1	[Administrative, Campaign and Governmental Conduct Codes - Early Childhood Department and Advisory Committee]
2	
3	Ordinance amending the Administrative and Campaign and Governmental Conduct
4	Codes to establish a Department of Early Childhood as successor to the Office of Earl
5	Care and Education and First Five San Francisco; establish an Early Childhood
6	Community Oversight and Advisory Committee as successor to the Office of Early
7	Care and Education Citizens' Advisory Committee; and update the responsibilities of
8	the Children and Families First Commission.
9	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
10	Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font.
11	Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font.
12	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
13	
14	Be it ordained by the People of the City and County of San Francisco:
15	
16	Section 1. The Administrative Code is hereby amended by revising Article XXIII of
17	Chapter 2A, and Section 2A.310, to read as follows:
18	ARTICLE XXIII:
19	<u>DEPARTMENT OF EARLY CHILDHOOD</u> OF FICE OF EARLY CARE AND EDUCATION
20	SEC. 2A.310. <u>DEPARTMENT OF EARLY CHILDHOOD</u> OFFICE OF EARLY CARE
21	AND EDUCATION.
22	(a) Office of Early Care and Education Department of Early Childhood; Director. There is
23	hereby established a Department of Early Childhood (the "Department"). The Mayor shall appoint
24	a Director who shall serve as the Department head for the Office of Early Care and Education
25	("OECE") and appointing officer for the <u>DepartmentOECE</u> . <u>The Mayor may consider, but is not</u>

1	required to accept, recommendations from the Children and Families First Commission (the "First
2	Five Commission") and the Early Childhood Community Oversight and Advisory Committee ("EC
3	<u>COAC") for the position of Director.</u> The Director shall serve at the pleasure of the Mayor. The
4	<u>Department</u> OECE shall include such officers and employees as are authorized pursuant to the
5	budgetary and fiscal provisions of the Charter.
6	(b) Duties and Functions.
7	(1) The <u>Department OECE</u> shall be responsible for aligning and coordinating the
8	City's efforts to provide early $\underline{\mathit{care\ and}}$ education for children ages zero to five in San Francisco
9	and for promoting and supporting the development of early child supports and comprehensive
10	programs, policies, and strategies to enhance services for children ages zero to five in San Francisco,
11	including programs and funding streams from the Department of Children, Youth, and Their
12	Families, the Children and Families Commission (First Five Commission), and the Human
13	Services Agency to serve young children and their families.
14	(2) The Department shall improve and deliver access for children ages zero to five and
15	their families to fulfill a unified vision and to meet goals, including, by way of example but not
16	<u>limitation:</u>
17	(A) The OECE shall work to improve access for all of San Francisco's young
18	children to Establishing a universal system for high-quality early care and education,
19	strengthen \underline{ing} the early care and education workforce, and build \underline{ing} early care and education
20	system capacity.
21	(B) Establishing systems that serve children ages zero to five through programs
22	and services that help their families in providing support for them, creating stability and evidence-
23	based models for family success.
24	(C) Developing new policy partnerships that extend the reach, access, and
25	impact of early childhood care and education programs and services to a broader and more diverse

1	sector of families, with a particular focus on improving racial equity and outreach to Black,
2	Indigenous, and People of Color (BIPOC) children and their families.
3	(D) Ensuring that access to services and the implementation of policies achieves
4	measurable success in the outcomes for all families.
5	(E) Complementing ongoing and future efforts on a statewide level that expand
6	universal early care and education programs for children ages zero to five including community-based
7	programs, preschool, and transitional kindergarten programs and supporting children for kindergarten
8	<u>readiness.</u>
9	(F) Developing processes for ensuring broad community and stakeholder
10	engagement in the planning, implementation, and evaluation of services related to early childhood care
11	and education.
12	(G) Considering and responding to the input, needs, and concerns of parents
13	and caregivers of children ages zero to five by establishing easy-to-use, culturally-appropriate forums
14	and tools for these stakeholders to influence policies and practices that are accessible in the languages
15	of the stakeholders; and building connections with existing accessible organizations or forums.
16	(3) The <u>Department OECE</u> shall develop <u>and maintain</u> a strategic plan and
17	proposal ("Department Strategic Plan"), to be submitted to the Board of Supervisors no later
18	than January 1, 2016 2024, and every five years thereafter, that addresses the expansion of
19	quality universal early education in San Francisco. The Department shall also update the
20	Department Strategic Plan, initially by January 1, 2024 and on an annual basis thereafter and such
21	update shall include recommendations from the First Five Commission and the EC COAC as described
22	in this subsection $(b)(3)$ and the elements described in subsections $(b)(3)(A)$ through (D) . The
23	Department may prepare the Department Strategic Plan in conjunction with the preparation of the
24	County Strategic Plan required by Section 86.4 of the Administrative Code. Before initiating the
25	annual update to the Department Strategic Plan, the Department shall consult with the First Five

1	Commission and the EC COAC on the scope, metrics, and outreach for the plan and the joint process
2	shall involve the First Five Commission and the EC COAC. The Department Setrategic pPlan-and
3	<i>proposal</i> -shall:
4	(A) Include goals for early care and education programs that align with
5	emerging developments in state or federal early care and education policy, and address
6	professional development needs of center-based, family child care providers and to the extent
7	resources allow, license-exempt care providers;
8	(B) Address neighborhood-specific needs, including school readiness,
9	subsidy availability, children's dual language development, facility development parent
10	engagement and education, inclusion of children with special needs, and provider support for
11	both family child care homes and early care and education centers; and
12	(C) Include a set of equity metrics to be used to compare existing early
13	care and education services and resources in low-income and disadvantaged communities
14	with early care and education services and resources available in the City as a whole; and-
15	(D) As part of the combined development of the Department and County
16	Strategic Plans and to meet the minimum requirements of the County Strategic Plan, include an
17	assessment and analysis of the unmet funding needs for family support services for those caring for
18	children ages zero to five and how the Department plans to expand and leverage funding; and
19	coordinate with other relevant City departments, including, by way of example but not limitation, the
20	Department of Children, Youth, and Their Families and Human Services Agency, to meet those unmet
21	funding needs.
22	(4) The <u>Department's OECE's</u> Director or designee shall attend meetings of the
23	Office of Early Childhood Community Oversight and Care and Education Citizens' Advisory
24	Committee ("OECE CAC"), established by Chapter 5, Article XIII of the Administrative Code,
25	and the <u>Department</u> OECE shall provide staffing to <u>EC COAC</u> OECE CAC, including providing the

1	<u>EC COAC</u> with the information it requests. <u>The Department shall provide its proposed</u>
2	budget and accompanying documents to the EC COAC and the First Five Commission no later than
3	two weeks prior to the public hearing required by Section 5.13-5(e) of Article XIII of Chapter 5 of the
4	Administrative Code.
5	(5) The Department shall prepare an annual report on the Early Care and Education
6	for All Initiative, as required in Section 20.17-3 of Article XVII of Chapter 20 of the Administrative
7	<u>Code.</u> The Human Services Agency shall provide administrative support for the OECE.
8	(6) The <u>Department OECE</u> shall have such other duties and functions as are
9	assigned by the Charter, an ordinance, or the Mayor.
10	(c) Funding. The Department may be funded by appropriations from the Babies and Families
11	First Fund established in Section 10.100-36 of the Administrative Code and including implementation
12	of Section 2112(d)(2) of the Business and Tax Regulations Code, disbursements from the Public
13	Education Enrichment Fund made pursuant to Section 16.123-4 of the Charter for preschool and early
14	education programs, appropriations from the San Francisco Children and Families Trust Fund in
15	Section 10.100-287 of the Administrative Code, and such other appropriations as the Board of
16	Supervisors may direct by ordinance. The Department shall report the amount and percentage of its
17	administrative costs that are funded by monies from the Babies and Families First Fund, the Public
18	Education Enrichment Fund, and the Children and Families Trust Fund, respectively, as part of the
19	Department's proposed budget and accompanying documents to the EC COAC and the First Five
20	Commission prior to the public hearing required by Section 5.13-5(e) of the Administrative Code.
21	(d) Transfer of Functions. All City and County of San Francisco programs, employees and
22	other personnel assigned to the Children and Families First Department (also referred to in the City
23	Charter and the Municipal Code as "First 5 San Francisco") and the Office of Early Care and
24	Education shall be transferred to the Department. The Director of the Office of Early Care and
25	Education shall be the interim Director of the Department until the Mayor appoints a Director. The

1	transfer of programs, staff, and assets shall be effective as of the effective date of Ordinance No.
2	establishing the Department of Early Childhood.
3	
4	Section 2. Chapter 86 of the Administrative Code is hereby amended by revising
5	Sections 86.1 through 86.4, to read as follows:
6	SEC. 86.1. ESTABLISHMENT OF THE SAN FRANCISCO CHILDREN AND
7	FAMILIES FIRST COMMISSION.
8	(a) Establishment. The San Francisco Children and Families First Commission (the
9	"Commission" is hereby established. The Commission and designated as the county commission
10	for purposes of California Health & Safety Code Sections 130100 et seq., as it may be amended from
1	time to time. shall manage the San Francisco Children and Families First Department. The
12	Department of Early Childhood (the "Department") of Children, Youth and Their Families shall
13	provide office space, administrative support, and other services for the $\underline{\textit{Ce}}$ ommission $\underline{\textit{and the}}$
14	Children and Families First Department, as specified in a Memorandum of Understanding between the
15	Department of Children, Youth and Their Families and the Commission. The Ceommission shall
16	consist of nine members.
17	(b) Purpose. The Commission and Children and Families First Department are is
18	established to promote, support, and improve the early development of children from the
19	prenatal stage to five years of age and to carry out the provisions of the California Children
20	and Families First Act of 1998 (the "Act"), including by way of example but not limitation, support
21	for families through parenting education and child health and wellness programs.
22	
23	SEC. 86.2. POWERS AND DUTIES OF THE SAN FRANCISCO CHILDREN AND
24	FAMILIES FIRST COMMISSION.

The $\underline{\textit{Ce}}$ ommission shall have the following powers and duties:

(a) By May 1, 2000, tThe Commission shall adopt an adequate and complete San
Francisco Strategic Plan (the "County Strategic Plan"), as described in Section 86.4 below, for
the support and improvement of early childhood development, including family support related to
caring for children ages zero to five, within the City and County of San Francisco. Prior to
adopting the <i>County</i> Strategic Plan, the Commission shall hold no less than one public hearing
on the proposed <u>County</u> Strategic Plan.

- (b) On at least an annual basis, the Commission shall review its <u>County</u> Strategic Plan and revise the Plan as may be necessary or appropriate. The Commission shall hold no less than one public hearing on its periodic review of the <u>County</u> Strategic Plan before any revisions to the Plan are adopted.
- (c) The Commission shall submit its adopted <u>County</u> Strategic Plan, and any subsequent revisions thereto, to the State Children and Families First Commission <u>(the "State Commission")</u>.
- (d) On or before October 15*th* of each year, the Commission shall *conduct and* prepare *and adopt* an audit of and issue a written report on the implementation and performance of its functions during the preceding fiscal year.
- (1) At a minimum, the audit and report shall include the manner in which the funds were expended, the progress toward and the achievement of program goals and objectives, and the measurement of specific outcomes through appropriate reliable indicators.
- (2) <u>On or before November 1 of each year, t</u>The Commission shall transmit the audit and report to the State <u>Children and Families First</u> Commission <u>annually</u>.
- (3) The Commission shall conduct no less than one public hearing prior to adopting any annual audit and report.

- (e) The Commission shall conduct no less than one public hearing on each annual report by the State Commission prepared pursuant to California Health and Safety Code Section 130150(b).
- (f) The Commission shall establish no less than one advisory committee to provide technical and professional expertise and support for any purposes that will be beneficial in accomplishing the purposes of the Act. Each advisory committee shall meet and shall make recommendations and reports as deemed necessary or appropriate. One advisory committee shall be comprised of members nominated by the Starting Points Initiative Early Childhood Interagency Council.
- Families First Trust Fund, only for the purposes authorized by the Act and this
 Chapter 86Ordinance and in accordance with the San Francisco-County Strategic Plan approved by the Commission. The Commission shall not expend funds that are not authorized by the Act, including but not limited to the Babies and Families First Fund established in Section 10.100-36 of the Administrative Code and grant funds directed to the Department and general fund appropriations, but may make recommendations to the Department regarding spending from other funding sources. The Commission shall hold at least one joint public hearing annually with the Early Childhood Community Oversight and Advisory Committee (the "EC COAC"), established by Article XIII of Chapter 5 of the Administrative Code, to review and make recommendations regarding the Department's budget no later than February 14 of each year.
- (h) The Commission shall hold at least one joint public hearing annually with the EC COAC to review, and provide input to, the Department's annual report evaluating the effectiveness of the Early Care and Education for All Initiative, required by Section 20.17-3 of the Administrative Code. Following the joint public hearing, and before the Department submits the report to the Board of Supervisors, the Commission and the EC COAC shall each transmit recommendations regarding the

1	report to the Department. The Department's final report shall include a summary of the
2	recommendations received and describe the ways in which the Department has addressed the
3	recommendations. The commission shall be empowered to enter into such contracts as necessary or
4	appropriate to carry out the provisions and purposes of the Act.
5	(i) The Commission shallmay recommend candidates for Director of the Department to the
6	Mayor and may hold a joint public meeting with the EC COAC to recommend such candidates to the
7	Mayor. appoint and may remove at its pleasure an Executive Director. The Executive Director shall be
8	responsible for managing the Children and Families First Department. The Executive Director is
9	authorized to hire additional staff subject to budget constraints and the approval of the Commission.
10	(j) The Commission may review national, state, and local legislation that may affect
11	young children and their families and
12	(1) Make recommendations to the Mayor and the Board of Supervisors
13	regarding the proposed legislation; and
14	(2) Consistent with Charter Section 3.100, Communicate the Commission's
15	position regarding the proposed legislation to the appropriate legislative bodies, as long as the
16	Commission's position on state and federal legislation does not conflict with any official
17	position taken by the City and County and the communication is coordinated with the Office of the
18	<u>Mayor</u> .
19	(k) The Commission shall coordinate with the EC COAC to develop joint policy
20	recommendations with the EC COAC regarding the Department's coordination of services, policies,
21	and planning strategies for early childhood care and education and family support for children ages
22	zero to five to include:
23	(1) Addressing the continuous quality improvement of programs and capacity-building
24	of providers.

1	(2) Developing recommendations for equitable, inclusive, culturally and linguistically
2	appropriate services and innovations responsive to emerging early childhood needs.
3	(3) Developing recommendations for processes to ensure data and data systems are
4	used for greater accountability of program outcomes, enhance learning internally, across investments,
5	and across service sectors, and address persistent racial, diversity, equity, and inclusion gaps.
6	(4) Promoting public interest and awareness around issues facing young children and
7	their families.
8	(5) Developing processes and structures that support organizations, communities, and
9	public agencies to work together to advance the well-being of young children and their families.
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11	SEC. 86.3. MEMBERSHIP AND ORGANIZATION OF THE SAN FRANCISCO
12	CHILDREN AND FAMILIES FIRST COMMISSION.
13	(a) The members of the Commission <u>are as follows. Seats 3 and 5 through 9</u> shall be
14	appointed by the Board of Supervisors-as follows:
15	(1) <u>Seat 1 One member</u> shall be the Director of Public Health or <u>his or herthe</u>
16	<u>Director's</u> designee.
17	(2) <u>Seat 2One member</u> shall be the <u>Executive Director</u> General Manager of the
18	Department of Human Services Agency or his or herthe Executive Director's designee.
19	(3) <u>Seat 3 One member</u> shall be a member of the Board of Supervisors.
20	(4) Seat 4One member shall be the Department Head of the Department Director
21	of the Mayor's Office of Children, Youth and Their Families or his or her the Department Head's
22	designee.
23	(5) Seat 5 shall be nominated by the Mayor (and approved by the Board of
24	Supervisors) as a representative director or supervisor of a Mayoral office or other City program for
25	prevention or early intervention for families at risk.

(0) Seat o snatt be a member of the Chila Care Planning and Advisory Council,
established in Article XX of Chapter 5 of the Administrative Code.
(7) Seat 7 shall be a provider of family support services as described in the San
Francisco County Strategic Plan established by Section 86.4 below.
(8) Seats 8 and 9Five additional members shall be appointed from among the
following categories: persons responsible for management of the following County functions: children
services, public health services; behavioral health services, social services, and tobacco and other
substance abuse prevention and treatment services; recipients of project services included in the
\underline{County} \underline{S} strategic \underline{P} plan; educators specializing in early childhood development;
representatives of a local child care resource or referral agency, the Child Care Planning and
Advisory Council or anothera local child care coordinating group; representatives of a local
organization for prevention or early intervention for families at risk; representatives of
community-based organizations that have the goal of promoting and nurturing early childhood
development; representatives of local school districts; and representatives of local medical,
pediatric, or obstetric associations or societies. To the extent feasible, members shall be
selected from existing committees, councils, or coalitions promoting early childhood
development and support of their families in order to facilitate planning and coordination of
services.
(b) The Commission shall convene by March 1, 1999.

(c) All appointed mMembers of the Commission, that is, those appointed pursuant to Subsection (a)(5) above, to Seats 3 and 5 through 9 shall serve at the pleasure of the Board of Supervisors. The term of each eCommission member appointed pursuant to Seats 3 and 5 through 9 Subsection (a)(5) shall be for four years; provided, however, that the members first appointed shall, by lot, classify their terms so that two members shall serve a three-year term, and three members shall serve a four-year term. On the expiration of these terms, their

successors shall be appointed for a four-year term. In the event a vacancy occurs during the
term of office of any appointed member, a successor shall be appointed for the unexpired
term of the office vacated in a manner similar to that for the initial member. After serving the
unexpired term of a predecessor, the successor may be appointed for a full four-year term. Members in
Seats 5 through 9 may serve no more than two consecutive terms on the Commission. For the purposes
of these term limits, serving more than half of a term shall count as serving a full term on the
Commission.

- (d) A majority of the members of the Commission shall constitute a quorum.
- (e) The Commission shall establish any additional rules and regulations for its own organization and procedure consistent with State and local law.
- (f) No member of the Commission shall be compensated for his or her their services, except members may be paid reasonable per diem and reimbursement of reasonable expenses for attending meetings and discharging other official responsibilities as authorized by the Commission. In addition, members serving in Seats 1 through 5 may receive their full compensation as City employees, since their work for the Commission shall be considered part of their responsibilities in their capacity as City employees.
- (g) Continuing Membership on Children and Families First Commission. The members of the previously established Commission seated as of the effective date of Ordinance No. shall by operation of law remain members of the Commission. Their terms of office and term limits shall not incorporate their previous service on the Commission. The terms of office for members of the previously established Commission, as well as Seat 5, shall begin on the effective date of Ordinance

 No. Seat 5 shall be vacant until a new appointment is made in accordance with subsection (a) of this Section 86.3. The terms of office for members in Seats 6, 7, 8, and 9 with previous service on the Commission shall be limited to a one-year term. At the conclusion of the transitory one-year term for

1	members in Seats 6, 7, 8, and 9, new appointments to the Commission shall be made in accordance
2	with subsection (a) of this Section 86.3.
3	
4	SEC. 86.4. ESTABLISHMENT OF A SAN FRANCISCO COUNTY STRATEGIC
5	PLAN.
6	(a) The San Francisco Commission shall establish the a San Francisco County Strategic
7	Plan for the support and improvement of early childhood development, including support for
8	their families in caring for children ages zero to five, within the City and County of San Francisco.
9	The <u>County</u> Strategic Plan shall be consistent with and in furtherance of the purposes of the
10	Act and any guidelines adopted by the State Commission that are in effect at the time the
11	<u>County</u> Strategic Plan is adopted or subsequently revised. <u>The Department may prepare the</u>
12	County Strategic Plan in conjunction with its preparation of the Department Strategic Plan required by
13	Section 2A.310 of the Administrative Code.
14	(b) The <u>County Strategic Plan shall include</u> , at a minimum:
15	(1) A description of the goals and objectives proposed to be attained;
16	(2) A description of the programs, services, and projects proposed to be
17	provided, sponsored, or facilitated;
18	(3) A description of how measurable outcomes of such programs, services, and
19	projects will be determined by the Commission using appropriate reliable indicators; and
20	(4) A description of how programs, services, and projects relating to early
21	childhood development and support for families with children ages zero to five within the county
22	will be integrated into a consumer-oriented and easily accessible system.
23	(c) Prior to adopting the Strategic Plan, and in each subsequent review of the Strategic Plan,
24	the Children and Families First Commission shall review and consider:
25	(1) The current Children's Services Plan prepared by the Mayor;

1	(2) The most current comprehensive countywide child care plan, and any other reports
2	issued by the Child Care Planning and Advisory Council, or any other local child care planning
3	council established pursuant to State law;
4	(3) Any current reports relating to early childhood development, parental education
5	and/or family support services:
6	(A) Issued by the San Francisco Department of Public Health or Health
7	Commission,
8	(B) Issued by the San Francisco Department of Human Services or Human
9	Services Commission,
10	(C) Issued by the Citywide Alcoholism Advisory Board,
11	(D) Issued by the Maternal and Adolescent Health Board,
12	(E) Issued by the Drug Abuse Advisory Board,
13	(F) Issued by the Mental Health Board,
14	(G) Issued by the San Francisco Unified School District, and
15	(H) Issued by the Starting Points Initiative and/or its Early Childhood
16	Interagency Council,
17	(I) Issued by any other federal, State or locally funded agencies in the City and
18	County of San Francisco.
19	
20	Section 3. The Administrative Code is hereby amended by revising Article XIII of
21	Chapter 5, including Sections 5.120 through 5.124, renumbering those sections as Sections
22	5.13-1, 5.13-2, 5.13-3, 5.13-4, and 5.13-5, respectively, and adding Section 5.13-6, to read as
23	follows:
24	ARTICLE XIII: OFFICE OF EARLY CHILDHOOD CARE AND EDUCATION CITIZENS?
25	COMMUNITY OVERSIGHT AND ADVISORY COMMITTEE

SEC. 5.13-1120. CREATION OF ADVISORY COMMITTEE.

The Board of Supervisors hereby establishes an Office of Early Childhood Care and Education Citizens' Community Oversight and Advisory Committee ("OECE CACEC COAC"). The previously established Office of Early Care and Education Citizens' Advisory Committee is hereby abolished.

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SEC. 5.13-2121. PURPOSE.

The OECE COAC shall make recommendations to the Office of Early Care and Education Department of Early Childhood (the "Department OECE"), established by Chapter 2A, Article XXIII of the Administrative Code, regarding the *DepartmentOECE*'s mission of providing early care and education for children ages zero to five in San Francisco and other City departments involved in early care and education initiatives. The Θ ECE COAC shall also advise the Department OECE on developing a-the Department Strategic Pplan and a proposal for expanding high-quality early care and education in San Francisco, as described in Section 2A.310 of the Administrative Code, and offer expertise in the areas of policy, planning, collaboration, and strategic partnerships. In collaboration with the Children and Families Commission (the "First Five Commission"), the EC COAC shall provide input and recommendations to the Department regarding overall strategies, policies, and procedures for the Department. The EC COAC shall provide analysis, guide design engagement processes, and make recommendations to the Department, the Mayor, and the Board of Supervisors regarding use of funds for the Early Care and Education for All Initiative, described in Section 20.17-1 of Article XVII of Chapter 20 of the Administrative Code, and the Babies and Families First Fund, described in Section 10.100-36 of Article XIII of Chapter 10 of the Administrative Code.

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SEC. 5.13-3122. MEMBERSHIP AND ORGANIZATION.

(a) The Θ EC E C O AC shall consist of nine members. No later than April 1, 2015, E The
Mayor shall nominate appoint five members to hold Seats 1 through 5, and the Board of
Supervisors shall appoint four members to hold Seats 6 through 9. Each appointment
nomination by the Mayor shall be effective immediately, unless but may be rejected by a two-
thirds vote of the Board of Supervisors within 30 days following transmittal of the Mayor's
Notice of Appointment to the Clerk of the Board of Supervisors.

- (b) Members of the Θ ECE COAC shall have the following qualifications:
- (1) Seat 1: must be a parent or guardian of a child who is enrolled in a facility that provides early care and education services, which includes child care, early care, preschool, infant and toddlers care;
- (2) Seat 2: must be a representative of the San Francisco Unified School District's Early Education Division, or any successor to that division, recommended by the Superintendent of Schools. If the Superintendent of Schools fails to make a recommendation within 90 days of a vacancy by April 1, 2015, the Mayor may nominate appoint a person to hold this seat;
- (3) Seat 3: must be a \underline{n} early care and education provider that serves infants and toddlers ages zero to three;
- (4) Seat 4: must be a family support provider, a provider or educator who works with children with special needs, a community member with expertise in early education, a member of the mental health community specializing in early care, a member of a philanthropic organization, which has an emphasis on early care and education issues, or a member of the business community with an interest in early care and education issues;
- (5) Seat 5: must be a representative of an institution of higher education that specializes in early care and education;
 - (6) Seat 6: must be a family child care provider;

1	(7) Seat 7: must be a provider of early care and education at a community-
2	based childcare center in San Francisco, but this member cannot be a San Francisco Unified
3	School District provider;
4	(8) Seat 8: must be a family support provider, a provider or educator who works
5	with children with special needs, a community member with expertise in early education, a
6	member of the mental health community specializing in early care, a member of a
7	philanthropic organization, which has an emphasis on early care and education issues, or a member
8	of the business community with an interest in early care and education issues; and
9	(9) Seat 9: must be a representative of the Child <i>Ce</i> are Planning and Advisory
10	Council ("CCPAC") established by Article XX of Chapter 5 of the Administrative Code,
11	recommended to the Board of Supervisors by the CCPACChildcare Planning and Advisory
12	Council.
13	(c) Each nominating appointing authority may remove any of its nominees appointees at
14	any time with or without cause.
15	(d) If a vacancy occurs in any seat on the committee, the nominating appointing
16	authority for the vacated seat shall $\frac{nominate}{appoint}$ a successor. For Seat 2, the $\frac{\partial}{\partial E}$ C $\frac{\partial}{\partial E}$
17	shall notify the San Francisco Unified School District of any such vacancies and, if the San
18	Francisco Unified School District has not made a recommendation within 90 days of the
19	notice, the Mayor shall nominate appoint a successor.
20	(e) To the extent required by law, members of the $\Theta ECE COAC$ shall be subject to
21	state and local conflict of interest laws, including the California Political Reform Act (Cal. Gov.
22	Code §§ 87100 et seq.) and California Government Code section 1090.
23	(f) Subcommittees. The EC COAC may establish subcommittees to be convened as directed by

the EC COAC. The EC COAC's Chair or the Chair's designee shall appoint members to the

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1	subcommittees. Subcommittees shall report findings and make recommendations to the full EC COAC
2	for its consideration.
3	(g) Advisory bodies. The EC COAC may appoint advisory bodies to advise it in the exercise of
4	its duties, including but not limited to advisory bodies to make joint recommendations to the Mayor for
5	appointment as Director of the Department and representing the perspectives of parents and
6	guardians. Advisory bodies created by the EC COAC may include, in whole or part, individuals who
7	are not members of the EC COAC, as well as members of the First Five Commission or CCPAC.
8	
9	SEC. 5. <u>13-4</u> 123. TERMS OF OFFICE AND MEETINGS.
10	(a) Terms of Office. Members of the $\Theta ECE COAC$ shall serve for two years, except
11	that the members initially appointed to Seats 1, 3, 5, 7, and 9 shall serve for three years;
12	thereafter, the members holding these seats shall serve for two years. The terms of the initial
13	appointees shall commence on May 1, 2015.
14	(b) Term Limits. No member may serve more than two consecutive terms on the
15	Θ EC E C O AC. For the purpose of these term limits, serving more than half of a term shall
16	count as serving a full term on the committee.
17	(c) Transition from Previous Citizens' Advisory Committee. Members of the previously
18	established Office of Early Care and Education Citizens' Advisory Committee seated as of the effective
19	date of Ordinance No shall by operation of law become the initial members of the EC COAC.
20	Their terms of office and term limits shall incorporate their service on the Office of Early Care and
21	Education Citizens' Advisory Committee, with the effect that their terms of office and term limits will be
22	identical to what they would have been if the Office of Early Care and Education Citizens' Advisory
23	Committee had not been abolished. Similarly, their service on the Office of Early Care and Education

Citizens' Advisory Committee shall be considered in calculating compliance with the meeting

attendance requirement in subsection (d)(1), below. With reference to subsection (d)(2), the bylaws of

24

1	the Office of Early Care and Education Citizens' Advisory Committee shall apply to the EC COAC
2	until changed by the EC COAC, and the Chair and Vice-Chair of the Office of Early Care and
3	Education Citizens' Advisory Committee shall remain in those positions with the EC COAC until
4	changes are made by the EC COAC in accordance with the bylaws adopted by the EC COAC.
5	$(e\underline{d})$ Meetings.
6	(1) The Θ EC E C O AC shall meet at least four times each calendar year. The
7	OECE CAC shall convene its first meeting by May 1, 2015. Any member of the OECE COAC who
8	fails to attend at least half of the meetings held in a calendar year shall be deemed to have
9	resigned from the committee.
10	(2) At its first meeting, \underline{the} $\Theta ECEC_DAC$ shall select a Chair and Vice-Chair.
11	The Θ ECE-CAC shall also adopt bylaws governing its meetings. Five members of the Θ ECE
12	$C\underline{\it O}$ AC shall constitute a quorum of the committee, and the affirmative votes of at least five
13	members of the Θ EC E C O AC are necessary to constitute approval by the committee.
14	(e) The Department shall provide administrative and clerical support for the EC COAC.
15	
16	SEC. 5. <u>13-5</u> 124. DUTIES OF THE COMMITTEE.
17	(a) The EC COAC shall provide policy recommendations on strategies, processes, and
18	services to meet the Department's goals and priorities consistent with the EC COAC's purpose
19	described in Section 5.13-2. In collaboration with the First Five Commission, the EC COAC shall
20	develop policy recommendations regarding the Department's coordination of services, policies, and
21	planning strategies for early care and education, including:
22	(1) Addressing the continuous quality improvement of programs and capacity-building
23	of providers
24	(2) Developing recommendations for equitable, inclusive, culturally and linguistically
25	appropriate services and innovations responsive to emerging early childhood needs.

1	(3) Developing recommendations for processes to ensure data and data systems are
2	used for greater accountability of program outcomes, enhance learning internally, across investments,
3	and across service sectors, and address persistent racial, diversity, equity, and inclusion gaps.
4	(4) Promoting public interest and awareness around issues facing young children and
5	their families.
6	(5) Developing processes and structures that support organizations, communities, and
7	public agencies to work together to advance the well-being of young children and their families.
8	(ab) The $OECECO$ AC shall work with the <u>Department Office of Early Care and Education</u>
9	to $develop$ $\underline{and\ maintain\ the\ Department}$ $\underline{a}\ \underline{S}$ \underline{s} trategic \underline{P} \underline{p} \underline{l} $\underline{and\ proposal}$, as $described\ in$
10	Administrative Code Section 2A.310.
11	(bc) The $OECE COAC$ shall advise the $Department OECE$ on the development of
12	funding guidelines.
13	(ed) The θ EC E C \underline{O} AC shall review $\underline{and\ advise}$ the $\underline{Department}\theta$ EC E 's $\underline{regarding\ its}$
14	needs assessments, plans, and funding allocations, evaluation of services, common data systems,
15	processes for making funding decisions, program improvement and capacity-building of service
16	providers, community engagement in planning and evaluating services, and any changes in expenditure
17	plans during the fiscal year, but shall not have any approval authority over these matters.
18	(\underline{de}) The $\underline{\partial}$ EC \underline{E} C \underline{O} AC <u>shall promote transparency for the Department's budget, including,</u>
19	in particular, expenditures from the Babies and Families Fund, by holding a joint annual public
20	hearing with the First Five Commission regarding the Department's budget no later than February 14
21	of each year. The EC COAC shall review and provide a recommendation report of the Department's
22	overall annual budget expenditures. The EC COAC shallcan provide input to the <u>DepartmentOECE</u>
23	on the evaluation plan for tracking the results of the City's investments in early care and
24	education.

1	(f) The EC COAC shall coordinate with the CCPAC to receive and incorporate CCPAC's
2	feedback and recommendations into EC COAC's recommendations to the Department's annual report
3	evaluating the effectiveness of the Early Care and Education for All Initiative, required by Section
4	20.17-3 of the Administrative Code.
5	(g) The EC COAC may recommend candidates for Director of the Department to the Mayor
6	and may hold a joint public meeting with the First Five Commission for the purpose of considering
7	<u>candidates.</u>
8	
9	<u>SEC. 5.13-6. SUNSET.</u>
10	Notwithstanding Rule 2.21 of the Board of Supervisors Rules of Order, which provides that
11	advisory bodies created by the Board should sunset within three years, the Board intends the EC COAC
12	to exist indefinitely unless terminated by ordinance.
13	
14	Section 4. The Administrative Code is hereby amended by revising Article XVII of
15	Chapter 20, Sections 20.17-1 through 20.17-3, to read as follows:
16	SEC. 20.17-1. EARLY CARE AND EDUCATION FOR ALL INITIATIVE.
17	The <u>Department of Early Childhood (the "Department")</u> , as successor to the Office of Early
18	Care and Education (OECE), shall establish and maintain the Early Care and Education for All
19	Initiative (Initiative), to provide support for quality early care and education for children in San
20	Francisco families, consistent with this Article XVII. The Initiative shall be funded by
21	appropriations from the Babies and Families First Fund established in Section 10.100-36 of
22	this Administrative Code, in addition to such other appropriations as the Board of Supervisors
23	may direct by ordinance. This Article XVII implements Section 2112(d)(2) of the Business and
24	Tax Regulations Code, by facilitating the allocation of moneys in the Babies and Families First

Fund among the purposes set forth in subsections (d)(1)(A), (d)(1)(B), (d)(1)(C), and (d)(1)(D) of Section 2112.

SEC. 20.17-2. SPENDING PLAN.

- (a) Within 30 days of the effective date of this Article XVII, the Department OECE shall submit to the Board of Supervisors a report setting forth the procedures the Department OECE intends to use to develop the spending plan described in subsection (b). These procedures shall be designed to encourage broad and diverse community engagement—including, but not limited to, engagement with employees working in early care and education, the owners of businesses offering early care and education, parents, nonprofit organizations, philanthropists, the Child Care Planning and Advisory Council (CCPAC); established by Article XX of Chapter 5 of the Administrative Code, First 5 San Francisco, academics, and other experts—in the development of that spending plan, and shall include the development of a wide range of mechanisms by which engaged community members may communicate with the Department OECE. These mechanisms shall include, but need not be limited to, one or more public town halls, one or more surveys, a dedicated page on the Department OECE's existing website, and a social media presence. Each of these mechanisms shall be advertised prominently on the Department OECE's website.
- (b) Within nine months of the effective date of this Article XVII, and subject to the budgetary and fiscal provisions of the Charter, *the DepartmentOECE* shall submit to the Board of Supervisors a five-year spending plan for the Initiative, and a proposed resolution to approve the spending plan. It is the Board's intent that this spending plan provide guidance to the Board when the Board adopts future appropriations ordinances. The spending plan shall estimate the anticipated funds available to the Initiative, identify specific programs or services to be offered as components of the Initiative, and specify the level of funding proposed for

- each such component in light of anticipated funds available to support the Initiative as a
 whole. To the extent possible in light of anticipated available funds, the spending plan shall be
 designed to achieve the following goals, in whatever priority the Department OECE deems most
 appropriate:
 - (1) Providing support for quality early care and education to all San Francisco children under the age of six from households whose incomes are at or below 85% of State Median Income, and who are listed as eligible, on that basis, to receive support for early care and education—but who, because of a lack of available resources, are not receiving the full amount of support to which they are entitled;
 - (2) Providing financial support for measures to increase the compensation of early care and education professionals and staff by not less than 10%, with an ultimate goal of achieving parity in compensation with K-12 educators who have commensurate experience, in a manner designed to improve the quality and availability of early care and education;
 - (3) Providing support for quality early care and education to all San Francisco children under the age of four whose families earn up to and including 200% of Area Median Income, in a manner proportionate to family income (such that families with lower incomes receive proportionately more support);
 - (4) Undertaking other measures designed to improve access to quality early care and education services that support the physical, emotional, and cognitive development of San Francisco children under the age of six.
 - (c) To promote stability and continuity in early care and education, the spending plan described in subsection (b) shall contain provisions addressing policies for financial reserves, strategic one-time expenditures, and other strategies designed to manage revenue volatility.

(d) Within 90 days of introduction of the resolution to approve the spending plan described in subsection (b), the Board shall take any action it deems necessary, in its discretion, to approve, amend, or reject the proposed resolution and spending plan.

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SEC. 20.17-3. REPORTS.

The spending plan described in Section 20.17-2(b) shall also include metrics designed to evaluate the effectiveness of the Initiative and each of its specific components. Within one year of the Department OECE's submission of the spending plan to the Board of Supervisors, and on an annual basis thereafter, *the Department OECE* shall prepare, and submit to *the* Children and Families First Commission (the "First Five Commission"), established by Chapter 86 of the Administrative Code, the Early Childhood Community Oversight and Advisory Committee (the "EC COAC"), established by Article XIII of Chapter 5 of the Administrative Code, the CCPAC, and the Board of Supervisors, a report evaluating the effectiveness of the Initiative and each of its specific components, using the metrics previously developed in the Department OECE's spending plan and include a financial analysis forecasting how the Department will achieve universal access to early care and education, and establish a universal system for high-quality early care and education that interrupts racialized outcomes for children by building and funding an integrated system of early childhood supports and service in San Francisco and is based on planned expenditures and anticipated funding. The report should also consider and report on emerging needs, and new conditions or circumstances that would impact effectiveness such as workforce retention or newly identified revenue sources, economic conditions, or new policy directives. Before the Department OECE submits this annual report to the Board of Supervisors, OECE'sthe EC COAC, the CCPAC, and the First Five Commission-Citizens' Advisory Committee shall have an opportunity to review the report and submit related recommendations to the Department and the Board of Supervisors OECE.

Section 5. Article XIII of Chapter 10 of the Administrative Code is hereby amended by

Establishment of Fund. The Infant and Toddler Early Learning Scholarship Fund

SEC. 10.100-81. INFANT AND TODDLER EARLY LEARNING SCHOLARSHIP

("the Fund") is hereby established as a category four fund to provide financial assistance to

both family child-care homes and early care and education centers that are licensed by the

(b) Sources of Funds. The Fund may receive any legally available monies

the Office of Early Care and Education ("OECE"), shall use monies in the Fund to provide

grants to Providers under a funding program that the Department OECE shall establish. The

purpose of the grants shall be to expand access to quality infant and toddler care for parents

and guardians who (1) reside in San Francisco, (2) work or attend school at least part-time,

(3) have a child younger than 36 months old, and (4) have a moderate family income subject

Median Income for the San Francisco area, derived from the U.S. Department of Housing and

(d) Administration and Oversight of Fund. The Department OECE shall administer the

(1) No later than six months after the effective date of the ordinance in Board

to a limit established by the Department OECE, which shall be no less than 110% of Area

appropriated for this purpose including, but not limited to, monies received by the City through

(c) Use of Funds. The Department of Early Childhood (the "Department"), as successor to

revising Section 10.100-81, to read as follows:

State of California (collectively "Providers").

Urban Development, adjusted solely for household size.

public-private partnerships.

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FUND.

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File No. 161034 enacting this Section 10.100-81, and prior to issuing any grants, the

Fund.

Mayor Breed; Supervisor Melgar

<u>Department</u> OECE shall adopt rules for the program consistent with this Section <u>10.100-81</u> . The
rules shall at a minimum establish a selection process for awarding grants, eligibility criteria
for Providers receiving grants, procedures for determining the size and frequency of grant
awards, processes for disbursement of grant funds, restrictions on the use of grant funds,
criteria for determining which families' tuition costs may be reduced by grant funds, and
reporting obligations for Providers. The rules shall establish criteria that prioritize funding that
supports parents and guardians who attend publicly funded colleges or universities in the City
over those who attend other colleges or universities.

- (d)(1), <u>the Department OECE</u> shall submit a copy thereof to the Board of Supervisors. These rules shall not become effective, and <u>the Department OECE</u> shall issue no grants thereunder, until at least 90 days after <u>the Department OECE</u> has submitted the rules to the Board of Supervisors. Any subsequent rules or rule amendments adopted by <u>the Department OECE</u> shall become effective immediately upon adoption.
- (3) <u>The Department OECE</u> shall submit an annual report to the Board of Supervisors and the Mayor describing the implementation of the program.

Section 6. The Administrative Code is hereby amended by revising Chapter 29B, Sections 29B.4 and 29B.5, to read as follows:

SEC. 29B.4. CHILD CARE FEASIBILITY STUDY.

(a) Preparation of Study. A City agency or private developer that is subject to the requirements of this Chapter <u>29B</u> shall prepare a Child Care Feasibility Study that considers the build out and tenant improvements of a child care center on the project site that contains the information required in subsection (d) below and has the minimum features described in subsection (e). The Feasibility Study shall be prepared at an early stage in the project design

when budgeting and other planning decisions are made and must be completed and submitted as required by subsection (b)(2) below prior to any funding approvals.

The sponsor of a development project subject to this Article shall consult with the

Department of Early Childhood (the "Department")San Francisco Office of Early Care and Education (OECE), located in the San Francisco Human Services Agency, in preparing the Child Care
Feasibility Study. The Department OECE shall be responsible for providing all of the necessary data on the child care needs generated by a specific project, or otherwise. OECE will provide all of the applicable/needed data on child care needs related to a specific project. The
Department OECE would provide the child care data for demographics, existing area deficiencies, availability, and pricing. The Department OECE would also provide a list of appropriate consultants that have the expertise to conduct a child care feasibility study, as well as any technical assistance related to the understanding and effective use of the child care data required in the feasibility study. This would also ensure that the sponsoring department discusses the project with the Department OECE staff and would ensure that the Department OECE can educate the sponsoring department and/or their hired consultants about how to successfully implement child care services where a need is identified.

17 * * * *

(f) Approval by the <u>Department OECE</u>. The consultant that prepares the Child Care Feasibility Study required by this Chapter <u>29B</u> shall be on the list of consultants approved by the <u>Department OECE</u> as qualified to prepare the Feasibility Study. If the City agency or private sponsor of a development project subject to this Chapter wishes to use either its own staff or a consultant that is not on the <u>Department OECE</u> list, it must obtain the prior written approval of that Office.

24 * * * *

1	SEC. 29B.3. ANNUAL REPORT BY CITY ADMINISTRATOR.
2	One year after the effective date of this Chapter 29B, and every year thereafter, the City
3	Administrator shall prepare and submit to the Board of Supervisors a report that summarizes
4	any waivers that have been granted pursuant to $\underline{s}_{\underline{s}}$ ubsection (c) of this Chapter. A copy of the
5	Annual Report shall also be provided to the San Francisco Child Care Planning and Advisory
6	Council, the Child Care Facilities Interagency Committee, and the <u>Department OECE</u> .
7	
8	Section 7. Article XIX of Chapter 5 of the Administrative Code is hereby amended by
9	revising Section 5.19-5, to read as follows:
10	SEC. 5.19-5. FAMILY VIOLENCE COUNCIL - COMPOSITION - TERMS OF
11	OFFICE.
12	(a) Composition. The composition of the Council shall broadly represent the ethnic,
13	racial, sex, gender identity, age, and sexual orientation diversity of the the1-communities most
14	impacted by family violence. The Council shall consist of the following individuals or their
15	respective designees:
16	* * * *
17	(26) <u>Director of the Department of Early Childhood Executive Director of First 5 San</u>
18	Francisco;
19	* * * *
20	
21	Section 8. Chapter 59 of the Administrative Code is hereby amended by revising
22	Section 59A.2, to read as follows:
23	SEC. 59A.2. FOOD SECURITY AND EQUITY REPORTS.
24	* * * *
25	(b) Reporting Departments and Other Reporting Entities.

1	(1) DPH shall work in collaboration with the Department of Children, Youth, and
2	Their Families, Department of Disability and Aging Services, Department of Benefits and
3	Family Support, Department of Homelessness and Supportive Housing, <u>Department of Early</u>
4	Childhood Office of Early Care and Education, First 5 San Francisco, Recreation and Parks
5	Department, Human Rights Commission, Municipal Transportation Agency, Planning
6	Department, Department of the Environment, Office of Economic and Workforce
7	Development, Office of the Controller, Office of Contract Administration, and Treasurer & Tax
8	Collector (the "Reporting Departments") to collect data and publish the Biennial Report.
9	* * * *
10	
11	Section 9. Chapter 1 of Article III of the Campaign and Governmental Conduct Code is
12	hereby amended by revising Section 3.1-103, to read as follows:
13	SEC. 3.1-103. FILING OFFICERS.
14	Persons holding designated positions shall file the specified statements, declarations,
15	and certificates with the filing officers designated in this Section.
16	* * * *
17	(b) DEPARTMENT HEADS.
18	(1) The following department heads of City agencies shall file their Form 700
19	Statements of Economic Interests, Sunshine Ordinance Declarations, and Certificates of
20	Ethics Training with the Ethics Commission:
21	* * * *
22	Child Support Services, Director
23	Children and Families First Commission, Executive Director
24	Children, Youth and Their Families, Executive Director
25	* * * *

1	District Attorney
2	Early Childhood, Director
3	Economic Workforce and Development, Executive Director
4	* * * *
5	
6	Section 10. Effective Date. This ordinance shall become effective 30 days after
7	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
8	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
9	of Supervisors overrides the Mayor's veto of the ordinance.
10	
11	Section 11. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
12	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
13	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
14	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
15	additions, and Board amendment deletions in accordance with the "Note" that appears under
16	the official title of the ordinance.
17	
18	APPROVED AS TO FORM:
19	DAVID CHIU, City Attorney
20	By: <u>/s/ Henry L. Lifton</u> HENRY L. LIFTON
21	Deputy City Attorney
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23	
24	