1	[Environment, Health Codes - Requirements for Edible Food Recovery and Organic Waste Collection]
2	
3	Ordinance amending the Environment and Health Codes to implement state regulations
4	issued under Senate Bill (SB) 1383 (2016), the Short-Lived Climate Pollutant Reduction
5	Law, by: 1) requiring commercial edible food generators to engage in edible food
6	recovery efforts and maintain related records; 2) requiring food service organizations
7	and services to maintain records and report to the Department of the Environment
8	(SFE) on edible food recovery efforts; 3) authorizing SFE to impose fines for violations
9	of the requirements imposed on commercial edible food generators and food services
10	organizations and services; 4) requiring owners and managers of commercial
11	properties to inspect their containers for proper sorting of recyclables, compostables,
12	and trash, and to instruct their employees on sorting requirements; 5) requiring
13	organic waste recovery facilities to report to SFE on their waste recovery capacity; 6)
14	requiring solid waste facilities to report to the Department of Public Health (DPH) on
15	their waste recovery capacity; 7) requiring refuse collectors to transfer organic waste
16	to facilities that recover organic waste, provide DPH with a list of the facilities receiving
17	organic waste, and obtain authorization from DPH to transport organic waste; and 8)
18	authorizing DPH to enforce requirements imposed on solid waste facilities and refuse
19	collectors transporting organic waste.
20	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
21	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
22	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.
23	<b>Asterisks (* * * *)</b> indicate the omission of unchanged Code subsections or parts of tables.

25

Be it ordained by the People of the City and County of San Francisco:

1	
2	Section 1. Findings and Purpose.
3	(a) On September 19, 2016, Governor Jerry Brown approved Senate Bill No. 1383
4	("SB 1383"), the Short-Lived Climate Pollutant Reduction Act of 2016, to reduce organic waste
5	in landfills.
6	(b) In October 2020, the California Department of Resources Recycling and Recovery
7	("CalRecycle") adopted regulations pursuant to SB 1383 (the "SB 1383 Regulations"), which
8	took effect on January 1, 2022, and which require local jurisdictions to adopt and enforce an
9	ordinance to implement certain provisions of the SB 1383 Regulations.
10	(c) The Department of the Environment and the Department of Public Health are
11	already operating programs for refuse collection, including compost and recycling, and edible
12	food recovery, that are consistent with the SB 1383 Regulations and supportive of the City's
13	efforts to reach zero waste and climate emission reduction targets. In October 2021, the
14	Department of the Environment notified commercial edible food generators in San Francisco
15	of SB 1383 edible food recovery requirements. This ordinance would add enforcement
16	mechanisms required by the SB 1383 Regulations.
17	
18	Section 2. The Environment Code is hereby amended by revising Sections 1902
19	(adding a defined term to be placed in alphabetical sequence with other defined terms), 1904,
20	and 1906 of Chapter 19, to read as follows:
21	
22	SEC. 1902. DEFINITIONS.
23	* * * *
24	"Organic Waste" means Refuse containing material originated from living organisms and their
25	metabolic waste products, including but not limited to food, green material, landscape and pruning

1	waste, organic textiles and carpets, lumber, wood, paper products, manure, biosolids, digestate, and
2	<u>sludges.</u>
3	* * * *
4	
5	SEC. 1904. REQUIREMENTS FOR OWNERS OR MANAGERS OF MULTIFAMILY
6	AND COMMERCIAL PROPERTIES.
7	* * * *
8	(c) Owners or managers of multifamily or commercial properties must provide
9	information and/or training for new tenants, employees, and contractors, including janitors, on
10	how to source separate recyclables, compostables, and trash before or within 14 days of
11	occupation by new tenants, and must re-educate existing tenants, employees, and contractors at
12	least once a year.
13	(d) Owners and managers of commercial properties or their contractors will shall work
14	with on-site janitors to create effective source separation programs as a means of achieving
15	compliance, meeting citywide diversion goals, and achieving the diversion or disposal rate
16	reported annually to the State of California.
17	(e) Owners and managers of commercial properties or their contractors shall periodically
18	inspect containers for recyclables, containers for compostables, and containers for trash for
19	contamination, and shall inform employees when containers are contaminated. At that time, and
20	periodically, they shall inform employees of the requirements to keep contaminants out of containers.
21	For purposes of this Section 1904, "contamination" means the presence in a container of materials
22	that are not permitted to be included in that type of container.
23	(fe) New construction or expansion of multifamily or commercial properties may be

subject to Department of Building Inspection requirements, such as Administrative Bulletin

088 and Building Code Chapter 13, Section 1304C, to provide adequate space for recyclables

24

and compostables, which includes requiring any chute systems to keep compostables, recyclables, and trash separate.

## SEC. 1906. REQUIREMENTS FOR REFUSE COLLECTORS, TRANSFER STATIONS, AND PROCESSING FACILITIES.

amendments to the ordinance as he or she may deem appropriate.

(j) Upon one year from the operative date of <u>Ordinance No. 300-18the ordinance in</u>

Board File No. 180646- and annually thereafter, the Director shall report to the Board of

Supervisors on notices and orders issued to Large Refuse Generators under this Chapter 19

within the prior 12-month period. No more than 39 months after <u>Ordinance No. 300-18the</u>

ordinance in Board File No. 180646- becomes operative, the Director shall submit a report to the

Board of Supervisors regarding its implementation to date, and may include recommended

- (k) Owners of facilities, operations, and activities that recover Organic Waste, including, but not limited to, compost facilities, in-vessel digestion facilities, and publicly-owned treatment works, and other facilities referenced in subsection (b) of Title 14, Division 7, Chapter 12, Article 2 of the California Code of Regulations, as may be amended from time to time, shall, within 60 days of receiving a request from the Director, provide the Director information regarding available and potential new or expanded capacity at their facilities, operations, and activities, including information about throughput and permitted capacity that the Director determines is needed for planning purposes.
- $(k\underline{l})$  No person may deliver recyclables or compostables, including those mixed with trash, to a landfill or transfer station for the purpose of having those materials landfilled, except as follows:
- (1) A collector may drop off recyclables or compostables at the San Francisco transfer station for landfill if the transfer station has agreed to provide to the Director, upon

- request, audits of collection vehicles for a specified period going forward in time. The transfer station's audit shall report the quantity of recyclables or compostables, stated as estimated tons per load or as a percentage of the loads, deposited at the transfer station by collection vehicles specifically identified in the request over a reasonable period of time occurring after the request.
- (2) A processing facility that sorts and reconstitutes recyclables for the purpose of using the altered form in the manufacture of a new product or turns compostables into usable and marketable compost (e.g., soil-conditioning) material may send to a landfill a minor portion of those materials that constitutes unmarketable processing residuals, if the processing facility provides to the Director, upon request, audits of specific collection vehicles for a specific period going forward in time, of the quantities of recyclables or compostables sent to the landfill from the processing facility.
- (*lm*) No person may deliver trash from the city, including trash mixed with recyclables or compostables, to a processing facility, unless the processing facility has agreed to provide to the Director, upon request, audits of collection vehicles for a specified period going forward in time. The processing facility's audit shall report the quantity of trash, stated as estimated tons per load or as a percentage of the loads, deposited at the processing facility by collection vehicles specifically identified in the request over a reasonable period of time occurring after the request.
- (mn) The operative date for <u>Ordinance No. 300-18</u>the ordinance in Board File No. 180646 shall be July 1, 2019, except for the following types of Large Refuse Generators, for whom this <u>said</u> ordinance shall become operative on July 1, 2021: (1) 100% Affordable Housing Projects, (2) those that are or encompass Non-Profit Food Providers, (3) businesses whose primary source of revenue is the sale of fresh cut flowers, and (4) non-profit wholesale food providers.

1	Section 3. The Environment Code is hereby amended by adding Chapter 32,
2	consisting of Sections 3201-3207, to read as follows:
3	CHAPTER 32: MANDATORY EDIBLE FOOD RECOVERY
4	SEC. 3201. TITLE.
5	This Chapter 32 shall be entitled "Mandatory Edible Food Recovery" and may be referenced
6	as the Mandatory Edible Food Recovery Ordinance.
7	
8	SEC. 3202. DEFINITIONS.
9	For purposes of this Chapter 32, the following words have the following meanings:
10	"City" means the City and County of San Francisco.
11	"Commercial Business" means a firm, partnership, proprietorship, joint-stock company,
12	corporation, or association, whether for-profit or nonprofit; strip mall; industrial facility; or
13	multifamily residential dwelling that consists of five or more units.
14	"Commercial Edible Food Generator" means an entity other than a Food Recovery
15	Organization or Food Recovery Service, and that is classified as either a Tier One or Tier Two
16	Commercial Edible Food Generator, that:
17	(a) Disposes of Edible Food in the course of the entity's operation of a Commercial
18	Business;
19	(b) Disposes of Edible Food in the course of the entity's operation of a Large Venue or
20	Large Event, either directly or indirectly through a Food Facility; or
21	(c) Arranges for the recovery of Edible Food that would otherwise be disposed of in the
22	course of the entity's operation of a Commercial Business, Large Venue, or Large Event.
23	"Department" means the Department of the Environment.
24	"Director" means the Director of the Department of the Environment or the Director's
25	<u>designee.</u>

1	"Edible Food" means food that is intended for human consumption and that meets the food
2	safety requirements of the California Retail Food Code.
3	"Food Distributor" means a company that distributes food to entities including, but not limited
4	to, Supermarkets and Grocery Stores.
5	"Food Facility" means an operation that stores, prepares, packages, serves, vends, or
6	otherwise provides food for human consumption at the retail level, on either a permanent or temporary
7	<u>basis.</u>
8	"Food Recovery" means actions to collect and distribute, for human consumption, food that
9	otherwise would be disposed.
10	"Food Recovery Organization" means an entity that engages in the collection or receipt of
11	Edible Food from Commercial Edible Food Generators and distributes that Edible Food to the public
12	for Food Recovery either directly or through other entities. A Food Recovery Organization includes,
13	but is not limited to:
14	(a) A food bank, meaning a surplus food collection and distribution system operated
15	and established to assist in bringing donated food to nonprofit charitable organizations and individuals
16	for the purposes of reducing hunger and supplying nutritional needs, or as otherwise defined in Section
17	113783 of the Health and Safety Code, as may be amended from time to time;
18	(b) A nonprofit charitable organization as defined in Section 113841 of the Health and
19	Safety Code, as may be amended from time to time; and,
20	(c) A nonprofit charitable temporary Food Facility, meaning a Food Facility that is
21	only part of and operates for the duration of an approved community event or at a swap meet, or as
22	otherwise defined in Section 113842 of the Health and Safety Code, as may be amended from time to
23	time.
24	

1	"Food Recovery Service" means a person or entity that collects and transports Edible Food
2	from a Commercial Edible Food Generator to a Food Recovery Organization or other entity for Food
3	Recovery.
4	"Grocery Store" means a store primarily engaged in the retail sale of canned food; dry goods;
5	fresh fruits and vegetables; fresh meats, fish, and poultry; frozen foods; and any area within the store
6	that is not separately owned and where the food is prepared and served, including, for example, a
7	bakery, deli, and meat and seafood departments.
8	"Large Event" means an event, including, but not limited to, a sporting event or a flea market,
9	that charges an admission price, and serves an average of more than 2,000 individuals per day of
10	operation of the event, at a location that includes, but is not limited to, a public, nonprofit, or privately
11	owned or operated park, parking lot, golf course, street area, or other open space when being used for
12	an event.
13	"Large Venue" means a permanent venue facility that annually seats or serves an average of
14	more than 2,000 individuals within the grounds of the facility per day of operation of the venue facility.
15	A Large Venue includes, but is not limited to, a public, nonprofit, or privately owned or operated
16	stadium, amphitheater, arena, hall, amusement park, conference or civic center, zoo, aquarium,
17	airport, racetrack, horse track, performing arts center, fairground, museum, theater, or other facility
18	designed to attract large numbers of members of the public. A site under common ownership or control
19	that includes more than one Large Venue that is contiguous with another Large Venuen the site, is a
20	single Large Venue.
21	"Organic Waste" has the definition set forth in Section 1902 of the Environment Code, as may
22	be amended from time to time.
23	"Refuse" has the definition set forth in Section 1902 of the Environment Code, as may be
24	amended from time to time.

1	"Supermarket" means a full-line, self-service retail store with gross annual sales of \$2,000,000
2	or more, and which sells a line of dry grocery, canned goods, or nonfood items and some perishable
3	<u>items.</u>
4	"Tier One Commercial Edible Food Generator" means a Commercial Edible Food Generator
5	that is one or more of the following:
6	(a) Supermarket;
7	(b) Grocery Store with a total facility size equal to or greater than 10,000 square feet;
8	(c) Food Service Provider;
9	(d) Food Distributor; or
10	(e) Wholesale Food Vendor.
11	"Tier Two Commercial Edible Food Generator" means a Commercial Edible Food Generator
12	that is one or more of the following:
13	(a) Restaurant with 250 or more seats, or a total facility size equal to or greater
14	than 5,000 square feet;
15	(b) Hotel with an on-site Food Facility and 200 or more guest rooms;
16	(c) Health care facility with an on-site Food Facility and 100 or more beds;
17	(d) A Large Venue;
18	(e) A Large Event; or
19	(f) A state agency with a cafeteria with 250 or more seats or total cafeteria facility
20	size equal to or greater than 5,000 square feet.
21	"Wholesale Food Vendor" means a business or other establishment engaged in the wholesale
22	distribution of food, where food (including fruits and vegetables) is received, shipped, stored, and
23	prepared for distribution to a retailer, warehouse, distributor, or other destination.
24	
25	//

1	SEC. 3203. REQUIREMENTS FOR COMMERCIAL EDIBLE FOOD GENERATORS.
2	(a) Compliance Date. Tier One Commercial Edible Food Generators must comply with the
3	requirements of this Section 3203 commencing on the effective date of this the effective date of the
4	ordinance in Board File No. 220607, establishing this Chapter 32, and Tier Two Commercial Edible
5	Food Generators must comply with the requirements of this Section 3203 commencing January 1,
6	2024. Large Venue and Large Event operators not providing food services, but allowing for food to be
7	provided by others, shall require Food Facilities operating at such Large Venues and Large Events to
8	comply with the requirements of this Section 3203 commencing January 1, 2024.
9	(b) Prohibition on Intentional Spoilage. Commercial Edible Food Generators shall not
10	intentionally spoil Edible Food that is capable of being recovered by a Food Recovery Organization or
11	a Food Recovery Service.
12	(c) Recovery Requirements. Commercial Edible Food Generators shall do the following:
13	(1) Arrange to recover the maximum amount of Edible Food that would otherwise be
14	<u>disposed.</u>
15	(2) Enter into a written agreement with Food Recovery Organizations or Food
16	Recovery Services, as applicable, for: (A) the collection of Edible Food for Food Recovery; or, (B)
17	acceptance of the Edible Food that the Commercial Edible Food Generator transports to the Food
18	Recovery Organization for Food Recovery.
19	(d) Recordkeeping Requirements. Commercial Edible Food Generators shall keep records
20	that include the following information:
21	(1) A list of each Food Recovery Service and Food Recovery Organization that collects
22	or receives Edible Food from that Commercial Edible Food Generator.
23	(2) A copy of all written agreements with Food Recovery Services and Food Recovery
24	Organizations that collect or receive Edible Food from that Commercial Edible Food Generator.
25	

1	(3) A record of the following information for each Food Recovery Service or Food
2	Recovery Organization that collects or receives Edible Food from that Commercial Edible Food
3	<u>Generator:</u>
4	(A) The name, address, and contact information of the Food Recovery
5	Service or Food Recovery Organization.
6	(B) The types of food that will be collected by or transported to the Food
7	Recovery Service or Food Recovery Organization.
8	(C) The frequency with which food will be collected or transported.
9	(D) The quantity of food, measured in pounds recovered per month, collected
10	or transported to a Food Recovery Service or Food Recovery Organization for Food Recovery.
11	(e) Inspection Requirement. Commercial Edible Food Generators shall allow the Department
12	to access the premises and review the records required in subsection (d).
13	(f) Nothing in this Chapter 32 shall be construed to limit or conflict with the protections
14	provided by the California Good Samaritan Food Donation Act of 2017, the Federal Good Samaritan
15	Act, or share table and school food donation guidance pursuant to Senate Bill 557 of 2017.
16	
17	SEC. 3204. REQUIREMENTS FOR FOOD RECOVERY ORGANIZATIONS AND
18	SERVICES.
19	(a) Recordkeeping Requirements for Food Recovery Organizations. Food Recovery
20	Organizations collecting or receiving Edible Food directly from Commercial Edible Food Generators
21	via a written agreement consistent with Section 3203(c)(2) shall maintain the following records:
22	(1) The name, address, and contact information for each Commercial Edible Food
23	Generator from which the Food Recovery Organization receives Edible Food.
24	(2) The quantity in pounds of Edible Food the Food Recovery Organization receives
25	from each Commercial Edible Food Generator per month.

1	(3) The name, address, and contact information for each Food Recovery Service from
2	which the Food Recovery Organization receives Edible Food for Food Recovery.
3	(b) Recordkeeping Requirements for Food Recovery Services. Food Recovery Services
4	collecting or receiving Edible Food directly from Commercial Edible Food Generators via a written
5	agreement consistent with Section 3203(c)(2) shall maintain the following records:
6	(1) The name, address, and contact information for each Commercial Edible Food
7	Generator from which the Food Recovery Service collects Edible Food.
8	(2) The quantity in pounds of Edible Food the Food Recovery Service collects from
9	each Commercial Edible Food Generator per month.
10	(3) The quantity in pounds of Edible Food the Food Recovery Service transports to each
11	Food Recovery Organization per month.
12	(4) The name, address, and contact information for each Food Recovery Organization
13	to which the Food Recovery Service transports Edible Food for Food Recovery.
14	(c) Reporting Requirements for Food Recovery Organizations and Food Recovery Services.
15	Food Recovery Organizations and Food Recovery Services that have written agreements with one or
16	more Commercial Edible Food Generators consistent with Section 3203(c)(2) shall report to the
17	Department the total pounds of Edible Food recovered in the previous calendar year no later than
18	March 1 of each year.
19	(d) Food Recovery Capacity Planning. Food Recovery Services and Food Recovery
20	Organizations shall provide information and consultation to the Department regarding existing, or
21	proposed new or expanded, Food Recovery capacity, within 60 days after receipt of a request from the
22	<u>Department.</u>
23	
24	H
25	

1	SEC. 3205. ADMINISTRATION AND ENFORCEMENT.
2	This Chapter 32 shall be administered and enforced by the Department. The Director may
3	adopt regulations, guidelines, and forms to carry out the provisions and purposes of this Chapter.
4	
5	SEC. 3206. PENALTIES AND ENFORCEMENT.
6	(a) The Director shall administer all provisions of this Chapter 32 and may enforce those
7	provisions by any lawful means available for such purpose, including through imposition of
8	administrative penalties for violations of those provisions of this Chapter, or of rules and regulations
9	adopted pursuant to this Chapter, except as otherwise provided in this Chapter.
10	(b) To the extent permitted by law, the Director may inspect any Food Recovery Organization,
11	Food Recovery Service, and Commercial Edible Food Generator, and records related to their
12	operations, to enforce this Chapter 32.
13	(c) Administrative Code Chapter 100, "Procedures Governing the Imposition of Administrative
14	Fines," as amended, is hereby incorporated in its entirety and shall govern the imposition,
15	enforcement, collection, and review of administrative citations and penalties issued to enforce this
16	Chapter 32, and any rule or regulation adopted pursuant to this Chapter; provided, however, that:
17	(1) The fine for a violator's first violation at a dwelling or commercial property that
18	generates less than one cubic yard of refuse per week may not exceed \$100;
19	(2) Each day of continued noncompliance constitutes a separate violation.
20	(3) The Director may hold imposed administrative penalties in partial or complete
21	abeyance, pending completion of ordered remedial steps or based on other conditions, in accordance
22	with the Director's lawful discretion and in furtherance of the objectives of this Chapter 32. A Food
23	Recovery Organization, Food Recovery Service, or Commercial Edible Food Generator that is a City-
24	owned or operated facility is not subject to administrative penalties under this Section 3206(c); and

1	(4) In any action where a violation is found, the Director may assess the Department's costs
2	of enforcement and attorneys' fees against the violator.
3	(d) The Department shall use administrative penalties collected under this Chapter 32,
4	including recovery of enforcement costs, to fund implementation and enforcement of this Chapter. If
5	the Director determines that administrative penalties and enforcement costs collected under this
6	Chapter 32 exceed the amount needed by the Department to fund implementation and enforcement of
7	this Chapter, the Director may use any excess funds to support other work of the Department.
8	(e) Remedies under this Chapter 32 are in addition to and do not supersede or limit any
9	and all other remedies, civil or criminal.
10	
11	SEC. 3207. NO CONFLICT WITH FEDERAL OR STATE LAW.
12	Nothing in this Chapter 32 shall be interpreted or applied so as to create any requirement,
13	power, or duty in conflict with any federal or state law.
14	
15	Section 4. The Health Code is hereby amended by adding Sections 294.1 and 295 to
16	Article 6, to read as follows:
17	SEC. 294.1. SOLID WASTE FACILITY REQUIREMENTS.
18	(a) For purposes of this Section 294.1 and Section 295, "Organic Waste" means refuse
19	containing material originated from living organisms and their metabolic waste products, including but
20	not limited to food, green material, landscape and pruning waste, organic textiles and carpets, lumber,
21	wood, paper products, manure, biosolids, digestate, and sludges.
22	(b) Owners of Solid Waste Facilities, as defined in Section 40194 of the California Public
23	Resources Code, as may be amended from time to time, that recover Organic Waste, shall, within 60
24	days of a request from the Director, provide the Director information regarding available and potential
25	

1	new or expanded capacity at the Solid Waste Facility, including information about throughput and
2	permitted capacity that the Director determines is necessary for planning purposes.
3	
4	SEC. 295. ORGANIC WASTE REQUIREMENTS FOR REFUSE COLLECTORS.
5	Any refuse collector licensed by the Director shall:
6	(a) Transport Organic Waste that it collects from Organic Waste generators to a
7	facility, operation, activity, or property that recovers Organic Waste, rather than sending that Organic
8	Waste to a landfill, as set forth in Title 14, Division 7, Chapter 12, Article 2 of the California Code of
9	Regulations, as may be amended from time to time.
10	(b) Provide written notice to the Director annually on or before March 1, identifying
11	the facilities to which the refuse collector will transport Organic Waste in that calendar year.
12	(c) Obtain approval from the Director to haul Organic Waste and maintain a copy of its
13	authorization from the Director to collect Organic Waste from Organic Waste generators.
14	
15	Section 5. Effective Date. This ordinance shall become effective 30 days after
16	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
17	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
18	of Supervisors overrides the Mayor's veto of the ordinance.
19	
20	Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
21	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
22	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
23	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
24	additions, and Board amendment deletions in accordance with the "Note" that appears under
25	the official title of the ordinance.

1	
2	Section 7. Severability. If any section, subsection, sentence, clause, phrase, or word
3	of this ordinance, or any application thereof to any person or circumstance, is held to be
4	invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision
5	shall not affect the validity of the remaining portions or applications of the ordinance. The
6	Board of Supervisors hereby declares that it would have passed this ordinance and each and
7	every section, subsection, sentence, clause, phrase, and word not declared invalid or
8	unconstitutional without regard to whether any other portion of this ordinance or application
9	thereof would be subsequently declared invalid or unconstitutional.
10	
11	Section 8. Undertaking for the General Welfare. In enacting and implementing this
12	ordinance, the City is assuming an undertaking only to promote the general welfare. It is not
13	assuming, nor is it imposing on its officers and employees, an obligation for breach of which it
14	is liable in money damages to any person who claims that such breach proximately caused
15	injury.
16	
17	APPROVED AS TO FORM:
18	DAVID CHIU, City Attorney
19	By: /s/ Sarah Crowley
20	SARAH CROWLEY Deputy City Attorney
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25	