## AMENDED IN COMMITTEE 3/2/2022 ORDINANCE NO. 44-22

FILE NO. 211292

NOTE:

[Various Codes - Street Vendor Regulation]

Ordinance amending the Public Works Code to regulate vending, require permits for vending, and authorize permit fees and enforcement actions; amending provisions of the Administrative, Business and Tax Regulations, Park, and Police Codes to conform with those amendments; amending the Port Code to merge its permit program with the Public Works permit program; repealing reporting provisions from the Health Code; and adopting findings under the California Environmental Quality Act.

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental Findings.

The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 211292 and is incorporated herein by reference.

Section 2. The Public Works Code is hereby amended by adding Article 5.9, consisting of Sections 5.9-1, 5.9-2, 5.9-3, 5.9-4, 5.9-5, 5.9-6, 5.9-7, 5.9-8, 5.9-9, 5.9-10, 5.9-11, 5.9-12, 5.9-13, and 5.9-14, to read as follows:

## ARTICLE 5.9: PERMIT REGULATIONS FOR VENDORS

SEC. 5.9-1. GENERAL BACKGROUND AND FINDINGS.

(a) The City and County of San Francisco ("City") is committed to supporting the growth of City jobs and providing space for new and expanding businesses, while maintaining public health,

safety, and welfare.

- (b) United Nations Plaza ("UN Plaza") is a 1.66-acre public square that is a key entrance point to the City's busy Civic Center. UN Plaza has longstanding public safety, health, and welfare challenges due in part to unregulated vending and criminal activity in the area. Unregulated vending contributes to congestion at UN Plaza resulting in the obstruction of pedestrian and chair-user access to the public right-of-way, obstruction of first responders' lines of sight, and concealment of unlawful activity. Unregulated vending at UN Plaza fuels unlawful activity that leads to a high volume of 9-1-1 calls, incident reports, and arrests in and around UN Plaza's immediate vicinity, including 4,046 calls for service, 168 incident reports, and 62 arrests at UN Plaza, in 2021 alone.
- (c) UN Plaza is home to the Heart of the City Farmers' Market ("Market"), a nonprofit, independent, farmer-operated food justice organization, that has served San Francisco's low-income Tenderloin neighborhood since 1981. The Market is the largest farmers' market Electronic Benefits

  Transfer ("EBT") program in California, allowing CalFresh, CalWorks, and other cash benefit recipients to access food and cash benefits. Over 20,000 customers rely on the Market for groceries in large part because there are no supermarkets in the Tenderloin neighborhood. Recently, public safety concerns due to unregulated vending and criminal activity have caused the Market to lose five vendors. The unregulated vending and accompanying criminal activity at UN Plaza impact the ability of the City to provide a safe and accessible Market for the public, including families, children, and seniors, as well as the farmers who sell their goods.
- (d) UN Plaza is heavily patronized year-round. Pre-pandemic, about 25,000 daily weekday

  San Francisco Municipal Railway ("MUNI") and Bay Area Rapid Transit ("BART") public transit

riders would access the Civic Center station near UN Plaza, and about 3,500 City, state, and federal employees would make their way to work by passing through UN Plaza. Ridership on BART and Muni have continued to rebound since the depths of the pandemic, particularly in 2021, as much of the economy has reopened and many members of the community have received the COVID-19 vaccine. Further, congestion at UN Plaza is heightened on days that the Market is in operation.

- (e) Vending, because it has a relatively low barrier to entry, encourages entrepreneurship, represents a significant sector of San Francisco's local economy, and provides economic opportunity for people to support themselves and their families, which is a City priority.
- (f) A well-designed vending program is beneficial because it: (1) provides minimum standards for vending, including vendors' equipment; (2) safeguards pedestrian and chair-user movement on sidewalks, streets, and other public spaces; (3) prevents unsanitary conditions and ensures that trash and debris are removed by vendors; and (4) prevents or minimizes public health, safety, or welfare hazards caused or exacerbated by unregulated vending.
- (g) In 2018, then-Governor Jerry Brown signed Senate Bill 946 ("SB 946"), which decriminalized street vending across California and constrained local regulatory authority. SB 946 seeks to create entrepreneurial and economic development opportunities for immigrant and low-income communities, increase consumers' access to desired goods, contribute to a safe and dynamic public space, and promote the safety and welfare of the public by encouraging local authorities to support and properly regulate vending.
- (h) The City seeks to prioritize health and safety while expanding economic opportunities for those who aspire to vend lawfully in a manner consistent with SB 946. The City recognizes that regulation of vending benefits the City as a whole, as it leads to orderly commerce and safeguards public health. The City seeks to provide vendors with the ability to operate in a safe and professional manner that enhances the public's experience while providing increased economic opportunities. To achieve these goals, the City needs to restrict and limit vending in certain areas and under certain

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1	table, rack, or other movable structure. The term Vendor includes but is not limited to Roaming
2	Vendor, Sidewalk Vendor, and Stationary Vendor. In addition, if a Vendor Vends as an employee or
3	agent of another person or entity, that person or entity is also a Vendor. The term Vendor does not
4	include a person or entity that Vends from a Mobile Food Facility as defined by Public Works Code
5	<u>Section 184.80.</u>
6	United Nations Plaza. The area defined by Section 2.01(b) of the Park Code.
7	
8	SEC. 5.9-3. PERMIT REQUIRED; MANDATORY DISPLAY; PROOF OF PURCHASE.
9	(a) No person may Vend on any City property, including a public right-of-way (as that term
10	is defined in Public Works Code Section 2.4.4) or any other street, sidewalk, alley, walkway, or
11	pedestrian path available to the public, except on property regulated by Article 7 of the Park Code,
12	without first having obtained either a Roaming Vendor permit or a Stationary Vendor permit pursuant
13	to this Article 5.9.
14	(b) A Vendor shall prominently display a valid Vendor permit that corresponds with the
15	Vendor's business activity while Vending in accordance with this Article 5.9.
16	(c) Upon request by an Enforcement Official and in accordance with Section 5.9-5(a)(5), a
17	Vendor shall immediately provide proof of ownership or authorization to sell the Food and/or
18	Merchandise that the Vendor is Vending.
19	
20	SEC. 5.9-4. VENDOR PERMIT TYPE.
21	(a) The Department shall issue Vending permits to applicants under Section 5.9-5. Each
22	<u>Vendor permit must:</u>
23	(1) Include a photograph of the Vendor or any personal identifier meant to prevent
24	the sale or transfer of the permit.

1	(2) Identify whether the permit authorizes the permittee to Vend Food, Vend	
2	Merchandise, or Vend both Food and Merchandise, except as provided in subsection (b).	
3	(b) Notwithstanding subsection (a), the Department may issue a time-limited Vendor permit	
4	to a nonprofit corporation that is exempt from federal taxation under 26 U.S.C. Section 501(c)(3), as it	
5	may be amended, and which permit may apply to multiple Vendors as further described in the permit.	
6		
7	SEC. 5.9-5. PERMIT APPLICATION; FEE.	
8	(a) Department Permit. The Department shall establish a uniform application process	
9	through which a Vendor may request, and upon approval receive, a Vendor permit. The application	
10	process shall be easily accessible to individuals with limited business experience and limited English	
11	language proficiency. The permit application shall require:	
12	(1) The name, phone number, and current mailing address of the Vendor.	
13	(2) A description of the Food and/or Merchandise that the Vendor intends to Vend.	
14	(3) The locations where the Vendor requests to Vend.	
15	(4) An attestation by the Vendor that the Vendor procured the Food and/or	
16	Merchandise, whether new or used, through a transaction authorized by law, including but not limited	
17	to, bartering and foraging.	
18	(5) For new Food and/or Merchandise to Vend, an attestation by the Vendor that the	
19	Vendor will maintain proof of ownership or authorization to sell the Food and/or Merchandise and will	
20	produce the documentation of same immediately upon request. If the Vendor does not have proof of	
21	ownership or authorization to sell the Food and/or Merchandise, the Vendor shall provide a written	
22	explanation for the lack of proof thereof.	
23	(6) A certification by the Vendor that to the Vendor's knowledge and belief, the	
24	information submitted for the permit application is true.	
25		

1	(7) Proof of Identity, as described in Administrative Code Section 95.2 and as it may	
2	be amended, of the Vendor.	
3	(8) If the Vendor is an agent of an individual, company, partnership, corporation, or	
4	other entity (each a "principal"), the name and business address of the principal.	
5	(9) Any other information deemed relevant by the Department.	
6	(b) Confidentiality of Permit Application Data. The Department shall maintain	
7	confidentiality of Vendor's personal identifying information to the extent permitted by law. The	
8	Department shall inform applicants about the circumstances under which the information they provide	
9	in the application could become public or be disclosed.	
10	(c) Additional Permit Conditions.	
11	(1) Each permit that applies to a Vendor that uses an energy source, including but	
12	not limited to propane, butane, or battery, shall be conditioned on the Vendor obtaining approval from	
13	the Fire Marshal and complying with sections of the Fire Code that apply to the use of flammable gas,	
14	flammable liquids, compressed gas, open flames, and other energy sources. Separate fees may apply	
15	and be payable to the Fire Marshal.	
16	(2) Each permit for Food Vending shall be conditioned on the Vendor obtaining a	
17	permit to operate a food facility from the Department of Public Health pursuant to Health Code Section	
18	452, as it may be amended. Separate fees may apply and be payable to the Department of Public	
19	<u>Health.</u>	
20	(3) Each Vendor permit issued pursuant to this Article 5.9 and the approval, as	
21	applicable, of the Fire Marshal (see subsection (c)(1)) and/or the Department of Public Health (see	
22	subsection (c)(2)), shall authorize inspection by the City of the Vendor's operations at any time during	
23	operating hours, as long as the inspecting agency Department provides at least 48-hours' notice.	
24	(4) The applicable conditions of this subsection (c) are preconditions to the issuance	
25	of a Vendor permit. Lapse or revocation of approvals, as applicable, from the Fire Marshal or	

Department of Public Health shall, by operation of law, automatically invalidate any Vendor permit without further action by the Department.

(d) Permit Fee. The Department shall identify the reasonable regulatory costs for the administrative enforcement and any adjudication of this Article 5.9, including but not limited to the Department's costs to issue permits, perform investigations, conduct inspections, issue administrative citations or other enforcement actions, and audit permittees. The Department shall charge applicants for each Vendor permit and permit renewal an amount that does not exceed the reasonable regulatory costs described in this subsection (d), and may include the actual costs that other agencies, boards, commissions, or departments of the City incur in connection with the processing or administration of this Article 5.9, which fee shall be waived in accordance with California Business and Professions Code Section 16102, as it may be amended, and as applicable. After consulting with the Controller, and by no later than two months after the effective date of the ordinance in Board File No. 211292 establishing this Article 5.9, the Department shall publish on its website a schedule of all fees charged by the Department under this Section 5.9-5, and shall submit that fee schedule to the Clerk of the Board of Supervisors for inclusion in Board File No. 211292. The permit fee shall be adjusted annually in accordance with Public Works Code Section 2.1.2.

In addition, separate annual fees may apply and be payable to the Tax Collector, Department of Public Health, and the Fire Marshal for any approvals required by each department.

(e) Permit Fee Waiver. The Department shall adopt regulations via Director's Order authorizing the Director to fully waive fees for new permits and partially waive fees for permit renewals, for reasons including, but not necessarily limited to, economic hardship and a Vendors' status as a nonprofit corporation exempt from federal taxation under 26 U.S.C. Section 501(c)(3), as it may be amended. The partial waiver of renewal fees shall be on a sliding scale and the amount waived shall be determined based on the economic hardship of each individual Vendor or the financial circumstances of a nonprofit corporation.

1	(A) the applicant failed to provide any required information or prerequisite	
2	approvals identified in this Section 5.9-5, or provided incorrect or incomplete information, and failed	
3	to correct the application within a reasonable time identified by the Department;	
4	(B) the applicant knowingly presented false and material information or	
5	knowingly omitted material information;	
6	(C) the applicant previously received a permit, which permit was revoked	
7	pursuant to Section 5.9-11, and the revocation occurred within one year of the application;	
8	(D) the applicant submitted a substantially similar application that was	
9	rejected within the past year;	
10	(E) the proposed Vending location may lead to or exacerbate objective	
11	safety, health, and welfare concerns; or	
12	(F) good cause, including but not limited to violations of federal, state, or	
13	City law that in the Department's judgment are relevant to whether the applicant would perform as a	
14	Vendor in a lawful manner.	
15	(2) The applicant may appeal the Department's rejection of an application for a	
16	Vendor permit in writing to the Director within 30 days of the rejection. The Director may investigate	
17	the rejection and consider any claims by the applicant, and shall either affirm or reverse the rejection	
18	within a reasonable time following receipt of the written appeal. Upon denial of a permit by the	
19	Director, an applicant may appeal the Director's decision, to the Board of Appeals, in accordance with	
20	Section 8 of the Business and Tax Regulations Code, as amended from time to time.	
21.		
22	SEC. 5.9-6. VENDING RESTRICTIONS.	
23	(a) Certified Farmers' Market or Swap Meet. No person, without written approval of the	
24	Director, may Vend within the immediate vicinity of a permitted Certified Farmers' Market or a	
25	permitted Swap Meet during the operating hours of that Certified Farmers' Market or Swap Meet.	

1	(3) the operation of, or any sale within, a Certified Farmers' Market; or	
2	(4) the operation of, or any sale within, a permitted Swap Meet; or	
3	(5) Vending on property regulated by Article 7 of the Park Code; except UN Plaza	
4	and Hallidie Plaza; or	
5	(6) Vending within areas permitted under Article 6 (Interdepartmental Staff	
6	Committee on Traffic and Transportation ("ISCOTT")) of the Transportation Code.	
7	(b) This Article 5.9 does not supersede or alter Article 24 (Regulating Street Artists) of the	
8	Police Code. A Vendor permit authorizing the permittee to Vend either Merchandise or Food and	
9	Merchandise in accordance with Section 5.9-4 may also Vend an art or craft regulated under Article 24	
10	(Regulating Street Artists) of the Police Code if the Vendor has obtained a Street Artist Certificate	
11	under Article 24 of the Police Code.	
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13	SEC. 5.9-8. DELEGATION OF AUTHORITY FOR RULEMAKING.	
14	(a) Rules and Regulations Authorized. Subject to the restrictions stated in subsections (b)	
15	and (c), the Department, in consultation with the Office of Economic and Workforce Development and	
16	the Human Rights Commission, may adopt Rules and Regulations related to the administration and	
17	enforcement of this Article 5.9, in order to further the purposes of this Article 5.9, and to promote	
18	public health, safety, or welfare. The Rules and Regulations may include but are not necessarily	
19	<u>limited to:</u>	
20	(1) Standards for approving permits.	
21	(2) Additional requirements regulating the time, place, and manner of Vending,	
22	including prohibiting Vending in certain locations, if the Rules and Regulations are directly related to	
23	objective health, safety, or welfare concerns.	
24	(3) Notice requirements of new Rules and Regulations regarding the time, place,	
25	and manner of Vending, including locations where Vending is prohibited.	

1	(4) The process for granting fee waivers.
2	(5) Requirements to maintain sanitary conditions.
3	(6) Requirements necessary to ensure compliance with the Americans with
4	Disabilities Act of 1990 (Public Law 101-336), as it may be amended, and other disability access
5	<u>standards.</u>
6	(7) Requirements necessary to ensure the public's use and enjoyment of natural
7	resources and recreational opportunities.
8	(8) Requirements necessary to prevent an undue concentration of commercial
9	activity that unreasonably interferes with the scenic and natural character of a park.
10	(9) The process for selecting organizations to accept donated goods
11	pursuant to Section 5.9-11 (f)(3).
12	(10) Any other Rules and Regulations in order to further the purposes of this Article
13	5.9 and promote public health, safety, or welfare.
14	(b) Disapproval by the Board of Supervisors. Any Rules and Regulations adopted under
15	the authority of subsection (a) shall be subject to disapproval of the Board of Supervisors by ordinance
16	until August 31, 2022. The Department shall provide written notice to the Clerk of the Board of
17	Supervisors of its adoption of any Rule or Regulation under subsection (a), along with a copy of said
18	Rule or Regulation. If a Member of the Board of Supervisors does not introduce an ordinance to
19	disapprove the Rule or Regulation within 30 days of the date of delivery of said notice to the Clerk of
20	the Board of Supervisors, or if such an ordinance is introduced within the 30-day period but the
21	ordinance is not passed on second reading by the Board of Supervisors within 90 days of the date of the
22	Department's delivery of notice to the Clerk of the Board of Supervisors, or, if so passed by the Board
23	is not subsequently enacted by the City or does not become law, the Rule or Regulation shall go into
24	<u>effect.</u>

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(b) Nuisance Declaration. Any violation of this Article 5.9, or of any applicable Rules and Regulations, constitutes a public nuisance.

(c) Notice of Violation. Any Enforcement Official may issue a Notice of Violation for any violation of this Article 5.9, or of the Rules and Regulations that interpret and implement this Article, and as described in subsection (e) below, that occurs on a public right-of-way (as that term is defined in Public Works Code Section 2.4.4) or any other street, sidewalk, alley, walkway, or pedestrian path available to the public. The Notice of Violation shall include: (1) information identifying the Offender, (2) details of the violation, (3) the name or identifying number of the Enforcement Official, (4) a general description of administrative fines, and payment method and options, including the ability-to-pay determination, (5) a general description of the appeals process, (6) information about the requirements of this Article 5.9 and any applicable Rules and Regulations that interpret and implement this Article, (7) information about who to contact for assistance related to this Article 5.9, and (8) information about workforce development opportunities and job placement programs.

#### (d) Written Warnings.

(1) The Department shall use the information included in the Notice of Violation to issue a written warning for any violation of this Article 5.9, or the Rules and Regulations that interpret and implement this Article 5.9, within 15 calendar days of issuing the Notice of Violation. The written warning shall inform the Vendor of a reasonable time, identified by the Department, to correct the issue or if the Vendor fails to correct the issue, the Vendor may be subject to an Administrative Citation. If a Vendor is found Vending Food and/or Merchandise in a package that is different from the description listed in the Vendor's permit application pursuant to Section 5.9-5, the written warning shall inform the Vendor of a reasonable time, identified by the Department, to update the description of the Food and/or Merchandise in the Vendor's permit application, or the Vendor may be subject to an Administrative Citation for failing to update the description.

1	(2) If a Vendor fails to correct any of the issues for which they received a written		
2	warning within the reasonable time identified by the Department, all additional violations of this		
3	Article 5.9, or of any applicable Rules and Regulations that interpret and implement this Article 5.9,		
4	shall be subject to an Administrative Citation.		
5	(e) Administrative Citation. The Department will use the information included in the		
6	Notice of Violation to issue an Administrative Citation for any violation of this Article 5.9, or the Rules		
7	and Regulations that interpret and implement this Article, as described below, within 15 calendar days		
8	of issuing the Notice of Violation:		
9	(1) Vending that violates a requirement in this Article 5.9 or in the Rules and		
10	Regulations that interpret and implement this Article, other than failure to possess a valid license or		
11	permit:		
12	(A) An administrative fine equal to \$100 for a first violation.		
13	(B) An administrative fine equal to \$200 for a second violation within twelve		
14	months of the first violation.		
15	(C) An administrative fine equal to \$500 for a third violation, and each		
16	subsequent violation, within twelve months of the first violation.		
17	(D) In addition to any other authorized enforcement activity, the Director may		
18	revoke or suspend a Vendor's license and/or permit for the remainder of its term upon a fourth or		
19	subsequent violation within twelve months of the first violation.		
20	(2) Vending without a valid license or permit:		
21	(A) An administrative fine equal to \$250 for a first violation.		
22	(B) An administrative fine equal to \$500 for a second violation within twelve		
23	months of the first violation.		
24	(C) An administrative fine equal to \$1,000 for a third violation, and each		
25	subsequent violation, within twelve months of the first violation.		

1	(D) If the Vendor submits proof of a valid permit that was effective at the time of
2	the citation, the administrative fines set forth in subsections (A) through (C) of this subsection (e)(2)
3	shall be reduced to equal the administrative fines set forth in subsections (A) through (C) of subsection
4	(e)(1), as those amounts may be revised pursuant to subsection (e)(5).
5	(3) Failure to pay an Administrative Citation described in this subsection (e) shall
6	not be punishable as an infraction or misdemeanor; further, additional fines, fees, assessments, or any
7	other financial conditions beyond those authorized in this subsection (e) may not be assessed.
8	(4) When assessing an Administrative Citation authorized in this subsection (e), the
9	Director shall take into consideration the person's ability to pay the fine using the criteria described in
10	subsection (a) or (b) of California Government Code Section 68632, as it may be amended. The
11	Enforcement Official shall give notice to the Vendor of the right to request an ability-to-pay
12	determination and instructions or other materials for requesting an ability-to-pay determination. The
13	Vendor may request an ability-to-pay determination at any time while the judgment remains unpaid,
14	including when a case is delinquent or has been referred to a comprehensive collection program. The
15	Director's determination shall be final. If the Vendor meets the ability-to-pay criteria, the Department
16	shall accept 20% of the total administrative fine specified in subsection (e)(1) or (e)(2), as applicable,
17	as full satisfaction.
18	(5) To the extent permitted by State law, the amounts of the administrative fines
19	identified in subsections (A) through (C) of subsections (e)(1) and (e)(2) shall automatically increase or
20	decrease to the maximum amount authorized under California Government Code Section 51039, as it
21	may be amended. If Section 51039 is repealed and not replaced with a similar limitation on
22	administrative fines, then the Director, in consultation with the Controller, may adjust the
23	administrative fine amounts in this Section 5.9-11 each year, without further action by the Board of
24	Supervisors, to reflect changes in the relevant Consumer Price Index.

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1	Vending paraphernalia from property within the City's jurisdiction. A failure to promptly obey any	
2	such order from an Enforcement Official is a violation of this Article 5.9.	
3	(B) After the Enforcement Official orders a permitted Vendor to cease Vending	
4	the Vendor must discontinue any Vending and follow the orders of the Enforcement Official with regard	
5	to removing and relocating all Food, Merchandise, and any other Vending paraphernalia, and any	
6	other orders the Enforcement Official may give to mitigate safety hazards, and no further Vending may	
7	occur until the conditions that caused the order to cease Vending have been abated to the satisfaction	
8	of the Enforcement Official. A failure to promptly obey any such orders from an Enforcement Official	
9	is a violation of this Article 5.9.	
10	(3) If a Vendor fails, within a reasonable time, to remove Food, or Merchandise, or	
11	any other Vending paraphernalia from the location subject to the order to cease Vending, or fails to	
12	follow any other orders the Enforcement Official may issue to mitigate safety hazards, the Enforcement	
13	Official or the Department may remove any or all of the items. Prior to removal by the Enforcement	
14	Official or the Department, the Enforcement Official shall warn the Vendor of the impending removal	
15	and impoundment, and shall urge the Vendor to make every effort to remove the items, or cause their	
16	removal. Where the Department actually removes any items, the Enforcement Official shall issue an	
17	Administrative Citation to the Vendor. The Vendor shall pay the actual costs of removal and storage of	
18	any items impounded, and of disposal of any items the storage of which may cause public health, safety	
19	or infestation issues. The Vendor may contest the liability for these costs by timely appealing the	
20	Administrative Citation. However, these actual costs to the City are not subject to reduction based on	
21	the ability to pay; actual costs are a debt to the City that may be collected in the same manner as	
22	provided in subsection (e)(8). Vendor items that have been removed and stored may be recovered by	
23	the Vendor within 90 days from the date of removal and upon payment of a sum equal to the costs of	
24	removal, plus any reasonable transport and storage costs, as determined by the Department, and any	
25	costs incurred by the Department in disposing of any items. If the Vendor filed a written appeal	

pursuant to subsection (e)(6) and the appeal is not resolved within 90 days, the Department shall continue to store Vendor's items until the appeal is resolved in order to allow Vendor to recover items. After 90 days, or as soon as the Vendor's appeal is resolved if longer than 90 days, the Department shall donate non-Food items to organizations providing services to people who are unhoused, as appropriate. Prior to making any donations, the Department shall adopt regulations governing the process for selecting organizations to accept these donated goods.

- (g) Other Violations. Any violation of this Article 5.9, or of the Rules and Regulations that interpret and implement this Article, may be subject to one or more of the following:
  - (1) An administrative fine as described in subsection (e).
  - (2) Civil Action.
- (A) The Department may refer violations to the City Attorney to maintain an action for injunction to restrain to cause the correction or abatement of the violation of this Article 5.9, and for recovery of any City department's enforcement and abatement costs (including but not limited to costs for removal, storage, impoundment, and disposal).
- (B) The City shall be awarded its reasonable attorney's fees and costs incurred in enforcing this Article 5.9.

#### SEC. 5.9-12. REPORTING REQUIRED.

The Department shall report to the Board of Supervisors regarding the implementation of this Article 5.9, annually for the first three years after the effective date of the ordinance in Board File No. 211292 establishing this Article; and once every three years thereafter. The report shall include but not be limited to the following: number of applications; number of permits issued; number of permits renewed; locations approved for Vending; locations excluded from Vending; outreach and education

efforts; outreach and education outcomes; number of Notice of Violations issued; number of written warnings issued; number of Administrative Citations issued; fines collected; and outstanding fines.

#### SEC. 5.9-13. UNDERTAKING FOR THE GENERAL WELFARE.

In enacting and implementing this Article 5.9, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

#### SEC. 5.9-14. SEVERABILITY.

If any section, subsection, sentence, clause, phrase, or word of this Article 5.9, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the Article. The Board of Supervisors hereby declares that it would have passed this Article 5.9 and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of the Article or application thereof would be subsequently declared invalid or unconstitutional.

Section 3. Chapter 1 of the Administrative Code is hereby amended by revising Section 1.58, to read as follows:

### SEC. 1.58. PERMITS FOR UNITED NATIONS AND HALLIDIE PLAZAS.

(b) **Permitting Authorities.** Permits for the use of United Nations Plaza and Hallidie Plaza shall be issued by the Recreation and Park Department or the Recreation and Park Commission according to the procedures and standards established for the issuance of permits

for the use of property under the jurisdiction of the Recreation and Park Commission; provided, however, that the Recreation and Park Department and the Recreation and Park Commission shall only issue permits for activities that are recreational in nature or that are engaged in primarily for the purpose of espousing or advocating causes or ideas, which activities are generally recognized as protected by the First Amendment to the U.S. Constitution. Permits to engage in any other type of activity in United Nations or Hallidie Plaza, including permits for Vending under Article 5.9 of the Public Works Code, shall be issued by the in accordance with the procedures in Articles 8B and 8C of the Park CodeBoard of Supervisors.

This section 1.58 does not alter the authority of the Art Commission to issue certificates for the sale of an art or craft under Article 24 (Regulating Street Artists) of the Police Code.

(c) Appeals. An appeal from the denial of a permit application by the Recreation and Park Department or the Recreation and Park Commission for the use of United Nations Plaza or Hallidie Plaza shall be made to the Recreation and Park Commission pursuant to Article 7 of the Park Code and any procedures for the filing and processing of permit applications that may be adopted by the Recreation and Park Commission. An appeal from the denial of a permit application by the Department of Public Works shall be made to the Board of Appeals according to the same procedures that would otherwise apply to the denial of permits on property under the permitting jurisdiction of the Department of Public Works. Board of Supervisors. An appropriate committee of the Board of Supervisors shall consider the appeal before it goes to the full Board, unless there is insufficient time before the date of the proposed event for committee review. If a quorum of the full Board cannot be convened in time to consider the appeal before the date of the proposed event, the procedure to be followed shall be that established in the Park Code or by Commission resolution for the appeal of the denial of a permit application by the Recreation and Park Department when a quorum of the Recreation and Park Commission cannot be convened in a timely manner to consider the appeal. In the

event that neither the Code nor a Commission resolution contains such a procedure, the decision of the Recreation and Park Department shall be final.

(d) **Procedures; Restitution.** All procedures and standards, other than procedures for appeal from the denial of a permit application, shall be the same for permits issued by the Recreation and Park Department for the use of United Nations Plaza and Hallidie Plaza shall be the same as they are for permits issued for the use of park property. If a permittee uses United Nations Plaza or Hallidie Plaza and damages it, or fails to clean up after the permitted event, or otherwise leaves the property in a manner that requires the expenditure of labor or money to restore the Plaza, the City and County of San Francisco may bill the permittee and otherwise-seek any remedy authorized by lawnormally sought when the property involved is property under the jurisdiction of the Recreation and Park Commission.

Section 4. Article 1 of the Business and Tax Regulations Code is hereby amended by revising Section 1.36, to read as follows:

#### SEC. 1.36. VENDING.

For Vending – by the *Port of San Francisco Department of Public Works*; subject to the approval of the Public Health Department for food Vending, if applicable (See Article 2A of the Port Code Article 5.9 of the Public Works Code).

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Section 5. Article 8 of the Health Code is hereby amended by deleting Section 452.2, as follows:

#### SEC. 452.2. REPORTING REQUIRED.

The Department of Public Health, in consultation with the Port of San Francisco, shall report to the Board of Supervisors regarding the implementation of Article 2A of the Port Code and any health and safety enforcement actions related to Mobile Food Vendors: six months after the effective date of

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Article 2A of the Port Code; annually for the first three years after the effective date of Article 2A of the Port Code; and once every three years thereafter (see Port Code Section 2A.10 (Reporting Required)).

Section 6. The Park Code is hereby amended by revising Section 2.01 of Article 2, Section 8B.01 of Article 8B, and Sections 8C.01 and 8C.03 of Article 8C, to read as follows: SEC. 2.01. "PARK" DEFINED.

(a) When used in this Code, the word "park" shall mean and include (1) all grounds, roadways, avenues, squares, recreation facilities, and other property placed under the control, management, and direction of the Recreation and Park Commission by the Charter of the City and County of San Francisco; (2) the open space on the blocks bounded by Market, Folsom, Third, and Fourth Streets which is under the control, management, and direction of the Redevelopment Agency of the City and County of San Francisco, otherwise known as the "Yerba Buena Gardens;" and (3) the open space generally known as the "Transbay Rooftop" Park" which is located on the roof of the facility located on the blocks bounded by Mission, Beale, Howard, and Second Streets, and which is under the ownership, control, management, and direction of the Transbay Joint Powers Authority (TJPA), provided that the TJPA Board of Directors has not rescinded or revoked the TJPA resolution of consent to the enforcement of the Park Code for the Transbay Rooftop Park, which is on file with the Clerk of the Board of Supervisors in File No. 180087. The foregoing definitions of the word "park" shall not apply where *unless* such word is otherwise defined within the section in which it appears. In addition, the designation of Yerba Buena Gardens and the Transbay Rooftop Park as "parks" for purposes of this Code does not effect a jurisdictional transfer of either property, does not place either property under the jurisdiction and control of the Recreation and Park Commission, does not render either property "park land" or "park property" as those terms are

used in any provision of the Charter, and does not entitle the City and County of San Francisco to receive revenues that may be generated by either property.

(b) When used in Articles 3, 4 and 7 of this Code, the word "park" shall also include the area comprising Fulton Street between Hyde and Market Streets and Leavenworth Street between McAllister and Fulton Streets, which area was closed to vehicular traffic by San Francisco Board of Supervisors Resolution No. 373-73 and is otherwise known as United Nations Plaza, and the area that is bounded by the northwesterly line of Market Street, the southerly line of Eddy Street and the westerly line of Lot 13, Assessor's Block 341, and is otherwise known as Hallidie Plaza. The designation of United Nations Plaza and Hallidie Plaza as parks for purposes of Articles 3, 4 and 7 of this Code does not effect a jurisdictional transfer of these plazas, does not place these plazas under the jurisdiction and control of the Recreation and Park Commission and does not render these plazas "park land" or "park property" as those terms are used in any provision of the San Francisco Charter.

\* \* \* \*

# SEC. 8B.01. AUTHORITY OF THE DIRECTOR OF THE DEPARTMENT OF PUBLIC WORKS.

With respect to United Nations Plaza, the Director of the Department of Public Works, or *his or her the Director's* designee, shall have the authority to manage the Plaza and to perform all functions with respect to United Nations Plaza that would otherwise be performed by the Recreation and Park Department, the Recreation and Park Commission, the General Manager of the Recreation and Park Department, the Superintendent of Parks, or the employees of the Recreation and Park Department under Sections 3.03, 3.07, 3.16, 4.01, 4.12, and 4.13 of this Code. *The Department of Public Works shall also have authority to issue permits for Vending under Article 5.9 of the Public Works Code.* The Recreation and Park Department *or Commission and the Board of Supervisors* shall issue all *other* permits and *all* other

authorizations required by Articles 3, 4, and 7 of this Code pursuant to Section 1.58 of the *San Francisco* Administrative Code.

\* \* \* \*

#### SEC. 8C.01. AUTHORITY OF THE DIRECTOR OF PROPERTY.

With respect to Hallidie Plaza, the Director of Property, or his or her the Director's designee, shall have the authority to manage the Plaza and to perform all functions with respect to Hallidie Plaza that would otherwise be performed by the Recreation and Park Department, the Recreation and Park Commission, the General Manager of the Recreation and Park Department, the Superintendent of Parks, or the employees of the Recreation and Park Department under Sections 3.03, 3.07, 3.16, 4.11, 4.12 and 4.13, of this Code. The Department of Public Works shall have authority to issue permits for Vending under Article 5.9 of the Public Works Code. The Recreation and Park Department or Commission and the Board of Supervisors shall issue all other permits and authorizations required by Articles 3, 4 and 7 of this Code pursuant to Section 1.58 of the San Francisco Administrative Code.

# SEC. 8C.02. RULES AND REGULATIONS GOVERNING USE OF HALLIDIE PLAZA.

The Director of Property shall have jurisdiction to set the rules and regulations for Hallidie Plaza pursuant to Sections 3.01 and 3.02 of this Code, violation of which rules and regulations, when posted in Hallidie Plaza, shall constitute a misdemeanor or an infraction pursuant to Article 10 of this Code. The signs posted to advise the public of rules and regulations for Hallidie Plaza shall inform the public where a copy of the full text of the rule or regulation can be obtained. Any such rule or regulation shall be consistent with Articles 3, 4 and 7 of this Code and shall be adopted after a noticed public hearing upon a finding by the Director of Property or his or her the Director's designee that violation of the proposed rule or

regulation will be detrimental to the health, safety, or welfare of members of the public using or passing through Hallidie Plaza or using adjacent property.

#### SEC. 8C.03. ADDITIONAL ACTIVITIES REQUIRING PERMITS.

The Director of Property shall have the authority to require a permit for additional activities in Hallidie Plaza not enumerated in Articles 3, 4 and 7 of this Code when such a requirement furthers the purposes set forth in Section 7.01 of this Code; provided that the Department of Public Works shall have authority to issue permits for Vending under Article 5.9 of the Public Works Code. A list of the additional activities for which permits are required shall be posted at McLaren Lodge in Golden Gate Park and filed with the Secretary of the Recreation and Park Commission and the Clerk of the Board of Supervisors and shall be made available to the public upon request.

Section 7. Article 9.6 of the Police Code is hereby amended by revising Section 660.2, to read as follows:

#### SEC. 660.2. UNLAWFUL SOLICITATION.

\* \* \* \*

- (h) No individual shall engage in sales solicitations for charitable purposes by means of selling goods, products, services, or merchandise on the public sidewalks:
  - (1) Within five feet of any of the following:

\* \* \* \*

(b) A person Vending Food, and/or Merchandise, pursuant to <u>any</u> <u>applicable</u> permit <u>issued under Article 2A of the Port Code</u>, <u>including but not limited to a permit issued under Article 5.9 of the Public Works Code</u>, or any other provision of the Charter or Municipal Code.

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(j) No individual shall engage in sales solicitations for charitable purposes by means of selling clothing, jewelry, or any other goods, products, services, or merchandise in any area of the City unless that person obtains the appropriate permit, *including but not limited* to a permit issued pursuant to Article 24 of the Police Code, Article 2A of the Port Code or Article 5.9 of the Public Works Code. This subsection (j) shall not apply to the sale of books, pamphlets, buttons, bumper stickers, posters, or any other type of item that has no intrinsic value or purpose other than to communicate a message.

\* \* \* \*

Section 8. The Port Code is hereby amended by revising Sections 2.8 (in Article 2) and 6.3 (in Article 6), and by adding Section 2A.13 (to Article 2A), to read as follows:

## SEC. 2.8. PEDDLING AND VENDING REGULATED MERCHANDISE OR PRINTED MATERIAL.

- (a) No person may <u>vend Vend (as that term is defined in Section 2A.1 of the Port Code)</u>, or bring, or cause to be brought, for the purposes of <u>Vvending any food</u>, beverage, goods, wares, or merchandise within the jurisdiction of the Commission without first having obtained a permit-<u>(in accordance with Article 2A of the Port Code)</u>, or a concession, license, or lease from the Executive Director.
- (b) The Commission, Executive Director, or designee may adopt Rules and Regulations applicable to all <u>vending Vending</u> on property under the jurisdiction of the Commission, in accordance with Section <u>5.9-8 of the Public Works Code</u> <u>2A.5 of the Port Code</u>.
- (c) Any  $\underline{V}\underline{v}$  ending in violation of this Section 2.8,  $\underline{Article~2A~Port~Code}$ , or any Rules and Regulations applicable to all  $\underline{vending}\underline{Vending}$  on property under the jurisdiction of the Commission, in accordance with Section  $\underline{5.9-8~of~the~Public~Works~Code}$   $\underline{2A.5~of~the~Port~Code}$ .

#### SEC. 6.3. PERMITS REQUIRED.

No person shall, without a permit, perform any of the following acts in any park:

\* \* \* \*

(C) Vend <u>food or merchandise</u> <u>Food or Merchandise</u> unless in accordance with Section 2.8 and <u>any applicable permit or other authorization</u> <u>Article 2A of the Port Code</u>.

#### SEC. 2A.13. SUNSET.

This Article 2A shall expire by operation of law when each Mobile Vendor permit issued by the Department has expired. The Department may not issue or renew a Mobile Vendor permit after the vending program authorized under Article 5.9 of the Public Works Code has issued its first vendor permit. Upon expiration of this Article 2A, the City Attorney shall cause the Article to be removed from the Port Code.

Section 9. Article 5.8 of the Public Works Code is hereby amended by revising Section 184.80, to read as follows:

SEC. 184.80. DEFINITIONS.

\* \* \* \*

Mobile Food Facility. Any vehicle or pushcart used in conjunction with a commissary or other permanent food facility upon which food is sold or distributed at retail. Mobile Food Facility does not include a "Transporter" used to transport packaged food from a food facility or other approved source to the consumer. A Mobile Food Facility does not include any use that sells goods, wares, or merchandise other than food or drink intended for human consumption, or a Vendor holding a valid permit pursuant to Article 5-9, who sells pre-packaged food, foodstuffs, confectionary, condiment, or beverage for human consumption that is being resold in its original packaging. For purposes of this Article, a pushcart or a mobile caterer are both referred to as a Mobile Food Facility unless specifically stated otherwise.

\* \* \* \*

Section 10. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned, or the Mayor does not sign the ordinance within ten days after receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 11. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation, charts, diagrams, or any other constituent part of the Municipal Codethat are explicitly shown in this legislation as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM:

DAVID CHIU City Attorney

By: <u>/s/Christina Fletes-Romo</u>

Christina Fletes-Romo

Deputy City Attorney

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### City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

#### Ordinance

File Number:

211292

Date Passed: March 15, 2022

Ordinance amending the Public Works Code to regulate vending, require permits for vending, and authorize permit fees and enforcement actions; amending provisions of the Administrative, Business and Tax Regulations, Park, and Police Codes to conform with those amendments; amending the Port Code to merge its permit program with the Public Works permit program; repealing reporting provisions from the Health Code; and adopting findings under the California Environmental Quality

March 02, 2022 Budget and Finance Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

March 02, 2022 Budget and Finance Committee - RECOMMENDED AS AMENDED

March 08, 2022 Board of Supervisors - PASSED ON FIRST READING

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

March 15, 2022 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 211292

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 3/15/2022 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

London N. Breed Mayor

3/22/22

**Date Approved**