FY 2021-22 City and County of San Francisco Appropriations Limit

Budget and Finance Committee April 20, 2022



CITY & COUNTY OF SAN FRANCISCO

Office of the Controller Budget and Analysis Division

Background

California Propositions 4 (1979) and 98 (1988) amended the California Constitution to create the "Gann Limit," a limit on appropriations from tax proceeds.

- Certain appropriations are not subject to the Gann Limit, including qualified capital outlays, voter-approved debt, and federal mandates.
- The Gann Limit for the current fiscal year starts with the appropriations subject to limitation in the base year (1986-87) and inflates that amount each year by the percentage increases in population and cost of living.
- If a government exceeds the Gann Limit on average over two consecutive fiscal years, it is required to return the excess to taxpayers, usually by reducing taxes.

Factors in the Annual Limit Increase

- The Gann Limit is increased each year by population growth and a cost-ofliving factor, which is either the growth in California per capita personal income, or the percentage increase in the assessment rolls in the City due to new construction.
- In 2020, population growth in the City was -1.70% and -0.64% in the 9 Bay Area Counties. The City can choose whichever population growth is greater.
- The growth in California per capita personal income was 5.73% and the percentage increase in the assessment rolls due to new construction was 18.57%. The City can choose the greater of these two factors.
- The total percentage increase in the Gann Limit for this year is 17.81%

Temporary, Voter-Approved Increases

- With voter approval, the Gann Limit can be increased for up to four years.
- In the past four years, voters approved eight tax increases that included an increase: Tax on Cannabis Businesses, Homeless Gross Receipts Tax, Traffic Congestion Mitigation Tax, Vacancy Tax, Parcel Tax for SFUSD, Real Estate Transfer Tax, Executive Compensation Tax, and the Business Tax Overhaul.
- These voter approvals raise the FY 2021-22 Gann Limit by \$1,744,826,544

Fiscal Year 2021-22 Appropriations Limit

• FY 2020-21 Limit: \$7,096,395,744

• 2020 Bay Area Population Increase: -0.64%

• 2020 Increase in Cost of Living: 18.57%

Temporary Voter Approved Increase: \$1,744,826,544

• FY 2021-22 Limit: \$10,105,172,121

Appropriations Subject to Limit

FY 2021-22 Estimated Total Tax Proceeds:	\$	5,263,852,050
Less Appropriations Excluded from the Limit:		
Voter-Approved Debt:	-\$	291,499,838
Qualified Capital Outlay:	-\$	178,327,886
Federal Mandates (FICA / ADA Compliance):	<u>-\$</u>	120,162,413
Net Tax Proceeds:	\$	4,673,861,914
FY 2021-22 Appropriations Limit:	\$	10,105,172,121
Net Tax Proceeds:	-\$	4,673,861,914
Amount Below Limit:	\$	5,431,310,207