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Power Station Special Tax District Formation Office of Public Finance & Office of Economic and Workforce Development

Capital Planning Committee

December 13, 2021



Presentation Overview



Project Overview

Location, Programming, and Public Benefits

Proposed Special Tax District

- Tax Rates
- Proposed Uses
- Next Steps



Project Overview - Location







Project Overview - Size





Project Overview - Program



- 1,459,978 GSF Office / Life Science/Lab
- 241,574 GSF Hotel
- 99,464 GSF Retail



Project Overview – Public Benefits

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Housing

- 30% BMR in every phase (780 total affordable units, two-thirds onsite)
- Transportation
 - Bus stop and layover facilities, shuttle to BART, \$65M in transportation fees
- Workforce Development
 - **D** Robust First Source Hiring and LBE Agreements, specific tech/biotech programs
- Open Space
 - 7 acres of new open space includes passive and active recreation
- Community Facilities and Historic Preservation
 - Space for new YMCA, on-site childcare facilities, retention of "Station A" complex
- Adaptation/Resiliency/Benefits to Port
 - Improvements to shoreline areas never before open to public
 - Special Tax District funding mechanism for future SLR improvements



Project Overview – Project Features

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PG&E Property

- Potential to annex "Northern Switchyard site" into project (Block 13 of development program)
- New PG&E facilities
- Percentage of affordable housing remains unchanged in either scenario



Contingent Services Tax

- Maintenance, repair, replacement and operation of improvements on shoreline parks and Craig Lane
- Contingent Tax provides "guarantee" to Port in the event of a default by Developer or HOA in providing these services





Special Tax District

- Per the Development Agreement between the City and the Master Developer, the City is introducing legislation to allow for the formation of a Special Tax District.
- The Rate and Method of Apportionment (RMA) provides for two taxes for this District:
 - Facilities
 - Contingent Services
- The proceeds from the Facilities Tax are expected to be leveraged for future bond issuances.
- The not-to-exceed bonded indebtedness limit is \$800 million with an additional \$63 million should the PG&E annexation occur.
- Initially Qualified Project Costs under the Development Agreement will be financed from bonds issued by the Special Tax District (First Tranche Bonds). At the earlier of (i) 42 years or (ii) after the First Tranche bonds have been repaid, the special taxes will be reduced to \$3.3 million (in FY 2019-20\$) and the City may issue debt to fund Additional Community Facilities, which includes Future Sea Level Rise Improvements and Shoreline Improvements.



Special Tax District – Tax Rates

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Table 1 Base Facilities Special Tax		
Land Use Category	Base Facilities Special Tax (FY 2021-22) *	
For-Sale Residential Square Footage	\$3.75 per Square Foot	
Rental Residential Square Footage	\$1.00 per Square Foot	
Taxable Non-Residential Square Footage	\$1.50 per Square Foot	
Excess Exempt Square Footage	\$3.75 per Square Foot if For-Sale Residential Square Footage was reduced, \$1.00 per Square Foot if Rental Residential Square Footage was reduced, or \$1.50 per Square Foot if Taxable Non-Residential Square Footage was reduced.	

Expected maximum Facilities Special Tax revenues of \$4,927,698 (in FY 2021-22 \$), not assuming a future PG&E annexation, and \$5,315,293 with the PG&E annexation, prior conversion. Annual escalator defined as 2%.



Special Tax District – Tax Rates

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Table 2 Base Contingent Services Special Tax		
Land Use Category	Base Contingent Services Special Tax (FY 2021-22) *	
For-Sale Residential Square Footage	\$0.29 per Square Foot	
Rental Residential Square Footage	\$0.29 per Square Foot	
Taxable Non-Residential Square Footage	\$0.29 per Square Foot	
Excess Exempt Square Footage	\$0.29 per Square Foot	

If a Contingent Trigger Event occurs, the Contingent Services Special Tax would be levied to generate an estimate \$737,169 (in FY 2021-22 \$) with an annual escalator of the lesser of the change in CPI and 5%.



Special Tax District – Eligible Uses

Facilities

- Shoreline Improvements
- **Future Sea Level Rise Improvements**
- Additional Community Facilities
- Infrastructure
- Parks and Open Space
- Public Improvements
- Privately-Owned Community Improvements

Contingent Services Tax

- Maintenance, repair, replacement and operation of:
 - Infrastructure on Port Lease Property
 - Parks and Open Space on Port Lease Property
 - Public Improvements on Port Lease Property
 - Privately-Owned Community Improvements on Port Lease Property
 - Craig Lane

<u>Other</u>

- Bond related expenses
- Administrative fees
- Reimbursement of costs related to the formation of the Special Tax District and Improvement Area(s)



Timeline

Proposed Timeline of Legislation

First Legislative Packet (this introduction)	<u>Dates*:</u>
Capital Planning Committee	December 13
Board of Supervisors Introduction	December 14
Budget & Finance Committee Hearing	January 12
Board Approval of Resolutions and Selection of Public Hearing Date	January 25
Second Legislative Packet	
Board of Supervisors Introduction	January 25
Public Hearing	March 8
Board Approval of Formation Resolutions	March 8
Election of Qualified Electors	March 21
Board Approval of Resolution Declaring Results of Election and 1 st vote on	March 22
Ordinance	
Board Approval of Ordinance	April 5

*Please note that dates are preliminary and may change.



Current Actions

- Request CPC recommend the Board of Supervisors approve the following resolutions:
 - Resolution of Intention to Incur Bonded Indebtedness
 - Resolution of Intention to Establish a Special Tax District



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Questions?