

LONDON N. BREED MAYOR

## FORTY-THIRD SUPPLEMENT TO MAYORAL PROCLAMATION DECLARING THE EXISTENCE OF A LOCAL EMERGENCY DATED FEBRUARY 25, 2020

Penalties for Failure by Hospital-Affiliated Healthcare Facilities to Comply with COVID-19 Testing Requirements

**WHEREAS**, California Government Code Sections 8550 et seq., San Francisco Charter Section 3.100(14) and Chapter 7 of the San Francisco Administrative Code empower the Mayor to proclaim the existence of a local emergency, subject to concurrence by the Board of Supervisors as provided in the Charter, in the case of an emergency threatening the lives, property or welfare of the City and County or its citizens; and

**WHEREAS**, On February 25, 2020, the Mayor issued a Proclamation (the "Proclamation") declaring a local emergency to exist in connection with the imminent spread within the City of a novel (new) coronavirus ("COVID-19"); and

WHEREAS, On March 3, 2020, the Board of Supervisors concurred in the Proclamation and in the actions taken by the Mayor to meet the emergency; and

**WHEREAS**, On March 4, 2020, Governor Gavin Newsom proclaimed a state of emergency to exist within the State due to the threat posed by COVID-19; and

**WHEREAS**, On March 6, 2020, the Health Officer declared a local health emergency under Section 101080 of the California Health and Safety Code, and the Board of Supervisors concurred in that declaration on March 10, 2020; and

**WHEREAS**, On August 19, 2021, the Health Officer issued Order No. C19-15d, requiring, among other things, that certain healthcare facilities within the City offer and conduct COVID-19 testing within 24 hours of a patient's request to be tested; and

**WHEREAS**, In the past several weeks, the City has seen exponential growth in the number of confirmed COVID-19 cases due to the arrival of the highly transmissible Omicron variant. The Omicron surge has sharply increased the demand for testing at City-run testing sites as well as at healthcare facilities in the City; and

**WHEREAS**, In response to the Omicron surge, on January 13, 2022, the Health Officer issued Order No. C19-15e, an update to the order requiring certain healthcare facilities to



offer testing to patients within designated timeframes and to provide reports to the Department of Public Health ("DPH") upon request. The updated order requires acute care hospitals and other hospital-affiliated healthcare facilities in the City to provide testing to people seeking tests who are symptomatic or have been in close contact with a person with COVID-19 within one day of the person's request for a test or in some instances within one business day (with limited exceptions). The order also requires such facilities to provide testing results by the end of the second day after the test is taken. The updated order further requires those hospitals and other hospital-affiliated healthcare facilities to achieve 90% compliance with the one-day testing requirement and the requirement to report test results by the end of the second day after the test, and to report compliance with these requirements to DPH twice per week; and

WHEREAS, Due to the overwhelming strain on the City's testing facilities and the disproportionate burden that has been placed on those facilities, it is in the public interest to create an enforcement mechanism to ensure that private hospitals and other hospital-affiliated healthcare facilities in the City are complying with the Health Officer's updated order and that they are doing their share to meet the very high and urgent demand for testing from City residents. Accordingly, this Order authorizes the issuance by the City of notices of violation and penalties for failing to comply with the Health Officer's January 13, 2022 testing order, including as that order may be revised or amended in the future;

## NOW, THEREFORE,

I, London N. Breed, Mayor of the City and County of San Francisco, proclaim that there continues to exist an emergency within the City and County threatening the lives, property or welfare of the City and County and its citizens;

## In addition to the measures outlined in the Proclamation and in the Supplements to the Proclamation issued on various dates, it is further ordered that:

This Order authorizes the City to issue notices of violation and penalties for violations of the Health Officer's Order No. C19-15e entitled "Requiring Certain Healthcare Facilities Within the City to Offer and Conduct SARS-CoV-2 Testing," or any successor to this order (the "Testing Order") as follows:



(a) The City Administrator or designee, in consultation with the Health Officer or designee, is authorized to issue notices of violation and penalties for violations of the Testing Order as follows:

(1) <u>Definition of Healthcare Facilities Subject to this Order</u>. For purposes of this Order a "Healthcare Facility" has the same meaning as a "Hospital-Affiliated Healthcare Facility," as defined in the Testing Order.

(2) <u>Notice of Violation</u>. Upon receiving written notice from the Department of Public Health that a Healthcare Facility has not complied with the Testing Order, the City Administrator or designee may issue a notice of violation and penalty to the Healthcare Facility for the violation. This authority includes but is not limited to issuing a notice of violation and penalty when a Healthcare Facility reports to the Department of Public Health under the Testing Order that it has failed to perform tests within one day, or in some instances within one business day, for at least 90% of the people who qualify for testing under the Testing Order, and for similar violations of the requirement in the Testing Order that a Healthcare Facility provide testing results by the end of the second day after the test is taken.

(3) <u>Penalty Amount</u>. The City Administrator or designee is authorized to impose a penalty of up to \$10,000 per day for each violation of this Order. In determining the penalty amount, the City Administrator or designee shall consider the factors identified in Section 100.5(a)(4) of the Administrative Code and any other additional criteria that the City Administrator or designee deems appropriate. Any penalties collected under this Order shall be deposited in the City's general fund.

(4) <u>Abeyance Period</u>. Upon issuance of a notice of violation, the City Administrator or designee may hold the notice of violation in abeyance for a period of up to 30 days and request a written response from the Healthcare Facility explaining the steps it is taking to meet the requirements of the Testing Order. At the end of the abeyance period, the City Administrator or designee may waive the penalty amount in whole or in part based upon a finding that the Healthcare Facility is engaging in good faith efforts to comply with the Testing Order and has taken appropriate steps to ensure compliance with the Testing Order going forward.

(5) <u>Notice of Violation Deemed Final; Penalties Due</u>. Any notice of violation that the City Administrator or designee has not held in abeyance shall become final on the



date provided in the notice, which shall generally be the date of service. A notice of violation that the City Administrator or designee has held in abeyance shall become final 30 days after issuance of the notice, unless extended in writing by the City Administrator or designee. Any penalties due must be paid within 30 days of the date the notice of violation becomes final, unless the Healthcare Facility has filed a timely appeal in compliance with subsection (c) of this Order.

(6) <u>Unpaid Penalties</u>. Penalties that remain unpaid 30 days after the due date are subject to a late payment penalty of 10% plus interest at a rate of 1% per month on the outstanding balance, which shall be added to the penalty amount from the date that payment is due. The City Administrator or designee shall provide a notice in substantial compliance with Section 100.6(e) of the Administrative Code of any unpaid penalties.

(7) <u>Remedies</u>. Without limiting any of the remedies set forth in this Order, the City may invoke any of the remedies identified in Section 100.7 of the Administrative Code for unpaid penalties accrued under this Order.

(8) <u>Delegation Authority</u>. The City Administrator is authorized to designate an employee of the City Administrator's Office or an employee or official of another City department, with the approval of the employee's or official's department head, to perform any of the duties under this Order assigned to the City Administrator. Any such designation shall be in writing.

(b) <u>Contents of the Notice of Violation</u>. Each notice of violation issued under this Order shall contain at least the following information:

- (1) The date(s) of the violation;
- (2) The name and location of the Healthcare Facility subject to the violation;
- (3) A brief explanation of the violation;
- (4) The amount of the penalty for the violation(s);

(5) When the City Administrator or designee has authorized an abeyance period, an explanation of the purpose and length of the abeyance period, an explanation of the



information the Healthcare Facility must provide and deadline for submittal, and the date on which the notice will become final;

(6) When the City Administrator or designee has not authorized an abeyance period, the date by which the notice of violation is final;

(7) The date by which the penalty must be paid, the procedure for making payment (including to whom payment must be made and acceptable forms of payment), and the consequences of failure to pay;

(8) The right to seek administrative review of the notice of violation with the Controller within 30 days of the date upon which the notice of violation is final, that failure to appeal will make issuance of the notice of violation a final action by the City for which there is no further administrative review and no judicial review, and an explanation of the process for filing an appeal; and

(9) The date the notice of violation is issued and the name and signature of the City Administrator or designee who issued it.

(c) <u>Right to Appeal</u>; <u>Procedures for Appeal</u>. Any Healthcare Facility that has been served with a notice of violation under this Order may seek administrative review by filing an appeal with the Controller as provided in Section 100.9 of the Administrative Code within 30 days of the date on which the notice of violation becomes final. The procedures of Sections 100.9 through 100.15 of the Administrative Code shall apply to any appeal of a notice of violation issued under this Order.

(d) <u>Rules, Regulations, Guidance</u>. The City Administrator or designee is authorized but not required to issue rules, regulations, and guidance necessary or appropriate to further the purpose of this Order.

Office of the Mayor san Francisco



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(e) This Order shall remain in effect during the local emergency unless terminated earlier by the Mayor or the Board of Supervisors.

London N. Breed Mayor of San Francisco

DATED: January 14, 2022

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