

File No. 211172

Committee Item No. 2

Board Item No. 20

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Comm: Public Safety & Neighborhood Services

Date: January 27, 2022

Board of Supervisors Meeting:

Date: February 8, 2022

Cmte Board

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| <input type="checkbox"/> | <input type="checkbox"/> | Motion |
| <input type="checkbox"/> | <input type="checkbox"/> | Resolution |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Ordinance |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Legislative Digest |
| <input type="checkbox"/> | <input type="checkbox"/> | Budget and Legislative Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Youth Commission Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Introduction Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/> | <input type="checkbox"/> | MOU |
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| <input type="checkbox"/> | <input type="checkbox"/> | Contract/Agreement |
| <input type="checkbox"/> | <input type="checkbox"/> | Form 126 – Ethics Commission |
| <input type="checkbox"/> | <input type="checkbox"/> | Award Letter |
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OTHER

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| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>FYI Referral, dtd 6/2/2021</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>District Attorney Letter, dtd 10/28/21</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Department on the Status of Women Presentation, dtd 10/28/21</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Dpt. of Homelessness & Supportive Housing Presentation, dtd 10/28/21</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Human Services Agency Presentation, dtd 10/28/21</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Family Violence Council Presentation, dtd 10/28/21</u> |

Prepared by: Alisa Somera

Date: January 24, 2022

Prepared by: Alisa Somera

Date: January 29, 2022

[Administrative Code - Domestic Violence Data Reporting]

Ordinance amending the Administrative Code to require the Police Department and the District Attorney to submit quarterly ~~monthly~~ reports to the Board of Supervisors, the Mayor, and various City departments regarding the number of cases of domestic violence and cases involving certain types of abuse against minors, and to require the District Attorney to submit quarterly reports to the Board of Supervisors, the Mayor, and various City departments regarding the total number of crime victims to whom the District Attorney has provided or made documented efforts to provide services.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in *single-underline italics Times New Roman font*.
Deletions to Codes are in *strikethrough italics Times New Roman font*.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Administrative Code is hereby amended by adding Chapter 96D, consisting of Sections 96D.1 through 96D.5, to read as follows:

SEC. 96D.1. DEFINITIONS.

For purposes of this Chapter 96D:

"Abuse" means intentionally or recklessly causing or attempting to cause bodily injury, or placing another person in reasonable apprehension of imminent serious bodily injury to himself or herself, or another.

1 "Domestic Violence" means abuse committed against an adult or a minor who is a
2 spouse, former spouse, cohabitant, former cohabitant, or person with whom the suspect has
3 had a child or is having or has had a dating or engagement relationship~~the crime defined in~~
4 Section 273.5 and the crimes punishable under Section 243(e)(1), of the California Penal
5 Code.

6 "Domestic Violence Cases" are cases presented or charged consistent with the
7 definition of Domestic Violence set forth above, including cases charged under Penal Code
8 sections 273.5 and 243(e)(1), 273.6, 422, 646.9, 591, 245, 653(m), 236, and 594, cases that
9 the San Francisco Police Department's Special Victims Unit presents to the San Francisco
10 District Attorney ("District Attorney"), and cases that the District Attorney refers to its internal
11 domestic violence unit.

12 "Personal Identifying Information" means any information that can, on its own or in
13 combination with other information, be used to contact, track, locate, identify, or reasonably infer the
14 identity of, a specific individual.

15
16 **SEC. 96D.2. QUARTERLY ~~MONTHLY~~ DOMESTIC VIOLENCE DATA REPORTING.**

17 (a) On a quarterly basis (the first Tuesday in February, May, August, and November),
18 On the third Friday of each month, the Police Department and the District Attorney shall each
19 transmit a written report to the Board of Supervisors, the Mayor, the Office of Racial Equity, the
20 Human Rights Commission, the Department on the Status of Women, and the Police
21 Commission. The Police Department and District Attorney shall each post their report on their
22 respective department website. The reports shall contain the following information:

23 (1) The Police Department shall report:
24
25

1 (A) The number of calls for service for Domestic Violence that the Police
2 Department received from the Department of Emergency Management in the prior quarter (quarters
3 commencing January 1, April 1, July 1, and October 1) month; and

4 (B) The number of Domestic Violence casesCases that the Police Department
5 presented to the District Attorney for investigation and/or prosecution in the prior quartermonth, -and
6 of those cases, the number in which a child or children were present and/or a firearm or firearms were
7 present.

8 (2) The District Attorney shall report:

9 (A) The number of Domestic Violence casesCases that the District Attorney
10 charged in the prior quartermonth, broken down by cases alleging violations of Penal Code
11 Section 273.5, cases alleging violations of Penal Code Section 243(e)(1), cases presented by
12 the Police Department's Special Victims Unit to the District Attorney, cases that the District
13 Attorney has referred to its internal domestic violence unit, and all other Domestic Violence
14 Cases, and what charges were filed in those cases; and

15 (B) The number of Domestic Violence casesCases resolved in the prior
16 quartermonth, broken down by cases alleging violations of Penal Code Section 273.5, cases
17 alleging violations of Penal Code Section 243(e)(1), cases presented by the Police
18 Department's Special Victims Unit to the District Attorney, cases that the District Attorney has
19 referred to its internal domestic violence unit, and all other Domestic Violence Cases, and the
20 outcome of those cases, including disposition by dismissal, diversion, acquittal, conviction, release to
21 another court or agency, or other means.

22 (C) The number of crime victims to whom, in the prior quarter, the District
23 Attorney has provided or made documented efforts to provide victim services, including but
24 not limited to assistance applying for civil protective orders, crisis support services and
25

1 counseling, guidance in navigating the criminal justice system, referrals to local resources and
2 services, and support at court hearings.

3 (b) In addition to the reports required by subsection (a), above, the Police Department and the
4 District Attorney shall report the same information for the period September 1, 2019 to September 1,
5 2021 to the Board of Supervisors, the Mayor, the Office of Racial Equity, the Human Rights
6 Commission, the Department on the Status of Women, and the Police Commission, and shall
7 each post their reports on their respective department website, no later than December 31,
8 2021.

9 (c) The reports shall not include Personal Identifying Information.

10 (d) The reporting obligations under this Section 96D.2 are in addition to, and do not supplant,
11 any reporting obligations under Administrative Code Chapter 96A.

12 (e) This Section 96D.2 shall not be interpreted to require the Police Department or the District
13 Attorney to collect data but instead requires only that the Police Department and District Attorney
14 report available data.

15 (f) In any report required under subsection (a) or (b) above, the District Attorney may,
16 in its discretion, and to the extent consistent with applicable law, provide supplemental
17 information regarding the Domestic Violence Cases and victim services reported. Any such
18 supplemental information shall not include Personal Identifying Information.

19
20 **SEC. 96D.3. UNDERTAKING FOR THE GENERAL WELFARE.**

21 In enacting and implementing this Chapter 96D, the City is assuming an undertaking only to
22 promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an
23 obligation for breach of which it is liable in money damages to any person who claims that such breach
24 proximately caused injury.

1 **SEC. 96D.4. NO CONFLICT WITH FEDERAL OR STATE LAW.**

2 (a) Nothing in this Chapter 96D shall be interpreted or applied so as to create any
3 requirement, power, or duty in conflict with any federal or state law.

4 (b) No provision of this Chapter 96D is intended to abrogate or interfere with the constitutional
5 and statutory power and duties of the District Attorney as interpreted under Government Code
6 Section 25303, or other applicable State law or judicial decision.

7
8 **SEC. 96D.5. SEVERABILITY.**

9 If any section, subsection, sentence, clause, phrase, or word of this Chapter 96D, or any
10 application thereof to any person or circumstance, is held to be invalid or unconstitutional by a
11 decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining
12 portions or applications of the Chapter. The Board of Supervisors hereby declares that it would have
13 passed this Chapter and each and every section, subsection, sentence, clause, phrase, and word not
14 declared invalid or unconstitutional without regard to whether any other portion of this Chapter or
15 application thereof would be subsequently declared invalid or unconstitutional.

16
17 Section 2. Effective Date. This ordinance shall become effective 30 days after
18 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
19 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
20 of Supervisors overrides the Mayor's veto of the ordinance.

21 APPROVED AS TO FORM:
22 DENNIS J. HERRERA, City Attorney

23 By: /S/ Sarah Crowley
24 SARAH CROWLEY
25 Deputy City Attorney

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REVISED LEGISLATIVE DIGEST

(1/13/2022 Amended in Committee)

[Administrative Code - Domestic Violence Data Reporting]

Ordinance amending the Administrative Code to require the Police Department and the District Attorney to submit quarterly monthly reports to the Board of Supervisors, the Mayor, and various City departments regarding the number of cases of domestic violence and cases involving certain types of abuse against minors, and to require the District Attorney to submit quarterly reports to the Board of Supervisors, the Mayor, and various City departments regarding the total number of crime victims to whom the District Attorney has provided or made documented efforts to provide services.

Existing Law

Current City law does not require the Police Department or the District Attorney to submit monthly reports to the Board of Supervisors regarding the number of cases of domestic violence.

Amendments to Current Law

The proposal is an ordinance that would amend the Administrative Code to require the Police Department and the District Attorney to submit quarterly reports to the Board of Supervisors, the Mayor, the Office of Racial Equity, the Human Rights Commission, the Department on the Status of Women, and the Police Commission regarding the number of cases of domestic violence. The ordinance defines domestic violence to include certain types of abuse against minors in addition to abuse against another adult, and specifies that domestic violence cases subject to reporting shall include cases charged under Penal Code sections 273.5 and 243(e)(1), cases that the Police Department's Special Victims Unit presents to the District Attorney, and cases that the District Attorney refers to its internal domestic violence unit. The Police Department and the District Attorney would also be required to post the reports on their respective department websites.

The Police Department would report:

- The number of calls for service for Domestic Violence that the Police Department received from the Department of Emergency Management in the prior month; and
- The number of Domestic Violence cases that the Police Department presented to the District Attorney in the prior month, and of those cases, the number in which a child or children were present and/or a firearm was present.

The District Attorney would report:

- The number of Domestic Violence cases that the District Attorney charged in the prior month, broken down by cases alleging violations of Penal Code Section 273.5, cases alleging violations of Penal Code Section 243(e)(1), cases presented by the Police Department's Special Victims Unit to the District Attorney, cases that the District Attorney has referred to its internal domestic violence unit, and all other Domestic Violence Cases, and what charges were filed in those cases;
- The number of Domestic Violence cases resolved in the prior month, broken down by cases alleging violations of Penal Code Section 273.5, cases alleging violations of Penal Code Section 243(e)(1), cases presented by the Police Department's Special Victims Unit to the District Attorney, cases that the District Attorney has referred to its internal domestic violence unit, and all other Domestic Violence Cases, and the outcome of those cases, including disposition by dismissal, diversion, acquittal, conviction, release to another court or agency, or other means; and
- The number of crime victims to whom, in the prior quarter, the District Attorney has provided or made documented efforts to provide victim services of all types.

In addition, the Police Department and the District Attorney would report the same information listed above for the period from September 1, 2019 to September 1, 2021.

The reports would not include any information identifying specific individuals.

Background Information

The Administrative Code requires the Police Department to issue a written report every three months disclosing, among other things, the number of domestic violence incidents reported during the previous quarter.

* * * * *

The original ordinance, as introduced May 25, 2021, would require the Police Department and the District Attorney to submit monthly reports to the Board of Supervisors regarding the number of cases of domestic violence. The committee amendments, made on July 22, 2021, change the reporting requirement to every three months, to be submitted on the same dates that the Police Department is already required to report on officer activity and crime victim data under Administrative Code Chapter 96A ("Law Enforcement Reporting Requirements"). The further committee amendments made on October 28, 2021, would require that the Police Department and District Attorney provide the quarterly reports to the Board of Supervisors, the Mayor, the Office of Racial Equity, the Human Rights Commission, the Department on the Status of Women, and the Police Commission, and that the Police Department and District Attorney post the reports on their respective department websites.

The amendments would also change the deadline for submitting the report covering September 1, 2019, through September 1, 2021, from December 1, 2021, to December 31, 2021. The further committee amendments introduced on January 13, 2022, would broaden the definition of domestic violence to include certain types of abuse against minors in addition to abuse against another adult, would require that the District Attorney's quarterly reports on domestic violence case numbers break those case numbers down into specified categories, and would require that the District Attorney's quarterly reports also include the number of crime victims to whom, in the prior quarter, the District Attorney has provided or made documented efforts to provide victim services of any type.

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Chesa Boudin
District Attorney

October 28, 2021

Supervisor Catherine Stefani
San Francisco Board of Supervisors
City Hall, Second Floor
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102

RE: File Number 210605 Proposed Ordinance Amending the Administrative Code - Domestic Violence Data Reporting

Dear Supervisor Stefani,

This letter is in response to the proposed Ordinance Amending the Administrative Code establishing reporting requirements for the San Francisco Police Department and the San Francisco District Attorney's Office. Addressing intimate partner violence is a top priority for my office. Under my leadership, the District Attorney's Office works to ensure that we are using the most effective interventions available to address interpersonal violence. As part of Domestic Violence Awareness Month, our office hosted a convening to highlight the voices of survivors and experts to discuss the complex nature of interpersonal violence and identify solutions that better serve domestic violence survivors. Just yesterday, my office held a ceremony with survivors, law enforcement partners; and victim advocates to honor domestic violence survivors and hear their powerful stories. These survivor, community, and law enforcement partnerships are critical to enhance interventions to end the cycles of violence and foster long lasting healing.

In addition, my office is strongly committed to providing greater transparency to the work of the criminal legal system. We have made publicly available dashboards and datasets accessible via the San Francisco District Attorney's Office website and DataSF, the online open data portal administered by the City and County of San Francisco. To that end, we are invested in collaborating to streamline information sharing amongst law enforcement partners, and happy to provide the data requested. However, we do want to raise a number of concerns we have regarding the efficacy of these statistics for truly measuring the scope of interpersonal violence in San Francisco or for assessing the efficacy of the City's efforts to break the cycle of violence and support healthy, safe families. We have outlined key areas of concern below regarding the limitations of the proposed reporting requirements for accurately measuring the prevalence of family violence or the effectiveness of responses aimed to reduce and eliminate abusive behaviors.

Definition of Domestic Violence

As proposed, the ordinance would amend Chapter 96D and define "Domestic Violence" to mean the crime defined in Section 273.5 and the crimes punishable under Section 243(e)(1), of the California Penal Code. This overlooks the fact that domestic violence is defined by Family Code

6211 and Penal Code 13700; consequently, domestic violence incidents, arrests, and charging decisions are based on the nature of the relationship— not the numeric Penal Code section that would be used in prosecuting the case. All fifty-eight counties follow this legal definition and make charging decisions in this manner. The proposed reporting requirement would therefore codify a new definition for Domestic Violence, limited to two Penal Code sections. This will obscure the full scope of resources directed by the San Francisco Police Department and the District Attorney's Office toward addressing domestic violence.

As a result, we recommend that the draft Ordinance be amended to define Domestic Violence as outlined in Family Code 6211 and Penal Code 13700 for the purpose of reporting from the San Francisco District Attorney's Office.

Limitations of Requested Data Elements

As proposed, SEC. 96D.2(a)(2)(B) would require the District Attorney's Office to produce summary aggregate case outcomes data that we believe are of limited value to a meaningful assessment of the success of investments made toward eradicating intimate partner violence and supporting survivors. In particular, the requested statistics outlined in the ordinance overlook the wide array of victim services and advocacy that my office provides to survivors of domestic violence, irrespective of whether a criminal case is being pursued. These services include but are not limited to, assistance applying for civil protective orders, crisis support services and counseling, guidance to navigate the criminal justice system, referrals to local resources and services, support at court hearings, and a wide variety of both short term and ongoing support. All of these services are critical for giving survivors the tools and support that they need to escape dangerous situations or, where appropriate, to engage in safe, successful family reunifications with rehabilitated partners.

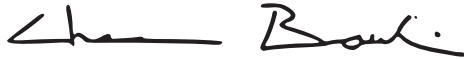
In addition, the requested statistics include no indicators of the efficacy of City and County of San Francisco funded domestic violence interventions. Of particular concern is the absence of any requirement for data on the implementation and effectiveness of the year-long court-ordered certified batterer's intervention programs (BIP) overseen by the San Francisco Adult Probation Department. It is critical that we gain greater insight into a person's ability to access these services in a timely manner, the completion rates of these programs, or, most importantly, the effectiveness of these programs for ending the cycle of family violence and ultimately, where appropriate, facilitating safe, successful family reunions. For the City and County of San Francisco to achieve the ultimate goal of eradicating intimate partner violence, it is critical that we not only track the involvement of criminal justice agencies such as SFPD and SFDA, but that we also measure the efficacy of the interventions and supports that we provide.

Lastly, I want to highlight specific concerns regarding the current limitations of both the San Francisco Superior Court and District Attorney's Office databases that impede accurate reporting on all of the proposed data elements. In particular, other than an acquittal or conviction, most of the dispositional or case outcomes values requested in the proposed ordinance are best understood as point-in-time indicators. These charge level and case level outcomes can change quickly. For example, a case that is diverted can turn into a dismissal or a conviction, depending on the defendants' ability to successfully complete the terms of their diversion. Similarly,

providing statistics on case dismissals provides no insight into the underlying reason for the dismissal, including whether it is the result of a successful diversion.

I urge you to adopt a more comprehensive approach to measuring San Francisco's response to domestic violence, as outlined in this letter. Members of my team and I welcome the opportunity to meet to discuss our suggestions and concerns in further detail. Please feel free to contact me if you have additional questions.

Sincerely yours,

A handwritten signature in black ink, appearing to read "Chesa Boudin". The signature is fluid and cursive, with the first name "Chesa" and last name "Boudin" clearly distinguishable.

Chesa Boudin
District Attorney

Cc: Supervisor Mar
Supervisor Haney
Supervisor Melgar
Supervisor Safai
Chief Scott, San Francisco Police Department

Family Violence in San Francisco

(FY 2020)

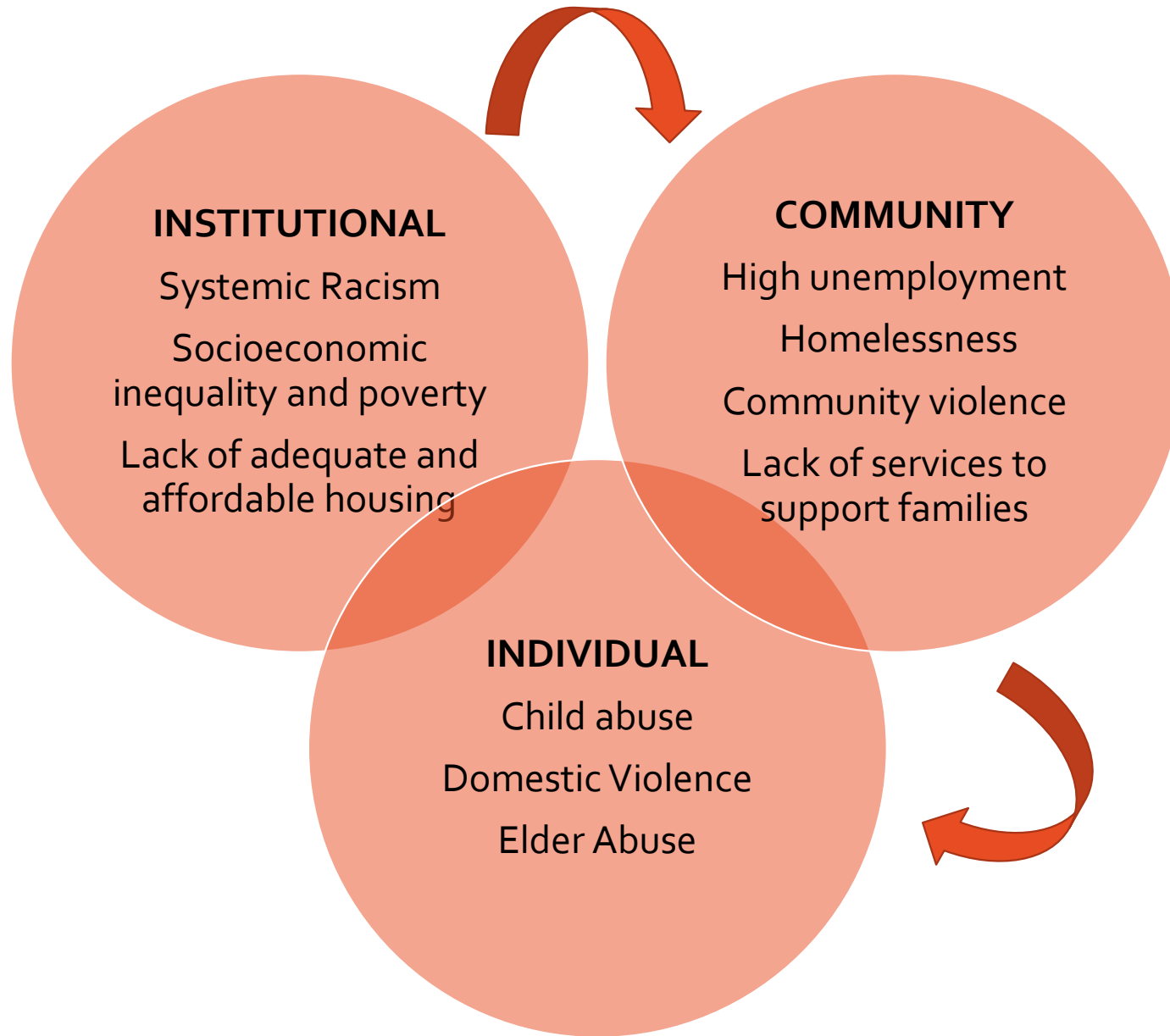
October 28, 2021

Public Safety and Neighborhood Services Committee

Elise Hansell, Policy & Grants Manager, Department on the Status of Women

Presentation Outline

1. Goals of the Family Violence Council
2. Data on Family Violence in San Francisco
3. Trends across forms of abuse (child abuse, domestic violence, elder abuse)
4. Council Recommendations



The report aims to:



Fulfill one of the Council’s key priorities of tracking and analyzing of the levels of family violence in San Francisco and year-to-year trends;



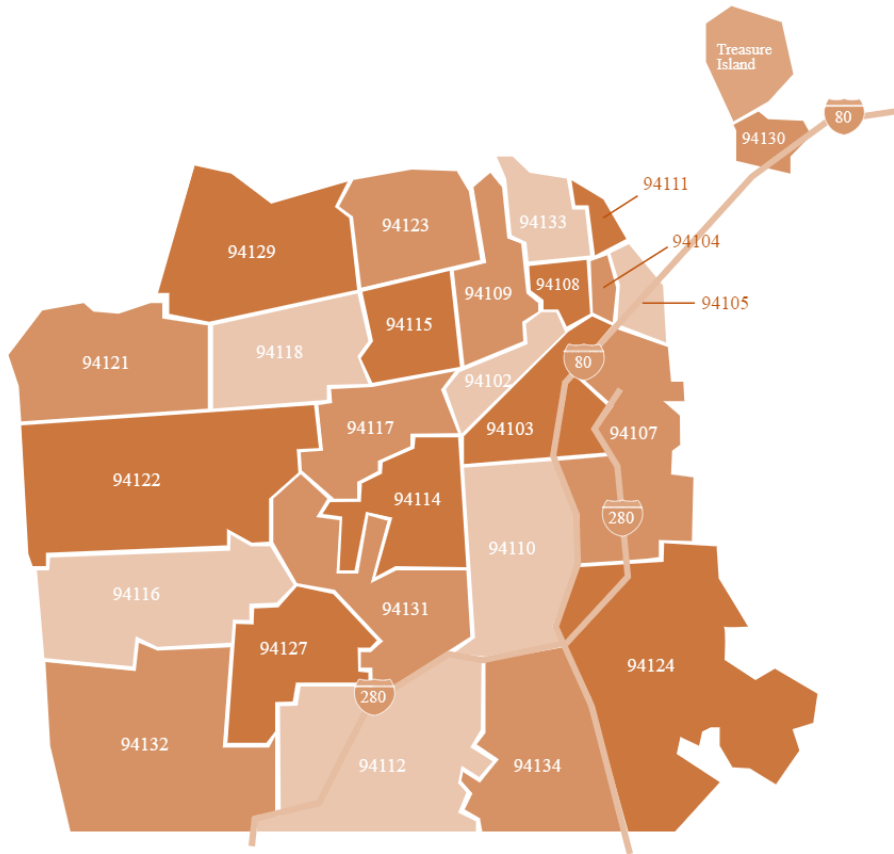
Provide qualitative and quantitative data on family violence in San Francisco, including information on types of abuse; which groups may be more vulnerable to violence; support available to survivors, suspects, and known perpetrators following abuse; and the impact of violence on our community;



Present San Francisco’s successes in preventing family violence, including strategies for building stronger families, educating communities, and reducing risk factors; and



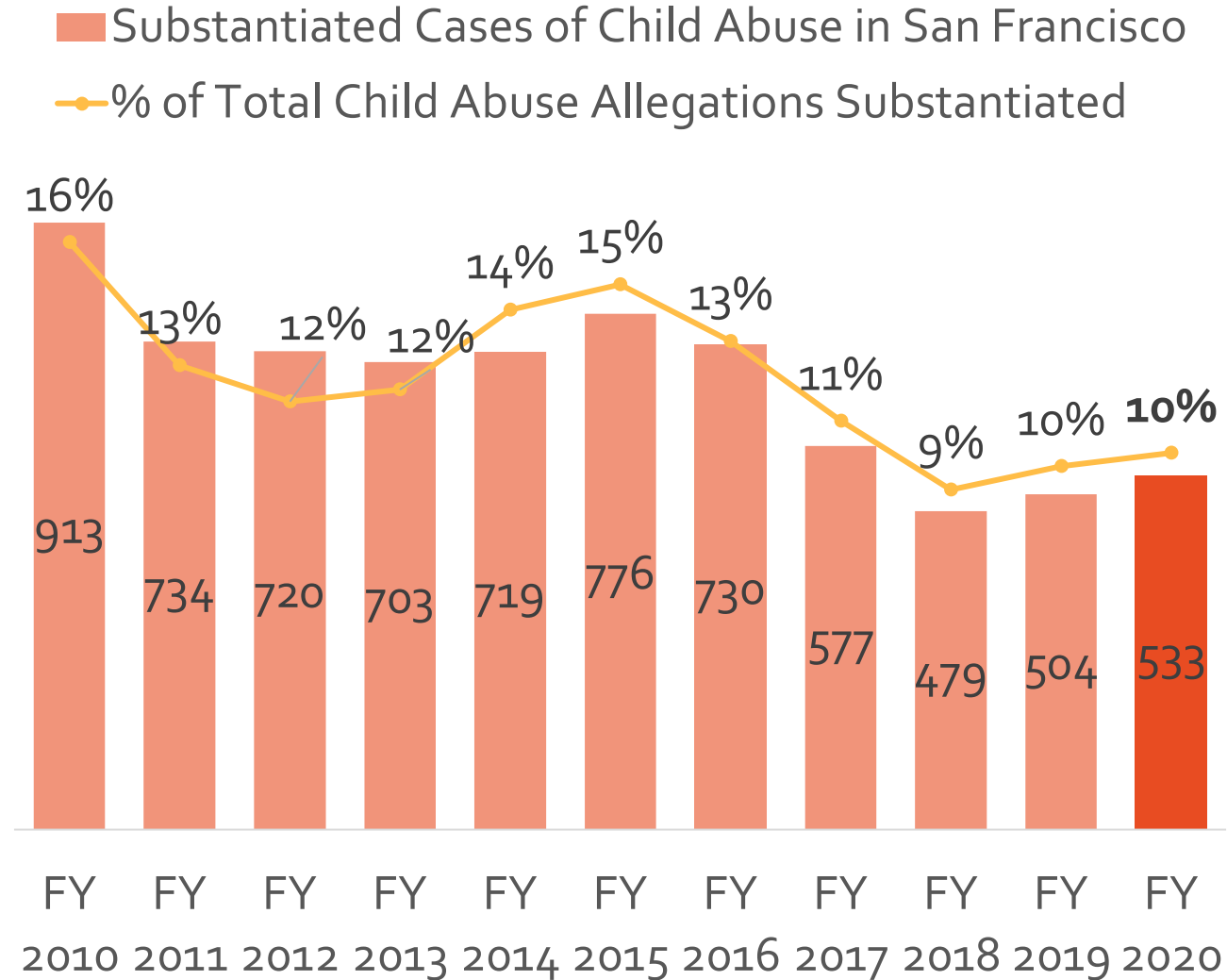
Inform policy making and funding decisions by detailing where survivors of family violence access support and protection, and the extent to which providers meet survivors’ needs and hold perpetrators accountable.



The estimated, cumulative financial impact on City and County of San Francisco for verified child survivors in 2020 is **\$317 M**

Safe & Sound, “Economics of Child Abuse, California and its Counties”

Prevalence: Child Abuse



-3%

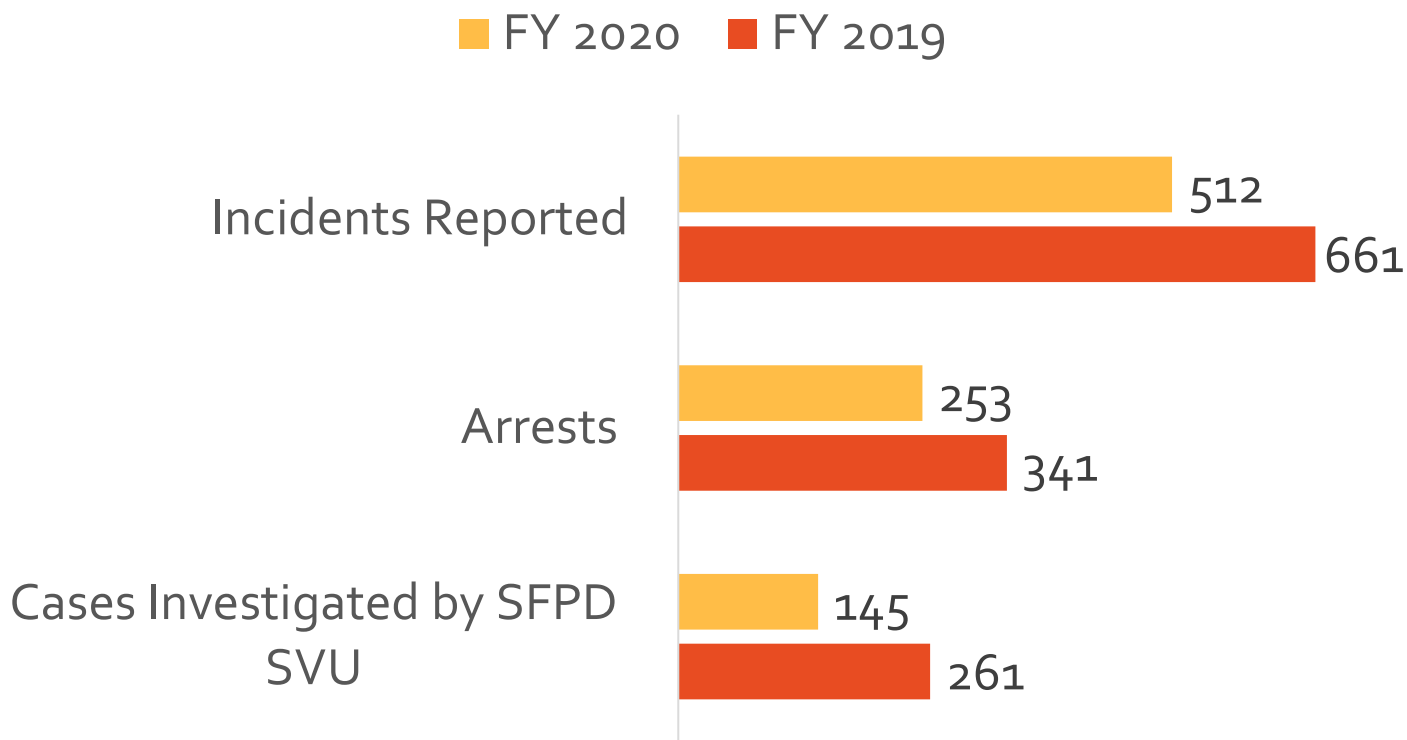
reports from
mandated
reporters in
schools

-5%

calls to 911

System Response: Child Abuse

System Response to Child Abuse Incidents Reported, FY 2019 and FY 2020



The cost of intimate partner violence over a victim's lifetime was **\$103,767** for women and **\$23,414** for men.

Centers for Disease Control and Prevention, Preventing Intimate Partner Violence, 2020.



Prevalence: Domestic Violence

In FY 2020:

1,378

Female and male clients screened with
current interpersonal violence

Compared to FY 2019:

 **+34%**

11,829

calls to domestic violence crisis lines

 **+37%**

7,241

911 calls related to domestic violence

 **+2%**

825

Requests for restraining orders

 **-24%**

COMMUNITY-BASED SERVICES	FY 2020
DOSW GENDER-BASED VIOLENCE GRANTEES	\$ 8,584,767
INDIVIDUALS SERVED	14,501
HOURS OF SUPPORT	49,589



Crisis lines



Emergency shelter



Transitional housing



Legal and advocacy services



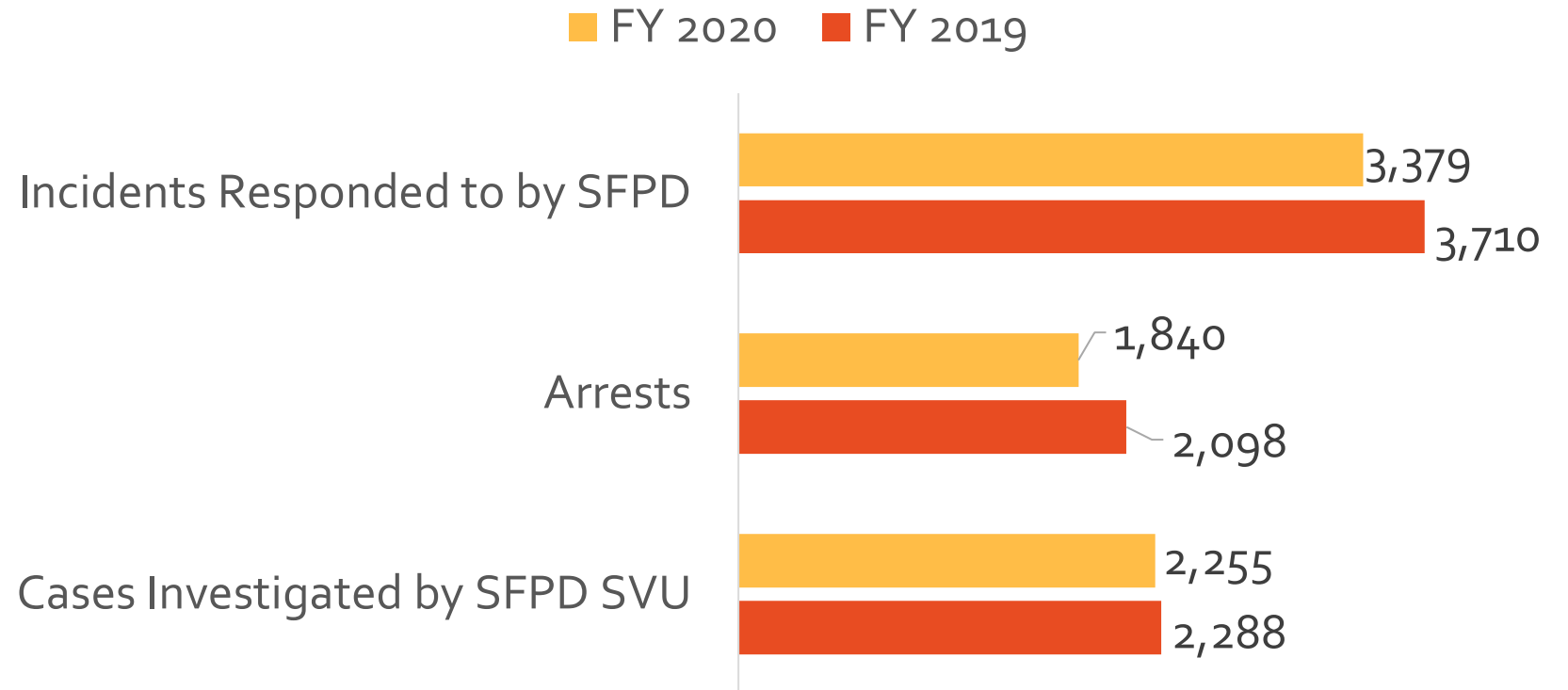
Counseling



Prevention and education

System Response: Domestic Violence

System Response to Domestic Violence Cases, FY 2019-FY 2020



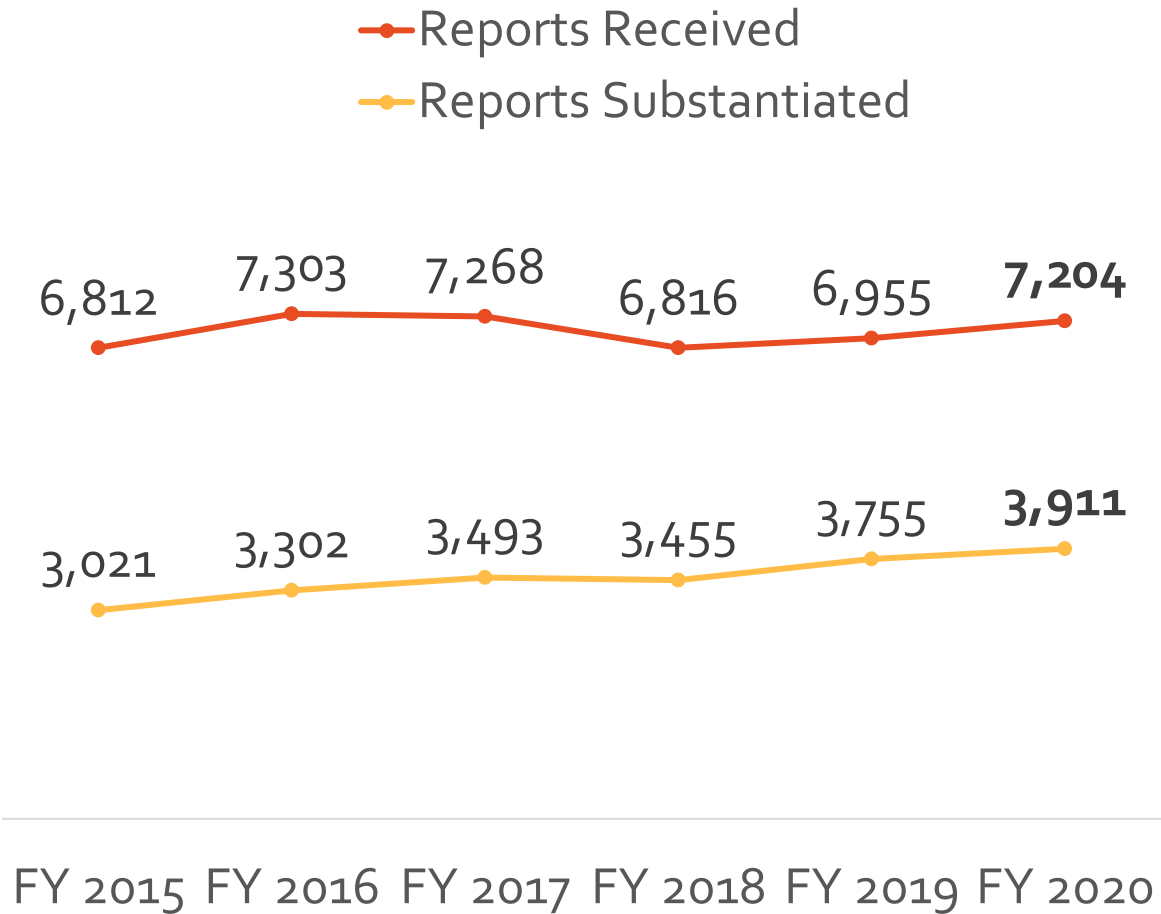


In 2030, the elder population in California is projected to reach

10 million

CA Health and Human Services

Prevalence: Elder Abuse



+3%

substantiated
self-neglect
cases

+14%

calls to 911

-31%

reports of
dependent adult
abuse

System Response: Elder Abuse (Physical)

System Response to Elder Physical Abuse Cases, FY 2019-FY 2020

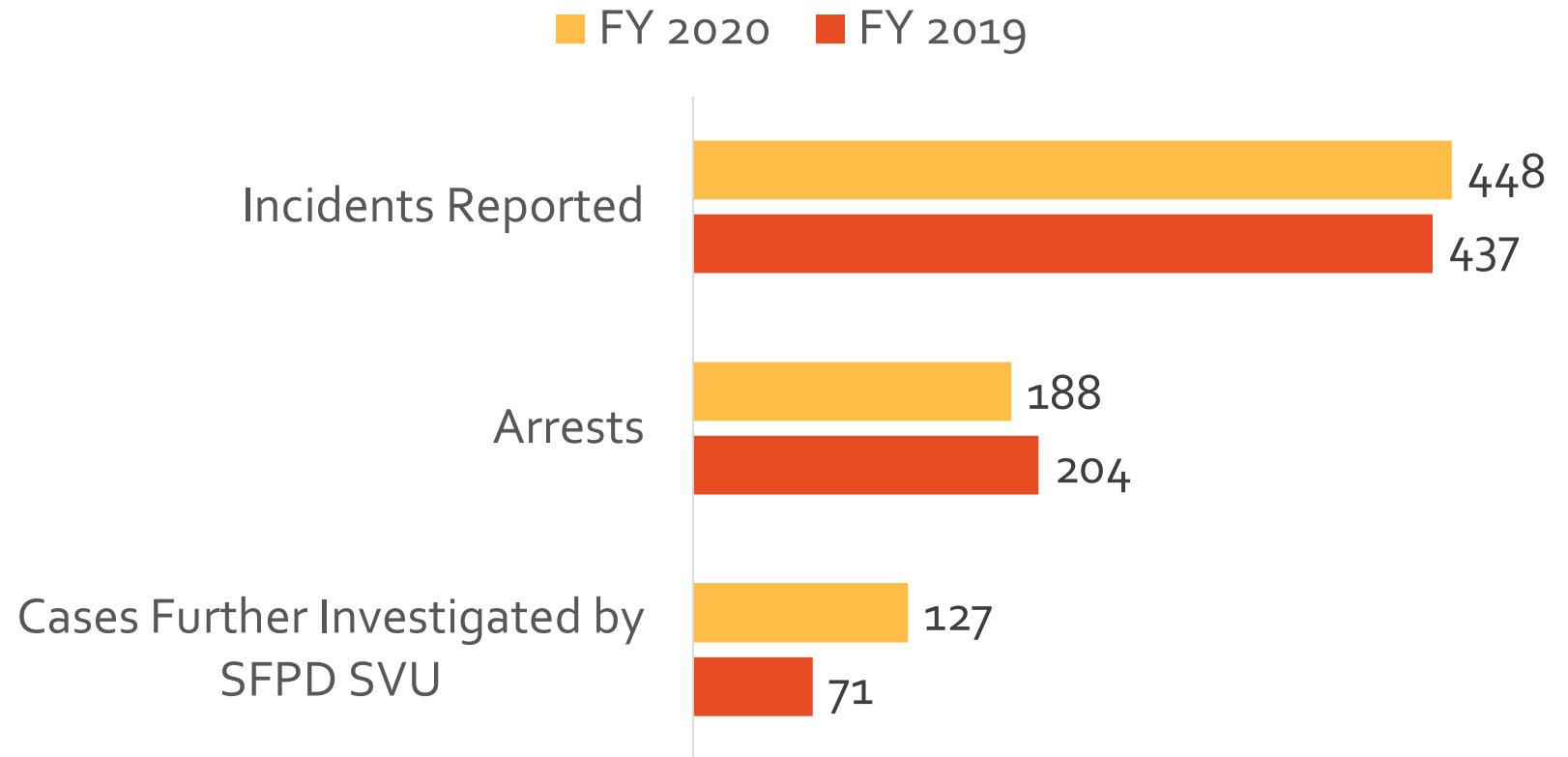
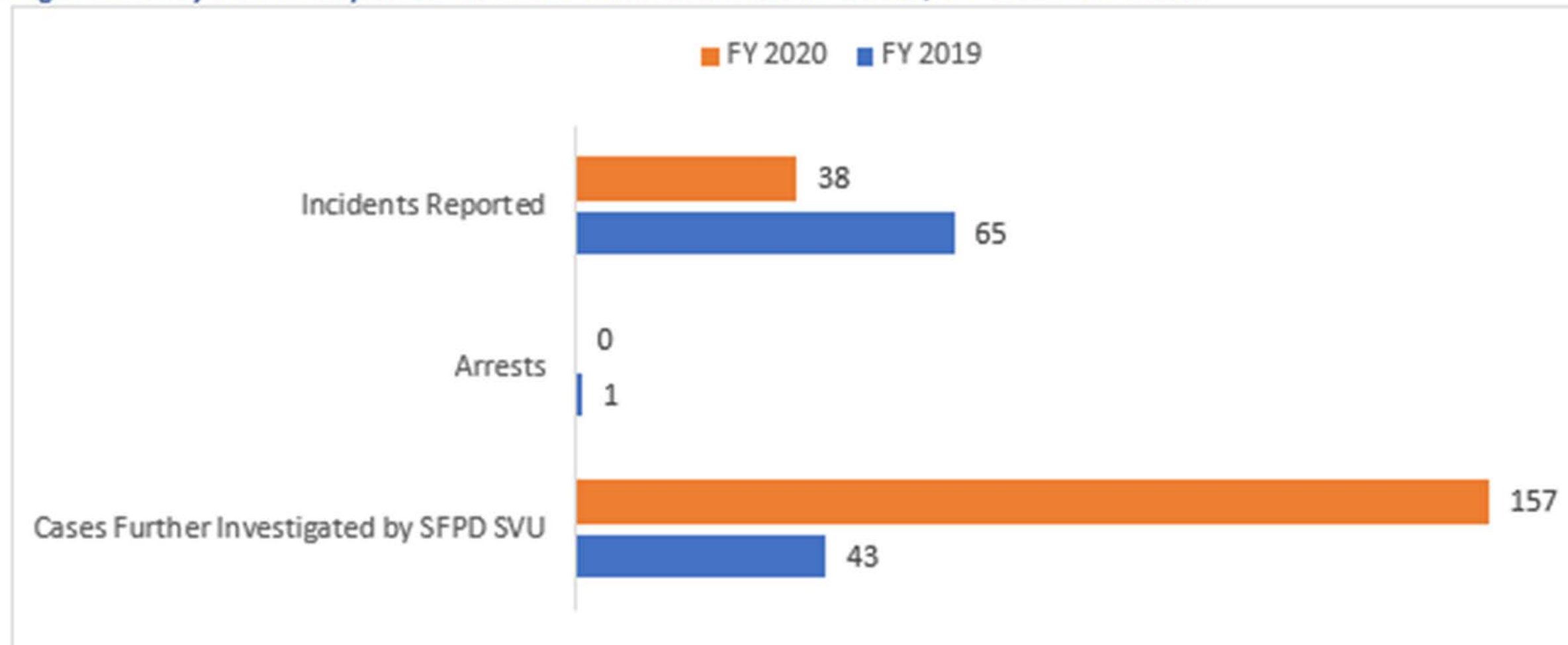
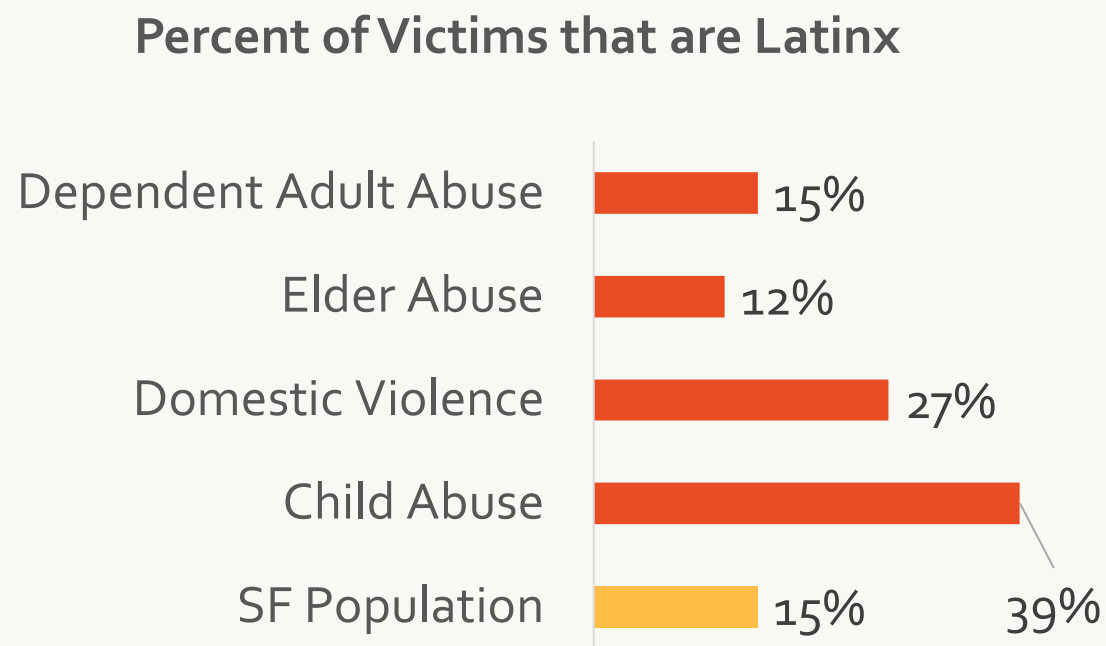
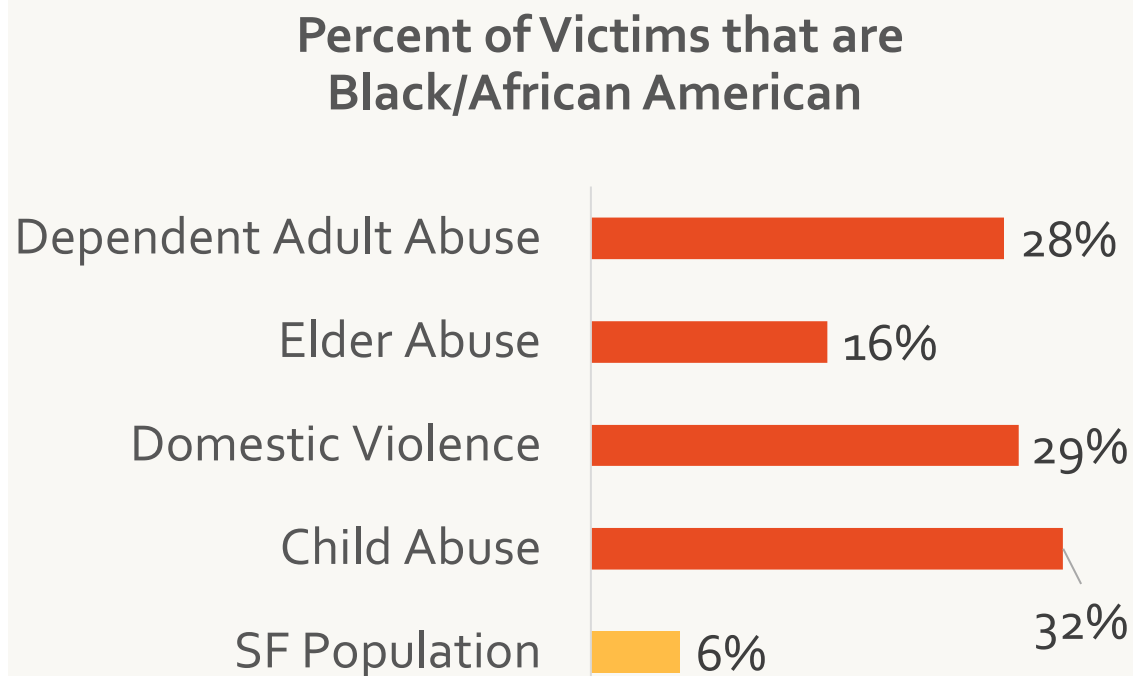


Figure 35: System Response to Elder Financial Abuse Cases, FY 2019-FY 2020



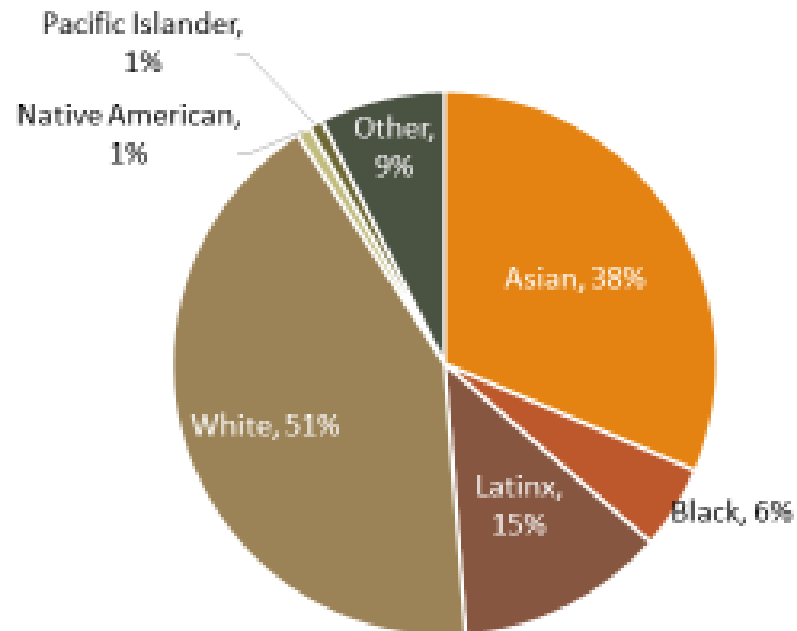
Source: San Francisco Police Department

Finding 1: Racial inequalities manifest in unique ways for survivors of family violence. There are clear racial disparities in reported family violence, particularly among Black and Latinx populations.

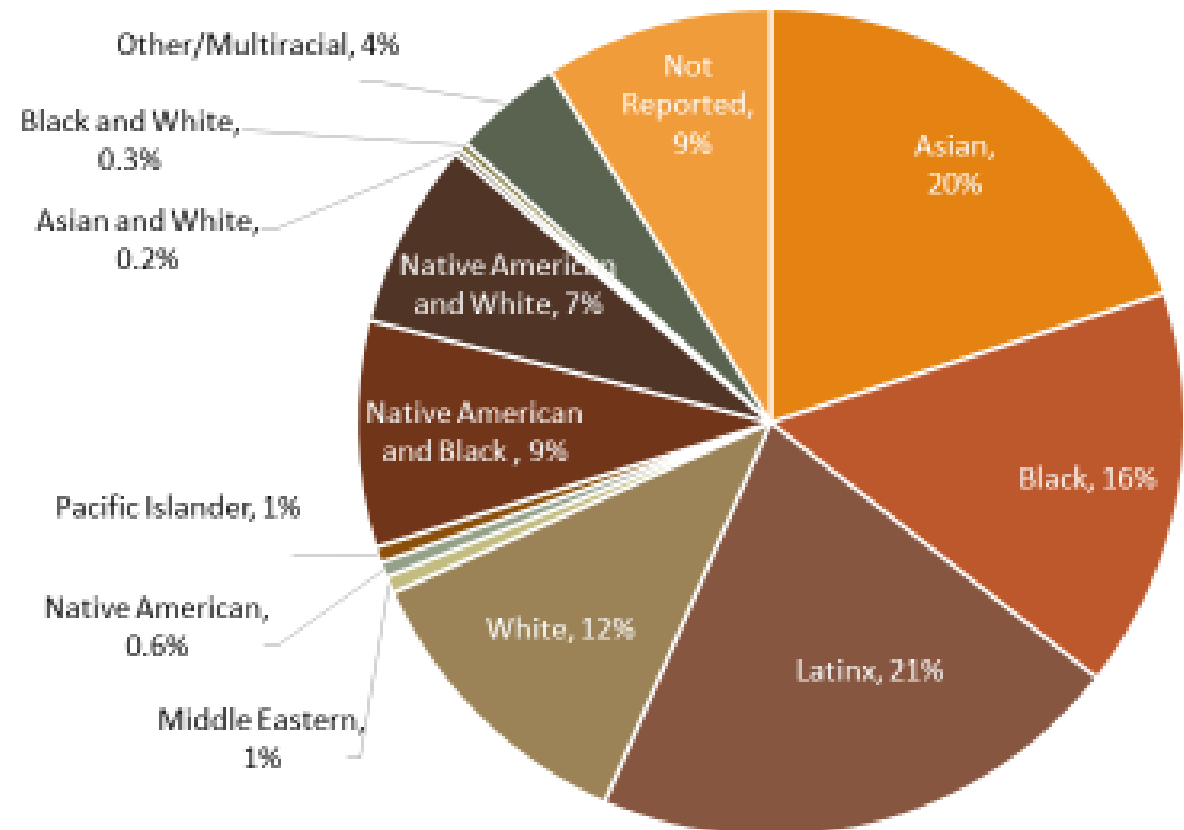


Race/Ethnicity of Participants in Gender-Based Violence Grants Program

RACE/ETHNICITY OF SF POPULATION

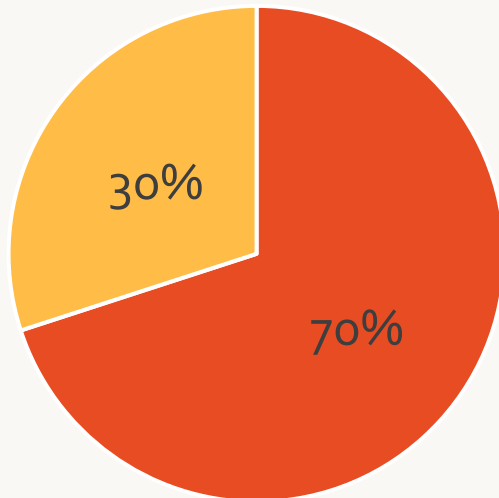


RACE/ETHNICITY OF GBV GRANTS PARTICIPANTS

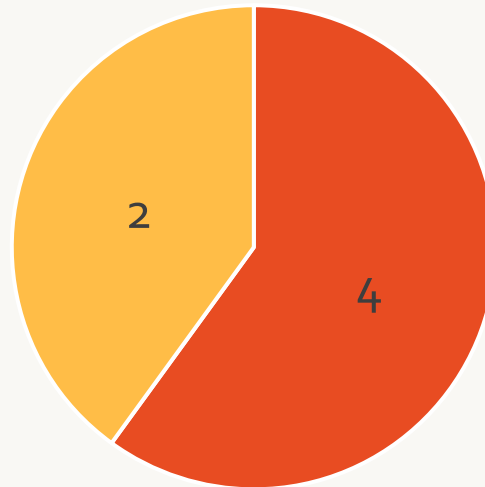


Finding 2: Women are disproportionately impacted by domestic violence and elder abuse

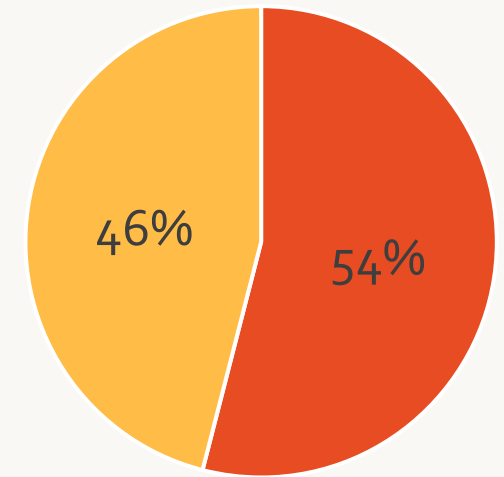
70% of domestic violence victims were women



4 out of 6 domestic and family violence related homicide victims were women in the last two years



54% of elder abuse victims were women and girls



Finding 3: Men remain the largest users of abuse in family violence cases.

- **68%** of child abuse suspects
- **68%** of elder abuse suspects
- **78%** of domestic violence suspects
- **82%** of domestic violence stalking suspects

Finding 4: There remains a significant need for emergency shelter in San Francisco.



4 out of 5
women and children
turned away from
domestic violence
emergency shelters

Reasons for turn away include:

- Lack of bed space;
- The shelter is not in a safe location for the survivor;
- The shelter was unable to accommodate the survivor's needs (*e.g.*, substance use disorder, mental health needs, language needs); and/or
- The survivor began but did not complete the intake process.
- The caller was not experiencing domestic violence.

Finding 5: COVID-19 Impacts

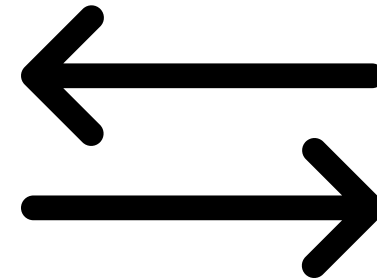
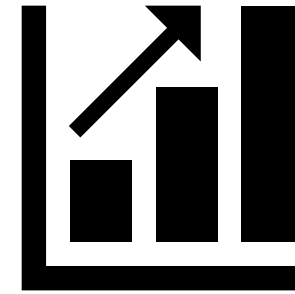
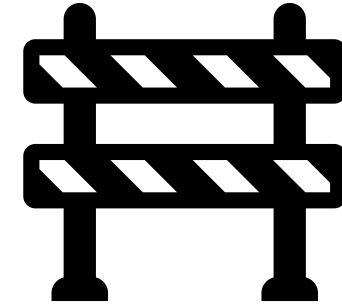
Gender-Based Violence Service Providers Reported:

Increased demand for services

Survivors experienced:

- Social isolation;
- Extreme economic impact;
- Barriers accessing medical, social, and mental health services.

Partner Agencies had to pivot and rework operations to provide services needed.



Council Recommendations

(Please see report for more detail)

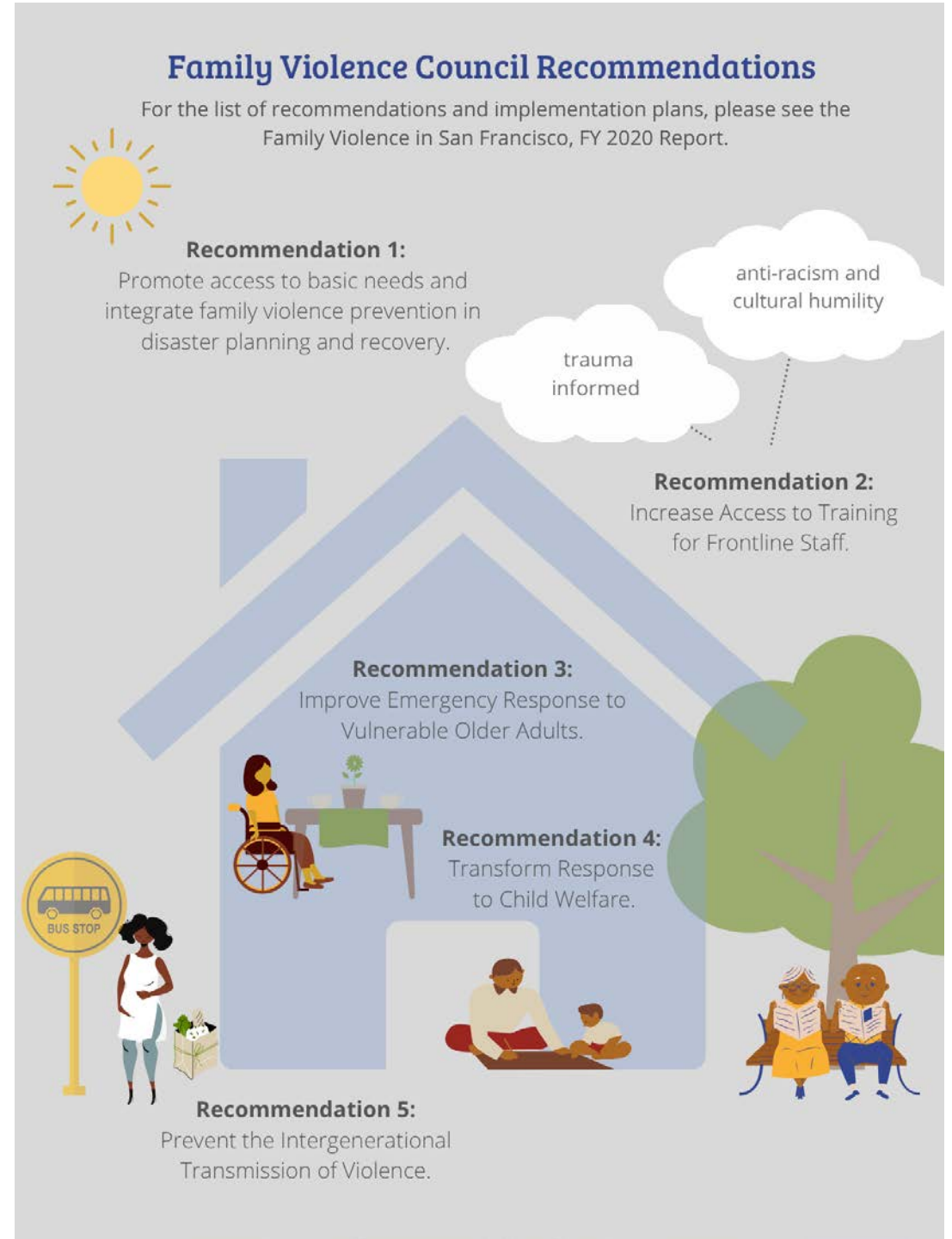
I. Promote Access to Basic Needs

II. Increase Access to Training For Frontline Staff

III. Improve Emergency Response to Older Adults

IV. Transform Response to Child Welfare

V. Prevent Intergenerational Transmission of Violence



Questions ?

Contact:

Elise Hansell: Elise.Hansell@sfgov.org



DEPARTMENT OF
HOMELESSNESS AND
SUPPORTIVE HOUSING

Homelessness Response System & Survivors of Violence

Board of Supervisors | Public Safety and Neighborhood Services
October 28, 2021

<http://hsh.sfgov.org>



Overview and Needs Assessment

2

- **31% of all respondents** to the 2019 Point in Time (PIT) Count and **40% of families** have experienced violence or abuse at some point in time
- Hired dedicated HSH Program Manager for **Coordinated Entry for Survivors of Violence** in 2021
- Coordinated Entry **Community Needs Assessment** will:
 - **Assess needs** within the Homelessness Response System
 - Develop and implement policies to ensure **equitable access** for survivors
 - Expand **partnerships** and **trainings**



Homelessness Response System Resources

3

- Shelter-in-Place **(SIP) Hotel** Program
 - Dedicated SIP **floor for survivors of violence** operated by Safehouse served **38 households, 24%** were transgender or non-binary
- Asian Women's Shelter **Rapid Rehousing** Program
 - Launched **Rapid Rehousing** in June 2021 for **25 households** with survivors of violence
 - **Training** on how to serve survivors of violence for all HSH CoC subrecipients in November 2021
- **DV Bonus Grant** for HUD 2021 Continuum of Care (CoC) Competition
 - Services for **136 survivor households** housed through **Emergency Housing Vouchers**
 - 25 new slots of **Rapid Rehousing** for survivors



SAN FRANCISCO
HUMAN SERVICES AGENCY

Family and Children Services: Disproportionality and Prevention

Board of Supervisors Public Safety and Neighborhood Services Committee

October 28, 2021



Presentation Overview

1. Family Violence Council Recommendation and Areas of Implementation
2. Additional Efforts to Address Disproportionality and Increase Focus on Prevention



The image part with relationship ID 1182 was not found in this file.

Family Violence Council Recommendation and Areas of Implementation



Overview

- **Recommendation** – “Transform the City’s Response to Child Welfare”
- **Description** – “Work with Family and Children’s Services (FCS) to address the overrepresentation of BIPOC families in child welfare and to increase the focus on prevention”
- **Areas of Implementation** – Six areas of implementation



Racial Equity Feedback Loop

“Develop and support use of the racial equity feedback loop at the child welfare hotline to better understand which families are screened in and out”

Progress Updates

- LA currently implementing racial equity feedback loop
- Looking into securing funding to implement in SF
- We believe will help us make better decisions across board



Data on Child Removals Age 0 to 1

“Gather discrete and disaggregated data on children 0-1 that child welfare removes from their families to develop a better understanding of the disproportionate removal of BIPOC children, age 0-1, and removal in cases where birth parent has substance use disorder”

Progress Updates

- We are beginning to analyze and make sense of this data



Redefine neglect

“Join state and national efforts to redefine neglect, due to poverty only, so that there will no longer be FCS involvement due to poverty only”

Progress Updates

- Working with Casey Family Program and Safe and Sound on this
- Have put topic forward for state legislative agenda
- Relatedly, currently improving processes of connecting families to social safety net programs



Domestic Violence Training

“Explore training opportunities and collaboration with domestic violence partners to understand policies regarding ‘failure to protect’ and domestic violence”

Progress Updates

- Roundtable discussions with DV service providers last summer to learn how to better serve DV affected families
- Those discussions will resume in 2022, and will include this topic



Law Enforcement Cross-Reporting

“Explore best practices in cross-reporting between child welfare and law enforcement”

Progress Updates

- Working with SFPD on cross reporting when DV is present
- In the process of publishing a new cross-reporting policy



Informing Parents of Their Rights

“Join national efforts to inform parents of their rights before FCS investigation begins”

Progress Updates

- Citywide Prevention Plan



The image part with relationship 45186 was not found in this file.

Additional Efforts



Disproportionality

- Staff Training – Working With and Across Differences
- Practice Improvements
 - Including community partners in team meetings
- Engagement with Partners and the Community
 - BIPOC Family Justice Community Summit
 - Strengthening Families and Community Task Force
 - Court System



Prevention

- Family First Prevention Services Act signed into federal law in 2018, and is beginning to be implemented in California
- Act introduces new federal revenue streams for interventions that aim to prevent entry into foster care
- FCS will be working with community partners and CDSS in the coming years to learn how to leverage this federal policy development to prevent maltreatment and the need for foster care locally





SAN FRANCISCO
HUMAN SERVICES AGENCY

Thank you!

Questions?

www.sfhsa.org



Family Violence Council Report to San Francisco Board of Supervisors

Leigh Kimberg, MD (she/her)

Primary Care Physician, SFGH

Interpersonal Violence Prevention Coordinator, SFDPH

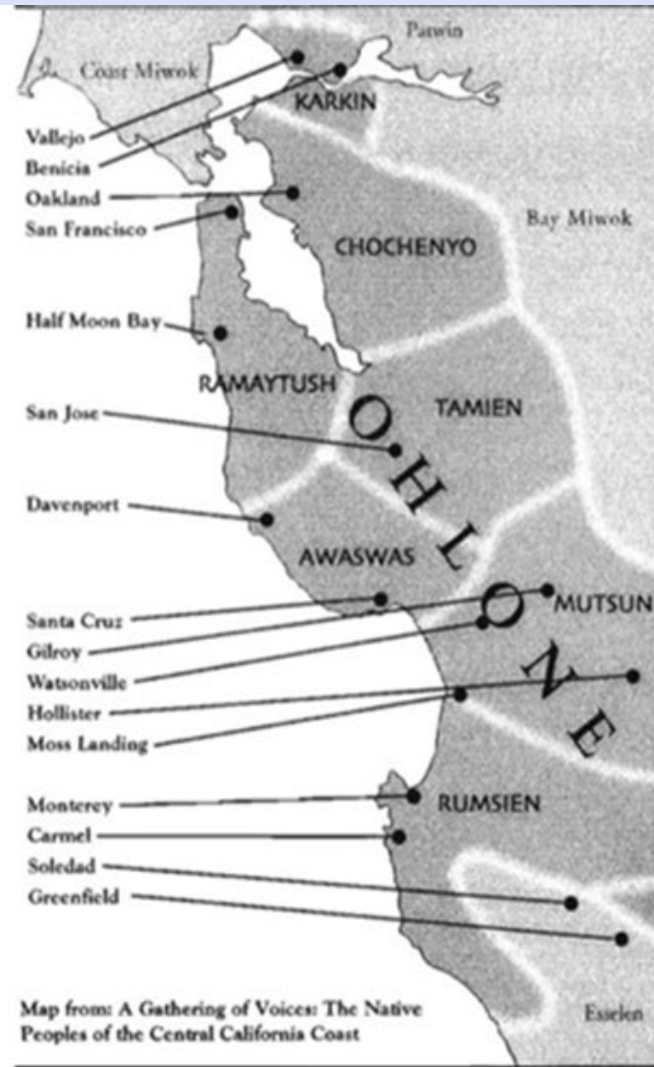
Professor of Medicine, UCSF

Leigh.Kimberg@ucsf.edu

This Land is Not Your Land: How to be a Good Settler.

1. Acknowledge, regardless of intention, you will always be a settler, a guest in someone else's home. Come with **cultural humility and respect**, always.
2. Grow your awareness of current causes and **political actions** of local Native people; Attend local events, volunteering to support a group or event.
3. Donate **time, money, and resources** to aid in tribal community work.
4. **Do not homogenize** Native communities.
5. **Educate** your colleagues, friends, and neighbors on how to be good settlers.

Gratitude to Dr. Zea Malawa (SFDPH) who collaborated with Indigenous leaders to ask about how to be a good settler.



We live in a country built from the uncompensated and enslaved labor of Black people on lands stolen from Indigenous tribes

Violence Prevention

Violence	Freedom from Violence	Types of Remedies
Root causes—Ideologies, policies, practices that are based on Supremacism/Dehumanization	Root facilitators—Ideologies, policies, practices that are based on mutuality, reciprocity, respect for agency	<ul style="list-style-type: none"> • Truth & Reconciliation processes • Rematriation of land to Indigenous tribes • Reparations to Black and Indigenous communities • Return of BIPOC people displaced by gentrification
Structural Violence—structuring society to distribute power & resources inequitably and use state-sponsored violence to maintain these inequities	Society structured to ensure all human beings and our planet thrive	<ul style="list-style-type: none"> • Access to safe & uplifting: <ul style="list-style-type: none"> • Housing • Food • Employment/UBI • Childcare/education • Healthcare • Nature/greenspace • Arts/Healing practices • Freedom from state-sponsored surveillance, control, and harm
Interpersonal Violence	Respect for agency and humanity of all people, nurturing relationships	<ul style="list-style-type: none"> • Interpersonal violence prevention education, community-based programs that serve people experiencing or using IPV • Freedom from state-sponsored surveillance, control, and harm

Disasters cause and exacerbate structural and interpersonal violence—Readiness & Rapid Response

- San Francisco and all SF City & County Departments must integrate advance planning for preventing and mitigating structural violence and interpersonal violence
- Community-based organizations that support people impacted by both structural and interpersonal/family violence need immediate access to enhanced resources when any type of disaster occurs
- Success: Partnership amongst DV agencies, DOSW, SFDPH resulted in ability to keep staff serving DV survivors and survivors safe from both violence and COVID19
 - DV shelter and other DV services remained open with safe infection control measures
 - DV shelters—No intra-shelter transmission of COVID19 (staff & residents)
 - DV shelter testing & vaccination education throughout pandemic

Interpersonal Violence Prevention & Intervention

- Disinvest in policing and re-invest in structural supports for safety (housing, food, employment/income, etc) and community-based and culturally resonant organizations
- Invest in shelter and housing resources that ensure that all survivors (all people!) have safe place to live
- Integrate IPV/FV education, prevention, and services into the places that people live, play, work and seek help
- Invest in prevention and assistance that do not involve mandatory reporting, surveillance and control

Expand on-site advocacy services for people experiencing, or at risk of experiencing IPV at SFGH

ARISE (Aspire to Re-Imagine Safety & Equity) IPV Advocacy Program:

- Integrated an on-site ARISE IPV Advocate (from La Casa de las Madres) into care for 5 SFGH campus based primary care and women's clinics
- Immediate access to IPV Advocacy for anyone experiencing “stress in your relationship” or being “put down, hurt, hit, threatened by your partner or someone else”
- Expansion to all pregnant persons seeking care at SFGH to prevent intergenerational transmission of IPV
- Future expansion to ED, Urgent Care, inpatient services needed



SAN FRANCISCO WOMEN'S POLITICAL COMMITTEE

October 26, 2021

The Honorable Supervisors Mar, Stefani, and Haney
Public Safety and Neighborhood Services Committee, San Francisco Board of Supervisors
Via email to
CC: Clerk John Carroll [John.Carroll@sfgov.org]

RE: Ordinance on Domestic Violence Data Reporting, File #210605 – SUPPORT

Dear Honorable Members of the Public Safety and Neighborhood Services Committee:

On behalf of the San Francisco Women's Political Committee (SFWPC), we are writing in strong support of File #210605, the proposed ordinance amending the Administrative Code to require the Police Department and the District Attorney to submit quarterly reports to the Board of Supervisors regarding the number of cases of domestic violence. This legislation, if passed, would provide crucial data relating to domestic violence trends in San Francisco, including but not limited to changes in reports of domestic violence and information on the progression of domestic violence cases.

SFWPC's mission is to endorse, empower, and elect people as candidates for local office who self-identify as women and those who share our values. SFWPC champions policies and candidates committed to advancing intersectional feminism, racial justice, gender equity, and equitable systems and structures through participation in the San Francisco political process. SFWPC endorses policies that promote transparency, justice, equity, and the safety of all in our communities. Striving to improve services and outcomes for those experiencing domestic violence is vital to advancing those objectives.

Domestic violence is a crime that disproportionately impacts women+ in San Francisco¹ and the conditions of the pandemic have exacerbated already troubling domestic violence statistics. Numerous studies², including reports from local service organizations³, show that shelter-in-

¹ *Family Violence Council Report July 01, 2019 – June 30, 2020*, San Francisco Commission on the Status of Women, By Selma Osman and Elise Hansell, July 2021
<https://sfgov.org/dosw/sites/default/files/FY%202020%20Family%20Violence%20Council%20Report%20Executive%20Summary%20FINAL.pdf>

² *COVID-19 Isolation Linked to Increased Domestic Violence, Researchers Suggest*, University of California, Davis, By Karen Nikos-Rose, February 24, 2021 <https://www.ucdavis.edu/news/covid-19-isolation-linked-increased-domestic-violence-researchers-suggest>

Domestic Violence Is a Pandemic Within the COVID-19 Pandemic, TIME, Jeffrey Kluger, February 3, 2021
<https://time.com/5928539/domestic-violence-covid-19/>. *The Pandemic Spurred a Domestic Violence Epidemic. It's Not Over Yet.*, California Health Report, By Claudia Boyd-Barrett, July 29, 2021

<https://www.calhealthreport.org/2021/07/29/the-pandemic-spurred-a-domestic-violence-epidemic-its-not-over-yet/>
³ Domestic violence rises in Bay Area during coronavirus shutdown, victim advocates say, San Francisco Chronicle, By Michael Cabanatuan, April 8, 2020 <https://www.sfchronicle.com/crime/article/Domestic-violence-increases-in-Bay-Area-during-15188087.php>



SAN FRANCISCO WOMEN'S POLITICAL COMMITTEE

place orders have led to an increase in incidents of domestic violence. As society reopens, we must continue to advance policies and practices that support victims and survivors of domestic violence.

The City and County of San Francisco currently does not have detailed reporting related to domestic violence making it difficult to understand the full scope of the problem and whether patterns exist. The proposed ordinance would mandate that the Police Department and District Attorney's Office track and report quarterly on important data points around domestic violence reports, responses, and cases. This information will provide much needed transparency as to the extent of this abusive behavior and will help City leaders better allocate adequate resources for victims and survivors.

For these reasons, SFWPC supports the proposed **Ordinance on Domestic Violence Data Reporting (File #210605)** and respectfully requests your "Aye" vote.

Sincerely,

SFWPC Board of Directors

From: [Pearson, Anne \(CAT\)](#)
To: [Mar, Gordon \(BOS\)](#); [Stefani, Catherine \(BOS\)](#); [Haney, Matt \(BOS\)](#); [Ronen, Hillary](#)
Cc: [Saini, Nikita \(BOS\)](#); [Calvillo, Angela \(BOS\)](#); [Somera, Alisa \(BOS\)](#)
Subject: Continuance of Board File No. 211172 (Domestic Violence Reporting)
Date: Friday, January 14, 2022 1:48:11 PM

Chair Mar, members of the PSNS committee, and Sup. Ronen –

At yesterday's PSNS meeting, the Committee heard and approved amendments to the legislation in Board File No. 211172 (Domestic Violence Reporting). During the committee meeting, both Sup. Stefani and Sup. Ronen's legislative aide, Nikita Saini, advised the committee that the amendments were deemed to be substantive, requiring a continuance of the legislation to allow for public comment. After approving the amendments to the legislation, the committee approved a motion to send the legislation to the full Board with recommendation. In light of the clear communication that the amendments were substantive, we understand the committee's intention to have been to continue the item in committee to the next PSNS meeting so that public comment may be heard, before sending the item to the full Board with a positive recommendation. The minutes will reflect this intention with a Clerk's Note.

Please let me or Legislative Deputy Director Alisa Somera know if you have any questions.

-Anne

Anne Pearson (she/her/hers)

Deputy City Attorney

Office of the City Attorney

1 Dr. Carlton B. Goodlett Place, Suite 234

San Francisco, CA 94102

Cell: (646)-241-7670 – ***please use this number during current period of remote work***

Tel: (415) 554-4706

anne.pearson@sfcityatty.org

Attorney-Client Communication - Do Not Disclose

Confidential Attorney-Work Product - Do Not Disclose

BOARD of SUPERVISORS



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MEMORANDUM

TO: William Scott, Police Chief
Chesa Boudin, District Attorney
Manohar Raju, Public Defender

FROM: John Carroll, Assistant Clerk,
Public Safety and Neighborhood Services Committee,
Board of Supervisors

DATE: June 2, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Stefani on May 25, 2021:

File No. 210605

Ordinance amending the Administrative Code to require the Police Department and the District Attorney to submit monthly reports to the Board of Supervisors regarding the number of cases of domestic violence.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Offices of Chair Mar and Supervisor Stefani
Rowena Carr, Police Department
Lili Gamero, Police Department
Diana Oliva-Aroche, Police Department
David Campos, Office of the District Attorney
Tara Anderson, Office of the District Attorney

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- ☒ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- ☐ 2. Request for next printed agenda Without Reference to Committee.
- ☐ 3. Request for hearing on a subject matter at Committee.
- ☐ 4. Request for letter beginning : "Supervisor inquiries"
- ☐ 5. City Attorney Request.
- ☐ 6. Call File No. from Committee.
- ☐ 7. Budget Analyst request (attached written motion).
- ☐ 8. Substitute Legislation File No.
- ☐ 9. Reactivate File No.
- ☐ 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
- ☐ Planning Commission ☐ Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor:

For Clerk's Use Only