BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

February 25, 2022

The Honorable Anthony Portantino California State Senator California State Capitol 1021 O Street, Suite 7630 Sacramento, CA 95814-4900

Re: Board of Supervisors Resolution No. 16-22

Dear Senator Portantino:

On January 25, 2022, the Board of Supervisors of the City and County of San Francisco adopted Resolution No. 16-22 (Supporting California Senate Bill No. 830 (Portantino) - Education Finance: Supplemental Education Funding), which was enacted on February 4, 2022.

The Board of Supervisors directs the Clerk of the Board to forward the following document to your attention:

• One copy of Resolution No. 16-22 (File No. 220047)

If you have any questions or require additional information, please contact the Office of the Clerk of the Board at (415) 554-5184, or by e-mail: <u>board.of.supervisors@sfgov.org</u>.

Sincerely,

Angela Calvillo Clerk of the Board

jw:ll:ams

c. Members of the Board of Supervisors, Supervisors Hillary Ronen, Connie Chan Tom Paulino, Mayor's Liaison to the Board of Supervisors Eddie McCaffrey, Mayor's Manager of State and Federal Legislative Affairs Andres Power, Mayor's Policy Director Susanna Conine-Nakano, Mayor's Office Paul Yoder, Karen Lange, Erica Smith, City Lobbyists - Shaw/Yoder/Antwih Inc.

[Supporting California Senate Bill No. 830 (Portantino) - Education Finance: Supplemental Education Funding]

Resolution supporting California Senate Bill No. 830, authored by Senator Anthony Portantino on Education Finance: Supplemental Education Funding, to transition California's K-12 school funding calculation from average daily attendance-based funding to enrollment-based funding to provide additional funding to school districts.

WHEREAS, On January 3, 2022, Senator Anthony Portantino (D-La Cañada Flintridge) introduced Senate Bill (SB) 830, a measure to move California K-12 school district funding away from average daily attendance funding to enrollment-based funding from the start of the 2023-2024 school year; and

WHEREAS, The current average daily attendance funding means districts' baseline funding depends on the number of students enrolled, minus the daily average number of absent students; and

WHEREAS, SB 830 would redefine districts' baseline funding as the amount of the aggregate enrollment days for all pupils in a school district, divided by the total number of instructional days; and

WHEREAS, California is currently using an outdated system that only considers student attendance, and is one of only six states, including Idaho, Kentucky, Mississippi, Missouri and Texas, that does not consider student enrollment figures for determining state aid to school districts; and

WHEREAS, School districts plan their budgets and expend funds based on the number of students enrolled, yet only receive funds based on their average daily attendance; and

WHEREAS, If a school district enrolls one hundred students but their attendance rate is 95%, the school district must still prepare as if one hundred students will attend class every day but only receive funding for ninety-five students; and

WHEREAS, The current average daily attendance formula worsens inequality since educational consequences from school understaffing and underfunding are exponentially worse across school districts that traditionally serve large populations of lower-income students, and other vulnerable student populations and their families; and

WHEREAS, The current attendance-based funding further disenfranchises students in schools that face higher rates of absenteeism who were already facing stark opportunity differences and are most in need of the state's financial support; and

WHEREAS, The opportunity gaps that existed prior to the COVID crisis have only been exacerbated during this crisis; and

WHEREAS, San Francisco Unified School District is facing a \$125 million budget shortfall, and school districts all over the state are facing similar issues; and

WHEREAS, While the state has maintained district funding to help schools weather the pandemic, without a change in funding formula, school budgets will revert to allocating money based on average daily attendance; and

WHEREAS, The COVID pandemic has had long-lasting impacts on student achievement and mental health; and

WHEREAS, Average daily attendance has dropped significantly since the pandemic, and school districts will lose out on millions of dollars in funding when attendance drops; and

WHEREAS, State law that allowed for remote learning expired in 2021, and under the current average daily attendance formula, school districts may lose funding from the state if they respond to the spread of new or current variants of COVID by reverting to remote learning; and

WHEREAS, When physical classrooms reopened in the fall of 2021, districts failing to offer independent study to students in quarantine were required to count those pupils as absent, resulting in districts losing their attendance-based funding; and

WHEREAS, More state funding will help alleviate the budget crises that our public school systems are facing; and

WHERAS, SB 830 could yield \$3 billion more in annual state funding for California schools, and California is expecting a \$31 million surplus; and

WHEREAS, SB 830's new funding formula ensures that no school districts will lose money from the new formula by including a "hold harmless" provision that would keep current funding levels but allow districts to apply for supplemental funding if enrollment totals are greater than the average daily attendance formula; and

WHEREAS, SB 830 would still disincentivize truancy by requiring districts to spend half of any new funds they receive on combating chronic absenteeism; and

WHEREAS, SB 830's enrollment-based funding would provide California schools with more equitable, stable, and predictable funding; and

WHEREAS, If we do not act with greater urgency to properly fund and invest in our public education system, there will be lasting impacts on our students, public schools, and our community; and

WHEREAS, There is general agreement among parents, educators, school administrators, that our schools are in dire need of more economic resources to better serve our students; and

WHEREAS, The SB 830 has already been endorsed by the California School Employees Association and Los Angeles Unified School District; and

WHEREAS, We have a moral obligation to protect the integrity of our educational institutions by ensuring that they are properly funded to overcome the current and future

challenges presented by the COVID-19 health crisis and rectify past failures to adequately resource our institutions; now, therefore, be it

RESOLVED, That the San Francisco Board of Supervisors supports SB 830; and, be it FURTHER RESOLVED, That the Board of Supervisors of the City and County of San Francisco urges its local state elected officials, including the Assembly Member Phil Ting, and Senator Scott Wiener, to champion the proper investment in education and recovery of our public education system by adding their names as co-sponsors of SB 830; and, be it

FURTHER RESOLVED, That the San Francisco Board of Supervisors hereby directs the Clerk of the Board to transmit copies to SB 830 bill sponsor Senator Anthony J. Portantino and members of the California Assembly and Senate from San Francisco with a request to take all action necessary to achieve the objectives of this Resolution.



City and County of San Francisco

City Hall I Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Tails

Resolution

File Number: 220047

Date Passed: January 25, 2022

Resolution supporting California Senate Bill No. 830, authored by Senator Anthony Portantino on Education Finance: Supplemental Education Funding, to transition California's K-12 school funding calculation from average daily attendance-based funding to enrollment-based funding to provide additional funding to school districts.

January 25, 2022 Board of Supervisors - ADOPTED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 220047

I hereby certify that the foregoing Resolution was ADOPTED on 1/25/2022 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

Unsigned London N. Breed Mavor 2/4/2022

Date Approved

I hereby certify that the foregoing resolution, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, or time waived pursuant to Board Rule 2.14.2, became effective without her approval in accordance with the provision of said Section 3.103 of the Charter or Board Rule 2.14.2.

Angela Calvillo Clerk of the Board 2/4/2021

Date

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February 25, 2022

The Honorable Sue Parker Chief Clerk of the Assembly California State Assembly California State Capitol, Room 3196 Sacramento, CA 95814

Re: Board of Supervisors Resolution No. 16-22

Dear Chief Clerk Parker:

On January 25, 2022, the Board of Supervisors of the City and County of San Francisco adopted Resolution No. 16-22 (Supporting California Senate Bill No. 830 (Portantino) - Education Finance: Supplemental Education Funding), which was enacted on February 4, 2022.

The Board of Supervisors directs the Clerk of the Board to forward the following document to your attention:

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If you have any questions or require additional information, please contact the Office of the Clerk of the Board at (415) 554-5184, or by e-mail: <u>board.of.supervisors@sfgov.org</u>.

Sincerely,

Angela Calvillo Clerk of the Board

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c. Members of the Board of Supervisors, Supervisors Hillary Ronen, Connie Chan Tom Paulino, Mayor's Liaison to the Board of Supervisors Eddie McCaffrey, Mayor's Manager of State and Federal Legislative Affairs Andres Power, Mayor's Policy Director Susanna Conine-Nakano, Mayor's Office Paul Yoder, Karen Lange, Erica Smith, City Lobbyists - Shaw/Yoder/Antwih Inc.

[Supporting California Senate Bill No. 830 (Portantino) - Education Finance: Supplemental Education Funding]

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WHEREAS, On January 3, 2022, Senator Anthony Portantino (D-La Cañada Flintridge) introduced Senate Bill (SB) 830, a measure to move California K-12 school district funding away from average daily attendance funding to enrollment-based funding from the start of the 2023-2024 school year; and

WHEREAS, The current average daily attendance funding means districts' baseline funding depends on the number of students enrolled, minus the daily average number of absent students; and

WHEREAS, SB 830 would redefine districts' baseline funding as the amount of the aggregate enrollment days for all pupils in a school district, divided by the total number of instructional days; and

WHEREAS, California is currently using an outdated system that only considers student attendance, and is one of only six states, including Idaho, Kentucky, Mississippi, Missouri and Texas, that does not consider student enrollment figures for determining state aid to school districts; and

WHEREAS, School districts plan their budgets and expend funds based on the number of students enrolled, yet only receive funds based on their average daily attendance; and

WHEREAS, If a school district enrolls one hundred students but their attendance rate is 95%, the school district must still prepare as if one hundred students will attend class every day but only receive funding for ninety-five students; and

WHEREAS, The current average daily attendance formula worsens inequality since educational consequences from school understaffing and underfunding are exponentially worse across school districts that traditionally serve large populations of lower-income students, and other vulnerable student populations and their families; and

WHEREAS, The current attendance-based funding further disenfranchises students in schools that face higher rates of absenteeism who were already facing stark opportunity differences and are most in need of the state's financial support; and

WHEREAS, The opportunity gaps that existed prior to the COVID crisis have only been exacerbated during this crisis; and

WHEREAS, San Francisco Unified School District is facing a \$125 million budget shortfall, and school districts all over the state are facing similar issues; and

WHEREAS, While the state has maintained district funding to help schools weather the pandemic, without a change in funding formula, school budgets will revert to allocating money based on average daily attendance; and

WHEREAS, The COVID pandemic has had long-lasting impacts on student achievement and mental health; and

WHEREAS, Average daily attendance has dropped significantly since the pandemic, and school districts will lose out on millions of dollars in funding when attendance drops; and

WHEREAS, State law that allowed for remote learning expired in 2021, and under the current average daily attendance formula, school districts may lose funding from the state if they respond to the spread of new or current variants of COVID by reverting to remote learning; and

WHEREAS, When physical classrooms reopened in the fall of 2021, districts failing to offer independent study to students in quarantine were required to count those pupils as absent, resulting in districts losing their attendance-based funding; and

WHEREAS, More state funding will help alleviate the budget crises that our public school systems are facing; and

WHERAS, SB 830 could yield \$3 billion more in annual state funding for California schools, and California is expecting a \$31 million surplus; and

WHEREAS, SB 830's new funding formula ensures that no school districts will lose money from the new formula by including a "hold harmless" provision that would keep current funding levels but allow districts to apply for supplemental funding if enrollment totals are greater than the average daily attendance formula; and

WHEREAS, SB 830 would still disincentivize truancy by requiring districts to spend half of any new funds they receive on combating chronic absenteeism; and

WHEREAS, SB 830's enrollment-based funding would provide California schools with more equitable, stable, and predictable funding; and

WHEREAS, If we do not act with greater urgency to properly fund and invest in our public education system, there will be lasting impacts on our students, public schools, and our community; and

WHEREAS, There is general agreement among parents, educators, school administrators, that our schools are in dire need of more economic resources to better serve our students; and

WHEREAS, The SB 830 has already been endorsed by the California School Employees Association and Los Angeles Unified School District; and

WHEREAS, We have a moral obligation to protect the integrity of our educational institutions by ensuring that they are properly funded to overcome the current and future

challenges presented by the COVID-19 health crisis and rectify past failures to adequately resource our institutions; now, therefore, be it

RESOLVED, That the San Francisco Board of Supervisors supports SB 830; and, be it FURTHER RESOLVED, That the Board of Supervisors of the City and County of San Francisco urges its local state elected officials, including the Assembly Member Phil Ting, and Senator Scott Wiener, to champion the proper investment in education and recovery of our public education system by adding their names as co-sponsors of SB 830; and, be it

FURTHER RESOLVED, That the San Francisco Board of Supervisors hereby directs the Clerk of the Board to transmit copies to SB 830 bill sponsor Senator Anthony J. Portantino and members of the California Assembly and Senate from San Francisco with a request to take all action necessary to achieve the objectives of this Resolution.



City and County of San Francisco

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Tails

Resolution

File Number: 220047

Date Passed: January 25, 2022

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Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

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I hereby certify that the foregoing Resolution was ADOPTED on 1/25/2022 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

Unsigned London N. Breed Mavor 2/4/2022

Date Approved

I hereby certify that the foregoing resolution, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, or time waived pursuant to Board Rule 2.14.2, became effective without her approval in accordance with the provision of said Section 3.103 of the Charter or Board Rule 2.14.2.

Angela Calvillo Clerk of the Board 2/4/2021

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February 25, 2022

The Honorable Erika Contreras Secretary of the Senate California State Senate California State Capitol, Room 3044 Sacramento, CA 95814

Re: Board of Supervisors Resolution No. 16-22

Dear Secretary Contreras:

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