

BOARD of SUPERVISORS



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MEMORANDUM

TO: Phil Ginsburg, General Manager, Recreation and Parks Department
Ashley Summers, Commission Liaison, Recreation and Parks
Commission
Jeffrey Tumlin, Executive Director, Municipal Transportation Agency
Tom Paulino, Liaison to the Board of Supervisors, Mayor's Office

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: April 8, 2022

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Chan on April 5, 2022:

File No. 220339

Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate Park; making associated findings under the California Vehicle Code; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: erica.major@sfgov.org.

cc: Sarah Madland, Recreation and Parks Department
Kate Breen, Municipal Transportation Agency
Janet Martinsen, Municipal Transportation Agency
Joel Ramos, Municipal Transportation Agency

[Park Code - Golden Gate Park Access and Safety Program - Slow Street Road Closures - Modified Configuration]

Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate Park; making associated findings under the California Vehicle Code; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in *single-underline italics Times New Roman font*.
Deletions to Codes are in ~~*strikethrough italics Times New Roman font*~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Background and Findings.

(a) The City has previously reserved certain portions of John F. Kennedy (JFK) Drive and other connecting streets in Golden Gate Park for non-vehicle traffic on Saturdays and Sundays and holidays, to allow the public to safely recreate in the park. Walking, bicycling, and playing in these streets on car-free days has become a beloved San Francisco tradition.

(b) Starting in April 2020, the Recreation and Park Department temporarily extended the car-free days to seven days per week, as part of the Slow Streets program that

1 the City implemented across San Francisco in response to the unprecedented COVID-19
2 pandemic, to ensure the safety and protection of persons using those streets in Golden Gate
3 Park to safely recreate. Temporarily restricting private vehicles from these streets enabled
4 thousands of people of all ages and all walks of life to safely use the Park, prompting the
5 Recreation and Park Department to consider, alongside its ongoing efforts to improve
6 accessibility, equity, and mobility in Golden Gate Park, whether the restrictions should
7 continue in some form after the COVID-19 emergency ends.

8 (c) On October 1, 2021, the City adopted Resolution No. 442-21, calling for the
9 creation of a “Beach to Bay” car-free connection utilizing the existing road closures in Golden
10 Gate Park and urging the Recreation and Park Department and the San Francisco Municipal
11 Transportation Agency to work together to study options for potential closures and to identify
12 strategies to make them successful for the City’s diverse communities.

13 (d) As described in the staff report for the Joint Recreation and Park Commission
14 and San Francisco Municipal Transportation Board of Directors meeting held on March 10,
15 2022 which is on file with the Clerk of the Board of Supervisors in File No. _____, extending
16 the restrictions on private vehicles would be consistent with applicable City policies related to
17 the use of Golden Gate Park, including:

18 (1) Section 4.113 of the Charter, which states that park land shall be used for
19 recreational purposes.

20 (2) The Golden Gate Park Master Plan, adopted in 1998, which states, in
21 relevant part, that “[m]anagement of Golden Gate Park’s circulation system should as a
22 primary goal, create and maintain a system of recreation pathways, trails, and roadways
23 where the order of priority should be to accommodate pedestrians, bicycles and vehicles for
24 the purpose of enjoying the park”; and that the City should “[r]estrict nonpark motor traffic to
25 designed thoroughways in a manner that fully separates business, shopping and commute

1 traffic from the park experience;” and that “East-West traffic should be discouraged and
2 directed onto perimeter roads.”

3 (3) The Golden Gate Park Revitalization Act, adopted by the voters as
4 Proposition J in June 1998 (“Proposition J”), which states that the voters intended to “create a
5 pedestrian oasis in the Music Concourse area of the area situated between the de Young
6 Museum and the Academy of Sciences;” and “take steps to reduce the impact of automobiles
7 in the Park while still providing long-term assurance of safe, reliable and convenient areas for
8 visitors to the Park, including its cultural institutions.”

9 (4) The Concourse Surface Circulation Plan, Option 2A, approved on June 16,
10 2005 by the Recreation and Park Commission via Resolution No. 0506-010, and which is
11 intended to (1) prohibit cut-through traffic in the Music Concourse; (2) slow and calm
12 destination traffic on the Concourse roadways; and (3) provide safe, reliable and convenient
13 drop-off access to the Music Concourse for visitors to its cultural institutions, from both JFK
14 Drive and MLK Drive and that various traffic calming, pedestrian safety, bicycle access, and
15 other measures identified to assist in furthering these purposes. On August 2, 2005, by
16 Resolution No. 603-05, the Board of Supervisors unanimously adopted Option 2A of the
17 Concourse Surface Circulation Plan, and stated that it was authorizing the Recreation and
18 Park Department to take all actions necessary to implement the Resolution.

19 (e) Consistent with all of the foregoing, the Recreation and Park Department, in
20 partnership with the San Francisco Municipal Transportation Agency and following an
21 extensive program of multilingual public outreach, developed a series of proposals known as
22 the Golden Gate Park Access and Safety Program (the “Program”). The proposals are
23 intended to improve traffic safety, improve bicycle connectivity, and expand public open space
24 in Golden Gate Park by restricting private vehicles on JFK Drive (between Kezar Drive and
25 Transverse Drive), MLK Drive (between Lincoln Way and Chain of Lakes Road), and on other

1 nearby street segments; making certain streets segments one-way; establishing new bicycle
2 lanes; and urging the Recreation and Park Department to implement other changes to
3 improve access and safety in Golden Gate Park. Information materials summarizing the
4 Program are on file with the Clerk of the Board of Supervisors in File No. ____.

5 (f) On March 10, 2022, the Recreation and Park Commission and the San
6 Francisco Municipal Transportation Agency Board of Directors held a joint meeting regarding
7 the Golden Gate Park Access and Safety Program, including a proposal ("the Initial
8 Configuration") to restrict private vehicles from certain streets in the Park and to make certain
9 street segments one-way. Following thorough staff presentations and extensive public
10 comment at the meeting, each body found that public opinion for the vehicle-restricted streets
11 in Golden Gate Park during the COVID-19 pandemic has overall been positive and that there
12 is significant public support to extend the restrictions into the future, and adopted a resolution
13 urging the Board of Supervisors to adopt the Golden Gate Park Access and Safety Program.
14 Copies of the resolutions are on file with the Clerk of the Board of Supervisors in File No. ____
15 and are incorporated by reference as it set forth fully herein. The Board of Supervisors adopts
16 and affirms the findings in the resolutions as its own.

17 (g) On March 9, 2022, the Mayor's Disability Council adopted Resolution No. 2022-
18 01, to recommend measures to reduce the impacts of the proposed restrictions and closures
19 on seniors and people with disabilities who enjoy Golden Gate Park.

20 (h) The Board of Supervisors is aware that many stakeholders are interested in
21 expanding equitable access to the Golden Gate Park Concourse Garage. The Board of
22 Supervisors finds it is appropriate to modify the Initial Configuration of restricted streets to
23 better accommodate the needs of park users, including the disability community and visitors
24 and staff to the DeYoung Museum, and to avoid or mitigate traffic impacts to the immediately
25 surrounding neighborhoods. The Board of Supervisors has identified another configuration

1 that would better serve these purposes (“the Modified Configuration”). The Modified
2 Configuration differs from the Initial Configuration in that it would allow private vehicles to
3 access 8th Avenue and certain portions of John F. Kennedy Drive, Conservatory Drive East,
4 and Conservatory Drive West.

5 (i) On _____, the Planning Department determined that the actions
6 contemplated in the Modified Configuration comply with the California Environmental Quality
7 Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file
8 with the Clerk of the Board of Supervisors in File No. ____ and is incorporated herein by
9 reference. The Board affirms this determination. On _____, the Planning Department
10 determined that the actions contemplated in the Modified Configuration are consistent, on
11 balance, with the City’s General Plan and eight priority policies of Planning Code Section
12 101.1. The Board adopts this determination as its own. A copy of said determination is on file
13 with the Clerk of the Board of Supervisors in File No. _____, and is incorporated herein by
14 reference.

15 (j) Accordingly, the Board of Supervisors finds as to the Modified Configuration
16 that:

17 (1) The restricted portions of the streets are no longer needed for vehicular
18 access and the closures and traffic restrictions leave a sufficient portion of the streets in the
19 surrounding area for other public uses, including vehicular, pedestrian, and bicycle traffic.

20 (2) The closures and traffic restrictions are necessary for the safety and
21 protection of persons who are to use those parts of the streets during the closure or traffic
22 restriction.

23 (3) Staff have done outreach and engagement for all abutting residents and
24 property owners, including facilities located in Golden Gate Park and surrounding neighbors of
25 the project.

1 (4) The City maintains a publicly available website with information about the
2 Slow Streets program in general and, specifically, the Golden Gate Park Access and Safety
3 Program, that identifies the streets being considered in the Program and provides instructions
4 for participating in the public engagement process.

5 (5) Prior to implementing the Program, the Recreation and Park Department
6 shall provide advance notice of the closure or traffic restrictions to residents and owners of
7 property abutting those streets and shall clearly designate the closures and restrictions with
8 appropriate signage consistent with the California Manual on Uniform Traffic Control Devices.

9 Such closures to vehicular traffic are consistent with California Vehicle Code Section
10 21101, including recent legislation authorizing local authorities to implement slow streets
11 programs under certain conditions applicable here. And, the proposal to make certain
12 segments one-way is authorized by California Vehicle Code Section 21657, which authorizes
13 local authorities to designate travel on streets in one direction.

14 (k) In conjunction with these restrictions on private vehicular traffic, the Recreation
15 and Park Department has begun to develop and shall implement a plan to ensure adequate
16 shuttle service, paratransit van service, accessible parking spots, traffic safety, unencumbered
17 delivery access for the DeYoung Museum, and access for bicycles. The Recreation and Park
18 Department shall also work with the San Francisco Municipal Transportation Agency, the
19 Music Concourse Community Partnership, the DeYoung Museum, the California Academy of
20 Sciences, and other interested parties to improve usage of and access to the Golden Gate
21 Park Concourse Garage.

22
23 Section 2. Article 6 of the Park Code is hereby amended by revising Section 6.12, and
24 deleting Section 6.13, to read as follows:
25

1 **SEC. 6.12. GOLDEN GATE PARK ACCESS AND SAFETY PROGRAM~~DISABILITY~~**
2 **~~ACCESS STANDARDS AND AUTHORIZED VEHICULAR TRAFFIC USE FOR GOLDEN GATE~~**
3 **~~PARK DURING SUNDAY ROAD CLOSURES.~~**

4 **(a) Findings and Purpose.**

5 (~~i~~1) Golden Gate Park was created more than 100 years ago to provide a
6 sanctuary from the pressures of urban life. Golden Gate Park remains an irreplaceable
7 resource of open space for visitors to and residents of San Francisco, especially those
8 families for whom it is difficult to travel out of the City for recreation.

9 (~~ii~~2) For more than 30 years, Sunday and holiday closure to motor vehicles of a
10 portion of John F. Kennedy Drive, approximately 1.5 miles in length, between Kezar Drive and
11 Transverse Drive, and closure of portions of adjacent roads connecting with that portion of
12 John F. Kennedy Drive, has been one of the most popular attractions in Golden Gate Park,
13 attracting hundreds of thousands of people each year from every neighborhood, racial/ethnic
14 group, age category, and income level.

15 (~~iii~~3) Proposition J, the Golden Gate Park Revitalization Act of 1998, adopted
16 by San Francisco voters on June 2, 1998, has as one of its primary purposes to take steps to
17 reduce the impact of automobiles in Golden Gate Park while still providing long-term
18 assurance of safe, reliable, and convenient access for visitors to the Park. This goal remains
19 of paramount importance in ensuring that Golden Gate Park is scenically beautiful,
20 environmentally sensitive, culturally diverse, and accessible to all.

21 (~~iv~~4) Concerns about ensuring automobile access to the cultural institutions in
22 the Golden Gate Park Concourse area, including the M.H. de Young Memorial Museum and
23 the California Academy of Sciences ("CAS"), have been addressed by the construction of an
24 underground parking garage in the Concourse area pursuant to the aforementioned
25 Proposition J.

1 (5) In 2007, with the enactment of Ordinance No. 271-07, the City extended this
2 program of Sunday road closures to also cover Saturdays, to provide more opportunities for the public
3 to engage in recreation and due to the need to ensure the safety and protection of persons who would
4 use these roads during the closures.

5 (6) In 2022, following the temporary closure of portions of John F. Kennedy Drive and
6 other connecting streets due to the COVID-19 pandemic, and on recommendation of the Recreation
7 and Park Commission and San Francisco Municipal Transportation Agency Board of Directors, the
8 Board of Supervisors adopted the Golden Gate Park Access and Safety Program, and approved the
9 road closures described herein, finding that it would be appropriate to permanently restrict private
10 vehicles from portions of John F. Kennedy Drive and certain other street segments in Golden Gate
11 Park, due to the need to ensure the safety and protection of persons who are to use those streets, and
12 because those streets are no longer needed for private vehicle traffic, and because the restrictions
13 would leave a sufficient portion of the streets in the surrounding area for other public uses including
14 vehicular, pedestrian, and bicycle traffic.

15 (b) **Restrictions on Private Vehicles.** The Board of Supervisors authorizes the Recreation
16 and Park Department to restrict private vehicles from the following streets in Golden Gate Park: JFK
17 Drive, between Kezar Drive and 8th Avenue; Pompeii Circle, entire length of street; Music Concourse
18 Drive, between JFK Drive and Bowl Drive; Hagiwara Tea Garden Drive, between JFK Drive and
19 Bowl Drive; Stow Lake Drive, between JFK Drive and Stow Lake Drive East; Middle Drive West,
20 between Overlook Drive and a gate 200 feet west of Overlook Drive; Middle Drive West, between
21 Metson Road and a gate 675 feet east of Metson Road; Bernice Rodgers Way, between JFK Drive and
22 MLK Drive; and MLK Drive, between Lincoln Way and Chain of Lakes Road. The Board of
23 Supervisors also authorizes the Recreation and Park Department to convert MLK Drive from Chain of
24 Lakes Drive to Sunset Boulevard from two-way traffic to one-way traffic in the eastbound direction;
25 Middle Drive West from Metson Road to MLK Drive from two-way traffic to one-way traffic in the

1 westbound direction; 8th Avenue from Fulton Street to JFK Drive from two-way traffic to one-way
2 traffic in the southbound direction; JFK Drive, between 8th Avenue and Transverse Drive, from two-
3 way traffic to one-way traffic in the eastbound direction; Conservatory Drive East, between Arguello
4 Boulevard and JFK Drive from two-way traffic to one-way traffic in the eastbound direction; and
5 Conservatory Drive West, between JFK Drive and 500 feet northeast of JFK Drive from two-way
6 traffic to one-way traffic in the westbound direction. The Board of Supervisors also establishes a
7 protected two-way bicycle lane (Class IV) on the east side of Transverse Drive from JFK Drive to
8 Overlook Drive, and a one-way westbound bicycle land (Class II) on the north side of MLK Drive
9 between Middle Drive and Sunset Boulevard. A map depicting these street closures and traffic
10 restrictions is on file with the Clerk of the Board of Supervisors in File No. _____, the file for the
11 ordinance amending this Section 6.12 in 2022, and is incorporated herein by reference. The
12 Recreation and Park Department's temporary closure of the streets in Golden Gate Park due to the
13 COVID-19 pandemic is hereby ratified.

14 (c) The Recreation and Park Department shall include on its website a map depicting the
15 streets subject to the street closures and traffic restrictions authorized in subsection (b), and such other
16 information as it may deem appropriate to assist the public; and shall provide advance notice of any
17 changes to these street closures or traffic restrictions to residents and owners of property abutting
18 those streets.

19 (d) The Board of Supervisors directs the Recreation and Park Department to pursue the
20 remaining aspects of the Golden Gate Park Access and Safety Program, including but not limited to the
21 associated parking, loading, and traffic modifications, improved shuttle service, paratransit van
22 service, accessible parking spots, delivery access for the DeYoung Museum, and bicycle connectivity,
23 and authorizes the Recreation and Park Department to implement the Program with adjustments as it
24 deems necessary.

1 ~~(e)(b)~~ **Disability Access Standards.** The following disability access standards shall
2 apply to the ~~Sunday and holiday road~~ closures of John ~~FK~~. Kennedy Drive and related roads as
3 set forth in subsection (b).

4 ~~(i1)~~ Disability access to Golden Gate Park shall comply with the Americans with
5 Disabilities Act and the Golden Gate Park Revitalization Act of 1998.

6 ~~(ii2)~~ All vehicular access points to the areas of closure shall contain directional
7 signage that describes all access points and accessible surface parking areas for people with
8 disabilities and provides directions to the underground parking facility in the Music Concourse.
9 Signage also shall include telephone and TTY/TDD contact numbers where callers can obtain
10 information on disability access ~~during the road closure periods.~~

11 ~~(iii3)~~ The Department, in consultation with the San Francisco Municipal
12 Transportation Agency~~Department of Parking and Traffic~~, Fine Arts Museums, California Academy
13 of Sciences, Golden Gate Park Concourse Authority, and Mayor's Office on Disability, shall
14 maintain at least the following ~~explore and adopt~~ disability access measures. ~~Such measures may~~
15 ~~include, but are not limited to:~~

16 ~~————— (A) The provision of eight (8) accessible parking spaces on 8th Avenue between~~
17 ~~Fulton Street and John F. Kennedy Drive during the closure period.~~

18 ~~(A)(B) An additional ten (10) accessible parking spaces to assist with access to~~
19 ~~the road closure areas~~A total of at least 92 accessible parking spaces east of Transverse Drive, of
20 which 20 spaces shall be in the Bandshell parking lot.

21 ~~(B)(C) Assigned passenger loading zones for people with disabilities and~~
22 ~~others, in the Music Concourse in front of the California Academy of Sciences and the de Young~~
23 ~~Museum. A signed drop-off zone for people with disabilities on Bowling Green Drive as close as~~
24 ~~practicable to its intersection with John F. Kennedy Drive.~~

1 ~~(C)(D)~~ An authorized intra-park transit shuttle that is accessible and
2 operates frequently on the closed sections of John F. Kennedy Drive, additional accessible
3 parking spaces, and additional signed drop-off zones for people with disabilities outside of the
4 area of closure.

5 ~~(f)(e)~~ **Exempt Motor Vehicles.** The following motor vehicles are exempt from the
6 restrictions in subsection (b)the Sunday road closures:

7 ~~(H)~~ Emergency vehicles, including but not limited to police and fire vehicles,;

8 ~~(#2)~~ Official City, State, or federal vehicles, or any other authorized vehicle,
9 being used to perform official City, State, or federal business pertaining to Golden Gate Park
10 or any property or facility therein, including but not limited to public transit vehicles, vehicles of
11 the Recreation and Park Department and construction vehicles authorized by the Recreation
12 and Park Department. ; ~~and~~

13 ~~(##3)~~ Authorized intra-park transit shuttle buses, paratransit vans, or similar
14 authorized vehicles used to transport persons within Golden Gate Park.

15 (4) Vehicles authorized by the Recreation and Park Department in connection with
16 permitted events.

17 (5) Vehicle deliveries to the DeYoung Museum loading dock. Such vehicles shall have
18 unimpeded access to the Museum's loading dock from John F. Kennedy Drive through the road closure
19 area. The DeYoung Museum may use the existing closure protocols to provide for unencumbered
20 delivery access to its loading dock and maintain safety of individuals within the road closure area. The
21 Museum and the Recreation and Park Department shall evaluate such protocols and delivery activities
22 on a regular basis to ensure that adequate delivery access and public safety are maintained, and if
23 necessary, shall institute additional or modified methods that ensure adequate delivery access to the
24 Museum and public safety.

1 ~~(g)(d)~~ **Emergency Authority.** The General Manager of the Recreation and Park
2 Department shall have the authority to allow traffic on roads that would otherwise be closed in
3 accordance with this Section 6.12 in circumstances which in the General Manager's judgment
4 constitute an emergency such that the benefit to the public from the street closure is
5 outweighed by the traffic burden or public safety hazard created by the emergency
6 circumstances.

7 *(h) Promotion of the General Welfare. In enacting and implementing this Section 6.12, the*
8 *City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it*
9 *imposing on its officers and employees, an obligation for breach of which it is liable in money damages*
10 *to any person who claims that such breach proximately caused injury.*

11 *(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section*
12 *6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional*
13 *by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the*
14 *remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would*
15 *have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and*
16 *word not declared invalid or unconstitutional without regard to whether any other portions of Section*
17 *6.12 or application thereof would be subsequently declared invalid or unconstitutional.*

18
19 **SEC. 6.13. [Reserved] ~~PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN~~**
20 **~~GATE PARK ON SATURDAYS.~~**

21 ~~—(a) Findings and Purpose.~~
22 ~~—(i) This legislation supports and is in furtherance of the findings set forth in Section 6.12.~~
23 ~~—(ii) The public interest will be served by a Saturday closure of John F. Kennedy Drive,~~
24 ~~between Transverse Drive and the western side of Hagiwara Tea Garden Drive, and closure of Stow~~
25 ~~Lake Drive East connecting with that portion of John F. Kennedy Drive.~~

1 ~~—(iii) Saturday road closures are necessary for the safety and protection of persons who~~
2 ~~would use these roads during the closures.~~

3 ~~—(b) **Saturday Road Closures.** The following roads in Golden Gate Park shall be closed to~~
4 ~~motor vehicle traffic on Saturdays, from 6:00 a.m. to 6:00 p.m. Pacific Standard Time and Pacific~~
5 ~~Daylight Time, subject to the inclement weather condition protocols that apply to the current Sunday~~
6 ~~road closures: John F. Kennedy Drive between Transverse Drive and the western side of Hagiwara~~
7 ~~Tea Garden Drive and Stow Lake Drive between Stow Lake Drive East and John F. Kennedy Drive.~~
8 ~~The Recreation and Park Department, with the assistance, as needed, of other City departments, shall~~
9 ~~arrange for appropriate barriers to motor vehicles to be placed within Golden Gate Park so as to~~
10 ~~effectuate the aforementioned street closures. The Saturday road closures mandated in this subsection~~
11 ~~(b) shall be in effect from the first Saturday in April through the last Saturday in September.~~

12 ~~—(c) The disability access standards, exempt motor vehicles provision, and the emergency~~
13 ~~authority of the General Manager, as set forth in Sections 6.12(b), (c), and (d), respectively, shall apply~~
14 ~~to the Saturday road closures established herein. The Saturday closures established herein also shall~~
15 ~~be subject to the following additional conditions:~~

16 ~~—(i) Prior to the annual starting date for the closures set forth in subsection (b), the Director~~
17 ~~of the Mayor's Office on Disability, in consultation with the Recreation and Park Department and the~~
18 ~~DeYoung Museum Access Division, shall determine whether physical accessibility is provided through~~
19 ~~the closure area compliant with the Americans with Disabilities Act.~~

20 ~~—(ii) Vehicle deliveries to the DeYoung Museum loading dock during the Saturday and~~
21 ~~Sunday closure are specifically acknowledged and authorized herein. Such vehicles shall have~~
22 ~~unimpeded access to the Museum's loading dock from John F. Kennedy Drive through the road closure~~
23 ~~area. The DeYoung Museum shall develop appropriate protocols that provide for unencumbered~~
24 ~~delivery access to its loading dock and maintain safety of individuals within the road closure area. The~~
25 ~~Museum shall evaluate such protocols and delivery activities on a regular basis to ensure that adequate~~

1 ~~delivery access and public safety are maintained. If necessary, the Recreation and Park Department, in~~
2 ~~consultation with the Mayor's Office, shall institute additional or modified methods that ensure~~
3 ~~adequate delivery access to the Museum and public safety.~~

4 ~~—(iii) The Recreation and Park Department, in consultation with the Mayor's Office on~~
5 ~~Disability, shall develop appropriate signage for the Saturday Road closure to minimize any traffic~~
6 ~~disruption.~~

7 ~~—(d) **Effect on Sunday and Holiday Road Closures.** This Section is not intended to have any~~
8 ~~effect on street closures in Golden Gate Park on Sundays and holidays except for the provisions of~~
9 ~~subsection (c)(ii) concerning delivery access to the DeYoung Museum's loading dock.~~

10 ~~(e) **Conflict With Other Provisions of Law.** If any provision of this Section conflicts with an~~
11 ~~earlier enacted provision of this Article or of any other earlier enacted provision of law, and the~~
12 ~~conflict cannot be reasonably reconciled, the provision of this Section shall govern.~~

13 ~~—(f) **Severability.** If any provision, sentence, clause, or other part of this Section is held to be~~
14 ~~invalid or unlawful, such a holding shall not limit or abrogate other parts of this Section that can be~~
15 ~~given effect independently of the invalid or unlawful provision, sentence, clause, or part. If the~~
16 ~~application of a provision, sentence, clause, or other part of this Section to a person or class of~~
17 ~~persons, or to a specific circumstance, is held to be invalid or unlawful, such a holding shall not limit~~
18 ~~or abrogate other applications of the same provision, sentence, clause, or part that can be given effect~~
19 ~~independently of the invalid or unlawful application.~~

20
21 Section 3. Effective Date. This ordinance shall become effective 30 days after
22 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
23 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
24 of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the “Note” that appears under the official title of the ordinance.

APPROVED AS TO FORM:
DAVID CHIU, City Attorney

By: /s/
MANU PRADHAN
Deputy City Attorney
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LEGISLATIVE DIGEST

[Park Code - Golden Gate Park Access and Safety Program - Slow Street Road Closures - Modified Configuration]

Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate Park; making associated findings under the California Vehicle Code; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Existing Law

The City has historically closed portions of JFK Drive between Kezar Drive and Transverse Drive in Golden Gate Park, along with portions of the adjacent roads that connect to those portions of JFK Drive, to private vehicle traffic on Sundays and holidays. In 2006, the City adopted disability access standards for the closures, such as more accessible parking spaces and an intra-park shuttle. In 2007, the City extended the closures to Saturdays. In 2020, due to the COVID-19 emergency, the Recreation and Park Department temporarily closed the streets to private vehicle traffic seven days a week, until the end of the City's state of emergency. The temporary closure is still in effect.

Amendments to Current Law

The ordinance would adopt the Golden Gate Park Access and Safety Program, a series of proposals and policy initiatives intended to improve traffic safety and access to and within Golden Gate Park.

The primary change is to authorize a permanent closure to private vehicle traffic of the following streets: JFK Drive, between Kezar Drive and 8th Avenue; Pompeii Circle, entire length of street; Music Concourse Drive, between JFK Drive and Bowl Drive; Hagiwara Tea Garden Drive, between JFK Drive and Bowl Drive; Stow Lake Drive, between JFK Drive and Stow Lake Drive East; Middle Drive West, between Overlook Drive and a gate 200 feet west of Overlook Drive; Middle Drive West, between Metson Road and a gate 675 feet east of Metson Road; Bernice Rodgers Way, between JFK Drive and MLK Drive; and MLK Drive, between Lincoln Way and Chain of Lakes Road.

The ordinance would also authorize the conversion of the following streets from two-way traffic to one-way traffic: MLK Drive from Chain of Lakes Drive to Sunset Boulevard in the eastbound direction; Middle Drive West from Metson Road to MLK Drive in the westbound direction; 8th Avenue from Fulton Street to JFK Drive in the southbound direction; JFK Drive

between 8th Avenue and Transverse Drive in the eastbound direction; Conservatory Drive East between Arguello Boulevard and JFK Drive in the eastbound direction; and Conservatory Drive West between JFK Drive and 500' northeast of JFK Drive in the westbound direction.

The ordinance would also establish a protected two-way bicycle lane (Class IV) on the east side of Transverse Drive from JFK Drive to Overlook Drive, and a one-way westbound bicycle lane (Class II) on the north side of MLK Drive between Middle Drive and Sunset Boulevard.

A map depicting the streets in Golden Gate Park that are being closed to private vehicle traffic or converted to one-way traffic is on file with the Clerk of the Board of Supervisors.

The ordinance also directs the Recreation and Department to implement a plan to ensure adequate shuttle service, paratransit van service, accessible parking spots, traffic safety, unencumbered delivery access to the DeYoung Museum loading dock, and bicycle connectivity. The ordinance also directs the Recreation and Park Department to work with the San Francisco Municipal Transportation Agency, the Music Concourse Community Partnership, the DeYoung Museum, the California Academy, and other interested parties to improve the usage of and access to the Golden Gate Park Concourse Garage.

Background

The configuration of restricted streets in this ordinance is modified from the configuration proposed in File No. 220261. The primary difference between the two is that this ordinance would allow private vehicles to access 8th Avenue, and additional portions of John F. Kennedy Drive, Conservatory Drive East, and Conservatory Drive West.

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Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- ☒ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- ☐ 2. Request for next printed agenda Without Reference to Committee.
- ☐ 3. Request for hearing on a subject matter at Committee.
- ☐ 4. Request for letter beginning : "Supervisor inquiries"
- ☐ 5. City Attorney Request.
- ☐ 6. Call File No. from Committee.
- ☐ 7. Budget Analyst request (attached written motion).
- ☐ 8. Substitute Legislation File No.
- ☐ 9. Reactivate File No.
- ☐ 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
- ☐ Planning Commission ☐ Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Chan

Subject:

Park Code - Golden Gate Park Access and Safety - Slow Street Road Closures - Modified Configuration

The text is listed:

Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate Park; making associated findings under the California Vehicle Code; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1.

Signature of Sponsoring Supervisor: /s/ Connie Chan

For Clerk's Use Only