Rues Committee members and staff,

I support Item 3, the requirement for Supes. also to disclose calendar of meetings.

I oppose item 2.

Item 2 —There is much history, regarding the topics covered/addressed in this draft.

Recommending passage would weaken SF's public disclosure laws on the eve of a major election.

Please consider continuing this item, for further hearings.

Also, I support the analysis provided by/ through Friends of Ethics.

#### \*\*\*\*\*

#### Item 3 -

It only makes sense for Supes. to be subject to same disclosure requirements as already applicable to the SF officials. One concern raised is the possibility of a so-called "de minimis" complaint, if somehow a Supe. failed to disclose the name of one person among several who meet with a Supe.

This is developing an hypothetical scenario to undermine an ordinance that already affects other city officials. The Ralph M. Brown Act and the Sunshine ordinance both specifically prohibit requiring any member of the public from disclosing an identifying name in order to attend a public meeting.

Even if a meeting with a Supe. on a pending measure is somehow not construed as a public meeting, the ordinance could be written so as to require those in the regulated community to report their contacts with a Supe. while also providing that a group meeting with a Supe. ought to provide the Supe. with a sign-in sheet where attendees are asked, but not required, to sign in.

Bob Planthold

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Micki Callahan, Director, Department of Human Resources

FROM:

Alisa Somera, Clerk, Rules Committee

**Board of Supervisors** 

DATE:

March 19, 2015

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following proposed legislation, introduced by Supervisor Avalos on February 10, 2015. This matter is being referred to you for informational purposes since it may affect your department.

## File No. 150156

Ordinance amending the Administrative Code to require that all City elected officials keep public daily calendars of their meetings and events, and to require that calendars kept by elected officials and department heads include information about the identities of people attending meetings or events.

If you wish to submit any reports or documentation to be considered with the legislation, please send those to me at the Board of Supervisors, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102.

#### BOARD of SUPERVISORS



City Hall

1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

TO:

Jose Cisneros, Treasurer

Carmen Chu, Assessor-Recorder George Gascon, District Attorney Jeff Adachi, Public Defender

Ross Mirkarimi, Sheriff

Naomi Kelly, City Administrator Ben Rosenfield, City Controller

Todd Rufo, Director, Office of Economic and Workforce Development

Richard Carranza, Superintendent, SF Unified School District

Mohammed Nuru, Director, Public Works

Ed Reiskin, Executive Director, Municipal Transportation Agency

Monique Moyer, Executive Director, San Francisco Port

Harlan Kelly, Jr., General Manager, Public Utilities Commission Phil Ginsburg, General Manager, Recreation and Park Department

John Martin, Director, San Francisco Airport

FROM:

Alisa Somera, Clerk, Rules Committee

**Board of Supervisors** 

DATE:

February 17, 2015

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following proposed legislation, introduced by Supervisor Avalos on February 10, 2015. This matter is being referred to you for informational purposes since it affects your department.

## File No. 150156

Ordinance amending the Administrative Code to require that all City elected officials keep public daily calendars of their meetings and events, and to require that calendars kept by elected officials and department heads include information about the identities of people attending meetings or events.

If you wish to submit any reports or documentation to be considered with the legislation, please send those to me at the Board of Supervisors, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102.

Amanda Kahn Fried, Office of Treasurer/Tax Collector Edward McCaffrey, Office of the Assessor-Recorder Cristine Soto DeBerry, Office of the District Attorney Katherine Gorwood, Sheriff's Department Todd Rydstrom, Deputy City Controller Chris Armentrout, SF Unified School District Jamila Brooks, SF Unified School District

Frank Lee, Public Works
Kate Breen, Municipal Transportation Agency
Janet Martinsen, Municipal Transportation Agency
Dillon Auyoung, Municipal Transportation Agency
Elaine Forbes, San Francisco Port
Juliet Ellis, Public Utilities Commission
Sarah Ballard, Recreation and Park Department
754Cathy Widener, San Francisco Airport



# **Introduction Form**

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	or meeting date
☐ 1. For reference to Committee.	
An ordinance, resolution, motion, or charter amendment.	
2. Request for next printed agenda without reference to Committee.	·
☑ 3. Request for hearing on a subject matter at Committee.	
☐ 4. Request for letter beginning "Supervisor	inquires"
☐ 5. City Attorney request.	
☐ 6. Call File No. from Committee.	•
7. Budget Analyst request (attach written motion).	
□ 8. Substitute Legislation File No.	
9. Request for Closed Session (attach written motion).	
☐ 10. Board to Sit as A Committee of the Whole.	
11. Question(s) submitted for Mayoral Appearance before the BOS on	-
Please check the appropriate boxes. The proposed legislation should be forwarded to the follow Small Business Commission    Youth Commission    Ethics Comm	_
☐ Planning Commission ☐ Building Inspection Commission	on .
ote: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative	• .
ponsor(s):	
Avalos, Mar	
Subject:	
Ordinance - Administrative Code - Daily Calendars of Elected Officials and Department Heads	
The text is listed below or attached:	
Signature of Sponsoring Supervisor:	<u> </u>
For Clerk's Use Only:	