

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

Date: December 16, 2025

To: Planning Department/Planning Commission

From: Monique Crayton, Assistant Clerk, Government Audit and Oversight Committee

Subject: Board of Supervisors Legislation Referral - File No. 251231
Management Agreement - Owners' Association for Administration/Management of Ocean Avenue Community Benefit District
Resolution approving a management agreement with the nonprofit Owners' Association for administration/management of the established property-based Community Benefit District known as the "Ocean Avenue Community Benefit District," pursuant to California Streets and Highways Code, Section 36651, for a period commencing upon Board approval, through December 31, 2040.

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- ☐ California Environmental Quality Act (CEQA) Determination
(*California Public Resources Code, Sections 21000 et seq.*)
- ☒ Ordinance / Resolution
- ☐ Ballot Measure
- ☐ Amendment to the Planning Code, including the following Findings:
(*Planning Code, Section 302(b): 90 days for Planning Commission review*)
- ☐ General Plan ☐ Planning Code, Section 101.1 ☐ Planning Code, Section 302
- ☐ Amendment to the Administrative Code, involving Land Use/Planning
(*Board Rule 3.23: 30 days for possible Planning Department review*)
- ☐ General Plan Referral for Non-Planning Code Amendments
(*Charter, Section 4.105, and Administrative Code, Section 2A.53*)
(Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)
- ☐ Historic Preservation Commission
- ☐ Landmark (*Planning Code, Section 1004.3*)
- ☐ Cultural Districts (*Charter, Section 4.135 & Board Rule 3.23*)
- ☐ Mills Act Contract (*Government Code, Section 50280*)

- ☐ Designation for Significant/Contributory Buildings (*Planning Code, Article 11*)

Please send the Planning Department/Commission recommendation/determination to Monique Crayton at monique.crayton@sfgov.org.

1 [Management Agreement - Owners' Association for Administration/Management of Ocean
2 Avenue Community Benefit District]

3 **Resolution approving a management agreement with the nonprofit Owners'**
4 **Association for administration/management of the established property-based**
5 **Community Benefit District known as the "Ocean Avenue Community Benefit District,"**
6 **pursuant to California Streets and Highways Code, Section 36651, for a period**
7 **commencing upon Board approval, through December 31, 2040.**
8

9 WHEREAS, On May 6, 2025, acting pursuant to Article XIID of the California
10 Constitution, Section 53753 of the California Government Code, and the Property and
11 Business Improvement District Law of 1994 (Part 7 of Division 18 of the California Streets and
12 Highways Code, commencing with Section 36600), as augmented by Article 15 of the San
13 Francisco Business and Tax Regulations Code, the Board of Supervisors adopted Resolution
14 No. 208-25 ("Resolution of Intention") declaring the Board's intention to renew and expand the
15 property-based special assessment district to be known as the Ocean Avenue Community
16 Benefit District; and declaring the Board's intention to levy assessments on parcels to be
17 included within the district, setting the public hearing, initiating mail ballot majority protest
18 proceedings, approving the management district plan entitled "Ocean Avenue Community
19 Benefit District Management Plan" (the "Management District Plan" or "Plan"), making various
20 findings, and taking other legislative actions required to renew and expand the proposed
21 district and levy the proposed assessments (Board File No. 250368); and

22 WHEREAS, On July 11, 2025, acting pursuant to the aforementioned legal authorities,
23 the Board of Supervisors adopted Resolution No. 314-25 ("Resolution to Establish," Board
24 File No. 250370), establishing (renewing and expanding) the property-based Community
25 Benefit District designated as the "Ocean Avenue Community Benefit District" and levying

1 multi-year special assessments on Identified Parcels (as defined in Section 53750(g) of the
2 Government Code) included within the District (the "Assessments"); and the Controller's
3 designation for the Assessments for the Ocean Avenue Community Benefit District is Special
4 Assessment No. 73; and

5 WHEREAS, Pursuant to the aforementioned legal authorities and the Resolution to
6 Establish, the Assessments may only be used to fund property-related services,
7 "Improvements" (as defined in Section 36610 of the Streets and Highways Code) and
8 "Activities" (as defined in Section 36606 of the Streets and Highways Code) within the District
9 in accordance with the Management District Plan (collectively, such authorized services,
10 improvements and activities are referred to here as "District Programs"); and

11 WHEREAS, The District is not a governmental, corporate or separate legal entity, but is
12 a geographic area containing all of the Identified Parcels subject to the Assessments for
13 District Programs described in the Plan and included in the annual budgets submitted to and
14 approved by the Board of Supervisors; the annual budget for District Programs for the first
15 year of operations is set forth in the Plan, and for subsequent years, shall be set forth in the
16 Annual Reports submitted to the Board of Supervisors as required by Section 36650 of the
17 Streets and Highways Code; and

18 WHEREAS, Pursuant to the Resolution to Establish and Sections 36612 and 36650 of
19 the Streets and Highways Code, the Board of Supervisors may contract with a private
20 nonprofit entity referred to as an "Owners' Association" to administer the District Programs.
21 An Owners' Association may be an existing nonprofit entity or a newly formed nonprofit entity.
22 An Owners' Association is a private entity and may not be considered a public entity for any
23 purpose, nor may its board members or staff be considered to be public officials for any
24 purpose; provided, however, that an Owner's Association must comply with the Ralph M.
25 Brown Act (Chapter 9 (commencing with Section 54950) of Part 1 of Division 2 of Title 5 of the

1 Government Code) at all times when its board of directors or any committee thereof hears,
2 considers or deliberates on matters concerning the District, and must comply with the
3 California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of
4 Title 1 of the Government Code) for purposes of providing public access to records relating to
5 the District; and

6 WHEREAS, An Owners' Association is obligated to hold in trust all funds it receives
7 from the City that are derived from the City's levy and collection of the Assessments, and to
8 use such funds exclusively for the purposes of implementing the Management District Plan
9 and administering, managing and providing District Programs set forth in the Plan, Resolution
10 to Establish, and annual budgets submitted by the Owners' Association and approved by the
11 Board of Supervisors; and

12 WHEREAS, Pursuant to the Resolution to Establish, the Office of Economic and
13 Workforce Development is the City agency responsible for coordination between the City and
14 the Owners' Association for the District; and

15 WHEREAS, The Office of Economic and Workforce Development has negotiated an
16 agreement with the California nonprofit corporation Ocean Avenue Community Benefit District
17 to, in good faith and with diligence as the Owners' Association for the District, develop,
18 implement, direct, manage, administer, operate and ensure the timely provision of the District
19 Programs ("Management Agreement" or "Agreement"); the Management Agreement is on file
20 with the Clerk of the Board of Supervisors in File No. 251231, which is hereby declared to be
21 a part of this Resolution as if set forth fully herein; and

22 WHEREAS, Pursuant to the Property and Business Improvement District Law of 1994,
23 the Resolution to Establish and the express terms of the Management Agreement, the
24 Agreement shall not be binding unless the Board of Supervisors approves the Agreement by
25 Resolution; and

1 WHEREAS, It is in the best interest of the City and the property owners within the
2 District for the City to enter into the Management Agreement with the Ocean Avenue
3 Community Benefit District, according to the terms and conditions set forth therein; and

4 WHEREAS, The Planning Department has determined that the actions contemplated in
5 this Resolution comply with the California Environmental Quality Act (California Public
6 Resources Code Sections 21000 et seq.); said determination is on file with the Clerk of the
7 Board of Supervisors in File No. _____ and is incorporated herein by reference;
8 now, therefore, be it

9 RESOLVED, That the Board of Supervisors declares as follows:

10 Section 1. AUTHORIZATION TO EXECUTE CONTRACT. The Office of Economic
11 and Workforce Development is duly authorized to execute the Management Agreement on
12 behalf of the City and County of San Francisco.

13 Section 2. APPROVAL OF AGREEMENT. The Board of Supervisors hereby
14 approves the Management Agreement on file with the Clerk of the Board of Supervisors in
15 File No. 251231, which is hereby declared to be a part of this Resolution as if set forth fully
16 herein.

17 Section 3. AUTHORIZATION FOR ACTIONS CONTEMPLATED IN AGREEMENT.
18 The Office of Economic and Workforce Development, Controller and all other Departments,
19 City Officers and Employees are authorized to take all actions, make determinations, exercise
20 discretion, grant or deny approval, and otherwise take all reasonable steps necessary for full
21 performance of the Management Agreement on behalf of the City and County of San
22 Francisco according to its terms.

23 Section 4. AUTHORIZATION FOR AMENDMENTS TO AGREEMENT. Subject to
24 disapproval by the Board of Supervisors within 30 days of submission to the Clerk of the
25 Board, the Office of Economic and Workforce Development may execute amendments to the

1 Agreement on behalf of the City and County of San Francisco, including to any of its exhibits,
2 that the Office of Economic and Workforce Development determines, in consultation with the
3 City Attorney, are in the best interests of the City and do not materially increase the
4 obligations or liabilities of the City, are necessary or advisable to effectuate the purposes of
5 the District of this Resolution, and are consistent with the Management District Plan,
6 Resolution to Establish, official City policies and applicable law.