BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

Victor Yourg

MEMORANDUM

TO: Ben Rosenfield, City Controller, Office of the Controller

FROM: Victor Young, Assistant Clerk, Rules Committee

Board of Supervisors

DATE: December 21, 2021

SUBJECT: CHARTER AMENDMENT INTRODUCED

June 7, 2022 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the June 7, 2022, Election. This matter is being referred to you in accordance with Rules of Order 2.22.3.

File No. 211288

Charter Amendment (First Draft) to adopt a Declaration of Policy urging the Retirement Board to divest from fossil fuels; and to amend the Charter of the City and County of San Francisco to require that one of the members of the Retirement Board who is currently appointed by the Mayor shall instead be appointed by the Board of Supervisors, and to require the Board of Supervisors-appointed member to be experienced with the management of investment portfolios based on environmental, social, and governance factors; at election to be held on June 7, 2022.

Please review and prepare a financial analysis of the proposed measure prior to the first Rules Committee hearing..

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please email or forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Deputy City Controller
 Peg Stevenson, City Performance Director
 Natasha Mihal, City Services Auditor



City and County of San Francisco Master Report

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 211288 File Type: Charter Status: 30 Day Rule

Amendment

Enacted: Effective:

Version: 1 In Control: Rules Committee

File Name: Declaration of Policy and Charter Amendment - Date Introduced: 12/14/2021

Fossil Fuel Disinvestment Policy; Retirement

Board Membership

Requester: Cost: Final Action:

Comment: Title: Charter Amendment (First Draft) to adopt a Declaration

of Policy urging the Retirement Board to divest from fossil fuels; and to amend the Charter of the City and County of San Francisco to require that one of the members of the Retirement Board who is currently appointed by the Mayor shall instead be appointed by the Board of Supervisors, and to require the Board of Supervisors-appointed member to be experienced with the management of investment portfolios based on environmental, social, and governance factors; at

election to be held on June 7, 2022.

Sponsors: Peskin; Preston

and Melgar

History of Legislative File 211288

Ver	Acting Body	Date	Action	Sent To	Due Date	Result
1	President	12/14/2021	ASSIGNED UNDER 30 DAY RULE	Rules Committee	01/13/2022	

1	[Declaration of Policy and Charter Amendment - Fossil Fuel Disinvestment Policy; Retirement				
2	Board Membership]				
3	Describing and setting forth a proposal to the voters at an election to be held on June 7,				
4	2022, to adopt a Declaration of Policy urging the Retirement Board to divest from fossil				
5	fuels; and to amend the Charter of the City and County of San Francisco to require that one of the members of the Retirement Board who is currently appointed by the Mayor				
6					
7	shall instead be appointed by the Board of Supervisors, and to require the Board of				
8	Supervisors-appointed member to be experienced with the management of investment				
9	portfolios based on environmental, social, and governance factors.				
10					
11	Section 1. Declaration of Policy.				
12	The People of the City and County of San Francisco hereby declare:				
13	It shall be the policy of the City and County of San Francisco that the Retirement Board				
14	should completely disinvest from fossil fuels, and the Retirement Board is urged to consider and				
15	implement this policy.				
16					
17	Section 2. Charter Amendment.				
18	The Board of Supervisors hereby submits to the qualified voters of the City and County,				
19	at an election to be held on June 7, 2022, a proposal to amend the Charter of the City and Count by revising Section 12.100, to read as follows:				
20					
21	NOTE: Unchanged Charter text and uncodified text are in plain font.				
22	Additions are <u>single-underline italics Times New Roman font</u> . Deletions are <u>strike through italics Times New Roman font</u> .				
23	Asterisks (* * * *) indicate the omission of unchanged Charter subsections.				
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SEC. 12.100. RETIREMENT BOARD.

(a) The Retirement Board shall consist of seven members as follows: one member of the Board of Supervisors appointed by the President of the Board of Supervisors; three-two public members to be appointed by the Mayor pursuant to Section 3.100; one public member appointed by the Board of Supervisors; and three members elected by the active members and retired persons of the Retirement System from among their number. The public members appointed by the Mayor shall be experienced in life insurance, actuarial science, employee pension planning, or investment portfolio management, or hold a degree of doctor of medicine. The public member appointed by the Board of Supervisors shall be experienced with the management of investment portfolios based on environmental, social, and governance factors. There shall not be, at any one time, more than one retired person on the Retirement Board. The term of the members, other than the *member of the* Board of Supervisors *memberappointed by the President*, shall be five years, one term expiring on February 20th of each year. The three elected members need not be residents of the City and County. Vacancies on the Retirement Board shall be filled by the appointing authority Mayor for the remainder of the unexpired term, except that in the case of elected employee members, a vacancy shall be filled by a special election within 120 days after the vacancy occurs unless the next regularly scheduled employee member election is to be held within six months after such vacancy occurred. Elections shall be conducted by the Director of Elections in a manner prescribed by ordinance.

(b) The <u>Retirement</u> Board shall appoint and may remove an executive director and an actuary. The Board may employ a consulting actuary.

(c) In accordance with Article XVI, Section 17, of the California Constitution, the Retirement Board shall have plenary authority and fiduciary responsibility for investment of monies and administration of the Retirement System.

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The <u>Retirement</u> Board shall be the sole authority and judge, consistent with this Charter and ordinances, as to the conditions under which members of the Retirement System may receive and may continue to receive benefits under the Retirement System, and shall have exclusive control of the administration and investment of such funds as may be established.

The Retirement Board shall discharge its duties with respect to the system with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with these matters would use in the conduct of an enterprise of a like character and with like aims.

The <u>Retirement</u> Board shall determine City and County and District contributions on the basis of a normal contribution rate which shall be computed as a level percentage of compensation which, when applied to the future compensation of the average new member entering the System, together with the required member contribution, will be sufficient to provide for the payment of all prospective benefits of such member. The portion of liability not provided by the normal contribution rate shall be amortized over a period not to exceed twenty years.

(d) The <u>Retirement</u> Board may act by a majority of the members present at a meeting so long as a quorum is in attendance.

Section 3. Implementation of Charter Amendment.

Upon approval of this Charter Amendment at the June 7, 2022 election, the Clerk of the Board of Supervisors shall, by no later than October 1, 2022, determine by lot one of the seats appointed by the Mayor with a term ending February 20, 2023, to become the seat that will be appointed by the Board of Supervisors as provided in the amendment to the first sentence of Section 12.100. The member occupying that seat may serve the remainder of their term, but

1	upon expiration of said term or if said member vacates the seat before the term has expired, the
2	seat shall be filled by a member appointed by the Board of Supervisors.
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4	APPROVED AS TO FORM:
5	DAVID CHIU, City Attorney
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7	By: /s/ MANU PRADHAN Description:
8	Deputy City Attorney n:\legana\as2021\2200192\01570873.docx
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LEGISLATIVE DIGEST

[Declaration of Policy and Charter Amendment - Fossil Fuel Disinvestment Policy; Retirement Board Membership]

Describing and setting forth a proposal to the voters at an election to be held on June 7, 2022, to adopt a Declaration of Policy urging the Retirement Board to divest from fossil fuels; and to amend the Charter of the City and County of San Francisco to require that one of the members of the Retirement Board who is currently appointed by the Mayor shall instead be appointed by the Board of Supervisors, and to require the Board of Supervisors-appointed member to be experienced with the management of investment portfolios based on environmental, social, and governance factors.

Existing Law

The Retirement Board has plenary authority and fiduciary responsibility for investment of monies and administration of the Retirement System. It has seven members: the President of the Board of Supervisors appoints one member; the active members and retired persons of the Retirement System elect three members; and the Mayor appoints three members who must have experience in life insurance, actuarial science, employee pension planning or investment portfolio management, or hold a degree of doctor of medicine.

Amendments to Current Law

The measure would adopt an official Declaration of Policy, stating that the Retirement Board should completely disinvest from fossil fuels, and urge the Retirement Board to consider and implement this policy.

The measure would also amend the Charter, to provide that the Mayor shall appoint only two members to the Retirement Board, and that the third Mayoral appointee shall going forward be appointed by the Board of Supervisors. The Mayoral appointee serving in the seat in question could serve the remainder of their term, which expires on February 20, 2023. Upon expiration of said term, or if said member vacated their seat before the term expired, the Board of Supervisors could fill that seat. The Board-appointed member would be required to have experience with investing based on environmental, social, and governance factors.

<u>Background</u>

The Retirment Board oversees the administration, management, and operation of the City's retirement plans; manages the investment of the Retirement System's assets; approves disability benefit determinations; and approves actuarial assumptions used to fund long-term benefit promises of the SFERS Pension Plan.

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BOARD OF SUPERVISORS Page 1

Introduction Form

By a Member of the Board of Supervisors or Mayor

I hereby submit the following item for introduction (select only one):

Time stamp or meeting date

✓ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
2. Request for next printed agenda Without Reference to Committee.
3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning :"Supervisor inquiries"
5. City Attorney Request.
6. Call File No. from Committee.
7. Budget Analyst request (attached written motion).
8. Substitute Legislation File No.
9. Reactivate File No.
10. Topic submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following:
☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
Planning Commission Building Inspection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.
Sponsor(s):
Peskin; Preston, Melgar
Subject:
[Declaration of Policy and Charter Amendment - Fossil Fuel Disinvestment Policy; Retirement Board Membership]
The text is listed:
Describing and setting forth a proposal to the voters at an election to be held on June 7, 2022, to adopt a Declaration of Policy urging the Retirement Board to divest from fossil fuels; and to amend the Charter of the City and County of San Francisco to require that one of the members of the Retirement Board who is currently appointed by the Mayor shall instead be appointed by the Board of Supervisors, and to require the Board of Supervisors-appointed member to be experienced with the management of investment portfolios based on environmental, social, and governance factors.
Signature of Sponsoring Supervisor: /s/ Aaron Peskin
For Clerk's Use Only

 From:
 Hepner, Lee (BOS)

 To:
 BOS Legislation, (BOS)

Cc: Peskin, Aaron (BOS): PEARSON, ANNE (CAT); PRADHAN, MANU (CAT); Preston, Dean (BOS); Smeallie, Kyle

(BOS); Melgar, Myrna (BOS); Low, Jen (BOS); Chan, Connie (BOS); Groth, Kelly (BOS); Angulo, Sunny (BOS)

Subject: Peskin - Introduction Form - Fossil Fuels Divestment

Date: Tuesday, December 14, 2021 5:12:15 PM

Attachments: 01570873.DOCX

01570906.DOCX

Peskin - Introduction Form - Fossil Fuel Divestment Policy Statement and Charter Amendment.pdf

Please find the attached Charter Amendment and corresponding Introduction Form attached hereto.

Thanks,

Lee

Lee Hepner

Legislative Aide

Supervisor Aaron Peskin

(415) 554-7419 | pronouns: he, him, his

District 3 Website

Sign up for our newsletter <u>here!</u>

From: Pradhan, Manu (CAT) < Manu. Pradhan@sfcityatty.org>

Sent: Monday, December 13, 2021 5:29 PM

To: Peskin, Aaron (BOS) <aaron.peskin@sfgov.org>; Hepner, Lee (BOS) <lee.hepner@sfgov.org> **Cc:** PEARSON, ANNE (CAT) <Anne.Pearson@sfcityatty.org>; CHEESEBOROUGH, PAMELA (CAT) <Pamela.Cheeseborough@sfcityatty.org>; ZAREFSKY, PAUL (CAT) <Paul.Zarefsky@sfcityatty.org>;

BUTA, ODAYA (CAT) < Odaya.Buta@sfcityatty.org>

Subject: retirement board

Supervisor Peskin,

Here is the measure you requested, concerning fossil fuels and the membership of the Retirement Board. Confirming it is approved as to form.

[Declaration of Policy and Charter Amendment - Fossil Fuel Disinvestment Policy; Retirement Board Membership]

Describing and setting forth a proposal to the voters at an election to be held on June 7, 2022, to adopt a Declaration of Policy urging the Retirement Board to divest from fossil fuels; and to amend the Charter of the City and County of San Francisco to require that one of the members of the Retirement Board who is currently appointed by the Mayor shall instead be appointed by the Board of Supervisors, and to require the Board of Supervisors-appointed member to be experienced with the

management of investment portfolios based on environmental, social, and governance factors.

Thank you-

Manu Pradhan

Deputy City Attorney
Office of City Attorney David Chiu
(415) 554-4658 Direct
www.sfcityattorney.org

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5	DAVID CHIU, City Attorney
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7	By: /s/ MANU PRADHAN Description:
8	Deputy City Attorney n:\legana\as2021\2200192\01570873.docx
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