File No	220536	Committee Item No1 Board Item No10	
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	Committee: Budget and Finance Committee Date June 29, 2022 Board of Supervisors Meeting Date July 12, 2022		
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	CTA Resolution No. 22-3 General Plan Referral – 3 MTC Approval – Resolut CON - Costing Analysis CTA Presentation 6/29/2	3/23/2022 ion No. 4500 4/27/2022 6/28/2022	

Completed by:	Brent Jalipa	Date	June 24, 2022
Completed by:	Brent Jalipa	Date	July 6, 2022

1	[Initiative Ordinance - Business and Tax Regulations Code - Sales Tax for Transportation Authority]
2	Additionty
3	Ordinance approving a new 2022 Transportation Expenditure Plan for the County
4	Transportation Authority and submitting to the voters at an election to be held on
5	November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to
6	continue in effect the existing local transactions and use tax at the existing rate of 0.5%
7	for 30 years to fund transportation improvements under the 2022 Transportation
8	Expenditure Plan; increasing the Transportation Authority's appropriations limit by the
9	amount collected under the transactions and use tax for four years from
10	November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds
11	secured by transactions and use tax revenues; affirming the Transportation Authority's
12	determination under the California Environmental Quality Act; and making findings of
13	consistency with the General Plan, and the eight priority policies of Planning Code,
14	Section 101.1.
15	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
16	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
17	Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code
18	subsections or parts of tables.
19	
20	Be it ordained by the People of the City and County of San Francisco:
21	
22	Section 1. History and Background.
23	(a) Pursuant to California Public Utilities Code ("Public Utilities Code") Section 131000
24	et seq., and as approved by the voters at the November 7, 1989 election as Proposition B, the
25	San Francisco County Transportation Authority ("Authority") imposed a local retail

transactions and use tax ("tax") of 0.5% for 20 years, with the revenues of the tax to be spent on projects specified in the Transportation Expenditure Plan adopted by the Authority and the issuance of up to \$742,000,000 in limited tax bonds by the Authority. At the November 4, 2003 election, the voters approved Proposition K, which adopted a New Transportation Expenditure Plan that superseded Proposition B's Transportation Expenditure Plan and authorized the Authority to issue up to an aggregate amount of \$1,880,000,000 of limited tax bonds, funded by continuing the tax at the same 0.5% rate, subject to approval of future updates of the New Transportation Expenditure Plan pursuant to Public Utilities Code Section 131056.

- (b) As provided in Public Utilities Code Section 131056, the Authority has prepared a new county transportation expenditure plan ("2022 Transportation Expenditure Plan"), which will supersede the New Transportation Expenditure Plan adopted as part of Proposition K in November 2003. The 2022 Transportation Expenditure Plan provides for funding of transportation projects for 30 years, and has been recommended by the Expenditure Plan Advisory Committee established by the Authority, approved by the Metropolitan Transportation Commission, and endorsed by the Authority. The Authority has recommended that the Board of Supervisors submit to the voters for approval by a two-thirds majority at the November 8, 2022 election the 2022 Transportation Expenditure Plan, the continuation of the Authority's existing 0.5% tax to fund the 2022 Transportation Expenditure Plan, and the authority to issue limited tax bonds in an aggregate principal amount not to exceed \$1,910,000,000.
 - (c) This ordinance should be interpreted to achieve the following purposes:
- (1) To continue the Authority in effect as currently constituted to impose the tax, administer the 2022 Transportation Expenditure Plan, and issue the authorized limited tax bonds at the Authority's discretion.

1	(2) To continue in effect the existing tax at the existing 0.5% rate to fund the
2	2022 Transportation Expenditure Plan for 30 years from the operative date of the
3	amendments to Business and Tax Regulations Code Article 14 approved by the voters at the
4	November 8, 2022 election in accordance with the provisions of Part 1.6 (commencing with
5	Section 7251) of Division 2 of the California Revenue and Taxation Code and Division 12.5
6	(commencing with Section 131000) of the California Public Utilities Code.
7	(3) To implement the 2022 Transportation Expenditure Plan, which supersedes
8	the existing New Transportation Expenditure Plan adopted as Proposition K in
9	November 2003. The 2022 Transportation Expenditure Plan sets forth the transportation
10	projects, programs, and other improvements to be funded with the revenues from the tax, and
11	specifies eligibility and other conditions and criteria under which such revenues shall be made
12	available for expenditure.
13	(4) To authorize the issuance from time to time of limited tax bonds not to
14	exceed an aggregate principal amount of \$1,910,000,000 to finance the projects specified in
15	the 2022 Transportation Expenditure Plan.
16	(5) To increase the appropriations limit for the Authority pursuant to California
17	Constitution Article XIIIB.
18	
19	Section 2. Article 14 of the Business and Tax Regulations Code is hereby amended by
20	revising Sections 1401, 1402, 1403, 1404, 1405, 1406, 1407,1408, 1409, 1410, 1411, 1412,
21	1413, 1414, 1415, 1416, 1417, 1418, and 1419, and by adding Section 1420, to read as
22	follows:
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1	SEC. 1401. TITLE; TAX RATE; USE OF PROCEEDS.
2	This ordinance(a) The tax imposed by this Article 14 shall be known as the "San Francisco
3	County Transportation Authority Reauthorization Ordinance Tax," and may be referred to herein as
4	the "Tax." which continues in effect the existing local transactions and use tax (commonly referred to
5	as the "sales and use tax") approved by the voters as Proposition B at the November 7, 1989 election
6	and authorizes implementation of a New Transportation Expenditure Plan for the use of the additional
7	revenues.
8	(b) The Tax is a local retail transactions and use tax of 0.5%, as provided in Sections 1406
9	and 1408 of this Article 14.
10	(c) The proceeds from the Tax shall be spent solely for the purposes set forth in Section 1414 of
11	this Article 14.
12	
13	SEC. 1402. DEFINITIONS.
14	For the purposes of this ordinance Article 14, the following words shall have the meanings
15	ascribed to them by this Section. (a) "Authority." means Tthe existing San Francisco County
16	Transportation Authority-, and(b) "District-" means Ithe City and County of San Francisco.
17	(c) "Effective date." The date of adoption of this ordinance which shall take effect at the close
18	of the polls on the day of the election scheduled for November 4, 2003 at which the proposition is
19	adopted by a two-thirds vote of the electors voting on the measure.
20	(d) "Operative date." The date that this ordinance becomes operative, which shall be the first
21	day of the first calendar quarter commencing more than 120 days after adoption of this ordinance at
22	the election scheduled for November 4, 2003, pursuant to Public Utilities Code Section 131105(a).
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SEC. 1403. PURPOSE.

Pursuant to Division 12.5 of the Public Utilities Code, the San Francisco County

Transportation Authority, upon the unanimous recommendation of the Expenditure Plan Advisory

Committee established by the Authority, has recommended that the Board of Supervisors submit to the voters of the City and County of San Francisco for their approval an ordinance which would, if so approved, continue in effect the existing local transactions and use tax of one half of one percent approved by the voters as Proposition B at the November 7, 1989 election; authorize implementation of a New Transportation Expenditure Plan setting forth the projects to be funded over the next 30 years with revenues from the continuation of the tax; continue in effect the San Francisco County

Transportation Authority; and authorize the San Francisco County Transportation Authority to issue limited tax bonds in a total outstanding aggregate amount not to exceed \$1,880,000,000. Hence, this ordinance should be interpreted so as to achieve the purposes set forth herein:

(a) To continue in effect the San Francisco County Transportation Authority.

(b) To continue in effect the existing one-half of one percent transactions and use tax in accordance with the provisions of Part 1.6 (commencing with Section 7251) of Division 2 of the California Revenue and Taxation Code and Sections 131100 et seq. of the California Public Utilities Code, which directs the County Board of Supervisors to adopt the tax ordinance for voter approval, exercising the taxing power granted to the San Francisco County Transportation Authority in Public Utilities Code Section 131102 on behalf of said Authority.

(c) To implement a New Transportation Expenditure Plan which supersedes the existing

Transportation Expenditure Plan adopted in 1989, sets forth the transportation projects, programs and other improvements to be funded over the next 30 years with the revenues resulting from the continuation of the tax, specifies eligibility and other conditions and criteria under which such revenues shall be made available, and makes provisions for the adoption of future expenditure plan updates.

1	This Article 14 is intended to achieve the following, among other purposes, and directs that the
2	provisions of this Article be interpreted to accomplish these purposes:
3	$\frac{(d)(a)}{(a)}$ To incorporate provisions identical to those of the Sales and Use Tax Law of the
4	State of California insofar as those provisions are not inconsistent with the requirements and
5	limitations contained in Part 1.6 (commencing with Section 7251) of Division 2 of the California
6	Revenue and Taxation Code.
7	(e)(b) To impose a transactions and use tax in accordance with the provisions of Part 1.6
8	(commencing with Section 7251) of Division 2 of the California Revenue and Taxation Code and
9	<u>Division 12.5 (commencing with section 131000) of the California Public Utilities Code</u> and provide a
10	measure therefor that can be administered and collected by the State Board of
11	Equalization California Department of Tax and Fee Administration in a manner that adapts itself as
12	fully as practicable to, and requires the least possible deviation from, the existing statutory
13	and administrative procedures followed by the State Board of Equalization California Department
14	of Tax and Fee Administration in administering and collecting the California State Sales and Use
15	Tax.
16	$\frac{(f)(c)}{c}$ To authorize administration of a transactions and use tax in a manner that will, to
17	the highest degree possible consistent with the provisions of Part 1.6 (commencing with
18	<u>Section 7251)</u> of Division 2 of the <u>California</u> Revenue and Taxation Code, minimize the cost of
19	collecting the transactions and use taxes Tax and at the same time minimize the burden of
20	recordkeeping upon persons subject to taxation under the provisions of this
21	ordinance Article 14.
22	(g) To improve or cause the improvement, construction, maintenance, operation, development
23	of and/or planning for, transportation projects facilities and/or programs contained in the New
24	Transportation Expenditure Plan recommended by the Expenditure Plan Advisory Committee and
25	adopted by the Board of Supervisors of the City and County of San Francisco, which plan is

incorporated here by this reference as though fully set forth herein, and as that Plan may be amended
from time to time pursuant to applicable law.

- (h) To continue this tax pursuant to the authority granted by Section 131102 of the Public Utilities Code, permanently and subject to approval of future updates of the New Expenditure Plan pursuant to Section 131056 of the Public Utilities Code.
- (i) To authorize the issuance from time to time of limited tax bonds not to exceed a total outstanding aggregate amount of \$1,880,000,000 to finance the projects specified in the Plan.
- (j) To establish an expenditure limit for the Authority pursuant to California Constitution

 Article XIII B.

SEC. 1404. CONTINUATION OF ADMINISTRATION BY AUTHORITY.

Upon voter approval of this ordinance the 2022 Transportation Expenditure Plan and the amendments to this Article 14 passed by the voters at the November 8, 2022 election, the Authority shall continue in effect as eurrently constituted immediately prior to that voter approval except as otherwise provided by law. The Authority shall have all of the powers set forth in Division 12.5 (commencing with Section 131+000) of the California Public Utilities Code, all of the powers set forth in the New 2022 Transportation Expenditure Plan, and all powers incidental or necessary to imposing and collecting the tax and administering the tax proceeds and the 2022 Transportation Expenditure Plan, and causing and overseeing the delivery of the transportation improvements therein contained. The Authority may allocate and reallocate the tax proceeds to meet project cash flow needs consistent with the provisions of the Plan. In the event a project is infeasible, the Authority shall reallocate the tax proceeds for that project to other projects in accordance with the provisions of the Plan.

SEC. 1405. CONTRACT WITH STATE.

Prior to the operative date April 1, 2023, the Authority shall contract with the State Board of Equalization California Department of Tax and Fee Administration to perform all functions incident to the administration and operation of the Tax, in which case the operative date of the 2022 Transportation Expenditure Plan and the amendments to this Article 14 passed by the voters at the November 8, 2022 election shall be April 1, 2023 transactions and use tax authorized by this ordinance; provided that, if the Authority shall not have has not contracted with the State Board of Equalization California Department of Tax and Fee Administration prior to the operative date April 1, 2023, it shall nevertheless so contract and in such a case the operative date of the 2022 Transportation Expenditure Plan and the amendments to this Article 14 passed by the voters at the November 8, 2022 election shall be the first day of the first calendar quarter following the execution of such a contract.

SEC. 1406. TRANSACTIONS TAX AND RATE OF 0.5% ONE-HALF OF ONE PERCENT.

For the privilege of selling tangible personal property at retail, the *existing t*Tax is hereby *continued to be* imposed upon all retailers in this District at the rate of <u>0.5%one-half of one percent</u> of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in this District *on and after the operative date*April 1, 1990.

SEC. 1407. PLACE OF SALE.

For the purposes of this *ordinance* Article 14, all retail sales are consummated at the place of business of the retailer unless the tangible personal property sold is delivered by the retailer or *histhe retailer's* agent to an out-of-state destination or to a common carrier for delivery to an out-of-state destination. The gross receipts from such sales shall include delivery charges, when such charges are subject to the state sales and use tax, regardless of

1	the place to which delivery is made. In the event a retailer has no permanent place of
2	business in the state or has more than one place of business, the place or places at which the
3	retail sales are consummated shall be determined under rules and regulations to be
4	prescribed and adopted by the State Board of Equalization California Department of Tax and Fee
5	Administration.

SEC. 1408. USE TAX AND RATE OF 0.5% ONE-HALF OF ONE PERCENT.

The *existing excise t*Tax is hereby *eontinued to be* imposed on the storage, use, or other consumption in this District of tangible personal property purchase *the operative dateApril 1, 1990* for storage, use, or other consumption in this District at the rate of *0.5% one-half of one percent* of the sales price of the property. The sales price shall include delivery when such charges are subject to state sales or use tax regardless of the place to which delivery is made.

SEC. 1409. ADOPTION OF PROVISIONS OF STATE LAW.

Except as otherwise provided in this <u>Article 14 ordinance</u> and except insofar as they are inconsistent with the provisions of Part 1.6 (<u>commencing with Section 7251</u>) of Division 2 of the <u>California</u> Revenue and Taxation Code, all of the provisions of Part 1 (<u>commencing with Section 6001</u>) of Division 2 of the <u>California</u> Revenue and Taxation Code (<u>commencing with Section 6001</u>) are hereby adopted and made a part of this <u>Article 14 ordinance</u> as though fully set forth herein.

SEC. 1410. LIMITATIONS ON ADOPTION OF PROVISIONS OF STATE LAW AND COLLECTION OF USE TAXES.

(a) In adopting the provisions of Part 1 (commencing with Section 6001) of Division 2 of
the <i>California</i> Revenue and Taxation Code, wherever the State of California is named or
referred to as the taxing agency, the name of the Authority shall be substituted therefor. The
substitution, however, shall not be made: when
(1) When the word "State" is used as part of the title of the State Controller, the
State Treasurer, the State Board of Control, the State Board of Equalization, the State Treasury, or
the Constitution of the State of California;
(2) When the result of that substitution would require action to be taken by or
against the Authority or any agency, officer, or employee thereof rather than by or against the
State Board of Equalization California Department of Tax and Fee Administration, in performing the
functions incident to the administration or operation of this ordinance Article 14;
(3) the substitution shall not be made iIn those sections, including, but not
necessarily limited to, sections referring to the exterior boundaries of the State of California.
where the result of the substitution would be to:
(A) pP rovide an exemption from this tT ax with respect to certain sales,
storage, use, or other consumption of tangible personal property which would not otherwise
be exempt from this $t\bar{T}$ ax while such sales, storage, use, or other consumption remains
subject to tax by the £State under the provisions of that code Part 1 (commencing with
Section 6001) of Division 2 of the Revenue and Taxation Code; or
(B) Impose this Tax with respect to certain sales, storage, use, or other

consumption of tangible personal property which would not be subject to tax by the State under the

provisions of Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code;

1	(4) the substitution shall not be made iIn Sections 6701, 6702, (except in the last
2	sentence thereof), 6711, 6715, 6737, 6797, or 6828 of the California Revenue and Taxation
3	Code.
4	(b) The name of the word "District" shall be substituted for the word "state" in the phrase
5	"retailer engaged in business in this state" in Section 6203 and in the definition of that phrase
6	in Section 6203. "A retailer engaged in business in the District" shall also include any retailer that,
7	in the preceding calendar year or the current calendar year, has total combined sales of tangible
8	personal property in this State or for delivery in the State by the retailer and all persons related to the
9	retailer that exceed \$500,000. For purposes of this subsection (b), a person is related to another
10	person if both persons are related to each other pursuant to Section 267(b) of Title 26 of the United
11	States Code and the regulations thereunder.
12	
13	SEC. 1411. PERMIT NOT REQUIRED.
14	If a seller's permit has been issued to a retailer under Section 6067 of the California
15	Revenue and Taxation Code Section 6067, an additional transactor's permit shall not be
16	required by this <i>ordinance</i> Article 14.
17	
18	SEC. 1412. EXEMPTIONS, EXCLUSIONS, AND CREDITS.
19	(a) There shall be excluded from the measure of the transactions $t\bar{T}$ ax and the use
20	$t\underline{T}$ ax the amount of any sales tax or use tax imposed by the State of California or by any city,
21	city and county, or county pursuant to the Bradley-Burns Uniform Local Sales and Use Tax
22	Law or the amount of any state-administered transactions or use tax.

(b) There are exempted from the computation of the amount of transactions $t\underline{T}$ ax gross

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receipts when they are from:

1	(1) Sales of tangible personal property other than fuel or petroleum products to
2	operators of aircraft to be used or consumed principally outside the City and County of San
3	Francisco-county in which the sale is made and directly and exclusively in the use of such aircraft
4	as common carriers of persons or property under the authority of the laws of this $\pm \underline{S}$ tate, the
5	United States, or any foreign government.
6	(2) Sales of property to be used outside the District which is shipped to a point
7	outside the District, pursuant to the contract of sale, by delivery to such point by the retailer or
8	histhe retailer's agent, or by delivery by the retailer to a carrier for shipment to a consignee at
9	such point. For the purposes of this $paragraph_{subsection(b)(2)}$, delivery to a point outside the
10	District shall be satisfied:
11	(iA) with respect to vehicles (other than commercial vehicles) subject to
12	registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the
13	<u>California</u> Vehicle Code, aircraft licensed in compliance with Section 21411 of the <u>California</u>
14	Public Utilities Code, and undocumented vessels registered under Chapter 2 of Division 3.5
15	(commencing with Section 98509840) of the California Vehicle Code by registration to an
16	out-of-District address and by a declaration under penalty of perjury, signed by the buyer,
17	stating that such address is, in fact, histhe buyer's principal place of residence.
18	(iiB) with respect to commercial vehicles, by registration to a place of
19	business out-of-District, and a declaration under penalty of perjury, signed by the buyer, that
20	the vehicle will be operated from that address.
21	(3) the sale of tangible personal property if the seller is obligated to furnish the
22	property for a fixed price pursuant to a contract entered into prior to the operative date of this
23	ordinanceApril 1, 1990.
24	

(4) a lease of tangible personal property which is a continuing sale of such
property, for any period of time for which the lessor is obligated to lease the property for an
amount fixed by the lease prior to the operative date of this ordinance April 1, 1990.

- (5) for the purposes of subsections (43) and (54) of this subsection (b), the sale or lease of tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract upon notice, whether or not such right is exercised.
- (c) There isare exempted from the use isare ax imposed by this ordinance archarace archarace the storage, use, or other consumption in this District of tangible personal property:
- (1) the gross receipts from the sale of which have been subject to a transactions tax under any state-administered transactions and use tax ordinance.
- (2) <u>other than fuel or petroleum products</u>, purchased by operators of aircraft and used or consumed by such operators directly and exclusively in the use of such aircraft as common carriers of persons or property for hire <u>ofor</u> compensation under a certificate of public convenience and necessity issued pursuant to the laws of this <u>s</u>State, the United States, or any foreign government. This exemption is in addition to the exemptions provided in Sections 6366 and 6366.1 of the <u>California</u> Revenue and Taxation Code <u>of the State of California</u>.
- (3) if the purchaser is obligated to purchase the property for a fixed price pursuant to a contract entered into prior to *the operative date of this ordinance April 1, 1990*.
- (4) *orif* the possession of, or the exercise of any right or power over, *the* tangible personal property *arises* under a lease which is a continuing purchase of such property for any period of time for which the lessee is obligated to lease the property for an amount fixed by a lease prior to *the operative date of this ordinance*April 1, 1990.

(5) for the purposes of subsections (3) and (4) of this subsection (c), storage, use, or other consumption, or possession of, or exercise of any right to power over, tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time during which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

- (6) Except as provided in *subparagraphsubsection* (7) *of this subsection* (*c*), a retailer engaged in business in the District shall not be required to collect use *t*<u>T</u>ax from the purchaser of tangible personal property, unless the retailer ships or delivers the property into the District or participates within the District in making the sale of the property, including, but not limited to, soliciting or receiving the order, either directly or indirectly, at a place of business of the *retailer in the District or through any representative, agent,* canvasser, solicitor, subsidiary, or person in the District under the authority of the retailer.
- (7) "A retailer engaged in business in the District" shall also include any retailer of any of the following: vehicles subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the *California* Vehicle Code, aircraft licensed in compliance with Section 21411 of the *California* Public Utilities Code, or undocumented vessels registered under *Chapter 2 of* Division 3.5 (commencing with Section 98509840) of the *California* Vehicle Code. That retailer shall be required to collect use #Tax from any purchaser who registers or licenses the vehicle, vessel, or aircraft at an address in the District.
- (d) Any person subject to use \underline{t} ax under this $\underline{ordinance}$ Article 14 may credit against that \underline{t} ax any transactions tax or reimbursement for transactions tax paid to a district $\underline{imposing}$, or retailer $\underline{imposing}$ liable for, a transactions tax pursuant to Part 1.6 ($\underline{commencing \ with}$ Section 7251) and Part 1.7 ($\underline{commencing \ with \ Section \ 7280}$) of Division 2 of the $\underline{California}$ Revenue and Taxation Code with respect to the sale to the person of the property, the storage, use, or other consumption of which is subject to the use \underline{t} Tax.

1	SEC. 1413. AUTHORIZATION AND LIMITATION ON ISSUANCE OF BONDS.
2	The Authority is hereby authorized to issue from time to time limited tax bonds pursuant
3	to the provisions of California Public Utilities Code Sections 131109 et seq. in an a_n
4	outstanding aggregate principal amount not to exceed \$1,880,00,000 \$1,910,000,000.
5	
6	SEC. 1414. USE OF PROCEEDS.
7	$\underline{(a)}$ The proceeds of the \underline{t} axes imposed by this $\underline{Article\ 14\ prior\ to\ the\ operative\ date\ of\ the}$
8	amendments to this Article 14 passed by the voters at the November 8, 2022 election ordinance shall be
9	used solely for the projects and purposes set forth in the New Transportation Expenditure
10	Plan approved by the voters as part of Proposition K at the November 4, 2003 election and its updates
11	and for the administration thereof.
12	(b) The proceeds of the Taxes imposed by this Article 14 on or after the operative date of the
13	amendments to this Article 14 passed by the voters at the November 8, 2022 election shall be used
14	solely for the following purposes:
15	(1) The projects and purposes set forth in the 2022 Transportation Expenditure Plan
16	referenced in subsection (c) of this Section 1414, and any updates or revisions to such Plan
17	expenditures or other expenditures allowed or permitted by Division 12.5 (commencing with Section
18	131000) of the California Public Utilities Code as those provisions existed on November 8, 2022, and
19	Articles XIIIA and XIIIC of the California Constitution;
20	(2) To pay interest and principal on the bonds authorized and issued under
21	Section 1413 of this Article 14; and
22	(3) To pay the cost of administration of the Tax.
23	(c) The 2022 Transportation Expenditure Plan is in Section 3 of the ordinance containing
24	amendments to this Article 14 passed by the voters at the November 8, 2022 election, and, as part of
25	

1	that ordinance, shall be placed in the Appendix to the Administrative Code containing voter-approved						
2	<u>measures.</u>						
3	In accordance with the legislative intent expressed in California Public Utilities Code						
4	Section 131100 such proceeds shall not replace funds previously provided by property tax revenues for						
5	public transportation purposes. As a condition for allocation of funds by the Authority, the recipient						
6	department or agency shall certify to the Authority that the funds will not be substituted for property tax						
7	funds which are currently utilized to fund existing local transportation programs.						
8							
9	SEC. 1415. APPROPRIATIONS LIMIT.						
10	(a) Except as provided in subsection (b) of this Section 1415, Ffor purposes of California						
11	<u>Constitution</u> Article XIIIB of the State Constitution, the appropriations limit for the Authority for						
12	fiscal year 2003-04 and each year thereafter shall be \$485,175,000 unless that amount						
13	should be amended pursuant to applicable law.						
14	(b) Pursuant to California Constitution Article XIIIB and applicable laws, for four years from						
15	November 8, 2022, the appropriations limit for the Authority shall be increased by the aggregate sum						
16	collected by the levy of the Tax imposed under Article 14 of the Business and Tax Regulations Code.						
17							
18	SEC. 1416. AMENDMENTS.						
19	All amendments to Part 1 (commencing with Section 6001) of Division 2 of the California						
20	Revenue and Taxation Code made subsequent to the effective date of this						
21	ordinance November 7, 1989 that which relate to sales and use taxes and that which are not						
22	inconsistent with Part 1.6 (commencing with Section 7251) and Part 1.7 (commencing with						
23	<u>Section 7280)</u> of Division 2 of the <u>California</u> Revenue and Taxation Code and all amendments						
24	to Part 1.6 and Part 1.7 of Division 2 of the California Revenue and Taxation Code, shall						

automatically become a part of this *ordinance* Article 14; provided, however, that no such amendment shall operate so as to affect the rate of tax imposed by this *ordinance* Article 14.

SEC. 1417. PENALTIES.

Any person violating any of the provisions of this <u>Article 14 ordinance</u> shall be deemed guilty of a misdemeanor, and upon conviction thereof shall be punishable by a fine of not more than *five hundred dollars* (\$500.00) or by imprisonment for a period of not more than six months, or by both such fine and imprisonment.

SEC. 1418. SEVERABILITY.

If any provision of this *ordinance* <u>Article 14</u> or the application thereof to any person or circumstance is held invalid, the remainder of <u>the ordinance</u> this <u>Article 14</u> and the application of such provision to other persons or circumstances shall not be affected thereby.

SEC. 1419. ENJOINING COLLECTION FORBIDDEN.

No injunction or writ of mandate or other legal or equitable process shall issue in any suit, action, or proceeding in any court against the State of California or the Authority, or against any officer of the State or the Authority, to prevent or enjoin the collection under this ordinance Article 14, or Part 1.6 (commencing with Section 7251) of Division 2 of the California Revenue and Taxation Code, of any #Tax or any amount of #Tax required to be collected.

SEC. 1420. TERMINATION DATES.

(a) The New Transportation Expenditure Plan approved by the voters as part of Proposition K at the November 4, 2003 election and the authority to levy the Tax imposed by this Article 14 prior to the operative date of the amendments to this Article 14 passed by the voters at the November 8, 2022

1	election shall terminate immediately prior to the operative date of the amendments to this Article 14
2	passed by the voters at the November 8, 2022 election.

(b) The 2022 Transportation Expenditure Plan, referenced in subsection (c) of Section 1414, and the authority to levy the Tax imposed by the amendments to this Article 14 passed by the voters at the November 8, 2022 election shall expire 30 years from the operative date of the amendments to this Article 14 passed by the voters at the November 8, 2022 election, unless earlier terminated as provided in California Public Utilities Code Section 131280, as that section existed on November 8, 2022.

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Section 3. Pursuant to California Public Utilities Code Section 131055, the Board of Supervisors hereby adopts the following 2022 Transportation Expenditure Plan. In accordance with Business and Tax Regulations Code Article 14, Section 1414, subsection (c), the 2022 Transportation Expenditure Plan shall be placed in the Appendix to the Administrative Code containing voter-approved measures, as part of the ordinance containing amendments to Article 14 passed by the voters at the November 8, 2022 election.

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2022 Transportation Expenditure Plan

1. Introduction

Α. **Summary.** The 2022 Transportation Expenditure Plan identifies transportation improvements to be funded from the retail transactions and use tax ("sales tax") authorized under Public Utilities Code Section 131000 et seq. and passed by San Francisco voters at the November 2022 election as Proposition _ ("2022 Sales Tax"). The programs included in the 2022 Transportation Expenditure Plan are designed to be implemented over the next 30 years. The 2022 Transportation Expenditure Plan includes investments in five major categories: Major Transit Projects to support more reliable buses and trains and core

1	capacity improvements; Transit Maintenance and Enhancements to help keep
2	transit running safely and make connectivity, accessibility, and reliability
3	improvements; Paratransit services for seniors and people with disabilities;
4	Streets and Freeways to deliver safer, smoother streets including bicycle and
5	pedestrian improvements and street resurfacing; and Transportation System
6	Development and Management to fund programs that reduce congestion and
7	improve air quality and transportation/land use coordination.
8	Since 1990, San Francisco has had a one-half of one percent transactions and
9	use tax authorized under Public Utilities Code Section 131000 et seq. dedicated
10	to funding transportation improvements. San Francisco voters approved the firs
11	such sales tax and expenditure plan in November 1989 as Proposition B and the
12	second in November 2003 as Proposition K. The San Francisco County
13	Transportation Authority (Transportation Authority) was established through the
14	1989 ballot measure to administer the sales tax and subsequently was
15	designated as administrator of the 2003 successor measure.
16	The 2022 Transportation Expenditure Plan for the use of funds from the 2022
17	Sales Tax was developed by the Expenditure Plan Advisory Committee (EPAC),
18	established by the Transportation Authority Board, with technical assistance
19	provided by the Transportation Authority and other transportation agencies. The
20	roster of EPAC members is provided in Attachment 1. The 2022 Transportation
21	Expenditure Plan was recommended by the Transportation Authority Board on
22	March 22, 2022.
23	Guided by the EPAC, equity has been at the forefront of the process to develop
24	the 2022 Transportation Expenditure Plan, the investments included within, as
25	well as how it will be administered.

1	Half of the EPAC is comprised of representatives from Equity Priority
2	Communities (EPCs) and other city neighborhoods, including organizations that
3	serve EPCs. The process to develop the 2022 Transportation Expenditure Plan
4	included robust outreach and engagement in multiple languages, with a focus on
5	reaching EPCs and populations that do not typically engage in transportation
6	planning.
7	Investments are designed to fill gaps identified in an equity analysis conducted
8	at the beginning of the process and include improvements to travel time and
9	accessibility, traffic safety, and public health, as well as addressing
10	transportation costs and supporting community-based planning, including a
11	focus on EPCs.
12	Administration of the 2022 Transportation Expenditure Plan will include a
13	transparent and accountable process, and equity requirements have been built
14	into administration. More details on administration are included in Section 5,
15	Implementation Provisions.
16	By providing the required local match, the 2022 Sales Tax is intended to
17	leverage about \$23.7 billion in federal, state, regional, and other local funding for
18	transportation projects in San Francisco.
19	The 2022 Transportation Expenditure Plan contains a list of transportation
20	programs describing the types of transportation investments that will be given
21	priority for 2022 Sales Tax funding. As such, the 2022 Transportation
22	Expenditure Plan shall be amended into the Capital Improvement Program of
23	the Congestion Management Program, developed pursuant to Section 65089 of
24	the California Government Code. These programs are intended to help
25	implement the long-range vision for the development and improvement of San

1		Francisco's transportation system, as articulated in the San Francisco
2		Transportation Plan (SFTP) 2050.
3		The SFTP is the City's blueprint to guide the development of transportation
4		funding priorities and policy. The SFTP is a living document, updated on a
5		quadrennial basis to identify and address changing needs and regional trends
6		and align them with available funding.
7	В.	Goals. The purpose of the 2022 Transportation Expenditure Plan is to
8		implement the priorities of the SFTP 2050 through investment in projects and
9		programs that include planning, maintenance, rehabilitation of, and
10		improvements to the city's multi-modal transportation system. The SFTP 2050
11		is part of the ConnectSF initiative, a multi-agency collaborative process to build
12		an effective, equitable, and sustainable transportation system for San
13		Francisco's future. The goals of ConnectSF and of the SFTP 2050 are:
14		• Equity. San Francisco is an inclusive, diverse, and equitable city that
15		offers high-quality, affordable access to desired goods, services,
16		activities, and destinations.
17		• Economic Vitality. To support a thriving economy, people and
18		businesses easily access key destinations for jobs and commerce in
19		established and growing neighborhoods both within San Francisco and
20		the region.
21		• Environmental Sustainability. The transportation and land use system
22		support a healthy, resilient environment and sustainable choices for
23		future generations.
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1	•	 Safety and Livability. People have attractive and safe travel options
2		that improve public health, support livable neighborhoods, and address
3		the needs of all users.
4	•	Accountability and Engagement. San Francisco agencies, the broade
5		community, and elected officials work together to understand the City's
6		transportation needs and deliver projects, programs, and services in a
7		clear, concise, and timely fashion.
8	C .	Plan Findings and Structure. The Transportation Authority finds that:
9		i. Adoption of an ordinance to impose a sales tax at the existing half
10		cent rate for the 30-year implementation period of the 2022
11		Transportation Expenditure Plan is necessary in order to fund the
12		transportation programs listed in Section 3, Table 1 and further
13		detailed in Section 4, Description of Programs.
14		ii. It is deemed unnecessary to seek the support of adjacent counties
15		by requesting them to develop their own Transportation
16		Expenditure Plans because San Mateo, Alameda, Contra Costa,
17		Marin, and Santa Clara counties have already adopted
18		Transportation Expenditure Plans.
19		The Transportation Authority recommends that the San Francisco Board
20		of Supervisors place the aforementioned sales tax ordinance on the
21		November 2022 ballot.
22		The 2022 Transportation Expenditure Plan is organized into five sections
23		Section 1: Introduction provides background on the Plan's goals and
24		development. Section 2: General Provisions provides further context on
25		the Plan's policies and administration. Section 3: 2022 Transportation

Expenditure Plan Summary Table summarizes the Plan's investment detail (i.e., recommended funding distribution) by category, sub-category, and program. Section 4: Description of Programs contains descriptions of the programs (organized by category and subcategory), including the types of projects that are eligible for funding under each of them.

Section 5: Implementation Provisions describes the process for prioritizing and allocating funds from the 2022 Sales Tax following adoption of the Plan.

2. General Provisions

A. Sales Tax Revenues. The 2022 Transportation Expenditure Plan shall supersede the Proposition K Expenditure Plan, adopted in 2003, as of the operative date of the 2022 Sales Tax, which shall be at the same one-half percent rate as approved by San Francisco voters in November 2003 as Proposition K, and shall be imposed for the 30-year duration of the 2022 Transportation Expenditure Plan.

Revenues from the 2022 Sales Tax are estimated under two scenarios over the 30-year period of the 2022 Transportation Expenditure Plan, both of which are net of an estimated \$550 million in Proposition K financial liabilities (See Section D, Successor Program). The conservative projection, which corresponds to Priority 1 funding levels, puts the total revenue level at \$2.378 billion (2020 dollars). This scenario reflects an average growth rate of 2.1%, and an inflation-based discount rate of 3%. The more optimistic revenue projection, which corresponds to Priority 2 funding levels, reflects an average growth rate of 2.6%, and an inflation-based discount of 3%.

1	В.	Fiscal Cons	straint. The 2022 Transportation Expenditure Plan is fiscally					
2		constrained	to the total funding expected to be available for each category (i.e.,					
3		percent of re	percent of revenues designated for each category) and by the funding caps					
4		established	stablished for each program. The financial constraint is further detailed within					
5		each progra	ach program through the specification of funding priority levels, i.e., Priority 1					
6		and Priority	2 (See Section 4 Description of Programs).					
7	C.	Restriction	of Funds. 2022 Sales Tax revenues shall be spent on capital					
8		projects rath	ner than to fund operations and maintenance of existing					
9		transportation	on services, unless otherwise explicitly specified in the Section 4,					
10		Description	of Programs. In accordance with enabling legislation and adopted					
11		principles, 2	principles, 2022 Sales Tax revenues generated pursuant to this plan shall be					
12		subject to th	e following restrictions:					
13		i. No S	ubstitution.					
14		a.	2022 Sales Tax revenues shall be used to supplement and under					
15			no circumstance replace existing local revenues used for					
16			transportation purposes listed in the 2022 Transportation					
17			Expenditure Plan.					
18		b.	Proceeds from the sale or liquidation of capital assets funded with					
19			2022 Sales Tax revenues shall be returned to the Transportation					
20			Authority (in proportion to the contribution of 2022 Sales Tax					
21			revenues to the total original cost of the asset), for re-allocation to					
22			eligible expenses within the program from which funds were					

expended for the original investment.

No Expenditures Outside San Francisco. Unless otherwise explicitly

specified in Section 4, Description of Programs, no 2022 Sales Tax funds

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1		shall	be spent outside the territorial limits of the City and County of San
2		Franc	cisco except for cases that satisfy all the following conditions:
3		a.	Quantifiable Benefit. The proposed project is eligible to be
4			funded with the 2022 Sales Tax consistent with the 2022
5			Transportation Expenditure Plan, and if planning or other studies
6			developed in order to enable its implementation demonstrate that
7			there will be a quantifiable benefit to the City and County's
8			transportation program from the expenditure of funds beyond the
9			City and County line. A quantifiable benefit is defined as a
10			measurable increase in the cost-effectiveness of a project or group
11			of transportation projects or services at least partially funded with
12			2022 Sales Tax funds, located along the corridor or in the
13			immediate geographic area of the City and County where the
14			project in question is proposed to occur.
15		b.	Expenses Matched by Other Counties. The proposed expense
16			is matched by funding from the county where the expenditure of
17			2022 Sales Tax funds is proposed to be made.
18		Shou	ld transportation projects or services contemplated in the plan
19		requi	re the participation of multiple counties for any phase of project
20		plann	ing or implementation, the Transportation Authority shall work
21		coope	eratively with the affected county or counties to ensure successful
22		proje	ct implementation.
23	iii.	Fund	ling Caps for Legacy Projects. Projects carried forward from the
24		Propo	osition K Expenditure Plan as legacy projects shall be eligible to
25		receiv	ve Priority 1 funds from the designated programs, not to exceed the

a project or group

1		unallocated amounts programmed in the Proposition K Strategic Plan as
2		of the operative date of the 2022 Sales Tax.
3		iv. Administration Costs. Pursuant to Public Utilities Code Section
4		131107, not more than one percent of the annual net amount of revenues
5		raised by the 2022 Sales Tax may be used to administer the 2022
6		Transportation Expenditure Plan.
7	D.	Successor Program. The 2022 Transportation Expenditure Plan shall
8		supersede the Proposition K Expenditure Plan, adopted in 2003, as of the
9		operative date of the 2022 Sales Tax. As such it will bear responsibility for any
10		outstanding debt incurred by the Proposition K program, for reimbursement of
11		eligible costs for outstanding balances on Proposition K grants, and for other
12		financial liabilities arising from the Proposition K program. All assets of the
13		Proposition K program shall become Proposition _ program assets.
14	E.	Bonding Authority. The Transportation Authority shall be authorized to issue,
15		from time to time, limited tax bonds in an aggregate principal amount not to
16		exceed \$1.91 billion, payable from the sales tax revenues generated pursuant to
17		the 2022 Sales Tax. The Transportation Authority's bonding capacity shall be
18		separate and distinct from that of the City and County of San Francisco.
19	F.	Administration by the San Francisco County Transportation Authority.
20		The San Francisco County Transportation Authority, which currently allocates,
21		administers, and oversees the expenditure of the existing Proposition K sales
22		tax for transportation, shall allocate, administer, and oversee the expenditure of
23		the Proposition _ sales tax funds.
24	G.	Environmental Review. Environmental reporting, review, and approval
25		procedures as provided for under the National Environmental Policy Act (NEPA)

and/or the California Environmental Quality Act (CEQA) and other applicable laws shall be carried out as a prerequisite to the approval and implementation of any project, including legacy projects, to be funded partially or entirely with 2022 Sales Tax funds. No definite commitment to any activity or project is made by the adoption of the 2022 Transportation Expenditure Plan. The 2022 Transportation Expenditure Plan establishes a funding mechanism for transportation improvements which does not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment. The 2022 Transportation Expenditure Plan also does not limit the discretion of agencies proposing to carry out eligible projects to select a "no action" or a "no project" alternative.

3.

the proposed 2022 Sales Tax revenue allocations by category, subcategory, and program in constant 2020 dollars. There are five categories, identified with capital letters (A through E). The first subdivision level under each category is known as a subcategory. Subcategories are indicated with lower case Roman numerals. The level below a subcategory is known as a program. Programs are indicated with numbers. The 2022 Transportation Expenditure Plan identifies eligible expenditures through a set of programs that guides the types of transportation projects that will be funded by the 2022 Sales Tax. The programs are set up to address allocation of funds to multi-year programs for a given purpose, such as street resurfacing or street safety improvements, for which not all specific project locations or improvements can be anticipated or identified at the time of adoption of the 2022 Transportation Expenditure Plan. This approach provides certainty about the types of investments that will be made balanced with the flexibility needed for a 30-year plan.

1	Table 1: 2022 Transportation Expenditure Plan Summary Table					
2	2020 \$Millions		Total Expected	T	- L D	% of Prop
3			Funding ¹	101	al Prop _²	_ Funding ³
4	A. Major Transit Projects	\$	10,354.7	\$	587.0	22.6%
5	i. Muni Reliability and Efficiency Improvements		1,088.3	\$	110.0	
6	ii. Muni Rail Core Capacity		\$ 720.0 \$	\$	57.0	
7	iii. BART Core Capacity iv. Caltrain Service Vision: Capital System		3,536.4 \$	\$	100.0	
8	Capacity Investments v. Caltrain Downtown Rail Extension and		10.0	\$	10.0	
9	Pennsylvania Alignment	\$	5,000.0	\$	310.0	
10	B. Transit Maintenance and Enhancements	\$	10,065.3	\$	1,070.0	41.2%
11	 i. Transit Maintenance, Rehabilitation, and Replacement 	\$	9,047.1	\$	975.0	
12	1. Muni	\$ \$ \$	7,934.8	\$	825.0	
	2. BART 3. Caltrain	\$ \$	<i>547.7</i> <i>550.</i> 3	\$ \$	45.0 100.0	
13				Ψ	\$	
14	4. Ferry	\$	14.3		5.0	
4.5	ii. Transit Enhancements	\$	1,018.2	\$	95.0	
15	1. Transit Enhancements	\$ \$ \$	777.4	\$	36.0	
16	2. Bayview Caltrain Station	\$	100.0	\$	27.0	
.0	3. Mission Bay Ferry Landing		53.8	\$	5.0	
17	4. Next Generation Transit Investments	\$	87.0	\$	27.0	
18	C. Paratransit⁴	\$	1,270.0	\$	297.0	11.4%
19	D. Streets and Freeways	\$	3,767.1	\$	492.0	18.9%
13	i. Maintenance, Rehabilitation, and Replacement	\$	2,194.7	\$	214.0	
20	 Street Resurfacing, Rehabilitation, and Maintenance 	\$	1,984.0	\$	105.0	
21	Pedestrian and Bicycle Facilities	Ψ	1,904.0	φ	100.0	
	Maintenance	\$	84.6	\$	19.0	
22	3. Traffic Signs and Signals Maintenance	\$	126.1	\$	90.0	
23	ii. Safe and Complete Streets	\$	1,114.8	\$	240.0	
	1. Safer and Complete Streets	\$ \$	918.8	\$	187.0	
24	2. Curb Ramps	\$	143.0	\$	29.0	
25	3. Tree Planting	\$	53.0	\$	24.0	

1	Table 1: 2022 Transportation Expenditure Plan Summary Table				
2	2020 \$Millions	Total Expected			% of Prop
3	iii Francey Safety and Operational	Funding ¹	Tot	al Prop _2	_ Funding ³
	iii. Freeway Safety and Operational Improvements	\$ 457.6	\$	38.0	
4	1. Vision Zero Ramps	\$ 27.5	\$	8.0	
5	 Managed Lanes and Express Bus Transformative Freeway and Major Street 	\$ 206.0	\$	10.0	
6	Projects	\$ 224.1	\$	20.0	
7	E. Transportation System Development and Management	\$ 824.8	\$	152.0	5.9%
8	i. Transportation Demand Management	\$ 146.5	\$	23.0	
9	ii. Transportation, Land Use, and Community				
9	Coordination	\$ 678.3	\$	129.0	
10	 Neighborhood Transportation Program 	\$ 191.2	\$	46.0	
	Equity Priority Transportation Program	\$ 192.2	\$	47.0	
11	Development Oriented Transportation	\$ 263.7	\$	26.0	
	4. Citywide / Modal Planning	\$ 31.2	\$	10.0	
12	Total	\$ 26,281.9	\$	2,598.0	100.0%
13	Total Prop _ Priority 1		\$	2,378.0	
14	Total Prop _ Priority 1 + 2		\$	2,598.0	

Notes:

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¹Total Expected Funding represents project costs or implementable phases of multi-phase projects and programs based on a 30-year forecast of expected revenues from existing federal, state, regional, and local sources, plus \$2.598 billion in Proposition _ revenues. The amounts in this column are provided in fulfillment of Sections 131051(a)(1), (b) and (c) of the Public Utilities Code.

²The "Total Prop _" fulfills the requirements in Section 131051(d) of the Public Utilities Code.

³Percentages are based on Proposition _ Priority 1 and 2 forecasts of \$2.598 billion. The forecast is net of existing obligations of the predecessor Proposition K program.

⁴With very limited exceptions, the funds included in the 30-year forecast of expected revenues are for capital projects rather than operations. Paratransit is the primary exception, providing door-to-door vans and others transportation services for seniors and persons with disabilities who cannot use regular fixed route transit. Total Expected Funding for Paratransit reflects Proposition _ revenues, federal Section 5307 funds, and other sources of operating funds included in SFMTA's annual operating budget over the next 30 years.

4. Description of Programs.

This section contains descriptions of the categories, subcategories, and programs in the 2022 Transportation Expenditure Plan and the types of projects that are eligible for funding under each of them. It also identifies the sponsoring agency or agencies for each program. The Total Funding figures correspond to the Total Expected Funding column in the 2022 Transportation Expenditure Plan Summary Table provided in Section 3, above. The percentage allocation of 2022 Sales Tax funds to each of the major categories is as follows: Major Transit Projects – 22.6%, Transit Maintenance and Enhancements – 41.2%, Paratransit – 11.4%, Streets and Freeways – 18.9%, and Transportation System Development and Management – 5.9%.

A. MAJOR TRANSIT PROJECTS

Muni Reliability and Efficiency Improvements

Programmatic improvements that improve the reliability and speed of Muni bus and rail service. Eligible project types include but are not limited to: transit-only lanes; curb bulb-outs at Muni stops; traffic signal modifications; deployment of transit signal priority devices; relocation and upgrade of Muni stops; and other street design changes (e.g., highly visible crosswalks, median island refuges) to reduce delay for transit and enhance pedestrian safety. Includes \$10M in legacy funding for Geary Rapid Improvements Phase 2. Includes project development and capital costs. Sponsor Agency: SFMTA. Total Funding: \$1,088.3M; EP: \$110M.

ii. Muni Rail Core Capacity

Programmatic improvements that increase the reliability and capacity of Muni's rail system by supporting longer and more frequent trains. High priority shall be given to installation of a next generation communications-based train control system for the Muni surface and subway rail network. Engineering improvements include but are not limited to lengthening existing platforms to accommodate 3- and 4-car light rail trains in the Muni Metro Tunnel between West Portal and Embarcadero stations, and 3-car trains on the N Judah line. Upgrades to switches, crossovers, and other components to increase subway reliability and throughput, and modifications to subway portals to minimize conflicts. Purchase of additional light rail vehicles to increase the fleet's overall capacity and new/upgraded maintenance and/or storage facilities to house additional vehicles. Includes project development and capital costs. Sponsor Agency: SFMTA. The first \$50M is Priority 1 and the remainder is Priority 2. Total Funding: \$720M; EP: \$57M.

iii. BART Core Capacity

Improvements that will allow BART to operate up to 30 ten-car trains per hour in each direction through the existing Transbay Tube (an increase from the current capacity of 23 trains per hour). Eligible project types include but are not limited to: new (additional) rail cars; a new communications-based train control system; a new rail car storage yard at the Hayward Maintenance Complex; and additional traction power substations to provide the power needed for more frequent service. Includes project development and capital costs. As a prerequisite to allocation of funds, the Transportation Authority Board shall consider whether Alameda and Contra Costa Counties have contributed a

1	commensurate amount to the BART Core Capacity Program. Sponsor Agency:
2	BART. Total Funding: \$3,536.4M; EP: \$100M.
3	iv. Caltrain Service Vision: Capital System Capacity Investments
4	Programmatic capital improvements that will allow Caltrain service to operate up
5	to eight trains per direction per hour consistent with the Caltrain Business Plan
6	Service Vision. Eligible project types include, but are not limited to: additional
7	fleet, level boarding at station platforms, additional train storage, track work, and
8	station improvements. Includes planning, project development, and capital
9	costs. Includes \$10M in Priority 2 funding. Sponsor Agency: PCJPB. Total
10	Funding: \$10M; EP: \$10M.
11	v. Caltrain Downtown Rail Extension and Pennsylvania Alignment
12	Caltrain Downtown Rail Extension: The underground extension of the Caltrain
13	commuter rail system from the current Caltrain San Francisco terminus into the
14	Salesforce Transit Center. Project designed to accommodate blended service
15	with future California High-Speed Rail. Includes a new station at 4th and
16	Townsend Streets. Includes \$300M in Priority 1 funds.
17	Pennsylvania Alignment: Below-grade rail alignment extending south from the
18	planned Downtown Rail Extension. Project will serve the Caltrain commuter rail
19	system and future California High-Speed Rail service. Pennsylvania Alignment
20	will separate rail from surface-level conflicts with street users at 16th Street and
21	Mission Bay Drive. Includes \$10M in Priority 2 funds.
22	Includes project development and capital costs. Sponsor Agencies: TJPA,
23	SFCTA. Total Funding: \$5,000M; EP: \$310M.
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B. TRANSIT MAINTENANCE AND ENHANCEMENTS

i. Maintenance, Rehabilitation, and Replacement

1.	Muni. Programmatic improvements for upgrade, rehabilitation,
	and replacement of Muni's capital assets, including transit and
	paratransit vehicles, spare parts, and on-board equipment; transit
	facilities and facilities-related equipment; and transit guideways
	and associated equipment. Eligible project types include but are
	not limited to the following: rail car, trolley coach, and motor coach
	renovation and replacement of buses with zero emission vehicles,
	which may include additional vehicles added to the fleet to
	maintain current fleet passenger capacity (e.g., if electric buses
	have lower passenger capacity). Rehabilitation, upgrades, and/or
	replacement of: existing facilities for maintenance and operations,
	including equipment and upgrades to support the electrification of
	the Muni motor coach fleet and to improve resilience to climate
	change; rail stations including, but not limited to, platform edge
	tiles, elevators, escalators, and faregates; existing rail, overhead
	trolley wires, signals, traction power stations, and automatic train
	control systems, as well as upgrades to improve resilience to
	climate change. The intent is to implement transit priority and
	reliability improvements whenever guideways rehabilitation,
	upgrade, or replacement projects are undertaken. Includes project
	development and capital costs. Sponsor Agency: SFMTA. The
	first \$784M is Priority 1 and the remainder is Priority 2. Total
	Funding: \$7,934.8M; EP: \$825M.

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- 2. **BART.** Programmatic improvements for the upgrade, rehabilitation, and replacement of BART's capital assets. Eligible project types include, but are not limited to, the upgrade, rehabilitation, and replacement of: transit vehicles and on-board equipment; transit stations including platform edge tiles, elevators, escalators, and faregates; transit facilities and facilities-related equipment; and guideways such as rail, train control, traction power, and related equipment. Facilities and guideways improvements may include upgrades to improve resilience to climate change. Additional elevators, escalators, and faregates are also eligible. In shared BART/Muni stations, elevator and escalator projects must include shared Muni access and/or redundancy where cost effective. Includes project development and capital costs. The first \$35M is Priority 1 and the remainder is Priority 2. Sponsor Agency: BART. Total Funding: \$547.7M; EP: \$45M.
- 3. Caltrain. Provides San Francisco's local match contribution for the Caltrain capital program, on behalf of the City and County of San Francisco until 2022 Sales Tax funds for this program run out. Programmatic improvements such as the upgrade, rehabilitation, and replacement of transit vehicles, spare parts, and on-board equipment; transit facilities (including stations) and facilities related equipment; and guideways such as rail, signals, communications, traction power equipment, and the overhead contact system. Facilities and guideways improvements may include upgrades to

1		improve resilience to climate change. Service planning and capital
2		planning efforts are also eligible. Includes project development and
3		capital costs. Sponsor Agency: PCJPB. Total Funding: \$550.3M;
4		EP: \$100M.
5	4.	Ferry. Programmatic improvements for the upgrade,
6		rehabilitation, and replacement of landside ferry facilities.

4. Ferry. Programmatic improvements for the upgrade, rehabilitation, and replacement of landside ferry facilities, passenger-serving facilities, and facilities-related equipment. May also include improvements to San Francisco ferry terminals to accommodate increases in ferry ridership, electrification, and to improve resilience to climate change. Includes project development and capital costs. Sponsor Agencies: Port of SF, GGBHTD. Total Funding: \$14.3M; EP: \$5M.

ii. Transit Enhancements

1.

Transit Enhancements. Customer-facing programmatic improvements that promote system connectivity, accessibility, and reliability, and improve transit service experience for riders. These are meant to be smaller to mid-sized projects that produce benefits directly experienced by transit riders. Eligible projects may include but are not limited to bus stop improvements (with priority for those serving disadvantaged communities); wayfinding; real-time information; new (additional) elevators or escalators; multimodal station access and safety improvements; bicycle parking/storage; purchase and rehab of historic streetcars; and purchase of motor coaches and paratransit expansion vehicles. Includes project development and capital costs. Sponsor Agencies: SFMTA,

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- BART, PCJPB, TIMMA. The first \$29M is Priority 1 and the remainder is Priority 2. Total Funding: \$777.4M; EP: \$36M.
- 2. Bayview Caltrain Station. Construction of a new or relocated Caltrain station in the Bayview. Includes \$4.73M in legacy funding for the Quint-Jerrold Connector Road, which will restore access eliminated by the construction of a Caltrain berm. Includes project development and capital costs. Sponsor Agencies: SFCTA, PCJPB, SFMTA, SFPW. Total Funding: \$100M; EP: \$27M.
- Mission Bay Ferry Landing. A new ferry landing serving the Mission Bay neighborhood to enable regional ferry service.
 Includes capital costs. Sponsor Agency: Port of SF. Total Funding: \$53.8M; EP: \$5M.
- 4. Next Generation Transit Investments. Planning and project development for major transit capital projects that promote system connectivity and accessibility, close service gaps, and improve and expand transit service levels. By funding planning, outreach, and early project development, the intent is to set these projects up to be competitive for discretionary funds to complete project development and implementation. Eligible projects may include but are not limited to a 19th Avenue/Geary subway, extending the Central Subway, Link21 (including a potential second transbay tube), and local and regional express bus network development. Sponsor Agencies: SFCTA; SFMTA; BART; PCJPB. The first \$22M is Priority 1 and the remainder is Priority 2. Total Funding: \$87M; EP: \$27M.

C. PARATRANSIT

Continued support for paratransit door-to-door van, taxi, and other transportation services for seniors and people with disabilities who are unable to use fixed route transit service. Includes operations support, replacement of accessible vans, and replacement and upgrades of supporting equipment such as debit card systems. Sponsor Agency: SFMTA. The first \$227M is Priority 1 and the remainder is Priority 2. Total Funding: \$1,270M; EP: \$297M.

D. STREETS AND FREEWAYS

- i. Maintenance, Rehabilitation, and Replacement
 - 1. Street Resurfacing, Rehabilitation, and Maintenance.

Repaving and reconstruction of city streets to prevent deterioration of the roadway system, based on an industry-standard pavement management system designed to inform cost-effective roadway maintenance. May include sidewalk rehabilitation and curb ramps and elements to improve resilience to climate change. Includes project development and capital costs. Sponsor Agency: SFPW. Total Funding: \$1,952M; EP: \$88M.

Replacement of street repair and cleaning equipment according to industry standards, including but not limited to asphalt pavers, dump trucks, sweepers, and front-end loaders. Includes capital costs only. Sponsor Agency: SAS. Total Funding: \$32M; EP: \$17M.

 Pedestrian and Bicycle Facilities Maintenance. Public sidewalk repair and reconstruction citywide. Maintenance of additional pedestrian facility improvements including stairways, retaining

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walls, guardrails, and rockfall barriers. Maintenance of pedestrian and bicycle safety improvements, including but not limited to safehit posts, painted safety zones, green bike lanes, and crosswalks. Rehabilitation of other bicycle facilities such as paths. Includes project development and capital costs. Sponsor Agencies: SFMTA, SAS. Total Funding: \$84.6M; EP: \$19M.

3. Traffic Signs and Signals Maintenance. Maintenance and upgrade of traffic signs and signals, including for pedestrians and bicyclists. Sponsor Agency: SFMTA. Total Funding: \$126.1M; EP: \$90M.

ii. Safe and Complete Streets

- 1. Safer and Complete Streets. Programmatic improvements to the transportation system to make it safer for all users and help achieve the City's Vision Zero goals. Projects may include but are not limited to:
 - Traffic calming to reduce vehicular speeds and improve safety; new or improved pedestrian safety measures such as ladder crosswalks, corner bulb-outs, and pedestrian islands in the medians of major thoroughfares; new and upgraded bike lanes and paths; traffic striping and channelization; bicycle and personal mobility device parking facilities such as bike/scooter racks and lockers. Quick builds (e.g., paint and safe-hit posts), pilots, permanent improvements, intersection redesigns, and larger corridor

1		projects are eligible. Landscaping may be included as a
2		minor element of a larger safety project.
3		• Installation (new), maintenance, and upgrade of traffic signs
4		and signals (including for pedestrians and bicyclists); red
5		light enforcement cameras and closed-circuit TV and
6		communications systems (e.g., Variable Message Signs) for
7		incident and special event traffic management.
8		Multi-modal street improvements to improve pedestrian,
9		bicycle, transit, and vehicle circulation and connectivity.
10		Bicycle, pedestrian, and Vision Zero outreach and
11		education programs such as Safe Routes to School;
12		development of neighborhood and school area safety plans.
13		Includes project development and capital costs. Sponsor
14		Agencies: SFMTA, SFPW, SFCTA. Includes \$152M in Priority 1, of
15		which a minimum of \$7M will be available for Safe Routes to
16		School non-infrastructure programs, e.g., education, outreach, and
17		planning to support safe transportation to schools. The remainder
18		is Priority 2. Total Funding: \$918.8M; EP: \$187M.
19	2.	Curb Ramps. Construction of new Americans with Disabilities Act
20		(ADA)-compliant curb ramps and related roadway work to permit
21		ease of movement. Reconstruction of existing ramps. Includes
22		project development and capital costs. Sponsor Agency: SFPW.
23		Total Funding: \$143M; EP: \$29M.
24	3.	Tree Planting. Planting and establishment of street trees in public
25		rights-of-way throughout the city. Priority will be given to

1 neighborhoods and/or areas with lower tree canopy coverage. 2 Sponsor Agency: SAS. Includes \$20M in Priority 1 and the 3 remainder is Priority 2. Total Funding: \$53M; EP: \$24M. 4 iii. **Freeway Safety and Operational Improvements** 1. 5 **Vision Zero Ramps.** Programmatic improvements to benefit all 6 users of intersections where freeway on- and off-ramps intersect 7 with city streets to support the City's Vision Zero policy to eliminate 8 traffic deaths. Eligible project types include: new or improved 9 pedestrian safety measures such as ladder crosswalks and pedestrian signals, corner bulb-outs, and new traffic signs and 10 11 signals. Includes planning, project development, and capital costs. 12 Sponsor Agencies: SFMTA, SFCTA. Total Funding: \$27.5M; EP: 13 \$8M. 2. 14 Managed Lanes and Express Bus. Programmatic improvements 15 to San Francisco's freeways to improve transit speeds (e.g., 16 express bus) and reliability, and promote carpooling. 17 Improvements include but are not limited to high occupancy 18 vehicle lanes, ramp re-striping or re-designs, signs and 19 signalization, and purchase of buses to support increased Muni 20 bus operations on improved facilities, and if express lanes are 21 proposed, tolling system and funding of an affordability program. 22 Includes project development and capital costs. Sponsor 23 Agencies: SFCTA, SFMTA. Total Funding: \$206M; EP: \$10M. 24 3. Transformative Freeway and Major Street Projects. Planning 25 and project development for transformative multi-modal

improvements that are designed to improve safety, enhance multimodal connectivity, and/or reconnect communities and repair the harm created by past freeway and street projects. By funding planning, outreach, and early project development, the intent is to set up these projects to be competitive for discretionary funds to complete project development and implementation. Eligible project types include but are not limited to new grade-separated crossings for people walking and biking; restoring connections within communities divided by infrastructure (e.g., Geary underpass, pedestrian/bike freeway overcrossings); and simplifying freeway interchanges (e.g., Alemany Maze and US 101/Cesar Chavez "Hairball"). May include projects to improve resilience to climate change. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Total Funding: \$224.1M; EP: \$20M.

E. TRANSPORTATION SYSTEM DEVELOPMENT AND MANAGEMENT

i. Transportation Demand Management

Transportation Demand Management (TDM) improvements intended to shift trips to sustainable modes like transit, biking, and walking, and shift travel to less congested times. Develop and support continued TDM and parking requirements for large employers, special event sites, and schools and universities. Eligible project types also include TDM education, marketing, incentives, pricing, technology, policy development, pilots, and evaluation. Hardware, software, and equipment needed to implement pricing, incentives, and affordability projects are eligible. Examples of eligible projects include new solutions or technologies for

first-last mile connections or special trip markets; intermodal integration of customer-facing technology (e.g., travel information and payment systems); and new fare payment concepts for mode shift or congestion management. Includes planning, project development, and capital costs.

Sponsor Agencies: SFCTA, SFE, SFMTA, BART, PCJPB, TIMMA.

Includes \$18M in Priority 1 and the remainder is Priority 2. Total Funding: \$146.5M; EP: \$23M.

ii. Transportation, Land Use, and Community Coordination

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Neighborhood Transportation Program. The Neighborhood Transportation Program (NTP) funds community-based neighborhood-scale transportation improvements. The NTP has a planning component to fund community-based planning efforts in each Supervisorial district, and a capital component intended to provide local match to help advance and implement capital investment and pilot recommendations stemming from NTP and other community-based planning efforts. Eligible project types are those that are eligible for other 2022 Transportation Expenditure Plan programs and result in public-facing benefits. Additional project types include: transportation policy studies, pilots, and projects to address climate change (e.g., electric vehicle charging infrastructure) and gaps in equitable access. Includes planning, project development, and capital costs. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Includes \$41M in Priority 1 and the remainder is Priority 2. Total Funding: \$191.2M; EP: \$46M.

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Equity Priority Transportation Program. The Equity Priority Transportation Program (EPTP) funds equity priority communitybased projects in underserved neighborhoods and areas with vulnerable populations (e.g., low-income communities, seniors, children, and/or people with disabilities) as well as citywide equity evaluations and planning efforts. The EPTP has a planning component to fund community-based planning efforts, and a capital component to provide local match funds to help advance and implement capital investment and pilot recommendations stemming from community-based planning and equity assessments. Eligible project types are those that are eligible for other 2022 Transportation Expenditure Plan programs, as well as projects that help reduce disparities and gaps in equitable access (physical, geographic, affordability) to jobs and key services. Includes planning, project development, and capital costs. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Includes \$42M in Priority 1 and the remainder is Priority 2. Total Funding: \$192.2M; EP: \$47M.

3. Development-Oriented Transportation. The Development-Oriented Transportation Program funds community-based planning to identify transportation improvements that support increased housing density in existing, primarily low-density neighborhoods of the city, as well as project development and implementation.
Projects supporting development in adopted Priority Development Areas will be prioritized. Includes \$2M in legacy funding for the

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Bayshore Caltrain Pedestrian Connection. Includes planning, project development, and capital costs. Sponsor Agencies: SFMTA, SFCTA, BART, PCJPB, Planning, SFPW. Includes \$20M in Priority 1 and the remainder is Priority 2. Total Funding: \$263.7M; EP: \$26M.

- 4. Citywide/Modal Planning. Citywide and network-wide transportation studies and planning such as updates to the Countywide Transportation Plan or long-range modal studies. Plans and studies that focus on countywide and/or network-wide needs will be prioritized, but corridor-scale studies may be considered. Includes planning. Sponsor Agencies: SFCTA, SFMTA, Planning. Total Funding: \$31.2M; EP: \$10M.
- 5. Implementation Provisions.
 - A. Strategic Plan. Subsequent to voter approval of the 2022
 Transportation Expenditure Plan, the Transportation
 Authority shall prepare a 30-year Strategic Plan that will
 serve as the primary financial tool for administering the
 2022 Sales Tax. It shall include policies to guide day-to-day
 program administration consistent with the 2022
 Transportation Expenditure Plan; updated revenue
 projections for the 2022 Sales Tax; proposed 2022 Sales
 Tax programming and expenditures by category, subcategory, and program; and any associated financing
 needed to ensure funds are available to reimburse eligible
 expenditures. The Strategic Plan shall be prepared in

1		conce	ert with development of 5-Year Prioritization Programs
2		(5YPF	Ps) (see Section 5.B). The Transportation Authority
3		Board	shall adopt the Strategic Plan and updates thereof at
4		least e	every 5 years.
5	В.	Priori	tization Process. Prior to allocation of any revenues
6		from t	he 2022 Sales Tax, the Transportation Authority shall
7		prepa	re, in close consultation with all other affected
8		planni	ing and implementation agencies, a 5YPP including
9		budge	et, scope, and schedule consistent with the Strategic
10		Plan,	for review and adoption by the Transportation
11		Autho	rity Board. For programs with only one eligible
12		spons	oring agency, the Transportation Authority may
13		desigr	nate that agency as the agency that is to prepare the
14		5YPP	. The proposed projects shall be consistent with the
15		SFTP	and with the City's General Plan.
16		The 5	YPPs shall at a minimum address the following
17		factor	s:
18		1.	Project readiness, including schedule for completion
19			of environmental and design phases; well-
20			documented preliminary cost estimates; and
21			documented community support as appropriate.
22		2.	Funding plan, including sources other than the 2022
23			Sales Tax.

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Compatibility with existing and planned land uses,

and with adopted standards for urban design and for

1		the p	rovision of pedestrian amenities; and
2		supp	ortiveness of planned growth in transit-friendly
3		hous	ing, employment, and services.
4	4.	How	the project would advance equity or seek to
5		mitiga	ate any impacts on equity.
6	5.	Proje	ect benefits including but not limited to how the
7		proje	ct advances the goals of the SFTP.
8	6.	A prid	oritization mechanism to rank projects within the
9		5YPF	P, that includes at a minimum the following
10		requi	red criteria:
11		a.	Relative level of need or urgency.
12		b.	Cost-effectiveness.
13		C.	A fair geographic distribution that takes into
14			account the various needs of San Francisco's
15			neighborhoods.
16		d.	Level and diversity of community support.
17			Projects with clear and diverse community
18			support, including from disadvantaged
19			populations (e.g., communities historically
20			harmed by displacement, transportation
21			policies, and projects that utilized eminent
22			domain; people with low incomes; and people
23			of color) and/or identified through a
24			community-based planning process will be
25			prioritized. Projects with documented support

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from disadvantaged populations will receive additional priority. An example of a community-based plan is a neighborhood transportation plan, corridor improvement study, or station area plan that is communitydriven.

Benefit to disadvantaged populations, e. including communities historically harmed by displacement, transportation policies, and projects that utilized eminent domain, whether the project is directly located in an Equity Priority Community or can demonstrate benefits to disadvantaged populations.

The Transportation Authority and any appropriate designated agencies shall conduct the required public outreach and engagement to ensure an inclusive planning process for the development of the 5YPPs, as well as General Plan referral or referral to any City Department or Commission, as required. The Transportation Authority working with eligible sponsoring agencies shall also identify appropriate performance measures informed by the Congestion Management Program, such as increased system connectivity, increased transit ridership (net new riders), reductions in travel time for existing riders, system safety, vehicle miles traveled, and increased use of

alternatives to the single-occupant automobile, along with a timeline for assessing the performance measures to inform the next 5YPP updates, which shall be at least every 5 years concurrent with Strategic Plan updates.

In order to inform 5YPP development and allocation of funds, the Transportation Authority shall report at least once every 5 years on the citywide geographic distribution of 2022 Sales Tax allocations and the distribution of projects located in EPCs and/or benefiting disadvantaged populations.

Designated agencies shall be eligible for planning funds from the relevant 2022 Transportation Expenditure Plan programs for the purpose of completing the development of the 5YPP. Sponsoring agencies will be encouraged to explore alternative and non-traditional methods for project and service delivery where they offer opportunities for increased cost-effectiveness and/or shortened project delivery timelines.

As part of the Strategic Plan development process, the Transportation Authority shall adopt, issue, and update detailed guidelines for the development of 5YPPs.

C. Project Delivery Oversight. The Transportation Authority Board shall adopt project delivery oversight guidelines for major capital projects to be funded by the 2022 Sales Tax. The guidelines shall consider the total cost and complexity of a project in setting the

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definition of a major capital project. Objectives of these guidelines shall include supporting the cost-effective and timely delivery of projects funded wholly or in part by the 2022 Sales Tax. Transportation Authority staff shall prepare a report at least annually to the Transportation Authority Board to communicate the status of these projects.

D. Funding Priority Levels. Each 2022 Transportation Expenditure Plan program shall be funded using 2022 Sales Tax revenues up to the total amount designated for that program in Priority 1. If, after programming all Priority 1 funds to every program in a subcategory, the latest Strategic Plan forecasts available revenues from the 2022 Sales Tax in excess of Priority 1 levels, the Transportation Authority Board may allow programming of Priority 2 funds within the subcategory, subject to the program dollar amount caps for Priority 2 established in the 2022 Transportation Expenditure Plan. If, after programming at least 80% of Priority 2 funds, the latest Strategic Plan forecasts available revenues from the 2022 Sales Tax in excess of Priority 2 levels, the Transportation Authority Board may allow programming of revenues in excess of Priority 2 levels to programs in the 2022 Transportation Expenditure Plan as long as the percent of 2022 Sales Tax revenues designated for each category is maintained in compliance with the prioritization provisions set forth in Sections 2.B, 5.B, and 5.D.

1	E.	Cost Savings and Remaining Funds. If the eligible sponsoring
2		agency or agencies complete delivery of a 2022 Transportation
3		Expenditure Plan program or legacy project or determine that they
4		will no longer pursue implementation of the program or legacy
5		project with 2022 Sales Tax funds, the Transportation Authority
6		Board may use any remaining 2022 Sales Tax funds in that
7		program to fund one or more programs in the same category that
8		would otherwise be in compliance with the prioritization provisions
9		set forth in Sections 2.B, 5.B, and 5.D. To do so, the
10		Transportation Authority Board must first hold a public hearing on
11		the matter and then not sooner than 30 days after the hearing, the
12		Transportation Authority Board may, by a 2/3 vote, direct all or a
13		portion of the remaining funds to one or more 2022 Transportation
14		Expenditure Plan programs with the same category.
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16	The following abbreviati	ons are used in the 2022 Transportation Expenditure Plan:
17	BART – San Francisco Ba	ay Area Rapid Transit District; EP – Expenditure Plan; GGBHTD –
18	Golden Gate Bridge, High	way & Transportation District; M – Million; N/A – Not Applicable;
19	PCJPB – Peninsula Corri	dor Joint Powers Board or Caltrain; Planning – San Francisco
20	Planning Department; Por	t of SF – Port of San Francisco; SAS – Sanitation and Streets

Department*; SFCTA - San Francisco County Transportation Authority; SFE - San Francisco

Department of Environment; SFMTA – San Francisco Municipal Transportation Agency;

SFPW – San Francisco Public Works; TIMMA – Treasure Island Mobility Management

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Agency; TJPA – Transbay Joint Powers Authority.

- 1 *On November 3, 2020, San Francisco voters approved Proposition B, which amended the
- San Francisco Charter to create a Department of Sanitation and Streets to succeed to specific 2
- duties currently performed by San Francisco Public Works. Per Board of Supervisors 3
- 4 Motion 21-181, approved December 14, 2021, the effective date for this transition is
- October 1, 2022. 5

Attachment 1. Expenditure Plan Advisory Committee Roster

7	Amandeep Jawa, Chair	Advocacy: Environment
	Anni Chung, Vice Chair	Advocacy: Seniors and People with Disabilities
8	Jay Bain	Neighborhoods/Communities
9	Rosa Chen	Equity Priority Community/Community Advisory Committee
10	Majeid Crawford	Equity Priority Community
10	Zack Deutsch-Gross	Advocacy: Transit
11	Jessie Fernandez	Advocacy: Equity
11	Mel Flores	Equity Priority Community
12	Rodney Fong	Business/Civic: Large Business
12	Sharky Laguana	Business/Civic: Small Business
13	Aaron P. Leifer	Neighborhood/Community
13	Jessica Lum	Business/Civic: Tourism/Visitors
14	Jodie Medeiros	Advocacy: Walk
	Maryo Mogannam	Business/Civic: Small Business
15	Maelig Morvan	Neighborhood/Community
	Susan Murphy	Equity Priority Community
16	Calvin Quick	Advocacy: Youth
	Pi Ra	Advocacy: Seniors and People with Disabilities
17	Maurice Rivers	Equity Priority Community
	Eric Rozell	Equity Priority Community
18	Earl Shaddix	Equity Priority Community
	Yensing Sihapanya	Equity Priority Community
19	Sujata Srivastava	Business/Civic: Civic
	Wesley Tam	Neighborhood/Community
20	Kim Tavaglione	Business/Civic: Labor
0.4	Joan Van Rijn	Neighborhood/Community
21	Christopher White	Advocacy: Bike
00	Casandra Costello	Alternate: Business/Civic: Tourism/Visitors
22	Cathy de Luca	Alternate: Advocacy: Seniors and People with
00		Disabilities
23	Daniel Herzstein	Alternate: Business/Civic: Large Business
24	Sasha Hirji	Alternate: Advocacy: Youth
4	Melvin Parham	Alternate: Equity Priority Community
25	Maribel Ramirez	Alternate: Equity Priority Community

Section 4. Scope of Ordinance. In connection with the amendments to Article 14 of the Business and Tax Regulations Code contained in Section 2 of this ordinance, the voters intend to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Business and Tax Regulations Code that are explicitly shown therein as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 5. If any section, subsection, sentence, clause, phrase, or word of this ordinance approving the 2022 Transportation Expenditure Plan and amending Article 14 of the Business and Tax Regulations Code, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the ordinance. The voters hereby declare that they would have adopted this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section 6. Effective and Operative Dates.

(a) As provided in California Public Utilities Code Section 131102, subdivision (b), the amendments to Article 14 of the Business and Tax Regulations Code in Section 2 of this ordinance shall become effective at the close of the polls on November 8, 2022.

(b) When the operative date of the 2022 Transportation Expenditure Plan in Section 3

of this ordinance and the amendments to Business and Tax Regulations Code Article 14 in Section 2 of this ordinance have been determined pursuant to Section 1405 of Article 14 as amended by the voters at the November 8, 2022 election, the City Attorney shall cause all references in Article 14 to "the operative date of the amendments to this Article 14 passed by the voters at the November 8, 2022 election" to be replaced by the actual operative date.

Section 7. Pursuant to California Constitution Articles XIIIA and XIIIC and California Public Utilities Code Section 131102, the approval of the 2022 Transportation Expenditure Plan and of the ordinance amending Article 14 of the Business and Tax Regulations Code shall be submitted to the qualified electors of the City and County of San Francisco at a special election that is hereby called and ordered to be held in the City on Tuesday, the 8th day of November, 2022, for the purpose of submitting to the electors of the City a proposition to approve the amendments to Article 14 of the Business and Tax Regulations Code set forth in Section 2 of this ordinance and the 2022 Transportation Expenditure Plan set forth in Section 3 of this ordinance. The special election called and ordered shall be referred to in this ordinance as the "Special Election."

Section 8. The Special Election shall be held and conducted and the votes received and canvassed, and the returns made and the results ascertained, determined and declared as provided in this ordinance and in all particulars not recited in this ordinance such election shall be held according to the laws of the State of California ("State") and the Charter of the City ("Charter") and any regulations adopted under State law or the Charter, providing for and governing elections in the City, and the polls for such election shall be and remain open during the time required by such laws and regulations.

Section 9. The Special Election is consolidated with the General Election scheduled to be held in the City on Tuesday, November 8, 2022. The voting precincts, polling places, and

officers of election for the November 8, 2022 General Election are hereby adopted, established, designated and named, respectively, as the voting precincts, polling places, and officers of election for the Special Election called, and reference is made to the notice of election setting forth the voting precincts, polling places, and officers of election for the November 8, 2022 General Election by the Director of Elections to be published in the official newspaper of the City on the date required under the laws of the State of California. The ballots to be used at the Special Election shall be the ballots to be used at the November 8, 2022 General Election.

Section 10. Pursuant to California Public Utilities Code Section 131108, subdivision (h), the Board of Supervisors hereby directs the Department of Elections to do the following: (a) include in the sample ballot mailed to the voters and the voter information pamphlet the full proposition as set forth in Sections 1 through 6 of this ordinance, but inserting the letter for the proposition where designated, and (b) include in the voter information pamphlet the entire adopted 2022 Transportation Expenditure Plan as set forth in Section 3 of this ordinance. In accordance with this Section 10, Sections 1 through 6 of this ordinance shall constitute the ballot measure submitted to the voters at the Special Election. The long title of the ballot measure submitted to the voters shall be the same as the long title of this ordinance, except that the final two clauses, "affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1," shall be omitted, and the word "and" shall be inserted before the clause "authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues."

1	Section 11. Pursuant to California Public Utilities Code Section 131055, the Board of
2	Supervisors hereby directs that the 2022 Transportation Expenditure Plan shall be published
3	once in the official newspaper of the City and County within 30 days of the Board of
4	Supervisors' enactment of this ordinance. Enactment occurs when the Mayor signs the
5	ordinance, the Mayor returns the ordinance unsigned or does not sign it within 10 days of
6	receiving it, or the Board overrides the Mayor's veto of the ordinance.
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8	Section 12. Environmental and Land Use Findings.
9	(a) The Authority has determined that the actions contemplated in this ordinance are
10	not a project and not subject to the California Environmental Quality Act (California Public
11	Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the
12	Board of Supervisors in File No. 220536 and is incorporated herein by reference. The Board
13	affirms this determination.
14	(b) On March 23, 2022, the Planning Department determined that the actions
15	contemplated in this ordinance are consistent, on balance, with the City's General Plan and
16	eight priority policies of Planning Code Section 101.1. The Board adopts this determination
17	as its own. A copy of said determination is on file with the Clerk of the Board of Supervisors in
18	File No. 220536, and is incorporated herein by reference.
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20	APPROVED AS TO FORM:
21	DAVID CHIU, City Attorney
22	By: /s/ Carole F. Ruwart
23	CAROLE F. RUWART Deputy City Attorney

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LEGISLATIVE DIGEST

[Initiative Ordinance - Business and Tax Regulations Code - Sales Tax for Transportation Authority]

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Existing Law

Existing Article 12-D of the Business and Tax Regulations Code, known as the "Uniform Local Sales and Use Tax Ordinance of the City and County of San Francisco," establishes and implements a transactions and use tax (sometimes called a "sales tax") on retailers for the privilege of selling tangible personal property at retail in the City.

Division 12.5 (commencing with Section 131000) of the Public Utilities Code and Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code authorize the San Francisco County Transportation Authority (Transportation Authority) to impose an additional local sales tax within San Francisco, if the tax is approved by the Board of Supervisors and a two-thirds vote of the people. The proceeds of the tax must be spent on transportation projects set forth in a transportation expenditure plan approved by the Metropolitan Transportation Commission, the Board of Supervisors, and the voters.

Since 1990, the Transportation Authority has imposed a 0.5% sales tax under the above authorities, which is codified in Article 14 of the Business and Tax Regulations Code. The Transportation Authority administers the funding of the projects and programs set forth in the existing transportation expenditure plan (adopted by the voters in 2003 as part of Proposition K), and is authorized to issue up to \$1,880,000,000 in bonds secured by revenues from the sales tax.

Amendments to Current Law

This ordinance would amend existing Article 14 of the Business and Tax Regulations Code to continue the sales tax at the existing 0.5% rate for 30 years to pay for the transportation

BOARD OF SUPERVISORS Page 1

projects and programs set forth in a new 2022 Transportation Expenditure Plan. This ordinance authorizes the Transportation Authority to issue up to \$1,190,000,000 in bonds that would be repaid with the proceeds of the tax. This ordinance would also increase the Transportation Authority's appropriations limit under Article XIII B of the California Constitution for the next four years by the amount of the tax collected.

Background Information

The combined state and local sales and use tax rate in the City is 8.625%. The Transportation Authority has received 0.5% of the combined rate since the voters approved Proposition B in 1989 and Proposition K in 2003. The tax imposed by this ordinance is a continuation of the Transportation Authority's existing 0.5% rate.

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BOARD OF SUPERVISORS Page 2



OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

Ms. Angela Calvillo Clerk of the Board of Supervisors 1 Dr. Carlton B. Goodlett Place Room 244 San Francisco, CA 94102-4689 June 28, 2022

RE: File 220536 – Initiative Ordinance - Business and Tax Regulations Code - Sales Tax for Transportation Authority

Dear Ms. Calvillo,

Should the proposed initiative ordinance be approved by the voters, in my opinion, it would generate approximately \$100 million per year in tax revenue, increasing to approximately \$236 million per year by Fiscal Year 2052-2053.

The initiative ordinance would continue the existing sales tax at the current rate of 0.5% for 30 years and authorize the Transportation Authority to issue up to \$1,190,000,000 in bonds to be repaid with the proceeds of the tax.

Revenue from this tax would fund transportation improvements under the 2022 Transportation Expenditure Plan, including transit projects, transit maintenance, paratransit services, bicycle and pedestrian improvements, congestion reduction projects, and other improvements.

If this initiative ordinance does not pass, the 0.5% sales tax rate will continue under the 2003 authorization until March 31, 2034, unless future action is taken to adopt a new or updated transportation expenditure plan funded by the continuation of the tax. If this initiative ordinance does not pass, there will be no funding for the 2022 Transportation Expenditure Plan.

Sincerely,

FOR Ben Rosenfield

Controller

Note: This analysis reflects our understanding of the proposal as of the date shown. At times further information is provided to us which may result in revisions being made to this analysis before the final Controller's statement appears in the Voter Information Pamphlet.

2022 Transportation Expenditure Plan: Reauthorization of the Local Sales Tax for Transportation



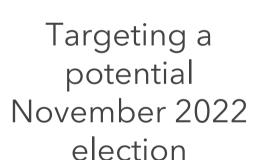
BOS Budget and Finance Committee, Agenda Item 1

June 29, 2022

Half-Cent Sales Tax New Expenditure Plan









Would keep the same half-cent sales tax for transportation, and...



Would approve
a new
transportation
sales tax
Expenditure Plan

What has the half-cent done?





New Muni Vehicles: Motor Coaches, Trolleybuses, Light Rail



BART Station Improvements



Caltrain Electrification



Salesforce Transit Center



Paratransit Operations and Vehicles



Presidio Parkway



Traffic Signals and Signs



Street Resurfacing

What has the half-cent done?









Sidewalks



Curb Ramps



Protected Bike Lanes



Vision Zero Quick Builds



Street Trees



Community Planning

New Expenditure Plan



All but one of the major capital projects are done or under construction, and several programs are running out of money

Sales tax provides a significant source of funding, which can support the city's COVID recovery

Why now?

San Francisco has new and emerging priorities

Allows us to use sales tax as local match to federal, state, and other funding

Developing a New Expenditure Plan



Outreach Plan includes:

Community Interviews

Complete

Expenditure
Plan Advisory
Committee

Complete

Non-English Focus Groups

Complete

Traditional, social and multi-lingual media

Ongoing

Join existing community meetings

Ongoing

Town Halls

Complete

Online Survey

Complete

Voter Opinion Survey

Complete

6

Expenditure Plan Advisory Committee (EPAC) San Francisco County Transportation Authority

- Established by the Board in Summer 2021
- 27 members from neighborhoods, community groups, advocacy organizations, and business and civic interests
- Met 11 times between September 2021 February 2022
- <u>Final action on February 24</u>: Recommended that the Transportation Authority Board endorse the 2022 Expenditure Plan

What We Heard: Overall Themes



Transit

- Improve transit reliability
- Improve customer experience, especially at bus stops
- Better connections
- Additional service

Safety & Accessibility

- Primary concern for many
- Improve pedestrian & bicyclist safety
- Improve accessibility for seniors & people with disabilities

Equity

- Focus investments in Equity Priority Communities and serving people with low incomes
- Multilingual outreach
- Affordability concerns

Neighborhoods

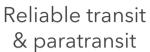
- Localize engagement and transportation solutions
- Better connections between neighborhoods
- Parking and congestion

Benefits of a New Expenditure Plan



Safer streets





Less congestion & crowding

Improved air quality











Advancing equity throughout

Recommended 2022 Transportation Expenditure Plan



\$2.6 billion (2020 dollars) in sales tax revenues over 30 years*

TRANSIT MAINTENANCE & ENHANCEMENTS

41.2%

Muni, BART, Caltrain, Ferry
Maintenance, rehabilitation and replacement
Station/Access improvements
Next generation transit planning

MAJOR TRANSIT PROJECTS

22.6%

Muni Bus/Train Reliability & Efficiency Improvements Muni and BART Core Capacity Caltrain Downtown Extension **STREETS & FREEWAYS**

18.9%

Pedestrian and bicycle improvements
Signals and traffic calming
Street repaving
Major street and freeway redesign planning

PARATRANSIT

11.4%

Transit services for seniors and people with disabilities

TRANSPORTATION SYSTEM DEVELOPMENT & MANAGEMENT

5.9%

Transportation demand management Neighborhood and equity-focused planning and implementation

* Includes both Priority 1 (conservative forecast) and Priority 2 (more optimistic) revenues.

Thank you. Any Questions?

www.sfcta.org/ExpenditurePlan



Email: <u>ExpenditurePlan@sfcta.org</u>

Maria Lombardo: 415-522-4802

Recommended 2022 EP/Prop K Comparison



Investment Type	Prop K Priority 1 (P1)	Prop K P1+P2	2022 EP P1	2022 EP P1+P2	Change from Prop K
Transit Maintenance	39.8%	40.4%	39.6%	38.1%	1
Major Transit Improvements & Enhancements	26.0%	25.1%	26.8%	26.2%	
Safe & Complete Streets	10.5%	10.4%	11.7%	12.8%	
Streets Maintenance (includes signs and signals)	10.6%	10.7%	9.0%	8.2%	-
Paratransit (operating support)	8.6%	8.6%	9.5%	11.4%	
Transportation Demand Management, Citywide & Neighborhood Planning	1.2%	1.3%	1.8%	1.8%	
Freeway Safety, Operations, Redesign (planning)	3.4%	3.4%	1.6%	1.5%	1

Recommended 2022 Expenditure Plan



Policy changes include (slide 1 of 2):

- 1. Update the 5YPP* Project Prioritization Process:
 - Include an <u>Equity Priority Community/disadvantaged</u> <u>populations</u> criterion
 - Disadvantaged communities include communities historically harmed by displacement, transportation policies, and projects that utilized eminent domain
 - b. Strengthen the <u>community support</u> criterion to ask for level and diversity of support, specifically including support from disadvantaged communities

Recommended 2022 Expenditure Plan



Policy changes include (slide 2 of 2):

- 2. New <u>required reporting on the distribution of allocations</u> for transparency and accountability, both:
 - Citywide geographic distribution (e.g. by Supervisorial district)
 - Distribution of projects in Equity Priority Communities and/or benefitting disadvantaged populations
- 3. New <u>project delivery oversight</u> requirement:
 - Requires the Transportation Authority to adopt project delivery oversight guidelines for major capital projects to be funded by the sales tax, including annual reporting

5YPP Project Prioritization Process (1 of 3)



Prioritization Process. Prior to allocation of any revenues from the 2022 Sales Tax, the Transportation Authority shall prepare, in close consultation with all other affected planning and implementation agencies, a 5-year prioritized program of projects or 5YPP including budget, scope and schedule consistent with the Strategic Plan, for review and adoption by the Transportation Authority Board. For programs with only one eligible sponsoring agency, the Transportation Authority may designate that agency as the agency that is to prepare the 5YPP. The proposed projects shall be consistent with the San Francisco Transportation Plan and with the City's General Plan.

5YPP Project Prioritization Process (2 of 3)



The 5YPPs shall at a minimum address, the following factors:

- 1. Project readiness, including schedule for completion of environmental and design phases; well-documented preliminary cost estimates; documented community support as appropriate.
- 2. Funding plan, including sources other than the 2022 Sales Tax.
- 3. Compatibility with existing and planned land uses, and with adopted standards for urban design and for the provision of pedestrian amenities; and supportiveness of planned growth in transit-friendly housing, employment and services.
- 4. How the project would advance equity or seek to mitigate any impacts on equity.

5YPP Project Prioritization Process (3 of 3)



- 5. Project benefits including but not limited to how the project advances the goals of the SFTP.
- 6. A prioritization mechanism to rank projects within the 5YPP, that includes at a minimum, the following required criteria:
 - a. Relative level of need or urgency
 - b. Cost-effectiveness
 - c. A fair geographic distribution that takes into account the various needs of San Francisco's neighborhoods.

5YPP Project Prioritization Process (3 of 3)



- d. Level and diversity of community support. Projects with clear and diverse community support, including from disadvantaged populations (e.g., communities historically harmed by displacement, transportation projects and policies that utilized eminent domain, people with low incomes, people of color) and/or identified through a community-based planning process will be prioritized. Projects with documented support from disadvantaged populations will receive additional priority. An example of a community-based plan is a neighborhood transportation plan, corridor improvement study or station area plan that is community driven.
- e. Benefit to disadvantaged populations, <u>including communities historically harmed by displacement, transportation projects and policies that utilized eminent domain</u>, whether the project is directly located in an Equity Priority Community or can demonstrate benefits to disadvantaged populations.

New Reporting Requirement



In order to inform 5YPP development and allocation of funds, the Transportation Authority shall report at least once every 5 years on the citywide geographic distribution of 2022 Sales Tax allocations and the distribution of projects located in Equity Priority Communities and/or benefiting disadvantaged populations.

New Project Delivery Oversight Requirement



Project Delivery Oversight. The Transportation Authority Board shall adopt project delivery oversight guidelines for major capital projects to be funded by the 2022 Sales Tax. The guidelines shall consider the total cost and complexity of a project in setting the definition of a major capital project. Objectives of these guidelines shall include supporting the cost effective and timely delivery of projects funded wholly or in part by the 2022 Sales Tax. Transportation Authority staff shall prepare a report at least annually, to the Transportation Authority Board, to communicate the status of these projects.



BD030822 RESOLUTION NO. 22-38

RESOLUTION ENDORSING THE 2022 EXPENDITURE PLAN FOR THE REAUTHORIZATION OF THE LOCAL SALES TAX FOR TRANSPORTATION

WHEREAS, In June 2021, through approval of Resolution 21-51, the Transportation Authority established a schedule and process to develop a new Expenditure Plan for reauthorization of the existing half-cent local sales tax for transportation, and established an Expenditure Plan Advisory Committee (EPAC) to provide feedback and advice on the make-up of the new Expenditure Plan; and

WHEREAS, In December 2021, the Transportation Authority amended the schedule through approval of Resolution 22-22 to target a potential ballot measure for the November 8, 2022 election; and

WHEREAS, The 27 member EPAC was structured to bring a wide variety of perspectives to the table such as neighborhoods, equity priority communities, seniors and disabled persons, business and labor, and transportation advocacy groups; and

WHEREAS, The EPAC met 11 times over several months and considered an inventory of over \$50 billion (2020 \$'s) in transportation needs and prioritized \$26 billion (2020 \$'s) for funding through the 30-year 2022 Expenditure Plan; and

WHEREAS, After considerable discussion, the EPAC voted unanimously on February 24, 2022, to recommend to the Transportation Authority Board adoption of the 2022 Expenditure Plan (Attachment 1); and

WHEREAS, The Transportation Authority's endorsement of the Expenditure Plan for the Reauthorization of the Local Sales Tax for Transportation does not involve any approval of an activity which may cause a direct, or a reasonably foreseeable indirect, physical change in the environment and further, is an action relating to the creation of a government funding mechanism not involving any commitment to any specific project which may result in a potentially significant physical impact on the



BD030822 RESOLUTION NO. 22-38

environment and is, therefore, not subject to the California Environmental Quality Act, Public Resources Code, §§ 21000 et seq.; and

WHEREAS, Pursuant to Section 131052 of the Public Utilities Code, the proposed 2022 Expenditure Plan was subject to a public hearing on March 8, 2022, and the 2022 Expenditure Plan will be submitted to the Metropolitan Transportation Commission, for its approval; and

WHEREAS, Consistent with the adopted Transportation Authority policy for the programming of funds for transportation projects, the 2022 Expenditure Plan projects need to be amended into the Capital Improvement Program of the Congestion Management Program; and

WHEREAS, In June/July 2022, the San Francisco Board of Supervisors is expected to act placing the local half-cent transportation sales tax reauthorization ordinance on the November 2022 ballot that would continue in effect the existing half-cent transportation sales tax for 30-years to fund the programs in the 2022 Expenditure Plan; now, therefore, be it

RESOLVED, That the Transportation Authority hereby endorses the attached 2022 Expenditure Plan for the reauthorization of the local sales tax for transportation, as recommended by the EPAC; and be it further

RESOLVED, That, effective upon its approval pursuant to Section 131055 of the Public Utilities Code, the 2022 Expenditure Plan will be amended into the Capital Improvement Program of the Congestion Management Program.

Attachment:

1. 2022 Expenditure Plan



BD030822 **RESOLUTION NO. 22-38**

The foregoing Resolution was approved and adopted by the San Francisco County Transportation Authority at a regularly scheduled meeting thereof, this 22nd day of March 2022, by the following votes:

> Commissioners Chan, Haney, Mar, Mandelman, Melgar, Ayes:

Peskin, Preston, Ronen, Safai, Stefani, and Walton (11)

Nays: (0)Absent: (0)

DocuSigned by: 6/13/2022 Rafael Mandelman Date Chair

ATTEST:

DocuSigned by: Tilly Chang 6/14/2022

Tilly Chang Date **Executive Director**

2022 Expenditure Plan

1. Introduction

A. Summary. The 2022 Expenditure Plan identifies transportation improvements to be funded from the retail transactions and use tax authorized under Public Utilities Code section 131000 et seq. and passed by San Francisco voters at the November 2022 election as Proposition (Prop) TBD ("2022 Sales Tax"). The programs included in the 2022 Expenditure Plan are designed to be implemented over the next 30 years. The 2022 Expenditure Plan includes investments in five major categories: Major Transit Projects to support more reliable buses and trains and core capacity improvements; Transit Maintenance & Enhancements to help keep transit running safely and make connectivity, accessibility, and reliability improvements; Paratransit services for seniors and people with disabilities; Streets & Freeways to deliver safer, smoother streets including bicycle and pedestrian improvements and street resurfacing; and Transportation System Development & Management to fund programs that reduce congestion and improve air quality and transportation/land use coordination.

Context. Since 1990, San Francisco has had a one-half of one percent transactions and use tax authorized under Public Utilities Code section 131000 et seq dedicated to funding transportation improvements. San Francisco voters approved the first such sales tax and expenditure plan in November 1989 and the second in November 2003. The San Francisco County Transportation Authority (Transportation Authority) was established through the 1989 ballot measure to administer the sales tax and subsequently was designated as administrator of the 2003 successor measure.

The 2022 Expenditure Plan for the use of funds from the 2022 Sales Tax was developed by the Expenditure Plan Advisory Committee (EPAC), established by the Transportation Authority Board, with technical assistance provided by the Transportation Authority and other transportation agencies. The roster of EPAC members is provided in Attachment 1. The Expenditure Plan was recommended by the Transportation Authority Board on [date].

Guided by the EPAC, equity has been at the forefront of the process to develop the 2022 Expenditure Plan, the investments included within, as well as how it will be administered.

Half of the EPAC is comprised of representatives from Equity Priority Communities (EPCs) and other city neighborhoods, including organizations that serve EPCs. The process to develop the 2022 Expenditure Plan included robust outreach and engagement in multiple languages, with a focus on reaching EPCs and populations that do not typically engage in transportation planning.

Investments are designed to fill gaps identified in an equity analysis conducted at the beginning of the process and include improvements to travel time and accessibility, traffic safety, and public health, as well as addressing transportation costs and supporting community-based planning, including a focus on EPCs.

Administration of the 2022 Expenditure Plan will include a transparent and accountable process, and equity requirements have been built into administration. More details on administration are included in Section 5... Implementation Provisions.

By providing the required local match, the 2022 Sales Tax is intended to leverage about \$23.7 billion in federal, state, regional and other local funding for transportation projects in San Francisco.

The 2022 Expenditure Plan contains a list of transportation programs describing the types of transportation investments that will be given priority for 2022 Sales Tax funding. As such, the 2022 Expenditure Plan shall be amended into the Capital Improvement Program of the Congestion Management Program, developed pursuant to section 65089 of the California Government Code. These programs are intended to help implement the long-range vision for the development and improvement of San Francisco's transportation system, as articulated in the San Francisco Transportation Plan (SFTP) 2050.

The SFTP is the City's blueprint to guide the development of transportation funding priorities and policy. The SFTP is a living document, updated on a quadrennial basis to identify and address changing needs and regional trends and align them with available funding.

- **B.** Goals. The purpose of the 2022 Expenditure Plan is to implement the priorities of the SFTP 2050 through investment in projects and programs that include planning, maintenance, and rehabilitation of, and improvements to the city's multi-modal transportation system. The SFTP 2050 is part of the ConnectSF initiative, a multi-agency collaborative process to build an effective, equitable, and sustainable transportation system for San Francisco's future. The goals of ConnectSF and of the SFTP 2050 are:
 - **Equity.** San Francisco is an inclusive, diverse, and equitable city that offers high-quality, affordable access to desired goods, services, activities, and destinations.
 - **Economic Vitality**. To support a thriving economy, people and businesses easily access key destinations for jobs and commerce in established and growing neighborhoods both within San Francisco and the region.
 - **Environmental Sustainability.** The transportation and land use system support a healthy, resilient environment and sustainable choices for future generations.
 - Safety and Livability. People have attractive and safe travel options that improve
 public health, support livable neighborhoods, and address the needs of all users.
 - Accountability and Engagement. San Francisco agencies, the broader community, and elected officials work together to understand the City's transportation needs and deliver projects, programs, and services in a clear, concise, and timely fashion.
- C. Plan Findings and Structure. The Transportation Authority finds that:
 - i. Adoption of an ordinance to impose a sales tax at the existing half-cent rate for the 30-year implementation period of the 2022 Expenditure Plan is necessary

- in order to fund the transportation programs listed in Section 3, Table 1 and further detailed in Section 4, Description of Programs.
- ii. It is deemed unnecessary to seek the support of adjacent counties by requesting them to develop their own Transportation Expenditure Plans because San Mateo, Alameda, Contra Costa, Marin and San Mateo Santa Clara counties have already adopted Transportation Expenditure Plans.

The Transportation Authority recommends that the San Francisco Board of Supervisors place the aforementioned sales tax ordinance on the November 2022 ballot.

The 2022 Expenditure Plan is organized into five sections.

Section 1: Introduction provides background on the Plan's goals and development. Section 2: General Provisions provides further context on the Plan's policies and administration. Section 3: Expenditure Plan Summary Table summarizes the Plan's investment detail (e.g.i.e., recommended funding distribution) by category, subcategory and program. Section 4: Description of Programs contains descriptions of the programs (organized by category and subcategory), including the types of projects that are eligible for funding under each of them. Section 5: Implementation Provisions describes the process for prioritizing and allocating funds from the 2022 Sales Tax following adoption of the Plan.

2. General Provisions

A. Sales Tax Revenues. The 2022 Expenditure Plan shall supersede the Proposition K Expenditure Plan, adopted in 2003, as of the operative date of the 2022 Sales Tax, which shall be at the same one-half percent rate as approved by San Francisco voters in November 2003 as Proposition K, and shall be imposed for the 30-year duration of the 2022 Expenditure Plan.

Revenues from the 2022 Sales Tax are estimated under two scenarios over the 30-year period of the New Expenditure Plan, both of which net out an estimated \$550 million in Proposition K financial liabilities (See Section D, Successor Program). The conservative projection, which corresponds to Priority 1 funding levels, puts the total revenue level at \$2.378 billion (2020 dollars). This scenario reflects an average growth rate of 2.1%, and an inflation-based discount rate of 3%. The more optimistic revenue projection, which corresponds to Priority 2 funding levels, reflects an average growth rate of 2.6%, and an inflation-based discount of 3%.

- **B.** Fiscal Constraint. The 2022 Expenditure Plan is fiscally constrained to the total funding expected to be available for each category (e.gi.e., percent of revenues designated for each category) and by the funding caps established for each program. The financial constraint is further detailed within each program through the specification of funding priority levels, i.e., Priority 1 and Priority 2 (See Section 4 Description of Programs).
- C. Restriction of Funds. 2022 Sales Tax revenues shall be spent on capital projects rather than to fund operations and maintenance of existing transportation services, unless otherwise explicitly specified in the Section 4. Description of Programs. In accordance with enabling legislation and adopted principles, 2022 Sales Tax revenues generated pursuant to this plan shall be subject to the following restrictions:

i. No Substitution.

- a. 2022 Sales Tax revenues shall be used to supplement and under no circumstance replace existing local revenues used for transportation purposes listed in the 2022 Expenditure Plan.
- b. Proceeds from the sale or liquidation of capital assets funded with 2022 Sales Tax revenues shall be returned to the Transportation Authority (in proportion to the contribution of 2022 Sales Tax revenues to the total original cost of the asset), for re-allocation to eligible expenses within the program from which funds were expended for the original investment.
- ii. **No Expenditures Outside San Francisco.** Unless otherwise explicitly specified in Section 4... Description of Programs, no 2022 Sales Tax funds shall be spent outside the limits of the City and County of San Francisco except for cases that satisfy all the following conditions:
 - a. Quantifiable Benefit. The proposed project is eligible to be funded with the 2020 2022 Sales Tax consistent with the 2022 Expenditure Plan, and if planning or other studies, developed in order to enable its implementation, demonstrate that there will be a quantifiable benefit to the City and County's transportation program from the expenditure of funds beyond the City and County line. A quantifiable benefit is defined as a measurable increase in the cost effectiveness of a project or group of transportation projects and or services at least partially funded with 2022 Sales Tax funds, located along the corridor or in the immediate geographic area of the City and County where the project in question is proposed to occur.
 - b. **Expenses Matched by Other Counties**. The proposed expense is matched by funding from the county where the expenditure of 2022 Sales Tax funds is proposed to be made.

Should transportation projects or services contemplated in the plan require the participation of multiple counties for any phase of project planning or implementation, the Transportation Authority shall work cooperatively with the affected county or counties to ensure successful project implementation.

- iii. **Funding Caps for Legacy Projects.** Projects carried forward from the Proposition K Expenditure Plan as legacy projects shall be eligible to receive Priority 1 funds from the designated programs, not to exceed the unallocated amounts programmed in the Proposition K Strategic Plan as of the operative date of the <u>2022 Sales Ttax approved by the voters in Prop TBD</u>.
- iv. Administration Costs. Pursuant to Public Utilities Code section 131107, not more than 1 percent of the annual net amount of revenues raised by the 2022 Sales Tax may be used to administer the Expenditure Plan.
- **D. Successor Program.** The 2022 Expenditure Plan shall supersede the Proposition K Expenditure Plan, adopted in 2003, as of the operative date of the 2022 Sales Tax. As such it will bear responsibility for any outstanding debt incurred by the Proposition K program, for reimbursement of eligible costs for outstanding balances on Proposition

- K grants, and for other financial liabilities. All assets of the Proposition K program shall become Prop TBD program assets.
- **E. Bonding Authority.** The Transportation Authority shall be authorized to issue, from time to time, limited tax bonds in a total outstanding aggregate amount not to exceed \$1.91 billion, payable from the sales tax revenues generated pursuant to the 2022 Sales Ttax adopted by the voters as Prop TBD. The Transportation Authority's bonding capacity shall be separate and distinct from that of the City and County of San Francisco.
- **F.** Administration by the San Francisco County Transportation Authority. The San Francisco County Transportation Authority, which currently allocates, administers, and oversees the expenditure of the existing Proposition K sales tax for transportation, shall allocate, administer, and oversee the expenditure of the Prop TBD sales tax funds.
- G. Environmental Review. Environmental reporting, review and approval procedures as provided for under the National Environmental Policy Act (NEPA), and/or the California Environmental Quality Act (CEQA), and other applicable laws shall be carried out as a prerequisite to the approval and implementation of any project, included legacy projects, to be funded partially or entirely with 2022 Sales Tax funds. No definite commitment to any activity or project is made by the adoption of the Expenditure Plan. The Expenditure Plan establishes a funding mechanism for transportation improvements which does not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment. The Expenditure Plan also does not limit the discretion of agencies proposing to carry out eligible projects to select a no action or a no project alternative.
- 3. Expenditure Plan Summary Table. Table 1 below summarizes the proposed 2022 Sales Tax revenue allocations by category, subcategory, and program in constant 2020 dollars. There are five categories, identified with capital letters (A through E). The first subdivision level under each category is known as a subcategory. Subcategories are indicated with lower case Roman numerals. The level below a subcategory is known as a program.
 - Th 2022 Expenditure Plan identifies eligible expenditures through a set of programs that guides the types of transportation projects that will be funded by the 2022 Sales Tax. The programs are set up to address allocation of funds to multi-year programs for a given purpose, such as street resurfacing or street safety improvements, for which not all specific project locations or improvements can be anticipated or identified at the time of adoption of the 2022 Expenditure Plan. This provides certainty about the types of investments that will be made balanced with the flexibility needed for a 30-year plan.

Table 1: 2022 Expenditure Plan Summary Table						
2020 \$Millions		Total Expected				% of Prop TBD
		Fun	ding ¹	TBD	2	Funding ³
A. Major Transit Projects		\$	10,354.7	\$	587.0	22.6%
i. Muni Reliability and Efficiency Improvements		\$	1,088.3	\$	110.0	
ii. Muni Rail Core Capacity		\$	720.0	\$	57.0	
iii. BART Core Capacity		\$	3,536.4	\$	100.0	
iv. Caltrain Service Vision: Capital System Capacity	Investments	\$	10.0	\$	10.0	
v. Caltrain Downtown Rail Extension and Pennsylva		\$	5,000.0	\$	310.0	
B. Transit Maintenance and Enhancements		\$	10,065.3	\$	1,070.0	41.2%
i. Transit Maintenance		\$	9,047.1	\$	975.0	
1. Muni Maintenance		\$	7,934.8	\$	825.0	
2. BART Maintenance		\$	547.7	\$	45.0	
3. Caltrain Maintenance		\$	550.3	\$	100.0	
4. Ferry Maintenance		\$	14.3	\$	5.0	
ii. Transit Enhancements		\$	1,018.2	\$	95.0	
1. Transit Enhancements		\$	777.4	\$	36.0	
2. Bayview Caltrain Station		\$	100.0	\$	27.0	
3. Mission Bay Ferry Landing		\$	53.8	\$	5.0	
4. Next Generation Transit Investments		\$	87.0		27.0	
C. Paratransit ³⁴ _		\$	1,270.0	\$	297.0	11.4%
D. Streets and Freeways		\$	3,767.1	\$	492.0	18.9%
i. Maintenance, Rehabilitation and Replacement		\$	2,194.7	\$	214.0	
1. Street Resurfacing, Rehabilitation and Mair	ntenance	\$	1,984.0		105.0	
Pedestrian and Bicycle Facilities Maintena		\$	84.6		19.0	
Traffic Signs and Signals Maintenance	100	\$	126.1		90.0	
ii. Safe and Complete Streets		\$	1,114.8	\$	240.0	
1. Safer and Complete Streets		\$	918.8		187.0	
2. Curb Ramps		\$	143.0		29.0	
3. Tree Planting		\$	53.0	\$	24.0	
iii. Freeway Safety and Operational Improvements		\$	457.6	\$	38.0	
1. Vision Zero Ramps		\$	27.5		8.0	
2. Managed Lanes and Express Bus		\$	206.0		10.0	
Transformative Freeway and Major Street F	Projects	\$	224.1	\$	20.0	
E. Transportation System Development and Managemen	nt	\$	824.8	\$	152.0	5.9%
i. Transportation Demand Management		\$	146.5	\$	23.0	
ii. Transportation, Land Use and Community Coord	lination	\$	678.3	\$	129.0	
1. Neighborhood Transportation Program		\$	191.2		46.0	
2. Equity Priority Transportation Program		\$	192.2		47.0	
3. Development Oriented Transportation		\$	263.7		26.0	
4. Citywide / Modal Planning		\$	31.2		10.0	
	Total	\$	26,281.9	\$	2,598.0	100.0%
	Total Prop TBD Priority 1			\$	2,378.0	
То	tal Prop TBD Priority 1 + 2			\$	2,598.0	
	, , –				•	

Notes:

¹Total Expected Funding represents project costs or implementable phases of multi-phase projects and programs based on a 30-year forecast of expected revenues from existing federal, state, regional and local sources, plus \$2.598 billion in Prop TBD revenues. The amounts in this column are provided in fulfillment of Sections 131051 (a)(1), (b) and (c) of the Public Utilities Code.

²The "Total Prop TBD" fulfills the requirements in Section 131051 (d) of the Public Utilities Code.

³Percentages are based on Prop TBD Priority 1 and 2 forecasts of \$2.598 billion. The forecast is net of existing obligations of the predecessor Proposition K program.

⁴With very limited exceptions, the funds included in the 30-year forecast of expected revenues are for capital projects rather than operations. Paratransit is the primary exception, providing door-to-door vans and others transportation services for seniors and persons with disabilities who cannot use regular fixed route transit. Total Expected Funding for Paratransit reflects Prop TBD revenues, Federal Section 5307 funds, and other sources of operating funds included in SFMTA's annual operating budget over the next 30 years.

4. Description of Programs.

This section contains descriptions of the categories, subcategories, and programs in the 2022 Expenditure Plan and the types of projects that are eligible for funding under each of them. It also identifies the sponsoring agency or agencies for each program. The Total Funding figures correspond to the Total Expected Funding column in the Expenditure Plan Summary Table provided in Section 3, above. The percentage allocation of 2022 Sales Tax funds to each of the major categories is as follows: Major Transit Projects - 22.6%, Transit Maintenance & Enhancements 41.2%, Paratransit - 11.4%, Streets and Freeways - 18.9%, and Transportation System Development & Management - 5.9%.

A. MAJOR TRANSIT PROJECTS

i. Muni Reliability and Efficiency Improvements

Programmatic improvements that improve the reliability and speed of Muni bus and rail service. Eligible project types include: transit-only lanes; curb bulb-outs at Muni stops; traffic signal modifications; deployment of transit signal priority devices; relocation and upgrade of Muni stops; and other street design changes (e.g. highly visible crosswalks, median island refuges) to reduce delay for transit and enhance pedestrian safety. Includes \$10M in legacy funding for Geary Rapid Improvements Phase 2. Includes project development and capital costs. Sponsor Agency: SFMTA. Total Funding: \$1,088.3M; EP: \$110M.

ii. Muni Rail Core Capacity

Programmatic improvements that increase the reliability and capacity of Muni's rail system by supporting longer and more frequent trains. High priority shall be given to installation of a next generation communications-based train control system for the Muni surface and subway rail network. Engineering improvements may include lengthening existing platforms to accommodate 3 and 4-car light rail trains in the Muni Metro Tunnel between West Portal and Embarcadero stations, and 3-car trains on the N Judah line. Upgrades to switches, crossovers, and other components to increase subway reliability and throughput, and modifications to subway portals to minimize conflicts. Purchase of additional light rail vehicles to increase the fleet's overall capacity and new/upgraded maintenance and/or storage facilities to house additional vehicles. Includes project development and capital costs. Sponsor Agency: SFMTA. The first \$50M is Priority 1 and the remainder is Priority 2. Total Funding: \$720M; EP: \$57M.

iii. BART Core Capacity

Improvements that will allow BART to operate up to 30 ten-car trains per hour in each direction through the existing Transbay Tube (an increase from the current capacity of 23 trains per hour). Eligible project types include: new (additional) rail cars; a new communications-based train control system; a new rail car storage yard at the Hayward Maintenance Complex; and additional traction power substations to provide the power needed for more frequent service. Includes project development and capital costs. As a prerequisite to allocation of funds, the Transportation Authority Board shall consider whether Alameda and Contra Costa Counties have contributed a commensurate amount to the BART Core Capacity Program. Sponsor Agency: BART. Total Funding: \$3,536.4M; EP: \$100M.

iv. Caltrain Service Vision: Capital System Capacity Investments

Programmatic capital improvements that will allow Caltrain service up to operate eight trains per direction per hour consistent with the Caltrain Business Plan Service Vision. Eligible project

types include, but are not limited to, additional fleet, level boarding at station platforms, additional train storage, track work and station improvements. Includes planning, project development, and capital costs. Includes \$10M in Priority 2 funding. Sponsor Agency: PCJPB. Total Funding: \$10M; EP: \$10M.

v. Caltrain Downtown Rail Extension and Pennsylvania Alignment

<u>Caltrain Downtown Rail Extension</u>: The underground extension of the Caltrain commuter rail system from the current Caltrain San Francisco terminus into the Salesforce Transit Center. Project designed to accommodate blended service with future California High-Speed Rail. Includes a new station at 4th and Townsend streets. Includes \$300M in Priority 1 funds.

<u>Pennsylvania Alignment</u>: Below-grade rail alignment extending south from the planned Downtown Rail Extension. Project will serve the Caltrain commuter rail system and future California High-Speed Rail service. Pennsylvania Alignment will separate rail from surface-level conflicts with street users at 16th Street and Mission Bay Drive. Includes \$10M in Priority 2 funds.

Includes project development and capital costs. Sponsor Agencies: TJPA, SFCTA. Total Funding: \$5,000M; EP: \$310M.

B. TRANSIT MAINTENANCE & ENHANCEMENTS

i. Maintenance, Rehabilitation and Replacement Sub-Category

- 1. Muni. Programmatic improvements for upgrade, rehabilitation, and replacement of Muni's capital assets, including transit and paratransit vehicles, spare parts, and onboard equipment; transit facilities and facilities-related equipment; and transit guideways and associated equipment. Eligible project types include but are not limited to the following. Rail car, trolley coach and motor coach renovation and replacement of buses with zero emission vehicles, which may include additional vehicles added to the fleet to maintain current fleet passenger capacity (e.g., if electric buses have lower passenger capacity). Rehabilitation, upgrades and/or replacement of: existing facilities for maintenance and operations, including equipment and upgrades to support the electrification of the Muni motor coach fleet and to improve resilience to climate change; rail stations including, but not limited to platform edge tiles, elevators, escalators, and faregates; existing rail, overhead trolley wires, signals, traction power stations, and automatic train control systems, as well as upgrades to improve resilience to climate change. The intent is to implement transit priority and reliability improvements whenever guideways rehabilitation, upgrade or replacement projects are undertaken. Includes project development and capital costs. Sponsor Agency: SFMTA. The first \$784M is Priority 1 and the remainder is Priority 2. Total Funding: \$7,934.8M; EP: \$825M.
- 2. BART. Programmatic improvements for the upgrade, rehabilitation, and replacement of BART's capital assets. Eligible project types include, but are not limited to the upgrade, rehabilitation and replacement of: transit vehicles and on-board equipment; transit stations including platform edge tiles, elevators, escalators, and faregates; transit facilities and facilities related equipment; and guideways such as rail, train control, traction power, and related equipment. Facilities and guideways improvements may include upgrades to improve resilience to climate change. Additional elevators, escalators, and faregates are also eligible. In shared BART/Muni

- stations, elevator and escalator projects must include shared Muni access and/or redundancy where cost effective. Includes project development and capital costs. The first \$35M is Priority 1 and the remainder is Priority 2. Sponsor Agency: BART. Total Funding: \$547.7M; EP: \$45M.
- 3. Caltrain. Provides San Francisco's local match contribution for the Caltrain capital program, on behalf of the City and County of San Francisco until sales tax funds run out. Programmatic improvements such as the upgrade, rehabilitation, and replacement of transit vehicles, spare parts, and on-board equipment; transit facilities (including stations) and facilities related equipment; and guideways such as rail, signals, communications, traction power equipment, and the overhead contact system. Facilities and guideways improvements may include upgrades to improve resilience to climate change. Service planning and capital planning efforts are also eligible. Includes project development and capital costs. Sponsor Agency: PCJPB. Total Funding: \$550.3M; EP: \$100M.
- **4. Ferry.** Programmatic improvements for the upgrade, rehabilitation and replacement of landside ferry facilities, passenger-serving facilities, and facilities-related equipment. May also include improvements to San Francisco ferry terminals to accommodate increases in ferry ridership, electrification and to improve resilience to climate change. Includes project development and capital costs. Sponsor Agencies: Port of SF, GGBHTD. Total Funding: \$14.3M; EP: \$5M.

ii. Transit Enhancements Sub-Category

- 1. Transit Enhancements. Customer-facing programmatic improvements that promote system connectivity, accessibility, and reliability and improve transit service experience for riders. These are meant to be smaller to mid-sized projects that produce benefits directly experienced by transit riders. Eligible projects may include but are not limited to bus stop improvements (with priority for those serving disadvantaged communities); wayfinding; real-time information; new (additional) elevators or escalators; multimodal station access and safety improvements; bicycle parking/storage; purchase and rehab of historic streetcars; purchase of motor coaches and paratransit expansion vehicles. Includes project development and capital costs. Sponsor Agencies: SFMTA, BART, PCJPB, TIMMA. The first \$29M is Priority 1 and the remainder is Priority 2. Total Funding: \$777.4M; EP: \$36M.
- 2. Bayview Caltrain Station. Construction of a new or relocated Caltrain station in the Bayview. Includes \$4.73M in legacy funding for the Quint-Jerrold Connector Road, which will restore access eliminated by the construction of a Caltrain berm. Includes project development and capital costs. Sponsor Agencies: SFCTA, PCJPB, SFMTA, SFPW. Total Funding: \$100M; EP: \$27M.
- **3. Mission Bay Ferry Landing.** A new ferry landing serving the Mission Bay neighborhood to enable regional ferry service. Includes capital costs. Sponsor Agency: Port of SF. Total Funding: \$53.8M; EP: \$5M.
- **4. Next Generation Transit Investments.** Planning and project development for major transit capital projects that promote system connectivity and accessibility, close service gaps, and improve and expand transit service levels. By funding planning, outreach and early project development, the intent is to set these projects up to be competitive

for discretionary funds to complete project development and implementation. Eligible projects may include but are not limited to a 19th Avenue/Geary subway, extending the Central Subway, Link21 (including a potential second transbay tube), local and regional express bus network development. Sponsor Agencies: SFCTA; SFMTA; BART; PCJPB. The first \$22M is Priority 1 and the remainder is Priority 2. Total Funding: \$87M; EP: \$27M.

C. PARATRANSIT

Paratransit. Continued support for paratransit door-to-door van, taxi and other transportation services for seniors and people with disabilities who are unable to use fixed route transit service. Includes operations support, replacement of accessible vans, and replacement and upgrades of supporting equipment such as debit card systems. Sponsor Agency: SFMTA. The first \$227M is Priority 1 and the remainder is Priority 2. Total Funding: \$1,270M; EP: \$297M.

D. STREETS AND FREEWAYS

i. Maintenance, Rehabilitation and Replacement Sub-Category

1. Street Resurfacing, Rehabilitation and Maintenance.

Repaving and reconstruction of city streets to prevent deterioration of the roadway system, based on an industry-standard pavement management system designed to inform cost effective roadway maintenance. May include sidewalk rehabilitation and curb ramps and elements to improve resilience to climate change Includes project development and capital costs. Sponsor Agency: SFPW. Total Funding: \$1,952M; EP: \$88M.

Replacement of street repair and cleaning equipment according to industry standards, such as but not limited to, asphalt pavers, dump trucks, sweepers, and front-end loaders. Includes capital costs only. Sponsor Agency: SAS. Total Funding: \$32M; EP: \$17M.

- 2. Pedestrian and Bicycle Facilities Maintenance. Public sidewalk repair and reconstruction citywide. Maintenance of additional pedestrian facility improvements including stairways, retaining walls, guardrails and rockfall barriers. Maintenance of pedestrian and bicycle safety improvements including but not limited to safe hit posts, painted safety zones, green bike lanes, and crosswalks. Rehabilitation of other bicycle facilities such as paths. Includes project development and capital costs. Sponsor Agencies: SFMTA, SAS. Total Funding: \$84.6M; EP: \$19M.
- **3.** Traffic Signs and Signals Maintenance. Maintenance and upgrade of traffic signs and signals, including for pedestrians and bicyclists. Sponsor Agency: SFMTA. Total Funding: \$126.1M; EP: \$90M.

ii. Safe and Complete Streets Sub-Category

- 1. Safer and Complete Streets. Programmatic improvements to the transportation system to make it safer for all users and help achieve the City's Vision Zero goals. Projects may include:
 - Traffic calming to reduce vehicular speeds and improve safety; new or improved
 pedestrian safety measures such as ladder crosswalks, corner bulb-outs and
 pedestrian islands in the medians of major thoroughfares; new and upgraded bike

lanes and paths; traffic striping and channelization; bicycle and personal mobility device parking facilities such as bike/scooter racks and lockers. Quick builds (e.g. paint and safe-hit posts), pilots, permanent improvements, intersection redesigns and larger corridor projects are eligible. Landscaping may be included as a minor element of a larger safety project.

- Installation (new), maintenance, and upgrade of traffic signs and signals (including for pedestrians and bicyclists); red light enforcement cameras and closed-circuit TV and communications systems (e.g. Variable Message Signs) for incident and special event traffic management.
- Multi-modal street improvements to improve pedestrian, bicycle, transit and vehicle circulation and connectivity.
- Bicycle, pedestrian and Vision Zero outreach and education programs such as Safe Routes to School; development of neighborhood and school area safety plans.
 - Includes project development and capital costs. Sponsor Agencies: SFMTA, SFPW, SFCTA. Includes \$152M in Priority 1, of which a minimum of \$7M will be available for Safe Routes to School non-infrastructure programs, e.g., education, outreach, and planning to support safe transportation to schools. The remainder is Priority 2. Total Funding: \$918.8M; EP: \$187M.
- 2. Curb Ramps. Construction of new Americans with Disabilities Act (ADA)-compliant curb ramps and related roadway work to permit ease of movement. Reconstruction of existing ramps. Includes project development and capital costs. Sponsor Agency: SFPW. Total Funding: \$143M; EP: \$29M.
- 3. Tree Planting. Planting and establishment of street trees in public rights-of-way throughout the city. Priority will be given to neighborhoods and/or areas with lower tree canopy coverage. Sponsor Agency: SAS. Includes \$20M in Priority 1 and the remainder is Priority 2. Total Funding: \$53M; EP: \$24M.

iii. Freeway Safety and Operational Improvements Sub-Category

- 1. Vision Zero Ramps. Programmatic improvements to benefit all users of intersections where freeway on- and off-ramps intersect with city streets to support the City's Vision Zero policy to eliminate traffic deaths. Eligible project types include: new or improved pedestrian safety measures such as ladder crosswalks and pedestrian signals, corner bulb-outs, and new traffic signs and signals. Includes planning, project development and capital costs. Sponsor Agencies: SFMTA, SFCTA. Total Funding: \$27.5M; EP: \$8M.
- 2. Managed Lanes and Express Bus. Programmatic improvements to San Francisco's freeways to improve transit speeds (e.g. express bus) and reliability, and promote carpooling. Improvements may include high occupancy vehicle lanes, ramp re-striping or re-designs, signs and signalization, purchase of buses to support increased Muni bus operations on improved facilities, and if express lanes are proposed, tolling system and funding of an affordability program. Includes project development and capital costs. Sponsor Agencies: SFCTA, SFMTA. Total Funding: \$206M; EP: \$10M.
- 3. Transformative Freeway & Major Street Projects. Planning and project development for transformative multi-modal improvements that are designed to improve safety, enhance multi-modal connectivity, and/or reconnect communities and repair the harm

created by past freeway and street projects. By funding planning, outreach and early project development, the intent is to set these projects up to be competitive for discretionary funds to complete project development and implementation. Eligible project types may include, but are not limited to new grade-separated crossings for people walking and biking; restoring connections within communities divided by infrastructure (e.g. Geary underpass, pedestrian/bike freeway overcrossings); and simplifying freeway interchanges (e.g. Alemany Maze and US 101/Cesar Chavez "Hairball"). May include projects to improve resilience to climate change. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Total Funding: \$224.1M; EP: \$20M.

E. TRANSPORTATION SYSTEM DEVELOPMENT & MANAGEMENT

i. Transportation Demand Management Sub-Category

Transportation Demand Management. Transportation Demand Management (TDM) improvements intended to shift trips to sustainable modes like transit, biking and walking and shift travel to less congested times. Develop and support continued TDM and parking requirements for large employers, special event sites, and schools and universities. Eligible project types also include TDM education, marketing, incentives, pricing, technology, policy development, pilots, and evaluation. Hardware, software, and equipment needed to implement pricing, incentives and affordability projects are eligible. Examples of eligible projects include new solutions or technologies for first-last mile connections or special trip markets; intermodal integration of customer-facing technology (e.g. travel information and payment systems); and new fare payment concepts for mode shift or congestion management. Includes planning, project development and capital costs. Sponsor Agencies: SFCTA, SFE, SFMTA, BART, PCJPB, TIMMA. Includes \$18M in Priority 1 and the remainder is Priority 2. Total Funding: \$146.5M; EP: \$23M.

ii. Transportation, Land Use and Community Coordination Sub-Category

- 1. Neighborhood Transportation Program. The Neighborhood Transportation Program (NTP) funds community-based neighborhood-scale transportation improvements. The NTP has a planning component to fund community-based planning efforts in each Supervisorial district, and a capital component intended to provide local match to help advance and implement capital investment and pilot recommendations stemming from NTP and other community-based planning efforts. Eligible project types are those that are eligible for other Expenditure Plan programs and result in public-facing benefits. Additional project types include: transportation policy studies, pilots and projects to address climate change (e.g. electric vehicle charging infrastructure) and gaps in equitable access. Includes planning, project development and capital costs. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Includes \$41M in Priority 1 and the remainder is Priority 2. Total Funding: \$191.2M; EP: \$46M.
- 2. Equity Priority Transportation Program. The Equity Priority Transportation Program (EPTP) funds equity priority community-based projects in underserved neighborhoods and areas with vulnerable populations (e.g. low income communities, seniors, children, and/or people with disabilities) as well as citywide equity evaluations and planning efforts. The EPTP has a planning component to fund community-based planning efforts, and a capital component to provide local match funds to help advance and implement capital investment and pilot recommendations stemming from community-

based planning and equity assessments. Eligible project types are those that are eligible for other Expenditure Plan programs, as well as projects that help reduce disparities and gaps in equitable access (physical, geographic, affordability) to jobs and key services. Includes planning, project development and capital costs. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Includes \$42M in Priority 1 and the remainder is Priority 2. Total Funding: \$192.2M; EP: \$47M.

- 3. Development-Oriented Transportation. The Development-Oriented Transportation Program funds community-based planning to identify transportation improvements that support increased housing density in existing, primarily low-density neighborhoods of the city, as well as project development and implementation. Projects supporting development in adopted Priority Development Areas will be prioritized. Includes \$2M in legacy funding for the Bayshore Caltrain Pedestrian Connection. Includes planning, project development and capital costs. Sponsor Agencies: SFMTA, SFCTA, BART, PCJPB, Planning, SFPW. Includes \$20M in Priority 1 and the remainder is Priority 2. Total Funding: \$263.7M; EP: \$26M.
- **4. Citywide/Modal Planning.** Citywide and network-wide transportation studies and planning such as updates to the Countywide Transportation Plan or long-range modal studies. Plans and studies that focus on countywide and/or network wide needs will be prioritized, but corridor-scale studies may be considered. Includes planning. Sponsor Agencies: SFCTA, SFMTA, Planning. Total Funding: \$31.2M; EP: \$10M.

5. Implementation Provisions.

- A. Strategic Plan. Subsequent to voter approval of the 2022 Expenditure Plan, the Transportation Authority shall prepare a 30-year Strategic Plan that will serve as the primary financial tool for administering the 2022 Sales Tax. It shall include policies to guide day-to-day program administration consistent with the 2022 Expenditure Plan; updated revenue projections for the 2022 Sales Tax; proposed 2022 Sales Tax programming and expenditures by category, sub-category and program; and any associated financing needed to ensure funds are available to reimburse eligible expenditures. The Strategic Plan shall be prepared in concert with development of 5-Year Prioritization Programs (see Section 5.B.). The Transportation Authority Board shall adopt the Strategic Plan and updates thereof at least every 5 years.
- **B.** Prioritization Process. Prior to allocation of any revenues from the 2022 Sales Tax, the Transportation Authority shall prepare, in close consultation with all other affected planning and implementation agencies, a 5-year prioritized program of projects or 5YPP including budget, scope and schedule consistent with the Strategic Plan, for review and adoption by the Transportation Authority Board. For programs with only one eligible sponsoring agency, the Transportation Authority may designate that agency as the agency that is to prepare the 5YPP. The proposed projects shall be consistent with the San Francisco Transportation PlanSFTP and with the City's General Plan.

The 5YPPs shall at a minimum address, the following factors:

1. Project readiness, including schedule for completion of environmental and design phases; well-documented preliminary cost estimates; documented community support as appropriate.

- 2. Funding plan, including sources other than the 2022 Sales Tax.
- 3. Compatibility with existing and planned land uses, and with adopted standards for urban design and for the provision of pedestrian amenities; and supportiveness of planned growth in transit-friendly housing, employment and services.
- 4. How the project would advance equity or seek to mitigate any impacts on equity.
- 5. Project benefits including but not limited to how the project advances the goals of the SFTP.
- 6. A prioritization mechanism to rank projects within the 5YPP, that includes at a minimum, the following required criteria:
 - a. Relative level of need or urgency.
 - b. Cost-effectiveness.
 - c. A fair geographic distribution that takes into account the various needs of San Francisco's neighborhoods.
 - d. Level and diversity of community support. Projects with clear and diverse community support, including from disadvantaged populations (e.g., communities historically harmed by displacement, transportation policies, and projects and policies that utilized eminent domain; people with low incomes; and people of color) and/or identified through a community-based planning process will be prioritized. Projects with documented support from disadvantaged populations will receive additional priority. An example of a community-based plan is a neighborhood transportation plan, corridor improvement study or station area plan that is community driven.
 - e. Benefit to disadvantaged populations, including communities historically harmed by displacement, transportation <u>policies</u>, <u>and</u> projects <u>and policies</u> that utilized eminent domain, whether the project is directly located in an Equity Priority Community or can demonstrate benefits to disadvantaged populations.

The Transportation Authority and any appropriate designated agencies shall conduct the required public outreach and engagement to ensure an inclusive planning process for the development of the 5YPPs, as well as General Plan referral or referral to any City Department or Commission, as required. The Transportation Authority working with eligible sponsoring agencies shall also identify appropriate performance measures informed by the Congestion Management Program, such as increased system connectivity, increased transit ridership (net new riders), reductions in travel time for existing riders, system safety, vehicle miles traveled, and increased use of alternatives to the single-occupant automobile, along with a timeline for assessing the performance measures to inform the next 5YPP updates, which shall be at least every 5 years concurrent with Strategic Plan updates.

In order to inform 5YPP development and allocation of funds, the Transportation Authority shall report at least once every 5-years on the citywide geographic distribution of 2022 Sales Tax allocations and the distribution of projects located in Equity Priority Communities EPCs and/or benefiting disadvantaged populations

Designated agencies shall be eligible for planning funds from the relevant Expenditure Plan programs for the purpose of completing the development of the 5YPP. Sponsoring agencies will be encouraged to explore alternative and non-traditional methods for project and service delivery where they offer opportunities for increased cost-effectiveness and/or shortened project delivery timelines.

As part of the Strategic Plan development process, the Transportation Authority shall adopt, issue, and update detailed guidelines for the development of 5YPPs.

- C. Project Delivery Oversight. The Transportation Authority Board shall adopt project delivery oversight guidelines for major capital projects to be funded by the 2022 Sales Tax. The guidelines shall consider the total cost and complexity of a project in setting the definition of a major capital project. Objectives of these guidelines shall include supporting the cost effective and timely delivery of projects funded wholly or in part by the 2022 Sales Tax. Transportation Authority staff shall prepare a report at least annually, to the Transportation Authority Board, to communicate the status of these projects.
- D. Funding Priority Levels. Each 2022 Expenditure Plan program shall be funded using 2022 Sales Tax revenues up to the total amount designated for that program in Priority 1. If, after programming all Priority 1 funds to every program in a subcategory, the latest Strategic Plan forecasts available revenues from the 2022 Sales Tax in excess of Priority 1 levels, the Transportation Authority Board may allow programming of Priority 2 funds within the subcategory, subject to the program dollar amount caps for Priority 2 established in the 2022 Expenditure Plan. If, after programming at least 80% of Priority 2 funds, the latest Strategic Plan forecasts available revenues from the 2022 Sales Tax in excess of Priority 2 levels, the Transportation Authority Board may allow programming of revenues in excess of Priority 2 levels to programs in the Expenditure Plan as long as the percent of 2022 Sales Tax revenues designated for each category is maintained in compliance with the prioritization provisions set forth in Sections 2B, 5.B., and 5.D.
- E. Cost Savings and Remaining Funds. If the eligible sponsoring agency or agencies complete delivery of a 2022 Expenditure Plan program or legacy project or determine that they will no longer pursue implementation of the program or legacy project with 2022 Sales Tax funds, the Transportation Authority Board may use any remaining 2022 Sales Tax funds in that program to fund one or more programs in the same category that would otherwise be in compliance with the prioritization provisions set forth in Sections 2B, 5.B. and 5.D. To do so, the Transportation Authority Board must first hold a public hearing on the matter and then not sooner than 30 days after the hearing, the Transportation Authority Board may, by a 2/3 vote, direct all or a portion of the remaining funds to one or more Expenditure Plan programs with the same category.

The following abbreviations are used in the 2022 Expenditure Plan:

BART - San Francisco Bay Area Rapid Transit District; EP - Expenditure Plan; GGHBTD GGBHTD - Golden Gate Bridge, Highway & Transportation District; M - Million; N/A - Not Applicable; PCJPB - Peninsula Corridor Joint Powers Board or Caltrain; Planning - San Francisco Planning Department; Port of SF - Port of San Francisco; SAS - Sanitation and Streets Department*; SFCTA - San Francisco County

Transportation Authority; SFE - San Francisco Department of Environment; SFMTA - San Francisco Municipal Transportation Agency; SFPW - San Francisco Public Works; TBD - To Be Determined; TIMMA - Treasure Island Mobility Management Agency; TJPA - Transbay Joint Powers Authority

*On November 3, 2020, San Francisco voters approved Proposition B, which amended the San Francisco Charter to create a Department of Sanitation and Streets to succeed to specific duties currently performance by San Francisco Public Works. Per Board of Supervisors Motion 21-181, approved December 14, 2021, the effective date for this transition is October 1, 2022.

Attachment 1. Expenditure Plan Advisory Committee Roster

Amandeep Jawa, Chair	Advocacy: Environment
Anni Chung, Vice Chair	Advocacy: Seniors and People with Disabilities
Jay Bain	Neighborhoods/Communities
Rosa Chen	Equity Priority Community/Community Advisory Committee
Majeid Crawford	Equity Priority Community
Zack Deutsch-Gross	Advocacy: Transit
Jessie Fernandez	Advocacy: Equity
Mel Flores	Equity Priority Community
Rodney Fong	Business/Civic: Large Business
Sharky Laguana	Business/Civic: Small Business
Aaron P. Leifer	Neighborhood/Community
Jessica Lum	Business/Civic: Tourism/Visitors
Jodie Medeiros	Advocacy: Walk
Maryo Mogannam	Business/Civic: Small Business
Maelig Morvan	Neighborhood/Community
Susan Murphy	Equity Priority Community
Calvin Quick	Advocacy: Youth
Pi Ra	Advocacy: Seniors and People with Disabilities
Maurice Rivers	Equity Priority Community
Eric Rozell	Equity Priority Community
Earl Shaddix	Equity Priority Community
Yensing Sihapanya	Equity Priority Community
Sujata Srivastava	Business/Civic: Civic
Wesley Tam	Neighborhood/Community
Kim Tavaglione	Business/Civic: Labor
Joan Van Rijn	Neighborhood/Community
Christopher White	Advocacy: Bike
Casandra Costello	Alternate: Business/Civic: Tourism/Visitors
Cathy de Luca	Alternate: Advocacy: Seniors and People with Disabilities
Daniel Herzstein	Alternate: Business/Civic: Large Business
Sasha Hirji	Alternate: Advocacy: Youth
Melvin Parham	Alternate: Equity Priority Community
Maribel Ramirez	Alternate: Equity Priority Community



REVISED GENERAL PLAN REFERRAL

March 23, 2022

Case No.: 2022-001887GPR Block/Lot No.: Various, Citywide Applicant: Michelle Beaulieu

San Francisco County Transportation Authority

1455 Market Street, 22nd Floor, San Francisco, CA 94103

415-744-4993

michelle.beaulieu@sfcta.org

Staff Contact: Tam Tran

628-652-7473

tam.tran@sfgov.org

Digitally signed by Daniel A. Sider

Date: 2022.03.24

Recommended By:

Daniel A. Sider, AICP

for Rich Hillis, Director of Planning

Recommendation: Finding the proposed expenditure plan, on balance, is in conformity with the General Plan

Project Description

This General Plan Referral contains revisions to that which was issued on March 17, 2022 and supersedes that document.

The Board of Supervisors proposes to place a measure on the November 2022 ballot to approve an expenditure plan for an existing, local half-cent sales tax. This measure is a reauthorization ordinance to continue this halfcent sales tax, which was first approved by voters in 1989 and reauthorized in 2003 as Proposition K. If approved, the reauthorization ordinance would fund the 2022 Expenditure Plan for 30 years and supersede the existing Proposition K Expenditure Plan. The 2022 Expenditure Plan proposes five categories of investments:

- 1) Major Transit Projects: \$587 Million
- 2) Transit Maintenance and Enhancements: \$1,070 Million
- 3) Paratransit: \$297 Million
- 4) Streets and Freeways: \$492 Million
- 5) Transportation System Development and Management: \$152 Million

Individual projects funded by the 2022 Expenditure Plan may require additional project-level analysis and review (including separate General Plan Referrals) as required by San Francisco Charter §4.105 and § 2A.53 of the Administrative Code, Environmental Review, and/or other discretionary actions by the Planning Department.

Environmental Review

The proposed 2022 Expenditure Plan is not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

General Plan Compliance and Basis for Recommendation

The proposed 2022 Expenditure Plan to invest in transportation programs and infrastructure is, on balance, **in conformity** with the General Plan.

TRANSPORTATION ELEMENT

OBJECTIVE 1

MEET THE NEEDS OF ALL RESIDENTS AND VISITORS FOR SAFE, CONVENIENT AND INEXPENSIVE TRAVEL WITHIN SAN FRANCISCO AND BETWEEN THE CITY AND OTHER PARTS OF THE REGION WHILE MAINTAINING THE HIGH QUALITY LIVING ENVIRONMENT OF THE BAY AREA.

POLICY 1.2

Ensure the safety and comfort of pedestrians throughout the city

POLICY 1.3

Give priority to public transit and other alternatives to the private automobile as the means of meeting San Francisco's transportation needs, particularly those of commuters

The 2022 Expenditure Plan would provide funds for transit and pedestrian improvements, including infrastructure for street crossings and intersection improvements. These improvements would enhance safety and comfort for pedestrians and people with disabilities. Additionally, using the funds for transit system improvements is consistent with San Francisco's Transit First Policy, which prioritizes transit over automobiles.

OBJECTIVE 11

ESTABLISH PUBLIC TRANSIT AS THE PRIMARY MODE OF TRANSPORTATION IN SAN FRANCISCO AND AS A MEANS THROUGH WHICH TO GUIDE FUTURE DEVELOPMENT AND IMPROVE REGIONAL MOBILITY AND AIR QUALITY

POLICY 11.2

Continue to favor investment in transit infrastructure and services over investment in highway development and other facilities to accommodate the automobile

The 2022 Expenditure Plan would provide funding for transit infrastructure, which should be prioritized over automobiles and parking.



OBJECTIVE 20

GIVE FIRST PRIORITY TO IMPROVING TRANSIT SERVICE THROUGHOUT THE CITY, PROVIDING A CONVENIENT AND EFFICIENT SYSTEM AS A PREFERABLE ALTERNATIVE TO AUTOMOBILE USE

POLICY 20.9

Improve inter-district and intra-district transit service

The 2022 Expenditure Plan would provide funds for improving transit service and on-street infrastructure, which would facilitate faster, more reliable transit service between and within districts.

OBJECTIVE 21

DEVELOP TRANSIT AS THE PRIMARY MODE OF TRAVEL TO AND FROM DOWNTOWN AND ALL MAJOR ACTIVITY CENTERS WITHIN THE REGION

POLICY 21.11

Ensure the maintenance and efficient operation of the fleet of transit vehicles

POLICY 21.2

Where a high level of transit ridership or potential ridership exists along a corridor, existing transit service or technology should be upgraded to attract and accommodate riders.

The 2022 Expenditure Plan would provide funds for enhancing transit service and connecting residents to destinations across the City such as jobs and services. It would also provide funds for maintaining SFMTA's transit fleet, which would help to ensure that transit operations run smoothly.

Planning Code Section 101 Findings

Planning Code Section 101.1 establishes Eight Priority Policies and requires review of discretionary approvals and permits for consistency with said policies. The proposed Expenditure Plan is consistent with the Eight Priority Policies as set forth in Planning Code Section 101.1 for the following reasons:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
 - The 2022 Expenditure Plan would not affect neighborhood-serving retail uses or opportunities for employment in or ownership of such businesses.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The 2022 Expenditure Plan would not have a negative effect on housing or neighborhood character.



- 3. That the City's supply of affordable housing be preserved and enhanced;
 - The 2022 Expenditure Plan would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede Muni transit service or overburden our streets or neighborhood parking;
 - The 2022 Expenditure Plan would improve Muni transit service. It would not overburden the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
 - The 2022 Expenditure Plan would not have an adverse effect on the City's industrial or service sectors nor on opportunities for resident employment and ownership.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;
 - The 2022 Expenditure Plan would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.
- 7. That the landmarks and historic buildings be preserved;
 - The 2022 Expenditure Plan would not have an adverse effect on the City's Landmarks and historic buildings. Projects funded by the 2022 Expenditure Plan will be evaluated individually for any impacts to historic buildings.
- 8. That our parks and open space and their access to sunlight and vistas be protected from development;
 - The 2022 Expenditure Plan would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

Recommendation: The project, on balance, is in conformity with the General Plan



Date: April 27, 2022 Referred by: Planning

ABSTRACT

Resolution No. 4500

This resolution approves the San Francisco County Transportation Authority's 2022 Expenditure Plan presented to the MTC Planning Committee on April 8, 2022, pursuant to Public Utilities Code § 131000 *et seq.*, listing between \$2.378 and \$2.598 billion in transportation projects to be funded in part from revenues derived from a proposed one-half cent sales tax extension imposed over a thirty-year period.

Date: April 27, 2022 Referred by: Planning

RE: MTC Approval of the San Francisco County Transportation Authority's Draft

Expenditure Plan

METROPOLITAN TRANSPORTATION COMMISSION RESOLUTION NO. 4500

WHEREAS, the Metropolitan Transportation Commission (MTC) is the regional transportation planning agency for the San Francisco Bay Area pursuant to Government Code§ 66500 *et seq.*; and

WHEREAS, pursuant to the Bay Area County Traffic and Transportation Funding Act (Public Utilities Code§ 131000 *et seq.*), certain counties in the MTC region are authorized to develop a county transportation expenditure plan and to propose the imposition of a countywide sales tax to fund said plan; and

WHEREAS, the San Francisco County Transportation Authority has drafted a 2022 Expenditure Plan that includes essential transportation projects to be funded with the thirty-year continuation of the existing half-cent county sales tax; and

WHEREAS, the San Francisco County Transportation Authority's 2022 Expenditure Plan dated February 24, 2022 ("the Plan"), attached hereto and incorporated herein as Attachment A to this resolution, was reviewed by the MTC Planning Committee on April 8, 2022; and

WHEREAS, pursuant to Public Utilities Code § 131053, MTC shall approve the Plan unless one or more of the following allowed findings is made: a) there would be a significant negative regional impact as a result of the proposed projects; b) there are insufficient funds available to implement the proposed projects; c) there are conflicts within the county transportation expenditure plan; and/or d) the estimates of proceeds from any proposed retail transactions and use tax are not reasonable; now, therefore, be it

<u>RESOLVED</u>, that MTC makes no adverse finding to the Plan as set further in Attachment A; and, be it further

<u>RESOLVED</u>, that MTC approves the San Francisco County Transportation Authority's Draft Expenditure Plan dated February 24, 2022, as set further in Attachment A; and, be it further

<u>RESOLVED</u>, that MTC's Executive Director shall forward a copy of this resolution to the San Francisco County Transportation Authority.

METROPOLITAN TRANSPORTATION COMMISSION

Alfredo Pedroza, Chair

The above resolution was adopted by the Metropolitan Transportation Commission at a regular meeting of the Commission held in San Francisco, California, and at other remote locations on April 27, 2022.

Date: April 27, 2022 Referred by: Planning

> Attachment A Resolution No. 4500

San Francisco County Transportation Authority's Draft Expenditure Plan

2022 Transportation Expenditure Plan

1. Introduction

A. Summary. The 2022 Transportation Expenditure Plan identifies transportation improvements to be funded from the retail transactions and use tax ("sales tax") authorized under Public Utilities Code Section 131000 et seq. and passed by San Francisco voters at the November 2022 election as Proposition _ ("2022 Sales Tax"). The programs included in the 2022 Transportation Expenditure Plan are designed to be implemented over the next 30 years. The 2022 Transportation Expenditure Plan includes investments in five major categories: Major Transit Projects to support more reliable buses and trains and core capacity improvements; Transit Maintenance and Enhancements to help keep transit running safely and make connectivity, accessibility, and reliability improvements; Paratransit services for seniors and people with disabilities; Streets and Freeways to deliver safer, smoother streets including bicycle and pedestrian improvements and street resurfacing; and Transportation System Development and Management to fund programs that reduce congestion and improve air quality and transportation/land use coordination.

Since 1990, San Francisco has had a one-half of one percent transactions and use tax authorized under Public Utilities Code Section 131000 et seq. dedicated to funding transportation improvements. San Francisco voters approved the first such sales tax and expenditure plan in November 1989 as Proposition B and the second in November 2003 as Proposition K. The San Francisco County Transportation Authority (Transportation Authority) was established through the 1989 ballot measure to administer the sales tax and subsequently was designated as administrator of the 2003 successor measure.

The 2022 Transportation Expenditure Plan for the use of funds from the 2022 Sales Tax was developed by the Expenditure Plan Advisory Committee (EPAC), established by the Transportation Authority Board, with technical assistance provided by the Transportation Authority and other transportation agencies. The roster of EPAC members is provided in Attachment 1. The 2022 Transportation Expenditure Plan was recommended by the Transportation Authority Board on March 22, 2022.

Guided by the EPAC, equity has been at the forefront of the process to develop the 2022 Transportation Expenditure Plan, the investments included within, as well as how it will be administered.

Half of the EPAC is comprised of representatives from Equity Priority Communities (EPCs) and other city neighborhoods, including organizations that serve EPCs. The process to develop the 2022 Transportation Expenditure Plan included robust outreach and engagement in multiple languages, with a focus on reaching EPCs and populations that do not typically engage in transportation planning.

Investments are designed to fill gaps identified in an equity analysis conducted at the beginning of the process and include improvements to travel time and accessibility, traffic safety, and public health, as well as addressing transportation costs and supporting community-based planning, including a focus on EPCs.

Administration of the 2022 Transportation Expenditure Plan will include a transparent and accountable process, and equity requirements have been built into administration. More details on administration are included in Section 5, Implementation Provisions.

By providing the required local match, the 2022 Sales Tax is intended to leverage about \$23.7 billion in federal, state, regional, and other local funding for transportation projects in San Francisco.

The 2022 Transportation Expenditure Plan contains a list of transportation programs describing the types of transportation investments that will be given priority for 2022 Sales Tax funding. As such, the 2022 Transportation Expenditure Plan shall be amended into the Capital Improvement Program of the Congestion Management Program, developed pursuant to Section 65089 of the California Government Code. These programs are intended to help implement the long-range vision for the development and improvement of San Francisco's transportation system, as articulated in the San Francisco Transportation Plan (SFTP) 2050.

The SFTP is the City's blueprint to guide the development of transportation funding priorities and policy. The SFTP is a living document, updated on a quadrennial basis to identify and address changing needs and regional trends and align them with available funding.

- **B.** Goals. The purpose of the 2022 Transportation Expenditure Plan is to implement the priorities of the SFTP 2050 through investment in projects and programs that include planning, maintenance, rehabilitation of, and improvements to the city's multi-modal transportation system. The SFTP 2050 is part of the ConnectSF initiative, a multi-agency collaborative process to build an effective, equitable, and sustainable transportation system for San Francisco's future. The goals of ConnectSF and of the SFTP 2050 are:
 - **Equity.** San Francisco is an inclusive, diverse, and equitable city that offers high-quality, affordable access to desired goods, services, activities, and destinations.
 - **Economic Vitality**. To support a thriving economy, people and businesses easily access key destinations for jobs and commerce in established and growing neighborhoods both within San Francisco and the region.
 - **Environmental Sustainability.** The transportation and land use system support a healthy, resilient environment and sustainable choices for future generations.
 - **Safety and Livability.** People have attractive and safe travel options that improve public health, support livable neighborhoods, and address the needs of all users.
 - Accountability and Engagement. San Francisco agencies, the broader community, and elected officials work together to understand the City's transportation needs and deliver projects, programs, and services in a clear, concise, and timely fashion.
- C. Plan Findings and Structure. The Transportation Authority finds that:
 - i. Adoption of an ordinance to impose a sales tax at the existing half-cent rate for the 30-year implementation period of the 2022 Transportation Expenditure

- Plan is necessary in order to fund the transportation programs listed in Section 3, Table 1 and further detailed in Section 4, Description of Programs.
- ii. It is deemed unnecessary to seek the support of adjacent counties by requesting them to develop their own Transportation Expenditure Plans because San Mateo, Alameda, Contra Costa, Marin, and Santa Clara counties have already adopted Transportation Expenditure Plans.

The Transportation Authority recommends that the San Francisco Board of Supervisors place the aforementioned sales tax ordinance on the November 2022 ballot.

The 2022 Transportation Expenditure Plan is organized into five sections.

Section 1: Introduction provides background on the Plan's goals and development. Section 2: General Provisions provides further context on the Plan's policies and administration. Section 3: 2022 Transportation Expenditure Plan Summary Table summarizes the Plan's investment detail (i.e., recommended funding distribution) by category, sub-category, and program. Section 4: Description of Programs contains descriptions of the programs (organized by category and subcategory), including the types of projects that are eligible for funding under each of them. Section 5: Implementation Provisions describes the process for prioritizing and allocating funds from the 2022 Sales Tax following adoption of the Plan.

2. General Provisions

A. Sales Tax Revenues. The 2022 Transportation Expenditure Plan shall supersede the Proposition K Expenditure Plan, adopted in 2003, as of the operative date of the 2022 Sales Tax, which shall be at the same one-half percent rate as approved by San Francisco voters in November 2003 as Proposition K, and shall be imposed for the 30-year duration of the 2022 Transportation Expenditure Plan.

Revenues from the 2022 Sales Tax are estimated under two scenarios over the 30-year period of the 2022 Transportation Expenditure Plan, both of which are net of an estimated \$550 million in Proposition K financial liabilities (See Section D, Successor Program). The conservative projection, which corresponds to Priority 1 funding levels, puts the total revenue level at \$2.378 billion (2020 dollars). This scenario reflects an average growth rate of 2.1%, and an inflation-based discount rate of 3%. The more optimistic revenue projection, which corresponds to Priority 2 funding levels, reflects an average growth rate of 2.6%, and an inflation-based discount of 3%.

- **B.** Fiscal Constraint. The 2022 Transportation Expenditure Plan is fiscally constrained to the total funding expected to be available for each category (i.e., percent of revenues designated for each category) and by the funding caps established for each program. The financial constraint is further detailed within each program through the specification of funding priority levels, i.e., Priority 1 and Priority 2 (See Section 4 Description of Programs).
- **C. Restriction of Funds.** 2022 Sales Tax revenues shall be spent on capital projects rather than to fund operations and maintenance of existing transportation services, unless otherwise explicitly specified in the Section 4, Description of Programs. In accordance

with enabling legislation and adopted principles, 2022 Sales Tax revenues generated pursuant to this plan shall be subject to the following restrictions:

i. No Substitution.

- a. 2022 Sales Tax revenues shall be used to supplement and under no circumstance replace existing local revenues used for transportation purposes listed in the 2022 Transportation Expenditure Plan.
- b. Proceeds from the sale or liquidation of capital assets funded with 2022 Sales Tax revenues shall be returned to the Transportation Authority (in proportion to the contribution of 2022 Sales Tax revenues to the total original cost of the asset), for re-allocation to eligible expenses within the program from which funds were expended for the original investment.
- ii. **No Expenditures Outside San Francisco.** Unless otherwise explicitly specified in Section 4, Description of Programs, no 2022 Sales Tax funds shall be spent outside the territorial limits of the City and County of San Francisco except for cases that satisfy all the following conditions:
 - a. Quantifiable Benefit. The proposed project is eligible to be funded with the 2022 Sales Tax consistent with the 2022 Transportation Expenditure Plan, and if planning or other studies developed in order to enable its implementation demonstrate that there will be a quantifiable benefit to the City and County's transportation program from the expenditure of funds beyond the City and County line. A quantifiable benefit is defined as a measurable increase in the cost-effectiveness of a project or group of transportation projects or services at least partially funded with 2022 Sales Tax funds, located along the corridor or in the immediate geographic area of the City and County where the project in question is proposed to occur.
 - b. **Expenses Matched by Other Counties**. The proposed expense is matched by funding from the county where the expenditure of 2022 Sales Tax funds is proposed to be made.

Should transportation projects or services contemplated in the plan require the participation of multiple counties for any phase of project planning or implementation, the Transportation Authority shall work cooperatively with the affected county or counties to ensure successful project implementation.

- iii. **Funding Caps for Legacy Projects.** Projects carried forward from the Proposition K Expenditure Plan as legacy projects shall be eligible to receive Priority 1 funds from the designated programs, not to exceed the unallocated amounts programmed in the Proposition K Strategic Plan as of the operative date of the 2022 Sales Tax.
- iv. Administration Costs. Pursuant to Public Utilities Code Section 131107, not more than one percent of the annual net amount of revenues raised by the 2022 Sales Tax may be used to administer the 2022 Transportation Expenditure Plan.
- **D.** Successor Program. The 2022 Transportation Expenditure Plan shall supersede the Proposition K Expenditure Plan, adopted in 2003, as of the operative date of the 2022

Sales Tax. As such it will bear responsibility for any outstanding debt incurred by the Proposition K program, for reimbursement of eligible costs for outstanding balances on Proposition K grants, and for other financial liabilities arising from the Proposition K program. All assets of the Proposition K program shall become Proposition _ program assets.

- **E. Bonding Authority.** The Transportation Authority shall be authorized to issue, from time to time, limited tax bonds in an aggregate principal amount not to exceed \$1.91 billion, payable from the sales tax revenues generated pursuant to the 2022 Sales Tax. The Transportation Authority's bonding capacity shall be separate and distinct from that of the City and County of San Francisco.
- F. Administration by the San Francisco County Transportation Authority. The San Francisco County Transportation Authority, which currently allocates, administers, and oversees the expenditure of the existing Proposition K sales tax for transportation, shall allocate, administer, and oversee the expenditure of the Proposition _ sales tax funds.
- G. Environmental Review. Environmental reporting, review, and approval procedures as provided for under the National Environmental Policy Act (NEPA) and/or the California Environmental Quality Act (CEQA) and other applicable laws shall be carried out as a prerequisite to the approval and implementation of any project, including legacy projects, to be funded partially or entirely with 2022 Sales Tax funds. No definite commitment to any activity or project is made by the adoption of the 2022 Transportation Expenditure Plan establishes a funding mechanism for transportation improvements which does not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment. The 2022 Transportation Expenditure Plan also does not limit the discretion of agencies proposing to carry out eligible projects to select a "no action" or a "no project" alternative.
- 3. 2022 Transportation Expenditure Plan Summary Table. Table 1 below summarizes the proposed 2022 Sales Tax revenue allocations by category, subcategory, and program in constant 2020 dollars. There are five categories, identified with capital letters (A through E). The first subdivision level under each category is known as a subcategory. Subcategories are indicated with lower case Roman numerals. The level below a subcategory is known as a program. Programs are indicated with numbers.

The 2022 Transportation Expenditure Plan identifies eligible expenditures through a set of programs that guides the types of transportation projects that will be funded by the 2022 Sales Tax. The programs are set up to address allocation of funds to multi-year programs for a given purpose, such as street resurfacing or street safety improvements, for which not all specific project locations or improvements can be anticipated or identified at the time of adoption of the 2022 Transportation Expenditure Plan. This approach provides certainty about the types of investments that will be made balanced with the flexibility needed for a 30-year plan.

Table 1: 2022 Transportation Expenditure Plan Summary Table

2020 \$Millions	Tota	al Expected Funding ¹	То	tal Prop _²	% of Prop _ Funding ³
A. Major Transit Projects	\$	10,354.7	\$	587.0	22.6%
i. Muni Reliability and Efficiency Improvements	\$	1,088.3	\$	110.0	
ii. Muni Rail Core Capacity	\$	720.0	\$	57.0	
iii. BART Core Capacity iv. Caltrain Service Vision: Capital System	\$ \$	3,536.4	\$	100.0	
Capacity Investments v. Caltrain Downtown Rail Extension and	\$	10.0	\$	10.0	
Pennsylvania Alignment	\$	5,000.0	\$	310.0	
B. Transit Maintenance and Enhancements	\$	10,065.3	\$	1,070.0	41.2%
i. Transit Maintenance, Rehabilitation, and					
Replacement	\$	9,047.1	\$	975.0	
1. Muni	\$	7,934.8	\$	825.0	
2. BART	\$ \$ \$	547.7	\$	45.0	
3. Caltrain	\$	550.3	\$	100.0	
4. Ferry	\$	14.3	\$	5.0	
ii. Transit Enhancements	\$	1,018.2	\$	95.0	
1. Transit Enhancements	\$	777.4	\$	36.0	
2. Bayview Caltrain Station	\$ \$ \$	100.0	\$	27.0	
3. Mission Bay Ferry Landing	\$	53.8	\$	5.0	
4. Next Generation Transit Investments	\$	87.0	\$	27.0	
C. Paratransit ⁴	\$	1,270.0	\$	297.0	11.4%
D. Streets and Freeways	\$	3,767.1	\$	492.0	18.9%
i. Maintenance, Rehabilitation, and Replacement1. Street Resurfacing, Rehabilitation, and	\$	2,194.7	\$	214.0	
Maintenance 2. Pedestrian and Bicycle Facilities	\$	1,984.0	\$	105.0	
Maintenance	\$	84.6	\$	19.0	
3. Traffic Signs and Signals Maintenance	\$	126.1	\$	90.0	
ii. Safe and Complete Streets	\$	1,114.8	\$	240.0	
 Safer and Complete Streets 	\$	918.8	\$	187.0	
2. Curb Ramps	\$ \$ \$ \$	143.0	\$	29.0	
3. Tree Planting	\$	53.0	\$	24.0	
iii. Freeway Safety and Operational					
Improvements	\$	<i>457</i> .6	\$	38.0	
1. Vision Zero Ramps	\$ \$ \$	27.5	\$	8.0	
2. Managed Lanes and Express Bus	\$	206.0	\$	10.0	

Transformative Freeway and Major Street Projects	\$	224.1	\$	20.0	
E. Transportation System Development and Management	\$	824.8	\$	152.0	5.9%
i. Transportation Demand Management	\$	146.5	\$	23.0	
 ii. Transportation, Land Use, and Community Coordination 1. Neighborhood Transportation Program 2. Equity Priority Transportation Program 3. Development Oriented Transportation 4. Citywide / Modal Planning 	\$ \$ \$ \$ \$	678.3 191.2 192.2 263.7 31.2	\$ \$ \$ \$	129.0 46.0 47.0 26.0 10.0	
Total	\$	26,281.9	\$	2,598.0	100.0%
Total Prop _ Priority 1 Total Prop _ Priority 1 + 2			\$ \$	2,378.0 2,598.0	

Notes:

¹Total Expected Funding represents project costs or implementable phases of multi-phase projects and programs based on a 30-year forecast of expected revenues from existing federal, state, regional, and local sources, plus \$2.598 billion in Proposition _ revenues. The amounts in this column are provided in fulfillment of Sections 131051(a)(1), (b) and (c) of the Public Utilities Code.

²The "Total Prop _" fulfills the requirements in Section 131051(d) of the Public Utilities Code.

³Percentages are based on Proposition _ Priority 1 and 2 forecasts of \$2.598 billion. The forecast is net of existing obligations of the predecessor Proposition K program.

⁴With very limited exceptions, the funds included in the 30-year forecast of expected revenues are for capital projects rather than operations. Paratransit is the primary exception, providing door-to-door vans and others transportation services for seniors and persons with disabilities who cannot use regular fixed route transit. Total Expected Funding for Paratransit reflects Proposition _ revenues, federal Section 5307 funds, and other sources of operating funds included in SFMTA's annual operating budget over the next 30 years.

4. Description of Programs.

This section contains descriptions of the categories, subcategories, and programs in the 2022 Transportation Expenditure Plan and the types of projects that are eligible for funding under each of them. It also identifies the sponsoring agency or agencies for each program. The Total Funding figures correspond to the Total Expected Funding column in the 2022 Transportation Expenditure Plan Summary Table provided in Section 3, above. The percentage allocation of 2022 Sales Tax funds to each of the major categories is as follows: Major Transit Projects - 22.6%, Transit Maintenance and Enhancements - 41.2%, Paratransit - 11.4%, Streets and Freeways - 18.9%, and Transportation System Development and Management - 5.9%.

A. MAJOR TRANSIT PROJECTS

i. Muni Reliability and Efficiency Improvements

Programmatic improvements that improve the reliability and speed of Muni bus and rail service. Eligible project types include but are not limited to: transit-only lanes; curb bulb-outs at Muni stops; traffic signal modifications; deployment of transit signal priority devices; relocation and upgrade of Muni stops; and other street design changes (e.g., highly visible crosswalks, median island refuges) to reduce delay for transit and enhance pedestrian safety. Includes \$10M in legacy funding for Geary Rapid Improvements Phase 2. Includes project development and capital costs. Sponsor Agency: SFMTA. Total Funding: \$1,088.3M; EP: \$110M.

ii. Muni Rail Core Capacity

Programmatic improvements that increase the reliability and capacity of Muni's rail system by supporting longer and more frequent trains. High priority shall be given to installation of a next generation communications-based train control system for the Muni surface and subway rail network. Engineering improvements include but are not limited to lengthening existing platforms to accommodate 3- and 4-car light rail trains in the Muni Metro Tunnel between West Portal and Embarcadero stations, and 3-car trains on the N Judah line. Upgrades to switches, crossovers, and other components to increase subway reliability and throughput, and modifications to subway portals to minimize conflicts. Purchase of additional light rail vehicles to increase the fleet's overall capacity and new/upgraded maintenance and/or storage facilities to house additional vehicles. Includes project development and capital costs. Sponsor Agency: SFMTA. The first \$50M is Priority 1 and the remainder is Priority 2. Total Funding: \$720M; EP: \$57M.

iii. BART Core Capacity

Improvements that will allow BART to operate up to 30 ten-car trains per hour in each direction through the existing Transbay Tube (an increase from the current capacity of 23 trains per hour). Eligible project types include but are not limited to: new (additional) rail cars; a new communications-based train control system; a new rail car storage yard at the Hayward Maintenance Complex; and additional traction power substations to provide the power needed for more frequent service. Includes project development and capital costs. As a prerequisite to allocation of funds, the Transportation Authority Board shall consider whether Alameda and Contra Costa Counties have contributed a commensurate amount to the BART Core Capacity Program. Sponsor Agency: BART. Total Funding: \$3,536.4M; EP: \$100M.

iv. Caltrain Service Vision: Capital System Capacity Investments

Programmatic capital improvements that will allow Caltrain service to operate up to eight trains per direction per hour consistent with the Caltrain Business Plan Service Vision. Eligible project types include, but are not limited to: additional fleet, level boarding at station platforms, additional train storage, track work, and station improvements. Includes planning, project development, and capital costs. Includes \$10M in Priority 2 funding. Sponsor Agency: PCJPB. Total Funding: \$10M; EP: \$10M.

v. Caltrain Downtown Rail Extension and Pennsylvania Alignment

<u>Caltrain Downtown Rail Extension</u>: The underground extension of the Caltrain commuter rail system from the current Caltrain San Francisco terminus into the Salesforce Transit Center. Project designed to accommodate blended service with future California High-Speed Rail. Includes a new station at 4th and Townsend Streets. Includes \$300M in Priority 1 funds.

<u>Pennsylvania Alignment</u>: Below-grade rail alignment extending south from the planned Downtown Rail Extension. Project will serve the Caltrain commuter rail system and future California High-Speed Rail service. Pennsylvania Alignment will separate rail from surface-level conflicts with street users at 16th Street and Mission Bay Drive. Includes \$10M in Priority 2 funds.

Includes project development and capital costs. Sponsor Agencies: TJPA, SFCTA. Total Funding: \$5,000M; EP: \$310M.

B. TRANSIT MAINTENANCE AND ENHANCEMENTS

i. Maintenance, Rehabilitation, and Replacement

- 1. Muni. Programmatic improvements for upgrade, rehabilitation, and replacement of Muni's capital assets, including transit and paratransit vehicles, spare parts, and onboard equipment; transit facilities and facilities-related equipment; and transit guideways and associated equipment. Eligible project types include but are not limited to the following: rail car, trolley coach, and motor coach renovation and replacement of buses with zero emission vehicles, which may include additional vehicles added to the fleet to maintain current fleet passenger capacity (e.g., if electric buses have lower passenger capacity). Rehabilitation, upgrades, and/or replacement of: existing facilities for maintenance and operations, including equipment and upgrades to support the electrification of the Muni motor coach fleet and to improve resilience to climate change; rail stations including, but not limited to, platform edge tiles, elevators, escalators, and faregates; existing rail, overhead trolley wires, signals, traction power stations, and automatic train control systems, as well as upgrades to improve resilience to climate change. The intent is to implement transit priority and reliability improvements whenever guideways rehabilitation, upgrade, or replacement projects are undertaken. Includes project development and capital costs. Sponsor Agency: SFMTA. The first \$784M is Priority 1 and the remainder is Priority 2. Total Funding: \$7,934.8M; EP: \$825M.
- 2. BART. Programmatic improvements for the upgrade, rehabilitation, and replacement of BART's capital assets. Eligible project types include, but are not limited to, the upgrade, rehabilitation, and replacement of: transit vehicles and on-board equipment; transit stations including platform edge tiles, elevators, escalators, and faregates; transit facilities and facilities-related equipment; and guideways such as rail, train control, traction power, and related equipment. Facilities and guideways

improvements may include upgrades to improve resilience to climate change. Additional elevators, escalators, and faregates are also eligible. In shared BART/Muni stations, elevator and escalator projects must include shared Muni access and/or redundancy where cost effective. Includes project development and capital costs. The first \$35M is Priority 1 and the remainder is Priority 2. Sponsor Agency: BART. Total Funding: \$547.7M; EP: \$45M.

- 3. Caltrain. Provides San Francisco's local match contribution for the Caltrain capital program, on behalf of the City and County of San Francisco until 2022 Sales Tax funds for this program run out. Programmatic improvements such as the upgrade, rehabilitation, and replacement of transit vehicles, spare parts, and on-board equipment; transit facilities (including stations) and facilities related equipment; and guideways such as rail, signals, communications, traction power equipment, and the overhead contact system. Facilities and guideways improvements may include upgrades to improve resilience to climate change. Service planning and capital planning efforts are also eligible. Includes project development and capital costs. Sponsor Agency: PCJPB. Total Funding: \$550.3M; EP: \$100M.
- **4. Ferry.** Programmatic improvements for the upgrade, rehabilitation, and replacement of landside ferry facilities, passenger-serving facilities, and facilities-related equipment. May also include improvements to San Francisco ferry terminals to accommodate increases in ferry ridership, electrification, and to improve resilience to climate change. Includes project development and capital costs. Sponsor Agencies: Port of SF, GGBHTD. Total Funding: \$14.3M; EP: \$5M.

ii. Transit Enhancements

- 1. Transit Enhancements. Customer-facing programmatic improvements that promote system connectivity, accessibility, and reliability, and improve transit service experience for riders. These are meant to be smaller to mid-sized projects that produce benefits directly experienced by transit riders. Eligible projects may include but are not limited to bus stop improvements (with priority for those serving disadvantaged communities); wayfinding; real-time information; new (additional) elevators or escalators; multimodal station access and safety improvements; bicycle parking/storage; purchase and rehab of historic streetcars; and purchase of motor coaches and paratransit expansion vehicles. Includes project development and capital costs. Sponsor Agencies: SFMTA, BART, PCJPB, TIMMA. The first \$29M is Priority 1 and the remainder is Priority 2. Total Funding: \$777.4M; EP: \$36M.
- 2. Bayview Caltrain Station. Construction of a new or relocated Caltrain station in the Bayview. Includes \$4.73M in legacy funding for the Quint-Jerrold Connector Road, which will restore access eliminated by the construction of a Caltrain berm. Includes project development and capital costs. Sponsor Agencies: SFCTA, PCJPB, SFMTA, SFPW. Total Funding: \$100M; EP: \$27M.
- **3. Mission Bay Ferry Landing.** A new ferry landing serving the Mission Bay neighborhood to enable regional ferry service. Includes capital costs. Sponsor Agency: Port of SF. Total Funding: \$53.8M; EP: \$5M.
- **4. Next Generation Transit Investments.** Planning and project development for major transit capital projects that promote system connectivity and accessibility, close service

gaps, and improve and expand transit service levels. By funding planning, outreach, and early project development, the intent is to set these projects up to be competitive for discretionary funds to complete project development and implementation. Eligible projects may include but are not limited to a 19th Avenue/Geary subway, extending the Central Subway, Link21 (including a potential second transbay tube), and local and regional express bus network development. Sponsor Agencies: SFCTA; SFMTA; BART; PCJPB. The first \$22M is Priority 1 and the remainder is Priority 2. Total Funding: \$87M; EP: \$27M.

C. PARATRANSIT

Continued support for paratransit door-to-door van, taxi, and other transportation services for seniors and people with disabilities who are unable to use fixed route transit service. Includes operations support, replacement of accessible vans, and replacement and upgrades of supporting equipment such as debit card systems. Sponsor Agency: SFMTA. The first \$227M is Priority 1 and the remainder is Priority 2. Total Funding: \$1,270M; EP: \$297M.

D. STREETS AND FREEWAYS

i. Maintenance, Rehabilitation, and Replacement

1. Street Resurfacing, Rehabilitation, and Maintenance.

Repaving and reconstruction of city streets to prevent deterioration of the roadway system, based on an industry-standard pavement management system designed to inform cost-effective roadway maintenance. May include sidewalk rehabilitation and curb ramps and elements to improve resilience to climate change. Includes project development and capital costs. Sponsor Agency: SFPW. Total Funding: \$1,952M; EP: \$88M.

Replacement of street repair and cleaning equipment according to industry standards, including but not limited to asphalt pavers, dump trucks, sweepers, and front-end loaders. Includes capital costs only. Sponsor Agency: SAS. Total Funding: \$32M; EP: \$17M.

- 2. Pedestrian and Bicycle Facilities Maintenance. Public sidewalk repair and reconstruction citywide. Maintenance of additional pedestrian facility improvements including stairways, retaining walls, guardrails, and rockfall barriers. Maintenance of pedestrian and bicycle safety improvements, including but not limited to safe-hit posts, painted safety zones, green bike lanes, and crosswalks. Rehabilitation of other bicycle facilities such as paths. Includes project development and capital costs. Sponsor Agencies: SFMTA, SAS. Total Funding: \$84.6M; EP: \$19M.
- **3.** Traffic Signs and Signals Maintenance. Maintenance and upgrade of traffic signs and signals, including for pedestrians and bicyclists. Sponsor Agency: SFMTA. Total Funding: \$126.1M; EP: \$90M.

ii. Safe and Complete Streets

1. Safer and Complete Streets. Programmatic improvements to the transportation system to make it safer for all users and help achieve the City's Vision Zero goals. Projects may include but are not limited to:

- Traffic calming to reduce vehicular speeds and improve safety; new or improved pedestrian safety measures such as ladder crosswalks, corner bulb-outs, and pedestrian islands in the medians of major thoroughfares; new and upgraded bike lanes and paths; traffic striping and channelization; bicycle and personal mobility device parking facilities such as bike/scooter racks and lockers. Quick builds (e.g., paint and safe-hit posts), pilots, permanent improvements, intersection redesigns, and larger corridor projects are eligible. Landscaping may be included as a minor element of a larger safety project.
- Installation (new), maintenance, and upgrade of traffic signs and signals (including
 for pedestrians and bicyclists); red light enforcement cameras and closed-circuit
 TV and communications systems (e.g., Variable Message Signs) for incident and
 special event traffic management.
- Multi-modal street improvements to improve pedestrian, bicycle, transit, and vehicle circulation and connectivity.
- Bicycle, pedestrian, and Vision Zero outreach and education programs such as Safe Routes to School; development of neighborhood and school area safety plans.

Includes project development and capital costs. Sponsor Agencies: SFMTA, SFPW, SFCTA. Includes \$152M in Priority 1, of which a minimum of \$7M will be available for Safe Routes to School non-infrastructure programs, e.g., education, outreach, and planning to support safe transportation to schools. The remainder is Priority 2. Total Funding: \$918.8M; EP: \$187M.

- 2. Curb Ramps. Construction of new Americans with Disabilities Act (ADA)-compliant curb ramps and related roadway work to permit ease of movement. Reconstruction of existing ramps. Includes project development and capital costs. Sponsor Agency: SFPW. Total Funding: \$143M; EP: \$29M.
- 3. Tree Planting. Planting and establishment of street trees in public rights-of-way throughout the city. Priority will be given to neighborhoods and/or areas with lower tree canopy coverage. Sponsor Agency: SAS. Includes \$20M in Priority 1 and the remainder is Priority 2. Total Funding: \$53M; EP: \$24M.

iii. Freeway Safety and Operational Improvements

- 1. Vision Zero Ramps. Programmatic improvements to benefit all users of intersections where freeway on- and off-ramps intersect with city streets to support the City's Vision Zero policy to eliminate traffic deaths. Eligible project types include: new or improved pedestrian safety measures such as ladder crosswalks and pedestrian signals, corner bulb-outs, and new traffic signs and signals. Includes planning, project development, and capital costs. Sponsor Agencies: SFMTA, SFCTA. Total Funding: \$27.5M; EP: \$8M.
- 2. Managed Lanes and Express Bus. Programmatic improvements to San Francisco's freeways to improve transit speeds (e.g., express bus) and reliability, and promote carpooling. Improvements include but are not limited to high occupancy vehicle lanes, ramp re-striping or re-designs, signs and signalization, and purchase of buses to support increased Muni bus operations on improved facilities, and if express lanes are proposed, tolling system and funding of an affordability program. Includes project

- development and capital costs. Sponsor Agencies: SFCTA, SFMTA. Total Funding: \$206M; EP: \$10M.
- 3. Transformative Freeway and Major Street Projects. Planning and project development for transformative multi-modal improvements that are designed to improve safety, enhance multi-modal connectivity, and/or reconnect communities and repair the harm created by past freeway and street projects. By funding planning, outreach, and early project development, the intent is to set up these projects to be competitive for discretionary funds to complete project development and implementation. Eligible project types include but are not limited to new grade-separated crossings for people walking and biking; restoring connections within communities divided by infrastructure (e.g., Geary underpass, pedestrian/bike freeway overcrossings); and simplifying freeway interchanges (e.g., Alemany Maze and US 101/Cesar Chavez "Hairball"). May include projects to improve resilience to climate change. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Total Funding: \$224.1M; EP: \$20M.

E. TRANSPORTATION SYSTEM DEVELOPMENT AND MANAGEMENT

i. Transportation Demand Management

Transportation Demand Management (TDM) improvements intended to shift trips to sustainable modes like transit, biking, and walking, and shift travel to less congested times. Develop and support continued TDM and parking requirements for large employers, special event sites, and schools and universities. Eligible project types also include TDM education, marketing, incentives, pricing, technology, policy development, pilots, and evaluation. Hardware, software, and equipment needed to implement pricing, incentives, and affordability projects are eligible. Examples of eligible projects include new solutions or technologies for first-last mile connections or special trip markets; intermodal integration of customer-facing technology (e.g., travel information and payment systems); and new fare payment concepts for mode shift or congestion management. Includes planning, project development, and capital costs. Sponsor Agencies: SFCTA, SFE, SFMTA, BART, PCJPB, TIMMA. Includes \$18M in Priority 1 and the remainder is Priority 2. Total Funding: \$146.5M; EP: \$23M.

ii. Transportation, Land Use, and Community Coordination

- 1. Neighborhood Transportation Program. The Neighborhood Transportation Program (NTP) funds community-based neighborhood-scale transportation improvements. The NTP has a planning component to fund community-based planning efforts in each Supervisorial district, and a capital component intended to provide local match to help advance and implement capital investment and pilot recommendations stemming from NTP and other community-based planning efforts. Eligible project types are those that are eligible for other 2022 Transportation Expenditure Plan programs and result in public-facing benefits. Additional project types include: transportation policy studies, pilots, and projects to address climate change (e.g., electric vehicle charging infrastructure) and gaps in equitable access. Includes planning, project development, and capital costs. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Includes \$41M in Priority 1 and the remainder is Priority 2. Total Funding: \$191.2M; EP: \$46M.
- 2. Equity Priority Transportation Program. The Equity Priority Transportation Program (EPTP) funds equity priority community-based projects in underserved neighborhoods and areas with vulnerable populations (e.g., low-income communities, seniors,

children, and/or people with disabilities) as well as citywide equity evaluations and planning efforts. The EPTP has a planning component to fund community-based planning efforts, and a capital component to provide local match funds to help advance and implement capital investment and pilot recommendations stemming from community-based planning and equity assessments. Eligible project types are those that are eligible for other 2022 Transportation Expenditure Plan programs, as well as projects that help reduce disparities and gaps in equitable access (physical, geographic, affordability) to jobs and key services. Includes planning, project development, and capital costs. Sponsor Agencies: SFCTA, SFMTA, SFPW, Planning. Includes \$42M in Priority 1 and the remainder is Priority 2. Total Funding: \$192.2M; EP: \$47M.

- 3. Development-Oriented Transportation. The Development-Oriented Transportation Program funds community-based planning to identify transportation improvements that support increased housing density in existing, primarily low-density neighborhoods of the city, as well as project development and implementation. Projects supporting development in adopted Priority Development Areas will be prioritized. Includes \$2M in legacy funding for the Bayshore Caltrain Pedestrian Connection. Includes planning, project development, and capital costs. Sponsor Agencies: SFMTA, SFCTA, BART, PCJPB, Planning, SFPW. Includes \$20M in Priority 1 and the remainder is Priority 2. Total Funding: \$263.7M; EP: \$26M.
- **4. Citywide/Modal Planning.** Citywide and network-wide transportation studies and planning such as updates to the Countywide Transportation Plan or long-range modal studies. Plans and studies that focus on countywide and/or network-wide needs will be prioritized, but corridor-scale studies may be considered. Includes planning. Sponsor Agencies: SFCTA, SFMTA, Planning. Total Funding: \$31.2M; EP: \$10M.

5. Implementation Provisions.

- A. Strategic Plan. Subsequent to voter approval of the 2022 Transportation Expenditure Plan, the Transportation Authority shall prepare a 30-year Strategic Plan that will serve as the primary financial tool for administering the 2022 Sales Tax. It shall include policies to guide day-to-day program administration consistent with the 2022 Transportation Expenditure Plan; updated revenue projections for the 2022 Sales Tax; proposed 2022 Sales Tax programming and expenditures by category, sub-category, and program; and any associated financing needed to ensure funds are available to reimburse eligible expenditures. The Strategic Plan shall be prepared in concert with development of 5-Year Prioritization Programs (5YPPs) (see Section 5.B). The Transportation Authority Board shall adopt the Strategic Plan and updates thereof at least every 5 years.
- **B.** Prioritization Process. Prior to allocation of any revenues from the 2022 Sales Tax, the Transportation Authority shall prepare, in close consultation with all other affected planning and implementation agencies, a 5YPP including budget, scope, and schedule consistent with the Strategic Plan, for review and adoption by the Transportation Authority Board. For programs with only one eligible sponsoring agency, the Transportation Authority may designate that agency as the agency that is to prepare the 5YPP. The proposed projects shall be consistent with the SFTP and with the City's General Plan.

The 5YPPs shall at a minimum address the following factors:

- 1. Project readiness, including schedule for completion of environmental and design phases; well-documented preliminary cost estimates; and documented community support as appropriate.
- 2. Funding plan, including sources other than the 2022 Sales Tax.
- 3. Compatibility with existing and planned land uses, and with adopted standards for urban design and for the provision of pedestrian amenities; and supportiveness of planned growth in transit-friendly housing, employment, and services.
- 4. How the project would advance equity or seek to mitigate any impacts on equity.
- 5. Project benefits including but not limited to how the project advances the goals of the SFTP.
- 6. A prioritization mechanism to rank projects within the 5YPP, that includes at a minimum the following required criteria:
 - a. Relative level of need or urgency.
 - b. Cost-effectiveness.
 - c. A fair geographic distribution that takes into account the various needs of San Francisco's neighborhoods.
 - d. Level and diversity of community support. Projects with clear and diverse community support, including from disadvantaged populations (e.g., communities historically harmed by displacement, transportation policies, and projects that utilized eminent domain; people with low incomes; and people of color) and/or identified through a community-based planning process will be prioritized. Projects with documented support from disadvantaged populations will receive additional priority. An example of a community-based plan is a neighborhood transportation plan, corridor improvement study, or station area plan that is community-driven.
 - e. Benefit to disadvantaged populations, including communities historically harmed by displacement, transportation policies, and projects that utilized eminent domain, whether the project is directly located in an Equity Priority Community or can demonstrate benefits to disadvantaged populations.

The Transportation Authority and any appropriate designated agencies shall conduct the required public outreach and engagement to ensure an inclusive planning process for the development of the 5YPPs, as well as General Plan referral or referral to any City Department or Commission, as required. The Transportation Authority working with eligible sponsoring agencies shall also identify appropriate performance measures informed by the Congestion Management Program, such as increased system connectivity, increased transit ridership (net new riders), reductions in travel time for existing riders, system safety, vehicle miles traveled, and increased use of alternatives to the single-occupant automobile, along with a timeline for assessing the performance measures to inform the next 5YPP updates, which shall be at least every 5 years concurrent with Strategic Plan updates.

In order to inform 5YPP development and allocation of funds, the Transportation Authority shall report at least once every 5 years on the citywide geographic distribution of 2022 Sales Tax allocations and the distribution of projects located in EPCs and/or benefiting disadvantaged populations.

Designated agencies shall be eligible for planning funds from the relevant 2022 Transportation Expenditure Plan programs for the purpose of completing the development of the 5YPP. Sponsoring agencies will be encouraged to explore alternative and non-traditional methods for project and service delivery where they offer opportunities for increased cost-effectiveness and/or shortened project delivery timelines.

As part of the Strategic Plan development process, the Transportation Authority shall adopt, issue, and update detailed guidelines for the development of 5YPPs.

- C. Project Delivery Oversight. The Transportation Authority Board shall adopt project delivery oversight guidelines for major capital projects to be funded by the 2022 Sales Tax. The guidelines shall consider the total cost and complexity of a project in setting the definition of a major capital project. Objectives of these guidelines shall include supporting the cost-effective and timely delivery of projects funded wholly or in part by the 2022 Sales Tax. Transportation Authority staff shall prepare a report at least annually to the Transportation Authority Board to communicate the status of these projects.
- D. Funding Priority Levels. Each 2022 Transportation Expenditure Plan program shall be funded using 2022 Sales Tax revenues up to the total amount designated for that program in Priority 1. If, after programming all Priority 1 funds to every program in a subcategory, the latest Strategic Plan forecasts available revenues from the 2022 Sales Tax in excess of Priority 1 levels, the Transportation Authority Board may allow programming of Priority 2 funds within the subcategory, subject to the program dollar amount caps for Priority 2 established in the 2022 Transportation Expenditure Plan. If, after programming at least 80% of Priority 2 funds, the latest Strategic Plan forecasts available revenues from the 2022 Sales Tax in excess of Priority 2 levels, the Transportation Authority Board may allow programming of revenues in excess of Priority 2 levels to programs in the 2022 Transportation Expenditure Plan as long as the percent of 2022 Sales Tax revenues designated for each category is maintained in compliance with the prioritization provisions set forth in Sections 2.B, 5.B, and 5.D.
- E. Cost Savings and Remaining Funds. If the eligible sponsoring agency or agencies complete delivery of a 2022 Transportation Expenditure Plan program or legacy project or determine that they will no longer pursue implementation of the program or legacy project with 2022 Sales Tax funds, the Transportation Authority Board may use any remaining 2022 Sales Tax funds in that program to fund one or more programs in the same category that would otherwise be in compliance with the prioritization provisions set forth in Sections 2.B, 5.B, and 5.D. To do so, the Transportation Authority Board must first hold a public hearing on the matter and then not sooner than 30 days after the hearing, the Transportation Authority Board may, by a 2/3 vote, direct all or a portion of the remaining funds to one or more 2022 Transportation Expenditure Plan programs with the same category.

The following abbreviations are used in the 2022 Transportation Expenditure Plan:

BART - San Francisco Bay Area Rapid Transit District; EP - Expenditure Plan; GGBHTD - Golden Gate Bridge, Highway & Transportation District; M - Million; N/A - Not Applicable; PCJPB - Peninsula Corridor Joint Powers Board or Caltrain; Planning - San Francisco Planning Department; Port of SF - Port of San Francisco; SAS - Sanitation and Streets Department*; SFCTA - San Francisco County Transportation Authority; SFE - San Francisco Department of Environment; SFMTA - San Francisco Municipal Transportation Agency; SFPW - San Francisco Public Works; TIMMA - Treasure Island Mobility Management Agency; TJPA - Transbay Joint Powers Authority.

*On November 3, 2020, San Francisco voters approved Proposition B, which amended the San Francisco Charter to create a Department of Sanitation and Streets to succeed to specific duties currently performed by San Francisco Public Works. Per Board of Supervisors Motion 21-181, approved December 14, 2021, the effective date for this transition is October 1, 2022.

Attachment 1. Expenditure Plan Advisory Committee Roster

Amandeep Jawa, Chair	Advocacy: Environment
Anni Chung, Vice Chair	Advocacy: Seniors and People with Disabilities
Jay Bain	Neighborhoods/Communities
Rosa Chen	Equity Priority Community/Community Advisory Committee
Majeid Crawford	Equity Priority Community
Zack Deutsch-Gross	Advocacy: Transit
Jessie Fernandez	Advocacy: Equity
Mel Flores	Equity Priority Community
Rodney Fong	Business/Civic: Large Business
Sharky Laguana	Business/Civic: Small Business
Aaron P. Leifer	Neighborhood/Community
Jessica Lum	Business/Civic: Tourism/Visitors
Jodie Medeiros	Advocacy: Walk
Maryo Mogannam	Business/Civic: Small Business
Maelig Morvan	Neighborhood/Community
Susan Murphy	Equity Priority Community
Calvin Quick	Advocacy: Youth
Pi Ra	Advocacy: Seniors and People with Disabilities
Maurice Rivers	Equity Priority Community
Eric Rozell	Equity Priority Community
Earl Shaddix	Equity Priority Community
Yensing Sihapanya	Equity Priority Community
Sujata Srivastava	Business/Civic: Civic
Wesley Tam	Neighborhood/Community
Kim Tavaglione	Business/Civic: Labor
Joan Van Rijn	Neighborhood/Community
Christopher White	Advocacy: Bike
Casandra Costello	Alternate: Business/Civic: Tourism/Visitors
Cathy de Luca	Alternate: Advocacy: Seniors and People with Disabilities
Daniel Herzstein	Alternate: Business/Civic: Large Business
Sasha Hirji	Alternate: Advocacy: Youth
Melvin Parham	Alternate: Equity Priority Community
Maribel Ramirez	Alternate: Equity Priority Community



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May 16, 2022

File No. 220536

Lisa Gibson, Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

Dear Ms. Gibson:

On May 10, 2022, the Board of Supervisors' Budget and Finance Committee received the following Initiative Ordinance for the November 8, 2022, Election:

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Brent Valipa

By: Brent Jalipa, Assistant Clerk Budget and Finance Committee

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning

> Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

05/18/2022



SAN FRANCISCO BAY AREA RAPID TRANSIT DISTRICT

2150 Webster Street, P.O. Box 12688 Oakland, CA 94604-2688 (510) 464-6000

2022

June 28, 2022

Rebecca Saltzman

The Honorable Hillary Ronen, Chair

TRESIDENT

Board of Supervisors Budget & Finance Committee

Janice Li
VICE PRESIDENT

City & County of San Francisco

Robert Powers

City Hall, 1 Dr. Carlton B. Goodlett Place

Robert Powers
GENERAL MANAGER

San Francisco, CA 94102-4689

DIRECTORS

Debora Allen

RE: BART Support for Ordinance approving a new 2022 Transportation Expenditure Plan

for the San Francisco County Transportation Authority and submitting to the voters at

an election to be held on November 8, 2022

1st district

Mark Foley
2nd district

Dear Chair Ronen & Members of the Budget & Finance Committee,

Rebecca Saltzman

Robert Raburn, Ph.D. 4TH DISTRICT

The San Francisco Bay Area Rapid Transit District (BART) supports the ordinance that will be before the Board of Supervisors Budget & Finance Committee on Wednesday, June 29, 2022 regarding approval of the new 2022 Transportation Expenditure Plan (2022 EP) for the San Francisco County Transportation Authority placing the 2022 EP on the November ballot.

John McPartland 5TH DISTRICT

The 2022 EP equitably supports the diverse transportation needs of San Francisco. It was developed over several months by the San Francisco County Transportation Authority Expenditure Plan Advisory Committee (EPAC) and reflects considerable input from the public

Elizabeth Ames 6TH DISTRICT

and stakeholders.

Lateefah Simon

The 2022 EP makes crucial investments in transit infrastructure that will benefit San Franciscans and San Francisco's economy for decades to come. It carefully balances the need to maintain existing transportation infrastructure, including BART and other transit facilities, with the desire to enhance San Francisco's transit system and improve the safety of walking and biking in the City. Importantly, the new sales tax will not increase taxes for San Franciscans, but rather will continue the existing transportation tax rate.

8TH DISTRICT

Bevan Dufty
9TH DISTRICT

Janice Li

BART urges the San Francisco Board of Supervisors to take this important action to approve the 2022 EP and submit it to the voters in November.

Please do not hesitate to contact me at rpowers@bart.gov or (510) 464-6060.

Sincerely,

Robert M. Powers

General Manager

cc: City & County of San Francisco Board of Supervisors

BART Board of Directors

Tilly Chang, SFCTA Executive Director



June 28, 2022

SFBOS – Budget & Finance Committee 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

RE: File No. 220536 - Initiative Ordinance - Business and Tax Regulations Code - Sales Tax for Transportation Authority

Dear Committee Chair Ronen and members Safai and Mar:

The Transbay Joint Powers Authority (TJPA) urges your approval of File No. 220536 - Initiative Ordinance - Business and Tax Regulations Code - Sales Tax for Transportation Authority before you on Wednesday, June 29, 2022. The reauthorization of Prop K Sales Tax is important to investments in our regional transportation system. As the owner and operator of the multimodal Salesforce Transit Center that connects nine transit systems, we are working to deliver the Downtown Rail Extension (DTX), that will extend Caltrain service from Fourth and King Street; and ultimately, connect to the California High-Speed Rail Authority statewide system to Los Angeles/Anaheim.

The DTX project is a transformational infrastructure investment, delivering on the decades-long promise of bringing communities closer, reducing climate change impacts by reducing greenhouse gas emissions and providing Bay Area residents with better access to jobs, housing, and economic opportunities. The project has been over 30 years in the making as part of the TJPA's vision to deliver seamless transportation service through the multimodal six-story transit hub, the Salesforce Transit Center, in downtown San Francisco. This transformative project will close a significant gap in the region's transportation network; and is the first foundational investment in creating an integrated Bay Area megaregional transportation system, preparing for the second transbay tube through Link 21. With the two-story train box built in the Center's basement levels, it is not a question of if, but when rail service will start at the Salesforce Transit Center.

In December 2021, the DTX project entered the Federal Transit Administration's Capital Investment Grants (CIG) New Starts pipeline, from which TJPA will request half of the project cost (\$2.5 billion). The \$300 Million allocated in the 2022 Transportation Expenditure Plan is key to advancing DTX as the TJPA needs \$900 million of local match funds committed by February 2023 and the \$300 million from Prop K's reauthorization is critical to reach that amount. The time is now to get this vital transit connection funded and delivered. The federal government just doubled the amount available in the CIG Program through the Bipartisan Infrastructure Law.

The \$300 million in Prop K funds allocated for DTX would leverage \$3.1+ billion in state and federal funds (\$2.5+ billion in New Starts and \$600 million in TIRCP/other State funds). For every Prop K dollar received, TJPA could leverage more than \$10 from state and federal programs. Now that DTX is in the CIG New Starts program, the project can count dollars spent as local match (*from regional and State funds*) to the federal funding for this project.

The construction of the Center created over 24,000 construction jobs and 5.5 million craft hours for our local Bay Area contractors. We expect DTX will also create over 21,000 local jobs, spurring economic activity and helping the City's economic recovery from this global pandemic.

A two-level train box has been built under the Center waiting for rail connections. Securing this \$300M will ensure that we move forward to deliver rail service by 2031. Thank you for your consideration.

Sincerely,

Adam Van de Water Executive Director

Transbay Joint Powers Authority



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MEMORANDUM

TO: Katy Tang, Director

Small Business Commission, City Hall, Room 448

FROM: Brent Jalipa, Assistant Clerk

Budget and Finance Committee

DATE: May 16, 2022

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

Budget and Finance Committee

The Board of Supervisors' Budget and Finance Committee has received the following Initiative Ordinance, introduced by Supervisor Rafael Mandelman on May 10, 2022, for the November 8, 2022, Election, which is being referred to the Small Business Commission for comment and recommendation.

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

and Finance Clerk, by email to: brent.jalipa@sfgov.org.	to Drom Campa, Duaget
************************************	*******
RESPONSE FROM SMALL BUSINESS COMMISSION - Date: _	5/20/2022
X No Comment	
Recommendation Attached	

Please return this cover sheet with the Commission's response to Brent Jalipa, Budget

Kerry Birnbach, Secretary to Small Business Commission

Chairperson, Small Business Commission



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May 16, 2022

File No. 220536

Lisa Gibson, Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

Dear Ms. Gibson:

On May 10, 2022, the Board of Supervisors' Budget and Finance Committee received the following Initiative Ordinance for the November 8, 2022, Election:

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Brent Valipa

By: Brent Jalipa, Assistant Clerk Budget and Finance Committee

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning



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MEMORANDUM

TO: Tom Paulino, Liaison to the Board of Supervisors, Mayor's Office

Anne Pearson, Deputy City Attorney, Office of the City Attorney

John Arntz, Director, Department of Elections

LeeAnn Pelham, Executive Director, Ethics Commission

Jose Cisneros, Treasurer, Office of the Treasurer and Tax Collector

Rich Hillis, Director, Planning Department

Tilly Chang, Executive Director, San Francisco County Transportation

Authority

Jeffrey Tumlin, Executive Director, Municipal Transportation Agency

Carla Short, Interim Director, Department of Public Works

Elaine Forbes, Executive Director, Port Department

Tyrone Jue, Interim Director, Department of the Environment

Nila Gonzales, Executive Director, Transbay Joint Powers Authority

FROM: Brent Jalipa, Assistant Clerk, Budget and Finance Committee

DATE: May 16, 2022

SUBJECT: INITIATIVE ORDINANCE INTRODUCED

The Board of Supervisors' Budget and Finance Committee has received the following Initiative Ordinance, introduced by Supervisor Rafael Mandelman, for the November 8, 2022, Election. This matter is being referred to you in accordance with Rules of Order 2.22.4:

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Andres Power, Mayor's Office C: Patrick Ford, Ethics Commission Michael Canning, Ethics Commission Amanda Kahn Fried, Office of the Treasurer and Tax Collector Tina Tam, Planning Department Corey Teague, Planning Department Lisa Gibson, Planning Department Devayani Jain, Planning Department AnMarie Rodgers, Planning Department Dan Sider, Planning Department Aaron Starr, Planning Department Joy Navarrete, Planning Department Angela Tsao, San Francisco County Transportation Authority Jen Shader, San Francisco County Transportation Authority Cynthia Fong, San Francisco County Transportation Authority Janet Martinsen, Municipal Transportation Agency Kate Breen, Municipal Transportation Agency Joel Ramos, Municipal Transportation Agency David Steinberg, Public Works Bryan Dahl, Public Works Lena Liu, Public Works Boris Delepine, Port Department Joseph Sweiss, Department of the Environment Charles Sheehan, Department of the Environment

Lily Madjus Wu, Transbay Joint Powers Authority



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: Ben Rosenfield, City Controller, Office of the Controller

FROM: Brent Jalipa, Assistant Clerk, Budget and Finance Committee

Board of Supervisors

DATE: May 16, 2022

SUBJECT: INITIATIVE ORDINANCE INTRODUCED

June 7, 2022 Election

The Board of Supervisors' Budget and Finance Committee has received the following Initiative Ordinance for the November 8, 2022, Election, introduced by Rafael Mandelman. These matters are being referred to you in accordance with Rules of Order 2.22.4.

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Please review and prepare a financial analysis of the proposed measure prior to the first Budget and Finance Committee hearing.

If you have any questions or concerns, please call me at (415) 554-7712 or email: brent.jalipa@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Deputy City Controller Peg Stevenson, City Performance Director Natasha Mihal, City Services Auditor



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May 16, 2022

Rich Hillis, Director Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Director Hillis:

On May 10, 2022, Supervisor Rafael Mandelman introduced the following matter for the November 8, 2022 Election:

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

The proposed ordinance is being transmitted to the Planning Department for review and determination regarding consistency with the City's General Plan and eight priority policies of Planning Code, Section 101.1. The ordinance is pending before the Budget and Finance Committee and will be scheduled for hearing following receipt of your response.

Angela Calvillo, Clerk of the Board

Brent Valipa

By: Brent Jalipa, Assistant Clerk Budget and Finance Committee

Attachment

c: Jonas Ionin, Planning Department
Tina Tam, Planning Department
Corey Teague, Planning Department
Lisa Gibson, Planning Department
Devyani Jain, Planning Department
AnMarie Rodgers; Planning Department
Dan Sider, Planning Department
Aaron Starr, Planning Department
Joy Navarrete, Planning Department



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MEMORANDUM

TO: Katy Tang, Director

Small Business Commission, City Hall, Room 448

FROM: Brent Jalipa, Assistant Clerk

Budget and Finance Committee

DATE: May 16, 2022

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

Budget and Finance Committee

The Board of Supervisors' Budget and Finance Committee has received the following Initiative Ordinance, introduced by Supervisor Rafael Mandelman on May 10, 2022, for the November 8, 2022, Election, which is being referred to the Small Business Commission for comment and recommendation.

File No. 220536

Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Please return this cover sheet with the Commission's response to Brent Jalipa, Budget and Finance Clerk, by email to: brent.jalipa@sfgov.org.

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RESPO	ONSE FROM SMALL BUSINESS COMMISSION -	Date:
No	No Comment	
Re	Recommendation Attached	

Chairperson, Small Business Commission

Introduction Form

By a Member of the Board of Supervisors or Mayor

I hereby submit the following item for introduction (select only one):

Time stamp or meeting date

1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
2. Request for next printed agenda Without Reference to Committee.
3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning: "Supervisor inquiries"
5. City Attorney Request.
6. Call File No. from Committee.
7. Budget Analyst request (attached written motion).
8. Substitute Legislation File No.
9. Reactivate File No.
10. Topic submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following:
☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
Planning Commission Building Inspection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.
Sponsor(s):
Mandelman; Walton, Peskin, Ronen, Melgar, Stefani, Preston, Mar, Safai, Dorsey
Subject:
[Business and Tax Regulations Code - Sales Tax for Transportation Authority]
The text is listed:
Ordinance approving a new 2022 Transportation Expenditure Plan for the County Transportation Authority and submitting to the voters at an election to be held on November 8, 2022, an Ordinance amending the Business and Tax Regulations Code to continue in effect the existing local transactions and use tax at the existing rate of 0.5% for 30 years to fund transportation improvements under the 2022 Transportation Expenditure Plan; increasing the Transportation Authority's appropriations limit by the amount collected under the transactions and use tax for four years from November 8, 2022; authorizing the Transportation Authority to issue limited tax bonds secured by transactions and use tax revenues; affirming the Transportation Authority's determination under the California Environmental
Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1. Signature of Sponsoring Supervisor:

For Clerk's Use Only