[Agreement Regarding the	Exchange of Fire Station No	<ul> <li>o. 1 Located at 676 Howard Street and</li> </ul>
Portions of Hunt Street for	935 Folsom Street and a Re	eplacement Fire Station]

Ordinance authorizing the Director of Property to execute a conditional land disposition and acquisition agreement with the San Francisco Museum of Modern Art and its affiliate (collectively, Museum) for the proposed future conveyance by the City and County of San Francisco (City) to Museum of real property located at 676 Howard Street, San Francisco (Fire Station No. 1) and all of that portion of Hunt Street within Block No. 3722, collectively, in exchange for conveyance by Museum to City of a parcel of real property located at 935 Folsom Street, a new fire station to be constructed by or on behalf of Museum on such parcel, and an easement for parking purposes adjacent to such parcel; exempting from the competitive bidding and contract requirements of Chapter 6 of City's Administrative Code all contracts to be entered into by Museum for the design and construction of the new fire station and the improvement of such parcel and parking easement; and making findings, including findings of consistency with the General Plan and Planning Code Section 101.1(b).

NOTE:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strike-through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings. The Board of Supervisors of the City and County of San Francisco hereby finds and declares as follows:

A. City owns (i) a fire station known as "Fire Station No. 1" located on City's real property known as 676 Howard Street (Block 3722, Lot 028) and (ii) an adjoining section of right-of-way known as Hunt Street also located within Block 3722, in San Francisco, California

(the "Hunt Street ROW"), which, together with all of City's interest in any rights, privileges, and incidental or appurtenant easements, shall be referred to in this Ordinance as the "City Property." The existing fire station is in need of enhancements to meet current rigorous standards for essential public safety facilities, and the City's adopted FY 2010-2019 Capital Plan, reflective of the budget constraints of the City, provides less funding than desired for such facilities throughout the City to effect immediate physical improvements.

- B. Museum proposes to design and develop a major expansion of its museum facility located at 151 Third Street (Block 3722, Lot 78) in San Francisco (the "Museum Project") onto the adjacent property known as 670 Howard Street (Block 3722, Lot 027, a property already owned by a Museum affiliate) and the City Property. Museum's desire to house and display the Doris and Donald Fisher Collection of contemporary art is a significant motivation for the expansion contemplated by the proposed Museum Project.
- C. By its Resolution No. 34-09 adopted on January 27, 2009, the Board of Supervisors acknowledged the magnitude that the exhibition of the Fisher art collection would have on the City's cultural landscape and the positive impact it would have on tourist revenue and other key general fund revenue sources, found that the Fisher art collection would be a valuable public addition to the City's civic well being, and urged the City to evaluate locations within the City that might suitably house the Fisher art collection.
- D. To facilitate the proposed Museum Project, Museum proposes to acquire the City Property in exchange for (i) the 9,000-square-foot northern portion (the "Replacement Property") of Museum's parcel of real property located at 935 Folsom Street (Block 3753, Lot 140) in San Francisco, (ii) a new fire station to be constructed by Museum, at Museum's sole cost and expense (the "Replacement Fire Station"), on the Replacement Property, and (iii) a parking easement over an approximately 1,800-square-foot adjacent portion of the remaining 5,400-square-feet of such parcel (the "Remainder Property").

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- E. Museum and City have negotiated and prepared a proposed Conditional Land Disposition and Acquisition Agreement (the "Agreement"), a copy of which is on file with the Clerk of the Board of Supervisors in File No. 100883 , which provides for the exchange of the Replacement Fire Station, Replacement Property, and the Parking Easement (collectively, the Museum Transfer Property) for the City Property, subject to the satisfaction of express conditions, including completion of environmental review under the California Environmental Quality Act ("CEQA") (California Public Resources Code Sections 21000 et seq.), the CEQA Guidelines (California Code of Regulations, title 14, Sections 15000 et seq.), and Chapter 31 of the San Francisco Administrative Code (collectively, "Environmental Review") and the City making certain environmental findings at the conclusion of and based on the analysis provided by the Environmental Review. The terms and conditions of such proposed exchange as contemplated by the Agreement shall be referred to in this Ordinance as the "Exchange Transaction." The Agreement does not bind City to approving the Museum Project, the Replacement Fire Station, the vacation of Hunt Street, or any proposed development of the Remainder Property (the "Remainder Property Project"). Rather, the Agreement sets forth the terms of the real estate transaction should the conditions imposed, including such future City approvals following Environmental Review, come to pass.
- F. On February 25, 2010, the San Francisco Fire Commission approved a Letter of Intent for Exchange for Fire Department Station No. 1 (the "LOI") between the City, acting through the Fire Department and the Department of Real Estate, and the Museum. The LOI contained general terms and conditions substantially equivalent to those included in the Agreement.
- G. On or about March 5, 2010, Museum submitted an application to City's Planning Department for Environmental Review of the Museum Project (Planning Department Case No. 2009.0291E) and the Replacement Fire Station and the Remainder Property Project (Planning

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Department Case No. 2010.0275E). City has not yet completed Environmental Review of these projects. The Board of Supervisors intends, and the Agreement specifically states, that the Agreement is a conditional land acquisition agreement as described in CEQA Guidelines Section 15004(b)(2)(A) to conditionally designate preferred sites for the Replacement Fire Station, the Remainder Property Project, and Museum Project and to define the transactional terms of the proposed exchange. By its terms, the Agreement is conditioned on City's completion of Environmental Review in compliance with state and local law and City's discretionary approval of the Replacement Fire Station Project, the Remainder Property Project, the vacation of Hunt Street and the Museum Project following completion of Environmental Review. As set forth in more detail in Section 4.1 of the Agreement, City will review and consider the final Environmental Review documents relating to the Projects before deciding whether to approve any of the Projects, including, without limitation, any associated rezoning, Municipal Code or General Plan amendments, and design, demolition, and building permits, and retains absolute discretion to: (i) require modifications in one or more of the Projects to mitigate significant adverse environmental impacts, (ii) select feasible alternatives that avoid significant adverse impacts of one or more of the Projects, (iii) require the implementation of specific measures to mitigate the significant adverse environmental impacts of one or more of the Projects, as identified through Environmental Review, (iv) reject all or part of one or more of the Projects as proposed if the economic and social benefits of the Project(s) rejected do not outweigh otherwise unavoidable significant adverse impacts of one or more of the Projects, or (e) approve one or more of the Projects upon a finding that the economic and social benefits of the Project(s) approved outweigh otherwise unavoidable significant adverse environmental impacts.

- H. Pursuant to a formal appraisal dated December 19, 2009 conducted by an independent appraisal firm, the City Property has been determined to have a fair market value of Two Million Forty Thousand Dollars (\$2,040,000).
- I. Pursuant to a formal appraisal dated June 10, 2010 conducted by an independent appraisal firm, the Replacement Property and the Parking Easement have been determined to have a combined fair market value of Two Million Three Hundred Fifty Thousand Dollars (\$2,350,000).
- J. Pursuant to the Agreement, Museum is solely responsible for every aspect of the construction of the Replacement Fire Station and the associated other improvements to be constructed on the Replacement Property and the Parking Easement and all related activities. The construction cost of the Replacement Fire Station is expected to exceed \$6 million.
- K. The Board understands, and the Agreement provides that, (i) no City funds will be used to pay any amounts to be expended pursuant to any contract entered into by or on behalf of Museum to build the Replacement Fire Station or improve the Replacement Property for City's use (inclusive of contracts for any materials, equipment, supplies, or services incorporated or utilized in the construction of the Replacement Fire Station and the associated other improvements to be constructed on the Replacement Property and the Parking Easement) and (ii) to the extent the fair market value of the Museum Transfer Property and Museum's cost to construct the Replacement Fire Station exceed the fair market value of the City Property, such additional amount shall be deemed a gift to City by Museum and no additional consideration shall be due or payable from City to Museum as a result of such difference in value.
- L. After completion of Environmental Review and prior to consummation and closing of the Exchange Transaction, the Agreement contemplates further action by the Board

of Supervisors, the Mayor, and other City decisionmakers, including the Planning Commission, Planning Department, Arts Commission, Department of Public Works, and Department of Building Inspection, at their respective sole and absolute discretion, to approve the rezoning of the Replacement Property and the Parking Easement to a P (Public) zoning designation, demolition of the existing 935 Folsom Street building and construction of the Replacement Fire Station, rezoning of 676 Howard Street to a C-3-S zoning designation, the vacation of Hunt Street, demolition of the existing Fire Station No. 1 and construction of the Museum Project, and any other agreement, instrument, or matter relating to the proposed transactions that is subject to any such approval as required by applicable law.

- M. Entering into the Agreement with Museum is appropriate and in City's best interests under the circumstances set forth in this Ordinance and the Agreement. Such circumstances include, without limitation, all of the following: (i) the existing fire station was expected to require renovations to achieve improved seismic performance and meet current standards for fire station operations; (ii) the location of the proposed Replacement Fire Station is expected to result in improved response times in the Mission Street corridor, the 6<sup>th</sup> Street corridor, and Tenderloin community; (iii) the design and construction of the Replacement Fire Station is expected to result in more efficient and comfortable fire station operations (including three vehicle bays, compared to only two vehicle bays at the existing fire station); and compliance with building standards applicable to critical facilities; and (iv) the expansion of the Museum's facility and the Museum's display of the Fisher art collection will improve the City's cultural landscape, enhance tourist revenues and other key general fund revenues, and constitute a valuable public addition to the City's civic well being.
- N. By letter to the Board of Supervisors dated <u>July 13, 2010</u>, the Planning Department found that the proposed Agreement was consistent with the City's General Plan and with Planning Code Section 101.1(b). A copy of said letter is on file with the Clerk of the

Board of Supervisors in File No. \_\_\_\_\_\_ and is incorporated herein by reference.

The Board of Supervisors finds that the proposed Agreement is consistent with the City's General Plan and with Planning Code Section 101.1(b) for the reasons set forth in said letter.

Section 2. Approval of Agreement. In accordance with the recommendation of the Fire Chief and the Director of Property, the Board of Supervisors hereby approves the Agreement and the proposed Exchange Transaction and authorizes and approves the execution by the Director of Property of the Agreement in substantially the form presented to the Board in City's name and on its behalf and any other such documents that are necessary or advisable to effectuate the purpose and intent of this Ordinance, and hereby authorizes the Director of Real Estate to complete the contemplated Exchange Transaction, the closing of which is subject to satisfaction of each of the conditions stated in the Agreement, including, without limitation, City's completion of Environmental Review in compliance with state and local law and City's discretionary approval of the Replacement Fire Station, the Remainder Property Project, and Museum Project.

Section 3. Exemption from Administrative Code Chapter 6. The Board of Supervisors hereby finds that the construction by Museum of the Replacement Fire Station and the associated other improvements to be constructed on the Replacement Property and the Parking Easement, as contemplated by the Agreement, does not constitute a public work project and all contracts entered into by or on behalf of Museum in connection with architectural, surveying, engineering, legal, project management, construction, contracting, and other consulting services for the Replacement Fire Station shall be exempt from all of the requirements of Chapter 6 of City's Administrative Code.

Section 4. Additions, Amendments, and Modifications. The Board of Supervisors authorizes the Director of Property to enter into any additions, amendments, or other modifications to the Agreement and any other documents or instruments in connection with

the Agreement that the Director of Property determines are in City's best interests, do not materially decrease City's benefits with respect to the Exchange Transaction, do not materially increase the consideration or expense to be paid by City pursuant to the Agreement or City's obligations or liabilities in connection with the Agreement or the Exchange Transaction, and are necessary and advisable to complete the Exchange Transaction and effectuate the purpose and intent of this Ordinance, such determination to be conclusively evidenced by the execution and delivery by the Director of Property of any such additions, amendments, or other modifications.

Section 5. Approval and Ratification of Prior Actions. All actions prior to the adoption of this Ordinance by City's officers with respect to the Agreement and the Exchange Transaction are hereby approved, confirmed, and ratified.

RECOMMENDED:

Director of Property

Fire Chief

06/28/10

APPROVED AS TO FORM: DENNIS J. HERRERA. City Attorney

By:

Richard Handel

Deputy City Attorney



## City and County of San Francisco Tails

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

**Ordinance** 

File Number:

100883

Date Passed: August 03, 2010

Ordinance authorizing the Director of Property to execute a conditional land disposition and acquisition agreement with the San Francisco Museum of Modern Art and its affiliate (collectively, Museum) for the proposed future conveyance by the City and County of San Francisco (City) to Museum of real property located at 676 Howard Street, San Francisco (Fire Station No. 1) and all of that portion of Hunt Street within Block No. 3722, collectively, in exchange for conveyance by Museum to City of a parcel of real property located at 935 Folsom Street, a new fire station to be constructed by or on behalf of Museum on such parcel, and an easement for parking purposes adjacent to such parcel; exempting from the competitive bidding and contract requirements of Chapter 6 of City's Administrative Code all contracts to be entered into by Museum for the design and construction of the new fire station and the improvement of such parcel and parking easement; and making findings, including findings of consistency with the General Plan and Planning Code Section 101.1(b).

July 27, 2010 Board of Supervisors - PASSED, ON FIRST READING

Ayes: 11 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Elsbernd, Mar, Maxwell and Mirkarimi

August 03, 2010 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Elsbernd, Mar, Maxwell and Mirkarimi

File No. 100883

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 8/3/2010 by the Board of Supervisors of the City and County of San Francisco.

Clerk of the Board

Angela Calvillo

or Gavin Newsom

Max

Date Approved