File No.
 220130
 Committee Item No.
 4
 Board Item No. \_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

**Committee:** Land Use and Transportation Committee **Date** July 25, 2022

**Board of Supervisors Meeting** Date Cmte Board Motion Resolution Ordinance Legislative Digest **Budget and Legislative Analyst Report** Youth Commission Report Introduction Form **Department/Agency Cover Letter and/or Report** MOU **Grant Information Form** Grant Budget Subcontract Budget **Contract/Agreement** Form 126 – Ethics Commission Award Letter Application Public Correspondence OTHER (Use back side if additional space is needed) Referral CEQA 020422 <u>NNNNNNNN</u> Referral PC 02<u>0422 \_\_\_\_\_</u>\_\_\_\_ Referral FYI 020922 CEQA Determination 021022 BOS Reso No. 172-22 Referral PC 062222 Referral CEQA 062222 Referral FYI 062222 Melgar Comm Rpt 072122 
 Completed by:
 Erica Major
 Date
 July 21, 2022
 Completed by: Erica Major Date

FILE NO. 220130

1	[Planning Code - Conditional Use Appeals]
2	
3	Ordinance amending the Planning Code to allow the signatures of Verified Tenants to
4	count towards the threshold needed to permit an appeal of a Conditional Use
5	authorization; clarifying timelines applicable to appeals of Conditional Use
6	authorizations; affirming the Planning Department's determination under the California
7	Environmental Quality Act; and making findings of public convenience, necessity, and
8	welfare under Planning Code, Section 302.
9	NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u> .
10	Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> . Board amendment additions are in <u>double-underlined Arial font</u> .
11	Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
12	
13	Be it ordained by the People of the City and County of San Francisco:
14	
15	Section 1. Environmental and Land Use Findings.
16	(a) The Planning Department has determined that the actions contemplated in this
17	ordinance comply with the California Environmental Quality Act (California Public Resources
18	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
19	Supervisors in File No. 220130 and is incorporated herein by reference. The Board affirms
20	this determination.
21	(b) Pursuant to Planning Code Section 302, the Board of Supervisors find that this
22	ordinance will serve the public necessity, convenience, and welfare for the reasons set forth in
23	Planning Commission Resolution No. 21144, and incorporates such reasons by this reference
24	thereto. A copy of said resolution is on file with the Clerk of the Board of Supervisors in File
25	

1 No. 220130.

2

Section 2. The Planning Code is hereby amended by revising Section 308.1, to read
as follows:

5

6

# SEC. 308.1. APPEALS: AMENDMENTS TO THE PLANNING CODE AND CONDITIONAL USES.

7 (a) **Right of Appeal**. The action of the Planning Commission, in disapproving in 8 whole or in part an amendment to the Planning Code initiated by application as described in 9 Section 302 and Sections 306 through 306.5, or in approving or disapproving in whole or in part an application for Conditional Use authorization as described in Sections 303 and 304 10 11 and Sections 306 through 306.5 of this Code, shall be transmitted to the Office of the Clerk of the 12 Board in final and signed form within ten business days of Commission's action to approve or disapprove in whole or part the application, and subject to appeal to the Board of Supervisors in 13 accordance with this Section 308.1. An action of the Commission so appealed from shall not 14 15 become effective unless and until approved by the Board of Supervisors in accordance with this Section 308.1. 16 17 (b) **Notice of Appeal**. Any appeal under this Section 308.1 shall be taken by filing 18 written notice of appeal with the Board of Supervisors no earlier than ten business days after the 19 date of action by the Planning Commission, and no later than 30 days after the date of action by 20 the Planning Commission. The appeal shall be filed with the Office of the Clerk of the Board in a 21 manner prescribed by the Clerk of the Board and in accordance with the Planning Fee Schedule. The

notice of appeal shall be subscribed by either (i) the owners <u>or Verified Tenants</u> of at least 20%

23 of the property affected by the proposed amendment or Conditional Use or (ii) five members

of the Board of Supervisors. The signature on the appeal of members of the Board shall not

25 be deemed to be any indication of their position on the merits of the appeal but rather shall

1 indicate only that they believe there is sufficient public interest and concern in the matter to 2 warrant a hearing by the Board of Supervisors. Upon receipt of a notice of appeal, the Office of 3 the Clerk of the Board shall transmit the notice of appeal and subscribed signatures to Public Works within five business days for its determination of the 20% threshold of the property referenced above. 4 5 For the purposes of this Section 308.1, the property affected, and the determination of the 20% 6 threshold, shall be calculated by Public Works within five business days from when the Office of the 7 Clerk of the Board requests a determination on the 20% threshold of the property referenced, as 8 follows: 9 (1) When a proposed amendment or Conditional Use has been disapproved by 10 the Planning Commission, the property affected shall be deemed to be all property within the area that is the subject of the application for amendment or Conditional Use, and within 300 11 12 feet of all exterior boundaries of the property that is the subject of the application; 13 (2) When a proposed Conditional Use has been approved by the Planning 14 Commission, the property affected shall be deemed to be all property within 300 feet of all 15 exterior boundaries of the property for which the Conditional Use has been approved by the 16 Planning Commission, excluding the property for which the approval has been given: 17 (3) In either of the above cases, when any property is owned by the City and 18 County of San Francisco, the United States Government or the State of California, or any department or agency thereof, or by any special district, and is located within 300 feet of the 19 20 area that is the subject of the application for amendment or Conditional Use, such property 21 shall be excluded in determining the property affected unless such owner shall itself be a subscriber of the notice of appeal; and 22 23 (4) Wherever a property is held in joint ownership, the signatures of joint 24 owners shall be calculated as representing affected property in direct proportion to the amount

of the total ownership of that property attributable to the joint owner or owners subscribing to

1 the notice of appeal. For the purposes of this calculation, the term "joint ownership" shall 2 include joint tenancies, interests in common, community property, partnerships, stock 3 cooperatives, condominiums, community apartments and planned unit developments. Where 4 each owner has exclusive rights to a portion of the property, the proportion of the total 5 ownership attributable to that owner shall be calculated in terms of a ratio of the floor area and 6 land area in which that owner has exclusive, joint, and common rights to the total floor area 7 and land area of that property. Under these calculations, the land area of an affected property 8 in joint ownership shall be given the same weight as the land area of an affected property not 9 in joint ownership, in determining whether 20% of the property affected is represented by signatures to the notice of appeal. 10

11

(5) For purposes of this Section 308.1, a "Verified Tenant" is a residential or

12 *commercial tenant of a property who declares, under penalty of perjury of the laws of the State of* 

13 *California, that the tenant occupies the entire property or at least one separate unit on the property* 

14 *pursuant to a lease with a term exceeding 32 days. Each Verified Tenant who signs an appeal pursuant* 

15 *to this Section 308.1 must maintain proof of tenancy including either an executed lease reflecting a* 

16 *term of more than 32 days, or at least one of the following forms of records reflecting that the tenant* 

17 *has occupied the property for more than 32 consecutive days as of the date of signature: (a) state or* 

18 *federal income tax records, (b) department of motor vehicle records including license, registration or* 

19 <u>California identification, or (c) utility bills. A Verified Tenant who signs an appeal pursuant to this</u>

20 <u>Section may be required by Public Works to provide such proof of tenancy. A "Verified Tenant" shall</u>

21 *not include occupants of property who rent the property for less than 32 consecutive days, or for* 

22 <u>Tourist or Transient Use, or as a Short-Term Residential Rental, as those terms are defined in Section</u>

23 <u>41A.4 of the Administrative Code.</u>

24 (6) Where a property contains more than one rental unit, the signatures of Verified
 25 Tenants shall be calculated as representing the percentage of affected property in the same proportion

1	of the number of rental units on the property represented by the Verified Tenants subscribing to the
2	appeal to the total number of rental units in that property. Only one Verified Tenant for each
3	Residential Unit or commercial unit shall be counted for each such unit; if more than one Verified
4	Tenant occupying a single rental unit subscribes to the appeal, that unit will only be given the weight of
5	a single unit in the property. Under these calculations, an affected property rented by multiple Verified
6	Tenants shall be given the same weight as an affected property owned by a single owner or occupied by
7	a single tenant, in determining whether 20% of the property affected is represented by signatures to the
8	notice of appeal.
9	(7) If an owner of 100% of a tenant-occupied property and one or more Verified
10	Tenants of the same property subscribe to the appeal, the land area of the affected property shall be
11	given the same weight as the land area of an affected property owned by a single owner in determining
12	whether 20% of the property affected is represented by signatures to the appeal. If a joint owner of
13	land held in joint ownership property and one or more Verified Tenants of the same property subscribe
14	to the appeal, the total land area of the affected property shall be calculated by adding the land areas
15	calculated pursuant to subsections (3) through (6), above, and may total, but not exceed 100% of the
16	land area of the property in determining whether 20% of the property affected is represented by
17	signatures to the appeal.
18	(c) Hearing. Upon the filing of such written notice of appeal so subscribed, the
19	Board of Supervisors or the Clerk thereof shall set a time and place for hearing such appeal,
20	which $l$ -may be not less than $\frac{1021}{21}$ nor more than $\frac{45}{20}$ days after such filing. If there is not a
21	Board meeting scheduled during that time, the Clerk may schedule the hearing at the next regularly
22	<u>scheduled Board meeting more than 50 days after the filing. The hearing may be held no more than 60</u>
23	days from the date of filing, unless the parties consent to a later date as provided in subsection (f)
24	below. Provided, that if the Board of Supervisors does not conduct at least three regular Board
25	meetings during the 30 day period referred to in the previous sentence, the Board of Supervisors or the

*Clerk shall schedule the appeal not more than 40 days (rather than 30 days) after the filing of such written notice of appeal.*

- 3 Decision. The Board of Supervisors *must*-shall hear and decide the appeal within 90 (d)days of the filing of the written notice of appeal, unless the parties consent to a later date as provided in 4 5 subsection (f) below. The Board's decision on the appeal is final upon adjournment of the meeting at which the hearing was held and at which the Board votes to approve or deny such appeal. such appeal 6 7 within 30 days of the time set for the hearing thereon, provided that, if the full membership of the Board 8 is not present on the last day on which said appeal is set or continued for hearing within said period, 9 the Board may postpone said hearing and decision thereon until, but not later than, the full membership of the Board is present; provided further, that the latest date to which said hearing and 10 decision may be so postponed shall be not more than 90 days from the date of filing of the appeal. 11 12 Provided, that if the Board of Supervisors does not conduct at least three regular Board meetings 13 during the 30-day period referred to in the previous sentence, the Board of Supervisors 40 days (rather than 30 days) of the time set for the hearing thereon Failure of the Board of Supervisors to act 14 15 within such time limit shall be deemed to constitute approval by the Board of the action of the 16 Planning Commission. *Findings.* The Board of Supervisors shall adopt\_findings supporting its decision to 17 (e)18 uphold or deny an appeal under this Section 308.1 within 60 days after making its decision on the 19 appeal. Notwithstanding the foregoing sentence, failure of the Board to approve findings within the 20 time specified will not affect the finality of the Board's decision on the appeal. 21 *Continuances.* Any continuance of the time periods specified in this section 308.1 shall (f)22 require a written request from the party or parties seeking continuance in such form as may be 23 provided by the Clerk of the Board for the Board of Supervisors' consideration. 24 (dg) **Decision** Votes Required. In acting upon an appeal of a Planning Commission
- determination on a request for reclassification by an interested party, the Board of Supervisors

1 may disapprove the action of the Planning Commission only by a vote of not less than 2/3 of 2 all members of the Board. In acting upon any other appeal of a Planning Commission 3 determination on a Planning Code amendment, the Board of Supervisors may disapprove the action of the Planning Commission by a majority vote of the Board. In both cases, in the 4 event that one or more of the full membership of the Board is disgualified or excused from 5 6 voting because of an interest prohibited by general law or the San Francisco Charter, any 7 such disapproval shall be by a vote of all members of the Board that are not disgualified or 8 excused; provided, however, that in the event that a quorum of all members of the Board is 9 disqualified or excused from voting because of an interest prohibited by general law or the Charter, the action of the Planning Commission shall be deemed approved. In the event the 10 Board disapproves the action of the Commission when the Commission has disapproved in 11 12 whole or in part a proposed amendment, the Board shall, not later than its next regularly 13 scheduled meeting, adopt the proposed ordinance. In the event the Board disapproves the 14 action of the Commission when the Commission has disapproved in whole or in part a proposed conditional use, the Board shall prescribe in its *resolutionmotion* such conditions as 15 are in its opinion necessary to secure the objectives of this Code, in accordance with Section 16 303(d). 17

18

Section 3. Effective Date. This ordinance shall become effective 30 days after
enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
of Supervisors overrides the Mayor's veto of the ordinance.

23

24 Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors 25 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,

1	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
2	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
3	additions, and Board amendment deletions in accordance with the "Note" that appears under
4	the official title of the ordinance.
5	
6	APPROVED AS TO FORM: DAVID CHIU, City Attorney
7	
8 9	By: <u>/s/ KRISTEN A. JENSEN</u> KRISTEN A. JENSEN Deputy City Attorney
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#### **REVISED LEGISLATIVE DIGEST**

(Substituted 6/14/2022)

[Planning Code - Conditional Use Appeals]

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

#### Existing Law

Planning Code Section 308.1 provides the right of appeal, notice, hearing procedures, and decision requirements for appeals of amendments to the Planning Code and decisions on Conditional Use authorizations to the Board of Supervisors.

Section 308.1 permits appeals where the notice of appeal is subscribed to by either (i) the owners of at least 20% of the property affected by the proposed amendment or Conditional Use or (ii) five members of the Board of Supervisors. Under existing law, tenants of affected properties who do not also own the property may not appeal Conditional Use authorization decisions. Section 308.1 describes how signatures of owners of property held in joint ownership shall be counted for purposes of calculating whether the notice of appeal has been subscribed to by the required percentage of affected property.

Section 308.1 sets time limits for setting and holding hearings on covered appeals, and provides that failure of the Board of Supervisors to act within the prescribed time limit shall be deemed to constitute approval by the Board of the action of the Planning Commission.

#### Background

On February 1, 2022, Supervisor Melgar introduced this legislation ("Original Legislation"), which was referred to the Planning Commission for Review. On June 14, 2022, Supervisor Melgar introduced a substitute Ordinance, including additional clarification of timelines concerning the conditional use appeal process.

#### Amendments to Current Law

The proposed legislation would permit "Verified Tenants" of affected properties to appeal Conditional Use determinations to the Board of Supervisors. "Verified Tenants" would include residential or commercial tenants of an affected property who declare, under penalty of perjury under the laws of the State of California, that the tenant occupies the entire property or at least one separate unit on the property pursuant to a lease with a term exceeding 32 days. The proposed legislation requires that Verified Tenants maintain proof of tenancy, and specifies the forms of proof that may be used to document gualifying tenancy. Under the proposed legislation, occupants who rent the property for less than 32 consecutive days, or for Tourist or Transient Use, or as a Short-Term Residential Rental, as those terms are defined in Section 41A.4 of the Administrative Code, may not subscribe to Conditional Use appeals. The legislation provides that the signatures of Verified Tenants will be weighted according to the percentage of the affected property represented by the unit or units they occupy to the total number of rental units in that property, and that only one Verified Tenant for each qualifying unit shall be counted for each such unit. The legislation also provides that the signatures of Verified Tenants and one or more owners of the same affected property may total, but not exceed 100% of the land area of the property in determining whether 20% of the property affected by the Conditional Use is represented by signatures to the appeal.

The proposed legislation also modifies the deadlines for setting hearings on Conditional Use appeals so that such hearings must be held not less than 20 nor more than 40 days after such filing, the Board must hear and decide the appeal within 90 days of the filing of the appeal, and the Board of Supervisors shall approve findings supporting its decision to uphold or deny an appeal within 50 days after making its decision on the appeal. The legislation also clarifies that failure of the Board to approve findings within the time specified will not affect the finality of the Board's decision on the appeal. The legislation requires a written request from the party or parties seeking continuance for any continuance of the time periods specified in Section 308.1.

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**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

February 4, 2022

File No. 220130

Lisa Gibson Environmental Review Officer Planning Department 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Ms. Gibson:

On February 1, 2022, Supervisor Melgar submitted the following legislation:

File No. 220130

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Jui Jegn Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

02/10/2022

Joy Navarrete



49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

July 22, 2022

Ms. Angela Calvillo, Clerk Honorable Supervisor Melgar Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2022-001032PCA: Conditional Use Appeals Board File No. 220130

Planning Commission Recommendation: Approval with Modification

Dear Ms. Calvillo and Supervisor Melgar,

On July 21, 2022, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Supervisor Melgar that would amend the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to appeal a Conditional Use authorization. At the hearing the Planning Commission recommended approval with modification.

The Commission's proposed modification was as follows:

1. Modify the Ordnance to increase the deadline to transmit certain Commission actions from 10 business days to 20 business days.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.

Supervisor, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information, please do not hesitate to contact me.

Sincerely,

Aaron D. Starr Manager of Legislative Affairs

cc: Kristen Jensen, Deputy City Attorney Jennifer Fieber, Aide to Supervisor Melgar Erica Major, Office of the Clerk of the Board

#### Attachments :

Planning Commission Resolution Planning Department Executive Summary





49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

## PLANNING COMMISSION Resolution No. 21144

#### HEARING DATE: JULY 21, 2022

Project Name:	Conditional Use Appeals
Case Number:	2022-001032PCA [Board File No. 220130]
Initiated by:	Supervisor Melgar / Introduced February 1, 2022
Staff Contact:	Audrey Merlone, Legislative Affairs
	Audrey.Merlone@sfgov.org, 628-652-7534
<b>Reviewed by:</b>	Aaron Starr, Manager of Legislative Affairs
	aaron.starr@sfgov.org, 628-652-7533

RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE TO ALLOW SIGNATURES OF VERIFIED TENANTS TO COUNT TOWARDS THE THRESHOLD NEEDED TO PERMIT AN APPEAL OF A CONDITIONAL USE AUTHORIZATION; CLARIFYING TIMELINES APPLICABLE TO APPEALS OF CONDITIONAL USE AUTHORIZATIONS; ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on February 1, 2022 Supervisor Melgar introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 220130, which would amend the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations;

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on July 21, 2022; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Sections 15060(c) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendation(s) is/are as follows:

1. Modify the Ordnance to increase the deadline to transmit certain Commission actions from 10 business days to 20 business days.

### **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

In a city with far more renters than owners, it is rational that tenants should have a stake in the ability to appeal CUA decisions in addition to owners. Adopting this ordinance will help advance racial and social equity in San Francisco by giving BIPOC residents more equitable representation in land use decisions. Further, the tenants of San Francisco are often long-term residents who are invested in their neighborhoods, and as such should have a voice in the shaping of it. Although complicated, the formula for determining a tenant's share in meeting the appeal threshold ensures no matter the size of their individual unit, their voice carries equal weight among their fellow building tenants.

The Commission recommends increasing the transmittal deadline for CUA decisions and disapproval of certain Planning Code and Map amendments because additional time is needed given the Department's current resources and increasing the time to transmit these decisions ensures staff can continue to prioritize notices and mailings. This may also require adjusting the deadlines that follow as the sponsor or City Attorney see fit.

#### **General Plan Compliance**

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE 1**

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.

Policy 1.4

Ensure community based planning processes are used to generate changes to land use controls.



Including residential and commercial tenants in the signatories that count towards filing an appeal of Conditional Use authorization decisions ensures the entire community, rather than just owners, have a say in the shaping of their neighborhoods.

#### **OBJECTIVE** 11

## SUPPORT AND RESPECT THE DIVERSE AND DISTINCT CHARACTER OF SAN FRANCISCO'S NEIGHBORHOODS.

Policy 11.9

Foster development that strengthens local culture sense of place and history.

The inability for renters to sign on to CUA appeals further reduces the influence of many San Francisco residents who already face difficulties having their voices heard. The Ordinance will help to level the playing field between renters and owners in shaping their neighborhoods.

#### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident



employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

#### Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby cartify that the foregoing Resolution was adopted by the Commission at its meeting on July 21, 2022.

Jonas P. Ionin

Commission Secretary

- AYES: Ruiz, Diamond, Imperial, Koppel, Moore, Tanner
- NOES: Fung
- ABSENT: None

ADOPTED: July 21, 2022





## EXECUTIVE SUMMARY PLANNING CODE TEXT AMENDMENT

#### HEARING DATE: July 21, 2022

90-Day Deadline: September 20, 2022

Project Name:	Conditional Use Appeals
Case Number:	2022-001032PCA [Board File No. 220130]
Initiated by:	Supervisor Melgar/Introduced February 1, 2022
Staff Contact:	Audrey Merlone, Legislative Affairs
	Audrey.Merlone@sfgov.org, 628-652-7534
<b>Reviewed by:</b>	Aaron Starr, Manager of Legislative Affairs
	aaron.starr@sfgov.org, 628-652-7533
Recommendation:	Approval with Modifications

### **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization and change/create/clarify timelines applicable to appeals of Conditional Use authorizations.

#### The Way It Is Now:

- 1. Section 308.1 permits appeals where the notice of appeal is subscribed to by either (i) the owners of at least 20% of the property affected by the proposed amendment or Conditional Use or (ii) five members of the Board of Supervisors. Under existing law, tenants of affected properties who do not also own the property may not appeal Conditional Use authorization decisions.
- 2. Section 308.1 sets time limits for setting and holding hearings on covered appeals, and states that failure of the Board of Supervisors to act within the prescribed time limit shall be deemed an approval action by the Board of the action of the Planning Commission.

#### The Way It Would Be:

- 1. "Verified Tenants" would be eligible to file CUA appeals (aka their signatures would count towards the 20% threshold). A "Verified Tenant" would be defined as a residential or commercial tenant who occupies the entire property or a unit within the property with a lease for at least 32 consecutive days who holds a lease for at least 32 days.
- 2. Section 308.1 would be amended to clarify/modify/create time limits for setting and holding hearings on covered appeals, including creating a new time limit for the transmittal of all Planning Commission Conditional Use actions to the Clerk of the Board.

## Background

Planning Code Section 308.1 provides the right of appeal, notice, hearing procedures, and decision requirements for appeals of amendments to the Planning Code and decisions on Conditional Use authorizations to the Board of Supervisors. Currently, the Department of Public Works (DPW) determines whether an appeal application has obtained enough signatories for the appeal to move forward. Appeals with at least 20% of land area owners' signatures, or at least 5 Board of Supervisors' signatures will be scheduled for a hearing in front of the Board of Supervisors. The Planning Department is tasked with writing an appeal response, which responds to the issues brought up in the appeal and explains and defends the Commission's decision. The Board may either uphold, overturn, or partially overturn the Planning Commission's decision, however overturning the Commission's decision requires a 2/3 majority vote of the Board.

### **Issues and Considerations**

#### San Francisco is a City of Renters

San Francisco is a majority renter city with 62% of households renting (over 226,000 in 2018) and 38% owning their homes (approximately 136,000 in 2018). Homeowner households tend to be larger with an average of 2.7 people compared to 2.1 people for renters. This statistic has stayed stable over the past decade. In 2010, 63% of households reported renting their properties (over 212,000) and 37% reported owning their homes (approximately 123,000). In contrast, the majority of the Bay Area region is an owner city with 56% of households owning their homes (over 1.5 million in 2018) and 44% of households renting (over 1.2 million in 2018).

San Francisco is a majority renter city with 62% of households renting and 38% owning their homes.

#### **Verified Tenants**

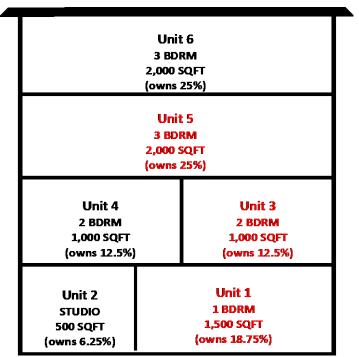
The proposed ordinance would allow only "Verified Tenants" to sign on to Conditional Use authorization (CUA) appeals. A "Verified Tenant" is a current residential or commercial tenant of either the entire building, or a unit within the building, who possesses a lease with a term of at least 32 consecutive days (no short-term rental tenants). The Ordinance would codify the Department of Public Works (DPW) as the agency responsible for verifying proof of tenancy and may request that tenants produce their lease, Driver's License, tax returns, or



utility bill to verify their tenancy. The tenant may choose which of these forms to submit to DPW. The Ordinance does not currently address whether tenants of illegal dwelling units count as "Verified". It is Supervisor Melgar's intention to include tenants of illegal dwelling units, and their office plans to introduce clarifying amendments to that affect.

#### Weight of Signatures

The proposed Ordinance lays out a new formula for calculating the weight of tenant signatures versus property owner signatures. Calculating how much weight a property owner's signature has towards the 20% of surrounding land area is based on the square footage of that parcel the owner individually owns. For instance, if a parcel has one owner, 100% of that parcel's square footage would count towards the 20% of land area needed. For Tenancy in Common buildings, Condominiums, and other shared/joint ownership properties, the amount of land each owner's signature represents is divided by how much of the building the person owns, based on a ratio of square footage. Or illustrated:



### SCENARIO: 6 Unit, Condominium Building parcel area = 3,000 sqft

Owners of Unit 1, Unit 3 & Unit 4 sign on to CUA appeal

**TOTAL =** 56.25% of 3,000sqft parcel (1,687.5sqft)

In the above scenario, three units' owners have signed on to a CUA appeal within a 6-unit condo building. Their combined shares of the building accounts for 56.25% of the building's total square footage. Appeals need 20% of owners of the surrounding *land* to sign on, therefore 56.25% of the 3,000sqft parcel (or 1,687.5sqft) will count towards the appeal, as illustrated by the red in the map on the following page:





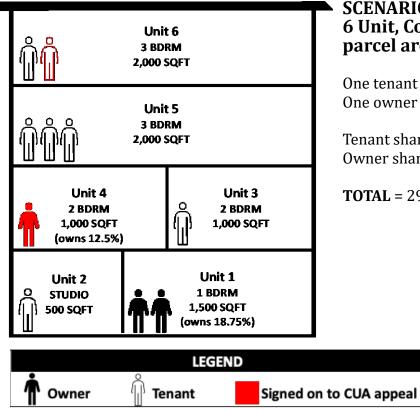
To file an appeal, at least 20% of the land area in blue must sian on.

The proposed Ordinance would calculate tenants who sign on to an appeal differently than owners. In properties with more than one unit, "Verified Tenants" would be weighted as follows:

- One tenant of each unit shall count for the entire unit in the building.
- Each unit that signs on to an appeal shall count as a percentage of the land for that parcel, divided equally among the number of units on the parcel.
- If an owner of a 100% tenant occupied property and at least one verified tenant signs the appeal, it counts as 100% of that property (aka the total cannot count for more than 100% of the land area).

If a joint owner of land held in joint ownership and one or more Verified Tenants of the same property signs the appeal, it will count as the ratio of land the owner has, plus one unit (divided by number of total units in the building), not to exceed 100% of the land area, even if the tenant who signs on is a tenant of the same unit of the property owner who signs on. Or as illustrated on the following page:





### SCENARIO: 6 Unit, Condominium Building parcel area = 3,000 sqft

One tenant (Unit 6) signs on to CUA appeal One owner (Unit 4) signs on to CUA appeal

Tenant share = 16.67% of total (1/6) Owner share = 12.5% of total

**TOTAL** = 29.17% of 3,000sqft parcel (875.1sqft)

Illustrated as the proportion of the total land area:



To file an appeal, at least 20% of the land area in blue must sign on.



In examining whether the legislation will result in a large increase in the number of CUA appeals filed, it is important to consider the above illustrated scenarios. The illustrations show that in a typical San Francisco neighborhood tract, a fairly large number of residents must sign on to an appeal before the 20% threshold is reached. It is also important to consider the current number of CUA appeals the City sees. Between 2019-2021, 28 CUA appeals were filed. Of those, 14 appeals obtained enough signatures to move forward to a hearing (and 4 of the 14 were Board signatory appeals). So far in 2022, only 2 CUA appeals have been filed, neither of which obtained enough signatures to move forward. Even if the legislation results in some additional appeals, it should not create an excess burden on the Department.

#### **Roles of Planning and the Department of Public Works**

When an appeal of a Conditional Use authorization (CUA) decision is filed with the Clerk of the Board, the Clerk will forward the signatories on to the Department of Public Works (DPW). DPW will calculate each signatory's weight as a percentage of the total surrounding land (300ft) to the parcel that is the subject of the CUA. If the signatories represent at least 20% of the surrounding land, DPW will certify the appeal and inform the Clerk and the Planning Department. Planning's only role in appeals of CUA's is to prepare a response to the appeal defending the Commission's decision, and to present that defense to the Board of Supervisors at the appeal hearing. The proposed legislation would codify this process. The legislation would add intricacies to DPW's process of calculating whether an appeal is valid, however the Planning Department's role would not change.

## Planning's only role in appeals of CUA's is to prepare a response to the appeal defending the Commission's decision, and present that response to the Board of Supervisors at the appeal hearing.

The proposed legislation would also alter CUA appeal timelines for all departments involved, as well as the Board of Supervisors. All but one of these alterations would not affect the Planning Department. The change in timeline that *would* affect the Department is the creation of a deadline for transmitting certain Commission actions to the Clerk. Under the Ordinance, the following Commission actions would be subject to a 10-business day transmittal deadline to the Clerk of the Board:

- Commission *disapproval* of Planning Code Amendments and/or Map Amendments initiated by members of the public, property owners, lessees, or their authorized agents
- *All* Commission actions of CUA applications, including Planned Unit Development decisions

This deadline would apply whether or not there was a known intent to appeal the Commission's decision.

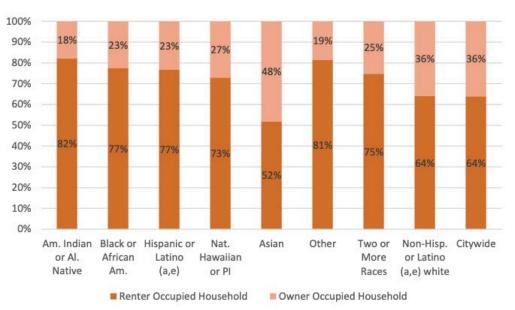
#### **General Plan Compliance**

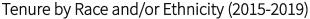
The proposed ordinance is in line with Policy 1.4 of the Housing Element which is to "Ensure community-based planning processes are used to generate changes to land use controls.". Including residential and commercial tenants in the signatories that count towards filing an appeal of Conditional Use authorization decisions ensures the entire community, rather than just owners, have a say in the shaping of their neighborhoods.



#### **Racial and Social Equity Analysis**

The Planning Code amendments in the proposed Ordinance will make the Conditional Use appeal process more equitable by allowing tenants to sign on to appeals. Although all racial and ethnic groups in the City are majority renter, Black, American Indian, and Latinx householders have the lowest rates of homeownership.





Additionally, renters are markedly lower income than owners in San Francisco. Renters report a median income at \$94,739 while homeowners reported a median income of \$145,860. Additionally, approximately 16% of owners are very low income, while 34% of renters are very low income. Owners are more likely to be moderate or high income than renters, though there are far more renter households overall. Likely due to lower incomes, renters tend to have higher rates of cost burden and overcrowding.

Renters being unable to sign on to CUA appeals means a disproportionate number of Black, American Indian and Latinx residents are unable to have a say in changes to their neighborhood that occur through CUA decisions. The same is true for lower income households, who are more likely to be renters. The inability for renters to sign on to CUA appeals further reduces the influence of many San Francisco residents who already face difficulties having their voices heard. The Ordinance will help to level the playing field between renters and owners in shaping their neighborhoods.

#### Implementation

The Department has determined that this ordinance will impact our current implementation procedures in the following ways:



Source: ACS 2019 5-Year Estimates; IPUMS USA

The new 10-day deadline to transmit all CUA actions by the Commission places a burden on the Department's administrative and clerical staff. The Department currently has one staff member to handle transmittals, notices, and mailings for Current Planning cases. Required mailings and notices have strict deadlines and therefore must remain staff's priority. The Department believes that it needs at least 20 business days to transmit CUA actions to the Clerk of the Board.

### Recommendation

The Department recommends that the Commission *approve with modifications* the proposed Ordinance and adopt the attached Draft Resolution to that effect. The Department's proposed recommendations are as follows:

1. Modify the Ordnance to increase the deadline to transmit certain Commission actions from 10 business days to 20 business days.

#### **Basis for Recommendation**

In a city with far more renters than owners, it is rational that tenants should have a stake in the ability to appeal CUA decisions in addition to owners. Adopting this ordinance will help advance racial and social equity in San Francisco by giving BIPOC residents more equitable representation in land use decisions. Further, the tenants of San Francisco are often long-term residents who are invested in their neighborhoods, and as such should have a voice in the shaping of it. Although complicated, the formula for determining a tenant's share in meeting the appeal threshold ensures no matter the size of their individual unit, their voice carries equal weight among their fellow building tenants.

Recommendation 1: Modify the Ordnance to increase the deadline to transmit certain Commission actions from 10 business days to 20 business days. Staff recommends increasing the transmittal deadline for CUA decisions and disapproval of certain Planning Code and Map amendments because additional time is needed given the Department's current resources and increasing the time to transmit these decisions ensures staff can continue to prioritize notices and mailings. This may also require adjusting the deadlines that follow as the sponsor or City Attorney see fit.

## **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

## **Environmental Review**

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.



## **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

#### Attachments:

Exhibit A:	Draft Planning Commission Resolution
Exhibit B:	Board of Supervisors File No. 220130





49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

## **EXHIBIT A**

## PLANNING COMMISSION DRAFT RESOLUTION

#### HEARING DATE: July 21, 2022

Project Name:	Conditional Use Appeals
Case Number:	2022-001032PCA [Board File No. 220130]
Initiated by:	Supervisor Melgar / Introduced February 1, 2022
Staff Contact:	Audrey Merlone, Legislative Affairs
	Audrey.Merlone@sfgov.org, 628-652-7534
<b>Reviewed by:</b>	Aaron Starr, Manager of Legislative Affairs
	aaron.starr@sfgov.org, 628-652-7533

RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE TO ALLOW SIGNATURES OF VERIFIED TENANTS TO COUNT TOWARDS THE THRESHOLD NEEDED TO PERMIT AN APPEAL OF A CONDITIONAL USE AUTHORIZATION; CLARIFYING TIMELINES APPLICABLE TO APPEALS OF CONDITIONAL USE AUTHORIZATIONS; ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on February 1, 2022 Supervisor Melgar introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 220130, which would amend the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations;

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on July 21, 2022; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Sections 15060(c) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendation(s) is/are as follows:

1. Modify the Ordnance to increase the deadline to transmit certain Commission actions from 10 business days to 20 business days.

## **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

In a city with far more renters than owners, it is rational that tenants should have a stake in the ability to appeal CUA decisions in addition to owners. Adopting this ordinance will help advance racial and social equity in San Francisco by giving BIPOC residents more equitable representation in land use decisions. Further, the tenants of San Francisco are often long-term residents who are invested in their neighborhoods, and as such should have a voice in the shaping of it. Although complicated, the formula for determining a tenant's share in meeting the appeal threshold ensures no matter the size of their individual unit, their voice carries equal weight among their fellow building tenants.

The Commission recommends increasing the transmittal deadline for CUA decisions and disapproval of certain Planning Code and Map amendments because additional time is needed given the Department's current resources and increasing the time to transmit these decisions ensures staff can continue to prioritize notices and mailings. This may also require adjusting the deadlines that follow as the sponsor or City Attorney see fit.

#### **General Plan Compliance**

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE** 1

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.



#### Policy 1.4

Ensure community based planning processes are used to generate changes to land use controls Including residential and commercial tenants in the signatories that count towards filing an appeal of Conditional Use authorization decisions ensures the entire community, rather than just owners, have a say in the shaping of their neighborhoods.

#### **OBJECTIVE 11**

## SUPPORT AND RESPECT THE DIVERSE AND DISTINCT CHARACTER OF SAN FRANCISCO'S NEIGHBORHOODS.

#### Policy 11.9

Foster development that strengthens local culture sense of place and history.

The inability for renters to sign on to CUA appeals further reduces the influence of many San Francisco residents who already face difficulties having their voices heard. The Ordinance will help to level the playing field between renters and owners in shaping their neighborhoods.

#### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident



employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

#### Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on July 21, 2022.

Jonas P. Ionin *Commission Secretary* 

AYES:

NOES:

ABSENT:

ADOPTED: July 21, 2022



FILE NO. 220130

SUBSTITUTED 6/14/2022 ORDINANCE NO. EXHIBIT B

1	[Planning Code - Conditional Use Appeals]
2	Ordinance emerding the Diagning Code to ellow the signatures of Verified Tenents to
3	Ordinance amending the Planning Code to allow the signatures of Verified Tenants to
4	count towards the threshold needed to permit an appeal of a Conditional Use
5	authorization; clarifying timelines applicable to appeals of Conditional Use
	authorizations; affirming the Planning Department's determination under the California
6	Environmental Quality Act; and making findings of public convenience, necessity, and
7 8	welfare under Planning Code, Section 302.
8 9	NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
10	Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> . Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in <del>strikethrough Arial font</del> .
11	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
12	
13	Be it ordained by the People of the City and County of San Francisco:
14	De li ordanica by the r copie of the only and obanty of barr randisco.
15	Section 1. Environmental and Land Use Findings.
16	(a) The Planning Department has determined that the actions contemplated in this
17	ordinance comply with the California Environmental Quality Act (California Public Resources
18	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
19	Supervisors in File No and is incorporated herein by reference. The Board affirms this
20	determination.
21	(b) Pursuant to Planning Code Section 302, the Board of Supervisors find that this
22	
23	ordinance will serve the public necessity, convenience, and welfare for the reasons set forth in
24	Planning Commission Resolution No, and incorporates such reasons by this
25	reference thereto. A copy of said resolution is on file with the Clerk of the Board of

1 Supervisors in File No. \_\_\_\_\_.

2

3 Section 2. The Planning Code is hereby amended by revising Section 308.1, to read
4 as follows:

5

6

# SEC. 308.1. APPEALS: AMENDMENTS TO THE PLANNING CODE AND CONDITIONAL USES.

7 (a) **Right of Appeal**. The action of the Planning Commission, in disapproving in 8 whole or in part an amendment to the Planning Code initiated by application as described in 9 Section 302 and Sections 306 through 306.5, or in approving or disapproving in whole or in part an application for Conditional Use authorization as described in Sections 303 and 304 10 11 and Sections 306 through 306.5 of this Code, shall be transmitted to the Office of the Clerk of the 12 Board in final and signed form within ten business days of Commission's action to approve or disapprove in whole or part the application, and subject to appeal to the Board of Supervisors in 13 accordance with this Section 308.1. An action of the Commission so appealed from shall not 14 15 become effective unless and until approved by the Board of Supervisors in accordance with this Section 308.1. 16 17 (b) **Notice of Appeal**. Any appeal under this Section 308.1 shall be taken by filing 18 written notice of appeal with the Board of Supervisors no earlier than ten business days after the 19 date of action by the Planning Commission, and no later than 30 days after the date of action by 20 the Planning Commission. The appeal shall be filed with the Office of the Clerk of the Board in a 21 manner prescribed by the Clerk of the Board and in accordance with the Planning Fee Schedule. The

22 notice of appeal shall be subscribed by either (i) the owners <u>or Verified Tenants</u> of at least 20%

23 of the property affected by the proposed amendment or Conditional Use or (ii) five members

of the Board of Supervisors. \_The signature on the appeal of members of the Board shall not

be deemed to be any indication of their position on the merits of the appeal but rather shall

1 indicate only that they believe there is sufficient public interest and concern in the matter to 2 warrant a hearing by the Board of Supervisors. Upon receipt of a notice of appeal, the Office of 3 the Clerk of the Board shall transmit the notice of appeal and subscribed signatures to Public Works within five business days for its determination of the 20% threshold of the property referenced above. 4 5 For the purposes of this Section 308.1, the property affected, and the determination of the 20% 6 threshold, shall be calculated by Public Works within five business days from when the Office of the 7 Clerk of the Board requests a determination on the 20% threshold of the property referenced, as 8 follows: 9 (1) When a proposed amendment or Conditional Use has been disapproved by the Planning Commission, the property affected shall be deemed to be all property within the 10 area that is the subject of the application for amendment or Conditional Use, and within 300 11 12 feet of all exterior boundaries of the property that is the subject of the application; 13 (2) When a proposed Conditional Use has been approved by the Planning 14 Commission, the property affected shall be deemed to be all property within 300 feet of all 15 exterior boundaries of the property for which the Conditional Use has been approved by the 16 Planning Commission, excluding the property for which the approval has been given; 17 (3) In either of the above cases, when any property is owned by the City and 18 County of San Francisco, the United States Government or the State of California, or any department or agency thereof, or by any special district, and is located within 300 feet of the 19 20 area that is the subject of the application for amendment or Conditional Use, such property 21 shall be excluded in determining the property affected unless such owner shall itself be a subscriber of the notice of appeal; and 22 23 (4) Wherever a property is held in joint ownership, the signatures of joint 24 owners shall be calculated as representing affected property in direct proportion to the amount

of the total ownership of that property attributable to the joint owner or owners subscribing to

1 the notice of appeal. For the purposes of this calculation, the term "joint ownership" shall 2 include joint tenancies, interests in common, community property, partnerships, stock 3 cooperatives, condominiums, community apartments and planned unit developments. Where 4 each owner has exclusive rights to a portion of the property, the proportion of the total 5 ownership attributable to that owner shall be calculated in terms of a ratio of the floor area and 6 land area in which that owner has exclusive, joint, and common rights to the total floor area 7 and land area of that property. Under these calculations, the land area of an affected property 8 in joint ownership shall be given the same weight as the land area of an affected property not 9 in joint ownership, in determining whether 20% of the property affected is represented by signatures to the notice of appeal. 10

11

(5) For purposes of this Section 308.1, a "Verified Tenant" is a residential or

12 *commercial tenant of a property who declares, under penalty of perjury of the laws of the State of* 

13 *California, that the tenant occupies the entire property or at least one separate unit on the property* 

14 *pursuant to a lease with a term exceeding 32 days. Each Verified Tenant who signs an appeal pursuant* 

15 *to this Section 308.1 must maintain proof of tenancy including either an executed lease reflecting a* 

16 *term of more than 32 days, or at least one of the following forms of records reflecting that the tenant* 

17 *has occupied the property for more than 32 consecutive days as of the date of signature: (a) state or* 

18 *federal income tax records, (b) department of motor vehicle records including license, registration or* 

19 <u>California identification, or (c) utility bills. A Verified Tenant who signs an appeal pursuant to this</u>

20 <u>Section may be required by Public Works to provide such proof of tenancy. A "Verified Tenant" shall</u>

21 *not include occupants of property who rent the property for less than 32 consecutive days, or for* 

22 <u>Tourist or Transient Use, or as a Short-Term Residential Rental, as those terms are defined in Section</u>

23 <u>41A.4 of the Administrative Code.</u>

24 (6) Where a property contains more than one rental unit, the signatures of Verified
 25 Tenants shall be calculated as representing the percentage of affected property in the same proportion

1	of the number of rental units on the property represented by the Verified Tenants subscribing to the
2	appeal to the total number of rental units in that property. Only one Verified Tenant for each
3	Residential Unit or commercial unit shall be counted for each such unit; if more than one Verified
4	Tenant occupying a single rental unit subscribes to the appeal, that unit will only be given the weight of
5	a single unit in the property. Under these calculations, an affected property rented by multiple Verified
6	Tenants shall be given the same weight as an affected property owned by a single owner or occupied by
7	a single tenant, in determining whether 20% of the property affected is represented by signatures to the
8	notice of appeal.
9	(7) If an owner of 100% of a tenant-occupied property and one or more Verified
10	Tenants of the same property subscribe to the appeal, the land area of the affected property shall be
11	given the same weight as the land area of an affected property owned by a single owner in determining
12	whether 20% of the property affected is represented by signatures to the appeal. If a joint owner of
13	land held in joint ownership property and one or more Verified Tenants of the same property subscribe
14	to the appeal, the total land area of the affected property shall be calculated by adding the land areas
15	calculated pursuant to subsections (3) through (6), above, and may total, but not exceed 100% of the
16	land area of the property in determining whether 20% of the property affected is represented by
17	signatures to the appeal.
18	(c) <b>Hearing</b> . Upon the filing of such written notice of appeal so subscribed, the
19	Board of Supervisors or the Clerk thereof shall set a time and place for hearing such appeal,
20	which <i>I-may</i> be not less than 1021 nor more than 45 days after such filing. If there is not a
21	Board meeting scheduled during that time, the Clerk may schedule the hearing at the next regularly
22	<u>scheduled Board meeting more than 50 days after the filing. The hearing may be held no more than 60</u>
23	days from the date of filing, unless the parties consent to a later date as provided in subsection (f)
24	below. Provided, that if the Board of Supervisors does not conduct at least three regular Board
25	meetings during the 30 day period referred to in the previous sentence, the Board of Supervisors or the

*Clerk shall schedule the appeal not more than 40 days (rather than 30 days) after the filing of such written notice of appeal.*

- 3 Decision. The Board of Supervisors *must* shall hear and decide the appeal within 90 (d)days of the filing of the written notice of appeal, unless the parties consent to a later date as provided in 4 5 subsection (f) below. The Board's decision on the appeal is final upon adjournment of the meeting at which the hearing was held and\_at which the Board votes to approve or deny such appeal. such appeal 6 7 within 30 days of the time set for the hearing thereon, provided that, if the full membership of the Board 8 is not present on the last day on which said appeal is set or continued for hearing within said period, 9 the Board may postpone said hearing and decision thereon until, but not later than, the full membership of the Board is present; provided further, that the latest date to which said hearing and 10 decision may be so postponed shall be not more than 90 days from the date of filing of the appeal. 11 12 Provided, that if the Board of Supervisors does not conduct at least three regular Board meetings 13 during the 30-day period referred to in the previous sentence, the Board of Supervisors 40 days (rather than 30 days) of the time set for the hearing thereon Failure of the Board of Supervisors to act 14 15 within such time limit shall be deemed to constitute approval by the Board of the action of the 16 Planning Commission. *Findings.* The Board of Supervisors shall adopt\_findings supporting its decision to 17 (e)18 uphold or deny an appeal under this Section 308.1 within 60 days after making its decision on the 19 appeal. Notwithstanding the foregoing sentence, failure of the Board to approve findings within the 20 time specified will not affect the finality of the Board's decision on the appeal. 21 *Continuances.* Any continuance of the time periods specified in this section 308.1 shall (f)22 require a written request from the party or parties seeking continuance in such form as may be 23 provided by the Clerk of the Board for the Board of Supervisors' consideration. 24 (dg) **Decision** Votes Required. In acting upon an appeal of a Planning Commission
- determination on a request for reclassification by an interested party, the Board of Supervisors

1 may disapprove the action of the Planning Commission only by a vote of not less than 2/3 of 2 all members of the Board. In acting upon any other appeal of a Planning Commission 3 determination on a Planning Code amendment, the Board of Supervisors may disapprove the action of the Planning Commission by a majority vote of the Board. In both cases, in the 4 event that one or more of the full membership of the Board is disgualified or excused from 5 6 voting because of an interest prohibited by general law or the San Francisco Charter, any 7 such disapproval shall be by a vote of all members of the Board that are not disgualified or 8 excused; provided, however, that in the event that a quorum of all members of the Board is 9 disgualified or excused from voting because of an interest prohibited by general law or the Charter, the action of the Planning Commission shall be deemed approved. In the event the 10 11 Board disapproves the action of the Commission when the Commission has disapproved in 12 whole or in part a proposed amendment, the Board shall, not later than its next regularly 13 scheduled meeting, adopt the proposed ordinance. In the event the Board disapproves the 14 action of the Commission when the Commission has disapproved in whole or in part a 15 proposed conditional use, the Board shall prescribe in its *resolutionmotion* such conditions as 16 are in its opinion necessary to secure the objectives of this Code, in accordance with Section 303(d). 17

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Section 3. Effective Date. This ordinance shall become effective 30 days after
enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
of Supervisors overrides the Mayor's veto of the ordinance.

23

24 Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors 25 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,

1	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipa		
2	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment		
3	additions, and Board amendment deletions in accordance with the "Note" that appears under		
4	the official title of the ordinance.		
5	APPROVED AS TO FORM:		
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7			
8 9	By: <u>/s/ KRISTEN A. JENSEN</u> KRISTEN A. JENSEN Deputy City Attorney		
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FILE NO. 220434

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[Approval of a 90-Day Extension for Planning Commission Review of Conditional Use Appeals (File No. 220130)]

Resolution extending by 90 days the prescribed time within which the Planning Commission may render its decision on an Ordinance (File No. 220130) amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations, and affirming the Planning Department's California Environmental Quality Act determination; and making Planning Code, Section 302, findings, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

WHEREAS, On February 1, 2022, Supervisor Melgar introduced legislation amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations, and affirming the Planning Department's California Environmental Quality Act determination; and making Planning Code, Section 302, findings, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and

WHEREAS, On or about February 4, 2022, the Clerk of the Board of Supervisors referred the proposed ordinance to the Planning Commission; and

WHEREAS, The Planning Commission shall, in accordance with Planning Code Section 306.4(d), render a decision on the proposed Ordinance within 90 days from the date of referral of the proposed amendment or modification by the Board to the Commission; and WHEREAS, Failure of the Commission to act within 90 days shall be deemed to

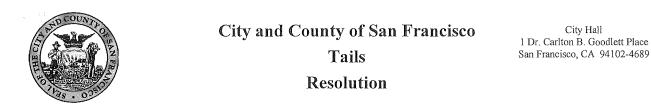
constitute disapproval; and

WHEREAS, The Board, in accordance with Planning Code Section 306.4(d) may, by Resolution, extend the prescribed time within which the Planning Commission is to render its decision on proposed amendments to the Planning Code that the Board of Supervisors initiates; and

WHEREAS, Supervisor Melgar has requested additional time for the Planning Commission to review the proposed Ordinance; and

WHEREAS, The Board deems it appropriate in this instance to grant to the Planning Commission additional time to review the proposed Ordinance and render its decision; now, therefore, be it

RESOLVED, That by this Resolution, the Board hereby extends the prescribed time within which the Planning Commission may render its decision on the proposed Ordinance for approximately 90 additional days, until August 3, 2022.



File Number: 220434

Date Passed: April 26, 2022

Resolution extending by 90 days the prescribed time within which the Planning Commission may render its decision on an Ordinance (File No. 220130) amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations, and affirming the Planning Department's California Environmental Quality Act determination; and making Planning Code, Section 302, findings, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

April 26, 2022 Board of Supervisors - ADOPTED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 220434

I hereby certify that the foregoing Resolution was ADOPTED on 4/26/2022 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

London N. Breed Mayor

5/6/22

Date Approved



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

## MEMORANDUM

TO: Carla Short, Interim Director, Public Works

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: June 22, 2022

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed substitute legislation, introduced by Supervisor Melgar on June 14, 2022:

#### File No. 220130

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>erica.major@sfgov.org</u>.

cc: David Steinberg, Public Works Ian Schneider, Public Works John Thomas, Public Works Lena Liu, Public Works -



### MYRNA MELGAR

DATE:	July 21, 2022
TO:	Angela Calvillo Clerk of the Board of Supervisors
FROM:	Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee $\mathcal{M}\mathcal{M}$
RE:	Land Use and Transportation Committee COMMITTEE REPORTS

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matters are of urgent nature and request them to be considered by the full Board on Tuesday, July 26, 2022.

File No. 220757	<b>Planning Code - Landmark Designation - Mother's Building in San</b> <b>Francisco Zoo</b> Sponsors: Melgar; Mar, Chan and Peskin
File No. 220130	Planning Code - Conditional Use Appeals Sponsors: Melgar; Peskin, Walton, Preston and Ronen
File No. 220771	<b>Commemorative Street Name Designation - "Polytechnic Way" - 600 Block of Frederick Street</b> Sponsor: Mandelman

These matters will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, July 25, 2022, at 1:30pm.



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

June 22, 2022

Planning Commission Attn: Jonas Ionin 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Commissioners:

On June 14, 2022, Supervisor Melgar submitted the following substitute legislation:

#### File No. 220130

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

The proposed ordinance is being transmitted for review.

Angela Calvillo, Clerk of the Board

n Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

c: Rich Hillis, Director

Tina Tam, Deputy Zoning Administrator Corey Teague, Zoning Administrator Lisa Gibson, Environmental Review Officer Devyani Jain, Deputy Environmental Review Officer AnMarie Rodgers, Director of Citywide Planning Dan Sider, Chief of Staff Aaron Starr, Manager of Legislative Affairs Joy Navarrete, Environmental Planning



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

June 22, 2022

File No. 220130-2

Lisa Gibson Environmental Review Officer Planning Department 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Ms. Gibson:

On June 14, 2022, Supervisor Melgar submitted the following proposed substitute legislation:

#### File No. 220130-2

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This substitute legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Jui Jon Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

# MEMORANDUM

TO: Carla Short, Interim Director, Public Works

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: February 9, 2022

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Melgar on February 1, 2022:

#### File No. 220130

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>erica.major@sfgov.org</u>.

cc: David Steinberg, Public Works Bryan Dahl, Public Works John Thomas, Public Works Lena Liu, Public Works



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

February 4, 2022

File No. 220130

Lisa Gibson Environmental Review Officer Planning Department 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Ms. Gibson:

On February 1, 2022, Supervisor Melgar submitted the following legislation:

File No. 220130

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Jui Jon Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

February 4, 2022

Planning Commission Attn: Jonas Ionin 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Commissioners:

On February 1, 2022, Supervisor Melgar submitted the following legislation:

#### File No. 220130

Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

The proposed ordinance is being transmitted for review.

Angela Calvillo, Clerk of the Board

n Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

c: Rich Hillis, Director

Tina Tam, Deputy Zoning Administrator Corey Teague, Zoning Administrator Lisa Gibson, Environmental Review Officer Devyani Jain, Deputy Environmental Review Officer AnMarie Rodgers, Director of Citywide Planning Dan Sider, Chief of Staff Aaron Starr, Manager of Legislative Affairs Joy Navarrete, Environmental Planning

### **Introduction Form**

By a Member of the Board of Supervisors or Mayor

Time stamp or meeting date

I hereby submit the following item for introduction (select only one):

1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
2. Request for next printed agenda Without Reference to Committee.
3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning :"Supervisor inquiries"
5. City Attorney Request.
6. Call File No.     from Committee.
7. Budget Analyst request (attached written motion).
✓ 8. Substitute Legislation File No. 220130
9. Reactivate File No.
10. Topic submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following:
Planning Commission   Building Inspection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.
Sponsor(s):
Melgar, Peskin, Walton, Preston, Ronen
Subject:
Planning Code - Conditional Use Appeals
The text is listed:
Ordinance amending the Planning Code to allow the signatures of Verified Tenants to count towards the threshold needed to permit an appeal of a Conditional Use authorization; clarifying timelines applicable to appeals of Conditional Use authorizations; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of public convenience, necessity, and welfare under Planning Code Section 302.

Signature of Sponsoring Supervisor: //Melgar

For Clerk's Use Only