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[Environment, Health Codes - Requirements for Edible Food Recovery and Organic Waste Collection]

Ordinance amending the Environment and Health Codes to implement state regulations issued under Senate Bill (SB) 1383 (2016), the Short-Lived Climate Pollutant Reduction Law, by: 1) requiring commercial edible food generators to engage in edible food recovery efforts and maintain related records; 2) requiring food service organizations and services to maintain records and report to the Department of the Environment (SFE) on edible food recovery efforts; 3) authorizing SFE to impose fines for violations of the requirements imposed on commercial edible food generators and food services organizations and services; 4) requiring owners and managers of commercial properties to inspect their containers for proper sorting of recyclables, compostables, and trash, and to instruct their employees on sorting requirements; 5) requiring organic waste recovery facilities to report to SFE on their waste recovery capacity: 6) requiring solid waste facilities to report to the Department of Public Health (DPH) on their waste recovery capacity; 7) requiring refuse collectors to transfer organic waste to facilities that recover organic waste, provide DPH with a list of the facilities receiving organic waste, and obtain authorization from DPH to transport organic waste; and 8) authorizing DPH to enforce requirements imposed on solid waste facilities and refuse collectors transporting organic waste.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings and Purpose.

- (a) On September 19, 2016, Governor Jerry Brown approved Senate Bill No. 1383 ("SB 1383"), the Short-Lived Climate Pollutant Reduction Act of 2016, to reduce organic waste in landfills.
- (b) In October 2020, the California Department of Resources Recycling and Recovery ("CalRecycle") adopted regulations pursuant to SB 1383 (the "SB 1383 Regulations"), which took effect on January 1, 2022, and which require local jurisdictions to adopt and enforce an ordinance to implement certain provisions of the SB 1383 Regulations.
- (c) The Department of the Environment and the Department of Public Health are already operating programs for refuse collection, including compost and recycling, and edible food recovery, that are consistent with the SB 1383 Regulations and supportive of the City's efforts to reach zero waste and climate emission reduction targets. In October 2021, the Department of the Environment notified commercial edible food generators in San Francisco of SB 1383 edible food recovery requirements. This ordinance would add enforcement mechanisms required by the SB 1383 Regulations.

Section 2. The Environment Code is hereby amended by revising Sections 1902 (adding a defined term to be placed in alphabetical sequence with other defined terms), 1904, and 1906 of Chapter 19, to read as follows:

#### SEC. 1902. DEFINITIONS.

"Organic Waste" means Refuse containing material originated from living organisms and their metabolic waste products, including but not limited to food, green material, landscape and pruning

waste, organic textiles and carpets, lumber, wood, paper products, manure, biosolids, digestate, and sludges.

SEC. 1904. REQUIREMENTS FOR OWNERS OR MANAGERS OF MULTIFAMILY AND COMMERCIAL PROPERTIES.

- (c) Owners or managers of multifamily or commercial properties must provide information and/or training for new tenants, employees, and contractors, including janitors, on how to source separate recyclables, compostables, and trash <u>before or within 14 days of occupation by new tenants</u>, and must re-educate existing tenants, employees, and contractors at least once a year.
- (d) Owners and managers of commercial properties or their contractors *will-shall* work with on-site janitors to create effective source separation programs as a means of achieving compliance, meeting citywide diversion goals, and achieving the diversion or disposal rate reported annually to the State of California.
- (e) Owners and managers of commercial properties or their contractors shall periodically inspect containers for recyclables, containers for compostables, and containers for trash for contamination, and shall inform employees when containers are contaminated. At that time, and periodically, they shall inform employees of the requirements to keep contaminants out of containers.

  For purposes of this Section 1904, "contamination" means the presence in a container of materials that are not permitted to be included in that type of container.
- (*fe*) New construction or expansion of multifamily or commercial properties may be subject to Department of Building Inspection requirements, such as Administrative Bulletin 088 and Building Code Chapter 13, Section 1304C, to provide adequate space for recyclables

and compostables, which includes requiring any chute systems to keep compostables, recyclables, and trash separate.

# SEC. 1906. REQUIREMENTS FOR REFUSE COLLECTORS, TRANSFER STATIONS, AND PROCESSING FACILITIES.

- (j) Upon one year from the operative date of <u>Ordinance No. 300-18the ordinance in</u>

  Board File No. 180646-and annually thereafter, the Director shall report to the Board of

  Supervisors on notices and orders issued to Large Refuse Generators under this Chapter 19

  within the prior 12-month period. No more than 39 months after <u>Ordinance No. 300-18the</u>

  ordinance in Board File No. 180646- becomes operative, the Director shall submit a report to the

  Board of Supervisors regarding its implementation to date, and may include recommended amendments to the ordinance as he or she may deem appropriate.
- (k) Owners of facilities, operations, and activities that recover Organic Waste, including, but not limited to, compost facilities, in-vessel digestion facilities, and publicly-owned treatment works, and other facilities referenced in subsection (b) of Title 14, Division 7, Chapter 12, Article 2 of the California Code of Regulations, as may be amended from time to time, shall, within 60 days of receiving a request from the Director, provide the Director information regarding available and potential new or expanded capacity at their facilities, operations, and activities, including information about throughput and permitted capacity that the Director determines is needed for planning purposes.
- (k<u>l</u>) No person may deliver recyclables or compostables, including those mixed with trash, to a landfill or transfer station for the purpose of having those materials landfilled, except as follows:
- (1) A collector may drop off recyclables or compostables at the San Francisco transfer station for landfill if the transfer station has agreed to provide to the Director, upon

request, audits of collection vehicles for a specified period going forward in time. The transfer station's audit shall report the quantity of recyclables or compostables, stated as estimated tons per load or as a percentage of the loads, deposited at the transfer station by collection vehicles specifically identified in the request over a reasonable period of time occurring after the request.

- (2) A processing facility that sorts and reconstitutes recyclables for the purpose of using the altered form in the manufacture of a new product or turns compostables into usable and marketable compost (e.g., soil-conditioning) material may send to a landfill a minor portion of those materials that constitutes unmarketable processing residuals, if the processing facility provides to the Director, upon request, audits of specific collection vehicles for a specific period going forward in time, of the quantities of recyclables or compostables sent to the landfill from the processing facility.
- (Im) No person may deliver trash from the city, including trash mixed with recyclables or compostables, to a processing facility, unless the processing facility has agreed to provide to the Director, upon request, audits of collection vehicles for a specified period going forward in time. The processing facility's audit shall report the quantity of trash, stated as estimated tons per load or as a percentage of the loads, deposited at the processing facility by collection vehicles specifically identified in the request over a reasonable period of time occurring after the request.
- (mn) The operative date for <u>Ordinance No. 300-18the ordinance in Board File No. 180646</u> shall be July 1, 2019, except for the following types of Large Refuse Generators, for whom <u>this said</u> ordinance shall become operative on July 1, 2021: (1) 100% Affordable Housing Projects, (2) those that are or encompass Non-Profit Food Providers, (3) businesses whose primary source of revenue is the sale of fresh cut flowers, and (4) non-profit wholesale food providers.

"Food Recovery Service" means a person or entity that collects and transports Edible Food
from a Commercial Edible Food Generator to a Food Recovery Organization or other entity for Food
Recovery.

"Grocery Store" means a store primarily engaged in the retail sale of canned food; dry goods; fresh fruits and vegetables; fresh meats, fish, and poultry; frozen foods; and any area within the store that is not separately owned and where the food is prepared and served, including, for example, a bakery, deli, and meat and seafood departments.

"Large Event" means an event, including, but not limited to, a sporting event or a flea market, that charges an admission price, and serves an average of more than 2,000 individuals per day of operation of the event, at a location that includes, but is not limited to, a public, nonprofit, or privately owned or operated park, parking lot, golf course, street area, or other open space when being used for an event.

"Large Venue" means a permanent venue facility that annually seats or serves an average of more than 2,000 individuals within the grounds of the facility per day of operation of the venue facility. A Large Venue includes, but is not limited to, a public, nonprofit, or privately owned or operated stadium, amphitheater, arena, hall, amusement park, conference or civic center, zoo, aquarium, airport, racetrack, horse track, performing arts center, fairground, museum, theater, or other facility designed to attract large numbers of members of the public. A site under common ownership or control that includes more than one Large Venue that is contiguous with another Large Venuen the site, is a single Large Venue.

"Organic Waste" has the definition set forth in Section 1902 of the Environment Code, as may be amended from time to time.

"Refuse" has the definition set forth in Section 1902 of the Environment Code, as may be amended from time to time.

1	(3) A record of the following information for each Food Recovery Service or Food
2	Recovery Organization that collects or receives Edible Food from that Commercial Edible Food
3	Generator:
4	(A) The name, address, and contact information of the Food Recovery
5	Service or Food Recovery Organization.
6	(B) The types of food that will be collected by or transported to the Food
7	Recovery Service or Food Recovery Organization.
8	(C) The frequency with which food will be collected or transported.
9	(D) The quantity of food, measured in pounds recovered per month, collected
0	or transported to a Food Recovery Service or Food Recovery Organization for Food Recovery.
1	(e) Inspection Requirement. Commercial Edible Food Generators shall allow the Departmen
12	to access the premises and review the records required in subsection (d).
13	(f) Nothing in this Chapter 32 shall be construed to limit or conflict with the protections
14	provided by the California Good Samaritan Food Donation Act of 2017, the Federal Good Samaritan
15	Act, or share table and school food donation guidance pursuant to Senate Bill 557 of 2017.
16	
17	SEC. 3204. REQUIREMENTS FOR FOOD RECOVERY ORGANIZATIONS AND
18	<u>SERVICES.</u>
19	(a) Recordkeeping Requirements for Food Recovery Organizations. Food Recovery
20	Organizations collecting or receiving Edible Food directly from Commercial Edible Food Generators
21	via a written agreement consistent with Section 3203(c)(2) shall maintain the following records:
22	(1) The name, address, and contact information for each Commercial Edible Food
23	Generator from which the Food Recovery Organization receives Edible Food.
24	(2) The quantity in pounds of Edible Food the Food Recovery Organization receives
25	from each Commercial Edible Food Generator per month.

#### SEC. 3205. ADMINISTRATION AND ENFORCEMENT.

This Chapter 32 shall be administered and enforced by the Department. The Director may adopt regulations, guidelines, and forms to carry out the provisions and purposes of this Chapter.

#### SEC. 3206. PENALTIES AND ENFORCEMENT.

- (a) The Director shall administer all provisions of this Chapter 32 and may enforce those provisions by any lawful means available for such purpose, including through imposition of administrative penalties for violations of those provisions of this Chapter, or of rules and regulations adopted pursuant to this Chapter, except as otherwise provided in this Chapter.
- (b) To the extent permitted by law, the Director may inspect any Food Recovery Organization,

  Food Recovery Service, and Commercial Edible Food Generator, and records related to their

  operations, to enforce this Chapter 32.
- (c) Administrative Code Chapter 100, "Procedures Governing the Imposition of Administrative Fines," as amended, is hereby incorporated in its entirety and shall govern the imposition, enforcement, collection, and review of administrative citations and penalties issued to enforce this Chapter 32, and any rule or regulation adopted pursuant to this Chapter; provided, however, that:
- (1) The fine for a violator's first violation at a dwelling or commercial property that generates less than one cubic yard of refuse per week may not exceed \$100;
  - (2) Each day of continued noncompliance constitutes a separate violation.
- (3) The Director may hold imposed administrative penalties in partial or complete abeyance, pending completion of ordered remedial steps or based on other conditions, in accordance with the Director's lawful discretion and in furtherance of the objectives of this Chapter 32. A Food Recovery Organization, Food Recovery Service, or Commercial Edible Food Generator that is a Cityowned or operated facility is not subject to administrative penalties under this Section 3206(c); and

new or expanded capacity at the Solid Waste Facility, including information about throughput and permitted capacity that the Director determines is necessary for planning purposes.

### SEC. 295. ORGANIC WASTE REQUIREMENTS FOR REFUSE COLLECTORS.

*Any refuse collector licensed by the Director shall:* 

- (a) Transport Organic Waste that it collects from Organic Waste generators to a facility, operation, activity, or property that recovers Organic Waste, rather than sending that Organic Waste to a landfill, as set forth in Title 14, Division 7, Chapter 12, Article 2 of the California Code of Regulations, as may be amended from time to time.
- (b) Provide written notice to the Director annually on or before March 1, identifying the facilities to which the refuse collector will transport Organic Waste in that calendar year.
- (c) Obtain approval from the Director to haul Organic Waste and maintain a copy of its authorization from the Director to collect Organic Waste from Organic Waste generators.

Section 5. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 7. Severability. If any section, subsection, sentence, clause, phrase, or word of this ordinance, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section 8. Undertaking for the General Welfare. In enacting and implementing this ordinance, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

APPROVED AS TO FORM: DAVID CHIU, City Attorney

By: <u>/s/ Sarah Crowley</u>
SARAH CROWLEY
Deputy City Attorney

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## City and County of San Francisco Tails

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

Ordinance

File Number: 220607 Date Passed: June 14, 2022

Ordinance amending the Environment and Health Codes to implement state regulations issued under Senate Bill (SB) 1383 (2016), the Short-Lived Climate Pollutant Reduction Law, by: 1) requiring commercial edible food generators to engage in edible food recovery efforts and maintain related records; 2) requiring food service organizations and services to maintain records and report to the Department of the Environment (SFE) on edible food recovery efforts; 3) authorizing SFE to impose fines for violations of the requirements imposed on commercial edible food generators and food services organizations and services; 4) requiring owners and managers of commercial properties to inspect their containers for proper sorting of recyclables, compostables, and trash, and to instruct their employees on sorting requirements; 5) requiring organic waste recovery facilities to report to SFE on their waste recovery capacity; 6) requiring solid waste facilities to report to the Department of Public Health (DPH) on their waste recovery capacity; 7) requiring refuse collectors to transfer organic waste to facilities that recover organic waste, provide DPH with a list of the facilities receiving organic waste, and obtain authorization from DPH to transport organic waste; and 8) authorizing DPH to enforce requirements imposed on solid waste facilities and refuse collectors transporting organic waste

June 02, 2022 Government Audit and Oversight Committee - RECOMMENDED AS COMMITTEE REPORT

June 07, 2022 Board of Supervisors - PASSED ON FIRST READING

Ayes: 11 - Chan, Dorsey, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

June 14, 2022 Board of Supervisors - FINALLY PASSED

Ayes: 10 - Chan, Dorsey, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai

and Walton

Excused: 1 - Stefani

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 6/14/2022 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

London N. Breed Mayor

**Date Approved**