#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

# MEMORANDUM

TO: Chief William Scott, Police Department

FROM: February 11, 2022

DATE: January 20, 2022

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed legislation:

File No. 220080

Ordinance amending the Administrative Code to authorize the Police Department to acquire and use surveillance technology with respect to certain criminal events, as defined herein, and criminal activity that is concentrated in certain geographically distinct areas.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

cc: Lisa Ortiz, Police Department
Lili Gamero, Police Department
Diana Oliva-Aroche, Police Department
Sqt Stacy Youngblood, Police Department



President

# City and County of San Francisco Master Report

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 220080 File Type: Ordinance Status: 30 Day Rule **Enacted:** Effective: Version: 1 In Control: Rules Committee File Name: Administrative Code - Surveillance Technology Date Introduced: 01/25/2022 Requester: Cost: **Final Action:** Comment: Title: Ordinance amending the Administrative Code to authorize the Police Department to acquire and use surveillance technology with respect to certain criminal events, as defined herein, and criminal activity that is concentrated in certain geographically distinct areas. **Sponsors:** Mayor; Stefani History of Legislative File 220080 Ver Acting Body Date Action Sent To **Due Date** Result

Rules Committee

01/25/2022 ASSIGNED UNDER 30

DAY RULE

02/24/2022

NOTE:

[Administrative	Code -	Surveillance	Technology]
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Ordinance amending the Administrative Code to authorize the Police Department to acquire and use surveillance technology with respect to certain criminal events, as defined herein, and criminal activity that is concentrated in certain geographically distinct areas.

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings. The City is facing unprecedented public safety and health crises stemming from illegal drugs, theft, and violence. These factors become entrenched within neighborhoods, impacting the lives of individuals, families, and businesses in those areas. They are also erupting spontaneously in commercial areas of our City, threatening our collective sense of safety and security and the ability of businesses to ensure the safety of their employees and customers. While the City must continue to ensure that no City department acquires or uses Surveillance Technology without first obtaining approval, as set forth in Administrative Code Chapter 19B, it also must balance that protection against the need for law enforcement to have the tools and information necessary to nimbly respond to incidents and conditions that pose immediate dangers to our community. To this end, Administrative Code Chapter 19B is amended to authorize the San Francisco Police Department to temporarily acquire and use Surveillance Technology to monitor, review, or

1	respond to a Critical Event or to monitor, review, or respond to criminal activity occurring in a
2	Public Safety Crisis Area.
3	
4	Section 2. Chapter 19B of the Administrative Code is hereby amended by revising
5	Section 19B.1 (to add defined terms to be sequenced alphabetically with existing defined
6	terms) and adding Section 19B.7-1, to read as follows:
7	SEC. 19B.1 DEFINITIONS.
8	"Acquire" means to buy, receive, or otherwise obtain.
9	* * * *
10	"Chief of Police" means the Chief of Police or the Chief's designee.
11	* * * *
12	"Critical Event" means an incident, occurrence, or event of a criminal nature involving serious
13	property damage or serious physical injury to any person, or an imminent threat of such an incident,
14	occurrence, or event based on credible information. Critical Events meeting this definition may
15	include, but are not limited to: mass assaults using firearms, vehicles, or other dangerous weapons;
16	actual or suspected terrorist acts; arson; hostage and kidnapping incidents; organized theft or
17	burglary; and looting or rioting.
18	* * * *
19	"Public Safety Crisis Area" means a geographic area in the City and County of San Francisco,
20	as declared by the Chief of Police, where repeated or sustained high levels of criminal activity are
21	directly impacting or jeopardizing public health or safety, including but not limited to areas with open-
22	air illegal drug markets; areas where public drug sales and use block or inhibit public access to
23	community amenities and services, such as public transit, parks, and playgrounds; and areas where
24	there has been a documented increase in violent crimes over a 14-day period or longer.
25	* * * *

1	"Use" means to access, operate, or deploy Surveillance Technology so that information of any
2	type or images captured or recorded thereon may be monitored in real time or reviewed after the
3	information or images are captured or recorded.
4	* * * *
5	SEC. 19B.7-1. ACQUISITION AND USE OF SURVEILLANCE TECHNOLOGY BY THE
6	POLICE DEPARTMENT IN RESPONSE TO A CRITICAL EVENT OR A PUBLIC SAFETY
7	<u>CRISIS.</u>
8	(a) Notwithstanding any other provision of this Chapter 19B, and subject to the
9	requirements of subsection (c) of this Section 19B.7-1, the San Francisco Police Department ("Police
10	Department") may temporarily acquire or use, and may enter into agreements to temporarily acquire
11	or use, Surveillance Technology, including Surveillance Technology owned or operated by another City
12	Department, non-City entity, or individual, to monitor, review, or respond to criminal activity
13	connected to a Critical Event or to monitor, review, or respond to criminal activity occurring in a
14	Public Safety Crisis Area.
15	(b) The Chief of Police must comply with the following notice requirements in connection
16	with a Critical Event or Public Safety Crisis Area declaration.
17	(1) The Chief of Police must notify the Mayor, the Board of Supervisors, and the
18	Police Commission in writing that a Critical Event has occurred or is imminent based on credible
19	information, and, without compromising police response, describe the circumstances of the Critical
20	Event before, if feasible, or immediately after the Police Department acquires or uses Surveillance
21	<u>Technology pursuant to this Section 19B.7-1.</u>
22	(2) When the Chief of Police declares an area to be a Public Safety Crisis Area, the
23	declaration must be in writing; must provide specific, articulable facts giving rise to the crisis; and
24	must include recent, contemporaneous, and reliable data or reports in support of the declaration. The
25	Chief of Police must transmit the declaration to the Mayor, the Board of Supervisors, and the Police

1	Commission before the Police Department may acquire or use Surveillance Technology pursuant to		
2	this Section 19B.7-1.		
3	(c) If the Police Department temporarily acquires or uses Surveillance Technology under		
4	this Section 19B.7-1, the Police Department shall adhere to the following restrictions:		
5	(1) Restricted Use: Use the Surveillance Technology solely to monitor, review, or		
6	respond to criminal activity connected to the Critical Event or criminal activity that formed the basis		
7	for the Public Safety Crisis Area declaration. Notwithstanding the foregoing, if the Police Department		
8	uncovers criminal activity unrelated to the facts and circumstances giving rise to the Public Safety		
9	Crisis Area declaration, the Police Department may retain and use information or data relating to that		
10	criminal activity consistent with subsection $(c)(3)$ .		
11	(2) Restricted Time of Use: Use the Surveillance Technology no longer than is		
12	reasonable under the circumstances in the judgment of the Chief of Police. In addition to this general		
13	requirement regarding timing, which must always be satisfied, the following specific requirements		
14	place timing caps on the use of Surveillance Technology permitted by this Section 19B.7-1:		
15	(A) When the Police Department has acquired or used Surveillance		
16	Technology with respect to a Critical Event, the Police Department must cease using the Surveillance		
17	Technology within 24 hours after the Critical Event or the threat of an imminent Critical Events ends.		
18	If the Chief of Police determines within that 24-hour period that there is a likelihood of further Critical		
19	Events of the same or similar nature in the same vicinity or perpetrated by some of the same individuals		
20	as the initial Critical Event, the Police Department must cease using the Surveillance Technology		
21	within eight days after the initial Critical Event ends. The Chief of Police must provide written notice		
22	of such determination to the Mayor, the Board of Supervisors, and the Police Commission. If a		
23	subsequent Critical Event occurs during that eight-day period, the timing restrictions set forth in this		
24	subsection (c)(2)(A) shall independently apply to that subsequent Critical Event.		
25			

1	(B) When the Police Department has acquired or used Surveillance
2	Technology with respect to a Public Safety Crisis Area, the Police Department may use the
3	Surveillance Technology for an initial period of up to 30 days. After that 30-day period, the Police
4	Department may not continue to possess or use the Surveillance Technology unless the Chief of Police
5	finds that (i) use of Surveillance Technology is necessary to enable the Police Department to respond to
6	and abate the circumstances causing or contributing to public harms in the Public Safety Crisis Area,
7	and (ii) use of Surveillance Technology during the preceding 30-day period has assisted the Police
8	Department in addressing public harms in the Public Safety Crisis Area. This finding must be made
9	every 30 days and must be transmitted in writing to the Mayor, the Board of Supervisors, and the
10	Police Commission to continue the authorization to possess or use the Surveillance Technology.
11	(3) Restricted Retention of Data: Keep and maintain information or data obtained
12	by use of Surveillance Technology only when the information or data is related to criminal activity
13	connected to the Critical Event, Public Safety Crisis Area declaration, or any criminal investigation.
14	The Police Department shall dispose of any information or data that is not relevant to a criminal
15	investigation unless its retention is (A) authorized by court order, or (B) required by law.
16	(4) Required Report: Submit a written report summarizing the acquisition or use of
17	Surveillance Technology under this Section 19B.7-1 to the Board of Supervisors within 60 days
18	following the inception of the Critical Event or the threat of an imminent Critical Event or the
19	declaration of a Public Safety Crisis Area.
20	(d) Any Surveillance Technology temporarily acquired under this Section 19B.7-1 shall be
21	returned within seven days after the possession or use of the Surveillance Technology no longer is
22	$\underline{permitted\ as\ provided\ in\ subsection\ (c)(2),\ unless\ the\ Police\ Department\ submits\ a\ Surveillance\ Impact}$
23	Report to begin the process of seeking Board of Supervisors approval for such Surveillance Technology
24	pursuant to Section 19B.2.

1	Section 3. Effective Date. This ordinance shall become effective 30 days after
2	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
3	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
4	of Supervisors overrides the Mayor's veto of the ordinance.
5	
6	APPROVED AS TO FORM:
7	DAVID CHIU, City Attorney
8	By: <u>/s/</u> ZACHARY PORIANDA
9	Deputy City Attorney
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## **LEGISLATIVE DIGEST**

[Administrative Code - Surveillance Technology]

Ordinance amending the Administrative Code to authorize the Police Department to acquire and use surveillance technology with respect to certain criminal events, as defined herein, and criminal activity that is concentrated in certain geographically distinct areas.

#### **Existing Law**

Administrative Code Chapter 19B defines Surveillance Technology and sets forth the procedure City Departments must follow to obtain Board of Supervisors approval by ordinance before acquiring or using Surveillance Technology.

### Amendments to Current Law

The proposed ordinance amends Chapter 19B to add a new section 19B.7-1 that authorizes the San Francisco Police Department to temporarily acquire and use Surveillance Technology to monitor, review, or respond to a Critical Event or to monitor, review, or respond to criminal activity occurring in a Public Safety Crisis Area. The new section 19B.7-1 also imposes restrictions on the length of time the Police Department may possess or use Surveillance Technology in response to a Critical Event or Public Safety Crisis Area declaration and reporting requirements following such possession or use.

The proposed ordinance also amends section 19B.1 to define "acquire," "Chief of Police," "Critical Event," "Public Safety Crisis Area," and "use."

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BOARD OF SUPERVISORS Page 1

From: Porianda, Zachary (CAT)

To: Conine-Nakano, Susanna (MYR); BOS Legislation, (BOS)
Cc: Paulino, Tom (MYR); Lee, Ivy (MYR); Donovan, Dominica (BOS)

Subject: RE: Mayor -- Ordinance -- Surveillance Technology

**Date:** Tuesday, January 25, 2022 3:50:53 PM

I approve.

Thank you,

Zach

Zachary Porianda (he/him/his)
Deputy City Attorney
Office of City Attorney David Chiu
1 Dr. Carlton B. Goodlett Place, Suite 234
San Francisco, CA 94102
phone: (415) 554-4665

www.sfcityattorney.org

The information in this email is confidential and may be protected by the attorney/client privilege and/or the attorney work product doctrine. If you are not the intended recipient of this email or received this email inadvertently, please notify the sender and delete it.

From: Conine-Nakano, Susanna (MYR) <susanna.conine-nakano@sfgov.org>

Sent: Tuesday, January 25, 2022 3:49 PM

**To:** Porianda, Zachary (CAT) <Zachary.Porianda@sfcityatty.org>; BOS Legislation, (BOS)

<bos.legislation@sfgov.org>

**Cc:** Paulino, Tom (MYR) <tom.paulino@sfgov.org>; Lee, Ivy (MYR) <ivy.lee@sfgov.org>; Donovan,

Dominica (BOS) <dominica.donovan@sfgov.org>

**Subject:** Mayor -- Ordinance -- Surveillance Technology

Hello Clerks,

Attached for introduction to the Board of Supervisors is an Ordinance amending the Administrative Code to authorize the Police Department to acquire and use surveillance technology with respect to certain criminal events, as defined, and criminal activity that is concentrated in certain geographically distinct areas.

@PORIANDA, ZACHARY (CAT), can you please reply-all to confirm your approval? Thanks!

Please note that Supervisor Stefani is a co-sponsor of this legislation.

Please let me know if you have any questions.

Sincerely, Susanna

Susanna Conine-Nakano
Office of Mayor London N. Breed
City & County of San Francisco
1 Dr. Carlton B. Goodlett Place, Room 200
San Francisco, CA 94102
415-554-6147

FILE NO.	220080
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#### ORDINANCE NO.

1 [Administrative Code - Surveillance Technology]

Ordinance amending the Administrative Code to authorize the Police Department to acquire and use surveillance technology with respect to certain criminal events, as defined <a href="herein">herein</a>, and criminal activity that is concentrated in certain geographically distinct areas.

NOTE:

Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

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2	Public Safety Crisis Area.
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15	include, but are not limited to: mass assaults using firearms, vehicles, or other dangerous weapons;
16	actual or suspected terrorist acts; arson; hostage and kidnapping incidents; organized theft or
17	burglary; and looting or rioting.
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19	"Public Safety Crisis Area" means a geographic area in the City and County of San Francisco,
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22	air illegal drug markets; areas where public drug sales and use block or inhibit public access to
23	community amenities and services, such as public transit, parks, and playgrounds; and areas where
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2	type or images captured or recorded thereon may be monitored in real time or reviewed after the
3	information or images are captured or recorded.
4	* * * *
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6	POLICE DEPARTMENT IN RESPONSE TO A CRITICAL EVENT OR A PUBLIC SAFETY
7	<u>CRISIS.</u>
8	(a) Notwithstanding any other provision of this Chapter 19B, and subject to the
9	requirements of subsection (c) of this Section 19B.7-1, the San Francisco Police Department ("Police
10	Department") may temporarily acquire or use, and may enter into agreements to temporarily acquire
11	or use, Surveillance Technology, including Surveillance Technology owned or operated by another City
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13	connected to a Critical Event or to monitor, review, or respond to criminal activity occurring in a
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15	(b) The Chief of Police must comply with the following notice requirements in connection
16	with a Critical Event or Public Safety Crisis Area declaration.
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18	Police Commission in writing that a Critical Event has occurred or is imminent based on credible
19	information, and, without compromising police response, describe the circumstances of the Critical
20	Event before, if feasible, or immediately after the Police Department acquires or uses Surveillance
21	Technology pursuant to this Section 19B.7-1.
22	(2) When the Chief of Police declares an area to be a Public Safety Crisis Area, the
23	declaration must be in writing; must provide specific, articulable facts giving rise to the crisis; and
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25	Chief of Police must transmit the declaration to the Mayor, the Board of Supervisors, and the Police

1	Commission before the Police Department may acquire or use Surveillance Lechnology pursuant to
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7	for the Public Safety Crisis Area declaration. Notwithstanding the foregoing, if the Police Department
8	uncovers criminal activity unrelated to the facts and circumstances giving rise to the Public Safety
9	Crisis Area declaration, the Police Department may retain and use information or data relating to that
10	criminal activity consistent with subsection (c)(3).
11	(2) Restricted Time of Use: Use the Surveillance Technology no longer than is
12	reasonable under the circumstances in the judgment of the Chief of Police. In addition to this general
13	requirement regarding timing, which must always be satisfied, the following specific requirements
14	place timing caps on the use of Surveillance Technology permitted by this Section 19B.7-1:
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17	Technology within 24 hours after the Critical Event or the threat of an imminent Critical Events ends.
18	If the Chief of Police determines within that 24-hour period that there is a likelihood of further Critical
19	Events of the same or similar nature in the same vicinity or perpetrated by some of the same individuals
20	as the initial Critical Event, the Police Department must cease using the Surveillance Technology
21	within eight days after the initial Critical Event ends. The Chief of Police must provide written notice
22	of such determination to the Mayor, the Board of Supervisors, and the Police Commission. If a
23	subsequent Critical Event occurs during that eight-day period, the timing restrictions set forth in this
24	subsection (c)(2)(A) shall independently apply to that subsequent Critical Event.

1	(B) When the Police Department has acquired or used Surveillance
2	Technology with respect to a Public Safety Crisis Area, the Police Department may use the
3	Surveillance Technology for an initial period of up to 30 days. After that 30-day period, the Police
4	Department may not continue to possess or use the Surveillance Technology unless the Chief of Police
5	finds that (i) use of Surveillance Technology is necessary to enable the Police Department to respond to
6	and abate the circumstances causing or contributing to public harms in the Public Safety Crisis Area,
7	and (ii) use of Surveillance Technology during the preceding 30-day period has assisted the Police
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11	(3) Restricted Retention of Data: Keep and maintain information or data obtained
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14	The Police Department shall dispose of any information or data that is not relevant to a criminal
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18	following the inception of the Critical Event or the threat of an imminent Critical Event or the
19	declaration of a Public Safety Crisis Area.
20	(d) Any Surveillance Technology temporarily acquired under this Section 19B.7-1 shall be
21	returned within seven days after the possession or use of the Surveillance Technology no longer is
22	permitted as provided in subsection (c)(2), unless the Police Department submits a Surveillance Impact
23	Report to begin the process of seeking Board of Supervisors approval for such Surveillance Technology
24	pursuant to Section 19B.2.

1	Section 3. Effective Date. This ordinance shall become effective 30 days after	
2	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the	
3	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board	
4	of Supervisors overrides the Mayor's veto of the ordinance.	
5		
6 7	APPROVED AS TO FORM: DAVID CHIU, City Attorney	
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