**BOARD of SUPERVISORS** 



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April 9, 2022

File No. 220339

Lisa Gibson Environmental Review Officer Planning Department 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Ms. Gibson:

On April 5, 2022, Supervisor Chan submitted the following legislation:

File No. 220339

Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate Park; making associated findings under the California Vehicle Code; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Jui Jon Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning

1	[Park Code - Golden Gate Park Access and Safety Program - Slow Street Road Closures - Modified Configuration]			
2				
3	Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety			
4	Plan, which includes restricting private vehicles on certain slow street segments in			
5	Golden Gate Park including on JFK Drive, making certain street segments one-way,			
6	establishing bicycle lanes, and urging additional changes to improve public access to			
7	Golden Gate Park; making associated findings under the California Vehicle Code;			
8	affirming the Planning Department's determination under the California Environmental			
9	Quality Act; and making findings of consistency with the General Plan, and the eight			
10	priority policies of Planning Code, Section 101.1.			
11	NOTE: <b>Unchanged Code text and uncodified text</b> are in plain Arial font.			
12	Additions to Codes are in <i>single-underline italics Times New Roman font</i> . Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> .			
13	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.			
14	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.			
15				
16	Be it ordained by the People of the City and County of San Francisco:			
17				
18	Section 1. Background and Findings.			
19	(a) The City has previously reserved certain portions of John F. Kennedy (JFK)			
20	Drive and other connecting streets in Golden Gate Park for non-vehicle traffic on Saturdays			
21	and Sundays and holidays, to allow the public to safely recreate in the park. Walking,			
22	bicycling, and playing in these streets on car-free days has become a beloved San Francisco			
23	tradition.			
24	(b) Starting in April 2020, the Recreation and Park Department temporarily			
25	extended the car-free days to seven days per week, as part of the Slow Streets program that			

the City implemented across San Francisco in response to the unprecedented COVID-19
pandemic, to ensure the safety and protection of persons using those streets in Golden Gate
Park to safely recreate. Temporarily restricting private vehicles from these streets enabled
thousands of people of all ages and all walks of life to safely use the Park, prompting the
Recreation and Park Department to consider, alongside its ongoing efforts to improve
accessibility, equity, and mobility in Golden Gate Park, whether the restrictions should
continue in some form after the COVID-19 emergency ends.

8 (c) On October 1, 2021, the City adopted Resolution No. 442-21, calling for the 9 creation of a "Beach to Bay" car-free connection utilizing the exsting road closures in Golden 10 Gate Park and urging the Recreation and Park Department and the San Francisco Municipal 11 Transportation Agency to work together to study options for potential closures and to identify 12 strategies to make them successful for the City's diverse communities.

(d) As described in the staff report for the Joint Recreation and Park Commission
and San Francisco Municipal Transportation Board of Directors meeting held on March 10,
2022 which is on file with the Clerk of the Board of Supervisors in File No. \_\_\_\_\_, extending
the restrictions on private vehicles would be consistent with applicable City policies related to
the use of Golden Gate Park, including:

18 (1) Section 4.113 of the Charter, which states that park land shall be used for19 recreational purposes.

(2) The Golden Gate Park Master Plan, adopted in 1998, which states, in
relevant part, that "[m]anagement of Golden Gate Park's circulation system should as a
primary goal, create and maintain a system of recreation pathways, trails, and roadways
where the order of priority should be to accommodate pedestrians, bicycles and vehicles for
the purpose of enjoying the park"; and that the City should "[r]estrict nonpark motor traffic to
designed throughways in a manner that fully separates business, shopping and commute

traffic from the park experience;" and that "East-West traffic should be discouraged and
 directed onto perimeter roads."

(3) The Golden Gate Park Revitalization Act, adopted by the voters as
Proposition J in June 1998 ("Proposition J"), which states that the voters intended to "create a
pedestrian oasis in the Music Concourse area of the area situated between the de Young
Museum and the Academy of Sciences;" and "take steps to reduce the impact of automobiles
in the Park while still providing long-term assurance of safe, reliable and convenient areas for
visitors to the Park, including its cultural institutions."

9 (4) The Concourse Surface Circulation Plan, Option 2A, approved on June 16, 10 2005 by the Recreation and Park Commission via Resolution No. 0506-010, and which is intended to (1) prohibit cut-through traffic in the Music Concourse; (2) slow and calm 11 12 destination traffic on the Concourse roadways; and (3) provide safe, reliable and convenient 13 drop-off access to the Music Concourse for visitors to its cultural institutions, from both JFK Drive and MLK Drive and that various traffic calming, pedestrian safety, bicycle access, and 14 15 other measures identified to assist in furthering these purposes. On August 2, 2005, by Resolution No. 603-05, the Board of Supervisors unanimously adopted Option 2A of the 16 17 Concourse Surface Circulation Plan, and stated that it was authorizing the Recreation and 18 Park Department to take all actions necessary to implement the Resolution.

(e) Consistent with all of the foregoing, the Recreation and Park Department, in
partnership with the San Francisco Municipal Transportation Agency and following an
extensive program of multilingual public outreach, developed a series of proposals known as
the Golden Gate Park Access and Safety Program (the "Program"). The proposals are
intended to improve traffic safety, improve bicycle connectivity, and expand public open space
in Golden Gate Park by restricting private vehicles on JFK Drive (between Kezar Drive and
Transverse Drive), MLK Drive (between Lincoln Way and Chain of Lakes Road), and on other

nearby street segments; making certain streets segments one-way; establishing new bicycle
 lanes; and urging the Recreation and Park Department to implement other changes to
 improve access and safety in Golden Gate Park. Information materials summarizing the
 Program are on file with the Clerk of the Board of Supervisors in File No. \_\_\_\_\_.

On March 10, 2022, the Recreation and Park Commission and the San 5 (f) 6 Francisco Municipal Transportation Agency Board of Directors held a joint meeting regarding 7 the Golden Gate Park Access and Safety Program, including a proposal ("the Initial 8 Configuration") to restrict private vehicles from certain streets in the Park and to make certain 9 street segments one-way. Following thorough staff presentations and extensive public comment at the meeting, each body found that public opinion for the vehicle-restricted streets 10 in Golden Gate Park during the COVID-19 pandemic has overall been positive and that there 11 12 is significant public support to extend the restrictions into the future, and adopted a resolution 13 urging the Board of Supervisors to adopt the Golden Gate Park Access and Safety Program. 14 Copies of the resolutions are on file with the Clerk of the Board of Supervisors in File No. 15 and are incorporated by reference as it set forth fully herein. The Board of Supervisors adopts 16 and affirms the findings in the resolutions as its own.

- (g) On March 9, 2022, the Mayor's Disability Council adopted Resolution No. 202201, to recommend measures to reduce the impacts of the proposed restrictions and closures
  on seniors and people with disabilities who enjoy Golden Gate Park.
- (h) The Board of Supervisors is aware that many stakeholders are interested in
   expanding equitable access to the Golden Gate Park Concourse Garage. The Board of
   Supervisors finds it is appropriate to modify the Initial Configuration of restricted streets to
   better accommodate the needs of park users, including the disability community and visitors
   and staff to the DeYoung Museum, and to avoid or mitigate traffic impacts to the immediately
   surrounding neighborhoods. The Board of Supervisors has identified another configuration

that would better serve these purposes ("the Modified Configuration"). The Modified
 Configuration differs from the Initial Configuration in that it would allow private vehicles to
 access 8th Avenue and certain portions of John F. Kennedy Drive, Conservatory Drive East,
 and Conservatory Drive West.

5 (i) On \_\_\_\_\_, the Planning Department determined that the actions 6 contemplated in the Modified Configuration comply with the California Environmental Quality 7 Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file 8 with the Clerk of the Board of Supervisors in File No. \_\_\_\_ and is incorporated herein by 9 reference. The Board affirms this determination. On \_\_\_\_\_, the Planning Department determined that the actions contemplated in the Modified Configuration are consistent, on 10 balance, with the City's General Plan and eight priority policies of Planning Code Section 11 12 101.1. The Board adopts this determination as its own. A copy of said determination is on file 13 with the Clerk of the Board of Supervisors in File No. \_\_\_\_\_, and is incorporated herein by 14 reference.

(j) Accordingly, the Board of Supervisors finds as to the Modified Configurationthat:

17 (1) The restricted portions of the streets are no longer needed for vehicular
18 access and the closures and traffic restrictions leave a sufficient portion of the streets in the
19 surrounding area for other public uses, including vehicular, pedestrian, and bicycle traffic.

(2) The closures and traffic restrictions are necessary for the safety and
 protection of persons who are to use those parts of the streets during the closure or traffic
 restriction.

(3) Staff have done outreach and engagement for all abutting residents and
 property owners, including facilities located in Golden Gate Park and surrounding neighbors of
 the project.

(4) The City maintains a publicly available website with information about the
 Slow Streets program in general and, specifically, the Golden Gate Park Access and Safety
 Program, that identifies the streets being considered in the Program and provides instructions
 for participating in the public engagement process.

(5) Prior to implementing the Program, the Recreation and Park Department 5 6 shall provide advance notice of the closure or traffic restrictions to residents and owners of 7 property abutting those streets and shall clearly designate the closures and restrictions with 8 appropriate signage consistent with the California Manual on Uniform Traffic Control Devices. 9 Such closures to vehicular traffic are consistent with California Vehicle Code Section 21101, including recent legislation authorizing local authorities to implement slow streets 10 programs under certain conditions applicable here. And, the proposal to make certain 11 12 segments one-way is authorized by California Vehicle Code Section 21657, which authorizes 13 local authorities to designate travel on streets in one direction.

14 (k) In conjunction with these restrictions on private vehicular traffic, the Recreation and Park Department has begun to develop and shall implement a plan to ensure adequate 15 16 shuttle service, paratransit van service, accessible parking spots, traffic safety, unencumbered 17 delivery access for the DeYoung Museum, and access for bicycles. The Recreation and Park 18 Department shall also work with the San Francisco Municipal Transportation Agency, the Music Concourse Community Partnership, the DeYoung Museum, the California Academy of 19 20 Sciences, and other interested parties to improve usage of and access to the Golden Gate 21 Park Concourse Garage.

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- Section 2. Article 6 of the Park Code is hereby amended by revising Section 6.12, and
  deleting Section 6.13, to read as follows:
- 25

# SEC. 6.12. <u>GOLDEN GATE PARK ACCESS AND SAFETY PROGRAM</u><del>DISABILITY</del> <u>ACCESS STANDARDS AND AUTHORIZED VEHICULAR TRAFFIC USE FOR GOLDEN GATE</u> <u>PARK DURING SUNDAY ROAD CLOSURES</u>.

4

### (a) Findings and Purpose.

(*i*<u>1</u>) Golden Gate Park was created more than 100 years ago to provide a
sanctuary from the pressures of urban life. Golden Gate Park remains an irreplaceable
resource of open space for visitors to and residents of San Francisco, especially those
families for whom it is difficult to travel out of the City for recreation.

9 (*ii*<u>2</u>) For more than 30 years, Sunday and holiday closure to motor vehicles of a 10 portion of John F. Kennedy Drive, approximately 1.5 miles in length, between Kezar Drive and 11 Transverse Drive, and closure of portions of adjacent roads connecting with that portion of 12 John F. Kennedy Drive, has been one of the most popular attractions in Golden Gate Park, 13 attracting hundreds of thousands of people each year from every neighborhood, racial/ethnic 14 group, age category, and income level.

(*iii3*) Proposition J<sub>-</sub>, the Golden Gate Park Revitalization Act of 1998, adopted
by San Francisco voters on June 2, 1998, has as one of its primary purposes to take steps to
reduce the impact of automobiles in Golden Gate Park while still providing long-term
assurance of safe, reliable, and convenient access for visitors to the Park. This goal remains
of paramount importance in ensuring that Golden Gate Park is scenically beautiful,
environmentally sensitive, culturally diverse, and accessible to all.

(*iv*<u>4</u>) Concerns about ensuring automobile access to the cultural institutions in
 the Golden Gate Park Concourse area, including the M.H. de Young Memorial Museum and
 the California Academy of Sciences ("CAS"), have been addressed by the construction of an
 underground parking garage in the Concourse area pursuant to the aforementioned
 Proposition J.

1	(5) In 2007, with the enactment of Ordinance No. 271-07, the City extended this
2	program of Sunday road closures to also cover Saturdays, to provide more opportunities for the public
3	to engage in recreation and due to the need to ensure the safety and protection of persons who would
4	use these roads during the closures.
5	(6) In 2022, following the temporary closure of portions of John F. Kennedy Drive and
6	other connecting streets due to the COVID-19 pandemic, and on recommendation of the Recreation
7	and Park Commission and San Francisco Municipal Transportation Agency Board of Directors, the
8	Board of Supervisors adopted the Golden Gate Park Access and Safety Program, and approved the
9	road closures described herein, finding that it would be appropriate to permanently restrict private
10	vehicles from portions of John F. Kennedy Drive and certain other street segments in Golden Gate
11	Park, due to the need to ensure the safety and protection of persons who are to use those streets, and
12	because those streets are no longer needed for private vehicle traffic, and because the restrictions
13	would leave a sufficient portion of the streets in the surrounding area for other public uses including
14	vehicular, pedestrian, and bicycle traffic.
15	(b) Restrictions on Private Vehicles. The Board of Supervisors authorizes the Recreation
16	and Park Department to restrict private vehicles from the following streets in Golden Gate Park: JFK
17	Drive, between Kezar Drive and 8th Avenue; Pompeii Circle, entire length of street; Music Concourse
18	<u>Drive, between JFK Drive and Bowl Drive; Hagiwara Tea Garden Drive, between JFK Drive and</u>
19	<u>Bowl Drive; Stow Lake Drive, between JFK Drive and Stow Lake Drive East; Middle Drive West,</u>
20	<u>between Overlook Drive and a gate 200 feet west of Overlook Drive; Middle Drive West, between</u>
21	Metson Road and a gate 675 feet east of Metson Road; Bernice Rodgers Way, between JFK Drive and
22	MLK Drive; and MLK Drive, between Lincoln Way and Chain of Lakes Road. The Board of
23	Supervisors also authorizes the Recreation and Park Department to convert MLK Drive from Chain of
24	Lakes Drive to Sunset Boulevard from two-way traffic to one-way traffic in the eastbound direction;
25	Middle Drive West from Metson Road to MLK Drive from two-way traffic to one-way traffic in the

1	westbound direction,	: 8th Avenue	from Fulton	Street to JFK Di	rive from two-wa	y traffic to one-way

- 2 <u>traffic in the southbound direction; JFK Drive, between 8th Avenue and Transverse Drive, from two-</u>
- 3 way traffic to one-way traffic in the eastbound direction; Conservatory Drive East, between Arguello
- 4 Boulevard and JFK Drive from two-way traffic to one-way traffic in the eastbound direction; and
- 5 <u>Conservatory Drive West, between JFK Drive and 500 feet northeast of JFK Drive from two-way</u>
- 6 <u>traffic to one-way traffic in the westbound direction</u>. The Board of Supervisors also establishes a
- 7 protected two-way bicycle lane (Class IV) on the east side of Transverse Drive from JFK Drive to
- 8 Overlook Drive, and a one-way westbound bicycle land (Class II) on the north side of MLK Drive
- 9 *between Middle Drive and Sunset Boulevard. A map depicting these street closures and traffic*
- 10 *restrictions is on file with the Clerk of the Board of Supervisors in File No.* \_\_\_\_\_\_, the file for the
- 11 *ordinance amending this Section 6.12 in 2022, and is incorporated herein by reference. The*
- 12 *Recreation and Park Department's temporary closure of the streets in Golden Gate Park due to the*
- 13 <u>COVID-19 pandemic is hereby ratified.</u>
- 14 (c) The Recreation and Park Department shall include on its website a map depicting the
- 15 <u>streets subject to the street closures and traffic restrictions authorized in subsection (b), and such other</u>
- 16 *information as it may deem appropriate to assist the public; and shall provide advance notice of any*
- 17 *changes to these street closures or traffic restrictions to residents and owners of property abutting*
- 18 *those streets.*
- 19 (d) The Board of Supervisors directs the Recreation and Park Department to pursue the
- 20 <u>remaining aspects of the Golden Gate Park Access and Safety Program, including but not limited to the</u>
- 21 associated parking, loading, and traffic modifications, improved shuttle service, paratransit van
- 22 service, accessible parking spots, delivery access for the DeYoung Museum, and bicycle connectivity,
- and authorizes the Recreation and Park Department to implement the Program with adjustments as it
- 24 *deems necessary.*
- 25

1	(e)(b) <b>Disability Access Standards.</b> The following disability access standards shall		
2	apply to the <i>Sunday and holiday road</i> closures of John <u>F</u> K. Kennedy Drive and related roads <u>as</u>		
3	set forth in subsection (b).		
4	( <i>i1</i> ) Disability access to Golden Gate Park shall comply with the Americans with		
5	Disabilities Act and the Golden Gate Park Revitalization Act of 1998.		
6	( <i>ii</i> <u>2</u> ) All vehicular access points to the areas of closure shall contain directional		
7	signage that describes all access points and accessible surface parking areas for people with		
8	disabilities and provides directions to the underground parking facility in the Music Concourse.		
9	Signage also shall include telephone and TTY/TDD contact numbers where callers can obtain		
10	information on disability access during the road closure periods.		
11	( <i>iii3)</i> The Department, in consultation with the <i>San Francisco Municipal</i>		
12	<u>Transportation Agency</u> <del>Department of Parking and Traffic</del> , Fine Arts Museums, <u>California Academy</u>		
13	of Sciences, Golden Gate Park Concourse Authority, and Mayor's Office on Disability, shall		
14	maintain at least the following explore and adopt disability access measures. Such measures may		
15	<i>include, but are not limited to</i> :		
16	(A) The provision of eight (8) accessible parking spaces on 8th Avenue between		
17	Fulton Street and John F. Kennedy Drive during the closure period.		
18	(A)(B) An additional ten (10) accessible parking spaces to assist with access to		
19	<del>the road closure areas<u>A</u> total of at least 92 accessible parking spaces east of Transverse Drive, of</del>		
20	which 20 spaces shall be in the Bandshell parking lot.		
21	(B)(C) Assigned passenger loading zones for people with disabilities and		
22	others, in the Music Concourse in front of the California Academy of Sciences and the de Young		
23	<u>Museum. A signed drop-off zone for people with disabilities on Bowling Green Drive as close as</u>		
24	practicable to its intersection with John F. Kennedy Drive.		
25			

1 (C) An authorized intra-park transit shuttle that is accessible and 2 operates frequently on the closed sections of John F. Kennedy Drive, additional accessible 3 parking spaces, and additional signed drop-off zones for people with disabilities outside of the 4 area of closure. (f)(c) **Exempt Motor Vehicles.** The following motor vehicles are exempt from the 5 6 restrictions in subsection (b)the Sunday road closures: 7  $(\mathcal{H})$  Emergency vehicles, including but not limited to police and fire vehicles. 8 (*iii*2) Official City, State, or federal vehicles, or any other authorized vehicle, 9 being used to perform official City, State, or federal business pertaining to Golden Gate Park 10 or any property or facility therein, including but not limited to *public transit vehicles*, vehicles of the Recreation and Park Department and construction vehicles authorized by the Recreation 11 12 and Park Department. ; and 13 (*iii3*) Authorized intra-park transit shuttle buses, *paratransit vans*, or similar 14 authorized vehicles used to transport persons within Golden Gate Park. 15 (4) Vehicles authorized by the Recreation and Park Department in connection with 16 permitted events. 17 (5) Vehicle deliveries to the DeYoung Museum loading dock. Such vehicles shall have 18 unimpeded access to the Museum's loading dock from John F. Kennedy Drive through the road closure 19 area. The DeYoung Museum may use the existing closure protocols to provide for unencumbered 20 delivery access to its loading dock and maintain safety of individuals within the road closure area. The 21 Museum and the Recreation and Park Department shall evaluate such protocols and delivery activities 22 on a regular basis to ensure that adequate delivery access and public safety are maintained, and if 23 necessary, shall institute additional or modified methods that ensure adequate delivery access to the *Museum and public safety.* 24

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2       Department shall have the authority to allow traffic on roads that would otherwise be closed in         3       accordance with this Section 6.12 in circumstances which in the General Manager's judgment         4       constitute an emergency such that the benefit to the public from the street closure is         5       outweighed by <u>the</u> traffic burden or public safety hazard created by the emergency         6       circumstances.         7       _(h) Promotion of the General Welfare. In enacting and implementing this Section 6.12, the         8       City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it         9       imposing on its officers and employees, an obligation for breach of which it is liable in money damages         10       to any person who claims that such breach proximately caused injury.         11       _(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section         12       6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional         13       by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the         14       remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would         15       have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and         16       word not declared invalid or uncon	1	(g)(d) Emergency Authority. The General Manager of the Recreation and Park
4       constitute an emergency such that the benefit to the public from the street closure is         5       outweighed by <u>the</u> traffic burden or public safety hazard created by the emergency         6       circumstances.         7       _(h) Promotion of the General Welfare. In enacting and implementing this Section 6.12, the         8       City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it         9       imposing on its officers and employees, an obligation for breach of which it is liable in money damages         10       to any person who claims that such breach proximately caused injury.         11       _(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section         12       6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional         13       by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the         14       remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would         15       have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and         16       word not declared invalid or unconstitutional without regard to whether any other portions of Section         17       6.12 or application thereof would be subsequently declared invalid or unconstitutional.         18       SEC. 6.13. [Reserved] -PROHIB	2	Department shall have the authority to allow traffic on roads that would otherwise be closed in
5       outweighed by the traffic burden or public safety hazard created by the emergency circumstances.         7       _(h) Promotion of the General Welfare. In enacting and implementing this Section 6.12, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.         11       _(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section 6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portions of Section 6.12 or application thereof would be subsequently declared invalid or unconstitutional.         19       SEC. 6.13. [Reserved]PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN GATE PARK ON SATURDAYS.         21       _(a) Findings and Purpose.	3	accordance with this Section 6.12 in circumstances which in the General Manager's judgment
6       circumstances.         7       _(h) Promotion of the General Welfare. In enacting and implementing this Section 6.12, the         8       City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it         9       imposing on its officers and employees, an obligation for breach of which it is liable in money damages         10       to any person who claims that such breach proximately caused injury.         11       _(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section         12       6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional         13       by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the         14       remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would         15       have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and         16       word not declared invalid or unconstitutional without regard to whether any other portions of Section         17       6.12 or application thereof would be subsequently declared invalid or unconstitutional.         18          19       SEC. 6.13. [Reserved] -PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN         20       GATE PARK ON SATURDAYS.         21       _(a) Findings and Purpose. <td>4</td> <td>constitute an emergency such that the benefit to the public from the street closure is</td>	4	constitute an emergency such that the benefit to the public from the street closure is
7       _(h) Promotion of the General Welfare. In enacting and implementing this Section 6.12, the         8       City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it         9       imposing on its officers and employees, an obligation for breach of which it is liable in money damages         10       Lo any person who claims that such breach proximately caused injury.         11       _(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section         12       6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional         13       by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the         14       remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would         15       have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and         16       word not declared invalid or unconstitutional without regard to whether any other portions of Section         17       6.12 or application thereof would be subsequently declared invalid or unconstitutional.         18          19       SEC. 6.13. [Reserved]PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN         20       GATE PARK ON SATURDAYS.         21       _(a) Findings and Purpose.	5	outweighed by <i>the</i> traffic burden or public safety hazard created by the emergency
<ul> <li>City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it</li> <li>imposing on its officers and employees, an obligation for breach of which it is liable in money damages</li> <li>to any person who claims that such breach proximately caused injury.</li> <li>(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section</li> <li>6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional</li> <li>by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the</li> <li>remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would</li> <li>have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and</li> <li>word not declared invalid or unconstitutional without regard to whether any other portions of Section</li> <li>6.12 or application thereof would be subsequently declared invalid or unconstitutional.</li> <li>SEC. 6.13. [Reserved] - PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN</li> <li>GATE PARK ON SATURDAYS.</li> <li>(a) Findings and Purpose.</li> </ul>	6	circumstances.
<ul> <li>imposing on its officers and employees, an obligation for breach of which it is liable in money damages</li> <li>to any person who claims that such breach proximately caused injury.</li> <li>(i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section</li> <li>6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional</li> <li>by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the</li> <li>remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would</li> <li>have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and</li> <li>word not declared invalid or unconstitutional without regard to whether any other portions of Section</li> <li>6.12 or application thereof would be subsequently declared invalid or unconstitutional.</li> <li>SEC. 6.13. [Reserved] -PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN</li> <li>GATE PARK ON SATURDAYS.</li> <li>(a) Findings and Purpose.</li> </ul>	7	(h) <b>Promotion of the General Welfare.</b> In enacting and implementing this Section 6.12, the
10       to any person who claims that such breach proximately caused injury.         11      (i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section         12       6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional         13       by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the         14       remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would         15       have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and         16       word not declared invalid or unconstitutional without regard to whether any other portions of Section         17       6.12 or application thereof would be subsequently declared invalid or unconstitutional.         18       19         19       SEC. 6.13. [Reserved] -PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN         20       GATE PARK ON SATURDAYS.         21       -(a) Findings and Purpose.	8	<u>City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it</u>
11      (i) Severability. If any section, subsection, sentence, clause, phrase, or word of this Section         12       6.12 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional         13       by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the         14       remaining portions or applications of Section 6.12. The Board of Supervisors hereby declares it would         15       have passed this Section 6.12 and each and every section, subsection, sentence, clause, phrase, and         16       word not declared invalid or unconstitutional without regard to whether any other portions of Section         17       6.12 or application thereof would be subsequently declared invalid or unconstitutional.         18       Image: section thereof would be subsequently declared invalid or unconstitutional.         19       SEC. 6.13. [Reserved] _ PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN         20       GATE PARK ON SATURDAYS.         21       _(a) Findings and Purpose.	9	imposing on its officers and employees, an obligation for breach of which it is liable in money damages
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20       GATE PARK ON SATURDAYS.         21       -(a) Findings and Purpose.	18	
21 <i>(a) Findings and Purpose.</i>	19	SEC. 6.13. [ <u>Reserved]</u> - PROHIBITION ON MOTOR VEHICLE TRAFFIC IN GOLDEN
	20	GATE PARK ON SATURDAYS.
22 (i) This legislation supports and is in furtherance of the findings set forth in Section 6.12.	21	-(a) Findings and Purpose.
	22	<i>— (i) This legislation supports and is in furtherance of the findings set forth in Section 6.12.</i>
23 — <i>(ii) The public interest will be served by a Saturday closure of John F. Kennedy Drive,</i>	23	— (ii) The public interest will be served by a Saturday closure of John F. Kennedy Drive,
24 <i>between Transverse Drive and the western side of Hagiwara Tea Garden Drive, and closure of Stow</i>	24	between Transverse Drive and the western side of Hagiwara Tea Garden Drive, and closure of Stow
25 <i>Lake Drive East connecting with that portion of John F. Kennedy Drive.</i>	25	Lake Drive East connecting with that portion of John F. Kennedy Drive.

1

(iii) Saturday road closures are necessary for the safety and protection of persons who

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would use these roads during the closures.

3 (b) Saturday Road Closures. The following roads in Golden Gate Park shall be closed to motor vehicle traffic on Saturdays, from 6:00 a.m. to 6:00 p.m. Pacific Standard Time and Pacific 4 5 Daylight Time, subject to the inclement weather condition protocols that apply to the current Sunday 6 road closures: John F. Kennedy Drive between Transverse Drive and the western side of Hagiwara 7 Tea Garden Drive and Stow Lake Drive between Stow Lake Drive East and John F. Kennedy Drive. 8 The Recreation and Park Department, with the assistance, as needed, of other City departments, shall 9 arrange for appropriate barriers to motor vehicles to be placed within Golden Gate Park so as to effectuate the aforementioned street closures. The Saturday road closures mandated in this subsection 10 (b) shall be in effect from the first Saturday in April through the last Saturday in September. 11 12 -(c) The disability access standards, exempt motor vehicles provision, and the emergency 13 authority of the General Manager, as set forth in Sections 6.12(b), (c), and (d), respectively, shall apply to the Saturday road closures established herein. The Saturday closures established herein also shall 14 15 be subject to the following additional conditions: 16 (i) Prior to the annual starting date for the closures set forth in subsection (b), the Director of the Mayor's Office on Disability, in consultation with the Recreation and Park Department and the 17 18 DeYoung Museum Access Division, shall determine whether physical accessibility is provided through 19 the closure area compliant with the Americans with Disabilities Act. 20 (ii) Vehicle deliveries to the DeYoung Museum loading dock during the Saturday and 21 Sunday closure are specifically acknowledged and authorized herein. Such vehicles shall have unimpeded access to the Museum's loading dock from John F. Kennedy Drive through the road closure 22 23 area. The DeYoung Museum shall develop appropriate protocols that provide for unencumbered 24 delivery access to its loading dock and maintain safety of individuals within the road closure area. The Museum shall evaluate such protocols and delivery activities on a regular basis to ensure that adequate 25

1	delivery access and public safety are maintained. If necessary, the Recreation and Park Department, in
2	consultation with the Mayor's Office, shall institute additional or modified methods that ensure
3	adequate delivery access to the Museum and public safety.
4	
5	Disability, shall develop appropriate signage for the Saturday Road closure to minimize any traffic
6	disruption.
7	-(d) Effect on Sunday and Holiday Road Closures. This Section is not intended to have any
8	effect on street closures in Golden Gate Park on Sundays and holidays except for the provisions of
9	subsection (c)(ii) concerning delivery access to the DeYoung Museum's loading dock.
10	(e) Conflict With Other Provisions of Law. If any provision of this Section conflicts with an
11	earlier enacted provision of this Article or of any other earlier enacted provision of law, and the
12	conflict cannot be reasonably reconciled, the provision of this Section shall govern.
13	(f) Severability. If any provision, sentence, clause, or other part of this Section is held to be
14	invalid or unlawful, such a holding shall not limit or abrogate other parts of this Section that can be
15	given effect independently of the invalid or unlawful provision, sentence, clause, or part. If the
16	application of a provision, sentence, clause, or other part of this Section to a person or class of
17	persons, or to a specific circumstance, is held to be invalid or unlawful, such a holding shall not limit
18	or abrogate other applications of the same provision, sentence, clause, or part that can be given effect
19	independently of the invalid or unlawful application.
20	
21	Section 3. Effective Date. This ordinance shall become effective 30 days after
22	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
23	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
24	of Supervisors overrides the Mayor's veto of the ordinance.

25

1	Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
2	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
3	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
4	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
5	additions, and Board amendment deletions in accordance with the "Note" that appears under
6	the official title of the ordinance.
7	
8	APPROVED AS TO FORM:
9	DAVID CHIU, City Attorney
10	By: <u>/s/</u>
11	MANU PRADHAN Deputy City Attorney
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#### LEGISLATIVE DIGEST

[Park Code - Golden Gate Park Access and Safety Program - Slow Street Road Closures - Modified Configuration]

Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate Park; making associated findings under the California Vehicle Code; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

#### Existing Law

The City has historically closed portions of JFK Drive between Kezar Drive and Transverse Drive in Golden Gate Park, along with portions of the adjacent roads that connect to those portions of JFK Drive, to private vehicle traffic on Sundays and holidays. In 2006, the City adopted disability access standards for the closures, such as more accessible parking spaces and an intra-park shuttle. In 2007, the City extended the closures to Saturdays. In 2020, due to the COVID-19 emergency, the Recreation and Park Department temporarily closed the streets to private vehicle traffic seven days a week, until the end of the City's state of emergency. The temporary closure is still in effect.

#### Amendments to Current Law

The ordinance would adopt the Golden Gate Park Access and Safety Program, a series of proposals and policy initiatives intended to improve traffic safety and access to and within Golden Gate Park.

The primary change is to authorize a permanent closure to private vehicle traffic of the following streets: JFK Drive, between Kezar Drive and 8th Avenue; Pompeii Circle, entire length of street; Music Concourse Drive, between JFK Drive and Bowl Drive; Hagiwara Tea Garden Drive, between JFK Drive and Bowl Drive; Stow Lake Drive, between JFK Drive and Stow Lake Drive East; Middle Drive West, between Overlook Drive and a gate 200 feet west of Overlook Drive; Middle Drive West, between Metson Road and a gate 675 feet east of Metson Road; Bernice Rodgers Way, between JFK Drive and MLK Drive; and MLK Drive, between Lincoln Way and Chain of Lakes Road.

The ordinance would also authorize the conversion of the following streets from two-way traffic to one-way traffic: MLK Drive from Chain of Lakes Drive to Sunset Boulevard in the eastbound direction; Middle Drive West from Metson Road to MLK Drive in the westbound direction; 8th Avenue from Fulton Street to JFK Drive in the southbound direction; JFK Drive

between 8th Avenue and Transverse Drive in the eastbound direction; Conservatory Drive East between Arguello Boulevard and JFK Drive in the eastbound direction; and Conservatory Drive West between JFK Drive and 500' northeast of JFK Drive in the westbound direction.

The ordinance would also establish a protected two-way bicycle lane (Class IV) on the east side of Transverse Drive from JFK Drive to Overlook Drive, and a one-way westbound bicycle land (Class II) on the north side of MLK Drive between Middle Drive and Sunset Boulevard.

A map depicting the streets in Golden Gate Park that are being closed to private vehicle traffic or converted to one-way traffic is on file with the Clerk of the Board of Supervisors.

The ordinance also directs the Recreation and Department to implement a plan to ensure adequate shuttle service, paratransit van service, accessible parking spots, traffic safety, unencumbered delivery access to the DeYoung Museum loading dock, and bicycle connectivity. The ordinance also directs the Recreation and Park Department to work with the San Francisco Municipal Transportation Agency, the Music Concourse Community Partnership, the DeYoung Museum, the California Academy, and other interested parties to improve the usage of and access to the Golden Gate Park Concourse Garage.

#### **Background**

The configuration of restricted streets in this ordinance is modified from the configuration proposed in File No. 220261. The primary difference between the two is that this ordinance would allow private vehicles to access 8th Avenue, and additional portions of John F. Kennedy Drive, Conservatory Drive East, and Conservatory Drive West.

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## **Introduction Form**

By a Member of the Board of Supervisors or Mayor

Time stamp or meeting date

I hereby submit the following item for introduction (select only one):

✓ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
2. Request for next printed agenda Without Reference to Committee.
3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning :"Supervisor inquiries"
5. City Attorney Request.
6. Call File No. from Committee.
7. Budget Analyst request (attached written motion).
8. Substitute Legislation File No.
9. Reactivate File No.
10. Topic submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following:
Small Business Commission Vouth Commission Ethics Commission
Planning Commission Building Inspection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.
Sponsor(s):
Chan
Subject:
Park Code - Golden Gate Park Access and Safety - Slow Street Road Closures - Modified Configuration
The text is listed:
Ordinance amending the Park Code to adopt the Golden Gate Park Access and Safety Plan, which includes restricting private vehicles on certain slow street segments in Golden Gate Park including on JFK Drive, making certain street segments one-way, establishing bicycle lanes, and urging additional changes to improve public access to Golden Gate
Park; making associated findings under the California Vehicle Code; affirming the Planning Department's
determination under the California Environmental Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1.
Signature of Sponsoring Supervisor: /s/ Connie Chan

For Clerk's Use Only